Second Regular Session Seventy-first General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 18-0765.01 Brita Darling x2241

SENATE BILL 18-145

SENATE SPONSORSHIP

Kefalas,

HOUSE SPONSORSHIP

Ginal, Arndt

Senate Committees Business, Labor, & Technology Appropriations **House Committees**

A BILL FOR AN ACT

| 101 | CONCERNING THE IMPLEMENTATION OF EMPLOYMENT FIRST |
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| 102 | ADVISORY PARTNERSHIP RECOMMENDATIONS TO ADVANCE |
| 103 | COMPETITIVE INTEGRATED EMPLOYMENT FOR PERSONS WITH |
| 104 | DISABILITIES, AND, IN CONNECTION THEREWITH, MAKING AN |
| 105 | APPROPRIATION. |

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill requires the department of labor and employment and the state medical services board in the department of health care policy and

financing to promulgate rules that require all providers of supported employment services for persons with disabilities to complete training or earn a national certification relating to employment services. The rules must specify time frames for completion of the training or certification.

The bill requires that the department of labor and employment's fee schedule for rehabilitation services include the discovery process as an alternative comprehensive assessment if appropriate for persons with disabilities.

The bill lists annual employment data, reported by county, that the department of health care policy and financing must collect.

The bill permits the department of labor and employment, annually, to enter into a contract or renew an existing contract with a vendor or vendors to provide training for persons with disabilities and their families, educators, case managers, and employers concerning best practices in employment first implementation. State funding for the contract is contingent upon the department receiving at least 75% of the contract amount through gifts, grants, or donations.

The bill corrects the repeal provision language for the employment first advisory partnership and its duties.

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SECTION 1. Legislative declaration. (1) The general assembly

3 hereby finds and declares that:

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(a) Despite having the ability and desire, eighty-five percent of adults with intellectual and developmental disabilities are either unemployed or underemployed due to barriers to competitive integrated employment;

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(b) Colorado's low unemployment rate makes it difficult for many 9 employers to fill staffing needs, and some of these needs could be met 10 through employing persons with disabilities;

11 (c) In 2016, Senate Bill 16-077 created the Employment First 12 Advisory Partnership and charged the members of the partnership with 13 developing a strategic plan, including relevant policy changes, to expand 14 competitive integrated outcomes for persons with disabilities;

¹ Be it enacted by the General Assembly of the State of Colorado:

1 (d) In its November 2017 preliminary report, the Employment 2 First Advisory Partnership made several recommendations for working 3 through public-private partnerships, including creating a Colorado 4 Business Leadership Network, which utilizes business-to-business 5 engagement to drive performance outcomes through disability inclusion, 6 and developing and implementing an outreach program to employers, 7 educators, case managers, and persons with disabilities and their families 8 regarding employment first;

9 (e) Implementing the Employment First Advisory Partnership's 10 2017 recommendations will benefit persons with disabilities and further 11 the work of the public-private partnerships, employers, and the state of 12 Colorado by:

(I) Increasing the number of people entering the workforce whocontribute to Colorado's tax base;

(II) Increasing the number of persons with disabilities in
competitive integrated employment, thereby reducing dependence on
public assistance programs; and

(III) Increasing the effectiveness of the service systems currently
serving persons with disabilities who are seeking meaningful
employment;

(f) Collecting and reporting disability services and employment
data is necessary to determine progress toward eliminating segregation in
services and increasing the number of persons with disabilities in
competitive integrated employment;

(g) Persons with disabilities and potential employers would
 benefit from minimal requirements for basic training or certification in
 best practices for supported employment services professionals; and

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(h) The discovery process, which is a best-practice assessment
 tool for persons with the most significant disabilities should be utilized,
 when appropriate, as an alternative to existing assessments provided by
 publicly funded employment services for persons with disabilities.

5 (2) Therefore, the General Assembly declares that implementing 6 recommendations of the Employment First Advisory Partnership relating 7 to data collection; training for supported employment professionals; 8 appropriate use of the discovery process as an assessment for persons 9 with disabilities; and training and outreach for employers, educators, case 10 managers, and persons with disabilities and their families in employment 11 first opportunities and best practices is necessary to increase opportunities 12 for persons with disabilities and to build on the progress made through 13 employment first initiatives.

SECTION 2. In Colorado Revised Statutes, 8-84-106, amend
(3)(b)(IV); and add (3)(b)(III.5) as follows:

16 8-84-106. Rehabilitation of persons with disabilities - rules.
17 (3) (b) The department shall:

18 (III.5) (A) PROMULGATE <u>RULES IN CONJUNCTION WITH THE STATE</u> 19 MEDICAL SERVICES BOARD, NO LATER THAN JULY 1, 2019, REQUIRING ALL 20 VENDORS OF SUPPORTED EMPLOYMENT SERVICES, INCLUDING SUPPORTED 21 EMPLOYMENT PROFESSIONALS WHO PROVIDE INDIVIDUAL COMPETITIVE 22 INTEGRATED EMPLOYMENT OUTCOMES, AND EXCLUDING THOSE 23 PROFESSIONALS EXCLUSIVELY PROVIDING GROUP OR OTHER CONGREGATE 24 SERVICES, TO OBTAIN A NATIONALLY RECOGNIZED SUPPORTED 25 EMPLOYMENT TRAINING CERTIFICATE OR NATIONALLY RECOGNIZED 26 SUPPORTED EMPLOYMENT CERTIFICATION. THE DEPARTMENT'S RULES MUST INCLUDE TIME FRAMES FOR COMPLIANCE WITH THE TRAINING OR 27

1 CERTIFICATION REQUIREMENT FOR EXISTING STAFF AND FOR NEWLY HIRED 2 STAFF AND REQUIREMENTS FOR SUPERVISION OF NEWLY HIRED STAFF 3 UNTIL THE STAFF MEMBER HAS COMPLETED THE TRAINING OR 4 CERTIFICATION. THE TIME FRAMES ESTABLISHED IN THE DEPARTMENT'S 5 RULES MUST PROVIDE FOR TRAINING TO BE COMPLETED OVER A FIVE-YEAR 6 PERIOD, SUBJECT TO THE AVAILABILITY OF APPROPRIATIONS FOR 7 REIMBURSEMENT OF VENDORS PURSUANT TO SUBSECTION (3)(b)(III.5)(B) 8 OF THIS SECTION. 9 **(B)** THE TRAINING OR CERTIFICATION REQUIREMENT IN 10 SUBSECTION (3)(b)(III.5)(A) OF THIS SECTION IS CONTINGENT UPON 11 APPROPRIATIONS TO THE DEPARTMENT OF HEALTH CARE POLICY AND 12 FINANCING FOR REIMBURSEMENT TO VENDORS OF SUPPORTED 13 EMPLOYMENT SERVICES FOR THE COST OF TRAINING AND CERTIFICATION 14 PURSUANT TO SECTION 25.5-10-204. 15 (IV) Establish a fee schedule for goods and services that is 16 designed to ensure reasonable cost to the program. The FEE SCHEDULE 17 ESTABLISHED BY THE DEPARTMENT MUST INCLUDE THE DISCOVERY 18 PROCESS, AS DEFINED IN SECTION 8-84-301, AS AN ALTERNATIVE 19 ASSESSMENT PURSUANT TO SUBSECTION (3)(b)(I) OF THIS SECTION. 20 SECTION 3. In Colorado Revised Statutes, 25.5-10-204, amend 21 (1)(g)(III) and (2) introductory portion; and **add** (2)(k) as follows: 22 25.5-10-204. Duties of the executive director - state board 23 rules. (1) In order to implement the provisions of this article 10, the 24 executive director shall, subject to available appropriations, carry out the 25 following duties:

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(g) Facilitate employment first policies and practices by:

(III) Establishing annual reporting of THE FOLLOWING DATA,

1 <u>REPORTED BY COUNTY, FOR INDIVIDUALS ELIGIBLE FOR SUPPORTED</u>

2 <u>EMPLOYMENT SERVICES, INCLUDING BUT NOT LIMITED TO HOME- AND</u>

- 3 <u>COMMUNITY-BASED WAIVER SERVICES:</u>
- 4 (A) The number of individuals employed IN GROUP EMPLOYMENT,
 5 <u>THE SECTOR OF EMPLOYMENT</u>, THE MEAN WAGE PER HOUR EARNED, AND
 6 THE MEAN HOURS WORKED PER WEEK;

(B) The number of individuals employed in competitive integrated
employment, wages <u>THE SECTOR OF EMPLOYMENT</u>, THE MEAN WAGE per
hour earned, and THE MEAN hours worked per week; for individuals
served by the division;

11 (C) THE NUMBER OF INDIVIDUALS EMPLOYED AND SERVED IN
12 PREVOCATIONAL SERVICES, <u>THE SECTOR OF EMPLOYMENT</u>, THE MEAN
13 WAGE PER HOUR EARNED, THE MEAN HOURS WORKED PER WEEK, AND THE
14 MEAN SERVICE HOURS PER WEEK;

15 (D) THE NUMBER OF INDIVIDUALS SERVED IN COMMUNITY-BASED
16 NONWORK AND THE MEAN SERVICE HOURS PER WEEK;

17 (E) THE NUMBER OF INDIVIDUALS SERVED IN SPECIALIZED18 HABILITATION SERVICES AND THE MEAN SERVICE HOURS PER WEEK;

(F) THE NUMBER OF INDIVIDUALS EMPLOYED OR SERVED, AS
APPLICABLE, IN ANY OTHER EMPLOYMENT SERVICES OR DAY SERVICES
<u>MODEL, THE SECTOR OF EMPLOYMENT, AND</u> THE MEAN WAGE PER HOUR
WORKED, MEAN HOURS WORKED PER WEEK, OR THE SERVICE HOURS PER
WEEK, AS APPLICABLE; ____

- 24 <u>(G) THE NUMBER OF INDIVIDUALS ELIGIBLE FOR EMPLOYMENT</u>
- 25 <u>SERVICES, REGARDLESS OF WHETHER THE INDIVIDUAL IS UTILIZING</u>
- 26 <u>EMPLOYMENT SERVICES; AND</u>
- 27 (<u>H</u>) The number of individuals served earning less than

1 MINIMUM WAGE.

(2) The state board shall adopt such rules, in accordance with
section 24-4-103, C.R.S., as are necessary to carry out the provisions and
purposes of this article ARTICLE 10, including but not limited to the
following subjects:

6 (k) (I) NO LATER THAN JULY 1, 2019, THE STATE BOARD, IN 7 CONJUNCTION WITH THE DEPARTMENT OF LABOR AND EMPLOYMENT, 8 SHALL REQUIRE A NATIONALLY RECOGNIZED SUPPORTED EMPLOYMENT 9 TRAINING CERTIFICATE OR NATIONALLY RECOGNIZED SUPPORTED 10 EMPLOYMENT CERTIFICATION FOR ALL VENDORS OF SUPPORTED 11 EMPLOYMENT SERVICES, INCLUDING SUPPORTED EMPLOYMENT 12 PROFESSIONALS WHO PROVIDE INDIVIDUAL COMPETITIVE INTEGRATED 13 EMPLOYMENT OUTCOMES, AND EXCLUDING THOSE PROFESSIONALS 14 EXCLUSIVELY PROVIDING GROUP OR OTHER CONGREGATE SERVICES. THE 15 STATE BOARD'S RULES MUST INCLUDE TIME FRAMES FOR COMPLIANCE 16 WITH THE TRAINING OR CERTIFICATION REQUIREMENT FOR EXISTING STAFF 17 AND FOR NEWLY HIRED STAFF AND REQUIREMENTS FOR SUPERVISION OF 18 NEWLY HIRED STAFF UNTIL THE STAFF MEMBER HAS COMPLETED THE 19 TRAINING OR CERTIFICATION. THE TIME FRAMES ESTABLISHED IN THE 20 STATE BOARD'S RULES MUST PROVIDE FOR TRAINING TO BE COMPLETED 21 OVER A FIVE-YEAR PERIOD, SUBJECT TO THE AVAILABILITY OF 22 APPROPRIATIONS FOR REIMBURSEMENT OF VENDORS PURSUANT TO 23 SUBSECTION (2)(k)(II) OF THIS SECTION. 24 (II)THE TRAINING OR CERTIFICATION REQUIREMENT IN 25 SUBSECTION (2)(k)(I) OF THIS SECTION IS CONTINGENT UPON 26 APPROPRIATIONS TO THE DEPARTMENT OF HEALTH CARE POLICY AND

27 <u>FINANCING FOR REIMBURSEMENT TO VENDORS OF SUPPORTED</u>

1 EMPLOYMENT SERVICES FOR THE COST OF TRAINING AND CERTIFICATION. 2 THE STATE BOARD SHALL ADOPT RULES FOR ADMINISTERING THE 3 REIMBURSEMENT TO VENDORS, WHICH REIMBURSEMENT MUST BE THREE 4 HUNDRED DOLLARS FOR EACH CERTIFICATION EXAM AND TWELVE 5 HUNDRED DOLLARS FOR EACH TRAINING PROGRAM CERTIFICATE, WHICH 6 INCLUDES REIMBURSEMENT FOR BOTH THE COST OF THE TRAINING AND 7 WAGES PAID TO EMPLOYEES DURING TRAINING. THE STATE BOARD MAY 8 INCREASE THE FIXED REIMBURSEMENT AMOUNT OVER TIME BASED ON 9 INCREASES IN THE COST OF THE EXAM AND EMPLOYEE WAGES. 10 SECTION 4. In Colorado Revised Statutes, 8-84-304, add (4) as 11 follows: 12 8-84-304. Duties of the employment first advisory partnership 13 - strategic plan - repeal. (4) (a) THIS SECTION IS REPEALED, EFFECTIVE 14 SEPTEMBER 1, 2021. 15 (b) PRIOR TO REPEAL OF THE EMPLOYMENT FIRST ADVISORY 16 PARTNERSHIP, THE DEPARTMENT OF REGULATORY AGENCIES SHALL 17 CONDUCT A SUNSET REVIEW PURSUANT TO THE PROVISIONS OF SECTION 18 2-3-1203. 19 SECTION 5. In Colorado Revised Statutes, 2-3-1203, amend 20 (12)(a)(VI) as follows: 21 2-3-1203. Sunset review of advisory committees - legislative 22 **declaration - definition - repeal.** (12) (a) The following statutory 23 authorizations for the designated advisory committees will repeal on 24 September 1, 2021: 25 (VI) The employment first advisory partnership in the department 26 of labor and employment described in section 8-84-303, C.R.S. SECTIONS 27 8-84-303 AND 8-84-304.

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| 1 | SECTION 6. Appropriation. (1) For the 2018-19 state fiscal |
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| 2 | year, \$27,675 is appropriated to the department of health care policy and |
| 3 | financing. This appropriation is from the general fund. To implement this |
| 4 | act, the department may use this appropriation as follows: |
| 5 | (a) \$22,972 for personal services, which amount is based on an |
| 6 | assumption that the department will require an additional 0.4 FTE; and |
| 7 | (b) \$4,703 for operating expenses. |
| 8 | (2) For the 2018-19 state fiscal year, \$2,131 is appropriated to the |
| 9 | department of labor and employment. This appropriation is from the |
| 10 | general fund. To implement this act, the department may use this |
| 11 | appropriation for the purchase of legal services. |
| 12 | (3) For the 2018-19 state fiscal year, \$2,131 is appropriated to the |
| 13 | department of law. This appropriation is from reappropriated funds |
| 14 | received from the department of labor and employment under subsection |
| 15 | (2) of this section. To implement this act, the department of law may use |
| 16 | this appropriation to provide legal services for the department of labor |
| 17 | and employment. |
| 18 | SECTION 7. Act subject to petition - effective date. This act |
| 19 | takes effect at 12:01 a.m. on the day following the expiration of the |
| 20 | ninety-day period after final adjournment of the general assembly (August |
| 21 | 8, 2018, if adjournment sine die is on May 9, 2018); except that, if a |
| 22 | referendum petition is filed pursuant to section 1 (3) of article V of the |
| 23 | state constitution against this act or an item, section, or part of this act |
| 24 | within such period, then the act, item, section, or part will not take effect |
| 25 | unless approved by the people at the general election to be held in |
| 26 | November 2018 and, in such case, will take effect on the date of the |
| 27 | official declaration of the vote thereon by the governor. |