First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 23-0532.03 Brita Darling x2241

SENATE BILL 23-189

SENATE SPONSORSHIP

Moreno and Cutter, Gonzales, Jaquez Lewis, Marchman, Winter F.

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A BILL FOR AN ACT

101 CONCERNING INCREASING ACCESS TO REPRODUCTIVE HEALTH-CARE

102 SERVICES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

Sections 1, 2, 3, and 5 of the bill change the defined term "HIV infection prevention drug", as it appears and is used in several areas of law, to "HIV prevention drug".

Section 2 also:

• Adds the women's preventive services guidelines of the health resources and services administration in the United

States department of health and human services to the mandatory preventive health-care services coverage for health benefit plans;

- Specifies that the mandatory preventive health-care services benefit for counseling for, prevention of, and screening for sexually transmitted infection includes HIV prevention drugs and the services necessary for initiation and continued use of an HIV prevention drug, as described in the bill, based on the most recent guidelines and clinical guidance;
- Requires large employer plans, on and after January 1, 2025, to provide coverage for the total cost of abortion care without policy deductibles, copayments, or coinsurance. Individual and small group plans must provide this coverage if the federal department of health and human services confirms the state's determination that the coverage is not subject to state defrayal pursuant to federal law. To the extent required by binding federal jurisprudence, employers are exempted from providing coverage if providing coverage conflicts with the employer's sincerely held religious beliefs.

Section 3 also prohibits a health insurance carrier from requiring a covered person to undergo step therapy or to receive prior authorization before a health-care provider may prescribe or dispense a medication for the treatment of HIV.

Section 4 prohibits a carrier from imposing deductibles, copayments, coinsurance, annual or lifetime maximum benefits, or other cost sharing on coverage for:

- The treatment of a sexually transmitted infection; or
- Sterilization services, which coverage must be provided regardless of the covered person's gender.

With the minor's consent, **section 6** allows a health-care provider acting within the scope of the health-care provider's license, certificate, or registration to furnish contraceptive procedures, supplies, or information to the minor without notification to or the consent of the minor's parent or parents, legal guardian, or any other person having custody of or decision-making responsibility for the minor.

Sections 7 and 8 expand the reproductive health-care program administered by the department of health care policy and financing (department) to include additional family planning services and family-planning-related services and allow individuals under 19 years of age to apply for and enroll themselves in the program.

Section 9 requires the department to reimburse licensed health-care providers for family planning services and family-planning-related services provided to a minor and creates a cash fund from which the general assembly may appropriate money to the department for this purpose. **Section 10** exempts the cash fund from the limit on uncommitted cash fund reserves.

Section 11 requires nonemergency medical transportation services under the state medical assistance program to include expenses for transportation to medical services that are prohibited from coverage pursuant to section 50 of article V of the Colorado constitution.

Section 12 of the bill prohibits the use under the state medical assistance program of utilization management, including prior authorization and step therapy, for prescription drugs prescribed for the treatment or prevention of HIV.

1 Be it enacted by the General Assembly of the State of Colorado: 2 SECTION 1. In Colorado Revised Statutes, 10-16-102, amend 3 (38.5) as follows: 4 10-16-102. Definitions. As used in this article 16, unless the 5 context otherwise requires: "HIV infection prevention drug" means preexposure 6 (38.5)7 prophylaxis, post-exposure prophylaxis, or other drugs approved by the 8 FDA for the prevention of HIV infection. 9 SECTION 2. In Colorado Revised Statutes, 10-16-104, amend 10 (18)(a)(I) introductory portion, (18)(b)(X)(A), and (18)(e)(I); and add 11 (18)(b.3) and (26) as follows: 12 10-16-104. Mandatory coverage provisions - definitions -13 rules. (18) Preventive health-care services. (a) (I) The following 14 policies and contracts that are issued or renewed in this state must provide 15 coverage for the total cost of the preventive health-care services specified 16 in subsections (18)(b), (18)(b.3), and (18)(b.7) of this section: 17 (b) The coverage required by this subsection (18) must include preventive health-care services for the following, in accordance with the 18 19 A or B recommendations of the task force for the particular preventive 1 health-care service:

(X) (A) Any other preventive services included in the WOMEN'S
PREVENTIVE SERVICES GUIDELINES PREPARED BY THE HEALTH RESOURCES
AND SERVICES ADMINISTRATION OF THE UNITED STATES DEPARTMENT OF
HEALTH AND HUMAN SERVICES, INCLUDED IN AN A or A B
recommendation of the task force, or required by federal law.

(b.3) (I) THE COVERAGE FOR SEXUALLY TRANSMITTED INFECTION
COUNSELING, PREVENTION, AND SCREENING REQUIRED IN SUBSECTION
(18)(b)(XI) OF THIS SECTION MUST INCLUDE COVERAGE FOR HIV
PREVENTION DRUGS AND THE SERVICES NECESSARY FOR INITIATION AND
CONTINUED USE OF AN HIV PREVENTION DRUG BASED ON THE MOST
RECENT CDC GUIDELINES AND CLINICAL GUIDANCE AND AS DETERMINED
BY THE INDIVIDUAL'S HEALTH-CARE PROVIDER, INCLUDING:

14 (A) PROVIDER OFFICE AND TELEHEALTH VISITS FOR PRESCRIBING
15 AND MEDICATION MANAGEMENT;

- 16 (B) HIV TESTING;
- 17 (C) KIDNEY FUNCTION TESTING;
- 18 (D) SEROLOGIC TESTING FOR HEPATITIS B AND C VIRUSES;
- 19 (E) HEPATITIS B VACCINATION;

20 (F) TESTING FOR OTHER SEXUALLY TRANSMITTED INFECTIONS,
21 INCLUDING THREE-SITE TESTING FOR GONORRHEA AND CHLAMYDIA;

- 22 (G) PREGNANCY TESTING; AND
- 23 (H) ONGOING FOLLOW-UP AND MONITORING EVERY THREE24 MONTHS.
- (II) AS USED IN THIS SUBSECTION (18)(b.3), "CDC" HAS THE
 MEANING SET FORTH IN SECTION 12-280-125.7 (1)(a).
- 27 (e) (I) A carrier shall reimburse a pharmacist employed by an

in-network pharmacy for prescribing and dispensing HIV infection
prevention drugs to a covered person. A carrier shall provide a pharmacist
who prescribes and dispenses HIV infection prevention drugs to a
covered person pursuant to section 12-280-125.7 an adequate consultative
fee, or, if medical billing is not available, an enhanced dispensing fee,
that is equivalent or that is provided to a physician or advanced practice
registered nurse.

8 (26) Abortion care - rules - definition. (a) EXCEPT AS PROVIDED
9 IN SUBSECTION (26)(d) OF THIS SECTION AND SUBJECT TO THE PROVISIONS
10 OF SUBSECTIONS (26)(e) AND (26)(f) OF THIS SECTION, ALL INDIVIDUAL
11 AND SMALL GROUP HEALTH BENEFIT PLANS ISSUED OR RENEWED IN THIS
12 STATE SHALL PROVIDE COVERAGE FOR THE TOTAL COST OF ABORTION
13 CARE.

(b) THE COVERAGE REQUIRED PURSUANT TO THIS SUBSECTION (26)
IS NOT SUBJECT TO POLICY DEDUCTIBLES, COPAYMENTS, OR COINSURANCE;
EXCEPT THAT COPAYMENTS MAY APPLY AS REQUIRED BY A
GRANDFATHERED HEALTH BENEFIT PLAN.

18 (c) THE COMMISSIONER SHALL ADOPT RULES CONSISTENT WITH
19 AND AS ARE NECESSARY TO IMPLEMENT THIS SUBSECTION (26).

20 (d) To the extent required by federal judicial decisions
21 That are binding on the state, an employer is not obligated to
22 PROVIDE THE COVERAGE REQUIRED BY THIS SUBSECTION (26) IF PROVIDING
23 THE COVERAGE CONFLICTS WITH THE EMPLOYER'S SINCERELY HELD
24 RELIGIOUS BELIEFS.

(e) THIS SUBSECTION (26) APPLIES TO, AND THE DIVISION SHALL
implement the requirements of this subsection (26) for, large
employer health benefit plans issued or renewed in this state on

-5-

1 OR AFTER JANUARY 1, 2025.

2 (f) WITH RESPECT TO INDIVIDUAL AND SMALL GROUP HEALTH
3 BENEFIT PLANS:

4 (I) THE DIVISION SHALL SUBMIT TO THE FEDERAL DEPARTMENT OF
5 HEALTH AND HUMAN SERVICES:

6 (A) THE DIVISION'S DETERMINATION AS TO WHETHER THE BENEFIT
7 SPECIFIED IN THIS SUBSECTION (26) IS IN ADDITION TO ESSENTIAL HEALTH
8 BENEFITS AND WOULD BE SUBJECT TO DEFRAYAL BY THE STATE PURSUANT
9 TO 42 U.S.C. SEC. 18031 (d)(3)(B); AND

10 (B) A REQUEST THAT THE FEDERAL DEPARTMENT OF HEALTH AND
11 HUMAN SERVICES CONFIRM THE DIVISION'S DETERMINATION WITHIN SIXTY
12 DAYS AFTER RECEIPT OF THE DIVISION'S REQUEST FOR CONFIRMATION OF
13 THE DETERMINATION.

(II) THIS SUBSECTION (26) APPLIES TO, AND THE DIVISION SHALL
IMPLEMENT THE REQUIREMENTS OF THIS SUBSECTION (26) FOR,
INDIVIDUAL AND SMALL GROUP HEALTH BENEFIT PLANS ISSUED OR
RENEWED IN THIS STATE UPON THE EARLIER OF:

18 (A) TWELVE MONTHS AFTER THE FEDERAL DEPARTMENT OF
19 HEALTH AND HUMAN SERVICES CONFIRMS THAT THE COVERAGE SPECIFIED
20 IN THIS SUBSECTION (26) DOES NOT CONSTITUTE AN ADDITIONAL BENEFIT
21 THAT REQUIRES DEFRAYAL BY THE STATE PURSUANT TO 42 U.S.C. SEC.
22 18031 (d)(3)(B);

(B) TWELVE MONTHS AFTER THE FEDERAL DEPARTMENT OF
HEALTH AND HUMAN SERVICES OTHERWISE INFORMS THE DIVISION THAT
THE COVERAGE IN THIS SUBSECTION (26) DOES NOT REQUIRE STATE
DEFRAYAL PURSUANT TO 42 U.S.C. SEC. 18031 (d)(3)(B); OR

27 (C) THE PASSAGE OF MORE THAN THREE HUNDRED SIXTY-FIVE

-6-

DAYS SINCE THE DIVISION SUBMITTED ITS DETERMINATION AND REQUEST
 FOR CONFIRMATION PURSUANT TO SUBSECTION (26)(f)(I) OF THIS SECTION,
 AND THE FEDERAL DEPARTMENT OF HEALTH AND HUMAN SERVICES HAS
 FAILED TO RESPOND TO THE REQUEST WITHIN THAT PERIOD, IN WHICH CASE
 THE DIVISION SHALL CONSIDER THE FEDERAL DEPARTMENT'S
 UNREASONABLE DELAY A PRECLUSION FROM REQUIRING DEFRAYAL BY THE
 STATE.

8 (g) AS USED IN THIS SUBSECTION (26), "ABORTION CARE" HAS THE
9 SAME MEANING AS "ABORTION", AS DEFINED IN SECTION 25-6-402 (1).

SECTION 3. In Colorado Revised Statutes, amend 10-16-152 as
follows:

12 10-16-152. HIV prevention and treatment medication -13 limitations on carriers - step therapy - prior authorization. A carrier 14 shall not require a covered person to undergo step therapy or to receive 15 prior authorization before a pharmacist may, pursuant to section 16 12-280-125.7, prescribe and OR dispense an HIV infection prevention 17 drug, OR A PROVIDER MAY, ACTING WITHIN THE PROVIDER'S SCOPE OF 18 PRACTICE, PRESCRIBE OR DISPENSE A DRUG FOR THE TREATMENT OF HIV. 19 SECTION 4. In Colorado Revised Statutes, add 10-16-158 and 20 10-16-159 as follows:

10-16-158. Treatment of sexually transmitted infection - cost
sharing. A CARRIER THAT PROVIDES COVERAGE FOR THE TREATMENT OF
A SEXUALLY TRANSMITTED INFECTION, AS DEFINED IN SECTION 25-4-402
(10), IN A HEALTH BENEFIT PLAN MUST PROVIDE COVERAGE WITHOUT
DEDUCTIBLES, COPAYMENTS, COINSURANCE, ANNUAL OR LIFETIME
MAXIMUM BENEFIT LIMITS, OR OTHER COST SHARING FOR OR LIMITS ON
THE COVERAGE FOR THE TREATMENT OF A SEXUALLY TRANSMITTED

-7-

1 INFECTION.

10-16-159. Coverage for sterilization services - cost sharing.
A CARRIER THAT PROVIDES COVERAGE FOR STERILIZATION SERVICES IN A
HEALTH BENEFIT PLAN MUST PROVIDE COVERAGE REGARDLESS OF THE
COVERED PERSON'S SEX OR GENDER AND WITHOUT DEDUCTIBLES,
COPAYMENTS, COINSURANCE, ANNUAL OR LIFETIME MAXIMUM BENEFIT
LIMITS, OR OTHER COST SHARING FOR OR LIMITS ON THE COVERAGE FOR
STERILIZATION SERVICES.

9 SECTION 5. In Colorado Revised Statutes, 12-280-125.7,
10 amend (1) introductory portion, (1)(c), (2), (3) introductory portion,
11 (5)(a), and (5)(b) as follows:

12 12-280-125.7. Pharmacists' authority to prescribe and
 13 dispense HIV prevention drugs - definitions - rules. (1) As used in this
 14 section, UNLESS THE CONTEXT OTHERWISE REQUIRES:

(c) "HIV infection prevention drug" means preexposure
prophylaxis, post-exposure prophylaxis, or other drugs approved by the
FDA for the prevention of HIV infection.

(2) A pharmacist may prescribe and dispense HIV infection
prevention drugs in accordance with a standing order pursuant to section
25-1-130 or a statewide drug therapy protocol developed pursuant to
subsection (5) of this section.

22 (3) Before prescribing or dispensing HIV infection prevention
23 drugs to a patient, a pharmacist must:

(5) (a) On or before six months after July 13, 2020, the state board
of pharmacy, the Colorado medical board, and the state board of nursing
shall, in collaboration with the department of public health and
environment, and as described in section 12-280-601 (1)(b), develop

-8-

statewide drug therapy protocols for pharmacists to prescribe and
 dispense HIV infection prevention drugs.

(b) If the state board of pharmacy, the Colorado medical board,
and the state board of nursing are not able to agree in the time period
required by subsection (5)(a) of this section to statewide drug therapy
protocols for pharmacists to prescribe and dispense HIV infection
prevention drugs, the state board of pharmacy shall collaborate with the
department of public health and environment to develop and implement
statewide drug therapy protocols by January 1, 2021.

SECTION 6. In Colorado Revised Statutes, amend 13-22-105 as
follows:

12 13-22-105. Minors - consent - contraception. Birth control 13 WITH THE MINOR'S CONSENT, A HEALTH-CARE PROVIDER LICENSED, 14 CERTIFIED, OR REGISTERED PURSUANT TO TITLE 12 WHO IS ACTING WITHIN 15 THE HEALTH-CARE PROVIDER'S SCOPE OF PRACTICE MAY FURNISH 16 CONTRACEPTIVE procedures, supplies, and OR information may be 17 furnished by physicians licensed under article 240 of title 12 to any A 18 minor who is pregnant, or a parent, or married, or who has the consent of 19 the minor's parent or legal guardian, or who has been referred for such 20 services by another physician, a member of the clergy, a family planning 21 clinic, a school or institution of higher education, or any agency or 22 instrumentality of this state or any subdivision thereof, or who requests 23 and is in need of birth control procedures, supplies, or information 24 WITHOUT NOTIFICATION TO OR THE CONSENT OF THE MINOR'S PARENT OR 25 PARENTS, LEGAL GUARDIAN, OR ANY OTHER PERSON HAVING CUSTODY OF 26 OR DECISION-MAKING RESPONSIBILITY FOR THE MINOR.

27 SECTION 7. In Colorado Revised Statutes, 25.5-2-103, amend

-9-

1 (2), (6), and (7)(c); repeal (1)(a); and add (1)(g), (2.5), and (5.5) as 2 follows: 3 **25.5-2-103.** Reproductive health-care program - report - rules 4 - definitions. (1) As used in this section, unless the context otherwise 5 requires: 6 (a) "Contraceptive methods and counseling services" means: 7 (I) Any FDA-approved contraceptive drug, device, or product; 8 (II) Services related to the administration and monitoring of 9 FDA-approved contraceptive drugs, devices, and products, including 10 management of side effects; 11 (III) Counseling services for continued adherence to a prescribed 12 regimen; 13 (IV) Device insertion and removal; and 14 (V) Any other contraceptive methods and counseling services 15 identified by the health resources and services administration in the 16 United States department of health and human services or the Women's 17 Preventive Services Guidelines as of December 17, 2019. 18 (g) "REPRODUCTIVE HEALTH-CARE SERVICES" MEANS FAMILY 19 PLANNING SERVICES, AS DEFINED IN SECTION 25.5-4-412 (2)(b), AND 20 FAMILY-PLANNING-RELATED SERVICES, AS DEFINED IN SECTION 25.5-4-412 21 (2)(a). 22 On and after July 1, 2022, the state department shall (2)23 administer a reproductive health-care program, referred to in this section 24 as the "program", that provides contraceptive methods and counseling 25 REPRODUCTIVE HEALTH-CARE services to participants. 26 (2.5) ELIGIBLE INDIVIDUALS WHO ARE UNDER NINETEEN YEARS OF 27 AGE MAY APPLY FOR AND ENROLL THEMSELVES IN THE PROGRAM.

(5.5) (a) THE STATE DEPARTMENT SHALL WORK WITH
 STAKEHOLDERS TO IDENTIFY WAYS FOR ELIGIBLE INDIVIDUALS WHO ARE
 UNDER NINETEEN YEARS OF AGE TO APPLY FOR AND ENROLL THEMSELVES
 IN THE PROGRAM BASED ON THEIR INDIVIDUAL INCOME.

5 (b) TO THE EXTENT PRACTICABLE, THE STATE DEPARTMENT SHALL 6 ENSURE THAT ELIGIBLE INDIVIDUALS SEEKING TO PARTICIPATE IN THE 7 PROGRAM ARE ABLE TO APPLY FOR AND ENROLL IN THE PROGRAM 8 THROUGH THEIR LOCAL COUNTY OFFICE, A STATE MEDICAL ASSISTANCE 9 PROGRAM SITE, AN ONLINE APPLICATION, OR ANY OTHER MECHANISM THAT 10 IS AVAILABLE TO APPLICANTS FOR THE STATE MEDICAL ASSISTANCE 11 PROGRAM.

(6) The state department shall provide contraceptive methods and
 counseling REPRODUCTIVE HEALTH-CARE services to participants without
 imposing any cost-sharing requirements.

(7) Beginning in state fiscal year 2023-24, the state department
shall analyze and report the cost-effectiveness of the program to the
public through the annual hearing, pursuant to the "State Measurement for
Accountable, Responsive, and Transparent (SMART) Government Act",
part 2 of article 7 of title 2. At a minimum, the report must include:

20 (c) The cost of providing contraceptive methods and counseling
 21 REPRODUCTIVE HEALTH-CARE services to participants;

SECTION 8. In Colorado Revised Statutes, 25.5-1-201, amend
(1) introductory portion and (1)(f.5) as follows:

24 25.5-1-201. Programs to be administered by the department
 25 of health care policy and financing. (1) The department of health care
 26 policy and financing STATE DEPARTMENT shall administer the following
 27 programs and perform the following functions:

(f.5) The reproductive health-care program that provides
 contraceptive methods and counseling REPRODUCTIVE HEALTH-CARE
 services, as specified in section 25.5-2-103;

4 SECTION 9. In Colorado Revised Statutes, add 25.5-2-106 as
5 follows:

6 25.5-2-106. Reimbursement for family planning and
7 family-planning-related services - minors - cash fund. (1) THE STATE
8 DEPARTMENT SHALL REIMBURSE A LICENSED HEALTH-CARE PROVIDER FOR
9 REPRODUCTIVE HEALTH-CARE SERVICES, AS DEFINED IN SECTION
10 25.5-2-103 (1)(g), PROVIDED TO A MINOR FROM THE REPRODUCTIVE
11 PRIVACY CASH FUND CREATED IN SUBSECTION (2) OF THIS SECTION.

12 (2) (a) THE REPRODUCTIVE PRIVACY CASH FUND, REFERRED TO IN 13 THIS SECTION AS THE "FUND", IS CREATED IN THE STATE TREASURY. THE 14 FUND CONSISTS OF MONEY THAT THE GENERAL ASSEMBLY MAY 15 APPROPRIATE OR TRANSFER TO THE FUND. THE STATE TREASURER SHALL 16 CREDIT ALL INTEREST AND INCOME DERIVED FROM THE DEPOSIT AND 17 INVESTMENT OF MONEY IN THE FUND TO THE FUND. ANY UNEXPENDED 18 AND UNENCUMBERED MONEY REMAINS IN THE FUND AND SHALL NOT BE 19 TRANSFERRED TO THE GENERAL FUND AT THE END OF ANY FISCAL YEAR. 20 (b)SUBJECT TO ANNUAL APPROPRIATION BY THE GENERAL 21 ASSEMBLY, THE STATE DEPARTMENT MAY EXPEND MONEY FROM THE FUND 22 FOR REPRODUCTIVE HEALTH-CARE SERVICES, AS DEFINED IN SECTION 23 25.5-2-103 (1)(g), PROVIDED TO A MINOR PURSUANT TO SUBSECTION (1) 24 OF THIS SECTION.

25 SECTION 10. In Colorado Revised Statutes, 24-75-402, add
26 (5)(aaa) as follows:

27 24-75-402. Cash funds - limit on uncommitted reserves -

-12-

reduction in the amount of fees - exclusions - definitions.
 (5) Notwithstanding any provision of this section to the contrary, the
 following cash funds are excluded from the limitations specified in this
 section:

5 (aaa) THE REPRODUCTIVE PRIVACY CASH FUND CREATED IN
6 SECTION 25.5-2-106 (2).

7 SECTION 11. In Colorado Revised Statutes, 25.5-5-324, add
8 (3.5) as follows:

9 25.5-5-324. Nonemergency medical transportation - urgent
10 and secure transportation need - report - repeal.
11 (3.5) TRANSPORTATION SERVICES INCLUDE EXPENSES FOR
12 TRANSPORTATION TO MEDICAL SERVICES THAT ARE PROHIBITED FROM
13 COVERAGE PURSUANT TO SECTION 50 OF ARTICLE V OF THE COLORADO
14 CONSTITUTION.

15 SECTION 12. In Colorado Revised Statutes, add 25.5-5-514 as
16 follows:

17 25.5-5-514. Prescription drugs used for treatment or
18 prevention of HIV - prohibition on utilization management 19 definition. (1) As used in this section, "HIV" MEANS HUMAN
20 IMMUNODEFICIENCY VIRUS.

(2) THE STATE DEPARTMENT SHALL NOT APPLY UTILIZATION
MANAGEMENT, INCLUDING STEP THERAPY OR PRIOR AUTHORIZATION
REQUIREMENTS, TO ANY PRESCRIPTION DRUG USED FOR THE TREATMENT
OR PREVENTION OF HIV IF A PRESCRIBING PRACTITIONER LICENSED
PURSUANT TO TITLE 12 HAS DETERMINED THE PRESCRIPTION DRUG TO BE
MEDICALLY NECESSARY FOR THE TREATMENT OR PREVENTION OF HIV FOR
A RECIPIENT. PRESCRIPTION DRUGS USED FOR THE TREATMENT OR

-13-

PREVENTION OF HIV INCLUDE PROTEASE INHIBITORS, NON-NUCLEOSIDE
 REVERSE TRANSCRIPTASE INHIBITORS, NUCLEOSIDE REVERSE
 TRANSCRIPTASE INHIBITORS, ANTIVIRALS, INTEGRASE INHIBITORS, LONG
 ACTING MEDICATIONS, AND FUSION INHIBITORS.

5 SECTION 13. Safety clause. The general assembly hereby finds,
6 determines, and declares that this act is necessary for the immediate
7 preservation of the public peace, health, or safety.