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Legislative Council Staff  
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*Be it enacted by the People of the State of Colorado:*

SECTION 1. In Colorado Revised Statutes, 39-28-103, **amend** as follows:

**39-28-103. Tax levied.** (1) PRIOR TO JANUARY 1, 2021, there is levied and shall be collected and paid to the department a tax upon the sale of cigarettes by wholesalers of ten mills on each cigarette.

(2) ON AND AFTER JANUARY 1, 2021, A TAX OF SIX CENTS PER CIGARETTE (\$1.20 PER PACK OF TWENTY) IS LEVIED ON THE SALE OF CIGARETTES BY WHOLESALERS. THE WHOLESALER SHALL PAY THE TAX TO THE DEPARTMENT, WHICH SHALL COLLECT THE TAX.

SECTION 2. In Colorado Revised Statutes, 39-28-104, **amend** (1)(a) as follows:

**39-28-104. Evidence of payment of tax – credits – redemptions.** (1) (a) Payment of the taxes imposed by the provisions of ~~this article 10~~ ARTICLE 28 and section 21 of article X of the state constitution shall be evidenced by the affixing of stamps to, or by an imprint or impression by suitable metering machines approved by the department on, packages containing cigarettes. The department shall procure stamps of such design and legend as it deems necessary and suitable for the purpose. ~~Except as provided in paragraph (b) of this subsection (1), the department shall sell such stamps for cash to licensed wholesalers at a discount of four percent of their face value for sales occurring prior to July 1, 2003, or on or after July 1, 2005, and three percent of their face value for sales occurring on or after July 1, 2003, but before July 1, 2005 if payment is made on or before the tenth day of the month following the month in which the purchase is made to cover the licensed wholesaler's expense in the collection and remittance of such tax; but, if any licensed wholesaler is delinquent in remitting such payment, other than in unusual circumstances shown to the satisfaction of the executive director of the department, the licensed wholesaler shall not be allowed to retain any amounts to cover his or her expense in collecting and remitting said tax, and, in addition, the penalty imposed under section 3 39-28-108 (2) shall apply.~~ The department shall keep accurate records of all stamps sold to each wholesaler. No wholesaler shall sell or transfer any stamps purchased pursuant to the provisions of this article.

SECTION 3. In Colorado Revised Statutes, 39-28-110, **amend** (1) as follows:

**39-28-110. Distribution of tax collected.** (1) (a) All ~~sums of~~ money received and collected in payment of the tax imposed by the provisions of this ~~article~~ ARTICLE 28, except license fees received under section 39-28-102 and the ~~moneys~~ MONEY collected pursuant to section 39-28-103.5, shall be transmitted to the state treasurer who shall distribute the money as follows: Fifteen percent to the general fund and eighty-five percent to the old age pension fund.

(b) THE NET REVENUE THAT IS CREDITED TO THE OLD AGE PENSION FUND CREATED IN SECTION 1 OF ARTICLE XXIV OF THE STATE CONSTITUTION IN ACCORDANCE WITH SUBSECTION (1)(a) OF THIS SECTION AND SECTION 2 (a) OF

ARTICLE XXIV OF THE STATE CONSTITUTION IS TRANSFERRED TO THE GENERAL FUND IN ACCORDANCE WITH SECTION 7 (c) OF ARTICLE XXIV OF THE STATE CONSTITUTION. OF THIS MONEY OR THE FIFTEEN PERCENT THAT IS DIRECTLY CREDITED TO THE GENERAL FUND, THE STATE TREASURER SHALL TRANSFER AN AMOUNT EQUAL TO THE TOTAL REVENUE THAT IS ATTRIBUTABLE TO THE TAX INCREASE SET FORTH IN THIS MEASURE AS APPROVED BY THE VOTERS AT THE STATEWIDE ELECTION IN NOVEMBER 2020 TO THE PRESCHOOL PROGRAMS CASH FUND CREATED IN SECTION 24-22-118, THE TOBACCO TAX CASH FUND CREATED IN SECTION 24-22-117, AND THE TOBACCO EDUCATION PROGRAMS FUND CREATED IN SECTION 24-22-117 (2)(c)(I).

SECTION 4. In Colorado Revised Statutes, 39-28.5-102, **amend** (1) as follows:

**39-28.5-102. Tax levied.** (1) PRIOR TO JANUARY 1, 2021, there is levied and shall be collected a tax upon the sale, use, consumption, handling, or distribution of all tobacco products in this state at the rate of twenty percent of the manufacturer's list price of such tobacco products. ON AND AFTER JANUARY 1, 2021, THERE IS LEVIED A TAX UPON THE SALE, USE, CONSUMPTION, HANDLING, OR DISTRIBUTION OF ALL TOBACCO PRODUCTS IN THIS STATE AT THE RATE OF FORTY-TWO PERCENT OF THE MANUFACTURER'S LIST PRICE OF SUCH TOBACCO PRODUCTS. THIS TAX SHALL BE COLLECTED BY THE DEPARTMENT AND IS imposed at the time the distributor:

- (a) Brings, or causes to be brought, into this state from without the state tobacco products for sale;
  - (b) Makes, manufactures, or fabricates tobacco products in this state for sale in this state;
- or
- (c) Ships or transports tobacco products to retailers in this state to be sold by those retailers.

SECTION 5. In Colorado Revised Statutes, 39-28.5-106, **amend** (2) as follows:

**39-28.5-106. Returns and remittance of tax - civil penalty.** (2) Every distributor shall file a return with the department by the twentieth day of the month following the month reported and shall therewith remit the amount of tax due. ~~less three and one-third percent of any sum so remitted that consists of tax collected before July 1, 2003, or on or after July 1, 2005, and less two and one-third percent of any sum so remitted that consists of tax collected on or after July 1, 2003, but before July 1, 2005 to cover the distributor's expense in the collection and remittance of said tax; except that no part of the tax imposed pursuant to section 39-28.5-102.5 and section 21 of article X of the state constitution shall be subject to the discount provided for in this subsection (2). If any distributor is delinquent in remitting said tax, other than in unusual circumstances shown to the satisfaction of the executive director of the department, the distributor shall not be allowed to retain any amounts to cover his or her expense in collecting and remitting said tax, and in addition the penalty imposed under section 39-28.5-110 (2)(b) shall apply.~~

SECTION 9. In Colorado Revised Statutes, 39-28.5-108, **amend** (1) as follows:

**39-28.5-108. Distribution of tax collected.** (1) (a) All ~~sums of~~ money received and collected in payment of the tax imposed by the provisions of this ~~article~~ ARTICLE 28.5, except license fees received under section 39-28.5-104 and the ~~moneys~~ MONEY collected pursuant to section 39-28.5-102.5, shall be transmitted to the state treasurer, who shall distribute such money as follows: Fifteen percent to the general fund and eighty-five percent to the old age pension fund.

(b) THE NET REVENUE THAT IS CREDITED TO THE OLD AGE PENSION FUND CREATED IN SECTION 1 OF ARTICLE XXIV OF THE STATE CONSTITUTION IN ACCORDANCE WITH SUBSECTION (1)(a) OF THIS SECTION AND SECTION 2 (a) OF ARTICLE XXIV OF THE STATE CONSTITUTION IS TRANSFERRED TO THE GENERAL FUND IN ACCORDANCE WITH SECTION 7 (c) OF ARTICLE XXIV OF THE STATE CONSTITUTION. OF THIS MONEY OR THE FIFTEEN PERCENT THAT IS DIRECTLY CREDITED TO THE GENERAL FUND, THE STATE TREASURER SHALL TRANSFER AN AMOUNT EQUAL TO THE TOTAL REVENUE THAT IS ATTRIBUTABLE TO THE TAX INCREASE SET FORTH IN THIS MEASURE AS APPROVED BY THE VOTERS AT THE STATEWIDE ELECTION IN NOVEMBER 2020 TO THE PRESCHOOL PROGRAMS CASH FUND CREATED IN SECTION 24-22-118, THE TOBACCO TAX CASH FUND CREATED IN SECTION 24-22-117, AND THE TOBACCO EDUCATION PROGRAMS FUND CREATED IN SECTION 24-22-117 (2)(c)(I).

SECTION 10. In Colorado Revised Statutes, **add** 39-28.5-108.5 as follows:

**ARTICLE 28.6**  
**Nicotine Products Tax**

**39-28.6-101. Legislative declaration.** (1) THE VOTERS OF THE STATE OF COLORADO HEREBY FIND AND DECLARE THAT:

(a) NICOTINE IS A HIGHLY ADDICTIVE AND TOXIC SUBSTANCE;

(b) THERE HAS BEEN A SIGNIFICANT INCREASE IN THE USE OF ELECTRONIC CIGARETTES, WHICH HEAT NICOTINE, FLAVORINGS, AND OTHER CHEMICALS TO CREATE AN AEROSOL THAT IS INHALED;

(c) CHILDREN IN MIDDLE SCHOOL AND HIGH SCHOOL HAVE REPORTED USING ELECTRONIC CIGARETTES AT ALARMING RATES, AND STUDIES HAVE LINKED ELECTRONIC CIGARETTE USE AMONG YOUTH TO NICOTINE ADDICTION, CIGARETTE SMOKING AND ILLNESS;

(d) THE LONG-TERM HEALTH RISKS OF THIS USE ARE ONLY NOW BECOMING KNOWN, INCLUDING THE FACT THAT ELECTRONIC CIGARETTE AEROSOL CAN CONTAIN HARMFUL AND POTENTIALLY HARMFUL SUBSTANCES INCLUDING NICOTINE, CANCER-CAUSING CHEMICALS, HEAVY METALS, FLAVORING CHEMICALS, ULTRAFINE PARTICLES, AND VOLATILE ORGANIC COMPOUNDS;

(e) THE SOCIAL AND ECONOMIC COSTS, IN ADDITION TO THE HEALTH RISKS, OF NICOTINE PRODUCTS ARE SIGNIFICANT, BUT THE STATE DOES NOT ADDRESS THESE IMPACTS THROUGH A TAX SIMILAR TO THE EXCISE TAX ON CIGARETTES AND TOBACCO PRODUCTS;

(f) TAXING NICOTINE PRODUCTS MAY HELP TO DETER PURCHASES BY CHILDREN AND ADOLESCENTS, AMONG OTHER AT-RISK POPULATIONS, AND THUS HELP TO PREVENT AND REDUCE CONSUMPTION AS WELL AS THE DELETERIOUS EFFECTS OF NICOTINE PRODUCTS ON THESE GROUPS; AND

(g) REVENUE FROM THE TAX IS NEEDED TO PROMOTE POSITIVE OUTCOMES IN CHILDREN'S LIVES AND OTHER KEY HEALTH INITIATIVES.

(2) THEREFORE, THE VOTERS OF THE STATE OF COLORADO INTEND TO CREATE A TAX ON NICOTINE PRODUCTS SO THAT THEY ARE TAXED IN THE SAME MANNER AS TOBACCO PRODUCTS, INCLUDING LICENSING REQUIREMENTS THAT FACILITATE THE COLLECTION OF THE TAX.

**39-28.6-102. Definitions.** AS USED IN THIS ARTICLE 28.6, UNLESS THE CONTEXT OTHERWISE REQUIRES:

(1) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE.

(2) "DISTRIBUTOR" MEANS EVERY PERSON WHO FIRST RECEIVES NICOTINE PRODUCTS IN THIS STATE, EVERY PERSON WHO SELLS NICOTINE PRODUCTS IN THIS STATE WHO IS PRIMARILY LIABLE FOR THE NICOTINE PRODUCTS TAX ON THE NICOTINE PRODUCTS, AND EVERY PERSON WHO FIRST SELLS OR OFFERS FOR SALE IN THIS STATE NICOTINE PRODUCTS IMPORTED INTO THIS STATE FROM ANY OTHER STATE OR COUNTRY.

(3) "MANUFACTURER'S LIST PRICE" MEANS THE INVOICE PRICE FOR WHICH A MANUFACTURER OR SUPPLIER SELLS A NICOTINE PRODUCT TO A DISTRIBUTOR EXCLUSIVE OF ANY DISCOUNT OR OTHER REDUCTION.

(4) "NICOTINE PRODUCT" MEANS A PRODUCT THAT CONTAINS NICOTINE DERIVED FROM TOBACCO OR CREATED SYNTHETICALLY, THAT IS INTENDED FOR HUMAN CONSUMPTION, WHETHER BY VAPORIZING, CHEWING, SMOKING, ABSORBING, DISSOLVING, INHALING, SNORTING, SNIFFING, AEROSOLIZING, OR BY ANY OTHER MEANS, AND THAT IS NOT:

(a) A CIGARETTE;

(b) TOBACCO PRODUCTS HAS THE MEANING PROVIDED BY SECTION 39-28.5-101 (5); OR

(c) A DRUG, DEVICE, OR COMBINATION PRODUCT AUTHORIZED FOR SALE BY THE UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES, AS THOSE TERMS ARE DEFINED IN THE "FEDERAL FOOD, DRUG, AND COSMETIC ACT", 21 U.S.C. SEC. 301 ET SEQ.

(5) "PRESCHOOL PROGRAMS CASH FUND" MEANS THE PRESCHOOL PROGRAMS CASH FUND CREATED IN SECTION 39-28.6-118.

(6) "SALE" MEANS ANY TRANSFER, EXCHANGE, OR BARTER, IN ANY MANNER OR BY ANY MEANS WHATSOEVER, FOR A CONSIDERATION, INCLUDING ALL SALES MADE BY ANY PERSON. THE TERM INCLUDES A GIFT BY A PERSON ENGAGED IN THE BUSINESS OF SELLING NICOTINE PRODUCTS FOR ADVERTISING, AS A MEANS OF EVADING THE PROVISIONS OF THIS ARTICLE 28.6, OR FOR ANY OTHER PURPOSES WHATSOEVER.

**39-28.6-103. Tax levied.** ON AND AFTER JULY 1, 2021, THERE IS LEVIED A TAX THERE IS LEVIED A TAX UPON THE SALE, USE, CONSUMPTION, HANDLING, OR

DISTRIBUTION OF ALL NICOTINE PRODUCTS IN THIS STATE AT THE RATE OF TWENTY-SIX PERCENT OF THE RETAIL SALE PRICE OF SUCH NICOTINE PRODUCTS. THIS TAX SHALL BE PAID BY THE RETAILER TO THE DEPARTMENT AND COLLECTED BY THE DEPARTMENT AS PROVIDED IN PARTS 1 AND 2 OF ARTICLE 26, TITLE 39.

**39-28.6-104. Exempt sales.** THE TAX IMPOSED BY SECTION 39-28.6-103 SHALL NOT APPLY WITH RESPECT TO ANY NICOTINE PRODUCTS THAT, UNDER THE CONSTITUTION AND LAWS OF THE UNITED STATES, MAY NOT BE MADE THE SUBJECT OF TAXATION BY THIS STATE. A PERSON SHALL REPORT THE EXEMPT SALES TO THE DEPARTMENT, AS REQUIRED BY THE DEPARTMENT.

**39-28.6-105. Licensing required - rules - fines.** BEGINNING JANUARY 1, 2021, IT IS UNLAWFUL FOR ANY PERSON TO ENGAGE IN THE BUSINESS OF A DISTRIBUTOR OF NICOTINE PRODUCTS AT ANY PLACE OF BUSINESS WITHOUT FIRST OBTAINING A LICENSE GRANTED AND ISSUED BY THE DEPARTMENT, WHICH LICENSE IS IN EFFECT UNTIL JUNE 30 FOLLOWING THE DATE OF ISSUE, UNLESS SOONER REVOKED. THE DEPARTMENT SHALL GRANT A LICENSE ONLY TO A PERSON WHO OWNS OR OPERATES THE PLACE FROM WHICH THE PERSON ENGAGES IN THE BUSINESS OF A DISTRIBUTOR OF NICOTINE PRODUCTS, AND, IF THE BUSINESS IS OPERATED IN TWO OR MORE SEPARATE PLACES BY THE PERSON, A SEPARATE LICENSE FOR EACH PLACE OF BUSINESS IS REQUIRED. A LICENSE MAY BE RENEWED ONLY UPON TIMELY APPLICATION AND PAYMENT OF THE REQUIRED FEE PRIOR TO EXPIRATION. A LICENSE MAY BE TRANSFERRED IN THE DISCRETION OF AND PURSUANT TO THE RULES ADOPTED BY THE DEPARTMENT. THE FEE FOR A LICENSE IS TEN DOLLARS PER YEAR, AND THE FEE IS CREDITED TO THE GENERAL FUND. THE FEE IS REDUCED AT THE RATE OF TWO DOLLARS AND FIFTY CENTS FOR EACH EXPIRED QUARTER OF THE LICENSE YEAR. THE DEPARTMENT SHALL, ON REASONABLE NOTICE AND AFTER A HEARING, SUSPEND OR REVOKE THE LICENSE OF ANY PERSON VIOLATING ANY PROVISION OF THIS ARTICLE 28.6, AND THE DEPARTMENT SHALL NOT ISSUE A LICENSE TO THE SAME PERSON WITHIN A PERIOD OF TWO YEARS THEREAFTER. THE DEPARTMENT MAY SHARE INFORMATION ON THE NAMES AND ADDRESSES OF PERSONS WHO PURCHASED NICOTINE PRODUCTS FOR RESALE WITH THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT AND COUNTY AND DISTRICT PUBLIC HEALTH AGENCIES. THE DEPARTMENT SHALL REFUSE TO ISSUE A NEW OR RENEWAL DISTRIBUTOR LICENSE, AND SHALL REVOKE A DISTRIBUTOR'S LICENSE, IF THE DISTRIBUTOR OWES THE STATE ANY DELINQUENT TAXES ADMINISTERED BY THE DEPARTMENT OR INTEREST THEREON PURSUANT TO THIS TITLE 39 THAT HAVE BEEN DETERMINED BY LAW TO BE DUE AND UNPAID, UNLESS THE DISTRIBUTOR HAS ENTERED INTO AN AGREEMENT APPROVED BY THE DEPARTMENT TO PAY THE AMOUNT DUE. THE DEPARTMENT SHALL ONLY ISSUE A NEW OR RENEWAL DISTRIBUTOR LICENSE TO A DISTRIBUTOR THAT HAS A CURRENT LICENSE ISSUED PURSUANT TO SECTION 39-26-103.

**39-28.6-106. Books and records to be preserved.** (1) EVERY DISTRIBUTOR SHALL KEEP AT EACH LICENSED PLACE OF BUSINESS COMPLETE AND ACCURATE RECORDS FOR THAT PLACE OF BUSINESS, INCLUDING ITEMIZED INVOICES OF NICOTINE PRODUCTS HELD, PURCHASED, MANUFACTURED, BROUGHT IN OR CAUSED TO BE BROUGHT IN FROM WITHOUT THE STATE, OR SHIPPED OR TRANSPORTED TO RETAILERS IN THIS STATE, AND OF ALL SALES OF NICOTINE PRODUCTS MADE, EXCEPT SALES TO THE ULTIMATE CONSUMER.

(2) THE DISTRIBUTOR'S RECORDS MUST SHOW THE NAMES AND ADDRESSES OF PURCHASERS, THE INVENTORY OF ALL NICOTINE PRODUCTS ON HAND, AND OTHER PERTINENT PAPERS AND DOCUMENTS RELATING TO THE PURCHASE, SALE, OR DISPOSITION OF NICOTINE PRODUCTS.

(3) WHEN A LICENSED DISTRIBUTOR SELLS NICOTINE PRODUCTS EXCLUSIVELY TO THE ULTIMATE CONSUMER AT THE ADDRESS GIVEN IN THE LICENSE, NO INVOICE OF THOSE SALES IS REQUIRED, BUT THE LICENSED DISTRIBUTOR SHALL MAKE ITEMIZED INVOICES OF ALL NICOTINE PRODUCTS TRANSFERRED TO OTHER RETAIL OUTLETS OWNED OR CONTROLLED BY THAT LICENSED DISTRIBUTOR. A DISTRIBUTOR SHALL PRESERVE ALL BOOKS, RECORDS, AND OTHER PAPERS AND DOCUMENTS REQUIRED BY THIS SECTION TO BE KEPT FOR A PERIOD OF AT LEAST THREE YEARS AFTER THE DATE OF THE DOCUMENTS, UNLESS THE DEPARTMENT, IN WRITING, AUTHORIZES THEIR DESTRUCTION OR DISPOSAL AT AN EARLIER DATE.

(4) (a) EVERY RETAILER THAT IS NOT ALSO A LICENSED DISTRIBUTOR SHALL KEEP AT ITS PLACE OF BUSINESS COMPLETE AND ACCURATE RECORDS TO SHOW THAT ALL NICOTINE PRODUCTS RECEIVED BY THE RETAILER WERE PURCHASED FROM A LICENSED DISTRIBUTOR. THE RETAILER SHALL PROVIDE A COPY OF SUCH RECORDS TO THE DEPARTMENT IF SO REQUESTED. THE DEPARTMENT MAY ESTABLISH THE ACCEPTABLE FORM OF SUCH RECORDS.

2 (b) THE GENERAL ASSEMBLY SHALL APPROPRIATE MONEY FOR ANY EXPENSES INCURRED BY THE DEPARTMENT RELATED TO ENFORCING SUBSECTION (4)(a) OF THIS SECTION FROM THE TOBACCO TAX ENFORCEMENT CASH FUND CREATED IN SECTION 39-28-107 (1)(b).

**39-28.6-107. Returns and remittance of tax - civil penalty - rules.** (1) EVERY DISTRIBUTOR SHALL FILE A RETURN WITH THE DEPARTMENT EACH QUARTER. THE RETURN, WHICH MUST BE UPON FORMS PRESCRIBED AND FURNISHED BY THE DEPARTMENT, MUST CONTAIN, AMONG OTHER THINGS, THE TOTAL AMOUNT OF NICOTINE PRODUCTS PURCHASED BY THE DISTRIBUTOR DURING THE PRECEDING QUARTER AND THE TAX DUE THEREON.

(2) EVERY DISTRIBUTOR SHALL FILE A RETURN WITH THE DEPARTMENT BY THE TWENTIETH DAY OF THE MONTH FOLLOWING THE MONTH REPORTED AND SHALL THEREWITH REMIT THE AMOUNT OF TAX DUE. IF ANY DISTRIBUTOR IS DELINQUENT IN REMITTING THE TAX, OTHER THAN IN UNUSUAL CIRCUMSTANCES SHOWN TO THE SATISFACTION OF THE EXECUTIVE DIRECTOR OF THE DEPARTMENT, THE PENALTY IMPOSED UNDER SECTION 39-28.6-111 (2)(b) APPLIES.

(3) THE DEPARTMENT MAY REQUIRE DISTRIBUTORS TO USE ELECTRONIC FUNDS TRANSFERS TO REMIT TAX PAYMENTS DUE PURSUANT TO THIS ARTICLE 28.6 TO THE DEPARTMENT AND MAY REQUIRE DISTRIBUTORS TO FILE TAX RETURNS ELECTRONICALLY. THE DEPARTMENT MAY PROMULGATE RULES GOVERNING ELECTRONIC PAYMENT AND FILING.

(4) (a) ANY PERSON, FIRM, LIMITED LIABILITY COMPANY, PARTNERSHIP, OR CORPORATION, OTHER THAN A DISTRIBUTOR, IN POSSESSION OF NICOTINE PRODUCTS FOR WHICH TAXES HAVE NOT OTHERWISE BEEN REMITTED PURSUANT TO THIS SECTION IS LIABLE AND RESPONSIBLE FOR THE UNCOLLECTED TAX THAT IS LEVIED PURSUANT TO SECTION 39-28.6-103 ON BEHALF OF THE DISTRIBUTOR WHO FAILED TO PAY THE TAX. THE PERSON OR ENTITY SHALL MAKE THE PAYMENT TO THE DEPARTMENT WITHIN THIRTY DAYS OF FIRST TAKING POSSESSION OF THE NICOTINE PRODUCT. THE DEPARTMENT SHALL ESTABLISH A FORM TO BE USED FOR REMITTANCE OF THE PAYMENT. THE DEPARTMENT SHALL REMIT THE PROCEEDS IT RECEIVES PURSUANT TO THIS SUBSECTION (4)(a) TO THE STATE TREASURER, AND THE STATE TREASURER SHALL CREDIT FIFTEEN PERCENT OF THE PROCEEDS TO THE TOBACCO TAX ENFORCEMENT CASH FUND CREATED IN SECTION 39-28-107 (1)(b) AND EIGHTY-FIVE PERCENT TO THE OLD AGE PENSION FUND CREATED IN SECTION 1 OF ARTICLE XXIV 17 OF THE STATE CONSTITUTION.

(b) THE EXECUTIVE DIRECTOR OF THE DEPARTMENT MAY IMPOSE A CIVIL PENALTY ON ANY PERSON, FIRM, LIMITED LIABILITY COMPANY, PARTNERSHIP, OR CORPORATION IN POSSESSION OF NICOTINE PRODUCTS THAT FAILS TO MAKE A PAYMENT REQUIRED PURSUANT TO SUBSECTION (4)(a) OF THIS SECTION OR WHO IS A DISTRIBUTOR BY VIRTUE OF BEING THE FIRST PERSON WHO RECEIVES THE NICOTINE PRODUCTS IN THE STATE AND WHO FAILS TO MAKE A PAYMENT REQUIRED PURSUANT TO THIS SECTION IN AN AMOUNT THAT DOES NOT EXCEED FIVE HUNDRED PERCENT OF SUCH PAYMENT. THE DEPARTMENT SHALL REMIT ANY MONEY RECEIVED PURSUANT TO THIS SUBSECTION (4)(b) TO THE STATE TREASURER FOR DEPOSIT IN THE TOBACCO TAX ENFORCEMENT CASH FUND CREATED IN SECTION 39-28-107 (1)(b).

**39-28.6-108. When credit may be obtained for tax paid.** WHERE NICOTINE PRODUCTS, UPON WHICH THE TAX IMPOSED BY THIS ARTICLE 28.6 HAS BEEN REPORTED AND PAID, ARE SHIPPED OR TRANSPORTED BY THE DISTRIBUTOR TO RETAILERS WITHOUT THE STATE TO BE SOLD BY THOSE RETAILERS OR ARE RETURNED TO THE MANUFACTURER BY THE DISTRIBUTOR OR DESTROYED BY THE DISTRIBUTOR, CREDIT OF SUCH TAX MAY BE MADE TO THE DISTRIBUTOR IN ACCORDANCE WITH REGULATIONS PRESCRIBED BY THE DEPARTMENT.

**39-28.6-109. Distribution of tax collected.** THE NET REVENUE THAT IS CREDITED TO THE OLD AGE PENSION FUND CREATED IN SECTION 1 OF ARTICLE XXIV OF THE STATE CONSTITUTION IN ACCORDANCE WITH SUBSECTION (1)(a) OF THIS SECTION AND SECTION 2 (a) OF ARTICLE XXIV OF THE STATE CONSTITUTION IS TRANSFERRED TO THE GENERAL FUND IN ACCORDANCE WITH SECTION 7 (c) OF ARTICLE XXIV OF THE STATE CONSTITUTION. OF THIS MONEY

OR THE FIFTEEN PERCENT THAT IS DIRECTLY CREDITED TO THE GENERAL FUND, THE STATE TREASURER SHALL TRANSFER AN AMOUNT EQUAL TO THE TOTAL REVENUE THAT IS ATTRIBUTABLE TO THE TAX INCREASE SET FORTH IN THIS MEASURE AS APPROVED BY THE VOTERS AT THE STATEWIDE ELECTION IN NOVEMBER 2020 TO THE PRESCHOOL PROGRAMS CASH FUND CREATED IN SECTION 24-22-118, THE TOBACCO TAX CASH FUND CREATED IN SECTION 24-22-117, AND THE TOBACCO EDUCATION PROGRAMS FUND CREATED IN SECTION 24-22-117 (2)(c)(I).

**26 39-28.6-110. Taxation by cities and towns.** THIS ARTICLE 28.6 DOES NOT PREVENT A STATUTORY OR HOME RULE MUNICIPALITY, COUNTY, OR CITY AND COUNTY FROM IMPOSING, LEVYING, AND COLLECTING ANY SPECIAL SALES TAX UPON SALES OF CIGARETTES, TOBACCO PRODUCTS, OR NICOTINE PRODUCTS, AS THAT TERM IS DEFINED IN SECTION 18-13-121 (5), OR UPON THE OCCUPATION OR PRIVILEGE OF SELLING CIGARETTES, TOBACCO PRODUCTS, OR NICOTINE PRODUCTS. THIS ARTICLE 28.6 DOES NOT AFFECT ANY EXISTING AUTHORITY OF LOCAL GOVERNMENTS TO IMPOSE A SPECIAL SALES TAX ON CIGARETTES, TOBACCO PRODUCTS, OR NICOTINE PRODUCTS, IN ACCORDANCE WITH SECTION 39-28-112, TO BE USED FOR LOCAL AND GOVERNMENTAL PURPOSES.

**39-28.6-111. Prohibited acts - penalties.** (1) BEGINNING JANUARY 1, 2021, IT IS UNLAWFUL FOR ANY DISTRIBUTOR TO SELL AND DISTRIBUTE ANY NICOTINE PRODUCTS IN THIS STATE WITHOUT A LICENSE AS REQUIRED IN SECTION 39-28.6-105, OR TO WILLFULLY MAKE ANY FALSE OR FRAUDULENT RETURN OR FALSE STATEMENT ON ANY RETURN, OR TO WILLFULLY EVADE THE PAYMENT OF THE TAX, OR ANY PART THEREOF, AS IMPOSED BY THIS ARTICLE 28.6. ANY DISTRIBUTOR OR AGENT THEREOF WHO WILLFULLY VIOLATES ANY PROVISION OF THIS ARTICLE 28.6 IS SUBJECT TO PUNISHMENT AS PROVIDED BY SECTION 39-21-118.

(2) (a) IF A PERSON NEGLECTS OR REFUSES TO MAKE A RETURN AS REQUIRED BY THIS ARTICLE 28.6 AND NO AMOUNT OF TAX IS DUE, THE EXECUTIVE DIRECTOR OF THE DEPARTMENT SHALL IMPOSE A PENALTY IN THE AMOUNT OF TWENTY-FIVE DOLLARS.

(b) IF A PERSON FAILS TO PAY THE TAX IN THE TIME ALLOWED IN SECTION 39-28.6-107, A PENALTY EQUAL TO TEN PERCENT OF THE TAX PLUS ONE-HALF OF ONE PERCENT PER MONTH FROM THE DATE WHEN DUE, TOGETHER WITH INTEREST ON SUCH DELINQUENT TAXES AT THE RATE COMPUTED UNDER SECTION 39-21-110.5, APPLIES.

(c) IN COMPUTING AND ASSESSING THE PENALTY, PENALTY INTEREST, AND INTEREST PURSUANT TO SUBSECTION (2)(b) OF THIS SECTION, THE EXECUTIVE DIRECTOR OF THE DEPARTMENT MAY MAKE AN ESTIMATE, BASED UPON INFORMATION AS MAY BE AVAILABLE, OF THE AMOUNT OF TAXES DUE FOR THE PERIOD FOR WHICH THE TAXPAYER IS DELINQUENT.

SECTION 11. In Colorado Revised Statutes, 24-22-117, **amend** (1)(a) and (2)(c)(I) as follows:



**24-22-117. Tobacco tax cash fund - accounts - creation legislative declaration.**

(1) (a) There is hereby created in the state treasury the tobacco tax cash fund, which fund is referred to in this section as the "cash fund". The cash fund shall consist of ~~moneys~~ MONEY collected from the cigarette and tobacco taxes imposed pursuant to section 21 of article X of the state constitution AND MONEY TRANSFERRED IN ACCORDANCE WITH SECTION 24-22-118 (1). All interest and income derived from the deposit and investment of moneys in the cash fund shall be credited to the cash fund; except that all interest and income derived from the deposit and investment of moneys in the cash fund during the 2008-09, 2009-10, 2010-11, and 2011-12 fiscal years shall be credited to the general fund. Any unexpended and unencumbered moneys remaining in the cash fund at the end of a fiscal year shall remain in the cash fund and shall not be credited or transferred to the general fund or any other fund, except as otherwise provided in this section.

(2) There are hereby created in the state treasury the following funds:

(c) (I) The tobacco education programs fund to be administered by the department of public health and environment. The state treasurer and the controller shall transfer an amount equal to sixteen percent of the moneys deposited into the cash fund, plus sixteen percent of the interest and income earned on the deposit and investment of those moneys AND THE AMOUNTS SPECIFIED IN SECTION 24-22-118 (1), to the tobacco education programs fund; except that, for the 2008-09, 2009-10, 2010-11, and 2011-12 fiscal years, the state treasurer and the controller shall transfer to the tobacco education programs fund only an amount equal to sixteen percent of the moneys deposited into the cash fund. All interest and income derived from the deposit and investment of moneys in the tobacco education programs fund shall be credited to the tobacco education programs fund; except that all interest and income derived from the deposit and investment of moneys in the tobacco education programs fund during the 2008-09, 2009-10, 2010-11, and 2011-12 fiscal years shall be credited to the general fund. Any unexpended and unencumbered moneys remaining in the tobacco education programs fund at the end of a fiscal year shall remain in the fund and shall not be credited or transferred to the general fund or any other fund.

SECTION 12. In Colorado Revised Statutes, **add** 24-22-118 as follows

**24-22-118. Revenue from nicotine products and additional tobacco tax - preschool programs cash fund – creation – definitions.**

(1) BEGINNING JULY 1, 2021, THE STATE TREASURER SHALL TRANSFER FROM THE GENERAL FUND AN AMOUNT EQUAL TO THE TOTAL REVENUE FROM THE TAXES ON CIGARETTES, TOBACCO PRODUCTS, AND NICOTINE PRODUCTS AS DESCRIBED IN SECTIONS 39-28-110 (1)(b), 39-28.5-108 (1)(b), AND 39-28.6-109 (2) AS FOLLOWS:

(a) ANNUALLY, THIRTY MILLION DOLLARS TO THE TOBACCO EDUCATION PROGRAMS FUND CREATED IN SECTION 24-22-117 (2)(c)(I);

(b) ANNUALLY, FIFTEEN MILLION DOLLARS TO OFFSET THE DECREASE IN THE EXISTING REVENUE DISTRIBUTION FROM THE CIGARETTE AND TOBACCO PRODUCTS TAXES RESULTING FROM SUCH VOTER-APPROVED TAX INCREASES.

OF THIS ALLOCATION, THE STATE TREASURER SHALL TRANSFER SEVENTY-THREE PERCENT TO THE TOBACCO CASH FUND CREATED IN 24-22-117(1) AND TWENTY-SEVEN PERCENT TO THE GENERAL FUND; AND

(c) THE REMAINDER TO THE PRESCHOOL PROGRAMS CASH FUND; EXCEPT THAT THE GENERAL ASSEMBLY MAY APPROPRIATE SUCH FUNDS AS ARE NECESSARY FOR THE DEPARTMENT'S COLLECTION OF THE NICOTINE PRODUCTS TAX SO LONG AS SUCH COSTS DO NOT EXCEED ONE PERCENT OF THE ADDITIONAL CIGARETTE, TOBACCO AND NICOTINE TAXES APPROVED BY VOTERS AT THE 2020 ELECTION.

(2) FOR THE PERIOD OF JANUARY 1, 2021 THROUGH JUNE 30, 2021 ONLY:

(a) THE STATE TREASURER'S TRANSFER OF REVENUE TO THE TOBACCO EDUCATION PROGRAMS FUND CREATED IN SECTION 24-22-117 (2)(c)(I) SHALL BE FIFTEEN MILLION DOLLARS; AND

(b) THE STATE TREASURER'S TRANSFER OF REVENUE TO OFFSET THE DECREASE IN THE EXISTING REVENUE DISTRIBUTION FROM THE CIGARETTE AND TOBACCO PRODUCTS TAXES RESULTING FROM SUCH VOTER-APPROVED TAX INCREASES SHALL BE SEVEN AND ONE-HALF MILLION DOLLARS. OF THIS ALLOCATION, THE STATE TREASURER SHALL TRANSFER SEVENTY-THREE PERCENT TO THE TOBACCO CASH FUND CREATED IN 24-22-117(1) AND TWENTY-SEVEN PERCENT TO THE GENERAL FUND.

(3) (a) THE PRESCHOOL PROGRAMS CASH FUND IS HEREBY CREATED IN THE STATE TREASURY. THE FUND CONSISTS OF MONEY CREDITED TO THE FUND PURSUANT TO SUBSECTION (1)(c) OF THIS SECTION. THE STATE TREASURER SHALL CREDIT ALL INTEREST AND INCOME DERIVED FROM THE DEPOSIT AND INVESTMENT OF MONEY IN THE PRESCHOOL PROGRAMS CASH FUND TO THE FUND. ANY UNEXPENDED AND UNENCUMBERED MONEY REMAINING IN THE PRESCHOOL PROGRAMS CASH FUND AT THE END OF A FISCAL YEAR SHALL REMAIN IN THE FUND AND SHALL NOT BE CREDITED OR TRANSFERRED TO THE GENERAL FUND OR ANY OTHER FUND.

(b) IN ORDER TO ADMINISTER THE PRESCHOOL PROGRAMS CASH FUND, THE GENERAL ASSEMBLY SHALL ENACT AUTHORIZING LEGISLATION TO ENABLE THE DEPARTMENT OF EDUCATION, OR SUCH OTHER DEPARTMENT OR DELEGATED ENTITY THAT IS DETERMINED BY THE GENERAL ASSEMBLY TO BE THE BEST QUALIFIED TO ADMINISTER THE PRESCHOOL PROGRAMS CASH FUND IN A MANNER THAT FOSTERS THE PROGRAMS' ADMINISTRATION, CONSISTENT WITH VOTER INTENT.

(c) THE ALLOCATION OF AVAILABLE REVENUE IN THE PRESCHOOL PROGRAMS CASH FUND MUST BE PRIORITIZED SO AS TO EXPAND AND ENHANCE THE COLORADO PRESCHOOL PROGRAM OR ANY SUCCESSOR PROGRAM IN ORDER TO OFFER AT LEAST SIXTEEN HOURS PER WEEK OF VOLUNTARY PRESCHOOL, FREE OF TUITION, TO EVERY CHILD IN COLORADO DURING THE LAST YEAR OF PRESCHOOL BEFORE HIS OR HER ENTRY TO KINDERGARTEN, SUBJECT TO AVAILABLE FUNDING.

(d) AVAILABLE REVENUE MAY BE EXPENDED FROM THE PRESCHOOL PROGRAMS CASH FUND TO EXPAND THE NUMBER OF CHILDREN SERVED THROUGH THE COLORADO PRESCHOOL PROGRAM OR ANY SUCCESSOR

PRESCHOOL PROGRAM. THE DESIGNATED DEPARTMENT MUST USE THESE FUNDS TO FOSTER:

(I) PROGRAMMATIC ADMINISTRATION THAT ALLOWS FOR PARENT CHOICE, ENSURES SCHOOL-BASED AND COMMUNITY-BASED PROGRAMS THAT MEET QUALITY AND PROGRAM STANDARDS ARE ABLE TO PARTICIPATE, PRIORITIZES COMMUNITY NEEDS IN A MANNER THAT WILL SUPPORT AND STRENGTHEN THE DIVERSITY OF BIRTH TO KINDERGARTEN SERVICE PROVIDERS, AND HELPS TO ACHIEVE STATE AND LOCAL MIXED DELIVERY GOALS;

(II) HIGH-QUALITY PROGRAMMING THAT HELPS PREPARE CHILDREN FOR KINDERGARTEN;

(III) COORDINATION WITH EXISTING EARLY CHILDHOOD SYSTEMS AND INITIATIVES AND ADVANCING ALIGNMENT WITH KINDERGARTEN THROUGH TWELFTH GRADE SYSTEMS TO SUPPORT CHILDREN'S TRANSITIONS TO SCHOOL;

(IV) OPPORTUNITIES FOR EVIDENCE-BASED PARENT, FAMILY, AND COMMUNITY ENGAGEMENT; AND

(V) AN EVALUATION OF EARLY CHILDHOOD EDUCATION PROGRAM EFFECTIVENESS, INCLUDING THE IMPACT OF PRESCHOOL ON CHILD AND FAMILY OUTCOMES.

(e) IN ORDER TO MEET AN EXPANSION OF PRESCHOOL POPULATIONS, REVENUE IN THE FUND MAY ALSO BE USED TO ENSURE THE AVAILABILITY OF QUALITY, VOLUNTARY, MIXED DELIVERY PRESCHOOL BY MEANS DEEMED APPROPRIATE INCLUDING:

(I) RECRUITING, TRAINING, AND RETAINING EARLY CHILDHOOD EDUCATION PROFESSIONALS;

(II) EXPANDING OR IMPROVING THE STAFF, FACILITIES, EQUIPMENT, TECHNOLOGY, AND PHYSICAL INFRASTRUCTURE OF PRESCHOOL PROGRAMS OFFERED BY LICENSED PROVIDERS SO AS TO INCREASE PRESCHOOL ACCESS;

(III) PARENT AND FAMILY OUTREACH TO FACILITATE TIMELY AND EFFECTIVE ENROLLMENT;

(IV) IMPROVING THE AVAILABILITY OF QUALITY PRESCHOOL FACILITIES; AND

(V) SUCH OTHER USES AS ARE CONSISTENT WITH AND FURTHER THE PURPOSE OF THIS SECTION. IF FUNDS ARE AVAILABLE IN EXCESS OF THOSE NEEDED TO PROVIDE SERVICES TO STUDENTS IN THE FINAL YEAR BEFORE KINDERGARTEN, THOSE EXCESS FUNDS SHOULD BE DIRECTED TOWARD EXPANDING PRESCHOOL ENROLLMENT OPPORTUNITIES FOR YOUNGER CHILDREN FROM FAMILIES WITH THE GREATEST FINANCIAL NEED.

(4) THE STATE AUDITOR SHALL ANNUALLY CONDUCT A FINANCIAL AUDIT OF THE USE OF THE MONEY ALLOCATED AND APPROPRIATED UNDER THIS SECTION.

SECTION 13. In Colorado Revised Statutes, **add** 25-3.5-810 as follows:

**25-3.5-810. Nicotine products education, prevention, and cessation programs.** THE EDUCATION, PREVENTION, AND CESSATION PROGRAMS THAT ARE FUNDED

WITH MONEY TRANSFERRED TO THE TOBACCO EDUCATION PROGRAMS FUND IN ACCORDANCE WITH SECTION 4 24-22-118 (3)(c)(I) MAY ALSO APPLY TO NICOTINE PRODUCTS.

SECTION 14. In Colorado Revised Statutes, **add** 39-28.5-113 as follows:

**39-28.5-113. Collection of Tobacco Tax Increases on Tobacco Products Held in Inventory.** FOR ANY CIGARETTES OR OTHER TOBACCO PRODUCTS ON WHICH A TAX PURSUANT TO THIS CHAPTER HAS ALREADY BEEN PAID, AND FOR ANY TAX STAMPS THAT HAVE NOT YET BEEN AFFIXED TO A TOBACCO PRODUCT PACKAGE, THAT IS IN THE POSSESSION OR CONTROL OF A DISTRIBUTOR, WHOLESALER, RETAILER OR ANY OTHER PERSON IN THE BUSINESS OF DISTRIBUTING OR SELLING TOBACCO PRODUCTS ON THE EFFECTIVE DATE OF AN INCREASE IN THE TOBACCO TAX RATE ON THAT TOBACCO PRODUCT, THE DISTRIBUTOR, WHOLESALER, RETAILER OR OTHER PERSON SHALL, TO FULLY COMPLY WITH THE TAX RATE INCREASE, MAKE A TAX PAYMENT EQUAL TO THE NEW TAX RATE ON THE CIGARETTES OR OTHER TOBACCO PRODUCTS MINUS THE AMOUNT OF TAX ALREADY PAID ON THAT TOBACCO PRODUCT AND, FOR EACH SUCH TAX STAMP, SHALL MAKE A TAX PAYMENT EQUAL TO THE NEW PRICE OF A CIGARETTE TAX STAMPS MINUS THE PRIOR PRICE OF A CIGARETTE TAX STAMP. THESE PAYMENTS SHALL BE MADE TO THE DEPARTMENT WITHIN 30 DAYS OF THE EFFECTIVE DATE OF THE TAX RATE INCREASE AND SHALL BE SUBMITTED ALONG WITH A REPORT, IN SUCH FORM AS THE DEPARTMENT MAY PRESCRIBE, DESCRIBING ALL THE SUBJECT TOBACCO PRODUCTS IN THE POSSESSION OR CONTROL OF THE DISTRIBUTOR, WHOLESALER, RETAILER OR OTHER PERSON ON THE EFFECTIVE DATE OF THE TAX RATE INCREASE AND SHOWING THE RELATED TAX PAYMENTS DUE. ANY TAX PAYMENTS PURSUANT TO THIS PARAGRAPH MADE LATER THAN 30 DAYS AFTER THE EFFECTIVE DATE OF THE TAX RATE INCREASE SHALL ALSO PAY INTEREST AT THE RATE OF TWO PERCENT PER MONTH OR FRACTION OF A MONTH FROM THE DATE THE TAX PAYMENT WAS DUE UNTIL THE DATE THAT THE TAX PAYMENT IS RECEIVED BY THE DEPARTMENT. ANY TAX PAYMENTS PURSUANT TO THIS SECTION RECEIVED BY THE DEPARTMENT WITHIN 20 DAYS OF THE TAX RATE INCREASE MAY BE REDUCED BY ONE PERCENT.

SECTION 15. In Colorado Revised Statutes, **add** 39-28.5-114 as follows:

**39-28.5-114. Tobacco products; pricing for imposition of tax.**

(1) UNLESS ESTABLISHED BY COMPETENT EVIDENCE TO THE CONTRARY, ALL CHARGES INCLUDED ON AN INVOICE FROM A MANUFACTURER OR SUPPLIER ARE FOR THE SALE OF TOBACCO PRODUCTS, EXCEPT FOR ANY SEPARATELY STATED CHARGES FOR NON-TOBACCO PRODUCTS. "NON-TOBACCO PRODUCTS" ARE ANY TANGIBLE PERSONAL PROPERTY THAT IS NOT A TOBACCO PRODUCT. IF SERVICES PROVIDED IN CONNECTION WITH THE PURCHASE OF TOBACCO PRODUCTS AND NON-TOBACCO PRODUCTS ARE AGGREGATED ON THE

INVOICE, SUCH CHARGES ARE PRESUMED TO BE FOR THE SALE OF TOBACCO PRODUCTS AND INCLUDIBLE IN THE INVOICE PRICE THEREFOR.

(2) IN ORDER TO CALCULATE THE TAX DUE, THE MANUFACTURER'S LIST PRICE IS DETERMINED WITHOUT REGARD TO ANY DISCOUNTS OR OTHER PRICE REDUCTIONS ALLOWED BY THE MANUFACTURER OR SUPPLIER.

(3) AS USED IN THE DEFINITION OF "MANUFACTURER'S LIST PRICE" IN SECTION 39-28.5-101(3), C.R.S., "INVOICE PRICE" INCLUDES ALL CONSIDERATION THE MANUFACTURER OR SUPPLIER RECEIVES FROM THE DISTRIBUTOR IN WHATEVER FORM AND REGARDLESS OF THE TIME OF RECEIPT, AS WELL AS ALL CHARGES REFLECTED ON AN INVOICE FROM THE MANUFACTURER OR SUPPLIER TO THE DISTRIBUTOR, WHETHER SEPARATELY STATED OR NOT, INCLUDING, BUT NOT LIMITED TO, ANY FEDERAL EXCISE TAX AND ANY CHARGE FOR SHIPPING, TRANSPORTATION, AND STORAGE.

SECTION 16. In Colorado Revised Statutes, **add** 39-21-123 as follows:

**39-21-123. Periodic inflation adjustment – tax rates applied to cigarettes, tobacco products, and nicotine products; use of additional revenues to supplement programs; revenue and spending limits inapplicable to increases approved by voters.**

(1) AS OF JANUARY 1 OF EACH FOURTH CALENDAR YEAR BEGINNING IN 2025, THE DEPARTMENT SHALL, BY RULE ADJUST FOR INFLATION THE TAX RATES IMPOSED ON CIGARETTES PURSUANT TO SECTION 39-28-103 UP TO A MAXIMUM OF TWO AND ONE-HALF PERCENT ANNUALLY.

(2) ALL REVENUES FROM THE TAX INCREASES AND NEW TAXES ON CIGARETTES, TOBACCO PRODUCTS, AND NICOTINE PRODUCTS THAT WERE APPROVED BY VOTERS AT THE NOVEMBER, 2020 GENERAL ELECTION SHALL BE EXCLUDED FROM FISCAL YEAR SPENDING, AS THAT TERM IS DEFINED IN SECTION 20 OF ARTICLE X OF THE COLORADO CONSTITUTION, AND THE CORRESPONDING SPENDING LIMITS UPON STATE GOVERNMENT AND ALL LOCAL GOVERNMENTS RECEIVING SUCH REVENUES.

(3) ALL REVENUES FROM THE TAX INCREASES AND NEW TAXES ON CIGARETTES, TOBACCO PRODUCTS, AND NICOTINE PRODUCTS THAT WERE APPROVED BY VOTERS AT THE NOVEMBER, 2020 GENERAL ELECTION SHALL BE USED TO SUPPLEMENT REVENUES THAT ARE APPROPRIATED BY THE GENERAL ASSEMBLY AS OF JANUARY 1, 2021, AND SHALL NOT BE USED TO SUPPLANT THOSE APPROPRIATED REVENUES.

(4) AS USED IN THIS SECTION, "INFLATION" MEANS THE ANNUAL PERCENTAGE CHANGE IN THE UNITED STATES DEPARTMENT OF LABOR, BUREAU OF LABOR STATISTICS, CONSUMER PRICE INDEX FOR DENVER-BOULDER, ALL ITEMS, ALL URBAN CONSUMERS, OR ITS SUCCESSOR INDEX.

SECTION 17. In Colorado Revised Statutes, **add** 39-21-124 as follows:

**39-2-123. Enforcement of cigarette, tobacco products, and nicotine products taxes - rules.** THE DEPARTMENT MAY DETERMINE, BY REGULATION, THE DESIGNS,

CHARACTERISTICS, TECHNOLOGY, METER IMPRESSIONS, SPECIFICATIONS AND DENOMINATIONS OF STAMPS, OR OTHER TAX-PAYMENT INDICIA RELATING TO STATE TAXES ON CIGARETTES, TOBACCO PRODUCTS, AND NICOTINE PRODUCTS TO ENHANCE VISIBILITY, FACILITATE TAX COLLECTION, IMPEDE CONTRABAND TRAFFICKING, LESSEN OPPORTUNITIES FOR CREATION OF COUNTERFEIT STAMPS OR METER IMPRESSIONS, AND FACILITATE ENFORCEMENT OF RELATED STATE LAWS.

SECTION 18. In Colorado Revised Statutes, **amend** 39-28-101 as follows:

**39-28-101. Definitions**

As used in this article, unless the context otherwise requires:

(1.5) "DELIVERY SALE" MEANS:

(A) A SALE OF CIGARETTES TO A CONSUMER OF THIS STATE WHEN:

(I) THE CONSUMER SUBMITS AN ORDER FOR CIGARETTES TO A DELIVERY SELLER FOR SALE BY MEANS OTHER THAN AN OVER THE COUNTER SALE ON THE DELIVERY SELLER'S PREMISES, INCLUDING BUT NOT LIMITED TO TELEPHONE OR OTHER VOICE TRANSMISSION, THE MAIL OR OTHER DELIVERY SERVICE, OR THE INTERNET OR OTHER ONLINE SERVICE; AND

(II) THE CIGARETTES ARE DELIVERED WHEN THE SELLER IS NOT IN THE PHYSICAL PRESENCE OF THE CONSUMER WHEN THE CONSUMER OBTAINS POSSESSION OF THE CIGARETTES INCLUDING WITHOUT LIMITATION BY USE OF A COMMON CARRIER, PRIVATE DELIVERY SERVICE, OR MAELS.

(1.7) "DELIVERY SELLER" MEANS A PERSON LOCATED OUTSIDE OF THIS STATE, WHO MAKES DELIVERY SALES.

(3) "Sale" or "resale" includes installment, credit, and conditional sales and means any exchange, barter, or transfer of title or possession, or both, for a consideration to any other person, firm, partnership, limited liability company, or corporation within this state. It includes a gift by a person engaged in the business of selling cigarettes for advertising as a means of evading provisions of this article or for any other purpose whatsoever AND ANY TRANSFER THAT QUALIFIES AS A "DELIVERY SALE."

(4) "Wholesaler" means any person, firm, limited liability company, partnership, or corporation who imports cigarettes into this state for sale or resale AND INCLUDES DELIVERY SELLERS.

SECTION 19. **Effective date.** This act takes effect on January 1, 2021.