

SENATE COMMITTEE OF REFERENCE REPORT

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Chair of Committee

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Date

April 15, 2019

Committee on Judiciary.

After consideration on the merits, the Committee recommends the following:

HB19-1174 be amended as follows, and as so amended, be referred to the Committee on Finance with favorable recommendation:

- 1 Amend reengrossed bill, page 2, line 14, strike "AND" and substitute "OR".
- 2 Page 3, line 1, strike "AS" and substitute "STARTING IN 2021, AS".
- 3 Page 4, line 15, strike "THE" and substitute "ONE HUNDRED TEN PERCENT
- 4 OF THE".
- 5 Page 4, line 18, strike "ONE HUNDRED PERCENT" and substitute "THE
- 6 SIXTIETH PERCENTILE".
- 7 Page 4, line 20, strike "AS DETERMINED".
- 8 Page 5, after line 3 insert:
- 9 "(V) THIS SUBSECTION (3)(d) DOES NOT APPLY WHEN A COVERED
- 10 PERSON VOLUNTARILY USES AN OUT-OF-NETWORK PROVIDER."
- 11 Renumber succeeding subparagraph accordingly.
- 12 Page 5, lines 19 and 20, strike "AT OR".
- 13 Page 5, strike line 23, and substitute "COST-SHARING LIMIT."
- 14 Page 6, strike line 24 and substitute "THE OUT-OF-NETWORK PROVIDER IN
- 15 ACCORDANCE WITH SUBSECTION (3)(d)(II) OF THIS SECTION AND

- 1 REIMBURSE THE OUT-OF-NETWORK FACILITY".
- 2 Page 7, line 3, strike "ONE HUNDRED PERCENT OF THE" and substitute  
3 "THE".
- 4 Page 7, lines 5 and 6, strike "AS DETERMINED".
- 5 Page 7, line 14, strike "THAT" and substitute "THE SAME".
- 6 Page 7, line 19, strike "ONE HUNDRED PERCENT OF THE" and substitute  
7 "THE".
- 8 Page 7, lines 21 and 22, strike "AS DETERMINED".
- 9 Page 7, line 23, strike "CREATED" and substitute "DESCRIBED".
- 10 Page 7, line 27, after "COPAYMENT" insert "AMOUNT".
- 11 Page 8, line 17, strike "PROVIDERS" and substitute "SERVICE AGENCIES".
- 12 Page 8, lines 18 and 19, strike "COPAYMENT, COINSURANCE, OR  
13 DEDUCTIBLE" and substitute "COINSURANCE, DEDUCTIBLE, OR  
14 COPAYMENT".
- 15 Page 11, line 6, strike "24-34-113 (2)" and substitute "24-34-113".
- 16 Page 11, strike line 15 and substitute "HEALTH CARE FACILITY PURSUANT  
17 TO SUBSECTION (3)(d) OR (5.5)(b) OF THIS".
- 18 Page 11, line 27, after "PROVIDER" insert "OR A HEALTH CARE FACILITY".
- 19 Page 12, strike lines 7 and 8 and substitute "THE COMMISSIONER AND THE  
20 CARRIER. A PROVIDER OR HEALTH CARE FACILITY MUST SUBMIT A  
21 REQUEST FOR THE ARBITRATION OF A CLAIM WITHIN NINETY DAYS AFTER  
22 THE RECEIPT OF PAYMENT FOR THAT CLAIM."
- 23 Page 12, strike lines 10 and 11 and substitute "SECTION, IF REQUESTED BY  
24 THE CARRIER AND THE PROVIDER OR HEALTH CARE FACILITY, THE  
25 COMMISSIONER MAY ARRANGE AN INFORMAL SETTLEMENT  
26 TELECONFERENCE TO BE HELD WITHIN THIRTY".

1 Page 12, line 18, after "THAT" insert "ESTABLISHES A STANDARD  
2 ARBITRATION FORM AND".

3 Page 12, strike line 27.

4 Page 13, strike lines 1 through 13 and substitute:

5 "(c) WITHIN THIRTY DAYS AFTER THE COMMISSIONER APPOINTS AN  
6 ARBITRATOR AND NOTIFIES THE PARTIES OF THE ARBITRATION, BOTH  
7 PARTIES SHALL SUBMIT TO THE ARBITRATOR, IN WRITING, EACH PARTY'S  
8 FINAL OFFER AND EACH PARTY'S ARGUMENT. THE ARBITRATOR SHALL PICK  
9 ONE OF THE TWO AMOUNTS SUBMITTED BY THE PARTIES AS THE  
10 ARBITRATOR'S FINAL AND BINDING DECISION. THE DECISION MUST BE IN  
11 WRITING AND MADE WITHIN FORTY-FIVE DAYS AFTER THE ARBITRATOR'S  
12 APPOINTMENT. IN MAKING THE DECISION, THE ARBITRATOR SHALL  
13 CONSIDER THE CIRCUMSTANCES AND COMPLEXITY OF THE PARTICULAR  
14 CASE, INCLUDING THE FOLLOWING AREAS:

15 (I) THE PROVIDER'S LEVEL OF TRAINING, EDUCATION, EXPERIENCE,  
16 AND SPECIALIZATION OR SUBSPECIALIZATION; AND

17 (II) THE PREVIOUSLY CONTRACTED RATE, IF THE PROVIDER HAD A  
18 CONTRACT WITH THE CARRIER THAT WAS TERMINATED OR EXPIRED WITHIN  
19 ONE YEAR PRIOR TO THE DISPUTE."

20 Page 13, strike lines 17 and 18 and substitute:

21 "(e) THE PARTY WHOSE FINAL OFFER AMOUNT WAS NOT SELECTED  
22 BY THE ARBITRATOR SHALL PAY THE ARBITRATOR'S EXPENSES AND FEES."

23 Page 13, line 20, strike "2020," and substitute "2021,".

24 Page 15, line 12, strike "REGULATED UNDER TITLE 12".

25 Page 16, line 4, after "A" insert "HEALTH CARE".

26 Page 16, line 5, after "OUT-OF-NETWORK" insert "HEALTH CARE".

27 Page 16, line 6, after "IN-NETWORK" insert "HEALTH CARE".

28 Page 16, line 15, strike "SUBSECTION (2) OF".

29 Page 17, line 6, after "COPAYMENT" insert "AMOUNT".

- 1 Page 17, line 9, before "NONEMERGENCY" insert "COVERED".
- 2 Page 17, line 27, after "FOR" insert "COVERED".
- 3 Page 18, line 5, strike "DELIVERY OF SERVICES" and substitute "RECEIPT  
4 OF INSURANCE INFORMATION".
- 5 Page 18, line 8, strike "FIVE" and substitute "TEN".
- 6 Page 18, line 12, strike "ONE HUNDRED PERCENT" and substitute "THE  
7 SIXTIETH PERCENTILE".
- 8 Page 18, line 14, strike "AS DETERMINED".
- 9 Page 18, line 17, after "FOR" insert "COVERED".
- 10 Page 18, line 25, after "COPAYMENT" insert "AMOUNT".
- 11 Page 19, line 13, strike "UNDER" and substitute "PURSUANT TO".
- 12 Page 19, line 21, strike "24-34-113 (2)" and substitute "24-34-113".
- 13 Page 20, line 1, after "THE" insert "FEDERAL".
- 14 Page 20, line 11, after "FACILITIES," insert "INCLUDING".
- 15 Page 20, line 20, strike "24-34-113 (2)" and substitute "24-34-113".
- 16 Page 20, line 22 strike "(12)" and substitute "(12)(b)".
- 17 Page 20, line 23, strike "SUBSECTION (1) OF".
- 18 Page 21, after line 5 insert:  
19 "(c) "EMERGENCY SERVICES" HAS THE SAME MEANING AS DEFINED  
20 IN SECTION 10-16-704 (5.5)(e)(II).".
- 21 Reletter succeeding paragraphs accordingly.
- 22 Page 21, line 21, strike "THE" and substitute "A".

- 1 Page 21, line 24, after "COPAYMENT" insert "AMOUNT".
- 2 Page 22, line 2, strike "10-16-704(5.5)," and substitute "10-16-704(3)(b)  
3 OR (5.5),".
- 4 Page 22, line 12, strike "PROVIDER" and substitute "FACILITY".
- 5 Page 22, line 18, strike "DELIVERY OF SERVICES" and substitute "RECEIPT  
6 OF INSURANCE INFORMATION".
- 7 Page 22, line 25, strike "ONE HUNDRED PERCENT OF THE" and substitute  
8 "THE".
- 9 Page 22, line 27, strike "AS".
- 10 Page 23, line 1, strike "DETERMINED".
- 11 Page 23, line 10, strike "THAT" and substitute "THE SAME".
- 12 Page 23, line 15, strike "ONE HUNDRED PERCENT OF THE" and substitute  
13 "THE".
- 14 Page 23, line 18, strike "AS DETERMINED".
- 15 Page 23, line 19, strike "CREATED" and substitute "DESCRIBED".
- 16 Page 23, strike line 22 and substitute "SPECIFIED IN THIS SUBSECTION (3),  
17 THE CARRIER SHALL".
- 18 Page 24, line 2, after "COPAYMENT" insert "AMOUNT".
- 19 Page 24, after line 6 insert:
- 20 "(5) THIS SECTION DOES NOT APPLY WHEN A COVERED PERSON  
21 VOLUNTARILY USES AN OUT-OF-NETWORK PROVIDER.".
- 22 Page 24, after line 11 insert:  
23 "**SECTION 8.** In Colorado Revised Statutes, **add to article 30 as**  
24 **relocated by House Bill 19-1172** 12-30-111 and 12-30-112 as follows:  
25 **12-30-111. Health care providers - required disclosures - rules**  
26 **- definitions.** (1) FOR THE PURPOSES OF THIS SECTION AND SECTION

1 12-30-112:  
2 (a) "CARRIER" HAS THE SAME MEANING AS DEFINED IN SECTION  
3 10-16-102 (8).  
4 (b) "COVERED PERSON" HAS THE SAME MEANING AS DEFINED IN  
5 SECTION 10-16-102 (15).  
6 (c) "EMERGENCY SERVICES" HAS THE SAME MEANING AS DEFINED  
7 IN SECTION 10-16-704 (5.5)(e)(II).  
8 (d) "GEOGRAPHIC AREA" HAS THE SAME MEANING AS DEFINED IN  
9 SECTION 10-16-704 (3)(d)(V)(A).  
10 (e) "HEALTH BENEFIT PLAN" HAS THE SAME MEANING AS DEFINED  
11 IN SECTION 10-16-102 (32).  
12 (f) "MEDICARE REIMBURSEMENT RATE" HAS THE SAME MEANING  
13 AS DEFINED IN SECTION 10-16-704 (3)(d)(V)(B).  
14 (g) "OUT-OF-NETWORK PROVIDER" MEANS A HEALTH CARE  
15 PROVIDER THAT IS NOT A "PARTICIPATING PROVIDER" AS DEFINED IN  
16 SECTION 10-16-102 (46).  
17 (2) ON AND AFTER JANUARY 1, 2020, HEALTH CARE PROVIDERS  
18 SHALL DEVELOP AND PROVIDE DISCLOSURES TO CONSUMERS ABOUT THE  
19 POTENTIAL EFFECTS OF RECEIVING EMERGENCY OR NONEMERGENCY  
20 SERVICES FROM AN OUT-OF-NETWORK PROVIDER. THE DISCLOSURES MUST  
21 COMPLY WITH THE RULES ADOPTED PURSUANT TO SUBSECTION (3) OF THIS  
22 SECTION.  
23 (3) THE DIRECTOR, IN CONSULTATION WITH THE COMMISSIONER OF  
24 INSURANCE AND THE STATE BOARD OF HEALTH CREATED IN SECTION  
25 25-1-103, SHALL ADOPT RULES THAT SPECIFY THE REQUIREMENTS FOR  
26 HEALTH CARE PROVIDERS TO DEVELOP AND PROVIDE CONSUMER  
27 DISCLOSURES IN ACCORDANCE WITH THIS SECTION. THE DIRECTOR SHALL  
28 ENSURE THAT THE RULES ARE CONSISTENT WITH SECTIONS 10-16-704 (12)  
29 AND 25-3-120 AND RULES ADOPTED BY THE COMMISSIONER PURSUANT TO  
30 SECTION 10-16-704 (12)(b) AND BY THE STATE BOARD OF HEALTH  
31 PURSUANT TO SECTION 25-3-120 (2). THE RULES MUST SPECIFY, AT A  
32 MINIMUM, THE FOLLOWING:  
33 (a) THE TIMING FOR PROVIDING THE DISCLOSURES FOR EMERGENCY  
34 AND NONEMERGENCY SERVICES WITH CONSIDERATION GIVEN TO  
35 POTENTIAL LIMITATIONS RELATING TO THE FEDERAL "EMERGENCY  
36 MEDICAL TREATMENT AND LABOR ACT", 42 U.S.C. SEC. 1395dd;  
37 (b) REQUIREMENTS REGARDING HOW THE DISCLOSURES MUST BE  
38 MADE, INCLUDING REQUIREMENTS TO INCLUDE THE DISCLOSURES ON  
39 BILLING STATEMENTS, BILLING NOTICES, OR OTHER FORMS OR  
40 COMMUNICATIONS WITH CONSUMERS;  
41 (c) THE CONTENTS OF THE DISCLOSURES, INCLUDING THE

1 CONSUMER'S RIGHTS AND PAYMENT OBLIGATIONS PURSUANT TO THE  
2 CONSUMER'S HEALTH BENEFIT PLAN;

3 (d) DISCLOSURE REQUIREMENTS SPECIFIC TO HEALTH CARE  
4 PROVIDERS, INCLUDING WHETHER A HEALTH CARE PROVIDER IS OUT OF  
5 NETWORK, THE TYPES OF SERVICES AN OUT-OF-NETWORK HEALTH CARE  
6 PROVIDER MAY PROVIDE, AND THE RIGHT TO REQUEST AN IN-NETWORK  
7 HEALTH CARE PROVIDER TO PROVIDE SERVICES; AND

8 (e) REQUIREMENTS CONCERNING THE LANGUAGE TO BE USED IN  
9 THE DISCLOSURES, INCLUDING USE OF PLAIN LANGUAGE, TO ENSURE THAT  
10 CARRIERS, HEALTH CARE FACILITIES, AND HEALTH CARE PROVIDERS USE  
11 LANGUAGE THAT IS CONSISTENT WITH THE DISCLOSURES REQUIRED BY  
12 THIS SECTION AND SECTIONS 10-16-704 (12) AND 25-3-120 AND THE RULES  
13 ADOPTED PURSUANT TO THIS SUBSECTION (3) AND SECTIONS 10-16-704  
14 (12)(b) AND 25-3-120 (2).

15 (4) RECEIPT OF THE DISCLOSURES REQUIRED BY THIS SECTION DOES  
16 NOT WAIVE A CONSUMER'S PROTECTIONS UNDER SECTION 10-16-704(3) OR  
17 (5.5) OR THE CONSUMER'S RIGHT TO BENEFITS UNDER THE CONSUMER'S  
18 HEALTH BENEFIT PLAN AT THE IN-NETWORK BENEFIT LEVEL FOR ALL  
19 COVERED SERVICES AND TREATMENT RECEIVED.

20 (5) THIS SECTION DOES NOT APPLY TO SERVICE AGENCIES, AS  
21 DEFINED IN SECTION 25-3.5-103 (11.5), THAT ARE PUBLICLY FUNDED FIRE  
22 AGENCIES.

23 **12-30-112. Out-of-network health care providers -**  
24 **out-of-network services - billing - payment.** (1) IF AN  
25 OUT-OF-NETWORK HEALTH CARE PROVIDER PROVIDES EMERGENCY  
26 SERVICES OR COVERED NONEMERGENCY SERVICES TO A COVERED PERSON  
27 AT AN IN-NETWORK FACILITY, THE OUT-OF-NETWORK PROVIDER SHALL:

28 (a) SUBMIT A CLAIM FOR THE ENTIRE COST OF THE SERVICES TO  
29 THE COVERED PERSON'S CARRIER; AND

30 (b) NOT BILL OR COLLECT PAYMENT FROM A COVERED PERSON FOR  
31 ANY OUTSTANDING BALANCE FOR COVERED SERVICES NOT PAID BY THE  
32 CARRIER, EXCEPT FOR THE APPLICABLE IN-NETWORK COINSURANCE,  
33 DEDUCTIBLE, OR COPAYMENT AMOUNT REQUIRED TO BE PAID BY THE  
34 COVERED PERSON.

35 (2)(a) IF AN OUT-OF-NETWORK HEALTH CARE PROVIDER PROVIDES  
36 COVERED NONEMERGENCY SERVICES AT AN IN-NETWORK FACILITY OR  
37 EMERGENCY SERVICES AT AN OUT-OF-NETWORK OR IN-NETWORK FACILITY  
38 AND THE HEALTH CARE PROVIDER RECEIVES PAYMENT FROM THE COVERED  
39 PERSON FOR SERVICES FOR WHICH THE COVERED PERSON IS NOT  
40 RESPONSIBLE PURSUANT TO SECTION 10-16-704 (3)(b) OR (5.5), THE  
41 HEALTH CARE PROVIDER SHALL REIMBURSE THE COVERED PERSON WITHIN

1 SIXTY CALENDAR DAYS AFTER THE DATE THAT THE OVERPAYMENT WAS  
2 REPORTED TO THE PROVIDER.

3 (b) AN OUT-OF-NETWORK HEALTH CARE PROVIDER THAT FAILS TO  
4 REIMBURSE A COVERED PERSON AS REQUIRED BY SUBSECTION (2)(a) OF  
5 THIS SECTION FOR AN OVERPAYMENT SHALL PAY INTEREST ON THE  
6 OVERPAYMENT AT THE RATE OF TEN PERCENT PER ANNUM BEGINNING ON  
7 THE DATE THE PROVIDER RECEIVED THE NOTICE OF THE OVERPAYMENT.  
8 THE COVERED PERSON IS NOT REQUIRED TO REQUEST THE ACCRUED  
9 INTEREST FROM THE OUT-OF-NETWORK HEALTH CARE PROVIDER IN ORDER  
10 TO RECEIVE INTEREST WITH THE REIMBURSEMENT AMOUNT.

11 (3) AN OUT-OF-NETWORK HEALTH CARE PROVIDER SHALL PROVIDE  
12 A COVERED PERSON A WRITTEN ESTIMATE OF THE AMOUNT FOR WHICH THE  
13 COVERED PERSON MAY BE RESPONSIBLE FOR COVERED NONEMERGENCY  
14 SERVICES WITHIN THREE BUSINESS DAYS AFTER A REQUEST FROM THE  
15 COVERED PERSON.

16 (4) (a) AN OUT-OF-NETWORK HEALTH CARE PROVIDER MUST SEND  
17 A CLAIM FOR A COVERED SERVICE TO THE CARRIER WITHIN ONE HUNDRED  
18 EIGHTY DAYS AFTER THE RECEIPT OF INSURANCE INFORMATION IN ORDER  
19 TO RECEIVE REIMBURSEMENT AS SPECIFIED IN THIS SUBSECTION (4)(a).  
20 THE REIMBURSEMENT RATE IS THE GREATER OF:

21 (I) ONE HUNDRED FIVE PERCENT OF THE CARRIER'S MEDIAN  
22 IN-NETWORK RATE OF REIMBURSEMENT FOR THAT SERVICE PROVIDED IN  
23 THE SAME GEOGRAPHIC AREA; OR

24 (II) THE MEDIAN IN-NETWORK RATE OF REIMBURSEMENT FOR THE  
25 SAME SERVICE IN THE SAME GEOGRAPHIC AREA FOR THE PRIOR YEAR  
26 BASED ON CLAIMS DATA FROM THE ALL-PAYER HEALTH CLAIMS DATABASE  
27 CREATED IN SECTION 25.5-1-204.

28 (b) IF THE OUT-OF-NETWORK HEALTH CARE PROVIDER SUBMITS A  
29 CLAIM FOR COVERED SERVICES AFTER THE ONE-HUNDRED-EIGHTY-DAY  
30 PERIOD SPECIFIED IN SUBSECTION (4)(a) OF THIS SECTION, THE CARRIER  
31 SHALL REIMBURSE THE HEALTH CARE PROVIDER ONE HUNDRED  
32 TWENTY-FIVE PERCENT OF THE MEDICARE REIMBURSEMENT RATE FOR THE  
33 SAME SERVICES IN THE SAME GEOGRAPHIC AREA.

34 (c) THE HEALTH CARE PROVIDER SHALL NOT BILL A COVERED  
35 PERSON ANY OUTSTANDING BALANCE FOR A COVERED SERVICE NOT PAID  
36 FOR BY THE CARRIER, EXCEPT FOR ANY COINSURANCE, DEDUCTIBLE, OR  
37 COPAYMENT AMOUNT REQUIRED TO BE PAID BY THE COVERED PERSON.

38 (5) A HEALTH CARE PROVIDER MAY INITIATE ARBITRATION  
39 PURSUANT TO SECTION 10-16-704 (15) IF THE HEALTH CARE PROVIDER  
40 BELIEVES THE PAYMENT MADE PURSUANT TO SUBSECTION (4) OF THIS  
41 SECTION IS NOT SUFFICIENT."



1 Renumber succeeding sections accordingly.

2 Strike page 25 and substitute:

3           **"SECTION 10. Act subject to petition - effective date -**  
4 **applicability.** (1) Except as otherwise provided in subsection (2) of this  
5 section, this act takes effect January 1, 2020; except that, if a referendum  
6 petition is filed pursuant to section 1 (3) of article V of the state  
7 constitution against this act or an item, section, or part of this act within  
8 the ninety-day period after final adjournment of the general assembly,  
9 then the act, item, section, or part will not take effect unless approved by  
10 the people at the general election to be held in November 2020 and, in  
11 such case, will take effect on the date of the official declaration of the  
12 vote thereon by the governor.  
13           (2) (a) Section 5 of this act takes effect only if House Bill 19-1172  
14 does not become law.  
15           (b) Section 8 of this act takes effect only if House Bill 19-1172  
16 becomes law.  
17           (3) This act applies to health care services provided on or after the  
18 applicable effective date of this act."

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