



Legislative
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Nonpartisan Services for Colorado's Legislature

HB 18-1394

FINAL FISCAL NOTE

Drafting Number:	LLS 18-0969	Date:	June 26, 2018
Prime Sponsors:	Rep. Singer; McKean Sen. Kefalas; Cooke	Bill Status:	Signed into Law
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Bill Topic: UPDATE COLORADO DISASTER EMERGENCY ACT

Summary of Fiscal Impact:

<input checked="" type="checkbox"/> State Revenue	<input type="checkbox"/> TABOR Refund
<input checked="" type="checkbox"/> State Expenditure	<input checked="" type="checkbox"/> Local Government (<i>minimal</i>)
<input type="checkbox"/> State Transfer	<input type="checkbox"/> Statutory Public Entity

This bill adds definitions and updates emergency management terminology in statute, creates a disaster policy group, and continues the Colorado Resiliency Office. This bill increases state expenditures. State and local government workload also increase. These impacts are ongoing.

Appropriation Summary: No appropriation is required.

Fiscal Note Status: This fiscal note reflects the enacted bill.

**Table 1
State Fiscal Impacts Under HB 18-1394**

	FY 2018-19	FY 2019-20
Revenue	-	-
Expenditures		
Cash Funds	-	\$229,981
Centrally Appropriated	-	\$47,013
Total	-	\$289,744
Total FTE	-	3.0 FTE
Transfers	-	-
TABOR Refund	-	-

Summary of Legislation

This bill adds statutory definitions regarding emergency management, mitigation, recovery, resiliency, and response; makes technical changes related to state and local emergency agencies; and replaces outdated emergency management terminology.

Disaster policy group. During the response or recovery from any state of disaster emergency, the Governor is authorized to convene a disaster policy group to coordinate policy decisions and to advise the Governor in the emergency event. This group is to include representatives from the Department of Local Affairs (DOLA) and state agencies involved in emergency response and recovery efforts.

Colorado Resiliency Office. Subject to available grant funding, this bill continues the Colorado Resiliency Office by codifying it in the DOLA. This office is to create and maintain the resiliency and community recovery program and is required to:

- develop a plan to improve coordination among state and local jurisdictions to support community and economic recovery efforts and to address risk vulnerability;
- provide technical assistance to state and local governments for the implementation of resilience planning, policies, and procedures;
- assist local governments and state agencies in securing additional resources and investments to implement resilience solutions;
- integrate resilience criteria into existing grant programs;
- advocate for federal resiliency efforts;
- develop resilience success performance metrics; and
- support long-term community recovery efforts and resource navigation after a disaster.

In developing the resiliency and community recovery program, the Colorado Resiliency Office must complete a participatory process that includes local governments; state agencies; business, labor industry, agriculture, civic and volunteer organizations; academia; community leaders; and other stakeholder participation.

DOLA is authorized to seek gifts, grants, and donations for the development and implementation of the resiliency and community recovery program.

Expert Emergency Response Committee. This bill relocates existing statute regarding the Expert Emergency Response Committee within Title 24, makes changes to update emergency management terminology, and adds the executive director of DOLA or his or her designee to the committee.

Centralized response computer database. By June 30, 2019 and regularly thereafter, the Office of Emergency Management in the Department of Public Safety must update the centralized response computer database to include a listing of all-hazards recovery resources located in the state.

Background

In response to the 2013 floods the Governor appointed a Chief Recovery Officer and created the Colorado Resiliency and Recovery Office to coordinate the implementation of the state's resiliency framework and to integrate resilience and long-term planning that goes beyond

the flood recovery efforts. This office was transferred to the Division of Local Government in DOLA in 2018 and has five positions that are currently funded through the State Disaster Emergency Management Fund which is managed by the Governor's Office. Funds are being granted to DOLA for the Colorado Resiliency and Recovery Office through an interagency agreement. Currently, under this agreement funding will no longer be provided after June 30, 2019.

State Revenue

By authorizing DOLA to seek and accept gifts, grants, and donations, this bill may increase state cash fund revenue. At the time of this writing, no source of additional gifts, grants, or donations has been identified. Gifts, grants, and donations are exempt from TABOR refund requirements.

State Expenditures

Conditional upon the receipt of grant funding, this bill increases state expenditures in DOLA by \$289,744 and 3.0 FTE in FY 2019-20 and future years. These costs are shown in Table 2 and described below. State agency workload also increases beginning in FY 2018-19, as described below.

**Table 2
Expenditures Under HB 18-1394**

	FY 2018-19	FY 2019-20
Department of Local Affairs		
Personal Services	-	\$229,981
Operating Expenses and Capital Outlay Costs	-	\$2,850
Mileage	-	\$4,900
Postage and Document Printing	-	\$5,000
Centrally Appropriated Costs*	-	\$47,013
FTE – Personal Services	-	3.0 FTE
Total Cost	-	\$289,744
Total FTE	-	3.0 FTE

* Centrally appropriated costs are not included in the bill's appropriation.

Department of Local Affairs. Conditional upon the receipt of sufficient grant funding, this bill increases DOLA expenditures for the Colorado Resiliency Office beginning in FY 2019-20 for 3.0 FTE. This is for a program manager to oversee the office and two community and economic developers to coordinate the implementation and maintenance of statewide resilience plans which includes resilience planning at the state and local level. Standard operating costs are included along with funding for travel expenses and the printing of training materials to perform statewide training.

DOLA workload also increases for the executive director or a designee to participate on the Expert Emergency Response Committee. This workload is considered to be minimal and can be accomplished within existing appropriations.

Department of Public Safety. This bill increases workload for the Department of Public Safety to update the centralized response computer database. This workload can be accomplished within existing appropriations.

State agencies. Workload potentially increases for state agencies to consult with the DOLA on the creation of the resiliency and community recovery plan. This includes the Governors Office, the Department of Public Safety, the Department of Public Health and Environment, and any other agency that performs emergency management functions. This workload can be accomplished within the existing appropriations of each agency.

Conditional upon the Governor convening a disaster policy group in the event of a emergency event, future workload will increase for DOLA and state agencies involved in emergency response and recovery efforts to advise the Governor on the emergency response.

Centrally appropriated costs. Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. These costs, which include employee insurance and supplemental employee retirement payments, are estimated to be \$47,013 beginning in FY 2019-20.

Local Government

This bill potentially increases local government workload for emergency management agencies to participate in the creation of the resiliency and community recovery program. Workload may also increase to update local and interjurisdictional emergency management policies and procedures to reflect the changes made by this bill. Overall, this workload is assumed to be minimal.

Effective Date

This bill was signed into law by the Governor on May 24, 2018, and takes effect August 8, 2018, assuming no referendum petition is filed.

State and Local Government Contacts

Agriculture	Counties
Governor	Information Technology
Legislative Council	Local Affairs
Municipalities	Public Health and Environment
Public Safety	