



Legislative  
Council Staff

*Nonpartisan Services for Colorado's Legislature*

HB 20-1070

# FINAL FISCAL NOTE

**Drafting Number:** LLS 20-0785  
**Prime Sponsors:** Rep. Buck

**Date:** August 13, 2020  
**Bill Status:** Postponed Indefinitely  
**Fiscal Analyst:** Josh Abram | 303-866-3561  
Josh.Abram@state.co.us

---

**Bill Topic:** LOCAL GOVERNMENT LIABLE FRACKING BAN OIL AND GAS MORATORIUM

---

**Summary of Fiscal Impact:**

<input checked="" type="checkbox"/> State Revenue ( <i>conditional</i> )	<input type="checkbox"/> TABOR Refund
<input checked="" type="checkbox"/> State Expenditure ( <i>conditional</i> )	<input checked="" type="checkbox"/> Local Government ( <i>conditional</i> )
<input type="checkbox"/> State Transfer	<input type="checkbox"/> Statutory Public Entity

The bill requires that local governments that place a moratorium on oil and gas development compensate mineral owners for the costs, damages, or loss of fair market value that result from the moratorium. Changes in state revenue and expenditures and local government fiscal impacts are conditional on a local government restricting the use of hydraulic fracturing.

**Appropriation Summary:** No appropriation is required.

**Fiscal Note Status:** This fiscal note reflects the introduced bill. This bill was not enacted into law; therefore, the impacts identified in this analysis do not take effect.

---

## Summary of Legislation

This bill provides for the compensation of a royalty owner when a local ordinance, resolution, or other policy prohibits the practice of hydraulic fracturing to recover oil and gas within a local government's jurisdiction, or places a moratorium on oil and gas activities. The local government is liable to the mineral interest owner for the value of the mineral interest not received due to the prohibition or moratorium. The bill also requires that a local government that enacts a moratorium on oil and gas activities compensate oil and gas operators, mineral lessees, and royalty owners for all costs, damages, and losses of fair market value associated with the moratorium.

## Background

**Oil and gas production in Colorado.** Colorado has several regions with significant oil and gas production. Currently, the most active area is the Wattenberg Field within the Julesburg Basin, centered in Weld County. Other high activity areas include the Piceance Basin in Northwestern Colorado, and the San Juan Basin in Southern Colorado.

**State lands.** The State Land Board (SLB) in the Department of Natural Resources receives royalty payments from oil and gas production on the state lands it holds and manages. Revenue from mineral interests, primarily oil and gas, have accounted for over 85 percent of SLB revenue in recent fiscal years.

**Local rules.** Cities, towns, and counties may enact certain rules that attempt to restrict hydraulic fracturing. A local rule may regulate oil and gas exploration and recovery, or, in the case of a moratorium, it may suspend local approval of such activities while the issue is studied. In 2016, the Colorado Supreme Court overturned local Front Range cities' limits on oil and gas development, including local limitations on oil and gas development passed in Fort Collins, Loveland, Longmont, and Lafayette. In these cases, the Supreme Court ruled that local limitations were preempted by state law. In 2019, passage of Senate Bill 19-181 removed the state preemption of oil and gas regulation and expanded the authority of local governments to regulate oil and gas development within their jurisdictions, including a local government's ability to zone land use for mineral resource development; to site, monitor, and inspect oil and gas facilities; and to impose fees and fines.

## **State Revenue**

The SLB receives royalty payments for oil and gas production on its lands. The bill will allow the SLB to seek reimbursements for lost royalty revenue should a local government adopt an ordinance or policy to prohibit the practice of hydraulic fracturing, which has a conditional revenue impact for the SLB. No significant SLB revenue has been affected by previous prohibitions in local jurisdictions along the Front Range, since no significant amount of SLB lands overlap these local jurisdictions.

## **State Expenditures**

Beginning in FY 2020-21, the bill potentially increases workload in the trial courts of judicial districts where a local government prohibits hydraulic fracturing. Should such an ordinance become implemented without appeal, district courts will be required to determine reimbursement amounts to be paid to compensate oil and gas operators, mineral lessees, and royalty owners. This increase is conditional; workload and related expenditures only increase if a local government decides to restrict the practice of hydraulic fracturing within its jurisdiction.

## **Local Government Impact**

The bill potentially increases expenditures and workload for any local government that prohibits hydraulic fracturing in the future, or places a moratorium on oil and gas activities. This increase includes paying the amount of lost royalties as a result of the prohibition, the fair market value of the unsevered minerals, and other costs and damages incurred by oil and gas operators, mineral leases, and royalty holders. Local governments will also have increased workload and related legal expenses to adjudicate these cases. The workload of municipal courts may also increase in some cases. This fiscal note makes no estimate of the value of minerals or royalties potentially affected.

## **Effective Date**

The bill was postponed indefinitely by the House Energy and Environment Committee on January 27, 2020

**State and Local Government Contacts**

Counties      Law      Local Affairs      Municipalities