First Regular Session Seventy-second General Assembly STATE OF COLORADO

REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House HOUSE BILL 19-1085

LLS NO. 19-0574.02 Ed DeCecco x4216

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A BILL FOR AN ACT

101	CONCERNING THE PROPERTY-RELATED EXPENSE ASSISTANCE GRANTS
102	FOR LOW-INCOME SENIORS AND INDIVIDUALS WITH
103	DISABILITIES, AND, IN CONNECTION THEREWITH, MAKING AN
104	APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

A low-income senior or individual with a disability is currently eligible for 2 types of annual state assistance grants administered by the department of revenue related to his or her property: A grant for their Reading Unamended April 19, 2019

3rd

Amended 2nd Reading April 18, 2019

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property taxes or rent paid, with the latter being deemed a tax-equivalent payment (property tax and rent assistance grant), and a grant for heat or fuel expenses (heat assistance grant). Together these are commonly known as the "PTC" rebate.

The bill expands the property tax and rent assistance grant by repealing the requirement that rent must be paid to a landlord that pays property tax. For grants claimed for 2019, the bill also increases the grant amounts as follows:

- ! The maximum property tax and rent assistance grant is increased from \$700 to \$850;
- ! The maximum heat assistance grant is increased from \$192 to \$250; and
- ! The flat grant amount, which is the minimum grant amount, is increased from \$227 to \$275 for the property tax and rent assistance grant and from \$73 to \$100 for the heat assistance grant, assuming that the actual expenses exceed these amounts.

All of these amounts will continue to be adjusted annually for inflation.

For grants claimed for 2019, the maximum eligible income amounts for claiming the PTC rebates and the phase-out amounts, which are the income levels at which a person's maximum grant begins to decrease, are increased from the estimated inflation-adjusted amounts as follows:

- For an individual, the maximum eligible income amount to qualify for either type of grant is increased from \$14,469 to \$17,500 and the phase-out amount is increased from \$7,780 to \$9,500; and
- For spouses, the maximum eligible income amount to qualify for either type of grant is increased from \$19,541 to \$23,500 and the phase-out amount is increased from \$12,576 to \$15,500.

All of these amounts will also continue to be adjusted for inflation in the future.

Obsolete provisions relating to grants claimed for past years are repealed and other provisions relating to grants prior to 2019 are repealed after they become obsolete in the future.

2

SECTION 1. In Colorado Revised Statutes, 39-31-101, amend

- 3 (2)(a.5), (2)(c), (2.3), (3) introductory portion, (3)(b) introductory portion,
- 4 (4), and (5); repeal (2)(a) introductory portion, (2)(a)(III), (2)(b)

¹ Be it enacted by the General Assembly of the State of Colorado:

1 introductory portion, and (2)(b)(III); and **add** (2)(d) as follows:

2 39-31-101. Real property tax - tax equivalent - assistance -3 eligibility - applicability - definitions - repeal. (2) A grant is the 4 amount of the general property taxes actually paid on the residence or the 5 amount of taxes actually paid on a mobile home, plus any tax-equivalent 6 payments computed pursuant to subsection (4) of this section, with 7 respect to the rent of a trailer space during the year for which the grant is 8 claimed, the amount of the specific ownership tax actually paid on a 9 trailer coach, or the amount of the tax-equivalent payments, computed 10 pursuant to subsection (4) of this section, actually made during the year 11 for which such grant is claimed, but in no event may it exceed:

12

(a) In the case of an individual:

(III) For grants claimed for years commencing on or after January
1, 2008, but before January 1, 2014, six hundred dollars reduced by ten
percent of the amount by which the individual's income exceeds six
thousand dollars in 2008, and, each year thereafter, the amount for the
prior year adjusted for inflation.

(a.5) (I) Except as set forth in subsection (2.3) of this section, for
grants claimed for years commencing on or after January 1, 2014, BUT
BEFORE JANUARY 1, 2019, in the case of an individual whose income is
less than or equal to twelve thousand seven hundred twenty dollars, seven
hundred dollars reduced by ten percent of the amount by which the
individual's income exceeds six thousand six hundred thirty-nine dollars
or two hundred twenty-seven dollars, whichever amount is greater.

25 (II) THIS SUBSECTION (2)(a.5) IS REPEALED, EFFECTIVE JULY 1,
26 2021.

27

(b) In the case of spouses:

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(III) For grants claimed for years commencing on or after January
 1, 2008, but before January 1, 2014, six hundred dollars reduced by ten
 percent of their income over nine thousand seven hundred dollars in 2008,
 and, each year thereafter, the amount for the prior year adjusted for
 inflation.

6 (c) (I) Except as set forth in subsection (2.3) of this section, for 7 grants claimed for years commencing on or after January 1, 2014, BUT 8 BEFORE JANUARY 1, 2019, in the case of spouses whose income is less 9 than or equal to seventeen thousand one hundred forty-six dollars, seven 10 hundred dollars reduced by ten percent of their income over ten thousand 11 seven hundred thirty-one dollars, or two hundred twenty-seven dollars, 12 whichever amount is greater.

13

(II) This subsection (2)(c) is repealed, effective July 1, 2021.

14 (d) FOR A GRANT CLAIMED FOR THE 2019 CALENDAR YEAR, EITHER 15 SEVEN HUNDRED THIRTY-FIVE DOLLARS REDUCED BY TEN PERCENT OF THE 16 CLAIMANT'S INCOME OVER THE PHASE-OUT AMOUNT OR THE FLAT GRANT 17 AMOUNT, WHICHEVER AMOUNT IS GREATER. FOR A GRANT CLAIMED FOR 18 YEARS COMMENCING ON OR AFTER JANUARY 1, 2020, EITHER THE 19 MAXIMUM GRANT AMOUNT ALLOWED UNDER THIS SUBSECTION (2)(d) FOR 20 THE PRIOR YEAR, ADJUSTED FOR INFLATION AND REDUCED BY TEN 21 PERCENT OF THE CLAIMANT'S INCOME OVER THE PHASE-OUT AMOUNT, OR 22 THE FLAT GRANT AMOUNT, WHICHEVER AMOUNT IS GREATER.

(2.3) (I) For grants claimed for years commencing on or after
January 1, 2015, BUT PRIOR TO JANUARY 1, 2019, the income thresholds
used to determine the eligibility for and amount of a grant pursuant to
subsection (2) of this section are equal to the income thresholds for the
prior year adjusted for inflation.

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1

(II) THIS SUBSECTION (2.3) IS REPEALED, EFFECTIVE JULY 1, 2021.

2 (3) Such grant shall be IS allowed to such persons as described in
3 subsection (1) of this section who meet the following requirements:

4 (b) Have income from all sources for the taxable year of less than 5 the maximum ELIGIBLE INCOME amount, for which such persons are 6 eligible to receive a grant based on the operation of paragraphs (a), (a.5), 7 (b), and (c) of subsection (2) of this section, including WHICH INCLUDES, 8 but IS not limited to, for this purpose, alimony, support money, cash 9 public assistance and relief, pension or annuity benefits, federal social 10 security benefits, veterans' benefits, nontaxable interest, workers' 11 compensation, and unemployment compensation benefits. For the 12 purposes of this paragraph (b) SUBSECTION (3)(b), the following shall ARE 13 not be considered income:

(4) (a) The tax-equivalent amount for persons otherwise qualified
who paid rent for the right to occupy premises upon which ad valorem
taxes were levied, as a residence during the taxable year shall be
considered as IS twenty percent of the actual rent paid during the taxable
year, not including any charge for utilities or food.

(b) To qualify as a tax-equivalent payment, rent must have been
paid as a part of a bona fide tenancy or leasing agreement and shall not
include any portion of payments made to institutions or facilities
commonly known as nursing homes but shall include rent paid to a public
housing authority and rent paid for the use of a mobile home or paid on
trailer space if paid as a part of a bona fide tenancy.

25 (5) As used in this section:

26 (a) "FLAT GRANT AMOUNT" MEANS AN AMOUNT EQUAL TO TWO
 27 HUNDRED THIRTY-EIGHT DOLLARS FOR THE 2019 CALENDAR YEAR, AND

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1 FOR EACH YEAR THEREAFTER THE AMOUNT FOR THE PRIOR YEAR ADJUSTED

2 FOR INFLATION.

7

3 (b) "Inflation" means the annual percentage change in the United
4 States department of labor, bureau of labor statistics, consumer price
5 index for Denver-Boulder-Greeley, DENVER-AURORA-LAKEWOOD FOR
6 all items AND all urban consumers, or its successor index.

(c) "MAXIMUM ELIGIBLE INCOME AMOUNT" MEANS:

8 (I) FOR AN INDIVIDUAL, INCOME THAT IS LESS THAN OR EQUAL TO
9 FIFTEEN THOUSAND ONE HUNDRED NINETY-TWO DOLLARS FOR THE 2019
10 CALENDAR YEAR AND FOR EACH YEAR THEREAFTER, THE AMOUNT FOR THE
11 PRIOR YEAR ADJUSTED FOR INFLATION; AND

(II) FOR SPOUSES, INCOME THAT IS LESS THAN OR EQUAL TO
TWENTY THOUSAND FIVE HUNDRED EIGHTEEN DOLLARS FOR THE 2019
CALENDAR YEAR AND FOR EACH YEAR THEREAFTER, THE AMOUNT FOR THE
PRIOR YEAR ADJUSTED FOR INFLATION.

16 (d) "PHASE-OUT AMOUNT" MEANS:

(I) IN THE CASE OF AN INDIVIDUAL, AN AMOUNT EQUAL TO EIGHT
THOUSAND ONE HUNDRED SIXTY-NINE DOLLARS FOR THE 2019 CALENDAR
YEAR AND FOR EACH YEAR THEREAFTER, THE AMOUNT FOR THE PRIOR
YEAR ADJUSTED FOR INFLATION; AND

(II) IN THE CASE OF SPOUSES, AN AMOUNT EQUAL TO THIRTEEN
THOUSAND TWO HUNDRED FIVE DOLLARS FOR THE 2019 CALENDAR YEAR
AND FOR EACH YEAR THEREAFTER, THE AMOUNT FOR THE PRIOR YEAR
ADJUSTED FOR INFLATION.

25 SECTION 2. In Colorado Revised Statutes, 39-31-102, amend
26 (4) as follows:

27 **39-31-102.** Procedures to obtain grant - department of revenue

- responsibilities. (4) The property tax assistance grant A GRANT 1 2 AUTHORIZED BY SECTION 39-31-101 THAT IS CLAIMED FOR GENERAL 3 PROPERTY TAXES shall in no case NOT exceed the amount of the general 4 property taxes actually paid. A grant for property taxes or tax-equivalent 5 amounts paid under section 39-31-101 shall not be made unless properly 6 claimed on or before the expiration of twenty-four months after the end 7 of the income tax year during which such taxes or tax-equivalent amounts 8 were actually paid.

9 SECTION 3. In Colorado Revised Statutes, 39-31-104, amend
10 (1)(a)(II), (2) introductory portion, (2)(a.5), (2)(c), (2.3), (3) introductory
11 portion, (3)(b) introductory portion, and (4); repeal (2)(a) introductory
12 portion, (2)(a)(III), (2)(b) introductory portion, and (2)(b)(III); and add
13 (2)(d) as follows:

14 39-31-104. Heat or fuel expenses assistance - eligibility -15 applicability - definitions - repeal. (1) (a) (II) For persons otherwise 16 qualified who paid heat or fuel expenses indirectly as part of their rental 17 payments, it shall be presumed that ten percent of the actual rent paid 18 during the taxable year was for heat or fuel expenses. For rental payments 19 to qualify under this subparagraph (II) SUBSECTION (1)(a)(II), they must 20 have been paid as a part of a bona fide tenancy or lease agreement. Rental 21 payments made to institutions or facilities commonly known as nursing 22 homes shall not qualify, but rental payments made to a public housing 23 authority or for the use of a mobile home shall qualify if paid as a part of 24 a bona fide tenancy or lease agreement.

- 25 26
- (2) The AMOUNT OF THE grant shall be as follows IS:
- (a) In the case of an individual:
- 27 (III) For grants claimed for years commencing on or after January

1, 2008, but before January 1, 2014, one hundred ninety-two dollars
 reduced by three and two-tenths percent of the amount by which the
 individual's income exceeds six thousand dollars in 2008, and, each year
 thereafter, the amount for the prior year adjusted for inflation.

5 (a.5) (I) Except as set forth in subsection (2.3) of this section, for 6 grants claimed for years commencing on or after January 1, 2014, BUT 7 BEFORE JANUARY 1, 2019, in the case of an individual whose income is 8 less than or equal TO twelve thousand seven hundred twenty dollars, one 9 hundred ninety-two dollars reduced by three and two-tenths percent of the 10 amount by which the individual's income exceeds six thousand six 11 hundred thirty-nine dollars or seventy-three dollars, whichever amount is 12 greater.

13 (II) THIS SUBSECTION (2)(a.5) IS REPEALED, EFFECTIVE JULY 1,
14 2021.

15

(b) In the case of spouses:

(III) For grants claimed for years commencing on or after January
1, 2008, but before January 1, 2014, one hundred ninety-two dollars
reduced by three and two-tenths percent of their income over nine
thousand seven hundred dollars in 2008, and, each year thereafter, the
amount for the prior year adjusted for inflation.

(c) (I) Except as set forth in subsection (2.3) of this section, for
grants claimed for years commencing on or after January 1, 2014, BUT
BEFORE JANUARY 1, 2019, in the case of spouses whose income is less
than or equal to seventeen thousand one hundred forty-six dollars, one
hundred ninety-two dollars reduced by three and two-tenths percent of
their income over ten thousand seven hundred thirty-one dollars or
seventy-three dollars, whichever amount is greater.

1 (II) THIS SUBSECTION (2)(c) IS REPEALED, EFFECTIVE JULY 1, 2021. 2 (d) FOR A GRANT CLAIMED FOR THE 2019 CALENDAR YEAR, EITHER 3 TWO HUNDRED TWO DOLLARS REDUCED BY TEN PERCENT OF THE 4 CLAIMANT'S INCOME OVER THE PHASE-OUT AMOUNT OR THE FLAT GRANT 5 AMOUNT, WHICHEVER AMOUNT IS GREATER. FOR A GRANT CLAIMED FOR 6 YEARS COMMENCING ON OR AFTER JANUARY 1, 2020, EITHER THE 7 MAXIMUM GRANT AMOUNT ALLOWED UNDER THIS SUBSECTION (2)(d) FOR 8 THE PRIOR YEAR, ADJUSTED FOR INFLATION AND REDUCED BY TEN 9 PERCENT OF THE CLAIMANT'S INCOME OVER THE PHASE-OUT AMOUNT, OR 10 THE FLAT GRANT AMOUNT, WHICHEVER AMOUNT IS GREATER.

(2.3) (I) For grants claimed for years commencing on or after
January 1, 2015, BUT PRIOR TO JANUARY 1, 2019, the income thresholds
used to determine the eligibility for and amount of a grant pursuant to
subsection (2) of this section are equal to the income thresholds for the
prior year adjusted for inflation.

16

(II) THIS SUBSECTION (2.3) IS REPEALED, EFFECTIVE JULY 1, 2021.

(3) Such grant shall be IS allowed to such persons as described in

17

18 subsection (1) of this section who meet the following requirements:

19 (b) Have income from all sources for the taxable year of less than 20 the maximum ELIGIBLE INCOME amount, for which such persons are 21 eligible to receive a grant based on the operation of paragraphs (a), (a.5), 22 (b), and (c) of subsection (2) of this section, including WHICH INCLUDES, 23 but IS not limited to, for this purpose, alimony, support money, cash public assistance and relief, pension or annuity benefits, federal social 24 25 security benefits, veterans' benefits, nontaxable interest, workers' 26 compensation, and unemployment compensation benefits. For the 27 purposes of this paragraph (b) SUBSECTION (3)(b), the following shall ARE

1 not be considered income:

2 (4) As

(4) As used in this section:

3 (a) "FLAT GRANT AMOUNT" MEANS AN AMOUNT EQUAL TO
4 SEVENTY-SEVEN DOLLARS FOR THE 2019 CALENDAR YEAR, AND FOR EACH
5 YEAR THEREAFTER THE AMOUNT FOR THE PRIOR YEAR ADJUSTED FOR
6 INFLATION.

(b) "Inflation" means the annual percentage change in the United
States department of labor, bureau of labor statistics, consumer price
index for Denver-Boulder-Greeley, DENVER-AURORA-LAKEWOOD FOR
all items AND all urban consumers, or its successor index.

11 (c) "MAXIMUM ELIGIBLE INCOME AMOUNT" HAS THE SAME
12 MEANING AS SET FORTH IN SECTION 39-31-101 (5)(c).

13 (d) "PHASE-OUT AMOUNT" HAS THE SAME MEANING AS SET FORTH
14 IN SECTION 39-31-101 (5)(d).

SECTION 4. Appropriation - adjustments to 2019 long bill.
(1) For the 2019-20 state fiscal year, \$24,847 is appropriated to the
department of revenue. This appropriation is from the general fund. To
implement this act, the department may use this appropriation as follows:
(a) \$10,467 for use by the taxpayer service division for personal
services;
(b) \$13,180 for tax administration IT system (GenTax) support;

22 and

(c) \$1,200 for the purchase of document management services.
(2) For the 2019-20 state fiscal year, \$1,200 is appropriated to the
department of personnel. This appropriation is from reappropriated funds
received from the department of revenue under subsection (1)(c) of this
section. To implement this act, the department of personnel may use this

appropriation to provide document management services for the
 department of revenue.

3 (3) To implement this act, the <u>general fund</u> amount specified for 4 informational purposes in part XIX of section 2 of the annual general 5 appropriation act for the 2019-20 state fiscal year for the old age heat and 6 fuel and property tax assistance grant is increased by <u>\$653,500</u>.

SECTION 5. Act subject to petition - effective date. This act 7 8 takes effect at 12:01 a.m. on the day following the expiration of the 9 ninety-day period after final adjournment of the general assembly (August 10 2, 2019, if adjournment sine die is on May 3, 2019); except that, if a 11 referendum petition is filed pursuant to section 1 (3) of article V of the 12 state constitution against this act or an item, section, or part of this act 13 within such period, then the act, item, section, or part will not take effect 14 unless approved by the people at the general election to be held in 15 November 2020 and, in such case, will take effect on the date of the 16 official declaration of the vote thereon by the governor.