## Second Regular Session Seventy-first General Assembly STATE OF COLORADO

## ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction SENATE BILL 18-272

LLS NO. 18-1227.01 Jane Ritter x4342

SENATE SPONSORSHIP

Martinez Humenik and Todd,

(None),

### HOUSE SPONSORSHIP

Senate Committees Health & Human Services Appropriations **House Committees** 

# A BILL FOR AN ACT

#### 101 CONCERNING SUICIDE PREVENTION TRAINING IN <u>SCHOOLS</u>, AND, IN

102 <u>CONNECTION THEREWITH, MAKING AN APPROPRIATION.</u>

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill creates the crisis and suicide prevention training grant program (grant program) in the department of public health and environment (department). The purpose of the grant program is to provide financial assistance to schools in providing crisis and suicide prevention training to schools, with priority given to those schools that have previously not received such training. The grant program may authorize

SENATE Amended 2nd Reading May 4, 2018 up to \$400,000 in grants per year in varying amounts. The office of suicide prevention and the school safety resource center shall work collaboratively with the department to develop guidelines and criteria for the grant program. Grant recipients are required to report on their activities using grant money.

The crisis and suicide prevention training grant program fund is created and authorized to accept appropriations from the general assembly, as well as gifts, grants, and donations.

The bill makes conforming amendments that authorize the existing office of suicide prevention in statute.

- 1 Be it enacted by the General Assembly of the State of Colorado:
- 2 SECTION 1. Legislative declaration. (1) The general assembly
  3 finds and declares that:
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(a) A recent report from the National Center for Health Statistics found that the suicide rate among youth between the ages of fifteen and nineteen who live in rural counties is nearly double the suicide rate among the same age group who live in larger, more urban counties;

8 (b) Suicide is the leading cause of death for young people in9 Colorado;

(c) A 2012 report of the U.S. surgeon general and the National
Action Alliance for Suicide Prevention included the following goals and
objectives as part of effective suicide prevention and crisis response
training:

- (I) To the extent possible, integrate suicide and crisis prevention
  programs into the culture, leadership, and work of a broad range of
  existing organizations and programs, when available, with a role to
  support suicide and crisis prevention activities;
- (II) Provide crisis prevention and response training so all school
  personnel can look for warning signs and work collaboratively and
  successfully through a crisis situation in the school;

1 (III) Educate all school personnel, including administrative, front 2 office, cafeteria and lunch room personnel, counselors, nurses, 3 custodians, teachers, coaches, and others to increase knowledge of the 4 warning signs of suicidal thoughts and behaviors and how to connect 5 individuals in crisis with assistance, as well as work through and diffuse 6 crisis situations safely for all involved; and

(IV) Schools should implement programs and policies that
discourage abuse, bullying, violence, and social exclusion and build
social connectedness and promote positive mental and emotional health.
Schools should have a plan to ensure that students have access to mental
health and counseling service resources and to train, on an annual basis,
all relevant school staff to recognize warning signs of suicidal behavior
or of a crisis situation.

(d) The recommendations of the Colorado suicide prevention
commission for youth and public safety include supporting schools in
implementing comprehensive protocols, including training all staff, and
providing evidence-based programming focused on enhancing protective
factors for youth; and

(e) According to the 2015 Healthy Kids Colorado Survey, nearly
eighteen percent of Colorado high school students reported considering
suicide, with nearly eight percent making one or more suicide attempts in
the previous twelve months.

(2) The general assembly therefore declares that crisis and youth
suicide prevention training is a matter of statewide concern, and it is in
the best interests of the children and youth of the state of Colorado to
ensure that all teachers and staff at every Colorado school, school district,
and charter school are provided comprehensive suicide prevention and

1 crisis response training.

2 SECTION 2. In Colorado Revised Statutes, add 25-1.5-113 as
3 follows:

25-1.5-113. Crisis and suicide prevention training grant
program - definitions - creation - process - reporting requirements fund. (1) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
REQUIRES:

8 (a) "DEPARTMENT" MEANS THE DEPARTMENT OF PUBLIC HEALTH
9 AND ENVIRONMENT CREATED AND EXISTING PURSUANT TO SECTION
10 25-1-102.

(b) "FUND" MEANS THE CRISIS AND SUICIDE PREVENTION TRAINING
 GRANT PROGRAM FUND ESTABLISHED IN SUBSECTION (5) OF THIS SECTION.

13 (c) "GRANT PROGRAM" MEANS THE CRISIS AND SUICIDE
14 PREVENTION TRAINING GRANT PROGRAM CREATED IN SUBSECTION (2) OF
15 THIS SECTION.

16 (d) "OFFICE OF SUICIDE PREVENTION" MEANS THE OFFICE OF
17 SUICIDE PREVENTION IN THE DEPARTMENT, ESTABLISHED PURSUANT TO
18 SECTION 25-1.5-101 (1)(w).

19 (e) "PUBLIC SCHOOL" MEANS A SCHOOL OF A SCHOOL DISTRICT, A
20 DISTRICT CHARTER SCHOOL, OR AN INSTITUTE CHARTER SCHOOL.

21 (f) "School district" Means any public school district
22 EXISTING PURSUANT TO LAW.

(g) "School safety resource center" means the school
Safety resource center in the department of public safety,
Established pursuant to section 24-33.5-1803.

26 (2) (a) THERE IS CREATED IN THE DEPARTMENT THE CRISIS AND
27 SUICIDE PREVENTION TRAINING GRANT PROGRAM. THE PURPOSE OF THE

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1 GRANT PROGRAM IS TO PROVIDE FINANCIAL ASSISTANCE FOR THE 2 PROVISION OF COMPREHENSIVE CRISIS AND SUICIDE PREVENTION TRAINING 3 ANNUALLY, PROVIDED GRANT FUNDING IS AVAILABLE, FOR ALL TEACHERS 4 AND STAFF AT PUBLIC SCHOOLS AND SCHOOL DISTRICTS IN COLORADO 5 WHO WORK DIRECTLY OR INDIRECTLY WITH STUDENTS. PRIORITY FOR 6 GRANT AWARDS IS FOR PUBLIC SCHOOLS AND SCHOOL DISTRICTS WITH 7 EDUCATORS AND STAFF WHO HAVE NOT YET RECEIVED SUCH TRAINING. 8 THE GRANT PROGRAM MAY AUTHORIZE UP TO FOUR HUNDRED THOUSAND 9 DOLLARS IN GRANTS PER YEAR IN VARYING AMOUNTS BASED ON THE SIZE 10 AND NEED OF THE PUBLIC SCHOOL OR SCHOOL DISTRICT.

(b) ON AND AFTER JANUARY 1, 2019, A PUBLIC SCHOOL OR A
SCHOOL DISTRICT MAY APPLY TO THE DEPARTMENT FOR A GRANT
PURSUANT TO THE GUIDELINES ADOPTED IN SUBSECTION (3) OF THIS
SECTION TO PROVIDE CRISIS AND SUICIDE PREVENTION TRAINING IN THE
PUBLIC SCHOOL OR SCHOOL DISTRICT.

16 (c) THE DEPARTMENT SHALL ADMINISTER THE GRANT PROGRAM IN
17 CONSULTATION WITH THE OFFICE OF SUICIDE PREVENTION AND THE
18 SCHOOL SAFETY RESOURCE CENTER.

(d) NOTWITHSTANDING ANY OTHER PROVISION OF THIS SECTION,
THE DEPARTMENT IS NOT REQUIRED TO IMPLEMENT THE PROVISIONS OF
THIS SECTION UNTIL SUFFICIENT MONEY HAS BEEN TRANSFERRED OR
APPROPRIATED TO THE FUND.

(3) (a) ON OR BEFORE NOVEMBER 1, 2018, THE OFFICE OF SUICIDE
PREVENTION AND THE SCHOOL SAFETY RESOURCE CENTER SHALL MAKE
RECOMMENDATIONS TO THE DEPARTMENT FOR THE ADMINISTRATION OF
THE GRANT PROGRAM, AND THE DEPARTMENT SHALL ADOPT FORMAL
TRAINING GUIDELINES FOR THE GRANT PROGRAM. THE GUIDELINES MUST

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1 INCLUDE:

(I) APPLICATION PROCEDURES BY WHICH PUBLIC SCHOOLS AND
SCHOOL DISTRICTS MAY APPLY FOR A GRANT PURSUANT TO THIS SECTION;
(II) CRITERIA TO UTILIZE IN SELECTING PUBLIC SCHOOLS AND
SCHOOL DISTRICTS TO RECEIVE GRANTS AND IN DETERMINING THE
AMOUNT OF GRANT MONEY TO BE AWARDED TO EACH GRANT RECIPIENT.
THE CRITERIA, AT A MINIMUM, MUST INCLUDE:

8 (A) THAT FIRST PRIORITY FOR GRANT AWARDS IS TO PROVIDE 9 CRISIS AND SUICIDE PREVENTION TRAINING TO PUBLIC SCHOOLS AND 10 SCHOOL DISTRICTS THAT HAVE NOT PREVIOUSLY RECEIVED SUCH 11 TRAINING;

12 (B) AN EMPHASIS ON PROVIDING SUCH TRAINING TO ALL STAFF AT
13 THE PUBLIC SCHOOL OR SCHOOL DISTRICT, NOT JUST EDUCATORS; AND

14 (C) A REQUIREMENT THAT EACH APPLICATION, AT A MINIMUM,
15 MUST DESCRIBE HOW THE APPLICANT PUBLIC SCHOOL OR SCHOOL DISTRICT
16 WILL USE A GRANT AWARD TO PROVIDE COMPREHENSIVE CRISIS AND
17 SUICIDE PREVENTION TRAINING TO ALL EDUCATORS AND STAFF WHO HAVE
18 NOT YET RECEIVED SUCH TRAINING.

(b) IF THERE IS MONEY REMAINING IN THE FUND AFTER GRANTS
ARE MADE TO ALL PUBLIC SCHOOLS OR SCHOOL DISTRICTS THAT APPLIED
FOR A GRANT AND THAT HAD NOT PREVIOUSLY RECEIVED CRISIS AND
SUICIDE PREVENTION TRAINING, THE DEPARTMENT MAY AWARD GRANTS
TO A PUBLIC SCHOOL OR SCHOOL DISTRICT THAT HAD PREVIOUSLY
RECEIVED SUCH TRAINING.

(c) THE OFFICE OF SUICIDE PREVENTION AND SCHOOL SAFETY
 RESOURCE CENTER SHALL ASSIST THE DEPARTMENT WITH REVIEWING
 GRANT APPLICATIONS, MAKING RECOMMENDATIONS TO THE DEPARTMENT

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ON WHICH PUBLIC SCHOOLS AND SCHOOL DISTRICTS THAT APPLIED MUST
 RECEIVE A GRANT FROM THE GRANT PROGRAM AND THE AMOUNT OF EACH
 GRANT, AND ACTING AS A RESOURCE FOR GRANTEES.

4 (4) (a) EACH GRANT RECIPIENT SHALL SUBMIT A WRITTEN REPORT
5 TO THE DEPARTMENT NOT LATER THAN SIX MONTHS AFTER THE
6 EXPIRATION OF THE TERM OF ITS GRANT. THE REPORT MUST INCLUDE A
7 SUMMARY OF ACTIVITIES MADE POSSIBLE BY THE GRANT MONEY.

8 (b) THE DEPARTMENT SHALL INCLUDE IN THE REPORT REQUIRED
9 PURSUANT TO SECTION 25-1.5-101 (1)(w)(III)(A) THE FOLLOWING
10 INFORMATION REGARDING THE ADMINISTRATION OF THE GRANT PROGRAM
11 DURING THE PRECEDING YEAR:

(I) THE NUMBER OF PUBLIC SCHOOLS AND SCHOOL DISTRICTS THAT
 RECEIVED A GRANT FROM THE GRANT PROGRAM;

14 (II) THE AMOUNT OF EACH GRANT AWARD BY RECIPIENT;

15 (III) THE NUMBER OF PUPILS WHO ARE ENROLLED AT EACH PUBLIC
16 SCHOOL OR SCHOOL DISTRICT OF EACH GRANT RECIPIENT;

17 (IV) THE NUMBER OF SCHOOL STAFF AND EDUCATORS WHO WERE
18 PROVIDED TRAINING AS A RESULT OF A GRANT; AND

19 (V) A COPY OF THE GRANT RECIPIENTS' CRISIS AND SUICIDE20 PREVENTION PLANS.

(5) (a) THERE IS ESTABLISHED IN THE STATE TREASURY THE CRISIS
AND SUICIDE PREVENTION TRAINING GRANT PROGRAM FUND. THE FUND
CONSISTS OF MONEY TRANSFERRED OR APPROPRIATED TO IT AND ANY
OTHER MONEY THAT MAY BE MADE AVAILABLE BY THE GENERAL
ASSEMBLY. THE MONEY IN THE FUND IS CONTINUOUSLY APPROPRIATED TO
THE DEPARTMENT FOR THE DIRECT AND INDIRECT COSTS ASSOCIATED WITH
IMPLEMENTING THE GRANT PROGRAM. ANY MONEY NOT PROVIDED AS

GRANTS MAY BE INVESTED BY THE STATE TREASURER AS PROVIDED IN
 SECTION 24-36-113. ALL INTEREST AND INCOME DERIVED FROM THE
 INVESTMENT AND DEPOSIT OF MONEY IN THE FUND MUST BE CREDITED TO
 THE FUND. ANY AMOUNT REMAINING IN THE FUND AT THE END OF ANY
 FISCAL YEAR MUST REMAIN IN THE FUND AND NOT BE CREDITED OR
 TRANSFERRED TO THE GENERAL FUND OR TO ANY OTHER FUND.

7 (b) NO MORE THAN THREE PERCENT OF THE MONEY ANNUALLY
8 EXPENDED FROM THE FUND MAY BE USED FOR THE EXPENSES INCURRED BY
9 THE DEPARTMENT IN ADMINISTERING THE GRANT PROGRAM.

10 (c) THE DEPARTMENT MAY SEEK, ACCEPT, AND EXPEND GIFTS, 11 GRANTS, AND DONATIONS FROM PUBLIC AND PRIVATE SOURCES TO 12 IMPLEMENT THIS SECTION; EXCEPT THAT THE DEPARTMENT SHALL NOT 13 ACCEPT A GIFT, GRANT, OR DONATION THAT IS SUBJECT TO CONDITIONS 14 THAT ARE INCONSISTENT WITH THE PROVISIONS OF THIS SECTION OR ANY 15 OTHER LAW OF THE STATE. THE DEPARTMENT SHALL TRANSFER ALL 16 PRIVATE AND PUBLIC MONEY RECEIVED THROUGH GIFTS, GRANTS, AND 17 DONATIONS TO THE STATE TREASURER, WHO SHALL CREDIT THE SAME TO 18 THE FUND.

19 (d) NOTHING IN THIS SECTION REQUIRES THE DEPARTMENT TO
20 SOLICIT MONEY FOR THE PURPOSES OF IMPLEMENTING THE GRANT
21 PROGRAM.

22 SECTION 3. In Colorado Revised Statutes, 24-33.5-1803,
 23 amend (3)(1) and (3)(m); and add (3)(n) as follows:

24 24-33.5-1803. School safety resource center - created - duties
25 - repeal. (3) The center has the following duties:

26 (1) To provide materials and training as described in section
27 24-33.5-1809 to personnel in school districts and charter schools, parents,

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and students regarding the awareness and prevention of child sexual
 abuse and assault; and

3 (m) By June 1, 2018, to make available a model program that 4 conforms with section 22-1-128, regarding the risks and consequences of 5 sexting for school districts to use, which curriculum must include 6 information informing students of the provisions of section 18-7-109, 7 including that, if a student receives a sexually explicit image in violation 8 of section 18-7-109, the student can avoid adjudication as a juvenile 9 delinquent by taking reasonable steps to either destroy or delete or report 10 the initial viewing of the image within seventy-two hours after receiving 11 the image; AND

12 (n) (I) TO ACT AS A RESOURCE FOR SCHOOL DISTRICTS, PUBLIC
13 SCHOOLS, CHARTER SCHOOLS, AND INSTITUTE CHARTER SCHOOLS
14 CONCERNING CRISIS AND SUICIDE PREVENTION TRAINING; AND

(II) TO WORK COLLABORATIVELY WITH THE OFFICE OF SUICIDE
PREVENTION IN THE DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT
CONCERNING THE CRISIS AND SUICIDE PREVENTION TRAINING GRANT
PROGRAM CREATED IN SECTION 25-1.5-113.

SECTION 4. In Colorado Revised Statutes, 25-1.5-101, amend
(1)(w)(I), (1)(w)(II), (1)(w)(III)(A), and (1)(w)(IV) introductory portion
as follows:

22 25-1.5-101. Powers and duties of department - laboratory cash
fund - report. (1) The department has, in addition to all other powers
and duties imposed upon it by law, the powers and duties provided in this
section as follows:

26 (w) (I) To act OPERATE THE OFFICE OF SUICIDE PREVENTION,
 27 WHICH IS HEREBY ESTABLISHED IN THE DIVISION OF PREVENTION SERVICES

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IN THE DEPARTMENT, THAT SERVES as the coordinator for CRISIS AND
 suicide prevention programs throughout the state, including the Colorado
 suicide prevention plan established in section 25-1.5-112, AND THE CRISIS
 AND SUICIDE PREVENTION TRAINING GRANT PROGRAM ESTABLISHED IN
 SECTION 25-1.5-113.

6 (II) The department is authorized to accept gifts, grants, and 7 donations to assist it in performing its duties as the coordinator for suicide 8 prevention programs ON BEHALF OF THE OFFICE OF SUICIDE PREVENTION. 9 THE DEPARTMENT SHALL TRANSMIT all such gifts, grants, and donations 10 shall be transmitted to the state treasurer who shall credit the same to the 11 suicide prevention coordination cash fund, which fund is hereby created. 12 The fund also consists of any money appropriated or transferred to the 13 fund by the general assembly for the purposes of implementing section 14 25-1.5-112. Any moneys MONEY remaining in the suicide prevention 15 coordination cash fund at the end of any fiscal year shall MUST remain in 16 the fund and shall MUST not be transferred or credited to the general fund. 17 The general assembly shall make appropriations from the suicide 18 prevention coordination cash fund for expenditures incurred by the 19 department OR THE OFFICE OF SUICIDE PREVENTION in the performance of 20 its duties under this paragraph (w) PURSUANT TO THIS SUBSECTION (1)(w)21 and section 25-1.5-112.

(III) (A) Notwithstanding section 24-1-136 (11)(a)(I), as part of
 its THE duties as coordinator for suicide prevention programs OF THE
 OFFICE OF SUICIDE PREVENTION, on or before each November 1, the
 department OFFICE OF SUICIDE PREVENTION shall submit to the chairs of
 the senate health and human services committee and the house of
 representatives health, insurance, and environment committee, or their

1 successor committees, and to the members of the joint budget committee, 2 a report listing all CRISIS AND suicide prevention programs in the state and 3 describing the effectiveness of the department OFFICE OF SUICIDE 4 PREVENTION IN acting as the coordinator for CRISIS AND suicide 5 prevention programs. For the report submitted in 2013 and each year 6 thereafter, the department OFFICE OF SUICIDE PREVENTION shall include 7 any findings and recommendations it has to improve CRISIS AND suicide 8 prevention in the state.

9 (IV) In its role as coordinator for suicide prevention programs, 10 The department AND THE OFFICE OF SUICIDE PREVENTION may collaborate 11 with THE SCHOOL SAFETY RESOURCE CENTER AND WITH each facility 12 licensed or certified pursuant to section 25-1.5-103 in order to coordinate 13 CRISIS AND suicide prevention services, including relevant training and 14 other services as part of the Colorado suicide prevention plan established 15 in section 25-1.5-112. When a facility treats a person who has attempted 16 suicide or exhibits a suicidal gesture, the facility may provide oral and written information or educational materials to the person or, in the case 17 18 of a minor, to parents, relatives, or other responsible persons to whom the 19 minor will be released, prior to the person's release, regarding warning 20 signs of depression, risk factors of suicide, methods of preventing suicide, 21 available suicide prevention resources, and any other information 22 concerning suicide awareness and prevention. The department AND THE 23 OFFICE OF SUICIDE PREVENTION may work with facilities and the Colorado 24 suicide prevention plan to determine whether and where gaps exist in 25 suicide prevention programs and services, including gaps that may be 26 present in:

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**SECTION 5. Appropriation.** For the 2018-19 state fiscal year,

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\$400,000 is appropriated to the department of public health and environment for use by the prevention services division. This appropriation is from the general fund and is based on an assumption that the division will require an additional 0.3 FTE. To implement this act, the division may use this appropriation for suicide prevention.

6 SECTION 6. Act subject to petition - effective date. This act 7 takes effect at 12:01 a.m. on the day following the expiration of the 8 ninety-day period after final adjournment of the general assembly (August 9 8, 2018, if adjournment sine die is on May 9, 2018); except that, if a 10 referendum petition is filed pursuant to section 1 (3) of article V of the 11 state constitution against this act or an item, section, or part of this act 12 within such period, then the act, item, section, or part will not take effect 13 unless approved by the people at the general election to be held in 14 November 2018 and, in such case, will take effect on the date of the 15 official declaration of the vote thereon by the governor.