First Regular Session Seventy-first General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 17-0217.01 Esther van Mourik x4215

HOUSE BILL 17-1216

HOUSE SPONSORSHIP

Kraft-Tharp and Sias,

SENATE SPONSORSHIP

Neville T. and Jahn,

House Committees

Senate Committees

Business Affairs & Labor

101

102

A BILL FOR AN ACT

CONCERNING THE CREATION OF THE SALES AND USE TAX SIMPLIFICATION TASK FORCE.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates the sales and use tax simplification task force (task force) made up of legislative members and state and local sales and use tax experts. The bill requires the task force to study sales and use tax simplification between the state and local governments, and in particular between the state and home rule jurisdictions. The task force is:

! Authorized to seek, accept, and expend gifts, grants, or

! !	its goals; Subject to sunset review in 3 years; and Required to make an annual report to the legislative council that may or may not include recommendations for legislation.
Be it enacte	ed by the General Assembly of the State of Colorado:
SEC	CTION 1. In Colorado Revised Statutes, add part 8 to article
26 of title 3	9 as follows:
	PART 8
SALE	S AND USE TAX SIMPLIFICATION TASK FORCE
39-2	6-801. Legislative declaration. (1) The General Assembly
HEREBY FIN	DS AND DECLARES THAT:
(a)	COLORADO HAS A UNIQUE AND COMPLEX STATE AND LOCAL
SALES TAX	SYSTEM;
(b)	HOME RULE JURISDICTIONS HAVE EXERCISED THEIR
CONSTITUTI	IONAL AUTHORITY TO ESTABLISH THEIR OWN SALES AND USE
TAX SYSTEM	MS, INCLUDING THEIR OWN LICENSING REQUIREMENTS, RATES,
TAXABLE A	ND NONTAXABLE ITEMS, AND DEFINITIONS;
(c)	THE RESULTING LACK OF UNIFORMITY CAN BE ESPECIALLY
CUMBERSON	ME FOR BUSINESSES OPERATING IN MULTIPLE JURISDICTIONS IN
Colorado	; AND
(d) l	T IS TIME THAT A GROUP OF KNOWLEDGEABLE CITIZENS COME
TOGETHER	TO STUDY OPTIONS OF FURTHER SIMPLIFYING OUR TAX SYSTEM.
39-2	6-802. Sales and use tax simplification task force -
creation. (1) (a) NOTWITHSTANDING SECTION 2-3-303.3, THERE IS

CREATED THE SALES AND USE TAX SIMPLIFICATION TASK FORCE, REFERRED

TO IN THIS PART 8 AS THE "TASK FORCE", WHICH SHALL MEET AS

donations from private or public sources in order to meet

-2- HB17-1216

1	NECESSARY DURING ANY LEGISLATIVE SESSION OR ANY INTERIMBET WEEN
2	LEGISLATIVE SESSIONS TO STUDY THE NECESSARY COMPONENTS OF A
3	SIMPLIFIED SALES AND USE TAX SYSTEM FOR BOTH THE STATE AND LOCAL
4	GOVERNMENTS, INCLUDING HOME RULE MUNICIPALITIES AND COUNTIES.
5	(b) THE TASK FORCE SHALL STUDY SALES AND USE TAX
6	SIMPLIFICATION BETWEEN THE STATE AND LOCAL GOVERNMENTS,
7	INCLUDING HOME RULE MUNICIPALITIES, TO IDENTIFY OPPORTUNITIES AND
8	CHALLENGES WITHIN EXISTING FISCAL FRAMEWORKS TO ADOPT
9	INNOVATIVE REVENUE-NEUTRAL SOLUTIONS. THE TASK FORCE SHALL
10	CONSIDER THE FEASIBILITY OF:
11	(I) HAVING A THIRD-PARTY ENTITY RESPONSIBLE FOR STATE OR
12	LOCAL SALES AND USE TAX ADMINISTRATION, RETURN PROCESSING, AND
13	AUDITS;
14	(II) MAKING AUDITS OF RETAILERS MORE UNIFORM FOR ALL STATE
15	AND LOCAL TAXING JURISDICTIONS IN THE STATE;
16	(III) UTILIZATION OF CERTIFIED SOFTWARE FOR SALES AND USE
17	TAX ADMINISTRATION AND COLLECTION OF STATE AND LOCAL SALES AND
18	USE TAX; AND
19	(IV) UTILIZATION OF A SINGLE SALES AND USE TAX RETURN FOR
20	STATE AND LOCAL TAXING JURISDICTIONS.
21	(2) THE TASK FORCE CONSISTS OF:
22	(a) Two members from the house of representatives, one
23	APPOINTED BY THE SPEAKER OF THE HOUSE OF REPRESENTATIVES AND ONE
24	APPOINTED BY THE MINORITY LEADER OF THE HOUSE OF
25	REPRESENTATIVES;
26	(b) Two members from the senate, one appointed by the
27	PRESIDENT OF THE SENATE AND ONE APPOINTED BY THE MINORITY LEADER

-3- HB17-1216

1	OF THE SENATE;
2	(c) A REPRESENTATIVE OF THE DEPARTMENT OF REVENUE WHO IS
3	WELL VERSED IN SALES AND USE TAX COLLECTION AND DISTRIBUTION
4	ISSUES AND WHO IS KNOWLEDGEABLE OF THE POLICY STATEMENTS AND
5	RESOLUTIONS REGARDING SALES AND USE TAX COLLECTION AND
6	UNIFORMITY OF THE MULTISTATE TAX COMMISSION, OF WHICH COLORADO
7	IS A MEMBER;
8	(d) A REPRESENTATIVE OF THE COLORADO MUNICIPAL LEAGUE;
9	(e) A REPRESENTATIVE OF COLORADO COUNTIES, INCORPORATED;
10	(f) A MEMBER OF A STATEWIDE ASSOCIATION OF SMALL
11	BUSINESSES THAT IS ADDRESSING THE SIMPLIFICATION OF SALES AND USE
12	TAX COLLECTION;
13	(g) A MEMBER OF THE STATEWIDE CHAMBER OF COMMERCE,
14	APPOINTED BY THE GOVERNOR;
15	(h) A STATE AND LOCAL SALES TAX LAW PRACTITIONER WHO IS
16	NOT EMPLOYED BY A HOME RULE OR STATUTORY CITY OR CITY AND
17	COUNTY, APPOINTED BY THE GOVERNOR;
18	(i) The executive director of the streamlined sales tax
19	GOVERNING BOARD, INC., OR HIS OR HER DESIGNEE; AND
20	(j) ONE MANAGER, MAYOR, COUNCIL-PERSON, FINANCE OFFICER,
21	OR TAX ADMINISTRATOR OF A HOME RULE OR STATUTORY CITY OR CITY
22	AND COUNTY, APPOINTED BY THE COLORADO MUNICIPAL LEAGUE FROM
23	EACH OF ITS FOUR POPULATION MEMBERSHIP CATEGORIES, ACCORDING TO
24	ITS BYLAWS.
25	(3) THE TASK FORCE SHALL MEET AT LEAST EIGHT TIMES, WITH THE
26	FIRST MEETING OCCURRING NO LATER THAN JULY 12, 2017. TASK FORCE
2.7	MEETINGS SHALL BE OPEN TO THE PUBLIC AND THE TASK FORCE SHALL

-4- HB17-1216

1	SOLICIT THE TESTIMONY OF THE MEMBERS OF THE PUBLIC.
2	(4) (a) THE MEMBERS OF THE TASK FORCE APPOINTED PURSUANT
3	TO SUBSECTIONS (2)(a) AND (2)(b) OF THIS SECTION ARE ENTITLED TO
4	RECEIVE COMPENSATION AND REIMBURSEMENT OF EXPENSES AS PROVIDED
5	IN SECTION 2-2-326.
6	(b) THE LEGISLATIVE COUNCIL STAFF AND THE OFFICE OF
7	LEGISLATIVE LEGAL SERVICES SHALL BE AVAILABLE TO ASSIST THE TASK
8	FORCE IN CARRYING OUT ITS DUTIES.
9	(5) NO LATER THAN NOVEMBER 1, 2017, AND NO LATER THAN
10	EACH NOVEMBER 1 THEREAFTER, THE TASK FORCE SHALL MAKE A REPORT
11	TO THE LEGISLATIVE COUNCIL CREATED IN SECTION $2\hbox{-}3\hbox{-}301$ that may or
12	MAY NOT INCLUDE RECOMMENDATIONS FOR LEGISLATION.
13	39-26-803. Gifts, grants, or donations. THE TASK FORCE MAY
14	SEEK, ACCEPT, AND EXPEND GIFTS, GRANTS, OR DONATIONS FROM PRIVATE
15	OR PUBLIC SOURCES FOR THE PURPOSES OF THIS PART 8.
16	39-26-804. Sunset of task force. This part 8 is repealed,
17	EFFECTIVE JULY 1, 2020. BEFORE ITS REPEAL, THIS PART 8 IS SCHEDULED
18	FOR REVIEW IN ACCORDANCE WITH SECTION 2-3-1201.
19	SECTION 2. In Colorado Revised Statutes, 2-3-1203, add
20	(10)(a)(III) as follows:
21	2-3-1203. Sunset review of advisory committees - legislative
22	declaration - definition - repeal. (10) (a) The following statutory
23	authorizations for the designated advisory committees will repeal on July
24	1, 2020:
25	(III) THE SALES AND USE TAX SIMPLIFICATION TASK FORCE
26	CREATED IN SECTION 39-26-802.
27	SECTION 3. Safety clause. The general assembly hereby finds,

-5- HB17-1216

- determines, and declares that this act is necessary for the immediate
- 2 preservation of the public peace, health, and safety.

-6- HB17-1216