

**First Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 25-0739.01 Megan McCall x4215

**HOUSE BILL 25-1223**

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**HOUSE SPONSORSHIP**

**Johnson and Lukens,**

**SENATE SPONSORSHIP**

**Pelton R. and Roberts,**

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**House Committees**

Health & Human Services  
Finance  
Appropriations

**Senate Committees**

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**A BILL FOR AN ACT**

101      **CONCERNING CAPITAL NEEDS OF RURAL AND FRONTIER HOSPITALS,**  
102                    **AND, IN CONNECTION THEREWITH, DIRECTING THE DEPARTMENT**  
103                    **OF PUBLIC HEALTH AND ENVIRONMENT TO CONDUCT A STUDY**  
104                    **AND CREATING A TASK FORCE TO OVERSEE THE STUDY.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill directs the department of public health and environment (department) to conduct a study of capital needs for rural and frontier hospitals throughout the state. Specifically, the study must measure the

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing law.  
Dashes through the words or numbers indicate deletions from existing law.*

number of studied facilities that are not compliant with current and relevant design and building code standards for health-care facilities, identify the age of core facilities and any additions to them, and estimate costs for renovating or replacing facilities identified as having capital needs. By June 30, 2026, the department must complete the study and compile the results of the study into a report. The report must be presented to the respective health and human services committees of the senate and house of representatives.

The bill also creates the rural and frontier hospital capital needs study task force (task force). The task force is made up of the following 7 members who must be appointed on or before August 1, 2025:

- 3 members who work in rural or frontier hospitals;
- One member who is an architect professional;
- One member who is a construction contractor professional;
- One member who represents hospitals; and
- One member of the general public who lives in a rural area or frontier area.

The task force is responsible for developing and approving the parameters of the study and overseeing the study and the report. The task force may also facilitate contracting with a private sector consulting company to assist with data compilation, research, and outreach to rural and frontier hospitals. The task force is required to hold its first meeting by October 1, 2025, and meet at least quarterly after the first meeting until the study and the report are complete.

The study and the requirements imposed on the department, the task force, and any third-party entity in connection with the study are contingent upon money being available through gifts, grants, or donations for the purpose of conducting the study.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, **add 25-3-132** as  
3 follows:

4           **25-3-132. Rural and frontier hospital capital needs study -**  
5 **task force - creation - report - legislative declaration - definitions -**  
6 **repeal.** (1) THE GENERAL ASSEMBLY FINDS AND DECLARES THAT:

7           (a) MANY OF COLORADO'S RURAL AND FRONTIER HOSPITALS  
8 OPERATE IN OUTDATED FACILITIES, AND SOME FACILITIES HAVE NOT HAD  
9 ANY MEANINGFUL UPGRADES FOR DECADES;

1 (b) THESE HOSPITALS STRUGGLE WITH THE INCREASED  
2 MAINTENANCE COSTS NECESSARY TO KEEP FACILITIES OPERATIONAL AND  
3 ARE FALLING BEHIND IN BEING ABLE TO PROVIDE CARE THAT IS  
4 CONSISTENT WITH CURRENT STANDARDS; AND

5 (c) AN INFORMAL STUDY CONDUCTED BY COLORADO RURAL  
6 FUTURES, A GROUP OF CHIEF EXECUTIVE OFFICERS OF COLORADO RURAL  
7 AND FRONTIER HOSPITALS, IDENTIFIED APPROXIMATELY FIVE HUNDRED  
8 MILLION DOLLARS IN NEEDED UPGRADES FOR FACILITIES OF HOSPITALS  
9 THAT WERE RESPONSIVE TO THE INFORMAL STUDY, BUT THE CAPITAL  
10 NEEDS OF RURAL AND FRONTIER HOSPITALS THROUGHOUT THE STATE  
11 COULD REQUIRE AN INVESTMENT OF AS MUCH AS ONE BILLION DOLLARS.

12 (2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE  
13 REQUIRES:

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15 (a) "FRONTIER AREA" MEANS A COUNTY IN THE STATE THAT HAS  
16 A POPULATION DENSITY OF SIX OR FEWER INDIVIDUALS PER ONE SQUARE  
17 MILE.

18 (b) "RURAL AND FRONTIER HOSPITAL" MEANS A HOSPITAL THAT IS  
19 LICENSED AS A GENERAL OR CRITICAL ACCESS HOSPITAL BY THE  
20 DEPARTMENT AND THAT OPERATES IN A RURAL AREA OR A FRONTIER AREA.

21 (c) "RURAL AREA" MEANS AN AREA LISTED AS ELIGIBLE FOR RURAL  
22 HEALTH FUNDING BY THE FEDERAL OFFICE OF RURAL HEALTH POLICY.

23 (d) "STUDY" MEANS THE STUDY REQUIRED PURSUANT TO THIS  
24 SECTION.

25 (e) "TASK FORCE" MEANS THE RURAL AND FRONTIER HOSPITAL  
26 CAPITAL NEEDS STUDY TASK FORCE CREATED IN SUBSECTION (4)(a) OF  
27 THIS SECTION.

1           (3) SUBJECT TO OVERSIGHT BY THE TASK FORCE, THE DEPARTMENT  
2 SHALL STUDY OR SHALL CONTRACT FOR A STUDY TO EVALUATE THE  
3 CAPITAL NEEDS OF COLORADO RURAL AND FRONTIER HOSPITALS. THE  
4 STUDY MUST:

5           (a) OBJECTIVELY MEASURE THE NUMBER OF STUDIED FACILITIES  
6 THAT ARE NOT CODE COMPLIANT IN ACCORDANCE WITH THE CURRENT AND  
7 RELEVANT EDITION OF THE FACILITY GUIDELINES INSTITUTE "GUIDELINES  
8 FOR DESIGN AND CONSTRUCTION OF HEALTH CARE FACILITIES";

9           (b) IDENTIFY THE AGE OF CORE FACILITIES AND ADDITIONS THAT  
10 HAVE BEEN MADE TO SUCH BUILDINGS;

11           (c) EVALUATE ESTIMATED PROJECT COST, INCLUDING  
12 CONSTRUCTION COSTS AND RELEVANT PLANNING, DESIGN, AND  
13 ENGINEERING COSTS, PER SQUARE FOOT TO RENOVATE OR REPLACE  
14 FACILITIES IDENTIFIED AS HAVING CAPITAL NEEDS;

15           (d) MAKE A REASONABLE ESTIMATE OF THE TOTAL COST OF  
16 CAPITAL NEEDS PER FACILITY AND THE AGGREGATE TOTAL COST OF  
17 CAPITAL NEEDS FOR ALL FACILITIES IDENTIFIED IN THE STUDY; AND

18           (e) REVIEW OR EVALUATE ANY OTHER MATTERS CONCERNING  
19 CAPITAL NEEDS OF RURAL AND FRONTIER HOSPITALS THAT ARE REQUESTED  
20 BY THE TASK FORCE.

21           (4) (a) (I) THERE IS CREATED THE RURAL AND FRONTIER HOSPITAL  
22 CAPITAL NEEDS STUDY TASK FORCE FOR THE PURPOSES OF DEVELOPING  
23 AND APPROVING THE PARAMETERS OF THE STUDY AND OVERSEEING THE  
24 STUDY AND THE REPORT OF THE RESULTS OF THE STUDY.

25           (II) IN ADDITION TO THE PURPOSE OF THE TASK FORCE SET FORTH  
26 IN SUBSECTION (4)(a)(I) OF THIS SECTION, THE TASK FORCE MAY  
27 FACILITATE CONTRACTING WITH A PRIVATE SECTOR CONSULTING

1 COMPANY TO ASSIST WITH DATA COMPILATION, RESEARCH, AND  
2 OUTREACH TO RURAL AND FRONTIER HOSPITALS. THE TASK FORCE MAY  
3 ESTABLISH THE FREQUENCY THAT THE TASK FORCE WANTS THE COMPANY  
4 TO REPORT BACK TO THE TASK FORCE.

5 (b) (I) SUBJECT TO SUBSECTION (4)(b)(II) OF THIS SECTION, NO  
6 LATER THAN TWO MONTHS AFTER SUFFICIENT FUNDING HAS BEEN SECURED  
7 IN ACCORDANCE WITH SUBSECTION (6)(a) OF THIS SECTION, MEMBERS  
8 SHALL BE APPOINTED TO THE TASK FORCE AS FOLLOWS:

9 (A) THE GOVERNOR SHALL APPOINT THREE MEMBERS; AND

10 (B) THE PRESIDENT OF THE SENATE, THE SPEAKER OF THE HOUSE  
11 OF REPRESENTATIVES, THE MINORITY LEADER OF THE SENATE, AND THE  
12 MINORITY LEADER OF THE HOUSE OF REPRESENTATIVES SHALL APPOINT  
13 ONE MEMBER EACH.

14 (II) THE COMPOSITION OF MEMBERS APPOINTED TO THE TASK  
15 FORCE MUST BE AS FOLLOWS:

16 (A) THREE MEMBERS WHO WORK IN RURAL OR FRONTIER  
17 HOSPITALS;

18 (B) ONE MEMBER WHO WORKS AS AN ARCHITECT PROFESSIONAL;

19 (C) ONE MEMBER WHO WORKS AS A CONSTRUCTION CONTRACTOR  
20 PROFESSIONAL;

21 (D) ONE MEMBER WHO REPRESENTS HOSPITALS; AND

22 (E) ONE MEMBER OF THE GENERAL PUBLIC WHO LIVES IN A RURAL  
23 AREA OR FRONTIER AREA.

24 (c) THE TASK FORCE SHALL HOLD ITS FIRST MEETING WITHIN TWO  
25 MONTHS OF ALL APPOINTMENTS BEING MADE TO THE TASK FORCE  
26 PURSUANT TO SUBSECTION (4)(b) OF THIS SECTION, AND MEET AT LEAST  
27 QUARTERLY AFTER ITS FIRST MEETING UNTIL THE REPORT REQUIRED BY

1 SUBSECTION (5) OF THIS SECTION IS COMPLETED AND MAY MEET MORE  
2 FREQUENTLY BEFORE THAT DATE IF NEEDED. MEETINGS OF THE TASK  
3 FORCE MAY BE IN PERSON OR ONLINE.

4 (5) NOT LATER THAN EIGHTEEN MONTHS AFTER THE DATE THAT  
5 THE TASK FORCE HOLDS ITS FIRST MEETING, THE DEPARTMENT SHALL  
6 COMPLETE THE STUDY AND COMPILE THE RESULTS OF THE STUDY INTO A  
7 REPORT. THE DEPARTMENT SHALL PRESENT THE REPORT TO THE HOUSE OF  
8 REPRESENTATIVES HEALTH AND HUMAN SERVICES COMMITTEE AND THE  
9 SENATE HEALTH AND HUMAN SERVICES COMMITTEE, OR THEIR SUCCESSOR  
10 COMMITTEES.

11 (6) (a) IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT THE  
12 IMPLEMENTATION OF THIS SECTION BE FUNDED ENTIRELY BY GIFTS,  
13 GRANTS, AND DONATIONS; THAT GIFTS, GRANTS, AND DONATIONS WILL BE  
14 RECEIVED THROUGHOUT THE COURSE OF THE STUDY; AND THAT, IN  
15 ACCORDANCE WITH SECTION 24-75-1305, NO ADDITIONAL GENERAL FUND  
16 MONEY BE APPROPRIATED FOR THE IMPLEMENTATION OF THIS SECTION.  
17 THE DEPARTMENT AND THE TASK FORCE MAY SEEK, ACCEPT, AND EXPEND  
18 GIFTS, GRANTS, OR DONATIONS FROM PRIVATE OR PUBLIC SOURCES TO  
19 IMPLEMENT THIS SECTION. THE DEPARTMENT SHALL NOT IMPLEMENT THIS  
20 SECTION UNLESS IT RECEIVES AN AMOUNT OF GIFTS, GRANTS, AND  
21 DONATIONS THAT IT DEEMS NECESSARY TO IMPLEMENT THIS SECTION.

22 (b) THE STUDY IS CONTINGENT ON MONEY BEING AVAILABLE TO  
23 CARRY OUT THE STUDY. IF MONEY IS NOT AVAILABLE FOR THE TASK  
24 FORCE, THE DEPARTMENT, OR ANY OTHER ENTITY TO CARRY OUT ITS  
25 DUTIES REQUIRED PURSUANT TO THIS SECTION, THE TASK FORCE, THE  
26 DEPARTMENT, OR THE ENTITY IS NOT REQUIRED TO CARRY OUT THE  
27 DUTIES. A CONTRACT WITH A THIRD-PARTY ENTITY THAT WILL PROVIDE

1 SERVICES RELATED TO THE STUDY MUST BE CONTINGENT ON MONEY BEING  
2 AVAILABLE FOR THAT PURPOSE.

3 [REDACTED]

4 (7) THIS SECTION IS REPEALED, EFFECTIVE JULY 1, 2027.

5 **SECTION 2. No appropriation.** The general assembly has  
6 determined that no appropriation of state money is necessary to carry out  
7 the purposes of this act.

8 **SECTION 3. Act subject to petition - effective date.** This act  
9 takes effect at 12:01 a.m. on the day following the expiration of the  
10 ninety-day period after final adjournment of the general assembly; except  
11 that, if a referendum petition is filed pursuant to section 1 (3) of article V  
12 of the state constitution against this act or an item, section, or part of this  
13 act within such period, then the act, item, section, or part will not take  
14 effect unless approved by the people at the general election to be held in  
15 November 2026 and, in such case, will take effect on the date of the  
16 official declaration of the vote thereon by the governor.