

HOUSE BILL 19-1202

BY REPRESENTATIVE(S) McLachlan and Galindo, Arndt, Kipp, Pelton, Buentello, Caraveo, Cutter, Duran, Esgar, Exum, Hooton, Jackson, Kennedy, Lontine, Melton, Michaelson Jenet, Mullica, Titone, Valdez D., Buckner, Gonzales-Gutierrez, Herod, Valdez A., Becker; also SENATOR(S) Ginal and Priola, Bridges, Pettersen.

CONCERNING THE FOOD SYSTEMS ADVISORY COUNCIL, AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. In Colorado Revised Statutes, add with amended and relocated provisions part 11 to article 31 of title 23 as follows:

PART 11 COLORADO FOOD SYSTEMS ADVISORY COUNCIL

- 23-31-1101. [Formerly 24-37.3-101] Legislative declaration.
 (1) The general assembly hereby finds and declares that:
- (a) In September 2009, the federal centers for disease control and prevention reported that no state in the United States was meeting national

Capital letters or bold & italic numbers indicate new material added to existing law; dashes through words or numbers indicate deletions from existing law and such material is not part of the act.

goals for the amount of fruits and vegetables that Americans should be eating. As a result, the centers for disease control and prevention identified the creation of food policy councils, consisting of multi-stakeholder organizations, as an effective way to support system changes to improve local, regional, and state food economies In September 2009, the federal centers for disease control and prevention reported that no state in the country was meeting national goals for the amount of fruits and vegetables that Americans should be eating. As a result, the centers for disease control and prevention identified, as a first strategy, the creation of food policy councils to improve the food environment and economies at the local, regional, and state levels.

- (b) Food councils formed in other states have been effective in bringing together a broad array of food-related government and nongovernment constituencies to employ a food systems approach that facilitates evaluation and program development at every stage of the food process from farm to table; Food Policy Councils Consist of Multistakeholder organizations that employ a food systems approach that facilitates evaluation and program development at every stage of the food process from farm to table. By 2016, there were over two hundred twenty food policy councils throughout the United States addressing issues such as healthy food access, economic development, and food procurement. Colorado's food systems advisory council, which was created in 2010, has focused primarily on strengthening healthy food access for all Coloradons through the growth of Colorado agriculture and local food systems and economies.
- (c) Formation of a state food advisory council is intended to benefit Colorado agriculturists and others involved in all aspects of agricultural production; In 2017, Colorado State University, in Partnership with the Council and others, released the Colorado Blueprint of food and agriculture that identified key assets, emerging issues, and shared priorities for future investments in food and agriculture throughout Colorado. The blueprint and the existing work of the council demonstrate that building local, regional, and state food economies will create jobs, stimulate statewide economic development, and circulate money from local food sales within local communities.

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- (d) Creation of a state food advisory council will provide increased focus on the economic development opportunities of Colorado's food system along with improvements to agricultural production, community well-being, and public health The Continuation and enhancement of the Council is necessary to address the recommendations in the blueprint to support food system changes designed to grow local, regional, and statewide food economies within which agricultural producers have access to new markets and Colorado's population has improved access to fresh, affordable, and healthy foods; and
- (e) Nothing in this article is intended to impede, cause harm to, or limit conventionally produced agricultural products or the persons who produce them Building Robust, resilient, and long-term local and regional food economies in Colorado will preserve and protect the natural environment; increase consumer access to fresh, healthy, and safe foods; and provide greater food security for all Coloradans.
- (2) The general assembly further finds that building local, regional, and state food economics will create jobs, stimulate statewide economic development, and circulate money from local food sales within local communities. The general assembly finds that building robust, resilient, and long-term local food economies in Colorado will preserve and protect the natural environment, increase consumer access to fresh, healthy, and safe foods, and provide greater food security for all Coloradans.
- 23-31-1102. [Formerly 24-37.3-102] Colorado food systems advisory council created membership terms vacancies repeal. (1) There is hereby established in the department of agriculture WITHIN COLORADO STATE UNIVERSITY the Colorado food systems advisory council, referred to in this article PART 11 as the "council". The council is created as an advisory committee to foster a healthy food supply available to all Colorado residents while enhancing the state's agricultural and natural resources, encouraging economic growth, expanding the viability of agriculture, and improving the health of our communities and residents. The council's role is to make recommendations to the general assembly and to the appropriate regulatory agencies, not to create policy. The council shall use a method of dialogue and consensus decision-making to arrive at its PROVIDE recommendations REGARDING INCREASING HEALTHY FOOD ACCESS FOR ALL COLORADO RESIDENTS, CREATING ECONOMIC OPPORTUNITIES FOR

COLORADO AGRICULTURAL PRODUCERS AND FOOD-RELATED BUSINESSES, AND STRENGTHENING LOCAL AND REGIONAL FOOD SYSTEMS.

- (2) The council consists of: fifteen members as follows:
- (a) The executive director, or his or her designee, of each of the following state departments FOLLOWING SIX MEMBERS APPOINTED AS INDICATED:
- (I) ONE REPRESENTATIVE OF THE DEPARTMENT OF EDUCATION, APPOINTED BY THE COMMISSIONER OF EDUCATION;
- (I) (II) ONE REPRESENTATIVE OF the department of public health and environment, APPOINTED BY THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT;
- (H) (III) ONE REPRESENTATIVE OF the department of agriculture, APPOINTED BY THE COMMISSIONER OF AGRICULTURE;
- (HH) (IV) ONE REPRESENTATIVE OF the department of human services, APPOINTED BY THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF HUMAN SERVICES;
- (IV) (V) The department One representative of education the Colorado state university extension, appointed by the director of the Colorado state university extension; and
- (VI) One representative of the Colorado office of economic development, created in section 24-48.5-101, appointed by the director of the office of economic development; and
- (b) Eleven SIXTEEN members appointed by the governor who represent and have expertise in one of seven functional areas of food systems, OR THE GOVERNOR'S DESIGNEE as follows:
- (I) Two members who represent nutrition and health are recipients of a federal food assistance program, at least one of whom is a recipient of the supplemental nutrition assistance program;
- (II) Three Two members who represent DIFFERENT SECTORS OF PAGE 4-HOUSE BILL 19-1202

agricultural production, at least one of whom represents a large producer and one a small producer IS A SPECIALTY CROP PRODUCER AND AT LEAST ONE OF WHOM SELLS AGRICULTURAL PRODUCTS TO A PUBLIC SCHOOL OR SCHOOL DISTRICT;

- (III) One member who represents small food wholesalers or food retailers and one member who represents large food wholesalers or food retailers, of which one of the two members may represent both small and large food wholesalers or food retailers Two members who represent FOOD WHOLESALERS OR FOOD RETAILERS, ONE OF WHOM MUST BE A DIRECT MARKET RETAILER;
- (IV) One member who represents A STATEWIDE anti-hunger and food assistance programs ORGANIZATION;
- (V) One member TWO MEMBERS who is ARE knowledgeable about a local, state, or federal agency and who has AGENCIES, ONE OF WHOM HAS EXPERTISE IN FEDERAL FOOD AND NUTRITION SERVICE PROGRAMS AND ONE OF WHOM HAS expertise in rural community and regional development programs or community and economic development programs;
- (VI) One member from an academic institution who specializes in economic systems, agriculture, or health care;
- (VII) The director of the Colorado state university extension services program or his or her designee. Two members who represent Institutional procurement, one of whom is from an educational setting and one of whom is from a health care setting;
- (VIII) ONE MEMBER WHO REPRESENTS A LOCAL, NONPROFIT, COMMUNITY ORGANIZATION ENGAGED IN A FARM-TO-SCHOOL PROGRAM OR LOCAL FOOD SYSTEMS;
- (IX) One member who represents a food distributor or a food hub;
- (X) ONE MEMBER WHO IS KNOWLEDGEABLE ABOUT NUTRITION, PREFERABLY A PHYSICIAN LICENSED IN THIS STATE OR A REGISTERED DIETICIAN; AND

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- (XI) ONE MEMBER WHO IS A REPRESENTATIVE OF A STATEWIDE HEALTHY FOOD SYSTEMS ORGANIZATION.
- (3) In making appointments to the council, the governor APPOINTING AUTHORITIES shall ensure, TO THE EXTENT POSSIBLE, that the membership of the council includes geographic representation from all areas of the state. The governor shall also consider appointing persons who have expertise in more than one functional area. No more than five members of the council appointed by the governor shall be members of the same political party AND SOCIAL DIVERSITY, AS WELL AS A BALANCE OF EXPERTISE, BOTH GOVERNMENTAL AND NONGOVERNMENTAL, IN ISSUES RELATING TO COLORADO'S FOOD SYSTEMS.
- (4) Each member of the council who is appointed pursuant to subsection (2) of this section shall serve SERVES at the pleasure of the appointing authority who appointed the member. Each member of the council shall serve SERVES a three-year term; except that the governor OR THE GOVERNOR'S DESIGNEE shall appoint four SIX members to serve two-year terms AND FOUR MEMBERS TO SERVE FOUR-YEAR TERMS. AN APPOINTING AUTHORITY MAY REAPPOINT THE MEMBER FOR ONE ADDITIONAL THREE-YEAR TERM.
- (5) (a) THE TERMS OF THE COUNCIL MEMBERS APPOINTED PRIOR TO THE EFFECTIVE DATE OF THIS PART 11 EXPIRE ON AUGUST 30, 2019. The appointing authorities shall make their initial appointments to the council AS SPECIFIED IN SUBSECTION (2) OF THIS SECTION no later than October 1, 2010 AUGUST 31, 2019.
- (b) This subsection (5) is repealed, effective September 1, 2020.
- (6) Any vacancy on the council shall be filled in the same manner in which the original appointment was made, and the term shall be IS for the balance of the unexpired term of the member whose term POSITION ON THE COUNCIL is vacant.
- (7) A majority of the members of the council shall elect a chair and a vice-chair, who shall serve for two-year terms. A member of the council who is an executive director OR COMMISSIONER of a state department or his or her THE EXECUTIVE DIRECTOR'S OR COMMISSIONER'S designee may be

elected to be a chair or a vice-chair of the council, but both positions shall not be held at the same time by members who are executive directors OR COMMISSIONERS of state departments or their designees.

- (8) Each member of the council shall serve SERVES without compensation but may be reimbursed from the food systems advisory council fund created in section 24-37.3-105 23-31-1105 for actual and necessary subsistence and travel expenses incurred in the performance of his or her THE MEMBER'S duties as a member of the council.
- (9) The chair shall call the meetings and notify the members of each meeting being called at least seven days in advance. THE CHAIR SHALL HOLD meetings shall be held as often as the chair deems necessary but not less than four times each calendar year. A quorum for the transaction of business consists of seven members of The council SHALL ADOPT POLICIES AND PROCEDURES NECESSARY TO CARRY OUT ITS DUTIES. IF NEEDED, AND IF FUNDING IS AVAILABLE, COLORADO STATE UNIVERSITY MAY STAFF THE COUNCIL.
- 23-31-1103. [Formerly 24-37.3-103] Council purpose and duties. (1) The purpose PURPOSES of the council is to INCLUDE:
- (a) Identify and use existing studies of the food system and examples of best practices, whenever possible; GROWING LOCAL, REGIONAL, AND STATEWIDE FOOD ECONOMIES WITHIN WHICH PRODUCERS HAVE ACCESS TO NEW MARKETS AND LOW-INCOME POPULATIONS HAVE ACCESS TO FRESH, AFFORDABLE, AND HEALTHY FOODS. THE COUNCIL WILL COLLABORATE AND COORDINATE WITH AGRICULTURAL PRODUCERS, RELEVANT STATE AND FEDERAL EDUCATIONAL INSTITUTIONS, NONGOVERNMENTAL ORGANIZATIONS, AND CONSUMERS TO CONNECT STATE AND FEDERAL AGENCIES AND TO PROVIDE COLORADO AGRICULTURAL PRODUCERS, INCLUDING FRUIT AND VEGETABLE PRODUCERS, WITH VIABLE MARKET OPPORTUNITIES. AREAS OF FOCUS INCLUDE:
- (I) CONNECTING COLORADO AGRICULTURAL PRODUCERS TO FEDERAL FOOD ASSISTANCE PROGRAMS BY FUNCTIONING AS AN INTERAGENCY LIAISON BETWEEN RELEVANT STATE AND FEDERAL AGENCIES;
- (II) LEVERAGING THE PURCHASING POWER OF THE STATE'S INSTITUTIONS TO CREATE NEW AND RELIABLE MARKETS FOR COLORADO

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AGRICULTURAL PRODUCTS AND SUPPORT THE GROWTH OF ROBUST AND RESILIENT FOOD SYSTEMS WHILE PROVIDING FRESH, AFFORDABLE, AND HEALTHY FOODS TO VULNERABLE POPULATIONS; AND

- (III) SUPPORTING THE IMPLEMENTATION OF THE RECOMMENDATIONS IN THE COLORADO BLUEPRINT OF FOOD AND AGRICULTURE PROJECT, ENSURING THAT THE RECOMMENDATIONS IN THE BLUEPRINT, OR ITS SUCCESSOR PROJECT, ARE UPDATED AS NEEDED, AND ENSURING ALIGNMENT WITH OTHER STATE OR LOCAL FOOD PLANS IF RELEVANT;
- (b) Work with other task forces, committees, or organizations that are pursuing initiatives or studies similar to the purposes and duties outlined in this article and develop relationships with other task forces, committees, or organizations to collaborate on similar efforts Conducting research regarding national best practices regarding food and nutrition assistance, direct and intermediated market development, institutional procurement, and farm-to-school programs as well as other priorities determined by the council;
- (c) Develop local food recommendations that promote the building of robust, resilient, and long-term local food economies;
 - (d) Develop recommendations regarding hunger and food access;
- (e) (c) Collaborate COLLABORATING with, serve SERVING as a resource to, and receive RECEIVING input from local and regional food policy councils in the state; AND
- (d) EXPLORING METHODS OF COLLECTING AND ASSESSING STATEWIDE DATA RELATING TO COUNCIL ACTIVITIES AND REPORTING THE RELEVANT INFORMATION AND DATA REGARDING COUNCIL ACTIVITIES AS REQUIRED BY SECTION 23-31-1106.
- (f) Collaborate with the department of agriculture in promoting the marketing program known as "Colorado Proud", which helps consumers, restaurants, and retailers to identify and purchase Colorado food and agricultural products; and
- (g) Develop recommendations for actions that state and local governments, businesses, agriculturists, and consumers can take to build

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robust, resilient; and long-term local food economies.

- (2) In developing its recommendations, the council shall consider, but not be limited to, the following areas of interest: The department of AGRICULTURE, DEPARTMENT OF EDUCATION, DEPARTMENT OF HUMAN SERVICES, AND DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT SHALL COOPERATE WITH THE COUNCIL WITH RESPECT TO THE COUNCIL'S DUTIES SPECIFIED IN SUBSECTION (1) OF THIS SECTION.
- (a) (I) An examination of foods made available to children, including those in public schools, and consideration of ways to improve the nutritional quality of those foods and increase children's access to locally grown foods.
- (II) In designing recommendations to improve school nutrition and increase access to locally grown foods, the council shall incorporate input from, and coordinate with the work of, the Colorado campaign to end childhood hunger by 2015, initiated by executive order of the governor.
- (b) A study of efforts to make local, healthy, and safe foods available under public assistance programs, including the possibility of using electronic benefit cards for the supplemental nutrition assistance program (SNAP) and federal farmers' market nutrition program (FMNP) coupons at local farmers' markets;
- (c) An in-depth examination of local and regional efforts to strengthen and develop robust, resilient, and long-term local food economies by supporting and promoting urban, suburban, and rural agricultural production; identifying and developing solutions to regulatory and policy barriers; and strengthening local infrastructure and entrepreneurial efforts;
- (d) The potential impacts that the production of local, healthy, and safe foods would have on economic development in Colorado, including both the direct impacts for the producers of local food and the actual and potential indirect impacts, such as encouraging restaurants to feature locally raised agricultural products and promoting food and wine tourism; and
 - (e) Any other issues the council, by consensus, considers pertinent.

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- 23-31-1104. [Formerly 24-37.3-104] Subcommittees of the council. (1) (a) The council may create subcommittees, as the council deems necessary, to carry out the work of the council. These subcommittees may include but are not limited to:
 - (I) Local and regional food councils;
 - (II) Local government;
- (III) School districts, the members of which shall include persons with expertise in nutrition and in school financing; and
- (IV) A coordination subcommittee to collaborate with other task forces, committees, and organizations, including the interagency farm-to-school coordination task force created in section 22-82.6-104, C.R.S.
- (b) IF CREATED, the subcommittees shall MUST include representatives of the council and may include persons appointed by the chair and the vice-chair of the council who are not members of the council.
- (2) The council may engage in any other activity the council determines is necessary to accomplish the purposes outlined in this article PART 11.
- 23-31-1105. [Formerly 24-37.3-105] Fund acceptance of gifts, grants, or donations. (1) For the purposes of carrying out the duties of the council, the council is authorized to seek and accept gifts, grants, or donations, including in-kind donations, from private or public sources for the purposes of this article PART 11; except that the council may not accept a gift, grant, or donation that is subject to conditions that are inconsistent with this article PART 11 or any other law of the state. The council may accept in-kind donations of staff services from the private sector to staff the council. The council is also authorized to accept and expend federal funds MONEY available for food policy councils ITS ACTIVITIES. All private and public moneys MONEY received through gifts, grants, or donations shall be transmitted to the state treasurer, who shall credit the same IT to the food systems advisory council fund, which fund is hereby created IN THE STATE TREASURY and referred to in this section as the "fund". The moneys MONEY in the fund must be IS continuously appropriated by the general assembly to

the department of agriculture TO COLORADO STATE UNIVERSITY for allocation to the council for the direct and indirect costs associated with implementing this article PART 11. Any moneys MONEY in the fund not expended for the purpose of this article PART 11 may be invested by the state treasurer as provided by law. THE STATE TREASURER SHALL CREDIT all interest and income derived from the investment and deposit of moneys MONEY in the fund shall be credited to the fund. Any unexpended and unencumbered moneys remaining in the fund at the end of a fiscal year shall remain in the fund and shall not revert or be credited or transferred to the general fund or another fund; except that, if, at the time this article is repealed pursuant to section 24-37.3-107, the fund contains a balance of unencumbered and unexpended moneys, those moneys shall revert to the general fund.

- (2) Moneys MONEY in the fund may be used for the following purposes:
- (a) The actual and necessary expenses incurred by members of the council for serving on the council;
- (b) The costs of staffing the council, IF STAFFED BY COLORADO STATE UNIVERSITY; and
- (c) The costs of preparing and submitting the annual report required by section 24-37.3-106 FUNDING PROGRAMS INITIATED BY THE COUNCIL OR COUNCIL STAFF.
- (3) It is the intent of the general assembly that no moneys from the general fund be appropriated for the council. It is also the intent of the general assembly that no state employees be hired to implement this article and that the administrative costs of providing fiscal support to the council be absorbed by the department of agriculture.
- (4) If the council does not receive sufficient moneys through gifts, grants, and donations pursuant to subsection (1) of this section to carry out the duties of the council, the council shall not meet and shall not prepare an annual report pursuant to section 24-37.3-106 until such time as sufficient moneys become available.

23-31-1106. [Formerly 24-37.3-106] Reports - recommendations.

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Commencing October 1, 2011, and on or before October 1 of each year thereafter, the council shall report its findings and recommendations, including any legislative proposals or proposals for administrative action, to the general assembly, the governor, and the commissioner of agriculture pursuant to section 24-1-136 (9). NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), no later than January 31, 2012 2021, and every January 31 EVERY OTHER YEAR thereafter, the council shall also report its findings and recommendations; including any legislative proposals, THE INFORMATION SPECIFIED IN SECTION 23-31-1103 (1)(d) to the house health and human services committee; the senate health and human services committee; the house RURAL AFFAIRS AND agriculture livestock, and natural resources committee and the senate agriculture and natural resources committee, or their successor committees.

- 23-31-1107. [Formerly 24-37.3-107] Repeal of part. This article 37.3 PART 11 is repealed, effective September 1, 2023. Prior to such BEFORE THE repeal, the food systems advisory council shall be reviewed as provided for in THIS PART 11 IS SCHEDULED FOR REVIEW IN ACCORDANCE WITH section 2-3-1203.
- **SECTION 2.** In Colorado Revised Statutes, 2-3-1203, amend (14)(a)(X) as follows:
- 2-3-1203. Sunset review of advisory committees legislative declaration definition repeal. (14) (a) The following statutory authorizations for the designated advisory committees are scheduled for repeal on September 1, 2023:
- (X) The Colorado food systems advisory council created in section 24-37.3-102 PART 11 OF ARTICLE 31 OF TITLE 23.
- **SECTION 3.** In Colorado Revised Statutes, 23-3.3-103, add (6) as follows:
- **23-3.3-103. Annual appropriations repeal.** (6) (a) THE PROVISIONS OF SUBSECTION (1) OF THIS SECTION CONCERNING APPROPRIATIONS FOR STUDENT FINANCIAL ASSISTANCE UNDER THIS ARTICLE 3.3 DO NOT APPLY TO APPROPRIATIONS MADE FOR THE PURPOSE OF THE COLORADO FOOD SYSTEMS ADVISORY COUNCIL PURSUANT TO PART 11 OF ARTICLE 31 OF THIS TITLE 23.

- (b) This subsection (6) is repealed, effective July 1, 2020.
- **SECTION 4.** In Colorado Revised Statutes, 23-18-308, amend (1)(b) and (1)(c); and add (1)(e) as follows:
- 23-18-308. Fee-for-service contracts limited purpose.

 (1) Subject to available appropriations, the department shall enter into fee-for-service contracts for the following purposes:
- (b) The inclusive higher education pilot program pursuant to section 23-75-104; and
- (c) Cybersecurity and distributed ledger technologies, such as blockchains, as set forth in sections 24-33.5-1904 and 24-33.5-1905; AND
- (e) The food systems advisory council pursuant to part 11 of article 31 of this title 23.
- **SECTION 5.** Repeal of relocated provisions in this act. In Colorado Revised Statutes, repeal article 37.3 of title 24.
- **SECTION 6.** In Colorado Revised Statutes, **repeal** article 82.6 of title 22.
- **SECTION 7. Appropriation.** (1) For the 2019-20 state fiscal year, \$100,317 is appropriated to the department of higher education. This appropriation is from the general fund. To implement this act, the department may use this appropriation for the college opportunity fund program to be used for limited purpose fee-for-service contracts with state institutions.
- (2) For the 2019-20 state fiscal year, \$100,317 is appropriated to the department of higher education. This appropriation is from reappropriated funds received from the limited purpose fee-for-service contracts with state institutions under subsection (1) of this section. To implement this act, the department may use this appropriation for the board of governors of the Colorado state university system for allocation to the food systems advisory council. This amount is based on an assumption that the system will require an additional 0.9 FTE.

SECTION 8. Safety clause. The general assembly hereby finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, and safety.

SPEAKER OF THE HOUSE OF REPRESENTATIVES

PRESIDENT OF

THE SENATE

Marilyn Eddins

CHIEF CLERK OF THE HOUSE

OF REPRESENTATIVES

Parlin Eddins Cirdi & Markwell

Cindi L. Markwell SECRETARY OF THE SENATE

APPROVED May 31, 2019 at 3:33 p.m. (Date and Time)

Jared S. Polis

GOVERNOR OF THE STATE OF COLORADO