

Second Regular Session
Seventy-fifth General Assembly
STATE OF COLORADO

REVISED

*This Version Includes All Amendments Adopted
on Second Reading in the Second House*

LLS NO. 26-0505.01 Sarah Lozano x3858

HOUSE BILL 26-1135

HOUSE SPONSORSHIP

English and Joseph, Bacon, Brown, Carter, Duran, Goldstein, Jackson, Lieder, Lindsay, Mabrey, Nguyen, Rutinel, Sirota

SENATE SPONSORSHIP

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House Committees
Business Affairs & Labor

Senate Committees
Business, Labor, & Technology

A BILL FOR AN ACT

101 CONCERNING INCREASED TRANSPARENCY REGARDING CHEMICALS
102 USED IN THE PROCESSING OF CERTAIN HAIR PRODUCTS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)

The bill creates the "Hair Product Transparency and Safety Act". On and after July 1, 2027, a manufacturer of a hair relaxer product or a synthetic hairpiece product (covered hair product) is prohibited from selling or distributing a covered hair product in the state that contains a carcinogen or reproductive toxicant unless the covered hair product has a warning label that notifies the consumer that the covered hair product

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
*Capital letters or bold & italic numbers indicate new material to be added to existing law.
Dashes through the words or numbers indicate deletions from existing law.*

SENATE
Amended 2nd Reading
April 6, 2026

HOUSE
3rd Reading Unamended
March 3, 2026

HOUSE
Amended 2nd Reading
March 2, 2026

contains a carcinogen or reproductive toxicant. The warning label must comply with certain requirements depending on whether the covered hair product contains a carcinogen, a reproductive toxicant, or both.

A manufacturer that violates the prohibition or requirement set forth in the bill is subject to a civil penalty of no more than \$10,000 per violation.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly
3 finds that Coloradans deserve access to personal care products that are
4 safe, advertised transparently, and free from hidden health risks.

5 (2) The general assembly further finds that certain hair products,
6 including hair relaxers and _____ hairpieces, are disproportionately
7 marketed to and used by communities that have historically faced
8 elevated exposure to harmful chemicals and related health disparities.

9 (3) The general assembly further finds that consistency in warning
10 label requirements for similar products benefits both consumers and
11 manufacturers by promoting clarity and reducing unnecessary burdens. In
12 developing these requirements, it is the intent of the general assembly that
13 Colorado establish its own requirements that:

14 (a) Meet or exceed comparable consumer protection standards;
15 and

16 (b) Align with applicable federal law and guidance, including new
17 or updated classifications of the International Agency for Research on
18 Cancer established by the World Health Organization, the secretary of the
19 federal department of health and human services, the United States
20 environmental protection agency, and other applicable agencies.

21 (4) The general assembly therefore determines that it is essential
22 to promote informed consumer choice, advance public health, and

1 encourage safer product formulation by ensuring clear and consistent
2 disclosure when hair relaxer products and ___ hairpiece products contain
3 chemicals known to cause cancer or reproductive harm.

4 **SECTION 2.** In Colorado Revised Statutes, **add** 25-5-429 as
5 follows:

6 **25-5-429. Chemicals used in hair relaxers and ___ hair pieces**
7 **- warning labels - deceptive trade practice - short title - definitions.**

8 (1) THE SHORT TITLE OF THIS SECTION IS THE "HAIR PRODUCT
9 TRANSPARENCY AND SAFETY ACT".

10 (2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
11 REQUIRES:

12 (a) "CARCINOGEN" MEANS A CHEMICAL IDENTIFIED AS:

13 (I) A "GROUP 1 CARCINOGEN" OR "GROUP 2A CARCINOGEN" BY
14 THE INTERNATIONAL AGENCY FOR RESEARCH ON CANCER ESTABLISHED
15 BY THE WORLD HEALTH ORGANIZATION;

16 (II) A "KNOWN TO BE A HUMAN CARCINOGEN" OR "REASONABLY
17 ANTICIPATED TO BE A HUMAN CARCINOGEN" BY THE SECRETARY OF THE
18 FEDERAL DEPARTMENT OF HEALTH AND HUMAN SERVICES PURSUANT TO
19 THE FEDERAL "PUBLIC HEALTH SERVICE ACT", 42 U.S.C. SEC. 241 (b)(4);

20 OR

21 (III) A "GROUP A CARCINOGEN" OR "GROUP B CARCINOGEN" BY
22 THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY.

23 (b) "CHEMICAL" MEANS A SUBSTANCE WITH A DISTINCT
24 MOLECULAR COMPOSITION OR A GROUP OF STRUCTURALLY RELATED
25 SUBSTANCES AND INCLUDES THE BREAKDOWN PRODUCTS OF THE
26 SUBSTANCE OR SUBSTANCES THAT FORM THROUGH DECOMPOSITION,
27 DEGRADATION, OR METABOLISM.

1 (c) "COVERED HAIR PRODUCT" MEANS A HAIR RELAXER PRODUCT
2 OR A HAIRPIECE PRODUCT.

3 (d) "HAIRPIECE PRODUCT" MEANS A HAIR EXTENSION, A WIG, OR
4 OTHER HAIRPIECE PRODUCT, INCLUDING DECORATIVE HAIR ADORNMENTS.

5 (e) "HAIR RELAXER PRODUCT" MEANS A PRODUCT TOPICALLY
6 APPLIED TO HAIR FOR THE PURPOSES OF WEAKENING THE STRUCTURE AND
7 CURLINESS OF THE HAIR FIBER AND ALLOWING FOR A STRAIGHTENING OF
8 THE HAIR.

9 (f) (I) "INTENTIONALLY ADDED" MEANS A CHEMICAL THAT IS
10 PURPOSEFULLY INTRODUCED TO A COVERED HAIR PRODUCT BY A
11 MANUFACTURER AND THAT REMAINS IN THE COVERED HAIR PRODUCT AS
12 SOLD, OFFERED FOR SALE, OR DISTRIBUTED IN THE STATE IN A
13 CONCENTRATION GREATER THAN ONE HUNDRED PARTS PER MILLION OR
14 ABOVE A THRESHOLD IDENTIFIED BY AN ENTITY DESCRIBED IN SUBSECTION
15 (2)(a) OR (2)(i) OF THIS SECTION AS INJURIOUS TO HUMAN HEALTH,
16 WHICHEVER IS LOWER.

17 (II) "INTENTIONALLY ADDED" DOES NOT INCLUDE THE INCIDENTAL
18 PRESENCE OF A CHEMICAL.

19 (g) "INCIDENTAL PRESENCE" MEANS THE UNINTENTIONAL
20 PRESENCE OF A CHEMICAL, AS A NONESSENTIAL RAW MATERIAL, A
21 BYPRODUCT OF A RAW MATERIAL, OR A PROCESSING AGENT, USED DURING
22 THE MANUFACTURING PROCESS OF A COVERED HAIR PRODUCT IF THE
23 CHEMICAL IS INHERENT TO OR RESULTS FROM THE MANUFACTURING
24 PROCESS.

25 (h) (I) "MANUFACTURER" MEANS A PERSON THAT MANUFACTURES
26 A COVERED HAIR PRODUCT OR WHOSE BRAND NAME IS AFFIXED TO A
27 COVERED HAIR PRODUCT.

1 (II) "MANUFACTURER" INCLUDES, IN THE CASE OF A COVERED HAIR
2 PRODUCT THAT IS IMPORTED INTO THE UNITED STATES, THE IMPORTER OR
3 FIRST DOMESTIC DISTRIBUTOR OF THE COVERED HAIR PRODUCT IF THE
4 PERSON THAT MANUFACTURES THE COVERED HAIR PRODUCT OR WHOSE
5 BRAND NAME IS AFFIXED TO THE COVERED HAIR PRODUCT DOES NOT HAVE
6 A PRESENCE IN THE UNITED STATES.

7 (i) "REPRODUCTIVE TOXICANT" MEANS A CHEMICAL IDENTIFIED AS
8 A REPRODUCTIVE OR A DEVELOPMENTAL TOXICANT BY THE CENTER FOR
9 THE EVALUATION OF RISKS TO HUMAN REPRODUCTION ESTABLISHED BY
10 THE NATIONAL TOXICOLOGY PROGRAM.

11

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12 (3) (a) ON AND AFTER JULY 1, 2027, A MANUFACTURER SHALL NOT
13 SELL, OFFER FOR SALE, OR DISTRIBUTE A COVERED HAIR PRODUCT IN THE
14 STATE, INCLUDING THROUGH AN INTERNET TRANSACTION, THAT CONTAINS
15 AN INTENTIONALLY ADDED CARCINOGEN OR A REPRODUCTIVE TOXICANT
16 UNLESS THE COVERED HAIR PRODUCT INCLUDES A CLEAR AND
17 CONSPICUOUS WARNING LABEL OR, IN THE CASE OF AN INTERNET
18 TRANSACTION, A CLEAR AND CONSPICUOUS ONLINE WARNING STATEMENT
19 THAT NOTIFIES THE CONSUMER AT THE TIME OF SALE THAT THE COVERED
20 HAIR PRODUCT CONTAINS AN INTENTIONALLY ADDED CARCINOGEN OR
21 REPRODUCTIVE TOXICANT.

22 (b) THE CLEAR AND CONSPICUOUS WARNING LABEL OR ONLINE
23 WARNING STATEMENT DESCRIBED IN SUBSECTION (3)(a) OF THIS SECTION
24 MUST BE PRINTED IN NO LESS THAN SIZE TWELVE-POINT FONT AND MUST
25 STATE:

26 (I) IF THE COVERED HAIR PRODUCT CONTAINS AN INTENTIONALLY
27 ADDED CARCINOGEN, "THIS PRODUCT CONTAINS A CHEMICAL KNOWN TO

1 CAUSE CANCER";

2 (II) IF THE COVERED HAIR PRODUCT CONTAINS AN INTENTIONALLY
3 ADDED REPRODUCTIVE TOXICANT, "THIS PRODUCT CONTAINS A CHEMICAL
4 KNOWN TO CAUSE BIRTH DEFECTS OR OTHER REPRODUCTIVE HARM"; OR

5 (III) IF THE COVERED HAIR PRODUCT CONTAINS BOTH AN
6 INTENTIONALLY ADDED CARCINOGEN AND AN INTENTIONALLY ADDED
7 REPRODUCTIVE TOXICANT, "THIS PRODUCT CONTAINS CHEMICALS KNOWN
8 TO CAUSE CANCER AND BIRTH DEFECTS OR OTHER REPRODUCTIVE HARM".

9 (4) ON AND AFTER JULY 1, 2028, THE ATTORNEY GENERAL MAY
10 ADOPT RULES UPDATING THE WARNING LABEL REQUIREMENT DESCRIBED
11 IN SUBSECTION (3) OF THIS SECTION.

12 (5) A VIOLATION OF THIS SECTION BY A MANUFACTURER
13 CONSTITUTES A DECEPTIVE TRADE PRACTICE UNDER SECTION 6-1-105
14 (1)(qqqq).

15 (6) THIS SECTION DOES NOT APPLY TO A COVERED HAIR PRODUCT
16 THAT IS SOLD OR DISTRIBUTED TO A COMMERCIAL ENTITY FOR
17 PROFESSIONAL USE AND IS NOT OFFERED FOR RETAIL SALE TO A CONSUMER
18 IN THE STATE.

19 **SECTION 3.** In Colorado Revised Statutes, 6-1-105, add
20 (1)(qqqq) as follows:

21 **6-1-105. Unfair or deceptive trade practices - definitions.**

22 (1) A person engages in a deceptive trade practice when, in the
23 course of the person's business, vocation, or occupation, the person:

24 (qqqq) VIOLATES SECTION 25-5-429.

25 **SECTION 4. Applicability.** This act applies to conduct occurring
26 on or after the effective date of this act.

27 **SECTION 5. Safety clause.** The general assembly finds,

1 determines, and declares that this act is necessary for the immediate
2 preservation of the public peace, health, or safety or for appropriations for
3 the support and maintenance of the departments of the state and state
4 institutions.