

**First Regular Session
Seventy-third General Assembly
STATE OF COLORADO**

PREAMENDED

*This Unofficial Version Includes Committee
Amendments Not Yet Adopted on Second Reading*

LLS NO. 21-0162.01 Shelby Ross x4510

HOUSE BILL 21-1030

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House Committees

Public & Behavioral Health & Human Services
Appropriations

Senate Committees

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Appropriations

A BILL FOR AN ACT

101 **CONCERNING EXPANDING THE PEACE OFFICERS BEHAVIORAL HEALTH**
102 **SUPPORT GRANT PROGRAM TO INCLUDE COMMUNITY**
103 **PARTNERSHIPS, AND, IN CONNECTION THEREWITH, MAKING AN**
104 **APPROPRIATION.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)

The bill expands the peace officers mental health support grant program to include funding for on-scene response services to enhance law enforcement's handling of calls for services related to persons with mental

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
Capital letters or bold & italic numbers indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.

HOUSE
3rd Reading Unamended
May 10, 2021

HOUSE
Amended 2nd Reading
May 7, 2021

health disorders and social service needs, including calls that do not require the presence of a peace officer.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly
3 finds and declares that:

4 (a) Colorado peace officers have been asked for many years to
5 respond to a magnitude of societal issues that far exceed what law
6 enforcement can address. Law enforcement personnel care deeply about
7 the safety and well-being of the communities they serve, but law
8 enforcement personnel cannot shoulder the responsibility of addressing
9 community challenges that impact crime rates, such as unemployment,
10 high school dropout rates, homelessness, or people in crisis due to
11 behavioral health disorders, without strong and coordinated
12 community partnerships.

13 (b) The extensive use of law enforcement resources for social
14 issues can strain law enforcement and community relations and result in
15 crime victims being underserved. Each call for service from Colorado's
16 citizens must be answered with the utmost compassion and professional
17 expertise, which requires partnership. Communities throughout Colorado
18 have been piloting a number of such partnerships with first responders
19 and community-based organizations. These programs and training are
20 showing great benefit to communities, and now is the time for Colorado
21 to support local communities in creating and sustaining these initiatives
22 throughout the state.

23 (c) Locally driven and innovative programs that leverage
24 partnerships between safety net care providers and first responders are
25 effective and critical strategies for bolstering overall community

1 resilience, connecting people to care, and preventing criminal justice
2 involvement and recidivism; and

3 (d) With the current public health crisis exacerbating existing
4 systemic inequities, we must pivot away from overutilizing the criminal
5 justice system for what are public health and social determinants of health
6 needs and utilize other community resources in a richer way to be leaders
7 in the solution to these challenges.

8 (2) Therefore, the general assembly finds and declares that
9 investing in community-based public safety partnerships will allow for a
10 wider spectrum of responses to calls for service by fostering coordination
11 with behavioral health clinicians, emergency medical service providers,
12 community resource and housing navigators, and others. By diversifying
13 the available tools for individuals responding to calls for service,
14 Colorado can better support the needs of its residents.

15 **SECTION 2.** In Colorado Revised Statutes, **amend** 24-32-3501
16 as follows:

17 **24-32-3501. Peace officers behavioral health support and**
18 **community partnerships grant program - created - report - rules -**
19 **fund - definitions - repeal.** (1) There is created in the department of
20 local affairs, referred to in this section as the "department", the peace
21 officers ~~mental~~ BEHAVIORAL health support AND COMMUNITY
22 PARTNERSHIPS grant program to provide grants ~~of money~~ to eligible
23 ~~agencies~~ LAW ENFORCEMENT AGENCIES, BEHAVIORAL HEALTH ENTITIES,
24 COUNTY OR DISTRICT PUBLIC HEALTH AGENCIES, COMMUNITY-BASED
25 SOCIAL SERVICE AND BEHAVIORAL HEALTH PROVIDERS, PEACE OFFICER
26 ORGANIZATIONS, AND PUBLIC SAFETY AGENCIES for the ~~purpose of helping~~
27 ~~these agencies provide mental health services to peace officers, including~~

1 PURPOSES IDENTIFIED IN SUBSECTION (2) OF THIS SECTION.

2 ~~(a) On-scene response services to support peace officers' handling~~
3 ~~of persons with mental health disorders;~~

4 ~~(b) Counseling services;~~

5 ~~(c) Assistance for law enforcement agencies' development and~~
6 ~~implementation of policies to support peace officers who are involved in~~
7 ~~a shooting or a fatal use of force;~~

8 ~~(d) Training and education programs that teach peace officers the~~
9 ~~symptoms of job-related mental trauma and how to prevent and treat such~~
10 ~~trauma; and~~

11 ~~(e) Peer support programs.~~

12 (2) Grant recipients may use money received through the grant
13 program to provide mental health services to peace officers, including
14 FOR THE FOLLOWING PURPOSES:

15 ~~(a) On-scene response services to support peace officers' handling~~
16 ~~of persons with mental health disorders~~ CO-RESPONDER COMMUNITY
17 RESPONSES;

18 ~~(b) COMMUNITY-BASED ALTERNATIVE RESPONSES;~~

19 ~~(b) (c) Counseling services FOR PEACE OFFICERS AND THEIR~~
20 ~~IMMEDIATE FAMILY MEMBERS, INCLUDING REIMBURSING PEACE OFFICERS~~
21 ~~WHO HAVE PAID THE COSTS OF THEIR OWN COUNSELING SERVICES;~~

22 ~~(c) (d) Assistance for law enforcement agencies' development and~~
23 ~~implementation of policies to support peace officers who are involved in~~
24 ~~a shooting or a fatal use of force;~~

25 ~~(d) (e) Training and education programs that teach peace officers~~
26 ~~AND THEIR IMMEDIATE FAMILY MEMBERS~~ the symptoms of job-related
27 mental trauma and how to prevent and treat such trauma; and

1 ~~(e)~~ (f) Peer support programs FOR PEACE OFFICERS.

2 (2.5) ~~For the purposes of subsections (1)(b) and (2)(b) of this~~
3 ~~section, grant recipients may use money received through the grant~~
4 ~~program to reimburse peace officers who have paid the costs of their own~~
5 ~~counseling services.~~

6 (3) PUBLIC SAFETY AGENCIES, law enforcement agencies, AND
7 PEACE OFFICER ORGANIZATIONS that apply for grants ~~from the grant~~
8 ~~program~~ PURSUANT TO SUBSECTION (2) OF THIS SECTION are encouraged
9 to do so, to the extent possible, in collaboration with the community
10 mental health centers AND OTHER COMMUNITY-BASED SOCIAL SERVICE OR
11 BEHAVIORAL HEALTH PROVIDERS in their regions.

12 (4) The department shall administer the grant program and,
13 subject to available appropriations, shall award grants as provided in this
14 section FROM THE FUND CREATED IN SUBSECTION (7) OF THIS SECTION.
15 ~~Subject to available appropriations, grants shall be paid out of the fund~~
16 ~~created in subsection (10) of this section.~~

17 (5) The executive director of the department, or the executive
18 director's designee, shall develop ~~such~~ policies and procedures ~~as are~~
19 ~~required in this section and such additional policies and procedures~~ as
20 may be necessary to implement AND ADMINISTER the grant program. At
21 a minimum, the policies and procedures must SPECIFY:

22 (a) ~~Specify~~ The time frames for applying for grants, the form of
23 the grant program application, AND the time frames for distributing grant
24 money; and

25 (b) THE criteria for the ~~executive director, or the executive~~
26 ~~director's designee~~, DEPARTMENT to use in awarding and denying grants;
27 The policies and procedures must also;

1 (c) ~~Require the department to transfer grant money to each grant~~
2 ~~recipient as soon as is practicable after a grant application is approved~~

3 THAT A PUBLIC SAFETY AGENCY MAY APPLY FOR A GRANT FOR THE
4 PURPOSE OUTLINED IN SUBSECTION (2)(a) OR (2)(b) OF THIS SECTION;

5 (d) THAT A LAW ENFORCEMENT AGENCY OR PEACE OFFICER
6 ORGANIZATION MAY APPLY FOR A GRANT FOR THE PURPOSES OUTLINED IN
7 SUBSECTIONS (2)(a) TO (2)(f) OF THIS SECTION; AND

8 (e) THAT A BEHAVIORAL HEALTH ENTITY, COUNTY OR DISTRICT
9 PUBLIC HEALTH AGENCY, OR COMMUNITY-BASED SOCIAL SERVICE OR
10 BEHAVIORAL HEALTH PROVIDER MAY APPLY FOR A GRANT IN PARTNERSHIP
11 WITH A LAW ENFORCEMENT AGENCY OR PUBLIC SAFETY AGENCY FOR THE
12 PURPOSES OUTLINED IN SUBSECTION (2)(a) OR (2)(b) OF THIS SECTION.

13 ~~(6) To receive a grant, an eligible agency must submit an~~
14 ~~application to the department in accordance with policies and procedures~~
15 ~~developed by the executive director, or the executive director's designee.~~

16 ~~(7)~~ (6) (a) In accordance with a schedule to be determined
17 pursuant to ~~rules promulgated~~ POLICIES AND PROCEDURES DEVELOPED by
18 the executive director of the department, each grant recipient shall submit
19 to the department a report that describes and includes documentation of
20 the grant recipient's use of the grant money. The report must also include
21 any information required by the department pursuant to ~~any~~ THE policies
22 or procedures developed by the department pursuant to subsection (5) of
23 this section. In preparing ~~each such~~ THE report, each grant recipient shall
24 redact the names and any other personal identifying information of each
25 peace officer ~~to whom the grant recipient provided~~ WHO RECEIVED
26 services, training, or education with grant money.

27 (b) (I) ~~On and after November 1, 2021,~~ The department shall

1 include a summarized report of the activities of the grant program
2 BEGINNING IN FISCAL YEAR 2017 THROUGH FISCAL YEAR 2021 in the
3 department's annual presentation to the committees of reference pursuant
4 to section 2-7-203 FOR THE 2022 LEGISLATIVE SESSION. ~~Notwithstanding~~
5 ~~section 24-1-136 (11)(a)(I), the reporting requirements set forth in this~~
6 ~~section continue until the grant program is repealed pursuant to~~
7 ~~subsection (11) of this section.~~ THIS SUBSECTION (6)(b)(I) IS REPEALED,
8 EFFECTIVE NOVEMBER 1, 2021.

9 (II) BEGINNING WITH THE 2023 REGULAR LEGISLATIVE SESSION
10 ANDEACH REGULAR LEGISLATIVE SESSION THEREAFTER, THE DEPARTMENT
11 SHALL INCLUDE A SUMMARIZED REPORT OF THE ACTIVITIES OF THE GRANT
12 PROGRAM IN THE DEPARTMENT'S ANNUAL PRESENTATION TO THE
13 COMMITTEES OF REFERENCE PURSUANT TO SECTION 2-7-203.
14 NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), THE REPORTING
15 REQUIREMENTS SET FORTH IN THIS SECTION CONTINUE INDEFINITELY.

16 ~~(8) The department may use up to five percent of the money~~
17 ~~annually appropriated for the program to pay the direct and indirect costs~~
18 ~~that the department incurs in administering the grant program.~~

19 ~~(9) Notwithstanding any other provision of this section, the~~
20 ~~department is not required to implement the grant program until sufficient~~
21 ~~funds are received in the fund created in subsection (10) of this section.~~

22 ~~(10)~~ (7) (a) The peace officers **mental BEHAVIORAL** health support
23 AND COMMUNITY PARTNERSHIP fund, referred to in this section as the
24 "fund", is created in the state treasury. The fund consists of gifts, grants,
25 and donations credited to the fund pursuant to ~~subsection (10)(b)~~
26 SUBSECTION (7)(b) of this section and any other money that the general
27 assembly may appropriate or transfer to the fund. ~~The executive director,~~

1 ~~or his or her designee~~ SUBJECT TO ANNUAL APPROPRIATION BY THE
2 GENERAL ASSEMBLY, THE DEPARTMENT may expend money from the fund
3 for the purposes of this section. THE DEPARTMENT MAY USE UP TO FIVE
4 PERCENT OF THE MONEY ANNUALLY APPROPRIATED TO THE FUND TO PAY
5 THE DIRECT AND INDIRECT COSTS THAT THE DEPARTMENT INCURS IN
6 ADMINISTERING THE GRANT PROGRAM.

7 (b) The department may seek, accept, and expend gifts, grants, or
8 donations from private or public sources for the purposes of this section.
9 The department shall transmit all money received through gifts, grants,
10 or donations to the state treasurer, who shall credit the money to the fund.

11 (c) The state treasurer shall credit all interest and income derived
12 from the deposit and investment of money in the fund to the fund. At the
13 end of any fiscal year, all unexpended and unencumbered money in the
14 fund remains therein and shall not be credited or transferred to the general
15 fund or any other fund.

16 ~~(d) The state treasurer shall transfer all unexpended and~~
17 ~~unencumbered money in the fund on August 31, 2027, to the general~~
18 ~~fund.~~

19 ~~(10.5)~~ (8) As used in this section, unless the context otherwise
20 requires:

21 (a) ~~"Eligible agency" means a law enforcement agency within the~~
22 ~~state~~ "BEHAVIORAL HEALTH ENTITY" MEANS A BEHAVIORAL HEALTH
23 ENTITY LICENSED PURSUANT TO ARTICLE 27.6 OF TITLE 25.

24 (b) "COMMUNITY-BASED ALTERNATIVE RESPONSE" MEANS A
25 PERSON-CENTERED CRISIS RESPONSE TO COMMUNITY MEMBERS WHO ARE
26 EXPERIENCING PROBLEMS RELATED TO POVERTY, HOMELESSNESS,
27 BEHAVIORAL HEALTH, FOOD INSECURITY, AND OTHER SOCIAL ISSUES,

1 THAT DIRECTS CERTAIN CALLS FOR POLICE SERVICE TO MORE APPROPRIATE
2 SUPPORT PROVIDERS IN LIEU OF A POLICE RESPONSE.

3 (c) "COMMUNITY-BASED SOCIAL SERVICES AND BEHAVIORAL
4 HEALTH PROVIDERS" MEANS PROVIDERS OF COMMUNITY-BASED
5 ALTERNATIVE RESPONSE AND CO-RESPONDER COMMUNITY RESPONSE.

6 (d) "CO-RESPONDER COMMUNITY RESPONSE" MEANS A MODEL OF
7 CRIMINAL JUSTICE DIVERSION THAT PAIRS LAW ENFORCEMENT AND
8 BEHAVIORAL HEALTH PROVIDERS TO INTERVENE AND RESPOND TO
9 BEHAVIORAL HEALTH-RELATED CALLS FOR POLICE SERVICE, UTILIZING THE
10 COMBINED EXPERTISE OF THE LAW ENFORCEMENT OFFICER AND
11 BEHAVIORAL HEALTH SPECIALIST TO DE-ESCALATE SITUATIONS AND HELP
12 LINK INDIVIDUALS WITH BEHAVIORAL HEALTH ISSUES TO APPROPRIATE
13 SERVICES.

14 (e) "COUNTY OR DISTRICT PUBLIC HEALTH AGENCY" MEANS A
15 COUNTY OR DISTRICT PUBLIC HEALTH AGENCY CREATED PURSUANT TO
16 SECTION 25-1-506. ~~or a peace officer organization within the state.~~

17 (f) (f) "Law enforcement agency" means the Colorado state
18 patrol, the Colorado bureau of investigation, the department of
19 corrections, the department of revenue, a county sheriff's office, a
20 municipal police department, a campus police department, a town
21 marshal's office, or the division of parks and wildlife.

22 (g) (g) "Peace officer organization" means:

23 (I) A statewide association of police officers and former police
24 officers; or

25 (II) An organization within the state that provides services and
26 programs that promote the mental health wellness of peace officers and
27 that has at least one peace officer or former peace officer serving on its

1 board of directors or in a comparable capacity.

2 (h) "PUBLIC SAFETY AGENCY" MEANS AN AGENCY PROVIDING LAW
3 ENFORCEMENT, FIRE PROTECTION, EMERGENCY MEDICAL, EMERGENCY
4 RESPONSE SERVICES, OR EMERGENCY DISPATCH SERVICES IN RESPONSE TO
5 911 CALLS, AS DEFINED IN SECTION 29-11-103 (3).

6 ~~(11) This section is repealed, effective September 1, 2027.~~

7 **SECTION 3.** In Colorado Revised Statutes, 30-10-527, **amend**
8 (3) as follows:

9 **30-10-527. Behavioral health professionals - grant applications**
10 **encouraged - definition - repeal.** (3) For the purposes of this section,
11 each sheriff's office is encouraged to apply annually for a grant from the
12 peace officers ~~mental~~ BEHAVIORAL health support AND COMMUNITY
13 PARTNERSHIPS grant program created in section 24-32-3501.

14 **SECTION 4.** In Colorado Revised Statutes, 31-30-109, **amend**
15 (3) as follows:

16 **31-30-109. Behavioral health professionals - grant applications**
17 **encouraged - definition - repeal.** (3) For the purposes of this section,
18 each municipal police department is encouraged to apply annually for a
19 grant from the peace officers ~~mental~~ BEHAVIORAL health support AND
20 COMMUNITY PARTNERSHIPS grant program created in section 24-32-3501.

21 **SECTION 5. Appropriation.** (1) For the 2021-22 state fiscal
22 year, \$1,000,000 is appropriated to the peace officers mental health
23 support fund created in section 24-32-3501 (10)(a), C.R.S. This
24 appropriation is from the general fund. The department of local affairs
25 is responsible for the accounting related to this appropriation.

26 (2) For the 2021-22 state fiscal year, \$1,000,000 is appropriated
27 to the department of local affairs for use by the division of local

1 government. This appropriation is from reappropriated funds in the peace
2 officers mental health support fund under subsection (1) of this section
3 and is based on an assumption that the division will require an additional
4 0.5 FTE. To implement this act, the division may use the appropriation
5 for the peace officers mental health support grant program.

6 **SECTION 6. Act subject to petition - effective date.** This act
7 takes effect at 12:01 a.m. on the day following the expiration of the
8 ninety-day period after final adjournment of the general assembly; except
9 that, if a referendum petition is filed pursuant to section 1 (3) of article V
10 of the state constitution against this act or an item, section, or part of this
11 act within such period, then the act, item, section, or part will not take
12 effect unless approved by the people at the general election to be held in
13 November 2022 and, in such case, will take effect on the date of the
14 official declaration of the vote thereon by the governor.