First Regular Session Seventy-third General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 21-0349.02 Michael Dohr x4347

HOUSE BILL 21-1211

HOUSE SPONSORSHIP

Amabile, Bacon, Caraveo, Hooton, Michaelson Jenet, Arndt, Benavidez, Bernett, Bird, Cutter, Daugherty, Duran, Exum, Gonzales-Gutierrez, Herod, Jackson, Jodeh, Kennedy, Kipp, Lontine, McCormick, Ricks, Sirota, Valdez A., Woodrow

SENATE SPONSORSHIP

Lee,

House Committees

Senate Committees

Judiciary

A BILL FOR AN ACT

101 CONCERNING REGULATIONS FOR RESTRICTIVE HOUSING IN LOCAL JAILS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

Beginning July 1, 2022, the bill prohibits a local jail with a bed capacity of over 400 beds from involuntarily placing an individual in restrictive housing if the individual meets any one of the following conditions:

 The individual is diagnosed with a serious mental health disorder or is exhibiting self-harm, grossly abnormal and HOUSE d Reading Unamended April 12, 2021

HOUSE Amended 2nd Reading April 9, 2021 irrational behaviors, or breaks with reality or perceptions of reality indicating the presence of a serious mental health disorder:

- The individual has self-reported a serious mental health disorder:
- The individual has a significant auditory or visual impairment that cannot otherwise be accommodated;
- The individual is pregnant or in the postpartum period;
- The individual is significantly neurocognitively impaired by a condition such as dementia or a traumatic brain injury;
- The individual is under 18 years of age; or
- The individual has an intellectual or developmental disability.

Beginning July 1, 2021, the bill requires each local jail to keep and maintain a record of certain data regarding each individual placed in restrictive housing and certain data regarding each individual with a mental health condition or substance use condition and those transferred for a mental health hold.

Be it enacted by the General Assembly of the State of Colorado: 1 2 **SECTION 1.** In Colorado Revised Statutes, add part 3 to article 3 26 of title 17 as follows: 4 PART 3 5 RESTRICTIVE HOUSING IN JAILS 6 **17-26-301. Legislative declaration.** (1) THE GENERAL ASSEMBLY 7 FINDS THAT: 8 (a) PLACING INDIVIDUALS WITH SERIOUS MENTAL ILLNESS IN 9 RESTRICTIVE HOUSING, ALSO KNOWN AS SOLITARY CONFINEMENT, WITHIN 10 A LOCAL JAIL IS INAPPROPRIATE AND CAUSES FURTHER HARM TO THE 11 INDIVIDUAL; 12 (b) THE NATIONAL COMMISSION ON ACCORDING TO 13 CORRECTIONAL HEALTH CARE, PROLONGED SOLITARY CONFINEMENT IS 14 CRUEL, INHUMANE, AND DEGRADING TREATMENT AND HARMFUL TO AN 15 INDIVIDUAL'S HEALTH, AND JUVENILES, INDIVIDUALS WITH SERIOUS

-2- 1211

| 1 | MENTAL ILLNESS, AND PREGNANT WOMEN SHOULD BE EXCLUDED FROM |
|----|--|
| 2 | SOLITARY CONFINEMENT OF ANY DURATION; |
| 3 | (c) THE WORLD HEALTH ORGANIZATION, UNITED NATIONS, AND |
| 4 | OTHER INTERNATIONAL BODIES HAVE RECOGNIZED THAT SOLITARY |
| 5 | CONFINEMENT IS HARMFUL TO HEALTH; |
| 6 | (d) PSYCHOLOGICAL EFFECTS CAUSED BY PLACEMENT IN |
| 7 | ISOLATION CAN INCLUDE SELF-HARM, SUICIDE, PARANOIA, PSYCHOSIS, |
| 8 | COGNITIVE DISTURBANCES, PERCEPTUAL DISTORTIONS, OBSESSIVE |
| 9 | THOUGHTS, ANXIETY, AND DEPRESSION; |
| 10 | (e) STUDIES HAVE SHOWN THAT THE PSYCHOLOGICAL STRESS |
| 11 | CREATED FROM SOLITARY CONFINEMENT COMPARES TO THE DISTRESS OF |
| 12 | PHYSICAL TORTURE. ACCORDING TO UNITED STATES DISTRICT JUDGE |
| 13 | THELTON HENDERSON, PUTTING AN INDIVIDUAL WITH A SERIOUS MENTAL |
| 14 | ILLNESS IN SOLITARY CONFINEMENT IS THE EQUIVALENT OF PUTTING A |
| 15 | PERSON WITH ASTHMA IN A PLACE WITH LITTLE AIR. |
| 16 | (f) In 2012, a task force appointed by the United States |
| 17 | ATTORNEY GENERAL CONCLUDED THAT NOWHERE IS THE DAMAGING |
| 18 | IMPACT OF INCARCERATION ON VULNERABLE CHILDREN MORE OBVIOUS |
| 19 | THAN WHEN IT INVOLVES SOLITARY CONFINEMENT. JUVENILES |
| 20 | EXPERIENCE SYMPTOMS OF PARANOIA, ANXIETY, AND DEPRESSION EVEN |
| 21 | AFTER VERY SHORT PERIODS OF ISOLATION. |
| 22 | (g) THE UNITED NATIONS STANDARD MINIMUM RULES FOR THE |
| 23 | $TREATMENT\ OF\ PRISONERS\ STATE\ THAT\ SOLITARY\ CONFINEMENT\ SHOULD$ |
| 24 | BE PROHIBITED IN CASES INVOLVING CHILDREN AND IN THE CASE OF |
| 25 | ADULTS WITH MENTAL OR PHYSICAL DISABILITIES WHEN THEIR |
| 26 | CONDITIONS WOULD BE EXACERBATED BY SUCH MEASURES; AND |
| 27 | (h) INTERNATIONAL STANDARDS ESTABLISHED BY THE LINITED |

-3-

| 1 | NATIONS RULES FOR THE TREATMENT OF WOMEN PRISONERS AND |
|----|---|
| 2 | Non-custodial Measures for Women Offenders state that |
| 3 | PREGNANT WOMEN SHOULD NEVER BE PLACED IN SOLITARY CONFINEMENT |
| 4 | AS THEY ARE ESPECIALLY SUSCEPTIBLE TO ITS HARMFUL PSYCHOLOGICAL |
| 5 | EFFECTS. |
| 6 | (2) THEREFORE, THE GENERAL ASSEMBLY DECLARES THAT DUE TO |
| 7 | THE SUBSTANTIAL NEGATIVE IMPACTS OF PLACING JUVENILES AND ADULTS |
| 8 | WITH SPECIFIC HEALTH CONDITIONS IN RESTRICTIVE HOUSING, THE STATE |
| 9 | MUST TAKE IMMEDIATE STEPS TO END AND PROHIBIT THE USE OF |
| 10 | RESTRICTIVE HOUSING OF JUVENILES AND ADULTS WITH SPECIFIC HEALTH |
| 11 | CONDITIONS IN COLORADO JAILS. |
| 12 | 17-26-302. Definitions. As used in this part 3, unless the |
| 13 | CONTEXT OTHERWISE REQUIRES: |
| 14 | (1) "INTELLECTUAL OR DEVELOPMENTAL DISABILITY" MEANS A |
| 15 | DISABILITY ATTRIBUTABLE TO AN INTELLECTUAL OR DEVELOPMENTAL |
| 16 | CONDITION, AS DEFINED IN THE LATEST EDITION OF THE DIAGNOSTIC AND |
| 17 | STATISTICAL MANUAL OF THE AMERICAN PSYCHIATRIC ASSOCIATION, OR |
| 18 | RELATED CONDITIONS CONSTITUTING A SEVERE OR PROFOUND DISABILITY. |
| 19 | (2) "LOCAL JAIL" MEANS A JAIL OR AN ADULT DETENTION CENTER |
| 20 | OF A COUNTY OR CITY AND COUNTY WITH A CAPACITY OF MORE THAN |
| 21 | FOUR HUNDRED BEDS. |
| 22 | (3) "MEDICAL PROFESSIONAL" MEANS A REGISTERED NURSE |
| 23 | REGISTERED PURSUANT TO SECTION 12-255-111, A PHYSICIAN ASSISTANT |
| 24 | LICENSED PURSUANT TO SECTION 12-240-113, OR A MEDICAL DOCTOR OR |
| 25 | DOCTOR OF OSTEOPATHY LICENSED PURSUANT TO ARTICLE $\overline{240}$ OF TITLE |
| 26 | 12. |
| 27 | (4) "MENTAL HEALTH PROFESSIONAL" MEANS A MENTAL HEALTH |

-4- 1211

| 1 | PROFESSIONAL LICENSED OR CERTIFIED PURSUANT TO ARTICLE 243 OF |
|----|---|
| 2 | TITLE 12, EXCEPT IT DOES NOT INCLUDE UNLICENSED PSYCHOTHERAPISTS |
| 3 | PURSUANT TO ARTICLE 245 OF TITLE 12; AN ADVANCED PRACTICE |
| 4 | REGISTERED NURSE REGISTERED PURSUANT TO SECTION 12-255-111 WITH |
| 5 | TRAINING IN SUBSTANCE USE DISORDERS OR MENTAL HEALTH; OR A |
| 6 | PHYSICIAN ASSISTANT LICENSED PURSUANT TO SECTION 12-240-113 WITH |
| 7 | SPECIFIC TRAINING IN SUBSTANCE USE DISORDERS OR MENTAL HEALTH. |
| 8 | (5) "POSTPARTUM PERIOD" MEANS ONE YEAR AFTER A PREGNANCY |
| 9 | HAS ENDED. |
| 10 | (6) "RESTRICTIVE HOUSING" MEANS THE STATE OF BEING |
| 11 | INVOLUNTARILY CONFINED IN ONE'S CELL FOR APPROXIMATELY |
| 12 | TWENTY-TWO HOURS PER DAY OR MORE WITH VERY LIMITED OUT-OF-CELL |
| 13 | TIME, MOVEMENT, OR MEANINGFUL HUMAN INTERACTION WHETHER |
| 14 | PURSUANT TO DISCIPLINARY, ADMINISTRATIVE, OR CLASSIFICATION |
| 15 | ACTION. |
| 16 | (7) "SERIOUS MENTAL ILLNESS" MEANS ONE OR MORE |
| 17 | SUBSTANTIAL DISORDERS OF THE COGNITIVE, VOLITIONAL, OR EMOTIONAL |
| 18 | PROCESSES THAT GROSSLY IMPAIR JUDGMENT OR CAPACITY TO RECOGNIZE |
| 19 | REALITY OR TO CONTROL BEHAVIOR AND THAT SUBSTANTIALLY INTERFERE |
| 20 | WITH THE PERSON'S ABILITY TO MEET THE ORDINARY DEMANDS OF LIVING. |
| 21 | THESE CAN INCLUDE, BUT ARE NOT LIMITED TO, A PSYCHOTIC DISORDER, |
| 22 | BIPOLAR DISORDER, OR MAJOR DEPRESSIVE DISORDER OR ANY DIAGNOSED |
| 23 | MENTAL DISORDER, EXCEPT FOR SUBSTANCE USE DISORDERS, CURRENTLY |
| 24 | ASSOCIATED WITH SERIOUS IMPAIRMENT OF PSYCHOLOGICAL, COGNITIVE, |
| 25 | OR BEHAVIORAL FUNCTIONING. |
| 26 | 17-26-303. Placement in restrictive housing in a local jail. |
| 27 | (1) A LOCAL JAIL SHALL NOT INVOLUNTARILY PLACE AN INDIVIDUAL IN |

-5- 1211

| 1 | RESTRICTIVE HOUSING, INCLUDING FOR DISCIPLINARY REASONS, IF THE |
|----|--|
| 2 | INDIVIDUAL MEETS ANY ONE OF THE FOLLOWING CONDITIONS: |
| 3 | (a) THE INDIVIDUAL IS DIAGNOSED WITH A SERIOUS MENTAL |
| 4 | ILLNESS OR IS EXHIBITING GROSSLY ABNORMAL OR IRRATIONAL |
| 5 | BEHAVIORS OR BREAKS WITH REALITY OR PERCEPTIONS OF REALITY |
| 6 | INDICATING THE PRESENCE OF A SERIOUS MENTAL ILLNESS; |
| 7 | (b) THE INDIVIDUAL HAS SELF-REPORTED A SERIOUS MENTAL |
| 8 | ILLNESS OR IS EXHIBITING SELF-HARM, UNLESS A LICENSED MENTAL |
| 9 | HEALTH PROFESSIONAL OR PSYCHIATRIST EVALUATES THE INDIVIDUAL |
| 10 | AND FINDS SERIOUS MENTAL ILLNESS IS NOT PRESENT; |
| 1 | (c) THE INDIVIDUAL HAS A SIGNIFICANT AUDITORY OR VISUAL |
| 12 | IMPAIRMENT THAT CANNOT OTHERWISE BE ACCOMMODATED; |
| 13 | (d) THE INDIVIDUAL IS PREGNANT OR IN THE POSTPARTUM PERIOD; |
| 14 | (e) THE INDIVIDUAL IS SIGNIFICANTLY NEUROCOGNITIVELY |
| 15 | IMPAIRED BY A CONDITION SUCH AS DEMENTIA OR A TRAUMATIC BRAIN |
| 16 | INJURY; |
| 17 | (f) THE INDIVIDUAL IS UNDER EIGHTEEN YEARS OF AGE; OR |
| 18 | (g) THE INDIVIDUAL HAS AN INTELLECTUAL OR DEVELOPMENTAL |
| 19 | DISABILITY. |
| 20 | (2) (a) NOTWITHSTANDING THE PROVISIONS OF SUBSECTION (1) OF |
| 21 | THIS SECTION, AN INDIVIDUAL WHO MEETS ONE OF THE CONDITIONS |
| 22 | DESCRIBED IN SUBSECTION (1) OF THIS SECTION MAY BE PLACED IN |
| 23 | RESTRICTIVE HOUSING ONLY IF: |
| 24 | (I) ANY INDICATION OF PSYCHOLOGICAL DISTRESS IS PRESENT AND |
| 25 | THE JAIL TRANSFERRED THE INDIVIDUAL TO A HEALTH-CARE FACILITY TO |
| 26 | RECEIVE TREATMENT AND THE INDIVIDUAL IS REFUSED TREATMENT OR IS |
| 7 | DETERMINED NOT TO MEET THE CRITERIA FOR ADMISSION IN SECTION |

-6- 1211

| 1 | 27-65-105 BY THE HEALTH-CARE FACILITY; AND |
|----|---|
| 2 | (II) THE INDIVIDUAL POSES AN IMMINENT DANGER TO THEMSELVES |
| 3 | OR OTHERS; AND |
| 4 | (III) NO OTHER LESS RESTRICTIVE OPTION IS AVAILABLE AND THE |
| 5 | INDIVIDUAL IS NOT RESPONDING TO ONGOING DE-ESCALATION |
| 6 | TECHNIQUES. |
| 7 | (b) WHEN AN INDIVIDUAL IS PLACED IN RESTRICTIVE HOUSING |
| 8 | PURSUANT TO SUBSECTION (2)(a) OF THIS SECTION, THE LOCAL JAIL SHALL |
| 9 | DOCUMENT THE FACTS AND CIRCUMSTANCES, INCLUDING OBSERVATIONS |
| 10 | AND FINDINGS OF ALL MEDICAL AND MENTAL HEALTH PROFESSIONALS AND |
| 11 | LOCAL JAIL STAFF THAT LEAD TO PLACING THE INDIVIDUAL INTO |
| 12 | RESTRICTIVE HOUSING, WHEN THE LOCAL JAIL STAFF'S OBSERVATIONS |
| 13 | OCCURRED, ANY EFFORTS TO AVOID PLACEMENT OF THE INDIVIDUAL INTO |
| 14 | RESTRICTIVE HOUSING, AND A DESCRIPTION OF ALL ALTERNATIVES AND |
| 15 | INTERVENTIONS THAT WERE ATTEMPTED TO AVOID RESTRICTIVE HOUSING. |
| 16 | THE LOCAL JAIL SHALL ALSO INCLUDE IN THE DOCUMENTATION ANY |
| 17 | INJURIES EXPERIENCED BY THE INDIVIDUAL AND THE LOCAL JAIL STAFF OR |
| 18 | OTHER MEDICAL ISSUES EXHIBITED BY THE INDIVIDUAL IN THE PROCESS OF |
| 19 | PLACING THE INDIVIDUAL IN RESTRICTIVE HOUSING. IN CIRCUMSTANCES |
| 20 | IN WHICH THE LOCAL JAIL WAS UNABLE TO EMPLOY LESS RESTRICTIVE |
| 21 | ALTERNATIVES, THE LOCAL JAIL SHALL DESCRIBE THE DANGEROUS, |
| 22 | EMERGENT BEHAVIOR THAT PRECLUDED USE OF LESS RESTRICTIVE |
| 23 | ALTERNATIVES. |
| 24 | (c) THE LOCAL JAIL SHALL NOTIFY ITS MEDICAL OR MENTAL |
| 25 | HEALTH PROFESSIONALS IN WRITING WHEN AN INDIVIDUAL IS |
| 26 | INVOLUNTARILY PLACED IN RESTRICTIVE HOUSING WITHIN ONE HOUR OF |
| 27 | THE PLACEMENT. |

-7- 1211

| 1 | (a) THE LOCAL JAIL SHALL NOTIFY THE INDIVIDUAL'S APPOINTED |
|----|--|
| 2 | OR RETAINED LEGAL REPRESENTATIVE, DESIGNATED EMERGENCY |
| 3 | CONTACT, OR LEGAL GUARDIAN WITHIN TWELVE HOURS OF THE |
| 4 | INDIVIDUAL'S INVOLUNTARY PLACEMENT AND REMOVAL IN RESTRICTIVE |
| 5 | HOUSING. |
| 6 | (e) AT LEAST EVERY FIFTEEN MINUTES, A MEDICAL OR MENTAL |
| 7 | HEALTH PROFESSIONAL OR LOCAL JAIL STAFF SHALL CHECK, FACE-TO-FACE |
| 8 | OR THROUGH A WINDOW, ON AN INDIVIDUAL INVOLUNTARILY PLACED IN |
| 9 | RESTRICTIVE HOUSING PURSUANT TO SUBSECTION (2)(b) OF THIS SECTION. |
| 10 | IF THE INDIVIDUAL IS DEMONSTRATING UNUSUAL OR BIZARRE BEHAVIOR |
| 11 | OR SELF-HARM, THE LOCAL JAIL STAFF SHALL MONITOR THE INDIVIDUAL |
| 12 | MORE FREQUENTLY UNLESS A MEDICAL OR MENTAL HEALTH PROFESSIONAL |
| 13 | RECOMMENDS OTHERWISE. AT EACH CHECK, THE MEDICAL OR MENTAL |
| 14 | HEALTH PROFESSIONAL OR LOCAL JAIL STAFF SHALL DOCUMENT THE |
| 15 | BEHAVIORS OF THE INDIVIDUAL. |
| 16 | (f) EVERY TWENTY-FOUR HOURS, A MEDICAL OR MENTAL HEALTH |
| 17 | PROFESSIONAL SHALL ASSESS, FACE-TO-FACE, THE INDIVIDUAL |
| 18 | INVOLUNTARILY PLACED IN RESTRICTIVE HOUSING. THE PROFESSIONAL |
| 19 | SHALL ASSESS FOR ANY PSYCHIATRIC OR MEDICAL CONTRAINDICATIONS TO |
| 20 | THE PLACEMENT. THE MEDICAL OR MENTAL HEALTH PROFESSIONAL SHALL |
| 21 | DOCUMENT THE INDIVIDUAL'S BEHAVIORS AND NEED FOR ONGOING |
| 22 | PLACEMENT IN RESTRICTIVE HOUSING OR SHALL DOCUMENT AN OPINION |
| 23 | THAT RESTRICTIVE HOUSING IS NO LONGER REQUIRED. |
| 24 | (g) FOR ANY INDIVIDUAL WHO MEETS ONE OF THE CONDITIONS |
| 25 | DESCRIBED IN SUBSECTION (1) OF THIS SECTION WHO IS PLACED IN |
| 26 | RESTRICTIVE HOUSING, IMMEDIATELY AFTER PLACEMENT AND |
| 27 | THROUGHOUT THE INDIVIDUAL'S STAY IN RESTRICTIVE HOUSING, THE |

-8-

| 1 | LOCAL JAIL SHALL PROVIDE THE INDIVIDUAL A CLEAR EXPLANATION OF |
|-----|---|
| 2 | THE REASON THE INDIVIDUAL HAS BEEN PLACED IN RESTRICTIVE HOUSING, |
| 3 | THE MONITORING PROCEDURES THAT THE LOCAL JAIL WILL EMPLOY TO |
| 4 | CHECK THE INDIVIDUAL, THE DATE AND THE TIME, WHEN THE INDIVIDUAL'S |
| 5 | NEXT COURT DATE IS, AND THE BEHAVIORAL CRITERIA THE INDIVIDUAL |
| 6 | MUST DEMONSTRATE TO BE RELEASED FROM RESTRICTIVE HOUSING. THE |
| 7 | LOCAL JAIL MUST PROVIDE THIS INFORMATION TO THE INDIVIDUAL'S LEGAL |
| 8 | REPRESENTATION AND, IF THE INDIVIDUAL GIVES PERMISSION, TO A FAMILY |
| 9 | MEMBER OR OTHER DESIGNATED PERSON. |
| 10 | (h) (I) WHEN AN INDIVIDUAL IS PLACED IN RESTRICTIVE HOUSING |
| 11 | PURSUANT TO SUBSECTION (2)(a) OF THIS SECTION, THE LOCAL JAIL SHALL |
| 12 | NOT HOLD THE INDIVIDUAL IN RESTRICTIVE HOUSING FOR MORE THAN |
| 13 | FIFTEEN DAYS IN A THIRTY-DAY TIME PERIOD WITHOUT A WRITTEN COURT |
| 14 | ORDER. |
| 15 | (II) IF A LOCAL JAIL WANTS TO HOLD AN INDIVIDUAL PLACED IN |
| 16 | RESTRICTIVE HOUSING PURSUANT TO SUBSECTION (2)(a) OF THIS SECTION |
| 17 | FOR MORE THAN FIFTEEN DAYS IN A THIRTY-DAY PERIOD, THE LOCAL JAIL |
| 18 | MUST OBTAIN A WRITTEN COURT ORDER. A COURT SHALL GRANT THE |
| 19 | COURT ORDER IF THE COURT FINDS BY CLEAR AND CONVINCING EVIDENCE |
| 20 | THAT: |
| 21 | (A) THE INDIVIDUAL POSES AN IMMINENT DANGER TO HIMSELF OR |
| 22 | HERSELF OR OTHERS; |
| 23 | (B) NO ALTERNATIVE LESS-RESTRICTIVE PLACEMENT IS |
| 24 | AVAILABLE; |
| 25 | (C) THE JAIL HAS EXHAUSTED ALL OTHER PLACEMENT |
| 26 | ALTERNATIVES; AND |
| 2.7 | (D) NO OTHER OPTIONS EXIST. INCLUDING RELEASE FROM |

-9- 1211

| C | TOT | \mathbf{O} | DV |
|---|-----|--------------|----|

| 2 | (i) THE LOCAL JAIL SHALL SUPPLY THE INDIVIDUAL WITH BASIC |
|----|--|
| 3 | HYGIENE NECESSITIES, INCLUDING SHAVING AND SHOWERING AT LEAST |
| 4 | THREE TIMES PER WEEK; EXCHANGES OF CLOTHING, BEDDING, AND LINEN |
| 5 | ON THE SAME BASIS AS OTHER INDIVIDUALS IN THE GENERAL JAIL |
| 6 | POPULATION; ACCESS TO WRITING LETTERS OR RECEIVING LETTERS; |
| 7 | OPPORTUNITIES FOR VISITATION; ACCESS TO LEGAL MATERIALS; ACCESS TO |
| 8 | READING MATERIALS; A MINIMUM OF ONE HOUR OF OUTDOOR EXERCISE |
| 9 | FIVE DAYS A WEEK OUTSIDE OF THE CELL; TELEPHONE PRIVILEGES TO |
| 10 | ACCESS THE JUDICIAL PROCESS AND TO BE INFORMED OF FAMILY |
| 11 | EMERGENCIES AS DETERMINED BY THE LOCAL JAIL; AND ACCESS TO |
| 12 | PROGRAMS AND SERVICES THAT INCLUDE, BUT ARE NOT LIMITED TO, |
| 13 | EDUCATIONAL, RELIGIOUS, AND RECREATIONAL PROGRAMS AND MEDICAL, |
| 14 | DENTAL, AND BEHAVIORAL HEALTH SERVICES AND MEDICATIONS, UNLESS |
| 15 | PROVIDING THE ITEM, PROGRAM, OR SERVICE WOULD ENDANGER THE |
| 16 | SAFETY OF THE INDIVIDUAL, OTHER INMATES OR STAFF, OR THE SECURITY |
| 17 | OF THE LOCAL JAIL. IF THE LOCAL JAIL DOES NOT MAKE ANY OF THESE |
| 18 | ALLOWANCES, THE LOCAL JAIL SHALL DAILY DOCUMENT THE DENIAL OF |
| 19 | EACH ITEM, PROGRAM, OR SERVICE WITH A REASON FOR THE DENIAL. |
| 20 | (3) NOTWITHSTANDING ANY OTHER PROVISION OF THIS SECTION, |
| 21 | A LOCAL JAIL MAY PLACE AN INDIVIDUAL ALONE IN A ROOM OR AREA FROM |
| 22 | WHICH EGRESS IS PREVENTED IF THE CONFINEMENT IS PART OF A ROUTINE |
| 23 | PRACTICE THAT IS APPLICABLE TO SUBSTANTIAL PORTIONS OF THE JAIL |
| 24 | POPULATION. THE CONFINEMENT MUST BE IMPOSED ONLY FOR THE |
| 25 | COMPLETION OF ADMINISTRATIVE OR SECURITY TASKS AND SHOULD LAST |
| 26 | NO LONGER THAN NECESSARY TO ACHIEVE THE TASK SAFELY AND |
| 27 | EFFECTIVELY. THE LOCAL JAIL SHALL DOCUMENT WHEN THE SITUATION |

-10-

| 1 | OCCURS AND FOR HOW LONG. |
|----|--|
| 2 | (4) A MEDICAL OR MENTAL HEALTH PROFESSIONAL SHALL ASSESS |
| 3 | ANY INDIVIDUAL PLACED IN RESTRICTIVE HOUSING WITHIN TWENTY-FOUR |
| 4 | HOURS OF PLACEMENT. THE PROFESSIONAL SHALL ASSESS FOR ANY |
| 5 | PSYCHIATRIC OR MEDICAL CONTRAINDICATIONS TO THE PLACEMENT. THE |
| 6 | LOCAL JAIL SHALL DOCUMENT FINDINGS AND OBSERVED BEHAVIORS OF |
| 7 | THE INDIVIDUAL. |
| 8 | (5) THE LOCAL JAIL SHALL DOCUMENT THE TIME SPENT OUT OF |
| 9 | CELL ON A DAILY BASIS. THE DOCUMENTATION MUST INCLUDE ALL |
| 10 | MEANINGFUL HUMAN CONTACT THE INDIVIDUAL RECEIVED WHILE OUT OF |
| 11 | CELL AND ANY MENTAL OR MEDICAL SERVICES RECEIVED. |
| 12 | (6) If an individual willingly and voluntarily does not |
| 13 | WISH TO LEAVE HIS OR HER CELL, THE JAIL IS NOT REQUIRED TO |
| 14 | FORCEFULLY REMOVED AN INDIVIDUAL FROM HIS OR HER CELL IN ORDER |
| 15 | TO COMPLY WITH THIS SECTION. JAIL STAFF SHALL MAKE A REASONABLE |
| 16 | ATTEMPT TO PERSUADE AND ALLOW THE INDIVIDUAL TO LEAVE HIS OR HER |
| 17 | CELL VOLUNTARILY AND SHALL DOCUMENT THESE ATTEMPTS WHEN THE |
| 18 | INDIVIDUAL REFUSES TO LEAVE HIS OR HER CELL. |
| 19 | (7) EACH LOCAL JAIL SHALL PRODUCE WRITTEN POLICIES AND |
| 20 | PROCEDURES IN ACCORDANCE WITH THIS PART $\overline{3}$ AND PART $\overline{1}$ OF THIS |
| 21 | ARTICLE $\overline{26}$ and shall post the policies and procedures on the |
| 22 | LOCAL JAIL'S WEBSITE. |
| 23 | 17-26-304. Screening in jails. (1) A LOCAL JAIL SHALL USE AN |
| 24 | ADEQUATE SCREENING TOOL TO COMPLETE A HEALTH SCREENING OF EACH |
| 25 | INDIVIDUAL UPON ARRIVAL AT THE FACILITY BY HEALTH-TRAINED OR |
| 26 | QUALIFIED HEALTH-CARE PERSONNEL AS PART OF THE ADMISSION |
| 27 | PROCEDURES. THE SCREENING INCLUDES AT LEAST THE FOLLOWING: |

-11- 1211

| 1 | (a) INQUIRY INTO: |
|----|---|
| 2 | (I) CURRENT AND PAST ILLNESSES, HEALTH CONDITIONS, OR |
| 3 | SPECIAL HEALTH REQUIREMENTS; |
| 4 | (II) HISTORY OF SUICIDAL IDEATION OR SELF-INJURIOUS BEHAVIOR |
| 5 | ATTEMPTS; PAST OR CURRENT SERIOUS MENTAL ILLNESS, INCLUDING |
| 6 | HOSPITALIZATIONS; AND HISTORY OF SPECIAL EDUCATION; |
| 7 | (III) ALL LEGAL AND ILLEGAL DRUG USE, INCLUDING ANY CURRENT |
| 8 | WITHDRAWAL SYMPTOMS; |
| 9 | (IV) CURRENT OR RECENT PREGNANCY; |
| 10 | (V) SERIOUS NEUROCOGNITIVE ISSUES SUCH AS PAST TRAUMATIC |
| 11 | BRAIN INJURIES OR DEMENTIA; AND |
| 12 | (VI) PRESENT OR PAST PRESCRIBED MEDICATIONS; AND |
| 13 | (b) OBSERVATION OF: |
| 14 | (I) GENERAL APPEARANCE AND BEHAVIOR, INCLUDING STATE OF |
| 15 | CONSCIOUSNESS, MENTAL STATUS, APPEARANCE, AND CONDUCT; |
| 16 | (II) PHYSICAL CONDITION, INCLUDING EASE OF MOVEMENT; |
| 17 | (III) EVIDENCE OF ABUSE OR TRAUMA AND THE CONDITION OF THE |
| 18 | INDIVIDUAL'S SKIN, INCLUDING BRUISES AND LESIONS; AND |
| 19 | (IV) BEHAVIOR, TREMORS, AND SWEATING. |
| 20 | (2) AN INDIVIDUAL MUST NOT BE PLACED IN RESTRICTIVE HOUSING |
| 21 | UNTIL THE HEALTH SCREENING REQUIRED BY SUBSECTION (1) OF THIS |
| 22 | SECTION IS COMPLETE AND HAS BEEN DOCUMENTED. |
| 23 | (3) IF LOCAL JAIL PERSONNEL WHO ARE HEALTH-TRAINED PERFORM |
| 24 | THE SCREENING, THE PERSONNEL SHALL CALL A MEDICAL OR MENTAL |
| 25 | HEALTH PROFESSIONAL IF INDICATIONS OF A POSITIVE SCREEN ARE |
| 26 | IDENTIFIED DURING THE SCREENING. |
| 27 | SECTION 2. In Colorado Revised Statutes, 17-26-118, add (5) |

-12- 1211

| 1 | and (6) as follows: |
|-----|---|
| 2 | 17-26-118. Criminal justice data collection - definitions |
| 3 | repeal. (5) (a) On or before January 1, 2022, and on or before the |
| 4 | THIRD FRIDAY OF EACH JANUARY, APRIL, JULY, AND OCTOBER |
| 5 | THEREAFTER, THE KEEPER OF EACH LOCAL JAIL SHALL SUBMIT A |
| 6 | QUARTERLY REPORT OF THE DATA SPECIFIED IN THIS SUBSECTION (5) TO |
| 7 | THE DIVISION OF CRIMINAL JUSTICE IN THE DEPARTMENT OF PUBLIC SAFETY |
| 8 | THROUGH AN ELECTRONIC FORM DESIGNED BY THE DIVISION. EACH |
| 9 | QUARTERLY REPORT MUST INCLUDE: |
| 10 | (I) FOR EACH INDIVIDUAL PLACED IN RESTRICTIVE HOUSING AS |
| 11 | DEFINED IN SECTION 17-26-302 (4), ANONYMIZED DATA BY MONTH THAT |
| 12 | INCLUDES: |
| 13 | (A) THE INDIVIDUAL'S SELF-IDENTIFIED RACE OR ETHNICITY |
| 14 | GENDER, AND AGE; |
| 15 | (B) WHETHER THE INDIVIDUAL HAS ONE OF THE CONDITIONS |
| 16 | IDENTIFIED IN SECTION 17-26-303 (1) AND THE SPECIFIC CONDITION; |
| 17 | (C) THE PLACEMENT CLASSIFICATION OF THE INDIVIDUAL BEFORE |
| 18 | BEING PLACED IN RESTRICTIVE HOUSING; |
| 19 | (D) THE LENGTH OF TIME THE INDIVIDUAL WAS IN RESTRICTIVE |
| 20 | HOUSING; |
| 21 | (E) IF THE INDIVIDUAL WAS PLACED IN RESTRICTIVE HOUSING FOR |
| 22 | A DISCIPLINARY REASON; |
| 23 | (F) WHETHER THE INDIVIDUAL SUFFERED INJURY OR DEATH WHILI |
| 24 | PLACED IN RESTRICTIVE HOUSING AND THE MANNER AND CAUSE OF THE |
| 25 | INJURY OR DEATH; |
| 26 | (G) Whether the individual was charged with a new |
| 2.7 | CRIMINAL OFFENSE WHILE IN RESTRICTIVE HOUSING AND IF SO THE |

-13-

| 1 | OFFENSE; AND |
|----|---|
| 2 | (H) HOW MANY TIMES THE LOCAL JAIL SOUGHT A WRITTEN ORDER |
| 3 | TO HOLD SOMEONE BEYOND FIFTEEN DAYS IN RESTRICTIVE HOUSING AND |
| 4 | THE OUTCOME; |
| 5 | (II) HOW MANY INDIVIDUALS IN THE LOCAL JAIL POPULATION |
| 6 | HAVE: |
| 7 | (A) AN IDENTIFIED MENTAL ILLNESS; |
| 8 | (B) AN IDENTIFIED SUBSTANCE USE DISORDER; |
| 9 | (C) BOTH AN IDENTIFIED MENTAL ILLNESS AND SUBSTANCE USE |
| 10 | DISORDER; |
| 11 | (D) IDENTIFIED NEUROCOGNITIVE ISSUES SUCH AS DEMENTIA OR |
| 12 | TRAUMATIC BRAIN INJURY; AND |
| 13 | (E) ENGAGED IN SELF-HARMING BEHAVIOR WHILE IN THE LOCAL |
| 14 | JAIL. |
| 15 | SECTION 3. Effective date. This act takes effect upon passage; |
| 16 | except that section 1 of this act takes effect on July 1, 2022, and section |
| 17 | 2 of this act takes effect on January 1, 2022. |
| 18 | SECTION 4. Safety clause. The general assembly hereby finds, |
| 19 | determines, and declares that this act is necessary for the immediate |
| 20 | preservation of the public peace, health, or safety. |
| | |

-14- 1211