

**First Regular Session  
Seventy-third General Assembly  
STATE OF COLORADO**

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 21-0508.02 Thomas Morris x4218

**HOUSE BILL 21-1282**

**HOUSE SPONSORSHIP**

**Weissman**, Amabile, Bacon, Bennett, Bird, Boesenecker, Cutter, Duran, Esgar, Exum, Froelich, Garnett, Gonzales-Gutierrez, Herod, Hooton, Jackson, Jodeh, Kennedy, Kipp, Lontine, McCluskie, Michaelson Jenet, Mullica, Ortiz, Ricks, Sirota, Snyder, Sullivan, Titone, Valdez A., Woodrow

**SENATE SPONSORSHIP**

**Gonzales**,

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**House Committees**

Business Affairs & Labor  
Finance  
Appropriations

**Senate Committees**

Finance  
Appropriations

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**A BILL FOR AN ACT**

101      **CONCERNING ADDITIONAL CONSUMER PROTECTIONS RESULTING FROM**  
102              **THE REGULATION OF MORTGAGE SERVICERS, AND, IN**  
103              **CONNECTION THEREWITH, MAKING AN APPROPRIATION.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

The bill subjects mortgage servicers to regulation by an assistant attorney general, including the requirements of notification, record keeping, reporting, examinations, inspections, and enforcement. A violation of the requirements is an unfair or deceptive trade practice.

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing statute.*  
*Dashes through the words indicate deletions from existing statute.*

HOUSE  
3rd Reading Unamended  
May 20, 2021

HOUSE  
Amended 2nd Reading  
May 19, 2021

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, **add** article 21 to title  
3 5 as follows:

4   **ARTICLE 21**

5                                   **Colorado Nonbank Mortgage Servicers Act**

6           **5-21-101. Short title.** THE SHORT TITLE OF THIS ARTICLE 21 IS THE  
7 "COLORADO NONBANK MORTGAGE SERVICERS ACT".

8           **5-21-102. Scope of article.** UNLESS OTHERWISE PROVIDED IN THIS  
9 ARTICLE 21, THIS ARTICLE 21 APPLIES TO ANY PERSON ENGAGED IN  
10 SERVICING A RESIDENTIAL MORTGAGE LOAN SECURED BY A DWELLING OR  
11 RESIDENTIAL REAL PROPERTY LOCATED IN THIS STATE.

12           **5-21-103. Definitions.** AS USED IN THIS ARTICLE 21, UNLESS THE  
13 CONTEXT OTHERWISE REQUIRES:

14           (1) "ADMINISTRATOR" MEANS THE ADMINISTRATOR OF THE  
15 "UNIFORM CONSUMER CREDIT CODE", ARTICLES 1 TO 9 OF THIS TITLE 5,  
16 DESIGNATED PURSUANT TO SECTION 5-6-103.

17           (2) "BORROWER" MEANS AN INDIVIDUAL OBLIGATED TO REPAY A  
18 RESIDENTIAL MORTGAGE LOAN.

19           (3) "LOANS HELD FOR SALE" MEANS LOANS ORIGINATED AND HELD  
20 FOR SALE FOR UP TO THREE HUNDRED SIXTY-FOUR DAYS AFTER EACH  
21 LOAN'S ORIGINATION.

22           (4) "MORTGAGE SERVICER" MEANS A PERSON, WHEREVER  
23 LOCATED, THAT IS RESPONSIBLE FOR SERVICING A COLORADO RESIDENTIAL  
24 MORTGAGE LOAN. A MORTGAGE SERVICER INCLUDES A PERSON THAT  
25 MAKES PAYMENTS TO A BORROWER UNDER A REVERSE MORTGAGE AS  
26 DEFINED IN SECTION 11-38-102 (4). A MORTGAGE SERVICER DOES NOT

1 INCLUDE:

2 (a) A SUPERVISED FINANCIAL ORGANIZATION AS DEFINED IN  
3 SECTION 5-1-301 (45);

4 (b) A MORTGAGE LOAN ORIGINATOR REGULATED BY THE DIVISION  
5 OF REAL ESTATE OR AS DEFINED IN SECTION 12-10-702 (14)(a) OR A  
6 MORTGAGE COMPANY REGULATED BY THE DIVISION OF REAL ESTATE OR  
7 AS DEFINED IN SECTION 12-10-702 (12); EXCEPT THAT A MORTGAGE LOAN  
8 ORIGINATOR OR MORTGAGE COMPANY THAT ALSO SERVICES A  
9 RESIDENTIAL MORTGAGE LOAN IS A MORTGAGE SERVICER;

10 (c) A FEDERAL AGENCY OR DEPARTMENT;

11 (d) A COLLECTION AGENCY AS DEFINED IN SECTION 5-16-103 (3)  
12 THAT IS LICENSED PURSUANT TO SECTION 5-16-120 OR IS EXEMPT FROM  
13 LICENSURE UNDER SECTION 5-16-103 (3)(e) AND WHOSE MORTGAGE DEBT  
14 COLLECTION BUSINESS INVOLVES COLLECTION OF RESIDENTIAL MORTGAGE  
15 LOANS OBTAINED BY THE COLLECTION AGENCY AFTER DEFAULT; EXCEPT  
16 THAT A COLLECTION AGENCY THAT ALSO SERVICES RESIDENTIAL  
17 MORTGAGE LOANS ASSIGNED TO THE COLLECTION AGENCY BEFORE  
18 DEFAULT IS A MORTGAGE SERVICER;

19 (e) AN AGENCY, INSTRUMENTALITY, OR POLITICAL SUBDIVISION OF  
20 THIS STATE;

21 (f) A SUPERVISED LENDER AS DEFINED IN SECTION 5-1-301 (46);  
22 EXCEPT THAT A SUPERVISED LENDER, OTHER THAN A SUPERVISED  
23 FINANCIAL ORGANIZATION AS DEFINED IN SECTION 5-1-301 (45), THAT  
24 ALSO SERVICES RESIDENTIAL MORTGAGE LOANS IS A MORTGAGE SERVICER;

25 (g) A SMALL SERVICER THAT SERVICES FEWER THAN FIVE  
26 THOUSAND RESIDENTIAL MORTGAGE LOANS IN ANY CALENDAR YEAR,  
27 EXCLUSIVE OF LOANS HELD FOR SALE, AS DETERMINED BY THE

1 ADMINISTRATOR, WHO SHALL APPLY THE CRITERIA IN 12 CFR 1026.41  
2 (e)(4)(iii) OR ANY SUCCESSOR REGULATION;

3 (h) A PERSON THAT THE ADMINISTRATOR DESIGNATES BY RULE OR  
4 ORDER AS EXEMPT. THESE EXEMPTIONS ARE LIMITED TO NONPROFIT  
5 ORGANIZATIONS, GOVERNMENT AGENCIES, OR OTHER ENTITIES WHOSE  
6 PRIMARY BUSINESS IS NOT TO SERVICE MORTGAGES AND THAT SEEK TO  
7 PROMOTE AFFORDABLE HOUSING OR FINANCING.

8 (i) AN ORIGINATOR OR SERVICER THAT UTILIZES A SUBSERVICER TO  
9 CARRY OUT THE ADMINISTRATIVE FUNCTIONS OF SERVICING A MORTGAGE  
10 UNLESS THE SUBSERVICER IS ACTING AT THE DIRECTION OF THE  
11 ORIGINATOR OR SERVICER; OR

12 (j) A PERSON THAT SERVICES LOANS HELD FOR SALE.

13 (5) "NOTIFIER" MEANS A PERSON REQUIRED TO NOTIFY THE  
14 ADMINISTRATOR OF THE PERSON'S ACTIVITIES AS A MORTGAGE SERVICER  
15 PURSUANT TO THIS ARTICLE 21.

16 (6) "RECORD" MEANS INFORMATION THAT IS INSCRIBED ON A  
17 TANGIBLE MEDIUM OR THAT IS STORED IN AN ELECTRONIC OR OTHER  
18 MEDIUM AND IS RETRIEVABLE IN PERCEIVABLE FORM.

19 (7) "RESIDENTIAL MORTGAGE LOAN" MEANS A LOAN THAT IS  
20 PRIMARILY FOR PERSONAL, FAMILY, OR HOUSEHOLD USE AND THAT IS  
21 SECURED BY A MORTGAGE, DEED OF TRUST, OR OTHER EQUIVALENT,  
22 CONSENSUAL SECURITY INTEREST ON A DWELLING OR RESIDENTIAL REAL  
23 PROPERTY UPON WHICH IS CONSTRUCTED OR INTENDED TO BE  
24 CONSTRUCTED A DWELLING AS DEFINED BY SECTION 5-1-301 (18).

25 (8) "SERVICING" MEANS RECEIVING ANY SCHEDULED PERIODIC  
26 PAYMENTS FROM A BORROWER PURSUANT TO THE TERMS OF A  
27 RESIDENTIAL MORTGAGE LOAN, INCLUDING AMOUNTS FOR ESCROW

1 ACCOUNTS, AND MAKING THE PAYMENTS TO THE OWNER OF THE LOAN OR  
2 OTHER THIRD PARTIES OF PRINCIPAL AND INTEREST AND SUCH OTHER  
3 PAYMENTS WITH RESPECT TO THE AMOUNTS RECEIVED FROM THE  
4 BORROWER AS MAY BE REQUIRED PURSUANT TO THE TERMS OF THE  
5 RESIDENTIAL MORTGAGE SERVICING LOAN DOCUMENTS OR SERVICING  
6 CONTRACT. IN THE CASE OF A REVERSE MORTGAGE, SERVICING INCLUDES  
7 MAKING PAYMENTS TO THE BORROWER.

8 **5-21-104. Notification required.** ON AND AFTER JANUARY 31,  
9 2022, A PERSON SHALL NOT ACT AS A MORTGAGE SERVICER, DIRECTLY OR  
10 INDIRECTLY, WITHOUT NOTIFYING THE ADMINISTRATOR PURSUANT TO  
11 SECTION 5-21-105.

12 **5-21-105. Notification by mortgage servicers - rules.**

13 (1) **Notification.** (a) A PERSON ACTING AS A MORTGAGE SERVICER MUST  
14 NOTIFY THE ADMINISTRATOR AND PAY THE FEE PRESCRIBED IN SECTION  
15 5-21-106 WITHIN THIRTY DAYS AFTER COMMENCING SERVICING IN THE  
16 STATE, AND, THEREAFTER, ON OR BEFORE JANUARY 31 OF EACH YEAR. THE  
17 NOTIFICATION MUST STATE THE NOTIFIER'S LEGAL NAME AND ALL TRADE  
18 NAMES USED, THE ADDRESS OF THE NOTIFIER'S PRINCIPAL OFFICE, WHICH  
19 MAY BE OUTSIDE THIS STATE, AND SUCH OTHER INFORMATION AS THE  
20 ADMINISTRATOR MAY REQUIRE.

21 (b) WITH EVERY RENEWAL NOTIFICATION OR AT A DATE  
22 PRESCRIBED BY RULE BY THE ADMINISTRATOR, EACH NOTIFIER SHALL  
23 SUBMIT AN ANNUAL REPORT RELATING TO MORTGAGE SERVICING BY THE  
24 NOTIFIER IN THE FORM PRESCRIBED BY THE ADMINISTRATOR.  
25 INFORMATION CONTAINED IN ANNUAL REPORTS IS CONFIDENTIAL, IS NOT  
26 SUBJECT TO DISCLOSURE PURSUANT TO PART 2 OF ARTICLE 72 OF TITLE 24,  
27 AND MAY BE PUBLISHED ONLY IN COMPOSITE FORM.

1           (2) **Records retention - records request.** (a) A MORTGAGE  
2           SERVICER SHALL MAINTAIN ADEQUATE RECORDS FOR NOT LESS THAN FOUR  
3           YEARS FOLLOWING THE FINAL PAYMENT ON THE RESIDENTIAL MORTGAGE  
4           LOAN, TRANSFER OF THE MORTGAGE SERVICING RIGHTS, OR THE  
5           ASSIGNMENT OF THE LOAN, WHICHEVER OCCURS FIRST. UPON REQUEST BY  
6           THE ADMINISTRATOR, A MORTGAGE SERVICER SHALL MAKE THE RECORDS  
7           AVAILABLE OR SHALL SEND THE RECORDS TO THE ADMINISTRATOR BY  
8           REGISTERED OR CERTIFIED MAIL, RETURN RECEIPT REQUESTED, OR BY ANY  
9           EXPRESS DELIVERY CARRIER THAT PROVIDES A DATED DELIVERY RECEIPT,  
10          NOT LATER THAN THIRTY BUSINESS DAYS AFTER REQUESTED BY THE  
11          ADMINISTRATOR OR OTHER METHOD OF DELIVERY AS AGREED TO IN  
12          WRITING BY THE ADMINISTRATOR, INCLUDING SECURE ELECTRONIC  
13          TRANSMISSION. UPON A NOTIFIER'S REQUEST, THE ADMINISTRATOR MAY  
14          GRANT THE NOTIFIER ADDITIONAL TIME TO MAKE THE RECORDS  
15          AVAILABLE OR TO SEND THE RECORDS TO THE ADMINISTRATOR.

16          (b) EVERY MORTGAGE SERVICER SHALL MAINTAIN RECORDS IN  
17          CONFORMITY WITH THIS ARTICLE 21, RULES ADOPTED PURSUANT TO THIS  
18          ARTICLE 21, AND GENERALLY ACCEPTED ACCOUNTING PRINCIPLES AND  
19          PRACTICES IN A MANNER THAT WILL ENABLE THE ADMINISTRATOR TO  
20          DETERMINE WHETHER THE SERVICER IS COMPLYING WITH THIS ARTICLE 21.  
21          A MORTGAGE SERVICER'S RECORD-KEEPING SYSTEM IS SUFFICIENT IF THE  
22          SERVICER MAKES THE REQUIRED INFORMATION REASONABLY AVAILABLE.  
23          THE RECORDS NEED NOT BE KEPT IN THE PLACE OF BUSINESS WHERE  
24          MORTGAGE LOANS ARE SERVICED IF THE ADMINISTRATOR IS GIVEN FREE  
25          ACCESS TO THE RECORDS WHEREVER LOCATED.

26          **5-21-106. Fees.** (1) A NOTIFIER SHALL PAY THE FOLLOWING  
27          NONREFUNDABLE FEES ESTABLISHED BY THE ADMINISTRATOR PURSUANT

1 TO SUBSECTION (3) OF THIS SECTION:

2 (a) AN INITIAL NOTIFICATION FEE; AND

3 (b) AN ANNUAL NOTIFICATION FEE.

4 (2) THE ADMINISTRATOR SHALL TRANSMIT THE FEES TO THE STATE  
5 TREASURER, WHO SHALL CREDIT THEM TO THE UNIFORM CONSUMER  
6 CREDIT CODE CASH FUND CREATED IN SECTION 5-6-204 (1).

7 (3) THE ADMINISTRATOR SHALL SET THE FEES REQUIRED BY  
8 SUBSECTION (1) OF THIS SECTION IN AN AMOUNT ESTIMATED TO COVER  
9 THE ADMINISTRATOR'S COSTS IN IMPLEMENTING THIS ARTICLE 21 AND MAY  
10 PERIODICALLY REDUCE OR INCREASE THE AMOUNT OF ONE OR MORE OF  
11 THE FEES IF NECESSARY PURSUANT TO SECTION 24-75-402 (3) AND (4) TO  
12 REDUCE THE UNCOMMITTED RESERVES OF THE UNIFORM CONSUMER  
13 CREDIT CODE CASH FUND.

14 **5-21-107. Federal laws.** (1) A MORTGAGE SERVICER SHALL  
15 COMPLY WITH ALL FEDERAL LAWS AND REGULATIONS APPLICABLE TO  
16 MORTGAGE SERVICERS FOR THEIR MORTGAGE SERVICING ACTIVITIES,  
17 INCLUDING:

18 (a) THE FEDERAL "REAL ESTATE SETTLEMENT PROCEDURES ACT  
19 OF 1974", 12 U.S.C. SEC. 2601 ET SEQ., AS AMENDED; AND

20 (b) THE "TRUTH IN LENDING ACT", 15 U.S.C. SEC. 1601 ET SEQ.,  
21 AS AMENDED.

22 (2) IN ADDITION TO ANY OTHER REMEDIES PROVIDED BY LAW, A  
23 VIOLATION OF ANY FEDERAL LAW OR REGULATION THAT IS COVERED BY  
24 SUBSECTION (1) OF THIS SECTION SHALL BE DEEMED A VIOLATION OF THIS  
25 ARTICLE 21.

26 (3) ALL FINANCIAL RESPONSIBILITY REQUIREMENTS OF THIS  
27 ARTICLE 21 SHALL BE PRESUMED TO BE MET IF A MORTGAGE SERVICER IS

1 CURRENTLY APPROVED TO SERVICE LOANS BY THE FEDERAL NATIONAL  
2 MORTGAGE ASSOCIATION, FEDERAL HOME LOAN MORTGAGE  
3 CORPORATION, OR GOVERNMENT NATIONAL MORTGAGE ASSOCIATION OR  
4 IF IT MEETS PRUDENTIAL STANDARDS ESTABLISHED BY THE CONFERENCE  
5 OF STATE BANK SUPERVISORS.

6 **5-21-108. Powers and duties of the administrator - rules.**

7 (1) THE ADMINISTRATOR MAY CONDUCT INVESTIGATIONS AND  
8 EXAMINATIONS AS FOLLOWS:

9 (a) FOR PURPOSES OF GENERAL OR SPECIFIC INQUIRY OR  
10 INVESTIGATION TO DETERMINE COMPLIANCE WITH THIS ARTICLE 21, THE  
11 ADMINISTRATOR MAY ACCESS, RECEIVE, AND USE ANY RECORDS OR  
12 INFORMATION BELONGING TO A NOTIFIER OR PERSON SUBJECT TO THIS  
13 ARTICLE 21 WHO MAY HAVE FAILED TO NOTIFY THE ADMINISTRATOR  
14 PURSUANT TO SECTION 5-21-104, INCLUDING CRIMINAL, CIVIL, AND  
15 ADMINISTRATIVE HISTORY INFORMATION; PERSONAL HISTORY AND  
16 EXPERIENCE INFORMATION, INCLUDING INDEPENDENT CREDIT REPORTS  
17 OBTAINED FROM A CONSUMER REPORTING AGENCY DESCRIBED IN SECTION  
18 603 (p) OF THE FEDERAL "FAIR CREDIT REPORTING ACT", 15 U.S.C. SEC.  
19 1681a, AS AMENDED; AND ANY OTHER RECORDS OR INFORMATION THE  
20 ADMINISTRATOR CONSIDERS RELEVANT TO THE INQUIRY OR  
21 INVESTIGATION REGARDLESS OF THE LOCATION, POSSESSION, CONTROL, OR  
22 CUSTODY OF THE RECORDS OR INFORMATION.

23 (b) THE ADMINISTRATOR MAY INITIATE AN INVESTIGATION OR  
24 EXAMINATION WHERE THERE IS REASON TO BELIEVE THAT THERE IS A  
25 POTENTIAL VIOLATION THAT RISKS CONSUMER HARM, WHERE A PERSON  
26 WHO MAY BE SUBJECT TO THIS ARTICLE 21 MAY HAVE FAILED TO NOTIFY  
27 THE ADMINISTRATOR, OR BASED ON A SUBSTANTIATED COMPLAINT. THE



1 ADMINISTRATOR MAY REVIEW, INVESTIGATE, OR EXAMINE ANY NOTIFIER  
2 OR PERSON SUBJECT TO THIS ARTICLE 21 AS OFTEN AS NECESSARY IN  
3 ORDER TO CARRY OUT THE PURPOSES OF THIS ARTICLE 21. THE  
4 ADMINISTRATOR MAY DIRECT, SUBPOENA, OR ORDER THE ATTENDANCE OF  
5 AND EXAMINE UNDER OATH ANY PERSON WHOSE TESTIMONY MAY BE  
6 REQUIRED ABOUT THE RESIDENTIAL MORTGAGE LOAN, RESIDENTIAL  
7 MORTGAGE LOAN SERVICING, OR THE BUSINESS OR SUBJECT MATTER OF AN  
8 EXAMINATION OR INVESTIGATION AND MAY DIRECT, SUBPOENA, OR ORDER  
9 THE PERSON TO PRODUCE RECORDS THE ADMINISTRATOR CONSIDERS  
10 RELEVANT TO THE INQUIRY. NOTHING LIMITS THE SCOPE OF THE  
11 ADMINISTRATOR'S AUTHORITY TO REVIEW AND INVESTIGATE POTENTIAL  
12 VIOLATIONS OR HARM DISCOVERED IN THE COURSE OF AN INVESTIGATION.

13 (c) (I) IN MAKING AN EXAMINATION OR INVESTIGATION  
14 AUTHORIZED BY THIS SECTION, THE ADMINISTRATOR MAY CONTROL  
15 ACCESS TO ANY RECORDS OF THE NOTIFIER OR PERSON UNDER  
16 EXAMINATION OR INVESTIGATION. THE ADMINISTRATOR MAY TAKE  
17 POSSESSION OF THE RECORDS OR PLACE A PERSON IN EXCLUSIVE CHARGE  
18 OF THE RECORDS IN THE PLACE WHERE THEY ARE USUALLY KEPT.

19 (II) DURING THE PERIOD OF CONTROL, A PERSON MAY NOT REMOVE  
20 OR ATTEMPT TO REMOVE ANY OF THE RECORDS EXCEPT PURSUANT TO A  
21 COURT ORDER OR WITH THE WRITTEN CONSENT OF THE ADMINISTRATOR.  
22 UNLESS THE ADMINISTRATOR HAS REASONABLE GROUNDS TO BELIEVE THE  
23 RECORDS OF THE NOTIFIER OR PERSON HAVE BEEN, OR ARE AT RISK OF  
24 BEING, ALTERED OR DESTROYED FOR PURPOSES OF CONCEALING A  
25 VIOLATION OF THIS ARTICLE 21, THE NOTIFIER OR OWNER OF THE RECORDS  
26 MAY HAVE ACCESS TO THE RECORDS AS NECESSARY TO CONDUCT ITS  
27 ORDINARY BUSINESS AFFAIRS.

1           (2) IN ORDER TO CARRY OUT THE PURPOSES OF THIS SECTION, THE  
2 ADMINISTRATOR MAY:

3           (a) RETAIN ATTORNEYS, ACCOUNTANTS, OR OTHER PROFESSIONALS  
4 AND SPECIALISTS AS EXAMINERS, AUDITORS, OR INVESTIGATORS TO  
5 CONDUCT OR ASSIST IN CONDUCTING EXAMINATIONS OR INVESTIGATIONS;

6           (b) ENTER INTO AGREEMENTS OR RELATIONSHIPS WITH OTHER  
7 GOVERNMENT OFFICIALS OR REGULATORY ASSOCIATIONS IN ORDER TO  
8 IMPROVE EFFICIENCIES AND REDUCE REGULATORY BURDEN BY SHARING  
9 RESOURCES, STANDARDIZED OR UNIFORM METHODS OR PROCEDURES, AND  
10 RECORDS OR INFORMATION OBTAINED UNDER THIS SECTION;

11           (c) USE, HIRE, CONTRACT FOR, OR EMPLOY PUBLICLY OR  
12 PRIVATELY AVAILABLE ANALYTICAL SYSTEMS, METHODS, OR SOFTWARE  
13 TO EXAMINE OR INVESTIGATE THE NOTIFIER OR PERSON SUBJECT TO THIS  
14 ARTICLE 21;

15           (d) ACCEPT AND RELY ON EXAMINATION OR INVESTIGATION  
16 REPORTS MADE BY OTHER GOVERNMENT OFFICIALS WITHIN OR OUTSIDE  
17 THIS STATE; AND

18           (e) ACCEPT AUDIT REPORTS MADE BY AN INDEPENDENT CERTIFIED  
19 PUBLIC ACCOUNTANT FOR THE NOTIFIER OR PERSON SUBJECT TO THIS  
20 ARTICLE 21 IN THE COURSE OF THAT PART OF THE EXAMINATION COVERING  
21 THE SAME GENERAL SUBJECT MATTER AS THE AUDIT AND MAY  
22 INCORPORATE THE AUDIT REPORT IN A REPORT OF EXAMINATION, REPORT  
23 OF INVESTIGATION, OR OTHER WRITING OF THE ADMINISTRATOR.

24           (3) A PERSON SUBJECT TO INVESTIGATION OR EXAMINATION UNDER  
25 THIS SECTION MAY NOT KNOWINGLY WITHHOLD, ABSTRACT, REMOVE,  
26 MUTILATE, OR DESTROY ANY RECORDS OR OTHER INFORMATION RELATING  
27 TO INFORMATION REGULATED UNDER THIS ARTICLE 21.

1 (4) WHENEVER IT APPEARS TO THE ADMINISTRATOR THAT A  
2 PERSON HAS VIOLATED, IS VIOLATING, OR IS ABOUT TO VIOLATE THIS  
3 SECTION OR A RULE ADOPTED PURSUANT TO THIS ARTICLE 21 OR THAT A  
4 NOTIFIER OR AN OWNER, DIRECTOR, OFFICER, MEMBER, PARTNER,  
5 SHAREHOLDER, TRUSTEE, EMPLOYEE, OR AGENT OF THE NOTIFIER HAS  
6 COMMITTED FRAUD, ENGAGED IN DISHONEST ACTIVITIES, OR MADE A  
7 MISREPRESENTATION, THE ADMINISTRATOR MAY TAKE ACTION AGAINST  
8 THE PERSON OR NOTIFIER IN ACCORDANCE WITH THIS ARTICLE 21.

9 (5) THE ADMINISTRATOR SHALL ADOPT RULES AS NECESSARY TO  
10 IMPLEMENT THIS ARTICLE 21.

11 [REDACTED]  
12 **5-21-109. Application of administrative procedures.** EXCEPT AS  
13 OTHERWISE PROVIDED IN THIS ARTICLE 21, SECTIONS 24-4-102 TO  
14 24-4-106 APPLY TO AND GOVERN ALL RULES PROMULGATED AND ALL  
15 ADMINISTRATIVE ACTION TAKEN BY THE ADMINISTRATOR PURSUANT TO  
16 THIS ARTICLE 21; EXCEPT THAT SECTION 24-4-104 (3) DOES NOT APPLY TO  
17 ANY SUCH ACTION.

18 **5-21-110. Administrative enforcement orders.** (1) AFTER  
19 NOTICE AND HEARING, THE ADMINISTRATOR MAY ORDER A MORTGAGE  
20 SERVICER OR A PERSON ACTING IN THE MORTGAGE SERVICER'S BEHALF TO  
21 CEASE AND DESIST FROM ENGAGING IN VIOLATIONS OF THIS ARTICLE 21 OR  
22 ANY RULE OR ORDER LAWFULLY MADE PURSUANT TO THIS ARTICLE 21.  
23 THE ORDER ISSUED BY THE ADMINISTRATOR MAY ALSO REQUIRE THE  
24 MORTGAGE SERVICER OR PERSON TO MAKE REFUNDS TO INDIVIDUALS OF  
25 [REDACTED] OVERCHARGES OR OTHER DAMAGES SUFFERED BY THE BORROWER  
26 UNDER THIS ARTICLE 21 AND A CIVIL PENALTY IN THE AMOUNTS STATED  
27 IN 12 U.S.C. SEC. 5565 (c)(2), ALL OR PART OF WHICH MAY BE

1 SPECIFICALLY DESIGNATED FOR CONSUMER AND CREDITOR EDUCATIONAL  
2 PURPOSES. WHEN SEEKING CIVIL PENALTIES, THE ADMINISTRATOR SHALL  
3 CONSIDER THE MITIGATING FACTORS IN 12 U.S.C. SEC. 5565 (c)(3).

4 (2) A MORTGAGE SERVICER AGGRIEVED BY AN ORDER OF THE  
5 ADMINISTRATOR MAY OBTAIN JUDICIAL REVIEW OF THE ORDER IN THE  
6 COLORADO COURT OF APPEALS. THE ADMINISTRATOR MAY OBTAIN AN  
7 ORDER OF THE COURT FOR ENFORCEMENT OF THE ADMINISTRATOR'S ORDER  
8 IN THE DISTRICT COURT UNDER SECTION 24-4-106. ALL PROCEEDINGS  
9 UNDER THIS SECTION ARE GOVERNED BY SECTIONS 24-4-105 AND  
10 24-4-106.

11 **5-21-111. Assurance of discontinuance.** IF IT IS CLAIMED THAT  
12 A PERSON HAS VIOLATED THIS ARTICLE 21, THE ADMINISTRATOR MAY  
13 ACCEPT AN ASSURANCE IN WRITING THAT THE PERSON WILL NOT ENGAGE  
14 IN THE CONDUCT IN THE FUTURE. THE ASSURANCE MAY ALSO REQUIRE THE  
15 PERSON TO MAKE REFUNDS TO INDIVIDUALS OF UNLAWFUL CHARGES  
16 UNDER THIS ARTICLE 21, PAY A PENALTY AUTHORIZED IN SECTION  
17 5-21-110, ALL OR PART OF WHICH MAY BE SPECIFICALLY DESIGNATED FOR  
18 CONSUMER AND CREDITOR EDUCATIONAL PURPOSES, AND REIMBURSE THE  
19 ADMINISTRATOR FOR THE ADMINISTRATOR'S REASONABLE COSTS  
20 INCURRED IN INVESTIGATING THE CONDUCT. IF A PERSON GIVING AN  
21 ASSURANCE OF DISCONTINUANCE FAILS TO COMPLY WITH ITS TERMS, THE  
22 ASSURANCE IS EVIDENCE THAT PRIOR TO THE ASSURANCE, THAT PERSON  
23 ENGAGED IN THE CONDUCT DESCRIBED IN THE ASSURANCE.

24 **5-21-112. Injunctions.** THE ADMINISTRATOR MAY BRING A CIVIL  
25 ACTION TO RESTRAIN A PERSON FROM VIOLATING THIS ARTICLE 21 OR  
26 RULES PROMULGATED PURSUANT TO THIS ARTICLE 21 AND FOR OTHER  
27 APPROPRIATE RELIEF, INCLUDING SUCH ORDERS OR JUDGMENTS AS MAY BE

1 NECESSARY TO COMPLETELY COMPENSATE OR RESTORE TO THE  
2 INDIVIDUAL'S ORIGINAL POSITION ANY INDIVIDUAL AFFECTED BY THE  
3 VIOLATION. THE ADMINISTRATOR MAY ALSO APPLY FOR A TEMPORARY  
4 RESTRAINING ORDER OR A PRELIMINARY INJUNCTION AGAINST A  
5 RESPONDENT PENDING FINAL DETERMINATION OF PROCEEDINGS. NO BOND  
6 OR OTHER SECURITY IS REQUIRED OF THE ADMINISTRATOR BEFORE RELIEF  
7 UNDER THIS SECTION MAY BE GRANTED.

8 **5-21-113. Civil actions by the administrator.** (1) THE  
9 ADMINISTRATOR MAY BRING A CIVIL ACTION AGAINST A MORTGAGE  
10 SERVICER OR ANY OTHER PERSON FOR ANY VIOLATIONS OF THIS ARTICLE  
11 21. AN ACTION MAY RELATE TO TRANSACTIONS WITH MORE THAN ONE  
12 INDIVIDUAL. THE COURT MAY ORDER A MORTGAGE SERVICER TO REFUND  
13 TO INDIVIDUALS OVERCHARGES OR OTHER DAMAGES SUFFERED BY THE  
14 BORROWER COLLECTED IN VIOLATION OF THIS ARTICLE 21 AND MAY ALSO  
15 ASSESS CIVIL PENALTIES AGAINST THE MORTGAGE SERVICER AS SET FORTH  
16 IN SECTION 5-21-110. IF THE ADMINISTRATOR PREVAILS IN AN ACTION  
17 BROUGHT UNDER THIS SECTION, THE ADMINISTRATOR MAY RECOVER  
18 REASONABLE COSTS IN INVESTIGATING AND BRINGING THE ACTION AND  
19 MAY RECOVER REASONABLE ATTORNEY FEES. WHEN DETERMINING  
20 WHETHER TO SEEK CIVIL PENALTIES UNDER THIS SECTION, THE  
21 ADMINISTRATOR SHALL CONSIDER WHETHER THE FEDERAL CONSUMER  
22 FINANCIAL PROTECTION BUREAU HAS IMPOSED CIVIL PENALTIES ON THE  
23 SAME SERVICER FOR THE SAME VIOLATION AND ANY OTHER MITIGATING  
24 FACTORS, IN ORDER TO AVOID DUPLICATIVE CIVIL PENALTIES. IF THE  
25 FEDERAL CONSUMER FINANCIAL PROTECTION BUREAU HAS BEEN AWARDED  
26 AND PAID CIVIL PENALTIES BASED ON A PARTICULAR ACT OR OMISSION OR  
27 A SERIES OF ACTS OR OMISSIONS, CIVIL PENALTIES UNDER SECTION

1 5-21-110 THAT ARE BASED ON THE SAME ACTS OR OMISSIONS ARE  
2 REDUCED BY THE SAME AMOUNT OR TO ONE THOUSAND FIVE HUNDRED  
3 DOLLARS PER VIOLATION, WHICHEVER IS LESS. THE ADMINISTRATOR  
4 SHALL, TO THE EXTENT POSSIBLE, COORDINATE WITH THE FEDERAL  
5 CONSUMER FINANCIAL PROTECTION BUREAU BEFORE TAKING ACTION IN  
6 ORDER TO AVOID DUPLICATION OF INVESTIGATIONS AND PENALTIES,  
7 UNLESS THE ADMINISTRATOR'S INVESTIGATION OR PENALTIES RELATE TO  
8 ACTS OR OMISSIONS SEPARATE FROM THE FEDERAL CONSUMER FINANCIAL  
9 PROTECTION BUREAU ACTIVITIES.

10 (2) NOTHING IN THIS ARTICLE 21:

11 (a) CREATES A PRIVATE RIGHT OF ACTION; OR

12 (b) AFFECTS ANY REMEDY THAT A BORROWER MAY HAVE  
13 PURSUANT TO LAW OTHER THAN THIS ARTICLE 21.

14 **5-21-114. Limitations.** NOTWITHSTANDING ARTICLE 80 OF TITLE  
15 13, ALL ACTIONS BROUGHT UNDER THIS ARTICLE 21 MUST BE COMMENCED  
16 WITHIN FOUR YEARS AFTER THE DATE ON WHICH ANY VIOLATION OF THIS  
17 ARTICLE 21 OCCURRED OR THE DATE ON WHICH THE LAST IN A SERIES OF  
18 THE ACTS OR PRACTICES OCCURRED OR WITHIN FOUR YEARS AFTER THE  
19 PLAINTIFF DISCOVERED OR IN THE EXERCISE OF REASONABLE DILIGENCE  
20 SHOULD HAVE DISCOVERED THE OCCURRENCE OF A VIOLATION OF THIS  
21 ARTICLE 21; EXCEPT THAT THE PERIOD OF LIMITATION PROVIDED IN THIS  
22 SECTION MAY BE EXTENDED FOR A PERIOD OF ONE YEAR IF THE PLAINTIFF  
23 PROVES THAT FAILURE TO TIMELY COMMENCE THE ACTION WAS CAUSED  
24 BY THE DEFENDANT ENGAGING IN CONDUCT CALCULATED TO INDUCE THE  
25 PLAINTIFF TO REFRAIN FROM OR POSTPONE THE COMMENCEMENT OF THE  
26 ACTION.

27 **5-21-115. Confidential information.** (1) THE ADMINISTRATOR

1 SHALL NOT MAKE PUBLIC THE NAME OR IDENTITY OF A PERSON WHOSE  
2 ACTS OR CONDUCT THE ADMINISTRATOR INVESTIGATES OR EXAMINES  
3 PURSUANT TO THIS ARTICLE 21 OR THE FACTS DISCLOSED IN THE  
4 INVESTIGATION OR EXAMINATION.


5 (2) THE ADMINISTRATOR MAY DISCLOSE NOTIFICATION RECORDS  
6 PROVIDED TO THE ADMINISTRATOR AND OTHER CONTENTS OF THE  
7 RECORDS MAINTAINED PURSUANT TO THIS ARTICLE 21, BUT THE  
8 ADMINISTRATOR SHALL NOT MAKE PUBLIC THE CONFIDENTIAL  
9 INFORMATION CONTAINED IN THE RECORDS.

10 (3) THE RESTRICTIONS ON THE DISCLOSURE OF INFORMATION IN  
11 SUBSECTIONS (1) AND (2) OF THIS SECTION DO NOT APPLY TO DISCLOSURES  
12 BY THE ADMINISTRATOR IN ACTIONS OR ENFORCEMENT PROCEEDINGS  
13 PURSUANT TO THIS ARTICLE 21.

14 **5-21-116. Reporting.** (1) THE DEPARTMENT OF LAW SHALL  
15 INCLUDE IN ITS ANNUAL PRESENTATIONS HELD PURSUANT TO SECTION  
16 2-7-203 UPDATES CONCERNING THE ADMINISTRATION OF THIS ARTICLE 21,  
17 INCLUDING:

18 (a) COMPLAINTS DATA, ENFORCEMENT ACTIONS, AND OTHER  
19 RELEVANT REGULATORY DATA; AND

20 (b) THE USE OF FEES COLLECTED BY THE ADMINISTRATOR  
21 PURSUANT TO THIS ARTICLE 21 AND THE USE OF FEES SUBJECT TO SECTION  
22 12-10-718 THAT ARE REAPPROPRIATED TO THE DEPARTMENT OF LAW  
23 PURSUANT TO SECTION 12-10-719.

24   
25 **SECTION 2.** In Colorado Revised Statutes, 13-4-102, **add**  
26 (2)(nn) as follows:

27 **13-4-102. Jurisdiction.** (2) The court of appeals has initial

1 jurisdiction to:

2 (nn) REVIEW FINAL DECISIONS OR ORDERS OF THE ADMINISTRATOR  
3 AS PROVIDED IN ARTICLE 21 OF TITLE 5.

4 **SECTION 3. Appropriation.** For the 2021-22 state fiscal year,  
5 \$51,783 is appropriated to the department of law for use by consumer  
6 protection. This appropriation is from the uniform consumer credit code  
7 cash fund created in section 5-6-204 (1), C.R.S., and is based on an  
8 assumption that the department will require an additional 0.5 FTE. To  
9 implement this act, the department may use this appropriation for  
10 consumer credit unit.

11 **SECTION 4. Act subject to petition - effective date -**  
12 **applicability.** (1) This act takes effect January 1, 2022; except that, if a  
13 referendum petition is filed pursuant to section 1 (3) of article V of the  
14 state constitution against this act or an item, section, or part of this act  
15 within the ninety-day period after final adjournment of the general  
16 assembly, then the act, item, section, or part will not take effect unless  
17 approved by the people at the general election to be held in November  
18 2022 and, in such case, will take effect on the date of the official  
19 declaration of the vote thereon by the governor.

20 (2) This act applies to conduct occurring on or after the applicable  
21 effective date of this act.