## First Regular Session Seventy-second General Assembly STATE OF COLORADO

## REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House SENATE BILL 19-066

LLS NO. 19-0388.01 Brita Darling x2241

### SENATE SPONSORSHIP

**Todd,** Bridges, Court, Crowder, Danielson, Garcia, Gardner, Ginal, Gonzales, Hisey, Holbert, Lee, Moreno, Pettersen, Rankin, Scott, Sonnenberg, Story, Tate, Williams A., Winter, Zenzinger

## HOUSE SPONSORSHIP

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# A BILL FOR AN ACT

### 101 CONCERNING HIGH-COST SPECIAL EDUCATION GRANTS AWARDED

102 FROM A TRUST FUND ESTABLISHED FOR THAT PURPOSE.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill creates the high-cost special education trust fund (trust fund) to be used for high-cost special education trust fund grants (trust fund grants) to public school special education administrative units that have made significant expenditures in providing special education services to a child with a disability.

The trust fund consists of money transferred from the general fund





Amended 2nd Reading April 23, 2019

SENATE

to the trust fund for the 2018-19 fiscal year, as well as an annual appropriation beginning in the 2019-20 fiscal year from the marijuana tax cash fund to the trust fund.

The department of education may expend interest and income from the trust fund for trust fund grants awarded by the Colorado special education fiscal advisory committee (committee).

The bill specifies the eligibility criteria for a trust fund grant and criteria that the committee shall consider in determining the trust fund grant recipients and the amount of the trust fund grants.

The bill requires an annual report to the education committees of the general assembly concerning trust fund grants awarded during the fiscal year.

1 Be it enacted by the General Assembly of the State of Colorado: 2 SECTION 1. In Colorado Revised Statutes, add 22-20-114.7 as 3 follows: 4 22-20-114.7. High-cost special education trust fund - creation 5 - grants - eligibility - legislative declaration - definition - annual 6 **report - repeal.** (1) (a) THE GENERAL ASSEMBLY FINDS AND DECLARES 7 THAT: 8 **(I)** PROVIDING EQUAL ACCESS TO HIGH-QUALITY PUBLIC 9 EDUCATION FOR ALL STUDENTS, INCLUDING CHILDREN WITH DISABILITIES, 10 IS A TOP PRIORITY FOR THE STATE; 11 (II) EACH ADMINISTRATIVE UNIT IN THE STATE IS RESPONSIBLE FOR 12 MAKING AVAILABLE SPECIAL EDUCATION SERVICES REQUIRED BY THE IEP 13 FOR ANY CHILD WITH A DISABILITY FOR WHOM IT IS RESPONSIBLE; 14 (III) EACH YEAR, A SMALL NUMBER OF CASES, RANDOMLY 15 AFFECTING ADMINISTRATIVE UNITS ACROSS THE STATE, BECOME 16 EXTRAORDINARILY EXPENSIVE, THREATENING TO JEOPARDIZE THE 17 ADMINISTRATIVE UNIT'S ABILITY TO PROVIDE EQUAL ACCESS TO EACH 18 CHILD AND TO MAINTAIN FINANCIAL STABILITY; 19 (IV) ENSURING THAT FINANCIAL SUPPORT IS AVAILABLE TO HELP ADMINISTRATIVE UNITS DEFRAY THE COSTS ASSOCIATED WITH PROVIDING
 HIGH-COST SPECIAL EDUCATION SERVICES IS A STATEWIDE CONCERN; AND

3 (V) BUILDING A RESERVE THAT MAY PROVIDE NECESSARY
4 FUNDING FOR ADMINISTRATIVE UNITS EXPERIENCING HIGH COSTS WILL
5 HELP BRING EQUITY AND STABILITY TO THE STATE'S SPECIAL EDUCATION
6 PROGRAMS.

7 (b) THEREFORE, THE GENERAL ASSEMBLY DECLARES THAT IT IS
8 NECESSARY AND APPROPRIATE TO CREATE A HIGH-COST SPECIAL
9 EDUCATION TRUST FUND TO BUILD A RESERVE FOR HIGH-COST SPECIAL
10 EDUCATION SERVICES.

(2) (a) THE HIGH-COST SPECIAL EDUCATION TRUST FUND,
REFERRED TO IN THIS SECTION AS THE "TRUST FUND", IS CREATED IN THE
STATE TREASURY. THE TRUST FUND IS ADMINISTERED BY THE COLORADO
SPECIAL EDUCATION FISCAL ADVISORY COMMITTEE, CREATED IN THE
DEPARTMENT OF EDUCATION PURSUANT TO SECTION 22-20-114.5 (2), AND
REFERRED TO IN THIS SECTION AS THE "COMMITTEE".

17 (b) (I) ON JULY 1, 2019, THE STATE TREASURER SHALL TRANSFER
18 TWO MILLION FIVE HUNDRED THOUSAND DOLLARS FROM THE MARIJUANA
19 TAX CASH FUND, CREATED IN SECTION 39-28.8-501, TO THE TRUST FUND.
20 (II) THE GENERAL ASSEMBLY IS ENCOURAGED TO PRIORITIZE THE
21 TRANSFER OR APPROPRIATION OF MONEY TO THE TRUST FUND IN FUTURE
22 FISCAL YEARS.
23 (c) THE TRUST FUND CONSISTS OF MONEY TRANSFERRED TO THE

(c) THE TRUST FUND CONSISTS OF MONEY TRANSFERRED TO THE
TRUST FUND PURSUANT TO SUBSECTION (2)(b) OF THIS SECTION AND ANY
OTHER MONEY THAT THE GENERAL ASSEMBLY MAY APPROPRIATE TO THE
TRUST FUND AND THE INTEREST AND INCOME EARNED ON THE PRINCIPAL
OF THE TRUST FUND.

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(d) TRANSFERS TO THE TRUST FUND PURSUANT TO SUBSECTION
 (2)(b) OF THIS SECTION AND ANY MONEY APPROPRIATED TO THE TRUST
 FUND PURSUANT TO SUBSECTION (2)(c) OF THIS SECTION CONSTITUTE THE
 PRINCIPAL OF THE TRUST FUND. THE PRINCIPAL OF THE TRUST FUND
 REMAINS IN THE TRUST FUND AND SHALL NOT BE APPROPRIATED,
 TRANSFERRED, OR EXPENDED.

7 (e) THE STATE TREASURER IS AUTHORIZED AND DIRECTED TO
8 MANAGE THE TRUST FUND THROUGH PRUDENT INVESTMENTS \_\_\_\_\_ AND
9 SHALL CREDIT ALL INTEREST AND INCOME DERIVED FROM THE DEPOSIT
10 AND INVESTMENT OF MONEY IN THE TRUST FUND TO THE TRUST FUND.

(f) TRUST FUND INTEREST AND INCOME IS CONTINUOUSLY
APPROPRIATED TO THE DEPARTMENT FOR HIGH-COST SPECIAL EDUCATION
TRUST FUND GRANTS AWARDED BY THE COMMITTEE PURSUANT TO
SUBSECTION (3) OF THIS SECTION. INTEREST AND INCOME NOT EXPENDED
DURING THE FISCAL YEAR FOR HIGH-COST SPECIAL EDUCATION TRUST
FUND GRANTS MAY BE EXPENDED IN SUBSEQUENT FISCAL YEARS FOR THAT
PURPOSE.

18 (3) (a) THE COMMITTEE MAY AWARD HIGH-COST SPECIAL
19 EDUCATION TRUST FUND GRANTS FROM INTEREST AND INCOME IN THE
20 TRUST FUND.

(b) AN ADMINISTRATIVE UNIT MAY APPLY TO THE COMMITTEE FOR
A HIGH-COST SPECIAL EDUCATION TRUST FUND GRANT IF THE
ADMINISTRATIVE UNIT:

(I) HAS EXPENDITURES, AS DEFINED IN SUBSECTION (3)(c) OF THIS
 <u>SECTION, IN THE PRECEDING BUDGET YEAR TO MEET THE NEEDS OF A</u>
 SINGLE STUDENT WITH AN IEP; AND

27 (II) THE EXPENDITURES EXCEED THE LESSER OF:

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| 1  | (A) <u>One</u> hundred thousand dollars; or                           |
|----|---|
| 2  | (B) TWO AND ONE-HALF PERCENT OF THE ADMINISTRATIVE UNIT'S             |
| 3  | ANNUAL AUDITED OPERATING EXPENSES FOR THE PRECEDING BUDGET            |
| 4  | <u>YEAR.</u>  |
| 5  | (c) FOR THE PURPOSES OF SUBSECTION (3)(b) OF THIS SECTION,            |
| 6  | "EXPENDITURES" INCLUDES ITEMS THAT ARE ALLOWABLE SPECIAL              |
| 7  | EDUCATION EXPENDITURES PURSUANT TO STATE AND FEDERAL LAW. AN          |
| 8  | <u>ADMINISTRATIVE UNIT</u> APPLYING FOR A HIGH-COST SPECIAL EDUCATION |
| 9  | TRUST FUND GRANT SHALL PROVIDE DOCUMENTATION OR OTHER                 |
| 10 | CERTIFICATION OF EXPENDITURES, AS REQUIRED BY THE COMMITTEE.          |
| 11 | (d) IF THE COMMITTEE DETERMINES THAT AN ADMINISTRATIVE                |
| 12 | UNIT IS ELIGIBLE FOR A HIGH-COST SPECIAL EDUCATION TRUST FUND         |
| 13 | GRANT, THE COMMITTEE SHALL CONSIDER THE FOLLOWING CRITERIA IN         |
| 14 | DETERMINING WHETHER TO AWARD A TRUST FUND GRANT AND IN WHAT           |
| 15 | AMOUNT:   |
| 16 |   |
| 17 | $(\underline{I})$ NUMBER OF APPLICATIONS RECEIVED IN A GIVEN YEAR;    |
| 18 | (II) The amount of high-cost special education trust fund             |
| 19 | GRANT MONEY AVAILABLE FOR DISTRIBUTION IN A GIVEN YEAR; AND           |
| 20 | (III) ANY SPECIAL CIRCUMSTANCES ASSOCIATED WITH THE                   |
| 21 | INDIVIDUAL HIGH-COST SPECIAL EDUCATION TRUST FUND GRANT REQUEST.      |
| 22 | (e) THE COMMITTEE SHALL MAKE THE FINAL DETERMINATION AS               |
| 23 | TO THE HIGH-COST SPECIAL EDUCATION TRUST FUND GRANT AWARD AND         |
| 24 | AMOUNT; HOWEVER, THE COMMITTEE SHALL ATTEMPT TO AWARD TRUST           |
| 25 | FUND GRANTS IN PROPORTION TO THE NEED PRESENTED BY INDIVIDUAL         |
| 26 | CASES AND THE NUMBER OF APPLICATIONS PRESENTED BY                     |
|    |   |

27 ADMINISTRATIVE UNITS IN A GIVEN YEAR.

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(f) THE COMMITTEE MAY REQUEST ADDITIONAL INFORMATION
 FROM ADMINISTRATIVE UNITS PRIOR TO THE DISTRIBUTION OF HIGH-COST
 SPECIAL EDUCATION TRUST FUND GRANTS.

4 (g) THE COMMITTEE IS ENCOURAGED TO WORK DIRECTLY WITH AN
5 ADMINISTRATIVE UNIT TO HELP TAILOR HIGH-COST SPECIAL EDUCATION
6 TRUST FUND GRANTS TO THE SPECIFIC NEEDS OF THE INDIVIDUAL
7 ADMINISTRATIVE UNIT FOR THE MOST EFFICIENT USE OF TRUST FUND
8 GRANT MONEY.

9 (4) (a) FOR EACH FISCAL YEAR IN WHICH THE COMMITTEE AWARDS 10 A HIGH-COST SPECIAL EDUCATION TRUST FUND GRANT, THE COMMITTEE 11 SHALL INCORPORATE THE FOLLOWING INFORMATION REGARDING THE 12 SPECIAL EDUCATION TRUST FUND GRANT INTO THE ANNUAL SPECIAL 13 EDUCATION FISCAL ADVISORY COMMITTEE REPORT TO THE STATE BOARD 14 OF EDUCATION AND THE EDUCATION COMMITTEES OF THE HOUSE OF 15 REPRESENTATIVES AND OF THE SENATE, OR ANY SUCCESSOR COMMITTEES: 16 (I) THE NUMBER OF APPLICATIONS RECEIVED FOR A HIGH-COST 17 SPECIAL EDUCATION TRUST FUND GRANT; 18 (II) THE NUMBER OF HIGH-COST SPECIAL EDUCATION TRUST FUND 19 GRANTS AWARDED DURING THE FISCAL YEAR; 20 (III) THE NAME OF THE ADMINISTRATIVE UNIT RECEIVING A 21 HIGH-COST SPECIAL EDUCATION TRUST FUND GRANT AND THE AMOUNT OF 22 MONEY AWARDED FOR EACH TRUST FUND GRANT; AND 23 (IV) THE BALANCE IN THE TRUST FUND, INCLUDING PRINCIPAL AND 24 AVAILABLE INTEREST AND INCOME IN THE TRUST FUND.

(b) NOTWITHSTANDING THE PROVISIONS OF SECTION 24-1-136
(11)(a)(I) TO THE CONTRARY, THE REPORT REQUIRED PURSUANT TO THIS
subsection (4) CONTINUES INDEFINITELY.

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| 1  | (5) (a) This section is repealed, effective July 1, 2027.                        |
|----|--|
| 2  | (b) PRIOR TO SUCH REPEAL, THE STATE TREASURER SHALL:                             |
| 3  | (I) TRANSFER ANY UNEXPENDED AND UNENCUMBERED TRUST                               |
| 4  | FUND INTEREST AND INCOME TO THE GENERAL FUND; AND                                |
| 5  | (II) TRANSFER ANY REMAINING MARIJUANA TAX CASH FUND                              |
| 6  | MONEY TRANSFERRED TO THE TRUST FUND PURSUANT TO SUBSECTION                       |
| 7  | (2)(b) OF THIS SECTION TO THE MARIJUANA TAX CASH FUND, CREATED IN                |
| 8  | <u>SECTION 39-28.8-501.</u>  |
| 9  | SECTION 2. In Colorado Revised Statutes, 22-20-114.5, add (6)                    |
| 10 | as follows:  |
| 11 | 22-20-114.5. Special education fiscal advisory committee -                       |
| 12 | special education high-cost grants - definitions - repeal. (6) (a) IN            |
| 13 | ADDITION TO AWARDING GRANTS PURSUANT TO SUBSECTION $(3)$ of this                 |
| 14 | SECTION, THE COMMITTEE SHALL AWARD HIGH-COST SPECIAL EDUCATION                   |
| 15 | TRUST FUND GRANTS AND REPORT ON THOSE GRANTS PURSUANT TO                         |
| 16 | SECTION 22-20-114.7.   |
| 17 | (b) THIS SUBSECTION (6) IS REPEALED, EFFECTIVE JULY 1, 2027.                     |
| 18 | SECTION 3. In Colorado Revised Statutes, 39-28.8-501, amend                      |
| 19 | (2)(c); and <b>add</b> (4.5) as follows:   |
| 20 | 39-28.8-501. Marijuana tax cash fund - creation - distribution                   |
| 21 | - legislative <u>declaration - repeal.</u> (2) (c) Subject to the limitations in |
| 22 | subsection (5) of this section and in addition to the purposes for which the     |
| 23 | general assembly may appropriate moneys MONEY in the fund specified              |
| 24 | in paragraphs (a) and (b) of this subsection (2) SUBSECTIONS (2)(a) AND          |
| 25 | (2)(b) OF THIS SECTION, the general assembly may also direct the state           |
| 26 | treasurer to transfer moneys MONEY in the fund to the general fund as            |
| 27 | specified in subsection (4) of this section AND TO THE HIGH-COST SPECIAL         |
|    |  |

EDUCATION TRUST <u>FUND.</u> The general assembly may direct the state
 treasurer to make such transfers only for a fiscal year following the fiscal
 year in which the moneys MONEY in the fund were WAS received by the
 state.

| 5  | (4.5) (a) ON JULY 1, 2019, THE STATE TREASURER SHALL                  |
|----|---|
| 6  | TRANSFER FROM THE FUND TO THE HIGH-COST SPECIAL EDUCATION TRUST       |
| 7  | FUND, CREATED IN SECTION 22-20-114.7, THE AMOUNT SPECIFIED IN         |
| 8  | <u>SECTION 22-20-114.7 (2)(b)(I).</u>                                 |
| 9  | (b) THIS SUBSECTION (4.5) IS REPEALED, EFFECTIVE JULY 1, 2027.        |
| 10 | SECTION 4. Safety clause. The general assembly hereby finds,          |
| 11 | determines, and declares that this act is necessary for the immediate |
| 12 | preservation of the public peace, health, and safety.                 |