



Fiscal Note

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HB 26-1130: PUBLIC RESTROOM BABY DIAPER CHANGING STATION

Prime Sponsors:

Rep. Story; Jackson
Sen. Cutter; Jodeh

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Summary Information

Overview. The bill requires buildings with public restrooms to provide baby diaper changing stations and post signage.

Types of impacts. The bill is projected to affect the following areas in FY 2026-27 and FY 2027-28 only:

- State Expenditures
- Local Government

Appropriations. For FY 2026-27, the bill requires an appropriation of \$594,350 to multiple state agencies. See State Appropriations section.

Table 1
State Fiscal Impacts

Type of Impact	Budget Year FY 2026-27	Out Year FY 2027-28
State Revenue	\$0	\$0
State Expenditures	\$2,126,400	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

Fund sources for these impacts are shown in the table below, and include costs paid by institutional funds for the institutions of higher education. Costs shown in FY 2026-27 may be expended through FY 2027-28 with roll-forward spending authority.

**Table 1A
State Expenditures**

Fund Source	Budget Year FY 2026-27	Out Year FY 2027-28
General Fund	\$324,050	\$0
Cash Funds – State Agencies	\$270,300	\$0
Cash Funds – Institutions of Higher Education	\$1,532,050	\$0
Federal Funds	\$0	\$0
Centrally Appropriated	\$0	\$0
Total Expenditures	\$2,126,400	\$0
Total FTE	0.0 FTE	0.0 FTE

Summary of Legislation

The bill requires buildings with public restrooms to provide baby diaper changing stations and post accompanying signage, with specific exceptions.

Baby Diaper Changing Stations

Beginning July 1, 2027, certain buildings with public restrooms must provide baby diaper changing stations under the following conditions:

- at least one station in each gender-specific restroom on each floor;
- at least one station in a non-gendered single-stall restroom on each floor; or
- at least one station in a non-gendered multi-stall restroom on each floor.

Changing stations must be cleaned with the same frequency as the restroom where it is located.

Signage

These buildings must also post signage at or near the entrance indicating the location of each restroom and changing station, and each restroom must include signage indicating the presence of a changing station.

Exceptions

The bill exempts certain buildings from these requirements, including certified historic structures and those in which a local permitting or inspection entity determines that the inclusion of a changing station violates building standards for disabled individuals.

Background

[House Bill 23-1057](#) required each state-owned restroom being built or renovated to include a baby diaper changing station and accompanying signage. The bill appropriated \$450,000 to the Office of the State Architect to reimburse state agencies to update signage, with costs to add baby diaper changing stations addressed in future construction or renovation projects. At the time, it was estimated that 2,404 restrooms did not have a baby diaper changing station, excluding the institutions of higher education.

State Expenditures

The bill increases expenditures in several state agencies by about \$594,000 in FY 2026-27 only, as shown in Table 2 below. These costs are paid from the General Fund and numerous other cash funds. It is assumed that FY 2026-27 appropriations to affecting agencies will require roll-forward spending authority through FY 2027-28. Expenditures will also increase by about \$1.5 million for the institutions of higher education, which are paid from institutional funds, as shown in Table 2A. Lastly, the bill minimally increases expenditures for multiple other state agencies.

Table 2
State Expenditures
All State Agencies and IHEs

Department	Number of Restrooms	Cost per Restroom	Number of Signs	Cost per Sign	Total Expenditures
Corrections	15	\$4,000	25	\$100	\$62,500
Military and Veterans Affairs	12	\$2,000	12	\$100	\$25,200
Natural Resources	169	\$1,200	206	\$100	\$223,400
Personnel and Administration	101	\$1,250	101	\$100	\$136,350
Public Safety	100	\$900	100	\$100	\$100,000
Transportation	42	\$990	56	\$95	\$46,900
Institutions of Higher Education	1,344	\$3,573	1,100	\$140	\$1,532,050
Total Expenditures					\$2,126,400

The estimated per-restroom and per-sign costs for the institutions of higher education and Department of Natural Resources are based on weighted-average calculations. See Table 2A below for disaggregated estimates per institution.

Department of Corrections

The Department of Corrections requires about \$63,000 to install 15 baby diaper changing stations and signs in the public visiting rooms and lobbies across the state's 21 prison facility locations. This estimate is based on a rate of \$4,000 per station and \$100 per sign, is paid from the General Fund, and includes detention-grade products and materials that meet the department's safety and security guidelines.

Department of Military and Veterans Affairs

The Department of Military and Veterans Affairs requires about \$25,000 to install 12 baby diaper changing stations and signs in the Veterans One-Stop Resource Center, the Western Slope Memorial Cemetery, and four Readiness Centers. This estimate is based on a rate of \$2,000 per station and \$100 per sign, paid from the General Fund.

Department Natural Resources

The Department of Natural Resources requires about \$223,000 to install 169 baby diaper changing stations and signs in buildings owned and operated by the State Land Board (SLB) and Colorado Parks and Wildlife (CPW). This estimate is based on the following rates:

- 57 SLB-owned restrooms at \$1,650 per station, paid from the Colorado State Land Board Trust Administration Cash Fund; and
- 112 CPW-owned restrooms and 202 signs at \$600 per station and \$300 per sign, paid from the Parks and Outdoor Recreation Cash Fund and the Wildlife Cash Fund.

This estimate assumes that vault restrooms, which are located at trailheads and on campgrounds and generally do not have running water, are exempt from the bill's requirements.

Department of Personnel and Administration

The Department of Personnel and Administration requires about \$136,000 to install 101 baby diaper changing stations and signs in Capitol Complex buildings. This estimate is based on a rate of \$1,250 per station and \$100 per sign, paid from the General Fund.

Department of Public Safety

The Department of Public Safety requires \$100,000 to install 100 baby diaper changing stations and signs in facilities owned and operated by the Colorado State Patrol, the Port of Entry, the Colorado Bureau of Investigations, the Division of Homeland Security and Emergency Management, and the Division of Fire Prevention and Control. This estimate is based on a rate of \$900 per station and \$100 per sign, paid from the General Fund.

Department of Transportation

The Department of Transportation requires about \$47,000 to install 42 baby diaper changing stations and 56 signs across the department’s state-owned facilities at roadside rest area stops. This estimate is based on a rate of \$990 per station and \$95 per sign, paid from the State Highway Fund.

Institutions of Higher Education

Costs will increase by about \$1.5 million for the institutions of higher education to install baby diaper changing stations and signs, as described in Table 2A below. This estimate assumes that buildings accessible to students and faculty, such as dormitories and classrooms, are not subject to the bill’s requirements. Costs per institution range from minimal for Metropolitan State University, Aims Community College, and Adams State University to \$420,000 for the University of Colorado. It is assumed these costs will be paid from institutional funds. Based on total estimated costs per institution, the fiscal note assumes that no appropriation or cash fund spending authority is required.

**Table 2A
Expenditures in the Institutions of Higher Education**

Institution	Number of Restrooms	Cost per Restroom	Number of Signs	Cost per Sign	Total Expenditures
Auraria Higher Education Center	380	\$600	0	\$0	\$228,000
CO Community College System	190	\$1,070	190	\$210	\$243,200
Colorado Mesa University	158	\$1,100	158	\$50	\$181,700
Colorado School of Mines	95	\$1,050	0	\$0	\$99,750
Colorado State University	188	\$1,500	0	\$0	\$282,000
University of Colorado	210	\$2,000	0	\$0	\$420,000
University of Northern Colorado	73	\$550	75	\$150	\$51,400
Western Colorado University	50	\$520	0	\$0	\$26,000
Total Expenditures					\$1,532,050

Other State Agencies

Owned Facilities

Expenditures will minimally increase for several other state agencies, including the Department of Labor and Employment and the Judicial Department, to install a small number of baby diaper changing stations and signage in their state-owned and operated buildings. Based on estimated per bathroom and signage costs, agencies that own buildings with less than five bathrooms subject to the bill are assumed to have absorbable costs.

Leased Facilities

Costs may also increase for those state agencies that lease administrative space, as a result of higher lease rates passed on to lessees to offset increased overhead on the facility's owner. These impacts depend on actions taken by individual building owners and their costs to comply with the bill; therefore, the fiscal note cannot estimate these costs. Any further changes to state expenditures will be addressed through the annual budget process as leases are renewed.

Local Government and Special Districts

In FY 2026-27, costs will increase for local governments and special districts to install baby diaper changing stations and signage in publicly accessible restrooms. While the fiscal note cannot estimate these expenditures, they are assumed to be of similar scope to the state.

Effective Date

The bill takes effect upon signature of the Governor, or upon becoming law without his signature.

State Appropriations

For FY 2026-27, the bill requires General Fund appropriations totaling \$324,050 to multiple agencies, as allocated below:

- \$62,500 to the Department of Corrections;
- \$25,200 to the Department of Military and Veterans Affairs;
- \$136,350 to the Department of Personnel and Administration; and
- \$100,000 to Department of Public Safety.

For FY 2026-27, the bill requires the following cash fund appropriations

- \$94,400 from the State Land Board Trust Administration Fund to the Department of Natural Resources;
- \$90,600 from the Parks and Outdoor Recreation Fund to the Department of Natural Resources;
- \$38,400 from the Wildlife Cash Fund to the Department of Natural Resources; and
- \$46,900 from the State Highway Fund to the Department of Transportation.

All appropriations require roll-forward spending authority through FY 2027-28.

State and Local Government Contacts

All State Agencies

All Local/Non-State Agencies