Second Regular Session Seventy-first General Assembly STATE OF COLORADO

REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House SENATE BILL 18-035

LLS NO. 18-0545.01 Esther van Mourik x4215

SENATE SPONSORSHIP

Gardner and Cooke,

Wist,

HOUSE SPONSORSHIP

Senate Committees Judiciary House Committees Judiciary

A BILL FOR AN ACT

101	CONCERNING THE NONSUBSTANTIVE RELOCATION OF LAWS RELATED
102	TO GAMBLING PAYMENT INTERCEPT FROM TITLE 24, COLORADO
103	REVISED STATUTES, TO A NEW TITLE 44 AS PART OF THE
104	ORGANIZATIONAL RECODIFICATION OF TITLE 12.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov/</u>.)

Committee on Legal Services. Current law directs the office of legislative legal services to study the organizational recodification of title 12 of the Colorado Revised Statutes, which relates to professions and

HOUSE 2nd Reading Unamended February 13, 2018





occupations. One recommendation of the study is to relocate laws located in title 24 that are administered by the department of revenue to a new title 44, which will consist solely of laws administered by the department of revenue that regulate a variety of activities.

To implement this recommendation, **section 1** of the bill creates title 44 and **section 2** relocates laws related to the gambling payment intercept program from title 24 to the new title. **Section 3** repeals the relocated laws from their current location. **Sections 4 through 7** make conforming amendments necessitated by the relocation of the laws.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add title 44 as
3	follows:
4	TITLE 44
5	ACTIVITIES REGULATED BY THE
6	DEPARTMENT OF REVENUE
7	ARTICLE 1
8	Common Provisions
9	44-1-101. Short title. The short title of this title 44 is the
10	"DEPARTMENT OF REVENUE ACTIVITIES REGULATION ACT".
11	44-1-102. Legislative declaration. (1) The General Assembly
12	HEREBY FINDS AND DECLARES THAT:
13	(a) Before the enactment of this title 44, laws
14	ADMINISTERED BY THE DEPARTMENT OF REVENUE THAT REGULATE A
15	VARIETY OF ACTIVITIES WERE CODIFIED IN TWO TITLES OF THE COLORADO
16	REVISED STATUTES, MOST PROMINENTLY IN TITLE 12, WHICH GOVERNS
17	PROFESSIONS AND OCCUPATIONS;
18	(b) MOST PROFESSIONS AND OCCUPATIONS ARE REGULATED BY
19	THE DEPARTMENT OF REGULATORY AGENCIES PURSUANT TO TITLE 12 , BUT
20	PRIOR TO THE 2017 legislative session, title 12 contained numerous

LAWS THAT DID NOT PERTAIN TO THE REGULATION OF PROFESSIONS AND
 OCCUPATIONS AND WERE NOT ADMINISTERED BY THE DEPARTMENT OF
 REGULATORY AGENCIES;

4 (c) WITH THE ENACTMENT OF SECTION 2-3-510 IN 2016, THE
5 GENERAL ASSEMBLY DIRECTED THE OFFICE OF LEGISLATIVE LEGAL
6 SERVICES TO STUDY AN ORGANIZATIONAL RECODIFICATION OF TITLE 12 OF
7 THE COLORADO REVISED STATUTES, INCLUDING RELOCATING LAWS THAT
8 DO NOT PERTAIN TO PROFESSIONS AND OCCUPATIONS AND ARE NOT
9 ADMINISTERED BY THE DEPARTMENT OF REGULATORY AGENCIES;

10 (d) BASED ON RECOMMENDATIONS FROM THE TITLE 12
11 RECODIFICATION STUDY, THE GENERAL ASSEMBLY ENACTED SEVERAL
12 BILLS IN THE 2017 LEGISLATIVE SESSION TO RELOCATE OUT OF TITLE 12
13 MANY LAWS THAT ARE ADMINISTERED BY ENTITIES OTHER THAN THE
14 DEPARTMENT OF REGULATORY AGENCIES;

15 (e) THE STUDY ALSO RECOMMENDED CREATING A NEW TITLE 44
16 FOR PURPOSES OF CONSOLIDATING LAWS ADMINISTERED BY THE
17 DEPARTMENT OF REVENUE THAT REGULATE ACTIVITIES INTO A SINGLE
18 TITLE IN ORDER TO FACILITATE BOTH:

(I) THE PUBLIC'S AND REGULATED ENTITIES' UNDERSTANDING OF
 THE LAWS THAT APPLY TO THEM; AND

21 (II) THE DEPARTMENT OF REVENUE'S ADMINISTRATION OF THESE22 LAWS; AND

(f) CREATING A NEW TITLE 44 CONSISTING OF LAWS ADMINISTERED
BY THE DEPARTMENT OF REVENUE THAT REGULATE VARIOUS ACTIVITIES
IS NECESSARY TO IMPLEMENT THE RECOMMENDATIONS OF THE TITLE 12
RECODIFICATION STUDY AND FACILITATE THE REORGANIZATION OF TITLE
12 PERTAINING TO THE REGULATION OF PROFESSIONS AND OCCUPATIONS.

-3-

1	44-1-103. Definitions. As used in this title 44, unless the
2	CONTEXT OTHERWISE REQUIRES:
3	(1) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE
4	CREATED IN SECTION 24-1-117.
5	(2) "EXECUTIVE DIRECTOR" MEANS THE EXECUTIVE DIRECTOR OF
6	THE DEPARTMENT.
7	SECTION 2. In Colorado Revised Statutes, add with amended
8	and relocated provisions article 33 to title 44 as follows:
9	ARTICLE 33
10	Gambling Payment Intercept Act
11	44-33-101. [Formerly 24-35-601] Short title. This part 6 shall be
12	known and may be cited as THE SHORT TITLE OF THIS ARTICLE 33 IS the
13	"Gambling Payment Intercept Act".
14	44-33-102. [Formerly 24-35-602] Legislative declaration.
15	(1) The general assembly hereby finds and declares that:
16	(a) Parents should provide financial support to their minor
17	children who cannot care for themselves.
18	(b) The state should intervene when parents fail to meet their
19	support obligations.
20	(c) Children are adversely affected when parents divert their
21	financial support to limited gaming and pari-mutuel wagering.
22	(d) A parent's winnings from money diverted from a child's
23	support should be applied to the parent's outstanding support obligations.
24	(e) Section 12-47.1-102 (1)(c), C.R.S., SECTION 44-30-102 (1)(c)
25	of the "Limited Gaming Act of 1991" recognizes that the limited gaming
26	industry must be assisted in protecting the general welfare of the people
27	of the state.

035

(f) Victims of crime and all the people of the state are adversely
 affected when criminal offenders divert restitution to limited gaming and
 pari-mutuel wagering.

4 (g) A criminal offender's winnings from money diverted from
5 restitution should be applied to the offender's outstanding criminal court
6 obligations.

7 (h) An uncollected debt to the state should be deducted from a8 person's winnings.

9 44-33-103. [Formerly 24-35-603] Definitions. As used in this part
 10 6 ARTICLE 33, unless the context otherwise requires:

(1) "Licensee" means a licensee as defined in section 12-60-102
(17), C.R.S., or an operator or retail gaming licensee under section
13 12-47.1-501 (1)(b) or (1)(c), C.R.S. SECTION 44-30-501 (1)(b) OR (1)(c).

(2) (a) "Outstanding debt" means:

14

(I) Unpaid child support debt or child support costs to the state
pursuant to section 14-14-104, C.R.S., and arrearages of child support
requested as part of an enforcement action pursuant to article 5 of title 14,
C.R.S., or arrearages of child support that are the subject of enforcement
services provided pursuant to section 26-13-106; C.R.S.;

(II) Restitution that a person has been ordered to pay pursuant to
section 18-1.3-603 or 19-2-918, C.R.S., regardless of the date that the
restitution was ordered; and

(III) Any unpaid debt due to the state that is referred pursuant to
section 24-30-202.4 (2) to the state controller or the central collection
services section of the division of finance and procurement, or any
successor section, in the department of personnel, and including the
collection fee and any allowable fees and costs pursuant to section

24-30-202.4 (8). "Outstanding debt" does not include any debt collected
 by the department of personnel for a political subdivision of the state.

3 (b) Notwithstanding any provision of paragraph (a) of this
4 subsection (2) SUBSECTION (2)(a) OF THIS SECTION, an outstanding debt
5 shall not be less than three hundred dollars.

(3) "Payment" means cash winnings from limited gaming or from
pari-mutuel wagering on horse or greyhound racing payable by a licensee
for which the licensee is required to file form W-2G, or a substantially
equivalent form, with the United States internal revenue service.

10 (4) "Registry" means the registry created and maintained by or for
11 the department of revenue pursuant to section 24-35-604 SECTION
12 44-33-104.

(5) "Registry operator" means the department of revenue or the
private entity that maintains the registry under the direction and control
of the department.

44-33-104. [Formerly 24-35-604] Registry - creation information. (1) The department of revenue shall create and maintain,
or contract with a private entity pursuant to section 24-35-607 SECTION
44-33-108 to create and maintain, the registry in accordance with this
section.

(1.5) (2) On and after the date that the judicial department
receives notice from the department of revenue pursuant to section
24-35-605.5 (2)(b)(I) SECTION 44-33-106 (2)(b)(I), the judicial
department shall certify to the registry operator the information indicated
in subsection (4) SUBSECTION (6) of this section regarding persons with
an outstanding debt as specified in section 24-35-603 (2)(a)(II) SECTION
44-33-103 (2)(a)(II).

-6-

(2) (3) The department of human services shall certify to the
 registry operator the information indicated in subsection (4) SUBSECTION
 (6) of this section regarding each child support obligor with an
 outstanding debt as specified in section 24-35-603 (2)(a)(I) SECTION
 44-33-103 (2)(a)(I).

6 (2.5) (4) On and after January 1, 2012, the department of
7 personnel shall certify to the registry operator the information indicated
8 in subsection (4) SUBSECTION (6) of this section regarding each person
9 with an outstanding debt as specified in section 24-35-603 (2)(a)(III)
10 SECTION 44-33-103 (2)(a)(III).

(3) (5) The registry operator shall enter in the registry the
information certified to the registry operator by the judicial department,
the department of human services, and the department of personnel
pursuant to subsections (1.5), (2), and (2.5) SUBSECTIONS (2), (3), AND (4)
of this section.

(4) (6) The registry shall contain the following information:

- (a) The name of each person with an outstanding debt;
- 18 (b) The social security number of each person with an outstanding19 debt;

20 (c) The account or case identifier assigned to the outstanding debt
21 by the department that certified the information to the registry operator;

- (d) The name, telephone number, and address of the department
 that certified the information to the registry operator regarding each
 person with an outstanding debt; and
 - (e) The amount of the outstanding debt.

16

17

25

26 (5) (7) On and after the date that the judicial department receives
 27 notice from the department of revenue pursuant to section 24-35-605.5

(2)(b)(I) SECTION 44-33-106 (2)(b)(I), the registry operator shall add a fee
 of twenty-five dollars to each outstanding debt certified by a department
 pursuant to this section.

4 44-33-105. [Formerly 24-35-605] Payments - limited gaming
5 and pari-mutuel wagering licensees - procedures. (1) On and after
6 July 1, 2008:

7 (a) A licensee shall have the means to communicate with the8 registry operator.

9 (b) Before making a payment to a winner, the licensee shall obtain 10 the name, address, and social security number of the winner from form 11 W-2G, or a substantially equivalent form, to be filed with the United 12 States internal revenue service and submit the required information to the 13 registry operator. The registry operator shall inform the licensee whether 14 the winner is listed in the registry. The licensee shall comply with 15 subsection (2) of this section.

(2) (a) If the registry operator replies that the winner is not listed
in the registry or if the licensee is unable to receive information from the
registry operator after attempting in good faith to do so, the licensee may
make the payment to the winner.

(b) If the registry operator replies that the winner is listed in theregistry:

(I) The reply from the registry operator to the licensee shall
indicate the name, telephone number, and address of the department that
certified the information to the registry and the amount of the winner's
outstanding debt.

26 (II) The licensee shall withhold from the amount of the payment
27 an amount equal to the amount certified pursuant to section 24-35-604

-8-

SECTION 44-33-104. If the amount of the payment is less than or equal to the amount certified, the licensee shall withhold the entire amount of the payment. The licensee shall refer the winner to the department that reported the outstanding debt to the registry.

5 (III) Within twenty-four hours after withholding a payment 6 pursuant to subparagraph (II) of this paragraph (b) SUBSECTION (2)(b)(II) 7 OF THIS SECTION, the licensee shall send the amount withheld to the 8 registry operator and report to the registry operator the full name, address, 9 and social security number of the winner, the account or case identifier 10 assigned by the department that reported the outstanding debt to the 11 registry, the date and amount of the payment, and the name and location 12 of the licensee.

(IV) The registry operator shall send to the certifying department the moneys MONEY and information received from a licensee pursuant to subparagraph (III) of this paragraph (b) SUBSECTION (2)(b)(III) OF THIS SECTION. If more than one department certified a winner, the registry operator shall send the information to each certifying department and distribute the moneys MONEY among the departments as follows:

(A) The registry operator shall send to the department of humanservices any amount certified by the department of human services.

(B) Of any moneys MONEY remaining after the distribution, if any,
to the department of human services pursuant to sub-subparagraph (A) of
this subparagraph (IV) SUBSECTION (2)(b)(IV)(A) OF THIS SECTION, the
registry operator shall send to the judicial department any amount
certified by the judicial department.

26 (C) Of any moneys MONEY remaining after the distribution, if any,
27 to the judicial department pursuant to sub-subparagraph (B) of this

-9-

subparagraph (IV) SUBSECTION (2)(b)(IV)(B) OF THIS SECTION, the
 registry operator shall send to the department of personnel any amount
 certified by the department of personnel.

4 (V) The department of human services shall process moneys 5 MONEY received from the registry operator pursuant to subparagraph (IV) 6 of this paragraph (b) SUBSECTION (2)(b)(IV) OF THIS SECTION in 7 accordance with section 26-13-118.7. C.R.S. The judicial department 8 shall process moneys MONEY received from the registry operator pursuant 9 to subparagraph (IV) of this paragraph (b) SUBSECTION (2)(b)(IV) OF THIS 10 SECTION in accordance with the rules of the department. The department 11 of personnel shall process moneys MONEY received from the registry 12 operator pursuant to subparagraph (IV) of this paragraph (b) SUBSECTION 13 (2)(b)(IV) OF THIS SECTION in accordance with the rules of the department 14 of personnel, with the understanding that any state agency or 15 state-supported institution of higher education debt will be paid before 16 any debt for a political subdivision of the state assigned to central 17 collection services.

(3) The registry operator shall deduct an amount equal to the fee
added to the outstanding debt pursuant to section 24-35-604 (5) SECTION
44-33-104 (7) from each payment received from a licensee and forward
such THE amount to the state treasurer for deposit in the gambling
payment intercept cash fund created in section 24-35-605.5 SECTION
44-33-106.

44-33-106. [Formerly 24-35-605.5] Gambling payment
intercept cash fund - creation - gifts, grants, donations - intercepts for
restitution. (1) There is hereby created in the state treasury the gambling
payment intercept cash fund, referred to in this section as the "fund". The

1 fund shall consist of any moneys MONEY deposited in the fund pursuant 2 to section 24-35-605 (3) SECTION 44-33-105 (3), any allocations made to 3 the fund pursuant to section 24-33.5-506 (1)(c.5)(I), any other moneys 4 MONEY appropriated to the fund by the general assembly, and any gifts, 5 grants, or donations from private or public sources, which THAT the 6 department of revenue is hereby authorized to seek and accept for the 7 purposes set forth in this section. All private and public funds received 8 through gifts, grants, or donations shall be transmitted to the state 9 treasurer, who shall credit the same to the fund. The state treasurer shall 10 also credit to the fund any moneys MONEY that are IS allocated thereto 11 pursuant to section 24-33.5-506 (1)(c.5)(I).

12 (2) (a) The moneys MONEY in the fund shall be continuously 13 appropriated to the department of revenue for the purpose of expanding 14 the program established by this part 6 ARTICLE 33 to include intercepts of 15 restitution that a person has been ordered to pay pursuant to section 16 18-1.3-603 or 19-2-918, C.R.S., as certified by the judicial department. 17 As soon as there are IS sufficient moneys MONEY in the fund, the 18 department of revenue shall expand the program for such THAT purpose. 19 (b) Once the intercept program has been expanded as described 20 in paragraph (a) of this subsection (2) SUBSECTION (2)(a) OF THIS 21 SECTION:

(I) The department of revenue shall notify the judicial department
and the registry operator that the judicial department may begin certifying
outstanding debt pursuant to section 24-35-604 (1.5) SECTION 44-33-104
(2); and

26 (II) Moneys MONEY in the fund shall be subject to annual
 appropriation by the general assembly for the direct and indirect costs

1 associated with the administration of this part 6 ARTICLE 33.

2 (c) Any moneys MONEY in the fund not expended for the purposes 3 set forth in paragraphs (a) and (b) of this subsection (2) SUBSECTIONS 4 (2)(a) AND (2)(b) OF THIS SECTION may be invested by the state treasurer 5 as provided by law. All interest and income derived from the investment 6 and deposit of moneys MONEY in the fund shall be credited to the fund. 7 Any unexpended and unencumbered moneys MONEY remaining in the 8 fund at the end of a fiscal year shall remain in the fund and shall not be 9 credited or transferred or revert to the general fund or any other fund.

44-33-107. [Formerly 24-35-606] Liability - immunity. (1) A
licensee that fails to comply with the provisions of section 24-35-605
SECTION 44-33-105 shall be subject to sanctions by its licensing authority
pursuant to sections 12-47.1-525 (1) and 12-60-507 (1), C.R.S. SECTIONS
44-30-524 (1) AND 12-60-507 (1).

(2) A licensee that makes a payment to a winner in violation of
section 24-35-605 SECTION 44-33-105 shall not be liable to the person to
whom the winner owes an outstanding debt.

(3) Except as provided in THIS section, 24-35-606, a licensee shall
be immune from civil and criminal liability for acting in compliance with
the provisions of this part 6 ARTICLE 33.

44-33-108. [Formerly 24-35-607] Contracting authority memoranda of understanding - rules. (1) The executive director of the
department of revenue may enter into a contract with a private entity, in
accordance with the "Procurement Code", articles 101 to 112 of this title
TITLE 24, to create and maintain the registry.

26 (2) The department of revenue may enter into memoranda of27 understanding with the judicial department, the department of human

services, and the department of personnel to implement this part 6
 ARTICLE 33. If the registry is operated by a private entity pursuant to this
 section, the registry operator may enter into memoranda of understanding
 with the judicial department, the department of human services, and the
 department of personnel to implement this part 6 ARTICLE 33.

(3) The executive director of the department of revenue shall
promulgate rules in accordance with article 4 of this title TITLE 24 to
implement this part 6 ARTICLE 33. The rules shall include, but need not be
limited to, rules regarding:

10 (a) The removal from the registry of information regarding
11 persons who satisfy their outstanding debts;

(b) The manner in which a licensee shall communicate with the
registry, including the information a licensee shall submit to the registry
and the procedures to be followed if the registry is inaccessible due to
technical or other problems;

16 (c) The protection of the confidentiality of information in the17 registry; and

18 (d) The circumstances and means by which an outstanding debt
19 may be collected from a licensee pursuant to section 24-35-605 (2)(b)(IV)
20 SECTION 44-33-105 (2)(b)(IV).

(4) The executive director of the department of revenue shall
promulgate a rule in accordance with article 4 of this title TITLE 24
allowing a licensee to retain at least thirty dollars of each payment
withheld pursuant to this part 6 ARTICLE 33 to cover the licensee's costs
of compliance with this part 6 ARTICLE 33, which amount shall be added
to the debtor's outstanding debt.

27

SECTION 3. Repeal of relocated provisions in this act. In

-13-

1	Colorado Revised Statutes, repeal part 6 of article 35 of title 24.
2	SECTION 4. In Colorado Revised Statutes, 12-14-103, amend
3	the introductory portion and (2)(b)(IX) as follows:
4	12-14-103. Definitions. As used in this article ARTICLE 14, unless
5	the context otherwise requires:
6	(2) (b) "Collection agency" does not include:
7	(IX) A limited gaming or racing licensee acting pursuant to part
8	6 of article 35 of title 24, C.R.S. ARTICLE 33 OF TITLE 44.
9	SECTION 5. In Colorado Revised Statutes, 12-60-507, amend
10	(1) introductory portion and (1)(w)(I) as follows:
11	12-60-507. Investigation - denial, suspension, and revocation
12	actions against licensees - unlawful acts. (1) The commission upon its
13	own motion may, and upon complaint in writing of any person shall,
14	investigate the activities of any licensee or applicant within the state or
15	any person upon the premises of any facility licensed pursuant to this
16	article ARTICLE 60. In addition to its authority under any other provision
17	of this article ARTICLE 60, the commission may issue a letter of
18	admonition to a licensee, fine a licensee, suspend a license, deny an
19	application for a license, or revoke a license, if such THE person has
20	committed any of the following violations:
21	(w) (I) Failing to comply with the requirements of part 6 of article
22	35 of title 24, C.R.S., ARTICLE 33 OF TITLE 44 or any rule promulgated by
23	the executive director of the department of revenue pursuant to section
24	24-35-607 (3), C.R.S. SECTION 44-33-108 (3).
25	SECTION 6. In Colorado Revised Statutes, 12-60-513, amend
26	(1) as follows:
27	12-60-513. Payments of winnings - intercept. (1) Before

-14-

035

making a payment of cash winnings from pari-mutuel wagering on horse
or greyhound racing for which the licensee is required to file form W-2G,
or a substantially equivalent form, with the United States internal revenue
service, the licensee shall comply with the requirements of part 6 of
article 35 of title 24, C.R.S. ARTICLE 33 OF TITLE 44.

6

7

SECTION 7. In Colorado Revised Statutes, 26-13-118.7, **amend** (1), (2), and (3) as follows:

8 26-13-118.7. Gambling winnings - interception - rules. 9 (1) Pursuant to section 24-35-604 (2), C.R.S. SECTION 44-33-104 (3), the 10 state department shall periodically certify to the registry operator 11 information regarding persons who owe a child support debt or child 12 support costs to the state pursuant to section 14-14-104, C.R.S., or who 13 owe child support arrearages requested as part of an enforcement action 14 pursuant to article 5 of title 14, C.R.S., or who owe child support 15 arrearages or child support costs that are the subject of enforcement 16 services provided pursuant to section 26-13-106. The information shall 17 include the social security number of the person owing the child support 18 debt, arrearages, or child support costs, the amount owed, and the other 19 information required by the registry operator pursuant to section 20 24-35-604 (4), C.R.S. SECTION 44-33-104 (6).

(2) Upon receipt from the registry operator of a payment and
accompanying information pursuant to section 24-35-605 (2)(b), C.R.S.
SECTION 44-33-105 (2)(b), the state department shall notify the obligated
parent in writing that the state intends to offset the parent's child support
debt, child support arrearages, or child support costs against the parent's
winnings from limited gaming or from pari-mutuel wagering on horse or
greyhound racing. The notice shall include information on the parent's

right to object to the offset and to request an administrative review
 pursuant to the rules of the state board.

3 (3) Upon receipt of a payment from the registry operator pursuant 4 to section 24-35-605 (2)(b), C.R.S. SECTION 44-33-105 (2)(b), the state 5 department shall deposit the payment with the family support registry 6 created pursuant to section 26-13-114. After the final disposition of any 7 administrative review requested pursuant to subsection (2) of this section, 8 the state department shall disburse the payment for processing or for 9 distribution to the individual receiving support enforcement services 10 pursuant to section 26-13-106, as appropriate.

11 SECTION 8. Act subject to petition - effective date. This act 12 takes effect October 1, 2018; except that, if a referendum petition is filed 13 pursuant to section 1 (3) of article V of the state constitution against this 14 act or an item, section, or part of this act within the ninety-day period 15 after final adjournment of the general assembly, then the act, item, 16 section, or part will not take effect unless approved by the people at the 17 general election to be held in November 2018 and, in such case, will take 18 effect on the date of the official declaration of the vote thereon by the 19 governor.