

**1991 - 1992
APPROPRIATIONS
REPORT**

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On the cover is an architectural drawing of the Vietnam Veterans' Memorial located in Lincoln Park west of the State Capitol.

APPROPRIATIONS REPORT
FY 1991-92

This Report summarizes the actions of the regular session of the 1991 General Assembly relative to fiscal matters. The Appropriations Act and all other acts containing appropriations are included in the tables and accompanying narratives.

List of All Acts with Appropriations.....	1
Supplemental Appropriations for 1989-90.....	10
Colorado State Budget - Appropriations.....	18
General Fund Expenditures.....	19
Cash Funds Expenditures.....	20
Federal Funds Expenditures.....	21
Total Expenditures.....	22
FTE Overview.....	23
General Fund Revenues and Expenditures.....	24
Comparison of Appropriations.....	25
General Policies.....	28
Appropriations by Department:	
Administration.....	31
Agriculture.....	52
Corrections.....	62
Education.....	77
Governor-Lt. Governor-Planning & Budgeting.....	91
Health.....	99
Higher Education.....	132
Institutions.....	175
Judicial.....	190
Labor and Employment.....	204
Law.....	215
Legislative Branch.....	224
Local Affairs.....	231
Military Affairs.....	243
Natural Resources.....	249
Personnel.....	269
Public Safety.....	274
Regulatory Agencies.....	288
Revenue.....	305
Social Services.....	320
State.....	353
Transportation.....	356
Treasury.....	366
Capital Construction.....	368
Appendix-Fact Sheets.....	388

COLORADO STATE APPROPRIATIONS
 BILLS PASSED IN THE FIRST REGULAR SESSION OF THE 58TH GENERAL ASSEMBLY WITH APPROPRIATIONS
 EXCLUDING SUPPLEMENTAL BILLS

	<u>TOTAL APPROPRIATION</u>	<u>GENERAL FUND</u>	<u>CASH FUNDS</u>	<u>FEDERAL FUNDS</u>
SENATE BILLS				
S.B. 91-23	Transfers \$406,753 General Fund for National Guard Tuition Assistance from the Department of Higher Education to the Department of Military Affairs	0	0	0
S.B. 91-29	Appropriation for an Additional Judgeship in the 12th Judicial District	172,484	172,484	0
S.B. 91-51*	Appropriation for the Regulation of the Sale of Fireworks	63,924	0	63,924
S.B. 91-56*	Appropriation for a Substance Abuse Treatment Program for High Risk Women	1,028,887	0	665,946
S.B. 91-63	Appropriation for Emission Inspections	286,000	0	286,000
S.B. 91-74	Appropriation for a Program to Ensure Confidentiality of State Records	84,113	0	84,113
S.B. 91-95	Appropriation for Licensing Dental Hygienists	17,317	0	17,317

		<u>TOTAL APPROPRIATION</u>	<u>GENERAL FUND</u>	<u>CASH FUNDS</u>	<u>FEDERAL FUNDS</u>
S.B. 91-99	Appropriation for Monitoring Additional Racing Events	1,704,900	1,704,900	0	0
S.B. 91-120	Appropriation for the Resource Mitigation Banking Program	30,519	0	30,519	0
S.B. 91-149	Appropriation for Regulation of Gaming Activities	920,081	0	920,081	0
S.B. 91-159**	Appropriation for the Regulation of Municipal Bonds	193,644	0	193,644	0
S.B. 91-160	Appropriation for Low Level Radioactive Waste Regulation	96,741	0	96,741	0
S.B. 91-164	Appropriation for a Classroom Paraprofessional Program	25,000	0	25,000	0
S.B. 91-168	Appropriation for Solid Waste Permit Site Regulation	50,000	0	50,000	0
S.B. 91-172	Appropriation for the Magnet School for Math and Technology	57,882	0	57,882	0
S.B. 91-174	Appropriation for Solid Waste Site Regulation	151,793	0	151,793	0
S.B. 91-181	Appropriation for Filing of Farm Products Financing	292,675	0	292,675	0

		<u>TOTAL APPROPRIATION</u>	<u>GENERAL FUND</u>	<u>CASH FUNDS</u>	<u>FEDERAL FUNDS</u>
S.B. 91-218	Appropriation for Workers' Compensation Reform	3,110,894	224,701	2,886,193	0
S.B. 91-221	Transfers \$10,000 General Fund for Audits of Local Jails from the Department of Corrections to the Legislature	0	0	0	0
S.B. 91-227**	State of Colorado General Appropriations Bill	5,709,891,645	2,703,437,155	1,620,935,429	1,385,519,061
S.B. 91-236*	Reduction due to Increased Offender Population Eligible for Intensive Supervision and Probation	(46,952)	(46,952)	0	0
S.B. 91-241	Appropriation for Expenses of the Legislative Branch	18,331,301	18,241,301	90,000	0
S.B. 91-245	Appropriation to Increase the State Contribution to Group Health and Life Insurance	4,089,293	0	4,089,293	0
HOUSE BILLS					
H.B. 91-1002	Appropriation for the Investigation of Reports of Child Abuse	17,297	0	17,297	0

		<u>TOTAL APPROPRIATION</u>	<u>GENERAL FUND</u>	<u>CASH FUNDS</u>	<u>FEDERAL FUNDS</u>
H.B. 91-1007	Appropriation for Inventory of the Original State Capitol Furnishings	15,000	0	15,000	0
H. B. 91-1014	Appropriation for Fingerprint Checks for Private Security Firms	16,992	0	16,992	0
H.B. 91-1026	Appropriation for Changes in Contributions to the Public Employees Retirement Association	496,168	0	726,541	(230,373)
H.B. 91-1028**	Appropriation for Aviation Fuel Tax Revenues	3,890,000	0	3,890,000	0
H.B. 91-1062	Appropriation for an Emission Control Certification Program for Vehicles Registered as Collectors' Items	22,768	0	22,768	0
H.B. 91-1066	Appropriation for a Peer Assistance Program for Pharmacists	55,400	0	55,400	0
H.B. 91-1083	Appropriation to Purchase Land in Morgan County for Division of Wildlife Purposes	105,000	0	105,000	0
H.B. 91-1103	Appropriation to Purchase Land in Las Animas County for Division of Wildlife Purposes	500,000	0	500,000	0
H.B. 91-1115	Appropriation for the Regulation of Mining Operations	512,397	(329,427)	841,824	0

		<u>TOTAL APPROPRIATION</u>	<u>GENERAL FUND</u>	<u>CASH FUNDS</u>	<u>FEDERAL FUNDS</u>
H.B. 91-1116	Appropriation for the Teacher Tuition Scholarship Loan Fund	100,000	0	100,000	0
H.B. 91-1118	Appropriation for Changes in the Unemployment Insurance Program	15,000	0	15,000	0
H.B. 91-1145*	Appropriation for a Juvenile Intensive Supervision Program	97,500	0	97,500	0
H.B. 91-1154	Appropriation to Study Water Efficiency Measures	580,000	0	580,000	0
H.B. 91-1168	Appropriation to Regulate Health Insurance Providers for Small Employer Groups	34,000	34,000	0	0
H.B. 91-1183	Decreases the Appropriation for the Board of Assessment Appeals	(6,227)	(6,227)	0	0
H.B. 91-1187	Appropriation for Increase in Judges' Salaries	2,139,345	2,139,345	0	0
H.B. 91-1193	Appropriation for Unemployment Insurance Tax Compliance Enforcement	31,400	0	0	31,400
H.B. 91-1198	Appropriation for the Creation of the Department of Transportation	541,070	0	541,070	0

		<u>TOTAL APPROPRIATION</u>	<u>GENERAL FUND</u>	<u>CASH FUNDS</u>	<u>FEDERAL FUNDS</u>
H.B. 91-1199	Appropriation to Establish and Administer a Program of Drug Abuse Education, Prevention and Treatment	387,250	0	5,300	381,950
H.B. 91-1245	Appropriation to Establish an Income Tax Credit for Purchase of Equipment Used to Manufacture Products Composed of Recycled Products	11,550	0	11,550	0
H.B. 91-1263	Appropriation to Manage the Display Space at the Colorado Convention Center	20,000	0	20,000	0
H.B. 91-1264	Appropriation for Review of Institutions Authorized to Grant Degrees	38,000	0	38,000	0
H.B. 91-1270	Appropriation for the Licensing of Aquaculturists	4,776	0	4,776	0
H.B. 91-1281	Appropriation for a Colorado Youth Service Corps	300,000	0	300,000	0
H.B. 91-1282	Appropriation for Public Securities Information Reporting	26,800	0	26,800	0
H.B. 91-1297	Appropriation for Workers' Compensation Attorney Fee Tracking	35,200	0	35,200	0
H.B. 91-1303	Appropriation for Licensing Social Workers	8,090	0	8,090	0

	<u>TOTAL APPROPRIATION</u>	<u>GENERAL FUND</u>	<u>CASH FUNDS</u>	<u>FEDERAL FUNDS</u>
H.B. 91-1306 Appropriation for a Housing Pilot Program for Low-Income Persons	500,000	0	500,000	0
H.B. 91-1318 Appropriation for the Regulation of Food Service Establishments	20,380	0	20,380	0
H.B. 91-1319 Appropriation for Implementation of a Tax Check-off for Grant Funds to Individuals on Active Duty in Operation Desert Storm	19,651	0	19,651	0
H.B. 91-1330* Appropriation for an Alimony Support Registry Fund	0	(188,967)	188,967	0
H.B. 91-1335 Appropriation to Supplement the Low-Income Energy Assistance Program	2,000,000	0	1,000,000	1,000,000
SUBTOTAL	<u>5,753,086,948</u>	<u>2,725,382,313</u>	<u>1,640,639,656</u>	<u>1,387,064,979</u>

* Net appropriation inclusive of adjustments to H.B. 91-227.

** S.B. 91-159, H.B. 91-1028 and \$200,000 of the appropriation in S.B. 91-227 were vetoed by the Governor, but were included because the legality of the Governor's veto is in question.

OTHER EXPENDITURES

	<u>TOTAL APPROPRIATION</u>	<u>GENERAL FUND</u>	<u>CASH FUNDS</u>	<u>FEDERAL FUNDS</u>
Governor's Office a/	25,000	25,000	0	0
Department of Higher Education b/	630,441,549	0	455,737,714	174,703,835
Department of Labor and Employment c/	171,000,000	0	0	171,000,000
Department of Law a/	5,000	5,000	0	0
Department of Regulatory Agencies d/	240,000	0	240,000	0
Department of Social Services e/	31,172,076	0	31,172,076	0
Department of State a/	5,000	0	5,000	0
Department of Treasury a/	5,000	5,000	0	0
Fire and Police Member's Benefit Fund f/	21,000,000	21,000,000	0	0
 SUBTOTAL- Other Expenditures	 <u>853,893,625</u>	 <u>21,035,000</u>	 <u>487,154,790</u>	 <u>345,703,835</u>
 GRAND TOTAL - Estimate of All Expenditures by the State in FY 1991-92	 <u>6,606,980,573</u>	 <u>2,746,417,313</u>	 <u>2,127,794,446</u>	 <u>1,732,768,814</u>

a/ Appropriated for official business expenses of elected officials by Section 24-9-105, C.R.S. The statute exempts this appropriation from the annual legislative budgeting process.

b/ These funds are from auxiliary enterprises, intercollegiate athletics and sponsored programs.

c/ This amount represents the expenditure of nonoperational funds collected for unemployment insurance including the federal Trade Adjustment Act.

d/ This amount is set by Section 43-4-205 (2), C.R.S., for the Highway Crossing Protection Fund and is expended by the Public Utilities Commission.

<u>TOTAL</u> <u>APPROPRIATION</u>	<u>GENERAL</u> <u>FUND</u>	<u>CASH</u> <u>FUNDS</u>	<u>FEDERAL</u> <u>FUNDS</u>
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e/ This amount is expended for the Old Age Pension Program.

f/ Estimate of amount authorized by Section 31-30-1014, C.R.S.

BILL NUMBER	TOTAL	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
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**SUPPLEMENTAL APPROPRIATIONS
AFFECTING FISCAL YEAR 1990-91**

DEPARTMENT OF ADMINISTRATION

Executive Director	SB 183	\$ 1,142,965	\$ 425,265	\$ 717,700	\$ 0
Central Services	SB 183	1,189,314	0	1,189,314	0
Accounts and Control	SB 183	(45,896)	(45,896)	0	0
General Government					
Computer Center	SB 183	17,120	0	17,120	0
Archives and Public					
Records	SB 183	(16,121)	(16,121)	0	0
Capitol Complex	SB 183	(160,316)	(160,316)	0	0
Purchasing	SB 183	(1,000)	(1,000)	0	0
Telecommunications	SB 183	2,042,567	(18,753)	2,061,320	0
Administrative Hearings	SB 227	122,210	0	122,210	0
State Buildings	SB 183	(22,905)	(22,905)	0	0
Total - Administration		\$ 4,267,938	\$ 160,274	\$ 4,107,664	\$ 0

DEPARTMENT OF AGRICULTURE

Commissioner's Office	SB 184	\$ (35,173)	\$ (46,673)	\$ 11,500	\$ 0
Agricultural Services	SB 184	(7,116)	(77,217)	70,101	0
Agricultural Markets	SB 184	(1,500)	0	(1,500)	0
Total - Agriculture		\$ (43,789)	\$ (123,890)	\$ 80,101	\$ 0

DEPARTMENT OF CORRECTIONS

Executive Director	SB 185	\$ (1,691,889)	\$ (1,691,889)	\$ 0	\$ 0
Correctional Industries	SB 185	1,492,000	(8,000)	1,500,000	0
Surplus Property	SB 185	(1,000)	(1,000)	0	0
Parole Board	SB 185	(6,414)	(6,414)	0	0
Medical and Mental Health	SB 185	11,711	11,711	0	0
Maximum/Medium Facilities	SB 185	(556,888)	(556,888)	0	0
Minimum Facilities	SB 185	905,873	905,873	0	0
Parole	SB 185	(26,583)	(26,583)	0	0
Capacity Expansion	SB 185	(186,727)	(186,727)	0	0
Senate Bill 6 Expansion	SB 185	(146,239)	(146,239)	0	0
Denver Diagnostic Center	SB 185	294,140	294,140	0	0
Limon Correctional					
Facility	SB 185	(41,655)	(41,655)	0	0
H.B. 90-1327	SB 185	(964,993)	(964,993)	0	0

	BILL NUMBER	TOTAL	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Limon Correctional Facility	SB 180	(96,736)	(96,736)	0	0
Total - Corrections		\$ (1,015,400)	\$ (2,515,400)	\$ 1,500,000	\$ 0

DEPARTMENT OF EDUCATION

Departmental and Library Administration	SB 186	\$ (29,669)	\$ (29,669)	\$ 0	\$ 0
School District Distributions	SB 186	(525,029)	(525,029)	0	0
Public School Finance Act	SB 186	(17,270,231)	(16,716,601)	(553,630)	0
Total - Education		\$ (17,824,929)	\$ (17,271,299)	\$ (553,630)	\$ 0

GOVERNOR/LT. GOVERNOR/OSPB

Governor	SB 187	\$ (45,559)	\$ (45,559)	\$ 0	\$ 0
Lieutenant Governor	SB 187	(5,290)	(5,290)	0	0
State Planning and Budgeting	SB 187	(7,314)	(7,314)	0	0
Economic Development Programs	SB 187	(33,511)	0	(33,511)	0
H.B. 90-1327	SB 187	(210,000)	(210,000)	0	0
Total - Governor/ Lt. Governor/OSPB		\$ (301,674)	\$ (268,163)	\$ (33,511)	\$ 0

DEPARTMENT OF HEALTH

Administration and Support	SB 188	\$ 48,556	\$ (65,044)	\$ 113,600	\$ 0
Health and Environmental Protection	SB 188	(192,499)	(69,383)	85,087	(208,203)
Health Care and Prevention	SB 188	(407,491)	(407,491)	0	0
Total - Health		\$ (551,434)	\$ (541,918)	\$ 198,687	\$ (208,203)

	BILL NUMBER	TOTAL	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
DEPARTMENT OF HIGHER EDUCATION					
Commission on Higher Education	SB 189	\$ 6,040,800	\$ (312,323)	\$ 6,353,123	\$ 0
State Colleges	SB 189	(1,041,436)	(1,041,436)	0	0
State Board of Agriculture	SB 189	(2,098,821)	(2,098,821)	0	0
Regents of the University of Colorado	SB 189	(4,444,746)	(7,969,310)	3,524,564	0
School of Mines	SB 189	(227,236)	(227,236)	0	0
University of Northern Colorado	SB 189	(592,355)	(592,355)	0	0
Community Colleges and Occupational Education	SB 189	(2,128,236)	(2,128,236)	0	0
Arts and Humanities	SB 189	(30,723)	(30,723)	0	0
Historical Society	SB 189	(32,141)	(32,141)	0	0
Advanced Technology Institute	SB 189	(57,727)	0	(57,727)	0
Total - Higher Education		\$ (4,612,621)	\$ (14,432,581)	\$ 9,819,960	\$ 0

DEPARTMENT OF HIGHWAYS

Administration	SB 190	\$ 506,993	\$ 0	\$ 506,993	\$ 0
Total - Highways		\$ 506,993	\$ 0	\$ 506,993	\$ 0

DEPARTMENT OF INSTITUTIONS

Executive Director	SB 191	\$ (116,442)	\$ (148,362)	\$ 31,920	\$ 0
Youth Services	SB 191	98,879	16,826	82,053	0
Mental Health	SB 191	869,201	(4,503,133)	5,372,334	0
Developmental Disabilities	SB 191	(521,110)	40,702	(561,812)	0
Total - Institutions		\$ 330,528	\$ (4,593,967)	\$ 4,924,495	\$ 0

JUDICIAL DEPARTMENT

Supreme Court	SB 192	\$ (117,388)	\$ (117,388)	\$ 0	\$ 0
Court of Appeals	SB 192	(25,177)	(25,177)	0	0
Courts Administration	SB 192	(385,811)	(385,811)	0	0
Trial Courts	SB 192	(134,826)	(134,826)	0	0

	BILL NUMBER	TOTAL	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Probation and Related Services	SB 192	(110,382)	(110,382)	0	0
Public Defender	SB 192	(495,276)	(495,276)	0	0
Total - Judicial		\$ (1,268,860)	\$ (1,268,860)	\$ 0	\$ 0

DEPARTMENT OF LABOR AND EMPLOYMENT

Executive Director	SB 193	\$ (79,598)	\$ 0	\$ 25,335	\$ (104,933)
Employment and Training	SB 193	288,000	0	969,300	(681,300)
Labor	SB 193	506,842	(3,718)	510,560	0
Total - Labor and Employment		\$ 715,244	\$ (3,718)	\$ 1,505,195	\$ (786,233)

DEPARTMENT OF LAW

Administration	SB 194	\$ (16,332)	\$ (16,332)	\$ 0	\$ 0
General Enforcement and Appellate	SB 194	(32,850)	(32,850)	0	0
Special Purpose	SB 194	(16,148)	(89,660)	81,282	(7,770)
Water Related Expenses	SB 194	256,379	256,379	0	0
Total - Law		\$ 191,049	\$ 117,537	\$ 81,282	\$ (7,770)

LEGISLATURE

Property Tax Study	SB 195	\$ (37,000)	\$ (37,000)	\$ 0	\$ 0
Purchase of Services from Computer Center	SB 195	(73,906)	(73,906)	0	0
House and Senate	SB 195	(587,940)	(587,940)	0	0
State Auditor	SB 195	409,240	(90,760)	500,000	0
Joint Budget Committee	SB 195	(14,394)	(14,394)	0	0
Legislative Council	SB 195	(44,411)	(44,411)	0	0
Legal Services	SB 195	(55,874)	(55,874)	0	0
Total - Legislature		\$ (404,285)	\$ (904,285)	\$ 500,000	\$ 0

DEPARTMENT OF LOCAL AFFAIRS

Administration	SB 196	\$ (7,000)	\$ (7,000)	\$ 0	\$ 0
Grants	SB 196	(120,000)	(120,000)	0	0
Special Purpose	SB 196	(60,000)	(60,000)	0	0

	BILL NUMBER	TOTAL	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Economic Development Programs	SB 196	(126,738)	(126,738)	0	0
Total - Local Affairs		\$ (313,738)	\$ (313,738)	\$ 0	\$ 0

DEPARTMENT OF MILITARY AFFAIRS

National Guard	SB 197	\$ 4,160	\$ (39,137)	\$ 0	\$ 43,297
Civil Air Patrol	SB 197	(1,905)	(1,905)	0	0
Total - Military Affairs		\$ 2,255	\$ (41,042)	\$ 0	\$ 43,297

DEPARTMENT OF NATURAL RESOURCES

Executive Director	SB 198	\$ 450,440	\$ 457,317	\$ (6,877)	\$ 0
Mined Land Reclamation	SB 198	(14,070)	(14,070)	0	0
Geological Survey	SB 198	(11,000)	(11,000)	0	0
State Board of Land Commissioners	SB 198	77,006	0	77,006	0
Parks and Recreation	SB 198	5,196	(54,090)	59,286	0
Parks and Recreation	SB 227	66,547	66,547	0	0
Water Conservation Board	SB 198	(29,408)	(34,408)	5,000	0
Water Resources	SB 198	54,565	54,565	0	0
Wildlife	SB 198	743,456	0	743,456	0
H.B. 90-1232	SB 198	198,300	0	198,300	0
Total - Natural Resources		\$ 1,541,032	\$ 464,861	\$ 1,076,171	\$ 0

DEPARTMENT OF PERSONNEL

Administration	SB 199	\$ (118,657)	\$ (118,657)	\$ 0	\$ 0
Short-term Disability	SB 199	(30,000)	(30,000)	0	0
Personnel Board	SB 199	(4,900)	(4,900)	0	0
Total - Personnel		\$ (153,557)	\$ (153,557)	\$ 0	\$ 0

DEPARTMENT OF PUBLIC SAFETY

Executive Director	SB 200	\$ (3,520)	\$ (3,520)	\$ 0	\$ 0
State Patrol	SB 200	73,151	(1,272)	74,423	0
Law Enforcement Training Academy	SB 200	61,685	(5,949)	67,634	0

	BILL NUMBER	TOTAL	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Disaster Emergency					
Services	SB 200	(2,021)	(2,021)	0	0
Criminal Justice	SB 200	(341,423)	(341,423)	0	0
Bureau of Investigation	SB 200	(47,050)	(47,050)	0	0
H.B. 90-1327	SB 200	(60,000)	(60,000)	0	0
Total - Public Safety		\$ (319,178)	\$ (461,235)	\$ 142,057	\$ 0

DEPARTMENT OF REGULATORY AGENCIES

Executive Director	SB 201	\$ 130,538	\$ (37,475)	\$ 354,957	\$ (186,944)
Banking	SB 201	0	(32,313)	32,313	0
Civil Rights	SB 201	(11,122)	(11,122)	0	0
Insurance	SB 201	(17,577)	(17,577)	0	0
Public Utilities					
Commission	SB 201	14,000	0	14,000	0
Racing	SB 201	(139,465)	(139,465)	0	0
Real Estate	SB 201	8,601	0	8,601	0
Registrations	SB 201	20,000	0	20,000	0
Total - Regulatory Agencies		\$ 4,975	\$ (237,952)	\$ 429,871	\$ (186,944)

DEPARTMENT OF REVENUE

Executive Director	SB 202	\$ 86,733	\$ 2,223	\$ 84,510	\$ 0
Information and Support					
Services	SB 202	(541,076)	(407,825)	(133,251)	0
Motor Vehicle	SB 202	(64,347)	(3,836)	(60,511)	0
Special Purpose	SB 202	372,326	18,479	7,529	346,318
Taxation and Compliance	SB 202	(121,464)	(121,458)	(6)	0
Liquor Enforcement	SB 202	(5,296)	(5,296)	0	0
Lottery	SB 202	3,774,069	0	3,774,069	0
H.B. 90-1046	SB 202	0	0	80,879	(80,879)
Total - Revenue		\$ 3,500,945	\$ (517,713)	\$ 3,753,219	\$ 265,439

DEPARTMENT OF SOCIAL SERVICES

Department and Welfare					
Administration	SB 203	(31,097)	(61,097)	30,000	0
County Administration	SB 203	(2,913,085)	(1,951,607)	(582,618)	(378,860)
Assistance Payments	SB 203	(238,338)	12,243	(47,666)	(202,915)
Child Welfare	SB 203	784,779	(473,740)	156,957	1,101,562

	BILL NUMBER	TOTAL	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Day Care	SB 203	(1,575,053)	(1,260,042)	(315,011)	0
Medical Assistance	SB 203	18,972,232	11,465,754	441,774	7,064,704
Special Purpose	SB 203	2,015,955	(232,193)	(56,594)	2,304,742
State Nursing Homes	SB 203	224,590	(52,668)	243,970	33,288
Rehabilitation	SB 203	158,220	10,576	(8,356)	156,000
Total - Social Services		\$ 17,398,203	\$ 7,457,226	\$ (137,544)	\$ 10,078,521

TREASURY

Administration	SB 204	\$ (16,073)	\$ (16,073)	\$ 0	\$ 0
Special Purpose	SB 204	(97,497)	(97,497)	0	0
Unclaimed Property	SB 204	(22,807)	(22,807)	0	0
Total - Treasury		\$ (136,377)	\$ (136,377)	\$ 0	\$ 0

CAPITAL CONSTRUCTION

Administration	SB 206	50,000	\$ 0	\$ 50,000	\$ 0
Health	SB 206	506,823	0	50,682	456,141
Higher Education	SB 206	7,610,159	0	7,610,159	0
Higher Education	SB 227	(13,000)	0	(13,000)	0
H.B. 90-1327	SB 206	(8,234,400)	(8,234,400)	0	0
Total - Capital Construction		\$ (80,418)	\$ (8,234,400)	\$ 7,697,841	\$ 456,141

TOTAL SUPPLEMENTAL APPROPRIATION

	\$ 1,432,902	\$ (43,820,197)	\$ 35,598,851	\$ 9,654,248
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SUPPLEMENTAL APPROPRIATIONS AFFECTING FISCAL YEAR 1989-90

DEPARTMENT OF SOCIAL SERVICES

Assistance Payments	SB 227	(2,219,333)	\$ (533,171)	\$ (455,008)	\$ (1,231,154)
Medical Assistance	SB 203	8,496,706	8,496,706	0	0
Total - Social Services		\$ 6,277,373	\$ 7,963,535	\$ (455,008)	\$ (1,231,154)

	<u>BILL NUMBER</u>	<u>TOTAL</u>	<u>GENERAL FUND</u>	<u>CASH FUNDS</u>	<u>FEDERAL FUNDS</u>
CAPITAL CONSTRUCTION					
Education	SB 206	245,000	\$ 0	\$ 106,000	\$ 139,000
Higher Education	SB 206	(15,159)	0	(15,159)	0
Total - Capital Construction		\$ 229,841	\$ 0	\$ 90,841	\$ 139,000

TOTAL FY 1989-90

SUPPLEMENTAL APPROPRIATION \$ 6,507,214 \$ 7,963,535 \$ (364,167) \$ (1,092,154)

**SUPPLEMENTAL APPROPRIATIONS
AFFECTING FISCAL YEAR 1988-89**

CAPITAL CONSTRUCTION

Higher Education	SB 206	113,130	\$ 0	\$ 113,130	\$ 0
Revenue	SB 206	(234,716)	0	(46,943)	(187,773)
Total - Capital Construction		\$ (121,586)	\$ 0	\$ 66,187	\$ (187,773)

TOTAL FY 1988-89

SUPPLEMENTAL APPROPRIATION \$ (121,586) \$ 0 \$ 66,187 \$ (187,773)

FY 1991-92

COLORADO STATE BUDGET - APPROPRIATIONS

Department	General Fund	Cash Funds	Federal Funds	TOTAL
Administration	\$15,539,529	\$64,681,799	\$0	\$80,221,328
Agriculture	5,866,626	9,020,138	379,093	15,265,857
Corrections	148,235,176	23,580,890	1,018,435	172,834,501
Education	1,109,215,455	69,127,941	124,030,700	1,302,374,096
Governor	2,677,702	5,377,624	48,056,505	56,111,831
Health	24,026,366	38,197,002	97,926,591	160,149,959
Higher Education	522,096,642	469,437,601	22,226,967	1,013,761,210
Institutions	148,039,069	187,306,273	10,302,216	345,647,558
Judicial	121,040,153	4,653,412	107,500	125,801,065
Labor and Employment	153,260	28,449,943	36,396,685	64,999,888
Law	9,288,378	12,902,566	590,426	22,781,370
Legislature	19,337,559	470,780	0	19,808,339
Local Affairs	15,784,752	65,338,393	32,681,262	113,804,407
Military Affairs	2,460,517	115,909	1,796,416	4,372,842
Natural Resources	16,644,987	63,018,702	8,294,472	87,958,161
Personnel	4,089,578	1,611,769	0	5,701,347
Public Safety	28,978,257	46,345,038	11,596,908	86,920,203
Regulatory Agencies	11,935,972	28,304,603	459,227	40,699,802
Revenue	27,300,567	56,882,429	1,439,862	85,622,858
Social Services	465,915,594	89,051,575	632,162,629	1,187,129,798
State	0	4,694,941	0	4,694,941
Transportation	0	270,400,666	241,721,171	512,121,837
Treasury	1,756,174	2,007	0	1,758,181
Capital Construction*	25,000,000	101,667,655	115,877,914	242,545,569
TOTAL	\$2,725,382,313	\$1,640,639,656	\$1,387,064,979	\$5,753,086,948

* - All of the Capital Construction Fund is included in the cash funds amount shown, with the exception of the statutory transfer of \$25,000,000 from the General Fund.

GENERAL FUND EXPENDITURES

Department	1988-89 Actual	1989-90 Actual	1990-91 Appropriation	1991-92 Appropriation
Administration	\$13,544,424	\$14,416,902	\$13,353,635	\$15,539,529
Agriculture	5,682,656	5,820,072	5,647,148	5,866,626
Corrections	96,993,801	119,580,765	134,536,927	148,235,176
Education	961,473,399	1,037,866,615	1,084,046,899	1,109,215,455
Governor	3,000,494	4,710,570	3,065,081	2,677,702
Health	24,122,015	24,835,741	24,190,091	24,026,366
Higher Education	474,473,191	498,584,939	502,360,547	522,096,642
Institutions	126,835,075	120,885,997	136,714,909	148,039,069
Judicial	95,203,944	104,958,413	110,534,733	121,040,153
Labor and Employment	625,000	405,726	773,018	153,260
Law	4,870,244	6,018,681	9,137,250	9,288,378
Legislature	16,476,602	16,334,479	18,391,492	19,337,559
Local Affairs	7,871,367	7,334,943	15,212,996	15,784,752
Military Affairs	1,802,906	1,783,172	1,995,180	2,460,517
Natural Resources	15,313,201	16,100,156	16,448,001	16,644,987
Personnel	3,607,653	5,186,547	8,794,566	4,089,578
Public Safety	18,307,093	21,871,846	26,753,230	28,978,257
Regulatory Agencies	7,675,408	8,714,024	9,450,410	11,935,972
Revenue	22,257,265	22,092,584	25,530,976	27,300,567
Social Services	357,134,565	405,057,486	447,379,402	465,915,594
State	0	0	0	0
Transportation	0	0	0	0
Treasury	1,677,055	2,204,327	2,424,999	1,756,174
Capital Construction	22,480,919	32,423,894	43,854,204	25,000,000
TOTAL	\$2,281,428,277	\$2,477,187,879	\$2,640,595,694	\$2,725,382,313

CASH FUND EXPENDITURES

Department	1988-89 Actual	1989-90 Actual	1990-91 Appropriation	1991-92 Appropriation
Administration	\$34,805,567	\$50,012,924	\$62,335,006	\$64,681,799
Agriculture	6,405,611	6,627,630	8,536,394	9,020,138
Corrections	12,897,825	16,357,840	19,162,537	23,580,890
Education	40,454,139	43,140,181	56,178,102	69,127,941
Governor	2,715,910	1,296,296	3,951,129	5,377,624
Health	27,890,934	27,610,945	34,498,643	38,197,002
Higher Education	433,409,582	394,162,567	405,191,909	469,437,601
Institutions	125,449,523	148,795,504	173,104,659	187,306,273
Judicial	584,230	807,991	1,111,169	4,653,412
Labor and Employment	12,376,012	14,252,797	26,969,336	28,449,943
Law	9,180,532	11,047,636	10,938,389	12,902,566
Legislature	438,761	3,178,097	2,471,550	470,780
Local Affairs	49,262,538	56,036,948	55,685,315	65,338,393
Military Affairs	118,576	178,832	283,460	115,909
Natural Resources	46,026,518	48,798,217	55,212,900	63,018,702
Personnel	216,855	1,846,011	4,277,288	1,611,769
Public Safety	36,537,590	37,501,846	40,803,959	46,345,038
Regulatory Agencies	18,039,958	20,472,788	22,981,539	28,304,603
Revenue	52,450,763	53,389,744	59,930,827	56,882,429
Social Services	87,151,384	85,820,144	83,630,323	89,051,575
State	4,333,313	5,209,280	4,936,390	4,694,941
Transportation	243,569,846	245,011,808	244,311,955	270,400,666
Treasury	19,945	110,000	0	2,007
Capital Construction*	37,788,899	114,528,835	100,071,049	101,667,655
TOTAL	\$1,282,124,811	\$1,386,194,861	\$1,476,573,828	\$1,640,639,656

FEDERAL FUND EXPENDITURES

Department	1988-89 Actual	1989-90 Actual	1990-91 Appropriation	1991-92 Appropriation
Administration	\$982,176	\$1,188,831	\$0	\$0
Agriculture	311,046	330,357	359,011	379,093
Corrections	843,068	724,949	878,435	1,018,435
Education	99,858,527	105,495,479	108,420,727	124,030,700
Governor	44,844,755	46,237,876	45,494,239	48,056,505
Health	73,616,826	87,874,357	82,471,785	97,926,591
Higher Education	17,816,768	23,704,788	21,357,289	22,226,967
Institutions	8,183,993	8,717,897	9,701,656	10,302,216
Judicial	0	0	225,000	107,500
Labor and Employment	44,635,151	42,515,677	43,487,664	36,396,685
Law	296,412	377,379	409,436	590,426
Legislature	0	0	0	0
Local Affairs	15,804,754	19,819,504	23,320,303	32,681,262
Military Affairs	1,406,564	1,643,378	1,922,504	1,796,416
Natural Resources	7,676,622	7,973,489	7,889,274	8,294,472
Personnel	0	171,722	434,812	0
Public Safety	6,161,636	7,162,124	8,820,559	11,596,908
Regulatory Agencies	597,637	566,789	556,171	459,227
Revenue	830,290	1,208,363	1,405,355	1,439,862
Social Services	443,174,941	501,351,087	585,182,987	632,162,629
State	0	0	0	0
Transportation	217,439,501	257,490,090	194,038,999	241,721,171
Treasury	0	0	0	0
Capital Construction	30,167,533	65,840,032	111,198,119	115,877,914
TOTAL	\$1,014,648,200	\$1,180,394,168	\$1,247,574,325	\$1,387,064,979

TOTAL EXPENDITURES

Department	1988-89 Actual	1989-90 Actual	1990-91 Appropriation	1991-92 Appropriation
Administration	\$49,332,167	\$65,618,657	\$75,688,641	\$80,221,328
Agriculture	12,399,313	12,778,059	14,542,553	15,265,857
Corrections	110,734,694	136,663,554	154,577,899	172,834,501
Education	1,101,786,065	1,186,502,275	1,248,645,728	1,302,374,096
Governor	50,561,159	52,244,742	52,510,449	56,111,831
Health	125,629,775	140,321,043	141,160,519	160,149,959
Higher Education	925,699,541	916,452,294	928,909,745	1,013,761,210
Institutions	260,468,591	278,399,398	319,521,224	345,647,558
Judicial	95,788,174	105,766,404	111,870,902	125,801,065
Labor and Employment	57,636,163	57,174,200	71,230,018	64,999,888
Law	14,347,188	17,443,696	20,485,075	22,781,370
Legislature	16,915,363	19,512,576	20,863,042	19,808,339
Local Affairs	72,938,659	83,191,395	94,218,614	113,804,407
Military Affairs	3,328,046	3,605,382	4,201,144	4,372,842
Natural Resources	69,016,341	72,871,862	79,550,175	87,958,161
Personnel	3,824,508	7,204,280	13,506,666	5,701,347
Public Safety	61,006,319	66,535,816	76,377,748	86,920,203
Regulatory Agencies	26,313,003	29,753,601	32,988,120	40,699,802
Revenue	75,538,318	76,690,691	86,867,158	85,622,858
Social Services	887,460,890	992,228,717	1,116,192,712	1,187,129,798
State	4,333,313	5,209,280	4,936,390	4,694,941
Transportation	461,009,347	502,501,898	438,350,954	512,121,837
Treasury	1,697,000	2,314,327	2,424,999	1,758,181
Capital Construction	90,437,351	212,792,761	255,123,372	242,545,569
TOTAL	\$4,578,201,288	\$5,043,776,908	\$5,364,743,847	\$5,753,086,948

FTE OVERVIEW

Department	1988-89 Actual	1989-90 Actual	1990-91 Appropriation	1991-92 Appropriation
Administration	530.6	554.5	602.0	608.5
Agriculture	235.9	240.9	256.9	251.0
Corrections	2,119.0	2,356.5	2,608.7	3,041.7
Education	369.2	369.0	431.8	403.1
Governor	97.8	102.4	108.6	110.4
Health	804.7	875.6	994.0	998.2
Higher Education	445.4	458.9	466.8	485.7
Institutions	3,759.6	3,783.9	3,893.4	3,865.2
Judicial	2,105.7	2,150.6	2,219.6	2,238.0
Labor and Employment	1,043.5	1,080.9	1,087.5	954.5
Law	239.6	252.0	276.2	285.0
Legislature	256.8	263.8	271.0	281.0
Local Affairs	193.1	209.5	233.5	238.2
Military Affairs	62.5	65.1	70.0	67.3
Natural Resources	1,184.0	1,213.7	1,279.2	1,320.4
Personnel	77.5	87.3	96.1	96.1
Public Safety	932.6	903.5	970.4	991.1
Regulatory Agencies	463.3	497.0	510.0	531.5
Revenue	1,451.1	1,421.1	1,528.7	1,508.3
Social Services	3,627.0	3,662.5	3,924.4	3,935.6
State	75.3	77.7	81.7	85.0
Transportation	2,938.5	2,945.5	3,180.7	3,178.1
Treasury	15.0	19.0	25.0	25.0
Capital Construction	0.0	0.0	0.0	0.0
TOTAL	23,027.7	23,590.9	25,116.2	25,498.9

GENERAL FUND OVERVIEW
(Millions of Dollars)

	FY 1989-90 ACTUAL	FY 1990-91 ESTIMATE	FY 1991-92 ESTIMATE
BEGINNING GENERAL FUND BALANCE	92.0	99.1	79.2
Distribution to General Fund	16.0	17.5	0.0
Interfund Transfer	29.4	0.0	0.0
NET GENERAL FUND REVENUES	2,481.4	2,612.7	2,725.8 a/
TOTAL GENERAL FUND AVAILABLE	2,618.8	2,729.3	2,805.0
EXPENDITURES:			
GF Appropriations	2,466.2	2,615.4	2,700.4
Capital Construction Transfer	15.0	25.0	25.0
Transfer to Water	0.4	1.0	0.0 b/
Transfer to HUTF	10.0	10.0	0.0
Accounting Adjustments	(7.0)	(1.3)	0.0
TOTAL OBLIGATIONS	2,484.6	2,650.1	2,725.4
ENDING GENERAL FUND BALANCE:			
Year-End Balance	134.2	79.2	79.6
Required Reserve	99.1	78.8	81.0 c/
Actual Reserve Percentage	5.4%	3.0%	2.9%
Required Reserve Percentage	4.0%	3.0%	3.0%
DISCRETIONARY BALANCES:	35.1		
Capital Construction	17.6	0.0	0.0
General Fund	17.5	0.0	0.0

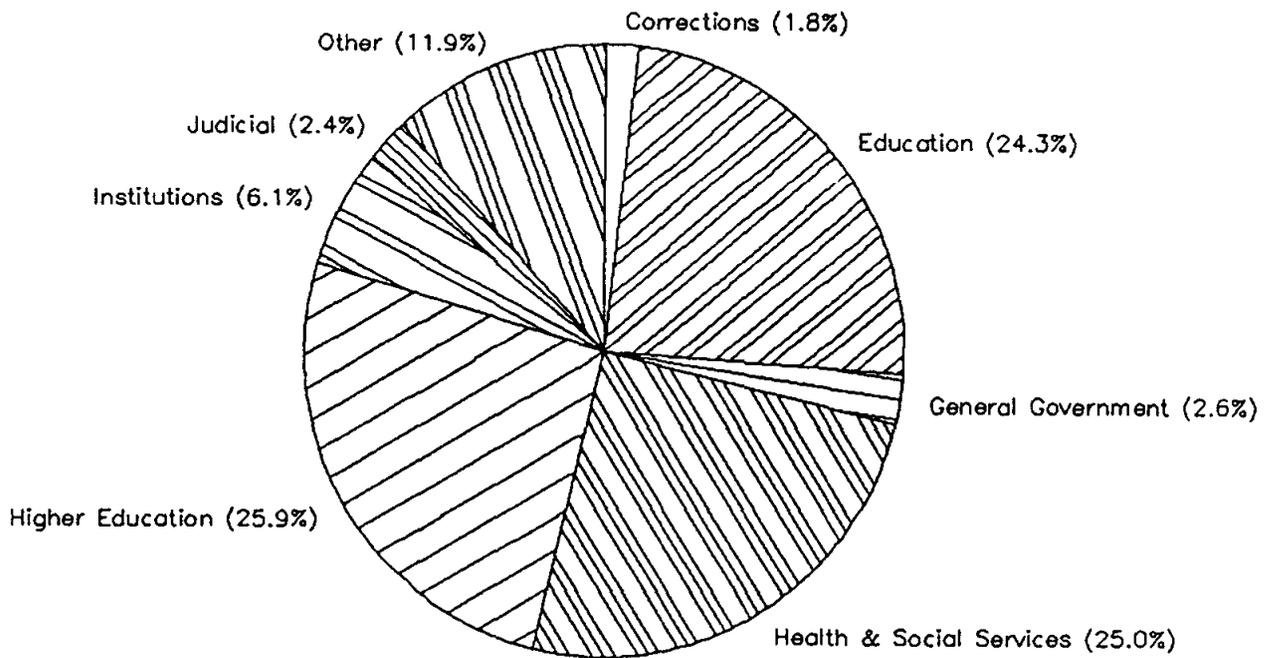
a/ Based on H.J.R. 1007, the revenue resolution; includes an estimated \$8.0 million diverted from the state's share of the Severance Tax to the General Fund as authorized by S.B. 91-207 and an increase of \$2.4 million to the General Fund because of court fee increases authorized by H.B. 91-1187.

b/ S.B. 91-179 delays General Fund transfer to water accounts for one year.

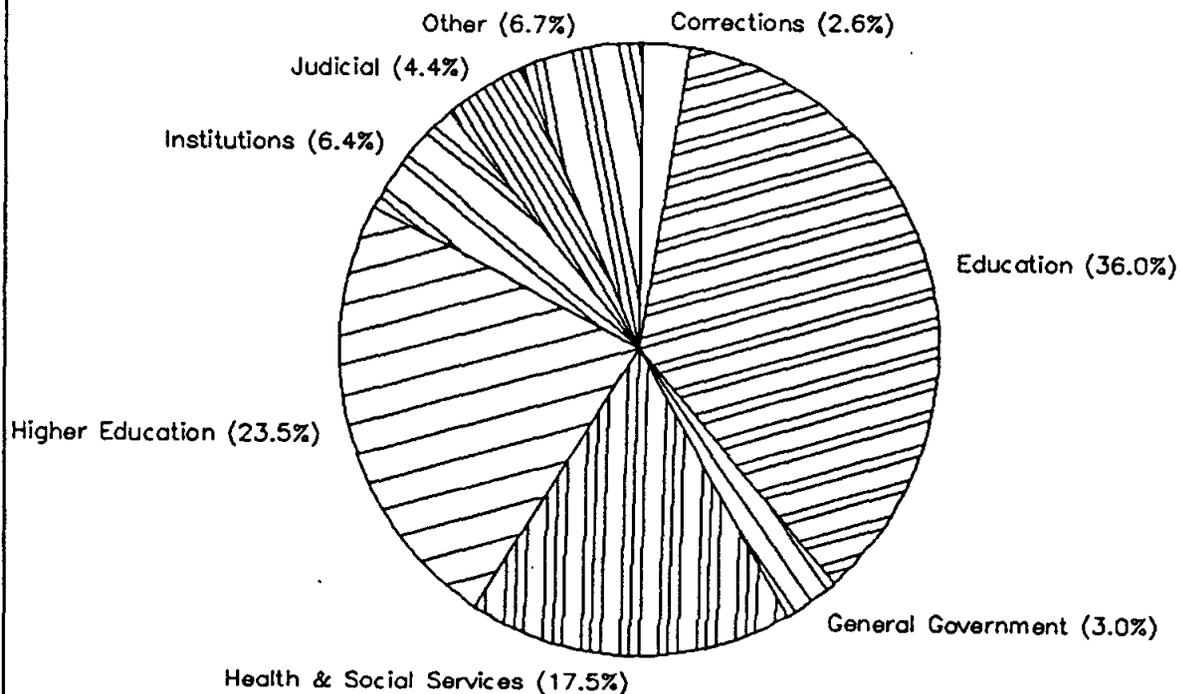
c/ S.B. 91-123 lowers the reserve requirement to 3% from 4%.

COLORADO STATE BUDGET 1981-82

ALL FUNDS



GENERAL FUND

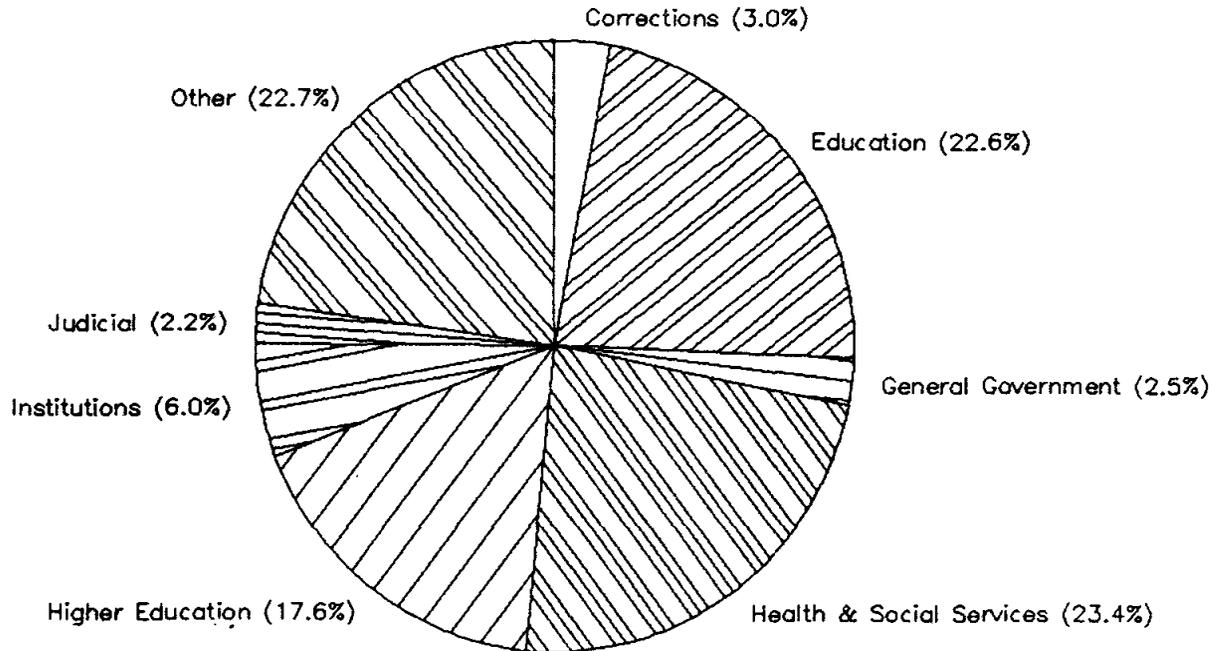


General Government includes the Office of Governor and the Departments of Personnel and Administration.

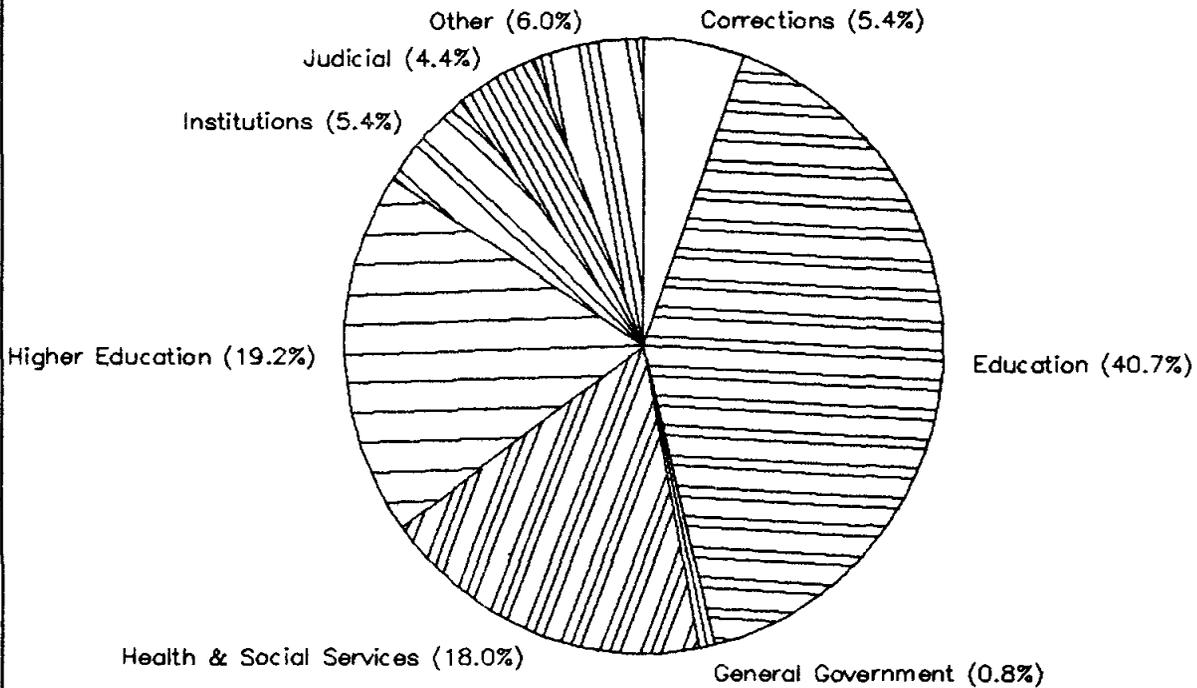
Other includes the Departments of Agriculture, Labor and Employment, Law, Legislature, Local Affairs, Military Affairs, Natural Resources, Public Safety, Regulatory Agencies, Revenue, State, Transportation, Treasury, and Capital Construction.

COLORADO STATE BUDGET 1991-92

ALL FUNDS



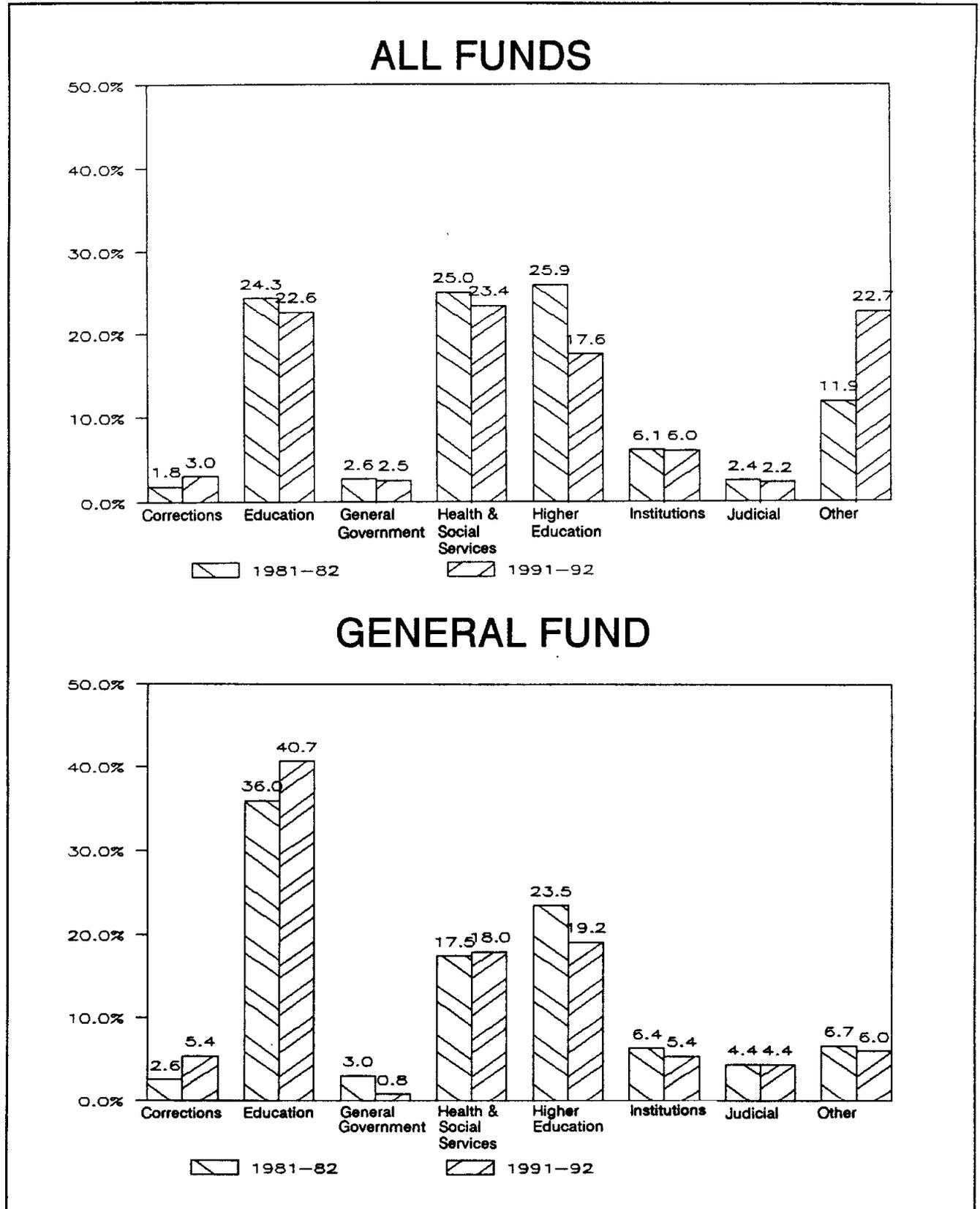
GENERAL FUND



General Government includes the Office of Governor and the Departments of Personnel and Administration.

Other includes the Departments of Agriculture, Labor and Employment, Law, Legislature, Local Affairs, Military Affairs, Natural Resources, Public Safety, Regulatory Agencies, Revenue, State, Transportation, Treasury, and Capital Construction.

COLORADO STATE BUDGET 1991-92 and 1981-82 COMPARED



General Government includes the Office of Governor and the Departments of Personnel and Administration.

Other includes the Departments of Agriculture, Labor and Employment, Law, Legislature, Local Affairs, Military Affairs, Natural Resources, Public Safety, Regulatory Agencies, Revenue, State, Transportation, Treasury, and Capital Construction.

GENERAL POLICIES

The appropriations for many line items are determined by general policies. Listed below are these line items along with a brief explanation of the general policy.

Administrative Law Judge Hours

Funds for administrative law judge hours are included for those departments utilizing administrative law judge services. The appropriation is based each agency's projected use. The departmental detail is shown in the Department of Administration, Division of Administrative Hearings section of this report.

ADP Capital Outlay

Funds for the replacement or addition of automated data processing equipment are appropriated as separate line items. Requests for these items are reviewed by the Information Management Commission before submission to the Joint Budget Committee. The appropriations are, on the whole, consistent with the recommendations of this commission.

Employment Security Payments

The appropriation for employment security payments is made to each department directly. Footnote 1 indicates that the amounts appropriated to departments for this expense are the total amounts available, and that any costs beyond the appropriated amounts shall come from the personal service line items against which the claims are made. Funds are appropriated to the Department of Administration to contract for a claims manager to monitor claims filed against the state.

Group Health and Life Insurance

Funds to cover the costs of group health and life insurance are appropriated directly to each department. This approach enables each department to know the amount available at the beginning of each fiscal year and to manage accordingly. S.B. 91-245 appropriates funds to increase the state contribution for group health insurance for employees enrolled in family coverage only.

Indirect Cost Recoveries

Indirect cost recoveries from cash- and federally-funded programs are identified in both the executive director's office, where they are earned, and at the division level, from which they are collected. Language is included with each appropriation which distinguishes between statewide indirect cost recoveries and departmental indirect cost recoveries. Consequently, this method produces a double-counting of funds because the same funds appear both as revenues in the executive director's office and as expenditures in the divisions.

Lease Purchase

The practice of appropriating funds for the lease purchase of equipment as a separate line item in each department is continued. No funds may be expended for lease purchase except those specifically appropriated for that purpose. The appropriations continue funding of existing lease purchase agreements. Requests for additional lease purchase funds are examined on a case-by-case basis and funded where appropriate.

Legal Services

Funding for legal services for state agencies are appropriated to each individual department to purchase necessary legal services from the Department of Law.

Leased Space

All appropriations for leased space are centralized in each department's executive director's office. The intent of this line item is to ensure that executive directors review and manage their departments' utilization of leased space. No funds may be expended for leased space unless appropriated for that purpose.

Operating Expenses

The amounts appropriated for operating expenses, with some exceptions, are held constant from the FY 1990-91 appropriated amount.

Payment to Risk Management and Property Funds

This line item appears in each department's executive director's office. The appropriation represents each department's share, based on loss history, of the statewide cost of property and liability insurance coverage.

Purchase of Services from Computer Center

The appropriation continues the line item in each department which completely cash funds the operating costs of General Government Computer Center (GGCC). Each agency has a line item appropriation which represents a projection of its use in the appropriation year. Once these amounts are known, GGCC sets the rates for each type of computer use, based on total projected costs of operation.

Salary Survey, Anniversary Increases and Shift Differential

The appropriation for the salary survey represents an average increase of 3.87%. Anniversary increases and shift differential are also funded in this line item.

Short-term Disability Insurance

Effective August 1, 1988, all state employees became eligible for 100% employer-paid short-term disability insurance. Funding for this program is appropriated directly to each department.

Utilities

The appropriations for utility costs are determined by adjusting current year rates by anticipated rate and use changes which may occur in the appropriation year. These adjustments are made after consulting with a number of public utility agencies.

Vehicle Lease Payments

A department's appropriation for this line item is based on the amount necessary for the department to make its vehicle lease payments to the Fleet Management Program in the Division of Central Services, Department of Administration.

Workers' Compensation Insurance Premiums

Each department is assessed a portion of the state workers' compensation premium, based on individual loss history. A line item appropriation is made in each department specifying funding sources. A matching amount of cash spending authority is appropriated to the Division of Risk Management in the Department of Administration. The appropriation includes funds for a loss control program and for administrative expenses. Currently, the program covers all state departments and the legislative and judicial branches of government, except for the University of Colorado which is self-insured.

DEPARTMENT OF ADMINISTRATION

The Department of Administration was established to provide services which are central to the operation of state government. Its responsibilities include maintaining the state's fiscal accounts and controlling its financial activities; maintaining the state's archives and public records; maintaining the buildings in the Capitol Complex; providing central services to agencies in the Denver metropolitan area, including mail, printing, copying and motor pool services; maintaining the state's telecommunications system; providing centralized computer services; providing administrative law judge services; controlling the state's purchasing activities; coordinating capital construction and controlled maintenance projects; providing management of the state's motor vehicle fleet; providing centralized lease management for state agencies located in nine Colorado communities; and overseeing the state's self-insurance program.

Operating Budget

Executive Director	\$ 2,843,105	\$ 7,829,201	\$ 8,342,519	\$ 9,385,984
Central Services	10,504,747	12,374,451	18,270,658	17,433,775
Accounts and Control	7,351,980	6,222,427	2,405,915	2,344,498
General Government				
Computer Center	9,126,504	11,475,204	14,846,284	14,158,885
Archives and Public				
Records	415,966	421,789	434,188	456,836
Capitol Complex	4,924,424	5,035,748	4,810,986	4,701,887
Purchasing	601,409	636,279	685,502	675,769
Telecommunications	6,460,148	7,382,834	10,321,757	11,918,601
Administrative				
Hearings	1,165,485	1,185,551	1,531,719	1,932,431
Risk Management	4,090,893	11,156,920	12,071,697	15,244,715
State Buildings	1,847,506	1,898,253	1,967,416	1,967,947
GRAND TOTAL	\$ 49,332,167	\$ 65,618,657	\$ 75,688,641	\$ 80,221,328
General Fund	13,544,424	14,416,902	13,353,635	15,539,529 a/
Cash Funds	34,805,567	50,012,924	62,335,006	64,681,799 b/
Federal Funds	982,176	1,188,831	0	0

a/ Includes \$2,338 appropriated by H.B. 91-1026.

b/ Includes \$151,506 appropriated by S.B. 91-149; \$325,441 appropriated by S.B. 91-218; \$70,633 appropriated by S.B. 91-245; \$15,000 appropriated by H.B. 91-1007; \$20,000 appropriated by H.B. 91-1263; and reduced \$48,927 by H.B. 91-1026.

<u>FTE Overview</u>	530.6	554.5	602.0	608.5 a/
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a/ Includes 14.1 FTE appropriated by S.B. 91-218.

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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OFFICE OF THE EXECUTIVE DIRECTOR

The Executive Director's Office is responsible for the management and administration of the Department. It is also charged by statute with reviewing the overall management and programs of state government. The Office includes an administrative service section which provides centralized fiscal, accounting and budgeting services for the Department. The Office also has a personnel section which provides for the Department's personnel requirements. The appropriation for the Colorado Financial Reporting System (COFRS) is only for the operation of the system. In the past, the appropriation has been for both the operation and implementation of the system. Two items, Employment Security Contract Payment and Employees Emeritus Retirement, formerly contained in the Division of Accounts and Control were moved to the Executive Director's Office beginning in FY 1990-91 to facilitate the administration of the programs.

Operating Budget

General Fund	\$ 1,190,264	\$ 1,772,990	\$ 3,832,733	\$ 5,629,954	a/
Cash Funds	1,652,841	6,056,211	4,509,786	3,756,030	b/
Other Cash Funds	1,536,785	5,926,421	4,364,971	3,756,030	
Highway Users Tax Fund	116,056	129,790	144,815	0	
Total	\$ 2,843,105	\$ 7,829,201	\$ 8,342,519	\$ 9,385,984	

a/ Includes \$2,338 appropriated pursuant to H.B. 91-1026.

b/ Includes \$70,633 appropriated by S.B. 91-245; \$15,000 appropriated by H.B. 91-1007; \$20,000 appropriated by H.B. 91-1263; and reduced \$48,927 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	16.0	24.8	36.7	40.5
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Comparative Data

Executive Director:				
Vouchers Processed	14,200	13,565	15,500	15,500
Billings for Services	24,863,394	43,449,050	52,125,489	58,619,559

Information Management

Commission:				
Strategic Plans Reviewed	N/A	N/A	N/A	22
Tactical Plans				

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Reviewed	N/A	N/A	N/A	19
Requests Reviewed	87	78	61	58
Value of Requests	\$14,303,004	\$11,946,970	\$23,872,688	\$17,572,740
Requests Approved	34	45	33	49
Value of Approved Requests	\$7,607,292	\$5,917,537	\$15,415,936	\$12,035,475
Requests Disapproved	53	33	28	9
Value of Disapproved Requests	6,650,712	6,029,433	8,456,752	5,537,265
Colorado Financial Reporting System:				
Agencies On-Line	0	3	25	25
Service Calls Received	0	547	9,900	9,000
Service Issues Resolved	0	447	9,800	8,920
Modules Implemented	0	10	12	17
Reports Issued	0	3,000	77,000	100,000
Hours of Down Time	0	5.4	172	120

Explanation

Funds are included for vehicle lease payments for the Department and for the purchase of legal services from the Department of Law. Included in the appropriation is an additional 1.0 FTE for a position that has been on loan in the past from the Division of Central Services. The appropriation for the Colorado Financial Reporting System (COFRS) is to provide an additional 2.8 FTE for the daily operation of the system. The appropriation also includes an increased funding level of \$1.8 million for leased space attributable to the renovation of the State Services Building. The tenants of the building are currently located in leased space until the renovation is complete. The expected date of completion is September, 1992. No vacancy savings factor has been applied.

Footnote 1 states that any additional employment security costs will be paid from each department's personal services appropriations.

Footnote 2 requests that each department include a detailed explanation of the types of services purchased from the General Government Computer Center in its budget request.

Footnote 3 requests that the Information Management Commission (IMC) and the Digital Data Network submit quarterly financial reports. During the payback period for the Digital Data Network, the charges to the customer are to be consistent with those charged in the private sector. After payback, the billing rate should be lowered to only cover expenses and provide for a depreciation/replacement fund. The cost savings to the state, as a result of the Digital Data Network, is to be documented by the Division.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Footnote 4 requests that COFRS implement three modules during FY 1991-92: labor data collection; extended purchasing; and budget formulation. In addition, the project management is requested to submit quarterly financial reports to the Joint Budget Committee.

DIVISION OF CENTRAL SERVICES

The function of the Division is to realize economies in governmental costs by providing centralized services to state agencies. The services provided include processing of incoming and outgoing mail, mail delivery and messenger services, office supplies, copying, printing and graphics design, microfilming, and vehicle leasing. The Division is entirely cash funded from user fees.

Operating Budget

Total - Cash Funds	\$	10,504,747	\$	12,374,451	\$	18,270,658	\$	17,433,775	a/
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a/ Includes \$146,026 appropriated by S.B. 91-149.

FTE Overview

Administration	12.5	12.5	12.5	11.5
Print Shop and Graphics	29.0	29.1	29.1	28.1
Copiers	2.0	2.0	2.0	2.0
Microfilm	8.0	8.0	14.0	14.0
Quick Copy Centers	7.0	7.0	7.0	7.0
Motor Pool/Garage/ Fleet Management	14.5	14.5	14.5	14.5
Mail Services	40.9	40.5	40.9	40.9
North Campus	2.0	2.0	2.0	2.0
Central Collections	19.0	19.0	19.0	19.0
Totals	134.9	134.6	141.0	139.0

Comparative Data

Print Shop/Graphics Impressions	71,167,075	76,307,121	82,961,122	82,000,000
Cost Per Impression	\$0.01646	\$0.01611	\$0.01527	\$0.01492

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Quick Copy/Copiers				
Copies	55,072,490	52,878,959	53,000,000	53,500,000
Cost Per Copy	\$0.026	\$0.023	\$0.028	\$0.028
Microfilm/Documents				
Processed	3,677,200	4,723,258	17,000,000	18,000,000
Cost Per Document	\$0.0676	\$0.0486	\$0.0290	\$0.0252
Fleet Management				
Miles	15,339,917	16,461,366	19,272,000	20,820,000
Average Miles Per Vehicle	12,381	11,153	12,000	12,000
Average Cost Per Vehicle	\$0.2318	\$0.2022	\$0.1946	\$0.2100
Vehicles in Fleet Program	1,558	1,839	1,970	2,099
Vehicles in Fleet Maintenance Program	1,239	1,475	1,606	1,735
Mail Services				
Pieces	18,563,219	18,328,140	18,485,197	18,700,000
Collections				
Dollars Collected	\$4,800,000	\$5,800,000	\$6,000,000	6,500,000
Average Age of Account When Collected (Months)	18	18	18	18
Dollars Collected Per FTE	\$480,000	\$580,000	\$600,000	\$650,000

Explanation

Cash spending authority of \$3,661,856 is included to provide for the Department's purchase cost for the replacement of 277 vehicles in the Fleet Management Program. The appropriation includes 6.0 additional FTE for the microfilm section. The microfilm section has been awarded the bid to perform the microfilming for the Department of Revenue's tax records. Additional FTE changes include: a decrease of 1.0 FTE for the administration section as the position was transferred to the Executive Director's Office; and a decrease of 1.0 FTE for the print shop and graphics section as the purchase of a new printing press has eliminated the need for this position. Also included within the appropriation for this Division are increases of \$73,000 for machine leases for the quick copy centers and \$413,051 for mail services due to the increased postage rates. A vacancy savings factor was applied to the following sections: 3% for print shop and graphics; 2% for microfilm; 3% for mail services; and 2% for central collections.

Senate Bill 91-249 appropriates \$146,026 to the Department of Administration from the Limited Gaming Fund to allow for the acquisition of vehicles for use by the newly-created Limited Gaming Control Commission.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Footnote 5 encourages the Division to utilize alternative clean burning fuels in at least ten percent of all new replacement vehicles in the Fleet Management Program.

ACCOUNTS AND CONTROL

The Division is responsible for managing the financial affairs of the state, establishing procedures for financial administration and control for all state agencies, and issuing warrants for the payment of state obligations. With its field controllers, the Division provides specialized accounting services to the various state agencies. The Employee Benefits Unit, which includes the State Employees Group Insurance program and the Deferred Compensation Plan, was moved to the Department of Personnel by S.B. 54, 1989 Session. The Short-term Disability Insurance appropriation was also moved to the Department of Personnel by H.B. 90-1291. However, beginning in FY 1991-92, the Short-term Disability Insurance appropriation is made to the Executive Director's Office for distribution to the various agencies.

Operating Budget

General Fund	\$ 5,216,832	\$ 4,132,542	\$ 2,248,890	\$ 1,726,247
Cash Funds	<u>1,962,648</u>	<u>1,917,385</u>	<u>157,025</u>	<u>618,251</u>
Other Cash Funds	1,959,168	1,913,905	157,025	618,251
Highway Users				
Tax Fund	3,480	3,480	0	0
Federal Funds	172,500	172,500	0	0
Total	\$ 7,351,980	\$ 6,222,427	\$ 2,405,915	\$ 2,344,498

FTE Overview

General Operations	32.8	33.0	35.0	35.0
Group Insurance	<u>8.0</u>	<u>8.0</u>	<u>0.0</u>	<u>0.0</u>
Total	40.8	41.0	35.0	35.0

Comparative Data

Warrants Processed	1,260,000	1,224,000	980,000	1,100,000
Contracts Reviewed and Processed	4,400	4,545	4,800	4,600

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Documents Reviewed and Processed	92,000	80,500	5,000	5,000
Internal Audits Completed	0	0	25	25
Total Indirect Cost Recoveries Assessed	\$19,244,159	\$25,638,113	\$23,844,434	\$25,950,041

Explanation

The appropriation is for a continuing level of FTE. However, the General Fund appropriation to the Division has decreased slightly due to a projected decrease in the service needs from the General Government Computer Center. A vacancy savings factor of 3% was applied.

GENERAL GOVERNMENT COMPUTER CENTER

The Division is responsible for providing computer-related services to agencies of state government. Services are provided to all state departments because the state's financial reporting system is maintained at the Center. Many state departments which do not have their own computer centers utilize the Center for all computer applications. Major services provided include data entry, data communications, system development, programming, technical services and systems maintenance. The Colorado Financial Reporting System is also operated through the General Government Computer Center. The Division is entirely cash funded from user fees.

Operating Budget

Total - Cash Funds \$ 9,126,504 \$ 11,475,204 \$ 14,846,284 \$ 14,158,885 a/

a/ Includes \$5,480 appropriated by S.B. 91-249.

FTE Overview 148.2 151.2 177.0 168.0

Comparative Data

Computer Memory Capacity (mega bytes)	128	128	192	192
Central Processing Unit Use - Keystrokes	16,573,899	22,391,083	24,097,083	25,673,189
On-line Disk Storage (giga bytes)	160	215	245	275

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
On-line Terminals	2,692	4,600	7,900	8,500
On-line Transactions	13,583,000	17,698,000	19,725,000	22,631,021
Tape Mounts	49,010	55,950	59,307	63,459
Batch Jobs (Monthly)	150,000	161,070	178,230	197,122
Prime Shift Peak % of Capacity	76.3%	89.1%	71.2%	83.6%

Explanation

The appropriation includes a reduction of 9.0 FTE due to a decreasing workload for the data entry section. Also included in the appropriation is \$129,600 for increased magnetic disk storage space; \$214,801 for telecommunications support to install new data communications lines; and \$354,703 for a disaster recovery system. In addition, the scheduled lease purchase payment for the new central processing unit is \$1.1 million less than the payment for FY 1990-91. A vacancy savings factor of 3% was applied.

Senate Bill 91-249 appropriates \$5,480 to the Department of Administration from the Limited Gaming Fund to allow the Limited Gaming Control Commission to utilize the services of the General Government Computer Center.

ARCHIVES AND PUBLIC RECORDS

The Division's responsibilities include the preservation of permanent state records, the destruction of records of limited value, and the administration of a statewide archives and records management program. The Division also assists local governments in developing and operating their own records management and archives programs by conducting workshops around the state.

Operating Budget

Total - General Fund	\$	415,966	\$	421,789	\$	434,188	\$	456,836
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<u>FTE Overview</u>	12.0	12.0	12.0	12.0
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Comparative Data

New Records Deposits (cubic feet)	4,200	4,005	4,200	4,000
New Microfilm Deposits (rolls of film)	11,300	11,619	11,700	11,700

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Records Disposals (cubic feet)	46,000	48,123	47,000	48,000
Field Assistance and Training	775	771	775	780
Agency Programs Administered	2,608	2,681	2,710	2,725

Explanation

The appropriation provides for a continuing level of 12.0 FTE. No vacancy savings factor was applied. Included in the appropriation are funds for microfilming of permanent records to continue efforts to alleviate the records storage problems faced by the Division.

CAPITOL COMPLEX DIVISION

The Division is responsible for the physical operation, maintenance and security of the buildings in the Capitol Complex, the Governor's residence, the General Government Computer Center, and the State Services Building in Grand Junction. The Division provides custodial, grounds maintenance, physical maintenance, utilities, and security services for the Capitol Complex.

Operating Budget

General Fund	\$	4,448,673	\$	4,349,880	\$	4,321,600	\$	4,462,870
Cash Funds - User Fees		475,751		685,868		489,386		239,017
Total	\$	4,924,424	\$	5,035,748	\$	4,810,986	\$	4,701,887

FTE Overview

Capitol Complex	77.4	81.0	84.0	81.0
Grand Junction Office Building	1.0	1.0	1.0	1.0
Total	<u>78.4</u>	<u>82.0</u>	<u>85.0</u>	<u>82.0</u>

Comparative Data

Work Orders	15,942	10,152	9,750	8,500
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Preventive Maintenance				
Work Orders	N/A	N/A	3,800	5,750
Service Contracts	26	28	29	29

Explanation

The appropriation is for reduction of 3.0 FTE for the housekeeping, grounds, and physical plant section. These are FTE positions which otherwise would not be able to be filled due to the application of a vacancy savings factor. The cash funding for this Division has been reduced because, in the past, the Judicial Department received a General Fund appropriation for utilities and transferred the funds to the Capitol Complex Division. The appropriation now includes General Fund for this purpose and eliminates the appropriation to the Judicial Department. Further, the appropriation for utilities has been decreased due to the closure of the State Services Building for renovation. In addition, the appropriation does not include any funding for the maintenance of the Library for the Blind and Physically Handicapped. This appropriation is now included in the Department of Education. A vacancy savings factor of 3% was applied.

DIVISION OF PURCHASING

The Division is responsible for establishing and enforcing standards and guidelines for all state agencies in matters of purchasing. The Division provides purchasing services to agencies of state government which have not been delegated purchasing authority by the Division.

Operating Budget

General Fund	\$	569,411	\$	634,306	\$	685,502	\$	675,769
Cash Funds - Grants		31,998		1,973		0		0
Total	\$	601,409	\$	636,279	\$	685,502	\$	675,769

FTE Overview

Management	1.0	1.0	2.0	2.0
Purchasing Agents	7.0	9.0	8.0	8.0
Support Staff	5.3	5.5	6.0	6.0
Total	13.3	15.5	16.0	16.0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Comparative Data</u>				
Purchase Orders Issued	215,570	208,998	225,500	225,500
Dollars- All Purchase Orders	\$ 474,300,000	\$ 367,300,000	\$ 510,000,000	\$ 515,000,000
Average Value Per Purchase Order	\$ 2,200	\$ 1,757	\$ 2,262	\$ 2,284
Requests for Proposals Issued (RFP)	94	100	110	115
Purchase Orders Per Buyer	945	850	875	857
Awards/Contracts Per Buyer	N/A	14.3	13.8	15.3
Average Days From Requisition to Purchase Order	22.0	19.3	16.0	12.0

Explanation

The appropriation reflects a reduced level of funding due to a one-time appropriation for FY 1990-91 for a credit card pilot program which received an appropriation of \$25,000. The appropriation is for a continuing level of FTE. No vacancy savings factor was applied.

Footnote 6 requests the Division to document the savings, by department, as a result of the Credit Card Procurement System. An annual report is to be submitted to the Joint Budget Committee on October 1 of each year.

DIVISION OF TELECOMMUNICATIONS

The Division is responsible for developing, administering, and maintaining a current and long-range telecommunications plan for the state. The Division operates and maintains the state's telecommunications network for both voice and data communications. The core of this network includes the state's microwave relay system which relays both radio and telephone communications. This network links 250 state and local government agencies. The Division also provides technical assistance to local governments and implements the Disabled Telephone Users relay.

Operating Budget

General Fund	\$ 896,378	\$ 898,203	\$ 918,900	\$ 1,635,058
Cash Fund	<u>5,563,770</u>	<u>6,484,631</u>	<u>9,402,857</u>	<u>10,283,543</u>

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Highway Users				
Tax Fund	1,548,117	1,552,353	1,628,748	918,839
User Receipts	4,015,653	4,604,821	6,143,449	6,160,729
Telephone Surcharge	0	327,457	1,630,660	3,203,975
Total	\$ 6,460,148	\$ 7,382,834	\$ 10,321,757	\$ 11,918,601

FTE Overview

Administration	11.0	10.2	11.0	11.0
Maintenance	39.0	38.0	39.0	39.0
Network Programs	10.0	10.0	10.0	10.0
Total	60.0	58.2	60.0	60.0

Comparative Data

Engineering Projects	40	24	35	37
Project Implementation				
Hours	15,000	16,264	17,252	17,311
Telephone Equipment				
Change Orders	1,800	2,521	2,775	2,990
Cost to the End User				
For Long Distance	\$1,500,000	\$2,530,000	\$2,442,000	\$2,800,000
Total Long Distance				
Minutes Billed	7,100,000	10,354,000	10,619,000	12,620,000
Agencies Utilizing the				
Digital Data				
Network	84	172	245	300

Explanation

The appropriation for the administration and maintenance sections of the Division provide for a continuing level of FTE. Due to the statewide indirect cost recovery plan, the amount of funding for the Division from the Highway Users Tax Fund has been reduced. This new plan dictates funding from the General Fund to increase.

The network programs appropriation is for increased spending authority for the Long Distance Telephone line as a result of continued implementation of the Digital Data Network. For the Disabled Telephone Users Fund, an increase of \$1.57 million is appropriated. The increase is a reflection of annualized funding for the new dual-party relay system. A vacancy savings factor of 2% was applied to the maintenance section within this Division.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Footnote 7 requests that the Division, along with the Information Management Commission, assist the State Patrol in developing a statewide telecommunications plan to replace and update the current system. It is requested that the plan examine the cost-effectiveness of funding the replacement in one payment versus phasing in the costs over several years, as well as the cost and benefits of consolidation.

DIVISION OF ADMINISTRATIVE HEARINGS

This Division is required by statute to provide administrative law judges to hear cases upon request by agencies of the state government. Departments utilizing the Division's services include: Corrections, Education, Health, Institutions, Labor and Employment, Regulatory Agencies, and Social Services. The Division was also required by statute to provide administrative law judges for school districts to rule on teacher tenure cases. However, pursuant to H.B. 90-1159, the Division will no longer rule on teacher tenure cases.

Operating Budget

Total - Cash Funds	\$	1,165,485	\$	1,185,551	\$	1,531,719	\$	1,932,431	a/
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a/ Includes \$325,441 appropriated by S.B. 91-218.

FTE Overview

Administrative					
Law Judges	15.0	15.8	16.7	32.4	
Legal Assistants	0.0	0.0	1.0	1.0	
Support Staff	4.0	4.8	6.6	6.6	
Total	19.0	20.6	24.3	40.0	a/

a/ Includes 14.1 FTE appropriated by S.B. 91-218.

Comparative Data

Cases Docketed	10,277	10,108	10,417	11,461
Percent of Decisions Issued Within 60 Days				
Workers' Comp	85%	91%	94%	97%
Regulatory	53%	56%	68%	73%

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Hearings Held:				
Social Services	838	1,084	727	801
Regulatory Agencies	94	118	51	62
Workers' Comp	5,346	4,947	4,800	5,280
Total	<u>6,278</u>	<u>6,149</u>	<u>5,578</u>	<u>6,143</u>
Decisions Issued:				
Social Services	838	1,084	727	801
Regulatory Agencies	94	118	51	62
Workers' Comp	7,144	7,428	8,032	8,835
Total	<u>8,076</u>	<u>8,630</u>	<u>8,810</u>	<u>9,698</u>
Cases Settled:				
Social Services	1,073	647	760	782
Regulatory Agencies	134	140	84	101
Workers' Comp	5,320	4,462	4,549	5,005
Total	<u>6,527</u>	<u>5,249</u>	<u>5,393</u>	<u>5,888</u>
Cases Pending:				
Social Services	0	0	315	N/A
Regulatory Agencies	0	6	80	N/A
Workers' Comp	5,153	4,756	4,376	4,026
Total	<u>5,153</u>	<u>4,762</u>	<u>4,771</u>	<u>4,026</u>

Explanation

Due to an increased use of administrative law judges by the Department of Labor and Employment, an additional 1.6 FTE are appropriated to the Division. Also, a new line item has been inserted to address the workers' compensation backlog. The new line accounts for an increase of \$100,164. No vacancy savings was applied to this Division.

Senate Bill 91-218 increased the Workers' Compensation Administration Program in the Division of Labor through increased review of claims and quicker adjudication. In order to implement the bill, \$325,441 in cash funds and 14.1 FTE are appropriated to the Division.

DIVISION OF RISK MANAGEMENT

The Division administers a risk management program for all state agencies, which involves supervising the investigation, adjustment and legal defense of property, liability, and workers' compensation claims and administering programs designed to decrease and control the exposure and liability of the state to claims. The Division also administers the Risk Management Fund, which was created as a reserve to protect the state against liabilities and to fund the administrative costs of risk management. The State Claims Board

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

oversees the management of the Risk Management Fund and the payment of claims. The Division also administers the self-insured property coverage for the state's real and personal property. Beginning in FY 1989-90, the Division was also responsible for a statewide self-insurance program for workers' compensation costs. To minimize these costs, the Division now operates a loss control program for state government.

Operating Budget

General Fund	\$	0	\$	1,257,522	\$	0	\$	0
Cash Funds - User Agencies		4,090,893		9,639,463		12,071,697		15,244,715
Federal Funds		0		259,935		0		0
Total	\$	4,090,893	\$	11,156,920	\$	12,071,697	\$	15,244,715

<u>FTE Overview</u>	4.0	10.6	11.0	12.0
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Comparative Data

Number of Claims Filed:

Liability	1,558	1,593	1,760	1,945
Property	73	73	77	82
Workers' Comp	N/A	3,000	4,150	4,565

Average Cost of Claim:

Liability	\$1,255	\$680	\$1,420	\$1,250
Property				
Workers' Comp	N/A	\$12,375	\$12,415	\$14,635

Explanation

Due to a 28% workload increase in workers' compensation claims, the appropriation is for an additional 1.0 FTE for a data entry position. The appropriation reflects an increase of \$489,750 for liability fund assessments. The appropriation is based on loss history for the period from September 1985 through June 1990. A majority of the increase, \$300,000, is attributable to depositors of state-chartered industrial banks claims against the state.

For the property insurance assessment, the appropriation is for an increase of \$250,000, which is primarily a reflection of the damage caused by the hail storm and Limon tornado which occurred during the summer months of 1990. The appropriation for the workers' compensation premium is for an increase of

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

\$2,436,541. The appropriation is based on a study by the Office of State Planning and Budgeting as the Division does not yet have the historical data necessary to determine the premiums. A vacancy savings factor was not applied to this Division.

Footnote 8 requests the Division to report quarterly to the Joint Budget Committee on the progress made in implementing loss control programs in the agencies which pay workers' compensation premiums.

Footnote 9 requests the Division to report to the Joint Budget Committee by December 1, 1991, on the method and calculations which will be in place to determine the workers' compensation premium for FY 1992-93. The footnote indicates that it is the intention of the General Assembly that FY 1991-92 will be the last year in which the Office of State Planning and Budgeting study will be utilized in determining workers' compensation rates.

STATE BUILDINGS DIVISION

The Division has numerous specific statutory responsibilities. Major responsibilities include overseeing state capital construction projects and the maintenance of state facilities; developing and enforcing construction standards; negotiating leases; and maintaining an inventory of state real property. The Division also supervises the state's controlled maintenance projects. An additional responsibility is the management of state leases in communities outside the Denver metropolitan area where the state has numerous leases for various state agencies.

Operating Budget

General Fund	\$	806,900	\$	949,670	\$	911,822	\$	952,795
Cash Funds		<u>230,930</u>		<u>192,187</u>		<u>1,055,594</u>		<u>1,015,152</u>
Agency Receipts		59,406		51,140		914,093		890,599
Highway Users								
Tax Fund		171,524		141,047		141,501		124,553
Federal Funds		809,676		756,396		0		
Total	\$	1,847,506	\$	1,898,253	\$	1,967,416	\$	1,967,947

<u>FTE Overview</u>		4.0		4.0		4.0		4.0
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Comparative Data</u>				
Leases Negotiated Agencies/Projects Assisted	253	280	260	275
Agencies With Delegated Review and Approval Authority	44	44	44	44
Average Cost of Controlled Maintenance Projects	0	10	11	13
New Controlled Maintenance Projects	\$188,300	\$110,641	\$94,791	\$100,000
Value of Controlled Maintenance Projects	101	139	75	90
Agencies Assisted in Formulation of RFP's	\$ 19,018,300	\$ 15,379,042	\$ 7,109,349	\$ 9,000,000
Agencies Assisted With Procedural Questions	44	34	34	32
	44	44	44	44

Explanation

The appropriation reflects an increase of funding from the General Fund and a decrease of cash funds. The funding split for the State Office Facility Leases line has changed as the occupants of the buildings, and the respective funding sources, have changed since FY 1990-91. A continuing level of FTE has been appropriated to the Division. No vacancy savings factor has been applied to the Division.

ACCOUNTABILITY MEASURES

EXECUTIVE DIRECTOR'S OFFICE

Achieving Department goals and objectives
 Managing financial resources
 Continuing budget assumptions

INFORMATION MANAGEMENT COMMISSION

Requests reviewed
 Strategic and tactical plans reviewed
 Identify systems in which efficiencies could be realized

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

Identify areas for policy definition

COLORADO FINANCIAL REPORTING SYSTEM (COFRS)

Implementation of all mandatory COFRS modules

Perform post implementation review

Minimal disruptions to the COFRS system

Fully implement the security system

Maintain and improve customer service

Successful year-end closing of the state's books

DIVISION OF CENTRAL SERVICES

Cost per unit while considering quality and timeliness

Collection rate and amount collected in relation to account age

Vehicle utilization rate

Cost/mile

DIVISION OF ACCOUNTS AND CONTROL

Provide consultation and technical support for state agencies

Coordinate and integrate financial administration, control and policy

Maximize indirect cost recoveries

Number of documents processed

Number of internal audits completed

GENERAL GOVERNMENT COMPUTER CENTER

Central processing unit use

DIVISION OF STATE ARCHIVES AND PUBLIC RECORDS

Number of inquiries serviced

Number of state and local agencies serviced

Rolls of microfilm archived

Number of field workshops

Number of record deposits

Number of agency programs administered

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

CAPITOL COMPLEX DIVISION

Reduce system and equipment failures

Reduce response time

Number of work orders generated

Number of contracts for services

Number of preventive maintenance work orders generated

Improved use of skilled trades specialists due to implementation of decentralized maintenance

Higher quality and quantity of work per mechanic assigned to each building

DIVISION OF PURCHASING

Requisitions processed per buyer

Award/contracts per buyer

Number of products covered by award/contract

Dollar value and number of purchases on award and their ratio to total purchases

Timeliness of requisition processing

Average value per purchase order

RFP's processed

DIVISION OF TELECOMMUNICATIONS

Integrate products and services of state government and develop uniform standards

Provide secure and recoverable information systems

Continue implementation of digital data network, the State Patrol's radio, and the disaster emergency radio

Number of projects performed

Cost to the end user

DIVISION OF ADMINISTRATIVE HEARINGS

Percent of workers' compensation and Regulatory Agencies decisions issued within 60 days

Ratings of judge evaluation surveys

Cases docketed

Hearings held

Decisions issued

Cases settled

Cases pending

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

DIVISION OF RISK MANAGEMENT

Liability program - cost comparison with private industry

Property program - cost in relationship to service provided

Workers' compensation - level of service, timeliness of claims adjustment, cost, method used to determine premiums

STATE BUILDINGS DIVISION

Number of leases negotiated

Number of agencies/projects assisted

Development of procedures, manuals and guidelines

Number of agencies with delegated review and approval authority

NEW LEGISLATION

S.B. 91- 1 Defines lease-purchase agreements executed under the state's master leasing program and requires an affirmative vote of each director of the Capital Finance Corporation before an additional lease-purchase agreement is approved.

S.B. 91- 15 Requires the state to provide written notice to a debtor that such debt owed the state shall be offset against any tax refund owed to the debtor. The bill also allows the debtor to dispute the debt prior to the offset of the debt.

S.B. 91- 28 Changes the length of time required for publishing public notice prior to the selection of professional service contracts on state construction projects. Changes the amount of times the notice must appear in one or more daily newspapers.

S.B. 91- 140 Requires that state agencies are to refer all uncollected debts to the controller within 30 days of becoming past due. After 120 days, the state controller may assign cases to private collection agencies pursuant to the provisions of the procurement code.

S.B. 91- 218 Increases the workers' compensation administration program in the Division of Labor through increased review of claims and quicker adjudication. Appropriates \$325,441 in cash funds and 14.1 FTE to the Division of Administrative Hearings.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

- H.B. 91-1009 Defines "cost" as related to the Division of Central Services for the purposes of determining whether the Division is competitive with the private sector; provides that state agencies are to be notified by the Division that services may be obtained from the private sector; and the Division Director is to keep accurate records of the costs of providing each service and the imputed cost of government fees and taxes, excluding income taxes.
- H.B. 91-1020 Provides that the member appointed to the Employee Incentive Suggestion Board by the Governor is to be from the private sector with expertise in personnel matters and incentive programs. Provides that, as an award, employees are to receive 10 percent of the documented savings.
- H.B. 91-1036 Authorizes the state controller to electronically approve or disapprove commitment vouchers and to make payment of state obligations by means of electronic fund transfers.
- H.B. 91-1119 Authorizes the use of telecommunications devices during meetings by members of the board of directors of the Colorado Health Facilities Authority, Colorado Student Obligation Bond Authority, and the Colorado Water Resources and Power Development Authority. The bill specifies when the devices may be used.
- H.B. 91-1263 Authorizes the Department of Administration to manage the state display space at the Colorado Convention Center. A graduated fee schedule is to be adopted to allow use by a wide variety of organizations. Such fees are to be deposited into the Convention Center Fund created by the bill. Fees are not to be assessed to counties, municipalities, or state agencies. The bill appropriates \$20,000 from the fund to the Department for the purpose of managing the display space.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

DEPARTMENT OF AGRICULTURE

The Department supports and regulates the agricultural activities in the State of Colorado. The Department performs a wide range of services which include policy formulation, data collection, consumer information, and inspection and regulation of the marketing, production, distribution, sale and use of the state's agricultural commodities.

Operating Budget

Commissioner's Office and Administrative

Services	\$ 1,433,771	\$ 1,581,794	\$ 2,103,124	\$ 2,935,661
Agricultural Services	6,425,801	6,591,591	7,348,763	7,238,757
Agricultural Marketing	414,221	453,052	657,712	628,358
Brand Board	2,099,331	2,161,723	2,300,788	2,288,915
Special Purpose	2,026,189	1,989,899	2,132,166	2,174,166
GRAND TOTAL	\$ 12,399,313	\$ 12,778,059	\$ 14,542,553	\$ 15,265,857
General Fund	5,682,656	5,820,072	5,647,148	5,866,626 a/
Cash Funds	6,405,611	6,627,630	8,536,394	9,020,138 b/
Federal Funds	311,046	330,357	359,011	379,093 c/

a/ Reduced \$24,361 pursuant to H.B. 91-1026.

b/ Includes \$292,675 appropriated by S.B. 91-181; \$49,554 appropriated by S.B. 91-245; \$4,776 appropriated by H.B. 91-1270; and reduced \$8,548 pursuant to H.B. 91-1026.

c/ Reduced \$146 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	235.9	240.9	256.9	251.0
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COMMISSIONER'S OFFICE AND ADMINISTRATIVE SERVICES DIVISION

The Division provides administrative support services to all programs and activities within the Department. The major activities are planning, accounting, budgeting, and personnel.

Operating Budget

General Fund	\$ 930,291	\$ 935,626	\$ 1,225,794	\$ 1,405,321 a/
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>	
Cash Funds	399,772	528,444	664,212	1,297,295	b/
Indirect Cost					
Recoveries	228,720	303,067	285,528	331,476	
Brand Board	0	25,650	25,650	26,137	
Other Cash Funds	171,052	199,727	353,034	647,007	
Central Filing System	N/A	N/A	N/A	292,675	
Federal Funds	103,708	117,724	213,118	233,045	c/
Total	\$ 1,433,771	\$ 1,581,794	\$ 2,103,124	\$ 2,935,661	

a/ Reduced \$24,361 pursuant to H.B. 91-1026.

b/ Includes \$292,675 appropriated by S.B. 91-181; \$49,554 appropriated by S.B. 91-245; and reduced \$8,548 pursuant to H.B. 91-1026.

c/ Reduced \$146 pursuant to H.B. 91-1026.

FTE Overview

Commissioner's Office	7.9	7.7	9.0	9.0
Resource Analysis	2.0	2.0	2.0	2.0
Administrative				
Services	9.3	8.6	10.0	10.0
Total	19.2	18.3	21.0	21.0

Comparative Data

Cash Receipts	N/A	N/A	1,050	1,050
Vouchers Processed	5,987	6,125	6,125	6,050
Purchase Orders	1,208	1,205	1,300	1,350
Contracts/Leases	22	27	35	35
Personnel Action				
Forms Processed	289	321	295	295

Explanation

The appropriation funds a continuing level of 21.0 FTE, with additional funds to fill a vacant position with a data processing programmer. No vacancy savings factor was applied.

The majority of the increase in the General Fund and cash funds is attributable to increased leased space costs due to the Department's move from the State Services Building, as well as increased indirect cost recoveries. Included in this division are all centrally appropriated items, such as group health and life, salary survey, and workers' compensation.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Footnote 10 authorizes the Department to use operating funds in order to publish agricultural statistics on an annual basis.

Senate Bill 91-181 appropriates \$292,675 cash funds from the central filing system fund to fully implement the central filing of effective financing statements covering farm products. The Department will contract with a private vendor to manage the program. S.B. 91-181 authorizes a \$150,000 loan from the General Fund to initiate the program, to be repaid when there are sufficient revenues in the central filing system cash fund to fund the daily operations of the program.

AGRICULTURAL SERVICES DIVISIONS

This section includes the Divisions of Animal Industry, Plant Industry, and Inspection and Consumer Services. These divisions provide inspection, regulation, laboratory, veterinary, animal protection, pest control, and consumer services.

Operating Budget

General Fund	\$ 4,338,144	\$ 4,439,846	\$ 4,421,354	\$ 4,461,305
Cash Funds	<u>1,880,319</u>	<u>1,939,112</u>	<u>2,781,516</u>	<u>2,631,404</u>
Fruit and Vegetable				
Inspections	1,085,041	1,043,843	1,212,342	1,146,915
Plant Field				
Inspections	604,529	717,065	1,372,818	1,298,730
Rodent/Predatory Animal				
Control Activities	182,987	178,204	157,749	157,152
Other Cash Funds	7,762	0	38,607	28,607
Federal Funds	<u>207,338</u>	<u>212,633</u>	<u>145,893</u>	<u>146,048</u>
U.S. Department of				
Agriculture	24,290	60,387	26,958	41,032
Environmental Protection				
Agency	183,048	152,246	118,935	105,016
Total	\$ 6,425,801	\$ 6,591,591	\$ 7,348,763	\$ 7,238,757

FTE Overview

Animal Industry:				
Administration	3.0	2.8	3.0	3.0
Protection	0.0	1.0	1.0	1.0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Rodent/Predatory				
Animal Control	4.0	3.2	3.0	3.0
Veterinary Services	11.4	11.7	12.0	12.0
Brucellosis				
Laboratory	0.8	0.1	0.0	0.0
Inspection and Consumer Services:				
Administration	2.0	2.0	2.0	2.0
Facilities	1.0	1.0	1.0	1.0
Technical Services	0.0	4.4	5.0	5.0
Field Programs				
Inspections	23.2	18.7	17.0	16.0
Meat Processors				
Inspections	0.0	1.0	2.0	1.0
Laboratory Services	13.1	11.4	12.0	12.0
Farm Products				
Inspections	8.7	7.9	9.2	8.2
Federal Warehouse	0	0.9	1.0	1.0
Market Orders				
Enforcement	0.0	1.0	1.0	1.0
Measurement				
Standards	12.0	12.0	12.0	12.0
Fruit and Vegetable				
Inspections	36.7	35.0	39.4	36.5
Plant Industry:				
Administration	2.0	2.0	2.0	2.0
Insectary	6.0	6.8	7.5	7.5
Greenhouse/Seed/ Pest Control	5.0	6.0	5.5	5.5
Plant Field				
Inspections	12.5	16.9	23.5	23.5
Total	141.4	145.8	159.1	153.2

Comparative Data

Colorado cash receipts
from farming and ranching
(in millions):

Livestock	\$2,440	\$2,660	\$2,640	\$2,643
Crops	\$940	\$1,043	\$1,134	\$1,036
Government Payments	\$351	\$300	\$270	\$260
Total	\$3,731	\$4,003	\$4,044	\$3,939

Livestock Surveyed for

Bovine Brucellosis	223,118	196,439	220,000	220,000
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Livestock Market				
Inspections	1,389,316	1,438,090	1,477,500	1,460,000
Veterinary Laboratory				
Tests	214,136	235,030	214,000	230,000
Animal Protection				
Investigations	293	319	305	310
Warehouse Examinations	174	148	175	190
Meat Facilities				
Inspected	122	148	180	180
Laboratory Samples				
Tested	7,946	7,812	7,500	7,500
Potato Inspections				
(CWT)	15,747,937	16,505,739	16,935,333	17,250,000
Peach Inspections				
(CWT)	89,516	0	89,000	0
Market Order Rules				
Enacted	15	21	15	15
Insect Predators and Parasites Released:				
Oriental Fruit Moth Parasite	2,500,000	2,045,000	2,500,000	2,500,000
Range Caterpillar and Fall Webworm Parasite	50,000	52,500	50,000	50,000
Russian Wheat Aphid Predators	24,500	55,123	35,000	40,000
Nursery Stock				
Inspected	508,132	490,226	550,000	550,000
Seed Inspections	910	952	940	950
Pesticide Applicators				
Examined	485	490	490	N/A
Pesticide Product				
Inspections	2,072	1,792	2,000	2,000
Chemigation Inspections	N/A	865	1,060	1,500
Organic Certifications				
Inspections	N/A	72	100	125

Explanation

The appropriation reduces the staff by 7.4 FTE, representing positions that have never been filled due to vacancy savings. This accounts for the overall reduction in cash funds. This reduction will not force any layoffs, nor will it translate to a reduction in services provided by the Department. The appropriation also funds an additional 1.5 FTE for full implementation of the Groundwater Act, S.B. 90-126. No vacancy savings factor was applied.

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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Included in the appropriation is continued funding of the Groundwater Act (S.B. 90-126), the Pesticide Act (H.B. 90-1228), and the Pesticide Dealers Licensing Program (H.B. 90-1001).

AGRICULTURAL MARKETS DIVISION

This division provides marketing assistance to Colorado agricultural producers and processors locally, nationally, and internationally. It also works to assist start-up or expanding food processors in the state and to attract new food processors to the state. The Division promotes Colorado agricultural products.

Operating Budget

General Fund	\$	414,221	\$	444,600	\$	0	\$	0
Cash Funds		0		8,452		657,712		628,358 a/
Service Fees		0		8,452		40,000		24,776
Cash Raised for Economic Development		0		0		52,500		47,200
Competitive Grants		0		0		108,200		105,000
Transfer from Department of Local Affairs		0		0		457,012		451,382
Total	\$	414,221	\$	453,052	\$	657,712	\$	628,358

a/ Includes \$4,776 appropriated by H.B. 91-1270.

FTE Overview

Marketing Specialists	7.6	8.1	8.1	8.1
Clerical Support	2.0	3.0	3.0	3.0
Total	9.6	11.1	11.1	11.1

Comparative Data

Foreign Buyer Groups Brought to Colorado	3	5	7	7
Companies Assisted with Exports	150	210	230	250

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Companies Assisted with Start-up, Expansion or Relocation	250	400	400	400

Explanation

The appropriation funds a continuing level of 11.1 FTE. The General Fund appropriation for this division is made to the Department of Local Affairs to show all marketing efforts in a central place. These funds are subsequently transferred to the Markets Division as cash funds. No vacancy savings factor was applied to personal services. The appropriation reflects the anticipated cash raised for economic development efforts and cash received for competitive grants that may be awarded by the Economic Development Commission in the Department of Local Affairs.

The appropriation also includes \$4,776 cash funds appropriated by H.B. 91-1270 to license aquaculturists.

BRAND BOARD

This division is responsible for inspecting brands on cattle and horses to track valid ownership of the livestock at time of sale or transportation. The program serves the livestock industry and the public with livestock-related problems.

Operating Budget

Total - Cash Funds	\$	2,099,331	\$	2,161,723	\$	2,300,788	\$	2,288,915
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FTE Overview

Administration	1.0	1.0	1.0	1.0
Clerical	8.4	8.4	8.4	8.4
Inspectors	56.3	56.3	56.3	56.3
Total	65.7	65.7	65.7	65.7

Comparative Data

Head of Livestock Inspected	5,042,316	4,978,288	4,800,000	5,000,000
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Explanation

The appropriation funds a continuing level of 65.7 FTE. A 3.0% vacancy savings factor was applied. Included in the appropriation are funds for the purchase and replacement of Brand Board-owned vehicles. The reduction in funding reflects anticipated overtime savings the Division will achieve from a new brand inspection billing automation plan, which is funded in the ADP Capital Outlay line item located in the Commissioner's Office.

SPECIAL PURPOSE

Special Purpose programs are the Beef Council and the Sheep and Wool Boards. The boards promote the consumption of their respective products with fees from producers collected by the Brand Board inspectors.

Operating Budget

Total - Cash Funds	\$ 2,026,189	\$	1,989,899	\$	2,132,166	\$	2,174,166
Beef Promotion	1,949,329		1,892,952		2,000,000		2,040,000
Sheep and Wool Board	52,133		72,041		100,000		102,000
Indirect Cost							
Assessment	24,727		24,906		32,166		32,166

FTE Overview

There are no FTE appropriated for these programs.

Comparative Data

Point of Purchase				
Beef Promotion				
Material Installed	260	262	265	265
Lamb Tasting				
Demonstrations	20	15	25	28

Explanation

The appropriation reflects the anticipated level of cash receipts that will be collected by the Beef Council and the Sheep and Wool Boards.

ACCOUNTABILITY MEASURES**COMMISSIONER'S OFFICE**

Vendor payment requests processed in COFRS within five (5) working days of receipt of documentation.
 Reduction in number of man-hours expended on computer programming backlog.
 Complete development of a performance monitoring system.
 Number and nature of complaints from the agricultural industry regarding the Department's services.

AGRICULTURAL SERVICES DIVISIONS

Maintain or reduce the present low herd infection rate.
 Number of Best Management Practices developed and available for use by agricultural producers for groundwater protection.
 Reduction in time to process products in the bio-chem laboratory.
 Increase in numbers of inspections/samples/tests by multiple inspectors in field services.

AGRICULTURAL MARKETS DIVISION

Number of Colorado companies assisted with agricultural products exports.
 Number of international agricultural and food sales resulting from direct assistance from the Division.
 Marketing and sales impact of competitive grants obtained from the Economic Development Commission.

BRAND BOARD

Completion of computerization of the brand records.

NEW LEGISLATION

S.B. 91- 65 Continues the regulatory functions of the Commissioner of Agriculture and Nursery Advisory Committees under the Colorado Nursery Act until July 1, 1996. Makes certain changes to the Colorado Nursery Act.

S.B. 91- 181 Amends provisions concerning the system for central filing of effective financing statements covering farm products to conform with the Federal Food Security Act of 1985. Appropriates \$292,675 from the Central Filing System Fund to allow the Department to contract with a private vendor to implement the system. Authorizes a \$150,000 start-up loan from the General Fund, to be repaid with interest, once sufficient revenues are available.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

- H.B. 91-1017 Continues the functions of the Department of Agriculture related to the licensing of slaughterers of livestock, and provides for the termination of such functions on July 1, 2001.
- H.B. 91-1018 Continues the functions of the State Board of Stock Inspection Commissioners relating to the licensing of public livestock markets.
- H.B. 91-1270 Recognizes and defines aquaculture as an agricultural enterprise. Creates the Aquaculture Board in the Department of Agriculture and the Fish Health Board in the Division of Wildlife, and transfers the authority to license aquaculturists from the Division of Wildlife to the Department of Agriculture. Appropriates \$4,776 from the Aquaculture Cash Fund for the purposes of implementing the act.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

DEPARTMENT OF CORRECTIONS

The Department manages the state's adult correctional facilities and the adult parole system.

The Department operates facilities that range from minimum to maximum security and house over 7,000 inmates. In addition, the Department supervises parole field services for over 2,000 inmates and maintains approximately 10% of the inmate population in community transitional placements.

Operating Budget

Administration	\$ 17,231,041	\$ 14,554,369	\$ 29,719,479	\$ 20,122,574
Correctional Industries	10,472,215	12,909,909	15,914,197	19,663,919
Surplus Property Program	512,683	543,540	1,226,706	1,230,454
Parole Board	558,576	586,495	824,148	851,403
Medical and Mental Health	6,900,636	9,402,418	9,467,591	12,497,506
Maximum and Medium Security Facilities	51,261,744	53,601,578	52,859,716	62,793,362
Minimum Security Facilities	6,698,683	7,352,631	8,858,571	21,621,513
Parole	2,494,257	2,719,014	3,847,619	5,960,841
Capacity Expansion	14,604,859	27,586,706	11,921,942	0
Capacity Expansion-1989 Special Session	0	7,406,894	10,705,026	0
Denver Diagnostic Center	0	0	4,706,174	11,198,991
Limon Correctional Facility	0	0	4,526,730	16,893,938
GRAND TOTAL	\$ 110,734,694	\$ 136,663,554	\$ 154,577,899	\$ 172,834,501
General Fund	96,993,801	119,580,765	134,536,927 a/	148,235,176 b/
Cash Funds	12,897,825	16,357,840	19,162,537	23,580,890 c/
Federal Funds	843,068	724,949	878,435	1,018,435

a/ Reduced \$96,736 pursuant to S.B. 91-180.

b/ Reduced \$498,446 pursuant to H.B. 91-1026; reduced \$10,000 pursuant to S.B. 91-221; and reduced \$80,000 pursuant to S.B. 91-236.

c/ Includes \$588,064 appropriated by S.B. 91-245; and reduced \$4,660 pursuant to H.B. 91-1026.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>	2,119.0	2,356.5	2,608.7	3,041.7 a/

a/ Reduced 1.4 FTE pursuant to S.B. 91-236.

ADMINISTRATION AND CONSOLIDATED SERVICES

This section includes all central administration and program management personnel. Also included are all centrally appropriated line items, such as legal services, leased space, workers' compensation and capital outlay. In addition, this section includes funding for legal access programs for inmates at all facilities, for department-wide staff training, and for payments to local units of government and out-of-state facilities for maintenance of state inmates not housed in existing state facilities.

Operating Budget

General Fund	\$ 16,128,497	\$ 14,279,674	\$ 29,035,460	\$ 18,946,169 a/
Cash Funds	<u>1,077,544</u>	<u>274,695</u>	<u>684,019</u>	<u>1,176,405</u> b/
Lottery Proceeds	866,729	0	0	0
Surplus Property and Correctional Industries Revenues	210,815	274,695	684,019	588,341
Group Insurance Reserve Fund	0	0	0	588,064
Federal Funds	25,000	0	0	0
Total	\$ 17,231,041	\$ 14,554,369	\$ 29,719,479	\$ 20,122,574

a/ Reduced \$498,446 pursuant to H.B. 91-1026; and reduced \$10,000 pursuant to S.B. 91-221.

b/ Includes \$588,064 appropriated by S.B. 91-245; and reduced \$4,660 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	155.3	155.3	180.3	192.8
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Comparative Data

Number of Facilities	14	15	17	19
Physical Capacity	5,436	6,174	7,038	7,446
Diagnostic Unit Intake	3,070	3,289	3,300	3,500
Inmate Movements	14,000	15,880	18,102	19,200
Average Jail Backlog	325	500	550	7

Explanation

The appropriation includes the movement of 27.5 FTE from the Capacity Expansion and S.B. 6, 1989 Special Session sections of the Department's budget, which are allocated to appropriate areas in the FY 1991-92 budget. Also, 15.0 FTE are eliminated from the Department's construction management team and converted to contract positions. A 1% vacancy savings factor was applied. The reduction in the General Fund is due to the reduction of payments to local jails for housing state prisoners. Current population projections indicate that there will be a surplus of state prison beds during FY 1991-92.

Footnote 11 directs the Department to work with the State Forest Service in developing a plan to implement a correctional conservation corps to utilize inmate labor in fighting forest fires and performing other conservation activities.

Footnote 12 details legislative intent with respect to the contractual positions and the FTE in the construction management area. It states that these positions are to be eliminated when the construction of currently funded facilities is completed.

CORRECTIONAL INDUSTRIES

The Division of Correctional Industries manages profit-oriented work programs to provide inmates with training in various job skills while generating revenues to cover most of its costs. The major operations run by the Division of Correctional Industries are production of automobile license plates, office furniture, modular office systems and print shop products and a joint venture with Candy's Tortillas of Pueblo to produce fried tortillas.

Operating Budget

General Fund	\$	0	\$	800,000	\$	792,000	\$	745,000
Cash Funds		10,472,215		12,109,909		15,122,197		18,918,919
Product Sales		7,137,215		7,809,909		11,006,230		14,802,952
Highway Users								
Tax Fund		3,335,000		4,300,000		4,115,967		4,115,967
Total	\$	10,472,215	\$	12,909,909	\$	15,914,197	\$	19,663,919

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
General Fund				
Positions	0.0	21.2	24.2	21.1
Cash Funds Positions	56.0	39.8	70.8	92.9
Manpower Pool Positions				
(Cash Funds)	31.0	31.0	0.0	0.0
Forms Warehousing Positions				
(Cash Funds)	4.0	4.0	4.0	4.0
Total	<u>91.0</u>	<u>96.0</u>	<u>99.0</u>	<u>118.0</u>

Comparative Data

Inmates Jobs Provided	663	718	783	896
Sales Revenues (millions)	\$10.5	\$12.9	\$13.6	\$18.9

Explanation

The appropriation provides 7.0 FTE new cash-funded positions to increase inmate jobs in various areas. An additional 12.0 FTE are transferred from the Capacity Expansion section of the budget. The reduction in the General Fund is due to declining indirect cost assessments being charged to the Division. The total state support for the program does not change because of reduced indirect charges. A 1.7% vacancy savings factor was applied.

SURPLUS PROPERTY PROGRAM

The Surplus Property program is managed as an adjunct to Correctional Industries but is appropriated separately to establish a revenue and expenditure history. The main emphasis of the program is the refurbishing of federal and state surplus property for resale to state and local governmental agencies.

Operating Budget

General Fund	\$	173,309	\$	279,610	\$	99,000	\$	49,000
Cash Funds - Sales		339,374		263,930		1,127,706		1,181,454
Total	\$	512,683	\$	543,540	\$	1,226,706	\$	1,230,454

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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FTE Overview

General Fund				
Positions	2.8	2.8	2.8	1.4
Cash Funds Positions	4.2	4.2	4.2	5.6
Total	<u>7.0</u>	<u>7.0</u>	<u>7.0</u>	<u>7.0</u>

Comparative Data

Inmates Jobs Provided	12	30	30	30
Sales Revenues	\$ 500,000	\$ 417,000	\$ 500,000	\$ 1,200,000

Explanation

The appropriation provides a continuing level of 7.0 FTE for the program. The reduction in the General Fund represents the final year of a three-year plan to completely remove state support from the program. The intent is for the program to be self-supporting beginning in FY 1992-93. No vacancy savings factor was applied.

PAROLE BOARD

The Parole Board has discretion to grant or deny parole for persons whose criminal offenses were committed before July 1, 1979 or after July 1, 1985; for persons who committed crimes between these dates, parole is mandatory. The Board can stipulate conditions of parole for discretionary and mandatory parolees. When conditions of parole are violated, the Board can revoke the person's parole.

Operating Budget

Total - General Fund	\$ 558,576	\$ 586,495	\$ 824,148	851,403
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<u>FTE Overview</u>	10.0	10.0	14.0	14.0
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Comparative Data

Hearings:	<u>4,073</u>	<u>6,155</u>	<u>6,517</u>	<u>8,029</u>
Mandatory Parole	1,238	482	324	285
Discretionary Parole	2,273	3,719	4,159	5,205
Revocations	512	1,774	1,839	2,306

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Recisions	50	180	195	233
Parolees Receiving Substance Abuse Services	69	210	275	300

Explanation

The appropriation provides a continuing level of funding. No vacancy savings factor was applied.

Of the amount appropriated, \$19,800 is included to provide legal representation for indigent parolees at revocation hearings.

MEDICAL AND MENTAL HEALTH

This section is responsible for the medical and mental health needs of all inmates. Each major correctional facility maintains medical staff for routine care. Major care is provided in the infirmary, located at the Territorial Correctional Facility in Canon City. Certain services are performed at the Colorado State Hospital and by providers in the various communities where correctional facilities are located.

Operating Budget

General Fund	\$ 6,888,538	\$ 9,199,227	\$ 9,239,591	\$ 12,269,506
Cash Funds	12,098	203,191	228,000	228,000
Inmate Fees	12,098	10,481	28,000	28,000
Department of Health	0	0	200,000	200,000
Grants	0	192,710	0	0
Total	\$ 6,900,636	\$ 9,402,418	\$ 9,467,591	\$ 12,497,506

<u>FTE Overview</u>	137.8	137.8	139.8	178.3
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Comparative Data

Sick Call Visits	32,003	46,446	49,698	50,484
Dental Visits	12,751	14,345	15,349	16,548

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Fremont	656	656	656	676
Territorial	565	565	565	476
Women's	261	307	309	273
Buena Vista	1,004	1,004	1,004	1,040
Arkansas Valley	966	966	966	982
State Hospital Women's Unit	0	50	50	50
Total Capacity	4,292	4,388	4,390	4,337

Explanation

The appropriation includes the movement of 177.3 FTE and related funding from the Capacity Expansion and S.B. 6 sections of the budget. The appropriation reduces staff by 23.8 FTE and related funding because of the removal of 98 beds at the Territorial facility. These temporary beds were eliminated under a federal court order. A 1% vacancy savings factor was applied.

MINIMUM SECURITY FACILITIES

This section includes all staff and expenses for the Department's minimum security facilities, including the honor camps and modular units.

Operating Budget

General Fund	\$	6,560,423	\$	7,219,801	\$	8,730,261	\$	21,493,203	a/
Cash Funds - Department of Education		2,743		2,246		0		0	
Federal Funds		135,517		130,584		128,310		128,310	
Total	\$	6,698,683	\$	7,352,631	\$	8,858,571	\$	21,621,513	

a/ Reduced \$80,000 pursuant to S.B. 91-236.

<u>FTE Overview</u>	155.9	157.4	183.4	469.0	a/
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a/ Reduced 1.4 FTE pursuant to S.B. 91-236.

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Comparative Data

Capacity by Facility:

Delta	140	210	300	300
Rifle	120	150	150	150
Golden	128	150	150	150
Columbine	28	30	30	30
Skyline	184	200	200	200
Four Mile	250	300	300	300
Pre-Release	164	164	164	164
Arrowhead	0	180	360	364
Boot Camp	0	0	0	100
Total Capacity	1,014	1,384	1,654	1,758

Explanation

The appropriation includes moving 252.0 FTE and related costs from the Capacity Expansion and S.B. 6 sections of the budget. Also included is funding for an additional 35.0 FTE to provide full-year funding for the Boot Camp facility located at Buena Vista. A 1% vacancy savings factor was applied. Additionally, 1.4 FTE and \$80,000 in General Fund was reduced in S.B. 91-236 due to more offenders expected to be placed in intensive supervision programs outside of the facilities.

PAROLE

The Parole Division is responsible for the supervision of persons paroled from the Department of Corrections and for interstate parolees. This includes inmates released on parole to community corrections transition programs.

Operating Budget

Total - General Fund	\$	2,494,257	\$	2,719,014	\$	3,847,619	\$	5,960,841
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<u>FTE Overview</u>	66.0	66.0	85.0	87.0
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Comparative Data

Average Caseload:

Domestic Parole	1,704	1,829	1,755	1,823
Interstate Parole	267	305	326	341

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Interstate Probation	12	3	0	0
Parole - Out- of-State	N/A	539	588	598
Total Supervised	<u>1,983</u>	<u>2,676</u>	<u>2,669</u>	<u>2,762</u>
Average Caseload per FTE	70.3	87.7	65.9	68.2

Explanation

The appropriation includes funding for the movement of 2.0 FTE from the Department of Public Safety. These FTE track parolees on home detention and electronic monitoring. The increase in the General Fund is due to providing the first full year of expenses associated with 17.0 new FTE added in the 1990 session. A 1.1% vacancy savings factor was applied.

Included in a separate line item is funding for payments to a private pre-parole facility to be opened in Commerce City. The appropriation provides for 150 beds for one-half of the fiscal year at \$43 per inmate per day.

CAPACITY EXPANSION

The continued expansion of prison facilities through construction and double-bunking provides space to house the growing number of state prisoners. One such expansion occurred in 1988. This expansion was shown separately from other expansions to portray the legislative initiatives that have been made to address the overcrowding situation in the state's correctional facilities. Beginning in FY 1991-92, the appropriation has been added to the traditional sections of the department's budget as they have become permanent additions to the Department's budget.

Operating Budget

General Fund	\$	13,907,043	\$	24,719,247	\$	10,547,126	\$	0
Cash Funds- Correctional Industries Revenue		697,816		2,867,459		1,374,816		0
Total	\$	14,604,859	\$	27,586,706	\$	11,921,942	\$	0
<u>FTE Overview</u>		274.5		274.5		274.5		0.0

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Comparative Data

Inmates Double Bunked	470	520	425	425 a/
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a/ Included previously in capacity amounts by facility.

Explanation

These funds are included in other sections of the budget as they have become permanent additions to the Department's capacity and budget.

1989 SPECIAL SESSION EXPANSION (S.B. 6)

During a Special Session in June 1989, additional construction and operating funds were appropriated to address the overcrowding of the state's correctional facilities. Of the total amount appropriated, approximately \$17 million was a one-time appropriation for specific construction. A total of 690 additional beds were authorized with this appropriation. Beginning in FY 1991-92, the appropriation has been added to the traditional sections of the department's budget as they have become permanent additions to the Department's budget.

Operating Budget

Total - General Fund	\$	0	\$	7,406,894	\$	10,705,026	\$	0
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<u>FTE Overview</u>	0.0	228.0	228.0	0.0
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Comparative Data

Bed Capacity	N/A	690	690	690 a/
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a/ Included in bed capacity amounts previously shown by facility.

Explanation

These funds are included in other sections of the budget as they have become permanent additions to the Department's capacity and budget.

DENVER DIAGNOSTIC CENTER

The Denver Diagnostic Center was completed in March 1991. The facility has capacity for 384 inmates. Each inmate will be sent from court to the Diagnostic Center for a 30 to 45 day evaluation which will include initial security classification of the inmate. Once the classification status has been determined, the inmate will be transferred to the appropriate correctional facility. Housing for 12 female inmates will be provided in the infirmary area until the Denver Women's Facility opens in FY 1992-93.

Operating Budget

General Fund	\$	0	\$	0	\$	4,681,174	\$	11,123,991
Federal Funds		0		0		25,000		75,000
Total	\$	0	\$	0	\$	4,706,174	\$	11,198,991

<u>FTE Overview</u>	0.0	0.0	91.0	245.2
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Comparative Data

Bed Capacity	N/A	N/A	384	396
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Explanation

The appropriation adds 168.0 FTE to provide for the first full year of operation of the facility. A 1% vacancy savings factor was applied. The appropriation also reflects a reduction of 13.8 FTE due to the Department's privatizing the food service at the facility. The contract for the food service is expected to save the state \$249,260 annually.

LIMON CORRECTIONAL FACILITY

The Limon Correctional Facility opened on April 1, 1991, and will eventually house 928 inmates in a medium security setting, with 25% of the cells double bunked. The prison is a self-contained facility located approximately 70 miles southeast of Denver.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 0	\$ 0	\$ 4,027,043	\$ 14,853,938
Cash Funds - Correctional Industries Revenue	0	0	480,937	1,931,250
Federal Funds	0	0	18,750	108,750
Total	\$ 0	\$ 0	\$ 4,526,730	\$ 16,893,938
<u>FTE Overview</u>	0.0	0.0	85.4	355.4
<u>Comparative Data</u>				
Bed Capacity	N/A	N/A	450	928

Explanation

The appropriation funds the addition of 284.8 FTE for the first full year of operation of the facility. Cellhouses 5 and 6 are expected to be completed and filled by December 31, 1991, bringing the total capacity of the facility to 928. A 1% vacancy savings factor was applied. The appropriation includes a reduction of 14.8 FTE due to the privatization of the food service at the facility. The contract for the food service is expected to save the state \$120,827 annually.

ACCOUNTABILITY MEASURES

ADMINISTRATION

Construction projects will be finished within 5% of scheduled completion times

CORRECTIONAL INDUSTRIES

Employ an additional 100 inmates system-wide between July 1, 1991, and July 1, 1992.
Increase total gross sales by 5% during the fiscal year

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

MEDICAL AND MENTAL HEALTH

Increase number of sex offenders in treatment programs to 20-25% of those requesting treatment.
Number of inmates completing intensive drug treatment at Denver Diagnostic Center prior to release

FACILITIES

Number of escapes by security level compared to prior year
Number of drug screens performed compared to prior year and percent of those which are positive compared to prior year
Percentage of inmates assigned to work programs
Reduce the population of functionally illiterate inmates in the system by 15%

PAROLE

New prison commitments while on parole

NEW LEGISLATION

- S.B. 91- 76 Requires the General Assembly to provide for the expenses of increasing criminal sentences by appropriating the necessary funds in each bill that increases sentences. Encourages legislators to submit proposed changes for criminal sentencing to the Criminal Justice Commission for review. Requests the legislative members of the Criminal Justice Commission to make recommendations to the General Assembly on proposed changes to sentencing laws. Also requires bills that increase or decrease sentences to be referred to the appropriations committee once a fiscal impact is determined from the proposed sentencing change.
- S.B. 91- 180 Implements the correctional officer occupational study during FY 1990-91 rather than July 1, 1991. A General Fund reduction of \$96,736 is applied in the Personal Services line item for the Limon Correctional Facility to account for the savings of reducing correctional officer salaries of new hires. Also allows the Department to transfer personal services funds between the facilities at the end of the FY 1990-91 to administer the starting salary reduction.
- S.B. 91- 221 Changes how counties are reimbursed for housing state prisoners in county jails. Directs the State Auditor's Office to audit county jails during FY 1991-92 to set appropriate reimbursement rates for each county. These rates then become effective July 1, 1992 for use in FY 1992-93. Appropriates \$10,000 General Fund to the State Auditor's Office and reduces the line item in the Department of Corrections for reimbursement of county jails by \$10,000 General Fund.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

S.B. 91- 236 Changes the intensive supervision eligibility requirements from 90 days from the release date to 90 days from the parole eligibility date. Also allows offenders sentenced to community corrections facilities to petition the court for reconsideration of the sentence length. Reduces appropriation for minimum security facilities by \$80,000 General Fund and 1.4 FTE to account for the population reduction expected due to more offenders being placed in intensive supervision.

DEPARTMENT OF EDUCATION

Article IX of the Colorado Constitution places responsibility for the general supervision of the public schools of the state under the State Board of Education. The Department of Education functions under the supervision of the State Board of Education.

Federal funds are appropriated to the Department. The General Assembly accepts no obligation directly or indirectly for support or continuation of nonstate-funded programs or grants where no direct or indirect state contribution is required.

Operating Budget

Department and Library				
Administration	\$ 5,284,419	\$ 5,608,761	\$ 6,995,000	\$ 7,800,738
Distributions	5,612,129	6,030,721	6,693,507	6,694,470
Public School Finance	983,653,457	1,060,295,086	1,117,684,002	1,154,812,422
Sponsored Programs	101,717,203	108,832,958	111,313,284	126,799,650
School for the Deaf and the Blind	5,518,857	5,734,749	5,959,935	6,266,816
GRAND TOTAL a/	\$ 1,101,786,065	\$ 1,186,502,275	\$ 1,248,645,728	\$ 1,302,374,096
General Fund	961,473,399	1,037,866,615	1,084,046,899	1,109,215,455 b/
Cash Funds	40,454,139	43,140,181	56,178,102	69,127,941 c/
Federal Funds	99,858,527	105,495,479	108,420,727	124,030,700 d/

a/ All years' data are adjusted for change in appropriations format in FY 1991-92.

b/ Reduced \$32,592 pursuant to H.B. 91-1026.

c/ Includes \$25,000 appropriated by S.B. 91-164; \$57,882 appropriated by S.B. 91-172; \$41,113 appropriated by S.B. 91-245; and reduced \$3,922 pursuant to H.B. 91-1026.

d/ Reduced \$19,267 pursuant to H.B. 91-1026.

FTE Overview

Appropriated	176.5	161.6	201.2	161.9
Non-appropriated	192.7	207.4	230.6	241.2
Total	369.2	369.0	431.8	403.1

DEPARTMENT AND LIBRARY ADMINISTRATION

DEPARTMENT ADMINISTRATION. This section acts as the staff to the State Board of Education, assisting it in carrying out its constitutional and statutory mandates. It also provides staff, data, and assistance to the School District Review Board. Other specific functions include overall planning and management of

the Department; collecting data and managing specific programs which assist local school districts; and providing assistance and support services to local school districts.

LIBRARY ADMINISTRATION. This section has two distinct statutory duties. With respect to the State Library, it furnishes or contracts for furnishing library services to state officials, state departments, correctional facilities, and residential and medical institutions operated by the state. Also, it operates the State Library for the Blind and Physically Handicapped. With respect to other publicly-supported libraries in the state, it is charged with furthering library development and encouraging cooperative relationships to enhance resource sharing among all types of libraries and agencies throughout the state.

Operating Budget

General Fund	\$ 4,282,542	\$ 4,396,143	\$ 4,803,114	\$ 5,304,344 a/
Cash Funds	<u>1,001,877</u>	<u>1,212,618</u>	<u>2,191,886</u>	<u>2,496,394 b/</u>
Indirect Cost				
Recoveries	471,813	503,038	428,734	454,688
Public School Income and Mineral Lease	34,428	34,122	35,480	35,480
Wildlife Cash Fund	52,636	53,136	53,136	56,718
General Education Development Program	3,000	2,957	3,000	3,000
Teacher Certification Fees	440,000	619,365	1,121,536	1,088,625
Adult Literacy Fund	0	0	200,000	200,000
Equalization Program	0	0	0	57,429
Transportation Act	0	0	0	118,381
Other Cash Funds	0	0	350,000	482,073
Total	\$ 5,284,419	\$ 5,608,761	\$ 6,995,000	\$ 7,800,738

a/ Reduced \$32,592 pursuant to H.B. 91-1026.

b/ Includes \$25,000 appropriated by S.B. 91-164; \$57,882 appropriated by S.B. 91-172; \$41,113 appropriated by S.B. 91-245; and reduced \$3,922 pursuant to H.B. 91-1026.

FTE Overview a/

Administration	10.8	16.3	12.2	15.8
Management Services	32.7	29.0	33.7	34.7
Library Services	20.5	20.8	21.9	21.9
Professional Services	10.3	10.1	11.0	11.0
Educational Services	14.3	16.6	21.1	21.1
Total	<u>88.6</u>	<u>92.8</u>	<u>99.9</u>	<u>104.5</u>

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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a/ These FTE are not appropriated in the Long Bill and are shown for informational purposes only.

Comparative Data

Certification:

Certified Teachers	68,107	73,000	77,798	82,065
Certified Teachers Who are teaching	31,398	31,954	32,342	32,000
Newly Certified Teachers	5,897	7,077	6,740	7,000

School Finance Act:

Audits	47	50	72	65
Refunds Collected	\$1,155,543	\$3,624,784	\$1,927,746	\$2,000,000
Districts with Findings	45	48	71	63

Accountability:

Districts Reviewed	32	54	57	65
Districts Approved	32	52	31	N/A
Not Approved	0	2	26	N/A

Library for the Blind
and the Physically
Handicapped:

People Served	8,688	9,176	9,532	10,150
Volumes	144,363	163,743	177,956	185,900
Volunteers	150	150	150	165
Volunteer Hours	15,943	15,619	16,300	17,000

Explanation

The appropriation consolidates funding for all Department personnel in this section of the budget, except for Sponsored Programs and the Colorado School for the Deaf and the Blind (CSDB). No FTE limits are set in the Department except for the CSDB. Library distributions are appropriated in the Distributions section of the budget. A new line item is included for maintenance and utilities for the state Library for the Blind and the Physically Handicapped. Previously, this was funded through the Capital Complex Division, Department of Administration. FTE who support the school finance act and transportation programs are shown here with a cash transfer of support funds from those lines. The separate lines for audit staff and education reform are combined into administration. A 2.8% vacancy savings factor was applied.

Footnote 15 continues the request that the Department submit its budget request through the Office of State Planning and Budgeting.

Footnote 16 continues the request that the Department work with other state departments to distribute state publications to depository libraries.

Footnote 17 requests the State Board of Education to consider requiring local school districts to provide achievement testing materials, rather than the Department.

DISTRIBUTIONS

This section of the budget includes a variety of distributions made by the Department for different purposes:

REGIONAL SYSTEMS. The state is divided into seven regional library service systems. Funding of these systems helps provide consultation services to local libraries, continuing education of library staff, and interlibrary loan support.

COLORADO REFERENCE CENTER. The State Library contracts with the Denver Public Library to act as the Colorado Reference Center to provide interlibrary loan and reference services to other Colorado libraries, walk-in service to patrons from outside Denver, and workshops to other library staff.

INTERLIBRARY LOAN. This program supports libraries that loan more books than they borrow.

COUNTY EQUALIZATION. This program helps support libraries in counties with low per capita income or small populations.

EMERITUS RETIREMENT. Funding is provided for retired teachers and surviving spouses who do not qualify for benefits from the Public Employees Retirement Association.

BOARDS OF COOPERATIVE SERVICES. This appropriation provides \$170,000 in assistance for the 17 Boards of Cooperative Services. Boards are formed by two or more school districts to share instructional and administrative resources.

SPECIAL CONTINGENCY RESERVE. This appropriation covers financial emergencies resulting from county property tax revenue losses.

PUBLIC SCHOOLS OF CHOICE. Under H.B. 90-1314, 50% of any unexpended balance of moneys appropriated to the state public school fund is transferred to this fund at the end of the year. This money is used for grants to school districts participating in pilot schools of choice programs under Department and statutory guidelines.

COMPREHENSIVE HEALTH EDUCATION. Under H.B. 90-1314, 50% of any unexpended balance of moneys appropriated to the state public school fund is transferred to this fund at the end of the year. This money is used to support school districts that develop comprehensive health education programs under Department and statutory guidelines.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
Library Grants	\$ 2,860,157	\$ 2,911,170	\$ 2,937,289	\$ 3,008,848
Emeritus Retirement	818,615	749,551	786,218	715,622
Boards of Cooperative Services	170,000	170,000	170,000	170,000
Special Contingency Reserve	1,763,357	2,200,000	2,200,000	2,200,000
Public Schools of Choice	0	0	300,000	300,000
Comprehensive Health Education	0	0	300,000	300,000
Total	\$ 5,612,129	\$ 6,030,721	\$ 6,693,507	\$ 6,694,470
 General Fund	 5,612,129	 6,030,721	 6,093,507	 6,094,470
 Cash Funds	 0	 0	 600,000	 600,000
Schools of Choice	0	0	300,000	300,000
Comprehensive Health Education	0	0	300,000	300,000

Comparative Data

Colorado Reference Center:

Walk-in patrons	106,253	118,325	118,255	118,000
Telephone Reference	71,430	176,133	76,813	100,000
Interlibrary Loans	29,819	35,769	40,000	44,000
800 # Reference Service	1,880	2,255	2,300	2,450

Emeritus Retirement:

Teachers Served	285	252	226	200
K-12	257	227	205	180
Post-secondary	28	25	21	20

Explanation

The appropriations for Regional Systems and for the Colorado Reference Center provide a 3.87% increase for personal services, estimated at 70% of the total expenditures, and a continuation level of support for operating expenses, estimated at 30% of total expenditures.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

The appropriations for Interlibrary Loan and for County Equalization represent continuation levels of support. The appropriation for Emeritus Retirement is for the requested level, a decrease due to the declining population of eligible retirees. The appropriation for the Boards of Cooperative Services is \$10,000 per board as specified in Section 22-5-115(1), C.R.S.

Other appropriations in this section of the Department budget are at continuation levels of support.

PUBLIC SCHOOL FINANCE

Significant changes in school funding occurred as a result of the passage of H.B. 1341, 1988 Session, which revised the School Finance Act. Funds appropriated pursuant to the Public School Finance Act of 1988 are shown in this section. Also shown here are the statutorily established categorical programs for which the state provides support.

EQUALIZATION PROGRAM. Each district is entitled to state funding from the Equalization Program based on the application of formulas set forth in Article 53 of Title 22, C.R.S. The formula determines state and local contributions with a greater share of state support going to districts with a lower ability to generate property tax revenues. Since FY 1989-90, funds for the Colorado Preschool Program, for at risk pre-school children and for three- and four-year old handicapped children, are included in this appropriation.

INCREASING ENROLLMENT. Assistance is provided for districts experiencing continuing enrollment increases which will cause a significant increase in enrollment the following year.

PUBLIC SCHOOL TRANSPORTATION. This appropriation provides reimbursement for pupil transportation costs incurred by districts.

ENGLISH LANGUAGE PROFICIENCY. This program provides funds for services to linguistically different students whose achievement is below the district mean. State statutes provide funds for a maximum of two years of services for each child in a special program.

EDUCATION OF EXCEPTIONAL CHILDREN. This program provides funds for educational services to handicapped children in kindergarten through twelfth grade. This appropriation includes day training, previously appropriated to the Department of Institutions, for educational services to persons with developmental disabilities.

Operating Budget

Equalization Program	\$ 886,514,728	\$ 973,147,527	\$ 1,024,893,897	\$ 981,806,710
Property Tax				
Reduction Fund	0	0	0	86,837,187
Preschool Programs	850,000	1,700,000	2,550,000	5,712,421 a/
Low Income	2,199,881	0	0	0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Percentage State Reimbursement	89.0%	85.0%	85.0%	85.0%
English Language Proficiency:				
Number of Students	8,161	8,482	9,460	9,500
Number of Districts	94	93	88	95
Education of Exceptional Children:				
Number of Students	62,984	65,101	67,314	69,331
Total Program Cost	\$203.5M	\$217.8M	\$231.2M	\$246.2M
Cost Per Student	\$3,231	\$3,345	\$3,345	\$3,552
State Aid				
Per Student	\$1,207	\$1,182	\$1,158	\$1,149
Percentage of Formula provided by State	41.4%	38.2%	35.5%	33.3%

a/ Calendar Year data.

b/ Funding for six-month Transitional Fiscal Year.

Explanation

The appropriation for the Equalization Program provides full funding for the estimated enrollment based on the school finance funding formula. Because of the transitional year change, the total state contribution available for equalization is more than is needed for full funding. The excess amount is appropriated to the Property Tax Reduction Fund.

Footnote 21 assures that any excess revenues in FY 1991-92 above the revenue resolution will be added to the Property Tax Reduction Fund. The intent of this footnote is to provide an increase of \$70 million to this budget area. Cash funds for this budget area are from School Lands and Federal Mineral Lease revenue and are appropriated at a one-time level of \$60 million. It is anticipated that revenue from these sources will be around \$45 million; as such, that amount is appropriated to the Equalization Program, with the excess appropriated to the Property Tax Reduction Fund.

The Increasing Enrollment Program is funded with Categorical Program Support funds which are excess funds available from local districts which generate more tax revenue than they are eligible to use. October 1991 enrollment counts will determine the actual level of need of this line.

Public School Transportation, English Language Proficiency, and Education of Exceptional Children are funded at continuation levels.

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

SPONSORED PROGRAMS

These programs are funded with federal and cash funds and augment programs funded from state funds.

Operating Budget

General Fund	\$	0	\$	0	\$	0	\$	50,000
Cash Funds		<u>1,858,676</u>		<u>3,337,479</u>		<u>2,892,557</u>		<u>2,718,950</u>
Department Sponsored								
Conferences		224,499		273,795		500,000		300,000
Fees for Services		47,722		80,234		135,000		80,000
Colorado Refugee								
Services		239,489		221,750		205,000		205,000
Governor's Job								
Training		47,897		58,800		150,000		75,000
Immigration Reform		1,155,151		2,668,400		1,000,000		700,000
Department of								
Corrections		0		0		0		293,950
National Geographic								
Society		0		0		0		950,000
Other Cash Funds		143,918		34,500		902,557		115,000
Federal Funds		<u>99,858,527</u>		<u>105,495,479</u>		<u>108,420,727</u>		<u>124,030,700</u> a/
Adult Education		1,044,816		1,343,410		1,343,410		1,534,343
Civil Rights		558,141		556,128		763,292		436,751
Education Consolidated								
Implementation Act								
Chapter 1		36,681,033		42,153,519		37,500,000		49,062,450
Education Consolidated								
Implementation Act								
Chapter 2		5,518,184		5,865,210		5,865,210		5,765,549
Severely Handicapped								
Title VI-C		246,480		212,293		213,000		221,371
Education/Handicapped								
Title VI-B		13,871,850		16,116,954		16,500,000		17,124,681
Education/Handicapped								
Title VI-D		45,442		75,000		90,000		75,000
Library Services								
Construction Act								
Title I,II,III,IV		1,610,624		1,155,332		1,725,153		1,696,935
Emergency Immigrant								
Education		174,600		119,720		131,692		122,000
Strengthen Math and								
Science		753,603		1,055,436		1,050,000		917,967

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
School Lunch	32,870,047	30,246,750	35,965,411	38,608,500
Drug Free Schools	1,544,336	2,541,645	2,750,000	3,983,196
Handicapped Preschool Incentive	3,035,489	1,924,659	2,400,000	1,960,000
Handicapped Infants	716,276	930,548	950,000	1,102,050
Other Federal Funds	1,187,606	1,198,875	1,173,559	1,419,907
Total	\$ 101,717,203	\$ 108,832,958	\$ 111,313,284	\$ 126,799,650

a/ Reduced \$19,267 pursuant to H.B. 91-1026.

FTE Overview a/

Cash Funds	5.9	9.2	11.3	11.3
Federal Funds	102.2	109.4	123.4	125.4
Total	108.1	118.6	134.7	136.7

a/ These FTE are not appropriated in the Long Bill and are shown for informational purposes only.

Comparative Data

Elementary and Secondary
Education Block Grant:

Retained for

Administration \$ 257,236 \$ 326,807 \$ 315,744 \$ 271,409

Distribution to

School Districts \$ 5,993,391 \$ 5,423,193 \$ 5,212,000 \$ 5,139,245

% for Administration 4.1% 5.7% 5.7% 5.0%

Explanation

The General Fund appropriation is to match funds from the National Geographic Society for a geography program. Cash and federal funds are appropriated at the requested level which is the estimate of funds which will be available.

COLORADO SCHOOL FOR THE DEAF AND THE BLIND

The Colorado School for the Deaf and the Blind provides preschool, elementary, and secondary education programs for students with hearing or visual impairment. Many of the School's students have more than one handicap. Placement in the School occurs when it is determined to be the most appropriate educational setting for the student. The School, located in Colorado Springs, serves both residential and day

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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students.

Operating Budget

General Fund	\$ 4,713,607	\$ 4,955,688	\$ 4,783,016	\$ 5,170,959
Cash Funds	<u>805,250</u>	<u>779,061</u>	<u>1,176,919</u>	<u>1,095,857</u>
School Finance Act	571,700	510,571	646,775	532,385
Out-of-State Tuition	1,437	0	155,196	155,196
School Lunch Program	63,211	54,551	75,106	54,551
Education Consolidation and Improvement Act	112,166	109,928	138,566	144,759
Summer Olympic Housing	9,559	17,470	17,000	25,000
Other Cash Funds	47,177	86,541	144,276	183,966
Total	\$ 5,518,857	\$ 5,734,749	\$ 5,959,935	\$ 6,266,816

FTE Overview

Classified Staff	111.8	98.5	111.8	91.1
Nonclassified Staff	51.8	50.5	63.5	57.9
Non-resident Staff	0.0	0.0	6.4	6.4
Grants Staff	6.4	5.1	12.0	6.5
Total	<u>170.0</u>	<u>154.1</u>	<u>193.7</u>	<u>161.9</u>

Comparative Data

Day Students	84	88	89	91
Resident Students	106	81	70	74
Total Enrollment	<u>190</u>	<u>169</u>	<u>159</u>	<u>165</u>
Teachers	44.5	39.3	37.9	32.3
Students per Teacher	4.3	4.3	4.2	5.1
Dormitory Supervisors	32.0	24.5	23.3	18.0
Students per Supervisor	3.3	3.3	3.0	4.1

Explanation

The appropriation funds the FY 1989-90 actual level of classified and non-classified FTE, plus an additional 7.8 FTE associated with special purpose grants received. The FY 1991-92 appropriation represents a decrease of 31.8 FTE from the FY 1990-91 appropriation to reflect the actual number of

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

positions filled. Enrollment is down, but salaries are up to competitive levels. A 3% vacancy savings factor was applied. Operating expenses include a one-time expense of \$40,000 for a new school bus. Exempt staff salary increases are calculated at 3.87%. The appropriation for grants is consolidated to allow flexibility depending on specific grants actually received by the School.

Footnote 22 continues the request for the school to report to the Joint Budget Committee on implementation of management and efficiency study recommendations.

ACCOUNTABILITY MEASURES

Department and Library Administration

Accountability measures for the Public Education system in the state are set in statute (H.B. 1341, 1988 session). The measures for the Department are, of course, connected to these, but there are also some specific ones that can be tied directly to Department activities.

Effectiveness:

Goal: To provide adequate training to school districts on school finance and other statewide issues to prevent confusion and errors in district reporting.

Measure: Number of errors in district reports.

Goal: To ensure that all districts meet assessment requirements of the School Finance Act.

Measure: Number of districts not in compliance.

Goal: To improve school curricula.

Measure: Number of curricula changed and impact on students.

Efficiency:

Goal: To increase the number of teachers certified per unit FTE by 5%.

Measure: Number of teachers certified per FTE and percent change.

Workload:

Measure: Number of audits performed, school staff trained, workshops provided.

The Department has a more complete list of goals and measures from which these were extracted and slightly modified. These are shown as examples.

Public School Finance

Accountability measures are set in statute and are being administered and monitored by the Department.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Colorado School for the Deaf and the Blind

The School should be required to submit the same accountability standards used by other school districts, in general. The Department may want to modify some measures to reflect the special role of the School.

NEW LEGISLATION

- S.B. 91- 86 Makes technical changes to the school finance act to conform with H.B. 90-1314.
- S.B. 91- 118 Sets certain school bus safety standards. Requires driver training for mountainous terrain and adverse weather conditions by July 1, 1992. Requires the state board of education to adopt and enforce regulations governing the operation of school buses.
- S.B. 91- 164 Authorizes a classroom paraprofessional program, with assessment teams and standards. Authorizes academic credit toward a bachelor's degree for paraprofessional experience based on the recommendation of the assessment team. Authorizes funds to be raised for scholarships and reimbursements of participants. Appropriates \$25,000 from this raised money.
- S.B. 91- 172 Authorizes planning for a magnet school for mathematics and science at the campus of Colorado State University. Appropriates \$57,882 from participant tuitions and grants, donations, and contributions received.
- S.B. 91- 230 Permits schools to be members of associations of schools that organize and control activities in schools. Sets certain criteria for these associations.
- H.B. 91- 1005 Rewrites the statutes concerning the licensing of teachers, principals, administrators, and special service providers.
- H.B. 91- 1121 Authorizes the Mathematics-Science-Technology Commission to facilitate a plan for pre-K through 12 and postsecondary mathematics, science, and technology education.
- H.B. 91- 1146 Changes the date of school board elections from May to November of odd-numbered years.
- H.B. 91- 1171 Permits the Colorado School for the Deaf and the Blind to be an educational resource and describes the resource services available. Authorizes the Commissioner of Education to set qualifications for the superintendent and employees of the school.

~~1988-89~~

~~1989-90~~

~~1990-91~~

~~1991-92~~

Actual

Actual

Appropriation

Appropriation

- H.B. 91- 1174 Grants authority for the state librarian to contract for the furnishing of radio reading services for the benefit of those who cannot otherwise use printed materials.
- H.B. 91- 1203 Provides protection for teachers and other persons acting in good faith and in compliance with the discipline code of a school district.
- H.B. 91- 1280 Authorizes a school district to impose and collect a transportation fee or to levy additional property taxes, if approved by the voters. Does not reduce state aid for transportation.
- H.B. 91- 1294 Directs the state treasurer to withhold funds from a school district's share of state finance payments to avoid default on the district's general obligation bonds. Provides for audits of a district and for transfer of delinquent taxes from the bond redemption fund to the General Fund.
- H.B. 91- 1326 Sets certain limits and restrictions on the schools of choice program.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

OFFICE OF THE GOVERNOR

The department includes the Office of the Governor, the Office of the Lieutenant Governor, the Office of State Planning and Budgeting, and Economic Development Programs.

Operating Budget

Governor	\$	46,836,495	\$	48,265,583	\$	48,208,580	\$	50,912,365
Lieutenant Governor		243,843		252,578		255,706		265,969
Planning and Budgeting		1,048,956		1,097,978		1,397,416		1,160,141
Economic Development		2,431,865		2,628,603		2,648,747		3,773,356
GRAND TOTAL	\$	50,561,159	\$	52,244,742	\$	52,510,449	\$	56,111,831
General Fund		3,000,494		4,710,570		3,065,081		2,677,702 a/
Cash Funds		2,715,910		1,296,296		3,951,129		5,377,624 b/
Federal Funds		44,844,755		46,237,876		45,494,239		48,056,505 c/

a/ Reduced \$12,939 pursuant to H.B. 91-1026.

b/ Includes \$10,449 appropriated by S.B. 91-245; and reduced \$7,277 pursuant to H.B. 91-1026.

c/ Reduced \$261 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	97.8	102.4	108.6	110.4 a/
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a/ Some of the FTE in the Governor's Office are not appropriated in the Long Bill; the information shown is based on the Governor's budget request documents.

OFFICE OF THE GOVERNOR

As the chief executive of the state, the Governor is responsible for the overall operation of the executive branch of government in Colorado. This office provides for coordination, direction, and planning of agency operations; maintains liaison with local governments and the federal government; and exercises the executive powers of the state.

Operating Budget

General Fund	\$	1,915,740	\$	2,066,478	\$	2,162,512	\$	2,413,233 a/
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>	
Cash Funds	76,000	369,258	551,829	442,627	b/
Department of Health	0	80,000	80,000	60,000	
Indirect Cost Recoveries	34,000	0	51,829	16,580	
Group Insurance Reserve Fund	0	0	0	10,449	
Private Donations	42,000	289,258	420,000	355,598	
Federal Funds	44,844,755	45,829,847	45,494,239	48,056,505	c/
Department of Energy Job Training Partnership Act	128,150	1,300,000	260,600	339,400	
Department of Education	44,000,000	43,774,205	44,014,882	46,183,190	
Other Federal Funds	716,605	755,642	1,143,785	1,263,277	
Other Federal Funds	0	0	74,972	270,638	
Total	\$ 46,836,495	\$ 48,265,583	\$ 48,208,580	\$ 50,912,365	

a/ Reduced \$12,939 pursuant to H.B. 91-1026.

b/ Includes \$10,449 appropriated by S.B. 91-245; and reduced \$7,277 pursuant to H.B. 91-1026.

c/ Reduced \$261 pursuant to H.B. 91-1026.

FTE Overview a/

Governor	1.0	1.0	1.0	1.0
Administrative Staff	1.5	1.8	2.0	2.0
Program Directors	10.0	10.0	10.0	10.0
Policy/Program Staff	5.5	5.5	5.5	5.5
Accounting Staff	2.0	2.0	2.0	2.0
Staff Assistants	5.0	4.5	4.5	4.5
Support Staff	12.5	13.0	13.0	13.0
Domestics	2.0	2.0	2.0	2.0
Total	39.5	39.8	40.0	40.0

a/ FTE in the Governor's Office are not appropriated in the Long Bill; the information shown is based on the Governor's budget request documents. These FTE are not included in the summary table above.

Comparative Data

Colorado Population	3,300,146	3,316,877	3,372,885	3,356,500
General Fund Appropriation (\$ in billions)	\$2.104	\$2.488	\$2.615	\$2.697
Average Number of State Employees	63,910	65,587	68,511	71,091

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Full-time	37,087	38,575	37,553	38,351
Part-time/Other	26,823	27,012	30,958	32,740
Citizens' Advocate Office Inquiries Involving State Agencies	9,805	16,936	18,500	19,200
Appointments to Boards and Commissions	3,050	3,200	3,500	3,950
Constituent Letters Received	22,500	22,300	22,500	23,500

Explanation

The administrative portion of the Governor's Office reflects a continuing level of 40.0 FTE. No vacancy savings factor was applied to the Governor's Office. The Disaster Emergency Fund is appropriated at a continuing level of \$100,000. As explained in footnote 23, the statutes specify that the Governor is responsible for meeting the dangers to the state and its citizens presented by disasters, and the Governor may divert additional funds from any state or local source at his discretion.

The special purpose portion of the Governor's Office includes funds for centrally appropriated items related to the entire department. Also included is \$20,000 from the General Fund for the support of the Governor's AIDS Coordinating Council and \$60,000 from cash funds from the Health Department for the Rocky Flats Monitoring Council. Lease costs associated with the second portion of a five-year computer purchase, one-time costs related to cabling in the Capitol Building, and the purchase of software are broken out as a separate line item.

The Other Programs and Grants section represents estimates of federal and cash funds anticipated to be received through the Office of the Governor.

OFFICE OF THE LIEUTENANT GOVERNOR

Colorado's Constitution establishes the Office of the Lieutenant Governor, who shall become Governor in the case of the death, impeachment, conviction of a felony, incapacitation, or resignation of the Governor. The Lieutenant Governor also has statutory duties as chairman of the Colorado Commission on Indian Affairs.

Operating Budget

General Fund	\$	241,839	\$	252,578	\$	254,206	\$	264,469
Cash Funds - Donations		<u>2,004</u>		<u>0</u>		<u>1,500</u>		<u>1,500</u>

		1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Total	\$	243,843	\$ 252,578	\$ 255,706	\$ 265,969

FTE Overview

Administration a/ Commission on Indian Affairs		5.0	5.0	5.0	5.0
		2.0	2.0	2.0	2.0
Total		<u>7.0</u>	<u>7.0</u>	<u>7.0</u>	<u>7.0</u>

a/ Administration FTE in the Lieutenant Governor's Office are not appropriated in the Long Bill; the information shown is based on the Lieutenant Governor's budget request documents. These FTE are not included in the summary table above.

Comparative Data

The Lieutenant Governor's Office does not provide comparative data.

Explanation

The appropriation provides a continuing level of funding for the administration of the Office of the Lieutenant Governor and for the expenses of the Commission on Indian Affairs. No vacancy savings factor was applied to personal services.

OFFICE OF STATE PLANNING AND BUDGETING

The main responsibilities of the Office of State Planning and Budgeting are development of executive budget requests, review and analysis of departmental budget expenditures, and preparation of revenue and economic forecasts for the state.

Operating Budget

General Fund	\$	67,916	170,940	648,363	0
Cash Funds		<u>981,040</u>	<u>927,038</u>	<u>749,053</u>	<u>1,160,141</u>
Department of Highways					
Indirect Costs		980,447	927,038	749,053	1,160,141
Other Cash Funds		593	0	0	0
Total	\$	1,048,956	\$ 1,097,978	\$ 1,397,416	\$ 1,160,141

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
Administration	3.3	3.0	3.0	3.0
Budget Analysts	10.4	11.7	12.0	12.0
Economists	1.6	2.0	2.0	2.0
Budget Intern	0.0	0.8	0.5	0.5
Support Staff	3.0	3.0	3.0	3.0
Total	18.3	20.5	20.5	20.5

Comparative Data

General Fund Requests Reviewed	N/A	\$2.8 billion	\$2.9 billion	\$2.85 billion
General Fund Recommended	\$2.4 billion	\$2.4 billion	\$2.6 billion	\$2.7 billion
General Fund Supplemental Requests Reviewed	N/A	\$45 million	\$26 million	\$6.0 million
General Fund Supplemental Funding Recommended	\$87 million	\$38 million	\$22 million	\$3.3 million
Management Studies Conducted	3	5	6	4
Management Study Savings	\$15.9 million	N/A	N/A	N/A
Revenue Estimates/ Economic Forecasts Prepared	4	4	4	4
Staff Lead Assignment Projects	6	6	6	4

Explanation

The appropriation funds a continuing level of 20.5 FTE and provides for a 3.87% average salary increase for exempt staff. No vacancy savings factor was applied. Operating expense includes an increase of \$6,500 for membership in Federal Funds Information for States. The purpose of this service is to track the federal government's budget and programs and to assist states in understanding the impact of federal decisions. The information is to be shared with legislative staff on a timely basis.

Because of the increase in indirect cost recoveries from the Department of Highways, the entire appropriation for this office can be funded from this cash source, thus eliminating the need for General Fund appropriations for this year.

Footnote 23a requests this office to work with the Joint Budget Committee to encourage departments to establish Memoranda of Understanding similar to the one in existence between the Joint Budget Committee and the Department of Revenue.

ECONOMIC DEVELOPMENT PROGRAMS

The Governor's Office of Economic Development was formed in January 1988 to centralize and coordinate the state's business assistance, retention, expansion and recruitment programs in a single agency. Other activities include international trade and job training/retraining. This office is the first point of contact for businesses seeking assistance. Other departments such as Local Affairs, Higher Education, Agriculture and Regulatory Agencies also have economic development programs.

Operating Budget

General Fund	\$	774,999	\$	2,220,574	\$	0	\$	0
Cash Funds		<u>1,656,866</u>		<u>0</u>		<u>2,648,747</u>		<u>3,773,356</u>
Industrial Training Funds		101,861		0		0		0
Impact Funds		1,555,005		0		0		0
Department of Local Affairs		0		0		2,648,747		3,773,356
Federal Funds		0		408,029		0		0
Total	\$	2,431,865	\$	2,628,603	\$	2,648,747	\$	3,773,356

FTE Overview

Administration	3.7	4.3	5.0	5.0
Business Development	19.0	16.7	16.3	16.6
Grand Junction Satellite Office	0.0	0.0	1.0	1.0
Small Business Office	0.0	4.9	7.0	7.0
Leading Edge Program	0.0	0.0	0.0	0.5
Minority Business Office	3.0	0.7	3.0	3.0
Women's Business Office	1.5	0.0	0.0	0.0
Colorado First	0.0	1.5	1.8	1.8
Foreign Trade Office	5.8	7.0	7.0	8.0
Total	<u>33.0</u>	<u>35.1</u>	<u>41.1</u>	<u>42.9</u>

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Comparative Data</u>				
Small Business Hotline:				
Business Inquiries	N/A	25,004	27,500	30,000
Small Business Development:				
Business Workshops	N/A	233	360	400
Attendees	N/A	3,230	4,500	4,800
Businesses Counseled	N/A	1,599	2,970	3,200
Office of Business Development:				
Jobs Created	N/A	2,465	2,900	3,200
Jobs Retained	N/A	3,167	3,960	4,100
Colorado First:				
People Trained	N/A	3,371	3,500	3,500
Existing Industries:				
People Trained	N/A	981	1,100	1,400
Minority Business Office:				
Businesses Served	N/A	430	520	590
Gateway Network:				
Locations	N/A	64	70	75

Explanation

The appropriation continues the practice of showing all appropriations for economic development activities in the Department of Local Affairs and cash funding back to the various departments, including the Governor's Office, the specific activities. The appropriation funds a continuing level of 41.1 FTE, with a 3.87% increase for exempt staff, plus additional FTE as noted below.

The appropriation provides an increase of \$75,000 and 0.3 FTE for the Business Development Office related to a supplier initiative which will match industrial procurement needs with potential in-state suppliers.

The appropriation also includes \$175,358 and 0.5 FTE for the Leading Edge Program. Phase I of the program provides training in management skills to owners of existing business. The new funding will provide support for three new Phase I sites at Montrose, Trinidad, and Sterling. The appropriation also provides funding for Phase II of the program at Colorado Springs, Greeley, and Grand Junction. Phase II of the program provides training in growth management skills to owners of existing business considering expansion. Cash funds from participants in the program support this phase.

The appropriation also includes an additional \$40,000 for the International Trade Office because of increased workload and only part-year funding for the Korean office in the current year. An additional 1.0 FTE trade assistant is approved to work in areas like trade show recruiting and preparation.

Footnote 24 is included which requests a quarterly report to the Joint Budget Committee detailing the expenditures for all economic development programs in all departments.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Footnote 25 states that the Gateway Economic Development Networks should be self-supporting from user fees and donations by the end of FY 1991-92.

Footnote 26 requests the International Trade Office to report to the Joint Budget Committee by November 1, 1991, on a plan outlining the strategy of the office for the future including the feasibility of establishing trade offices in parts of the world where Colorado does not currently have such trade offices. The report is also to include accountability measures on the effectiveness of the office's current efforts.

NEW LEGISLATION

S.B. 91- 217 Recreates and reenacts, with amendments, statutory provisions which expired September 1, 1990, to allow the Governor limited transfer authority between line items.

H.B. 91-1010 Revises the requirements for quarterly work plans that are submitted by the departments to the Governor.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

DEPARTMENT OF HEALTH

The Department of Health has responsibilities to improve and protect the health of the people of Colorado and the quality of Colorado's environment; assure the availability of health and medical care services to individuals and families; and plan, regulate and develop the medical care system of the state. The Department is organized into three major areas of program emphasis: Administration and Support; Office of Health and Environmental Protection; and Office of Health Care and Prevention.

The Office of Administration and Support includes Department Administration, Departmental Data Processing, Laboratory Services, and Local Health Services. The Office of Health and Environmental Protection includes the following divisions: Air Quality Control; Water Quality Control; Radiation Control; Hazardous Materials and Waste Management; Consumer Protection; Disease Control and Epidemiology; and the Rocky Flats Program Unit. The Office of Health Care and Prevention includes the following divisions: Alcohol and Drug Abuse; Family and Community Health Services; Prevention Programs; Health Facilities Regulation; Emergency Medical Services; and Health Statistics and Vital Records.

Operating Budget

Department								
Administration	\$	5,774,983	\$	7,718,168	\$	7,772,221	\$	9,616,761
Data Processing		1,240,744		1,247,104		1,481,078		1,556,385
Laboratory Services		4,654,751		4,519,270		4,307,359		4,343,423
Local Health Services		4,406,281		4,530,879		4,627,182		4,640,452
Air Quality Control		6,455,966		6,692,126		7,033,021		7,118,740
Water Quality Control		4,326,854		4,166,422		5,027,000		5,505,936
Radiation Control		952,942		1,086,717		1,232,186		1,494,027
Hazardous Materials and Waste Management		4,042,814		5,343,877		7,645,043		7,705,883
Consumer Protection		1,128,861		1,239,444		1,106,411		1,251,833
Disease Control and Epidemiology		6,987,197		9,345,813		7,912,343		10,207,182
Rocky Flats Program Unit		N/A		2,134,965		4,119,672		4,820,908
Alcohol and Drug Abuse		22,771,265		25,332,232		20,991,428		27,288,356
Family and Community Health Services		56,876,311		60,226,166		59,223,521		59,954,427
Prevention Programs		1,256,233		1,669,875		1,539,599		5,324,225
Health Facilities Regulation		3,129,119		3,257,057		3,615,548		3,702,469
Emergency Medical Services		369,246		422,210		2,103,463		4,154,496
Health Statistics and Vital Records		1,256,208		1,388,718		1,423,444		1,464,456
GRAND TOTAL	\$	125,629,775	\$	140,321,043	\$	141,160,519	\$	160,149,959

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
General Fund	24,122,015	24,835,741	24,190,091	24,026,366 a/
Cash Funds	27,890,934	27,610,945	34,498,643	38,197,002 b/
Federal Funds	73,616,826	87,874,357	82,471,785	97,926,591 c/

a/ Reduced \$303,005 pursuant to S.B. 91-56; and \$26,508 pursuant to H.B. 91-1026.

b/ Includes \$665,946 appropriated by S.B. 91-56; \$286,000 appropriated by S.B. 91-63; \$96,741 appropriated by S.B. 91-160; \$50,000 appropriated by S.B. 91-168; \$145,293 appropriated by S.B. 91-174; \$84,304 appropriated by S.B. 91-245; \$20,380 appropriated by 91-1318; and reduced \$43,612 pursuant to H.B. 91-1026.

c/ Includes \$381,950 appropriated by H.B. 91-1199; and reduced \$56,741 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	804.7	875.6	994.0	998.2 a/
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a/ Includes 6.0 FTE appropriated by S.B. 91-63; 1.0 FTE appropriated by S.B. 91-168; and 3.3 FTE appropriated by S.B. 91-174.

ADMINISTRATION AND SUPPORT

DEPARTMENT ADMINISTRATION

This division provides support services for all Department programs. These services include budgeting, accounting, personnel, liaison with local health departments, purchasing, public relations, building and grounds maintenance, copying and printing, mail services, and administration of central appropriations for capital outlay and administrative law judges.

Operating Budget

General Fund	\$ 738,650	\$ 1,009,702	\$ 913,993	\$ 1,272,825 a/
Cash Funds	<u>4,845,174</u>	<u>5,486,039</u>	<u>6,073,653</u>	<u>7,262,287 b/</u>
Indirect Cost Recoveries	4,336,487	5,473,606	5,090,870	5,859,271
Fees	16,120	12,325	16,120	16,120
Highway Users Tax Fund	108	108	0	0
Group Insurance				
Reserve Fund	0	0	0	84,304
Other Cash Funds	492,459	0	966,663	1,302,592
Federal Funds	191,159	1,222,427	784,575	1,081,649 c/
Total	\$ 5,774,983	\$ 7,718,168	\$ 7,772,221	\$ 9,616,761

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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- a/ Reduced \$26,508 pursuant to H.B. 91-1026.
- b/ Includes \$84,304 appropriated by S.B. 91-245; and reduced \$43,612 pursuant to H.B. 91-1026.
- c/ Reduced \$56,741 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	62.9	61.5	61.7	64.7
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Comparative Data

Grants Administered	284	284	284	284
Medical Care				
Authorizations	28,761	29,048	29,340	29,632
Contracts Processed	910	910	910	910
Vouchers Processed	33,227	33,543	33,878	34,217

Explanation

The appropriation adds 3.0 FTE for workload increases in internal auditing, personnel, and telecommunications services. The increase in the General Fund and federal funds is due to central pots increases. The cash funds increase is due to the additional staff and increased statewide indirect costs. A 1.5% vacancy savings factor was applied.

DEPARTMENTAL DATA PROCESSING

This division provides data processing services for the Department's programs through a data entry system, minicomputers, word processors, and linkage via terminal to the computer complex at the General Government Computer Center, Department of Administration.

Operating Budget

General Fund	\$	825,744	\$	771,958	\$	785,431	\$	806,479
Cash Funds		163,818		241,375		313,225		374,642
Indirect Cost Recoveries		127,952		207,007		196,599		236,062
Mobile Sources		28,484		28,326		29,527		31,119
Nursing Home								
Evaluations		7,382		6,042		7,726		7,863
Other Cash Funds		0		0		79,373		99,598

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Federal Funds	251,182	233,771	382,422	375,264
Air Pollution Control Grant	40,175	21,224	23,076	23,994
Maternal and Child Health Block Grant	42,029	42,845	45,945	45,453
Women, Infants and Children Nutrition Grant	89,320	107,311	95,308	104,643
Alcohol, Drug Abuse and Mental Health Services Block Grant	33,951	49,970	44,624	42,213
Water Quality Control Funds	9,048	8,196	6,600	7,517
Vital Statistics Purchase Order Grant	11,092	3,563	11,618	0
Indirect Cost Recoveries	25,567	0	0	38,146
Other Federal Funds	0	662	155,251	113,298
Total	\$ 1,240,744	\$ 1,247,104	\$ 1,481,078	\$ 1,556,385

<u>FTE Overview</u>	26.5	26.3	28.5	29.5
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Comparative Data

Number of Troubleshooting and Support Calls	6,300	8,050	9,950	12,300
Number of Troubleshooting and Support Calls per FTE	240	306	349	417
Keystrokes (millions)	77	80	80	76

Explanation

The appropriation adds 1.0 FTE for the establishment of a computer user help desk. The General Fund increase is due to increased costs of purchases from the General Government Computer Center and annualization of personal services costs. The increase in cash funds is due to the new FTE and associated operating expenses. The decrease in federal funds is due to a reduction in the program's indirect cost allocation. No vacancy savings factor was applied.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

LABORATORY SERVICES

This division performs laboratory tests and analytical services for the Department's programs. These include laboratory tests to determine the bacteriologic and chemical safety of drinking water, milk and dairy products and other foodstuffs; premarital blood tests; newborn genetic disease screening; drug addiction testing; and blood alcohol testing. The Division's implied consent specialists provide expert testimony in court concerning the validity of blood alcohol tests in Driving While Under the Influence (DUI) cases.

Operating Budget

General Fund	\$	830,823	\$	863,963	\$	868,425	\$	875,575
Cash Funds		<u>3,205,795</u>		<u>2,968,328</u>		<u>2,693,387</u>		<u>2,714,445</u>
Highway Users Tax Fund		220,929		227,208		0		0
Drug Testing		553,593		625,927		593,124		608,363
Mesa County		26,490		26,023		24,880		24,004
Strep Testing		1,034		10,570		5,000		5,000
Genetics Testing		1,799,916		1,369,248		1,103,230		1,105,557
Drinking Water Testing		190,070		250,023		221,367		221,367
Premarital Blood Testing		9,457		0		0		0
AIDS Testing		31,358		31,790		32,075		32,075
Chlamydia Testing		13,412		57,280		57,948		57,948
Indirect Cost Recoveries		355,253		370,259		361,749		357,566
Other Cash Funds		4,283		0		294,014		302,565
Federal Funds		<u>618,133</u>		<u>686,979</u>		<u>745,547</u>		<u>753,403</u>
Water Quality Control								
Funds		25,739		27,898		19,176		18,743
Air Pollution Control								
Grant		69,242		79,421		79,415		76,945
Solid Waste Management								
Planning Grant		40,747		35,874		69,319		67,941
Preventive Health								
Services Block								
Grant		230,312		219,919		247,292		247,292
205(G) Clean Water Act		62,897		15,903		0		0
Indirect Cost Recoveries		64,154		60,777		59,112		59,710
Other Federal Funds		125,042		247,187		271,233		282,772
Total	\$	4,654,751	\$	4,519,270	\$	4,307,359	\$	4,343,423

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
Laboratory Services	68.8	69.8	73.3	73.3
Implied Consent	4.1	4.0	4.0	4.0
Total	<u>72.9</u>	<u>73.8</u>	<u>77.3</u>	<u>77.3</u>

Comparative Data

Analyses	2,061,972	2,218,772	2,320,600	2,320,600
Analyses per FTE	29,971	31,788	31,659	31,659

Explanation

The appropriation funds a continuing level of 77.3 FTE. The increase in the General Fund, cash funds, and federal funds is due to increased testing volume. A 1.5% vacancy savings factor was applied.

LOCAL HEALTH SERVICES

Statutes require that the state provide reimbursement to regional and local organized health departments. In addition, the state pays part of the cost of public health nurses and sanitarians in areas of the state not served by local and regional organized health departments.

Operating Budget

General Fund	\$	4,153,465	\$	4,280,667	\$	4,372,491	\$	4,385,491
Cash Funds - General Fund Savings in the Department		0		0		53,804		53,804
Federal Funds		<u>252,816</u>		<u>250,212</u>		<u>200,887</u>		<u>201,157</u>
Preventive Health Services Block Grant		38,762		53,804		0		0
Maternal and Child Health Block Grant		211,159		193,846		198,253		198,253
Indirect Cost Recoveries		2,895		2,562		2,634		2,904
Total	\$	4,406,281	\$	4,530,879	\$	4,627,182	\$	4,640,452

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

FTE Overview

No FTE are appropriated to this section.

Comparative Data

County Health Departments:				
Immunizations	136,534	156,534	167,300	140,000
Prenatal Patients	4,989	4,989	6,000	6,500
Child Health Patients	174,239	174,239	180,000	200,000
Environmental Inspections:				
Food Sanitation	52,188	52,188	52,000	52,000
Water Quality	18,789	17,789	20,000	20,000
County Nurses:				
Patients Seen	63,301	63,301	73,600	78,650
Clinics Conducted	6,976	8,976	9,000	10,000
Visits	118,861	118,861	119,000	130,000
County Sanitarians:				
Food Inspections	2,300	2,300	2,382	2,387
Sewage Site Inspections	2,000	2,200	1,681	1,686

Explanation

The increase in appropriation is because more clients will be served by the local organized health units.

OFFICE OF HEALTH AND ENVIRONMENTAL PROTECTION

AIR QUALITY CONTROL DIVISION

This division is responsible for identifying the nature and impact of the air pollution problem and for implementing measures to prevent, control and abate air pollution sources of concern throughout the state. The Division is divided into the following appropriation categories: Administration; Vehicle Emission Control; Mobile Sources; Stationary Sources Control; and Vehicle Inspection Program.

The major duties of the Stationary Sources Program include yearly inspections of all major stationary air pollution source points and one-third of all minor source points to ensure that they comply with clean air regulations and standards, and review of construction plans for all new stationary sources to make sure they meet emission limits and control requirements. The Stationary Sources Program is also responsible

for asbestos control in nonstate buildings, the School Asbestos Program, the Wood Burning Program and the Prevention of Significant Deterioration Program.

The Mobile Sources section operates the Diesel Emissions Program and the Automobile Inspection and Readjustment (AIR) Program. Through these programs, this section certifies mechanics, maintains vehicle emissions data, provides technical support to the Air Quality Control Commission and the Department of Revenue, assesses the impact of motor vehicle emissions on air pollution, and develops and coordinates programs to reduce motor vehicle travel. Mobile Sources also implements the oxygenated fuels program and Clean Air Colorado.

The Technical Services Program operates air monitors throughout the state to measure gaseous and particulate pollutants; manages all ambient, emission, and other data systems used by the Division; and performs mathematical analyses of mobile and stationary source activities to refine the state air quality plan and to identify impacts.

The Office of the Division Director provides overall policy and program direction, policy and regulatory recommendations to the Air Quality Control Commission and ongoing intergovernmental coordination and direction.

Operating Budget

General Fund	\$ 186,624	\$ 181,054	\$ 174,506	\$ 175,463
Cash Funds	<u>4,698,633</u>	<u>4,746,430</u>	<u>5,086,735</u>	<u>5,126,419</u> a/
Mobile Sources Fees	1,509,443	1,176,925	1,685,390	978,742
Vehicle Emission Fees	282,694	622,172	437,877	581,221
Vehicle Inspection Fees	655,856	653,972	630,297	741,913
Stationary Sources Fees	873,779	1,092,748	885,622	1,537,328
Diesel Fees	355,751	349,091	428,074	450,170
School Asbestos				
Plan Reviews	33,234	9,192	10,000	0
Other Cash Funds	356,704	245,956	412,708	273,076
Indirect Cost Recoveries	631,172	596,374	596,767	563,969
Federal Funds	<u>1,570,709</u>	<u>1,764,642</u>	<u>1,771,780</u>	<u>1,816,858</u>
Air Pollution Grant	765,518	855,871	927,657	1,021,323
Environmental				
Protection Agency	289,929	170,140	244,861	194,025
Acid Rain Monitoring	145,000	135,000	145,000	147,900
High Altitude Study	41,059	206,420	105,074	141,528
Other Federal Sources	118,027	153,684	130,695	56,621
Indirect Cost Recoveries	165,312	194,217	170,956	207,913
Urban and Rural				
Visibility	45,864	49,310	47,537	47,548

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Total	\$ 6,455,966	\$ 6,692,126	\$ 7,033,021	\$ 7,118,740

a/ Includes \$286,000 appropriated by S.B. 91-63.

FTE Overview

Administration	22.6	22.7	23.2	23.2
Vehicle Emission	10.1	10.5	10.7	10.7
Mobile Sources	13.0	12.9	12.9	12.9
Stationary Sources	27.0	28.4	31.2	32.2
Vehicle Inspection				
Program	12.1	15.2	16.2	16.2
Clean Air Colorado	2.1	2.1	2.1	2.1
National Park Service	0.1	0.1	0.1	0.0
Diesel Emission				
Program	4.8	5.0	5.0	5.0
Urban and Rural Visibility	0.8	1.0	1.0	1.0
Vehicle Testing	3.9	3.5	3.5	3.5
Total	<u>96.5</u>	<u>101.4</u>	<u>105.9</u>	<u>106.8</u> a/

a/ Includes 6.0 FTE appropriated by S.B. 91-63.

Comparative Data

Tons of Carbon Monoxide Emissions Reduced From Previous Year	750	770	900	900
Gaseous Monitors Operated	31	30	33	37
Vehicles Tested	2,000	2,850	3,000	3,200
Diesel Emissions Tests	220	80	150	70
Stationary Tests:				
Permit Applications Processed	3,608	3,016	3,306	3,350
Mobile Sources:				
Courtesy Emissions Tests	2,000	2,850	3,000	3,200

Explanation

The appropriation increases staff for the Stationary Sources section by 1.0 FTE to process asbestos applications. The 6.0 FTE appropriated by S.B. 91-63 continue FTE already in place and are not considered new staff. The appropriation does not include federal funding for the national parks study

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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which accounts for the decrease of 0.1 FTE. All other areas of the division are budgeted at a continuing level. No vacancy savings factor was applied.

Footnote 27 requests that the Division submit a report, no later than January 1, 1992, to the Joint Budget Committee on the use of federal grants. The report should detail for what specific purposes these funds are used.

WATER QUALITY CONTROL DIVISION

The Water Quality Control Division enforces the water quality regulations of the Water Quality Control Commission and the State Board of Health. The Division develops stream classifications and standards; issues discharge permits to ensure that discharges are in compliance with standards; performs site application, site design, and site specification reviews of new or expanding domestic facilities; and performs monitoring and enforcement activities. The Division also oversees water quality management planning; manages state and federal construction grant assistance programs; and provides technical assistance to local governments. In the area of drinking water, the Division conducts surveillance of public and nonpublic drinking water consistent with minimum federal and state requirements; reviews designs and specifications of new or expanding treatment facilities; and takes necessary enforcement actions. The Division also assists the Plant Operators Certification Board in the certification of water and wastewater treatment plant operators.

Operating Budget

General Fund	\$	985,559	\$	1,027,044	\$	1,143,545	\$	1,162,827
Cash Funds		<u>682,227</u>		<u>764,306</u>		<u>1,224,479</u>		<u>1,341,095</u>
Wastewater Permits		525,150		594,110		646,795		717,853
Indirect Cost Recoveries		104,581		113,821		117,617		189,710
Sludge Management Program		52,496		56,375		110,151		110,839
Other Cash Funds		0		0		349,916		322,693
Federal Funds		<u>2,659,068</u>		<u>2,375,072</u>		<u>2,658,976</u>		<u>3,002,014</u>
Environmental Protection Agency		27,400		21,134		58,446		0
Water Pollution Control Grant		409,766		590,303		577,758		720,196
Drinking Water Grant		344,093		389,188		460,319		464,785
205(G) Clean Water Act		364,890		45,539		60,900		0
Construction Management Assistance Grant		704,311		509,205		742,616		750,871
Water Planning Grant		262,030		369,804		200,000		404,211

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Indirect Cost Recoveries	351,165	310,586	312,526	299,997
Pesticide Protection	0	8,864	0	0
Other Federal Grants	74,709	36,146	144,999	27,520
Groundwater Protection Grant	120,704	94,303	101,412	334,434
Total	\$ 4,326,854	\$ 4,166,422	\$ 5,027,000	\$ 5,505,936

FTE Overview

Administration	58.6	58.2	65.9	65.5
Construction Management				
Assistance	9.5	6.4	9.6	6.5
Water Planning	4.3	6.0	3.3	7.6
Groundwater Protection	2.2	2.2	3.6	6.1
Water Quality Standards	0.5	0.4	1.0	0.0
Special Purpose				
Programs	1.4	1.4	9.3	7.5
Total	76.5	74.6	92.7	93.2

Comparative Data

Drinking Water:				
Samples Received	81,075	32,000	85,000	85,000
Community Water				
Facilities Regulated	809	850	1,035	1,035
Plans Reviewed	90	95	95	90
Stream Samples Collected	733	850	850	850
Permits Processed	263	328	305	310
Wastewater Treatment				
Samples Collected	389	350	350	375

Explanation

The appropriation adds 0.5 FTE for the groundwater protection program in accordance with S.B. 90-126 and, accounts for the increase in cash funds. Federal funds are higher as a result of an increase in the water pollution control grant and groundwater protection grant. A 1% vacancy savings factor was applied.

Footnote 28 requests that the Division investigate using S.B. 90-126 funding in order to maintain the Groundwater Quality Database. The footnote directs the Division to be prepared to provide a mechanism to achieve this goal by January 1, 1992.

RADIATION CONTROL DIVISION

The Radiation Control Division is responsible for preventing risks to health from all sources of ionizing radiation. This is accomplished by regulatory control of radioactive material and radiation producing machines; surveillance and evaluation of nuclear facilities; emergency response to accidents involving radioactive materials; and assessment of persons exposed to radioactive materials through their occupation as a result of accidents or environmental contamination.

Operating Budget

General Fund	\$	468,120	\$	487,226	\$	482,587	\$	404,829
Cash Funds		<u>310,460</u>		<u>369,418</u>		<u>512,087</u>		<u>887,185</u>
Radiological								
License Fees		206,814		199,494		318,745		595,058
Other Cash Funds		58,332		112,371		137,560		217,028
Indirect Cost Recoveries		45,314		57,553		55,782		75,099
Federal Funds		<u>174,362</u>		<u>230,073</u>		<u>237,512</u>		<u>202,013</u>
Preventive Health Services Block								
Grant		77,107		69,117		48,325		34,951
Fort St. Vrain Grant		12,013		14,211		15,441		14,460
Monitoring Rocky Flats Grant		71,059		66,457		95,000		65,477
X-Ray Inspection Grant		11,681		11,901		16,140		16,169
Other Federal Funds		0		57,244		52,349		64,448
Indirect Cost Recoveries		2,502		11,143		10,257		6,508
Total	\$	952,942	\$	1,086,717	\$	1,232,186	\$	1,494,027

FTE Overview

Administration	18.1	18.0	22.2	21.1
Other Programs	1.4	2.6	3.4	5.4
Total	<u>19.5</u>	<u>20.6</u>	<u>25.6</u>	<u>26.5</u>

Comparative Data

Regulatory Control of Radioactive Materials:				
Licenses	460	442	460	470

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Inspections	166	142	157	168
X-Ray Tubes Inspected	2,431	2,824	3,920	3,920

Explanation

The appropriation adds 1.0 FTE to perform inspections of x-ray machines throughout the state and 1.0 FTE to perform site analysis at the Maybell uranium site. The appropriation includes a reduction of 1.1 FTE as a result of a decrease in federal funds for the long range radon monitoring project. The appropriation also includes a reduction in the General Fund and an increase in cash funds, reflecting an increase in fees charged by the Division. No vacancy savings factor was applied.

Footnote 29 states that it is the intent of the General Assembly that the Maybell Site Reclamation line no longer receive funding after FY 1992-93 since the reclamation activities are scheduled to be completed by the end of FY 1992-93.

HAZARDOUS MATERIALS AND WASTE MANAGEMENT DIVISION

The Division regulates the treatment, storage, and disposal of solid and hazardous wastes. This section is also responsible for responding to and expanding the state's capacity to respond to emergencies involving hazardous materials. It has been designated as the lead state agency for the development of a regulatory program for underground storage tanks. The Division implements the Superfund Program which identifies, evaluates and cleans up sites with serious past contamination problems. The Division also provides oversight for the Uranium Mill Tailings Remedial Action Program on the western slope.

Operating Budget

General Fund	\$	406,652	\$	360,889	\$	334,609	\$	378,948
Cash Funds		<u>1,164,709</u>		<u>1,681,265</u>		<u>2,963,306</u>		<u>2,896,478</u> a/
Hazardous Waste								
Permit Fees		329,419		280,200		412,158		331,111
Indirect Cost Recoveries		119,848		163,083		269,198		234,047
Comprehensive Environmental								
Response, Compensation and								
Liability Act		350,464		356,742		355,456		352,659
Solid Waste Management		25,712		22,591		76,012		335,802
Other Cash Funds		11,919		6,572		50,000		0
Hazardous Substance								
Response Fund		327,347		491,432		1,407,650		1,232,053
Underground Storage								
Tank Program		0		360,645		302,318		338,140

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Uranium Mill Tailings Remedial Action Program	0	0	90,514	72,666
Federal Funds	<u>2,471,453</u>	<u>3,301,723</u>	<u>4,347,128</u>	<u>4,430,457</u>
Solid Waste Management Waste Site Inventory Grant	466,785	513,393	721,306	774,540
Uranium Mill Tailings Remedial Action Program	112,134	155,279	225,163	214,282
Indirect Cost Recoveries	418,344	469,891	646,781	653,993
Environmental Protection Agency	284,881	249,046	421,034	299,772
Multi-Site Cooperative Agreement	392,126	568,230	323,745	499,560
Total	\$ 4,042,814	\$ 5,343,877	\$ 7,645,043	\$ 7,705,883

a/ Includes \$96,741 appropriated by S.B. 91-160; \$50,000 appropriated by S.B. 91-168; and \$145,293 appropriated by S.B. 91-174.

FTE Overview

Administration	29.2	26.1	37.5	32.2
Special Purpose	15.1	20.3	25.3	25.3
Uranium Mill Tailings Remedial Action Program	6.6	11.2	15.0	15.0
Solid Waste Management	0.6	0.5	2.2	8.5
Multi-Site Cooperative Agreement	8.2	12.5	15.3	15.3
Hazardous Substance Response Fund	6.2	7.1	19.7	18.5
Total	<u>65.9</u>	<u>77.7</u>	<u>115.0</u>	<u>114.8</u> a/

a/ Includes 1.0 FTE appropriated by S.B. 91-168; and 3.3 FTE appropriated by S.B. 91-174.

Comparative Data

Regulatory Control of
Solid Waste Management:

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Site Reviews	32	50	60	50
Inspections	105	98	90	90
Superfund and Uranium Mill Tailings Remedial Action Program: Remedial Action Design Reviews and Evaluations	161	214	210	210
Underground Storage Tank Leak Reports	125	250	700	700
Leaking Underground Storage Tank Investigations	10	20	25	25
Technical Assistance Responses to Hazardous Material Incidents	678	753	750	750

Explanation

The appropriation includes an increase of 6.3 FTE for the solid waste management program, of which 2.0 FTE are funded in the Long Bill and the remainder are funded in separate legislation. S.B. 91-168 appropriates 1.0 FTE for the review of solid waste disposal sites and facility applications. S.B. 91-174 appropriates 3.3 FTE for solid waste regulatory activities performed by the Department. The administration and Hazardous Substance Response Fund sections show a decrease of 5.3 and 1.2 FTE, respectively. The Division has not filled these positions in the past, and the appropriation reflects actual FTE usage. A 2% vacancy savings factor was applied.

The increase in the General Fund is a result of increased funding for the solid waste management program. The decrease in cash funds is a result of appropriating the cash funds for the Hazardous Substance Response Fund and hazardous waste permit fees at historical levels. Federal funds are increased as a result of additional funding from the Environmental Protection Agency.

Footnote 30 states that it is the intent of General Assembly that the Division accept the Toxics Release Inventory database and the Pollution Prevention grants and that the Joint Budget Committee reserves the right to review these programs and makes no commitment to fund these programs with state funds after the federal grants have expired. Footnote 31 requests that the Division submit a report to the Joint Budget Committee, no later than January 1, 1992, why the Division makes no attempt to recover costs incurred in performing emergency response activities pursuant to Section 29-22-103, C.R.S. Footnote 32 requests that the Division submit a report, no later than January 1, 1992, that details how much additional revenue was received by the hazardous Substance Response Fund due to the additional operating expenses appropriated to perform audits of hazardous substance response sites throughout the state.

CONSUMER PROTECTION DIVISION

This division consists of three major operational units: General Sanitation; Milk; Food and Drugs; Hazardous Consumer Products; Vector Control and Controlled Substances. It is charged with investigating diversion of controlled substances to illegal channels of distribution; enforcing sanitation standards designed to prevent and control food and insect transmitted diseases; eliminating unsanitary conditions in public accommodations; and preventing injuries to persons using potentially hazardous consumer products.

Operating Budget

General Fund	\$	903,046	\$	959,913	\$	946,527	\$	967,637
Cash Funds		<u>23,529</u>		<u>28,389</u>		<u>49,475</u>		<u>71,354</u> a/
Departments of Institutions and Corrections		23,529		28,389		47,555		49,054
Food Protection Fund		0		0		0		20,380
Other Cash Funds		0		0		1,920		1,920
Federal Funds		<u>202,286</u>		<u>251,142</u>		<u>110,409</u>		<u>212,842</u>
Water Supervision Grant		11,513		0		0		0
Preventive Health Services Block Grant		20,136		56,788		42,858		55,025
Food Inspection Grant		35,986		43,966		52,000		52,000
Indirect Cost Recoveries		25,495		26,312		10,051		10,817
Other Federal Funds		109,156		124,076		5,500		95,000
Total	\$	1,128,861	\$	1,239,444	\$	1,106,411	\$	1,251,833

a/ Includes \$20,380 appropriated by H.B. 91-1318.

<u>FTE Overview</u>	27.7	28.2	27.7	27.7
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Comparative Data

Sanitation Inspections	4,409	4,459	3,484	3,683
Milk Inspections	1,412	1,500	1,500	1,500
Food Inspections	195	218	210	210
Enforcement Actions	455	487	500	485

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Explanation

The appropriation is for a continuing level of funding for 27.7 FTE. The increase in cash funds is due to H.B. 91-1318, which provides for the inspection of retail food establishments and establishes an inspection fee. The increase in federal funds is due to the acquisition of a federal grant for drug reaction surveillance. A 2.7% vacancy savings factor was requested and applied.

DISEASE CONTROL AND EPIDEMIOLOGY DIVISION

This division is composed of two programs: Communicable Disease Control and Environmental Epidemiology. The programs seek to reduce illness, premature death and disability from specific diseases by the application of methods of preventive medicine: the prevention and control of chronic diseases (cancer, heart disease, etc.) and their complications; the investigation of outbreaks of human illness of unknown causes; and investigation of health risks from environmental hazards.

Operating Budget

General Fund	\$ 981,657	\$ 1,234,262	\$ 1,029,308	\$ 978,202
Cash Funds	<u>125,256</u>	<u>186,348</u>	<u>121,701</u>	<u>132,674</u>
Zoonosis Cash Funds	2,018	1,331	3,000	3,000
Department of Social Services	65,407	143,515	70,073	69,961
County Fees	14,072	11,458	37,037	37,037
Other Cash Funds	30,961	11,829	0	8,148
Indirect Cost Recoveries	12,798	18,215	11,591	14,528
Federal Funds	<u>5,880,284</u>	<u>7,925,203</u>	<u>6,761,334</u>	<u>9,096,306</u>
Preventive Health				
Block Grant	482,317	522,361	585,961	599,033
Drinking Water Grant	11,012	0	0	0
Immunization Grant	1,514,783	1,906,015	349,554	353,968
Vaccination Support	N/A	N/A	N/A	1,350,000
Venereal Disease Control Grant	345,085	395,340	538,093	543,743
Refugee Health Program	61,138	34,629	43,858	43,975
Indirect Cost Recoveries	445,849	619,749	548,565	673,089
Tuberculosis Treatment	54,325	58,287	51,657	51,657
Occupational and Environmental Disease Grant	517,568	977,321	840,656	1,173,845

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Venereal Disease On-Line				
Data System Grant	128,572	170,513	315,406	315,515
AIDS Grants	2,319,635	3,240,988	3,359,908	3,863,805
Chlamydia Grant	0	0	127,676	127,676
Total	\$ 6,987,197	\$ 9,345,813	\$ 7,912,343	\$ 10,207,182

FTE Overview

Administration	30.7	30.9	35.0	30.9
Special Purpose	53.6	71.0	83.2	75.9
Total	84.3	101.9	118.2	106.8

Comparative Data

Venereal Disease Case Reports:

Gonorrhea	4,090	4,309	3,950	4,200
Syphilis	155	81	110	100
New AIDS/HIV Cases	351	354	350	350
Total Colorado AIDS				
Cases	1,124	1,478	1,830	2,180
AIDS Deaths	910	1,093	1,180	1,280
New Active				
Tuberculosis Cases	92	73	77	73
Tuberculosis Skin Tests	35,502	21,881	22,000	21,000
Doses of Vaccine				
Administered	220,096	230,806	260,000	270,000
Enteric/Hepatitis Cases				
Reported	3,950	4,000	3,600	3,800

Explanation

The appropriation includes a reduction in the General Fund support of the AIDS prevention programs, as a result of additional federal funds support for the programs. The appropriation reduces administration section staff by 4.1 FTE because the division has not utilized its full FTE appropriation in the past several years. The remaining 7.3 FTE reduction is at the Division's request, as it will not utilize its previous years FTE appropriation for the AIDS program. A 1% vacancy savings factor was applied.

The increase in federal funds is due to the addition of the vaccination support line. While the Division has received funding for this program in the past, it has not been included in the Long Bill.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

ROCKY FLATS PROGRAM UNIT

This unit was formed in 1989 in response to safety and environmental concerns at the Rocky Flats federal weapons plant in Jefferson County. An agreement between the Governor and the Secretary of the U.S. Department of Energy allows the state to monitor environmental conditions, operations, and other areas of the plant. The costs of this monitoring are being paid by the Department of Energy. The work of this division includes air and water quality; hazardous materials; radiation control; disease control and environmental epidemiology; and laboratory support.

Operating Budget

Total - Federal Funds	\$	N/A	\$	2,134,965	\$	4,119,672	\$	4,820,908
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<u>FTE Overview</u>	N/A	21.3	34.4	32.9
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Comparative Data

On-site Air Inspections	N/A	262	50	50
Water Quality Sampling				
Events	N/A	28	28	28
Total Laboratory				
Samples Analyzed	N/A	1,800	1,800	1,800

Explanation

The appropriation is based on the anticipated level of federal funds available for the project. Because this program is entirely federally funded, the amounts shown in the Long Bill are for informational purposes only. FTE have been reduced to reflect historical levels. No vacancy savings factor was applied.

OFFICE OF HEALTH CARE AND PREVENTION

ALCOHOL AND DRUG ABUSE DIVISION

The Division includes three sections: Administration and Support/Planning and Evaluation; Prevention/Intervention; and Treatment. The Administration and Support/Planning and Evaluation section performs program planning; problem assessment; data collection and analysis; and contract administration.

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Prevention/Intervention develops and supports community prevention programs through contractual agreements and maintains the Alcohol/Drug Driving Safety Evaluation Program for individuals convicted of driving under the influence of alcohol and/or drugs. The Treatment section licenses public and private substance abuse agencies throughout the state; partially supports detoxification and a range of treatment services for low income and indigent clients under contractual arrangements with public and private agencies; and coordinates the handling of involuntary commitment cases through the courts.

Operating Budget

General Fund	\$	8,491,336	\$	8,456,087	\$	8,160,367	\$	7,650,393	a/
Cash Funds		<u>3,065,570</u>		<u>4,242,117</u>		<u>4,615,058</u>		<u>5,349,394</u>	b/
Alcohol/Drug Driving Safety Program		2,653,306		2,793,616		3,280,742		3,287,127	
Law Enforcement Assistance Fund		278,745		252,226		285,735		286,993	
Counselor Certification Program		46,078		48,437		63,287		64,196	
State Employee Assistance Program		86,795		85,020		0		0	
Department of Social Services		0		0		0		665,946	
Other Cash Funds		646		1,062,818		985,294		1,045,132	
Federal Funds		<u>11,214,359</u>		<u>12,634,028</u>		<u>8,216,003</u>		<u>14,288,569</u>	c/
Alcohol, Drug Abuse and Mental Health Services Block Grant		6,637,318		11,402,435		7,461,931		13,321,903	
Alcohol/Drug Treatment and Rehabilitation Grant		3,590,496		29,238		0		0	
Other Federal Funds		986,545		1,202,355		754,072		966,666	
Total	\$	22,771,265	\$	25,332,232	\$	20,991,428	\$	27,288,356	

a/ Reduced \$303,005 pursuant to S.B. 91-56.

b/ Includes \$665,946 appropriated by S.B. 91-56.

c/ Includes \$381,950 appropriated by H.B. 91-1199.

FTE Overview

Administration	12.2	17.5	31.6	a/	31.6	a/
Alcohol/Drug Driving Safety Program	7.3	7.5	0.0		0.0	

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Law Enforcement Assistance				
Fund Program	1.0	0.6	0.0	0.0
Prevention/Intervention	0.8	0.0	0.0	0.0
State Employee Assistance				
Program	1.5	1.3	0.0	0.0
Client Tracking System	0.7	0.0	0.0	0.0
Counselor Certification	1.0	0.9	0.0	0.0
Treatment/Rehabilitation	3.5	2.9	0.0	0.0
High Risk Youth	N/A	1.2	0.0	0.0
Youth 2000	N/A	0.7	0.0	0.0
Total	28.0	32.6	31.6	31.6

a/ Due to consolidation of the Long Bill format, all FTE are shown under administration.

Comparative Data

Projected Number of:				
Alcohol Abusers	270,000	270,000	267,000	267,000
Drug Abusers	198,000	198,000	194,000	194,000
Alcohol Treatment Program				
Contractual Services				
Reimbursed:				
Shelter Program (days)	14,296	18,422	18,359	18,359
Non-Hospital				
Detoxification (days)	68,363	66,734	67,433	67,433
Intensive Residential				
Treatment (days)	25,589	27,877	27,912	27,912
Intermediate Residential				
Treatment (days)	21,311	20,767	21,846	21,846
Halfway House				
Treatment (days)	46,323	43,723	45,143	45,143
Indigent Outpatient				
Treatment (hours)	65,783	59,634	64,597	64,597
Community Outpatient				
Treatment (days)	73,777	82,536	88,395	88,395
Residential Drug				
Treatment (days)	20,091	10,808	12,045	12,045
Outpatient Drug				
Treatment (hours)	46,289	50,819	53,931	53,931

Explanation

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

The appropriation is for a continuing level of 31.6 FTE. The decrease in the General Fund is at the Department's request. The increase in cash funds is due to higher indirect cost assessments and the annualization of personal services costs. The increase in federal funds is due to an increase in the Alcohol/Drug Treatment and Rehabilitation Grant. Also, the amount of the Alcohol, Drug Abuse and Mental Health Services Block Grant transferred to the Division of Mental Health, Department of Institutions, is included here for the first time. A 1% vacancy savings factor was applied.

Footnote 33 explains that the consolidation of line items are to provide the Department with flexibility in allocating the appropriation. The Division is requested to continue to provide the Joint Budget Committee with a breakout of Alcohol and Drug Treatment services.

Footnote 34 states that the treatment provided clients served in the Domiciliary Program are to be primarily work-related therapy and that intensive psychological therapy is to be avoided. The Division is to report on the effectiveness of the Domiciliary Program to the Joint Budget Committee by January 1, 1992.

Footnote 35 requests that the Division report to the Joint Budget Committee on the effectiveness of the increased support for the Drug Driving Safety Program by January 1, 1992.

FAMILY AND COMMUNITY HEALTH SERVICES DIVISION

The Family and Community Health Services Division includes the following sections: Administration, Handicapped Children's Program, Family Planning, Nursing, Dental Health, and several Special Purpose programs.

Family and Community Health Services provides, directly or through contractual arrangements, prenatal and maternity care; screening, preventive and treatment services for children; nutrition and food supplement programs; specialized developmental evaluations for children; genetic counseling and newborn screening programs; and case management for children in the Medicaid Early and Periodic Screening, Diagnosis and Treatment Program.

The Handicapped Children's Program provides diagnostic and treatment services for physically handicapped children between birth and 21 years of age whose families cannot afford the cost of care.

Family Planning provides, through contractual arrangements, family planning health services including examinations, supplies, counseling, patient education, voluntary sterilization, and related medical care.

The Nursing Program provides nursing consultation, technical assistance, program monitoring, and in-service education to 38 county nursing services and 14 organized health departments. The program focuses on the health status of women, children, and selected high-risk adult populations.

The Dental Health program makes approximately 400 referrals per year to private dentists who screen low income children for orthodontic treatment. The program also initiates and administers community dental

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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health education and prevention programs, administers the Old Age Pensioners Dental Program, and contracts for the use of a mobile dental van which provides dental services to handicapped and homebound citizens.

Operating Budget

General Fund	\$ 4,462,968	\$ 4,604,756	\$ 4,429,819	\$ 4,386,813
Cash Funds	<u>6,340,961</u>	<u>3,334,724</u>	<u>4,741,764</u>	<u>3,851,929</u>
Department of Social Services	2,583,840	2,949,613	3,902,421	2,819,895
Client Fees	29,279	28,885	30,764	30,764
University of Colorado Health Sciences Center	3,306,610	4,210	0	0
Genetics Testing	N/A	N/A	442,223	464,847
Other State Agencies	138,241	185,368	141,669	110,257
Indirect Cost Recoveries	149,437	119,896	143,647	117,106
Other Cash Funds	133,554	46,752	81,040	309,060
Federal Funds	<u>46,072,382</u>	<u>52,286,686</u>	<u>50,051,938</u>	<u>51,715,685</u>
Maternal and Child Health Block Grant	5,619,714	5,672,789	5,825,561	5,940,163
Preventive Health Services Block Grant	61,628	62,869	69,530	69,530
Title X Family Planning Grant	1,257,021	1,302,636	1,307,711	1,380,591
Women, Infants and Children Nutrition Program	20,772,387	24,966,293	23,821,132	25,449,680
Adolescent Grant	98,000	119,276	117,011	117,037
Migrant Program	818,017	845,507	812,068	813,499
Child Care Food Program	15,936,876	17,585,692	16,651,356	16,651,977
Indirect Cost Recoveries	1,038,168	1,138,460	966,037	971,621
Other Federal Grants	470,571	593,164	481,532	321,587
Total	\$ 56,876,311	\$ 60,226,166	\$ 59,223,521	\$ 59,954,427

FTE Overview

Administration	16.1	16.1	18.7	17.9
Handicapped Children	22.3	21.5	24.5	24.5
Family Planning	4.8	5.4	5.9	6.9
Dental Program	1.0	0.8	1.0	1.0
Nursing Staff	12.6	14.1	14.8	14.8
Special Purpose	<u>57.6</u>	<u>60.9</u>	<u>65.6</u>	<u>62.9</u>

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Total	114.4	118.8	130.5	128.0

Comparative Data

Number of Patients Served:

Prenatal	4,432	4,560	4,400	4,400
Handicapped Children	5,483	5,578	5,540	5,540
Well Child Program	14,844	16,000	16,000	16,500
Children and Youth	8,641	8,140	7,758	7,758
Family Planning	51,206	51,637	51,800	52,000
Homebound Dental Van	1,263	1,300	1,310	1,320
Old Age Pension (Dental)	1,230	1,182	1,185	1,190

Cost Per Patient:

Handicapped Children	\$642	\$687	\$690	\$710
Family Planning	\$86	\$95	\$99	\$103
Homebound Dental Van	\$43	\$43	\$43	\$43
Old Age Pension (Dental)	\$308	\$317	\$317	\$320

Explanation

The appropriation includes funding for 128.0 FTE, which reflects a reduction of 2.5 FTE associated with federally-funded programs. No vacancy savings factor was applied.

The decrease in cash funds is due to down-sizing the Early Periodic Screening, Diagnosis and Treatment Program, which is funded with Medicaid funds from the Department of Social Services. The increase in federal funds is due to an increase in available funds for the Women, Infants, and Children (WIC) Nutrition Program. The appropriation also includes \$175,000 in cash funds, through a cooperative arrangement with the Division of Prevention Programs, to provide follow-up services and treatment for low-income women with abnormal pap smears.

DIVISION OF PREVENTION PROGRAMS

This division consists of the Administration section, the Cancer and Birth Defects Registries, and the Cancer Control and Prevention Programs. The principal functions performed by the programs in this division are chronic disease and injury surveillance; policy development in disease prevention; information sharing with community medical organizations and the general public; and demonstration research to identify effective disease control strategies.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 291,653	\$ 279,989	\$ 348,965	\$ 344,311
Cash Funds	<u>310,821</u>	<u>412,914</u>	<u>438,370</u>	<u>459,103</u>
Colorado Trust	127,347	131,402	191,710	192,607
University of Colorado				
Health Sciences Center	12,604	17,382	20,160	0
Mobile Breast Cancer				
Screening Fund	0	0	0	9,000
Indirect Cost Recoveries	2,746	10,722	3,618	50,941
Kaiser Foundation Grant	128,004	128,484	151,805	151,805
Other Cash Funds	40,120	124,924	71,077	54,750
Federal Funds	<u>653,759</u>	<u>976,972</u>	<u>752,264</u>	<u>4,520,811</u>
Preventive Health Services				
Block Grant	163,144	164,463	182,526	186,101
Indirect Cost Recoveries	53,992	111,036	78,950	314,469
Cancer Control and				
Prevention Grants	161,388	144,735	149,984	3,624,807
Other Federal Grants	275,235	556,738	340,804	395,434
Total	\$ 1,256,233	\$ 1,669,875	\$ 1,539,599	\$ 5,324,225

FTE Overview

Administration	4.1	3.9	4.4	5.0
Cancer and Birth				
Defects Registries	4.5	4.5	5.1	5.1
Special Purpose	<u>13.8</u>	<u>20.6</u>	<u>15.4</u>	<u>27.2</u>
Total	22.4	29.0	24.9	37.3

Comparative Data

Persons Screened for				
Cardiovascular Disease	12,750	7,500	7,200	7,800
Women in the Mammogram				
Surveillance System	0	900	25,000	35,000
Persons Targeted for				
Diabetes Control	1,400	1,500	1,600	1,750
Number of Cases in Cancer				
Registry Data Base	162,291	180,000	194,000	208,500

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Women in the Cervical Cancer Surveillance System	0	0	9,800	20,000

Explanation

The appropriation adds 12.4 FTE funded by a federal Model State Grant for cancer control and prevention which the Division received in FY 1990-91. No vacancy savings factor was applied to personal services.

The appropriation also reflects a \$3.0 million federal grant the Division expects to receive from the U.S. Department of Health and Human Services. These funds will be used to track the incidence of breast and cervical cancers, as well as provide low-cost screenings, public education, quality assurance, and surveillance for low-income women in Colorado.

Footnote 37 states that the General Assembly accepts no obligation to continue the Cancer Prevention and Control Program with General Fund when the federal funds are no longer available. Also, the federal allocation of funds is contingent upon the Division's ability to document a minimum of \$985,104 of in-kind services provided toward breast and cervical cancer programs.

DIVISION OF HEALTH FACILITIES REGULATION

This division is responsible for surveying health facilities on a scheduled basis to ensure that state and federal laws and regulations pertaining to the health and safety of patients are met. The Division issues state licenses and certifies facilities for participation in the Medicare and Medicaid programs. The Division also conducts other activities to assure that the individual health needs of patients are appropriately met by health facilities. These activities include investigating complaints and monitoring patient rights.

Operating Budget

General Fund	\$ 168,547	\$ 206,343	\$ 199,518	\$ 161,573
Cash Funds	<u>1,973,636</u>	<u>1,940,541</u>	<u>2,459,362</u>	<u>2,537,508</u>
Department of Social Services	1,727,903	1,691,468	2,174,821	2,213,340
Personal Care Boarding Home Inspection Fees	11,008	16,912	51,611	65,540
Other Fees	0	4,395	4,600	4,600
Indirect Cost Recoveries	234,725	227,766	228,330	254,028

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Federal Funds	<u>986,936</u>	<u>1,110,173</u>	<u>956,668</u>	<u>1,003,388</u>
Title XVIII Health				
Insurance Benefits				
Grant	769,480	931,557	808,448	868,898
Rehabilitation Nursing				
Services	57,539	0	0	0
Indirect Cost Recoveries	159,917	178,616	148,220	134,490
Total	\$ 3,129,119	\$ 3,257,057	\$ 3,615,548	\$ 3,702,469

FTE Overview

Administration	29.7	25.9	28.0	31.8
Nursing Home Review	38.1	40.3	47.7	44.3
Total	<u>67.8</u>	<u>66.2</u>	<u>75.7</u>	<u>76.1</u>

Comparative Data

Number of Facilities				
(Survey, Follow Up and				
Investigation)	1,984	2,159	2,479	2,800
Assessments of Developmentally				
Disabled Clients	822	905	988	1,075
Resident and Record				
Assessments	12,500	13,000	4,422	1,022

Explanation

The appropriation adds 0.4 FTE supported by federal funds to perform federally-required inspections of nursing home facilities. A 1.5% vacancy savings factor was applied. Both cash and federal funds increased due to additional funds available from Medicaid and Medicare.

The General Fund decrease is due to increased cash funding available to the Personal Care Boarding Homes Inspection Program. The appropriation fully funds the request for this program.

EMERGENCY MEDICAL SERVICES DIVISION

The Emergency Medical Services (EMS) Division is responsible for administering the Emergency Medical Services Account Grant Program, which is funded through a one dollar surcharge on all eligible motor vehicle registrations for the purpose of upgrading emergency medical services statewide.

The Emergency Medical Services Provider Grants Program provides financial assistance to local emergency medical service providers for the upgrading of medical equipment, emergency vehicles, and communications systems. Sixty percent of the Emergency Medical Services Fund is allocated to the Grants Program. The County Subsidy Program provides financial assistance to the counties for licensure and regulation of ambulance services and to develop a plan for upgrading emergency medical services within each county. Twenty percent of the Emergency Medical Services fund is allocated to the county grants portion of the program. The remaining twenty percent of the fund is allocated to the operating costs of the Division. The Division is also responsible for overseeing the training and licensing of emergency medical technicians and paramedics.

Operating Budget

General Fund	\$ 227,171	\$ 111,888	\$ 0	\$ 75,000
Cash Funds	<u>48,438</u>	<u>262,219</u>	<u>2,103,463</u>	<u>4,079,496</u>
Division of Highway				
Safety	2,692	12,584	23,140	0
Certification Fees	45,746	27,051	0	0
Emergency Medical				
Services Fund	0	201,376	1,997,349	3,973,129
Indirect Cost Recoveries	0	21,208	82,974	106,367
Federal Funds - Preventive				
Health Services				
Block Grant	93,637	48,103	0	0
Total	\$ 369,246	\$ 422,210	\$ 2,103,463	\$ 4,154,496

<u>FTE Overview</u>	4.8	6.3	7.8	8.5
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Comparative Data

Emergency Medical				
Technicians Certified	2,862	3,058	3,300	3,500
Paramedics Certified	352	379	400	410
Training Center Site Visits	20	25	25	25
Poison Center Cases	57,743	57,258	57,803	58,000
Emergency Medical				
Services Fund Activity:				
Applications Received	N/A	0	291	350
Funds Awarded	N/A	0	\$830,064	\$2,571,000

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Explanation

The appropriation adds 0.7 FTE to facilitate an ambulance trip reporting data collection program. No vacancy savings factor was applied to personal services.

The appropriation also adds \$1.9 million from cash funds for the Emergency Medical Services Grants Program. This level of funding will provide the maximum amount of grants the Division can award to local providers, based on anticipated revenues to the Emergency Medical Services Account. The General Fund appropriation represents additional state support for the Rocky Mountain Poison Center, replenishing cost reimbursements the Center is no longer receiving from several counties in the state.

Footnote 38 states that an amount equal to the total appropriation to the Poison Center shall be obtained from private sources prior to disbursement of the appropriation.

DIVISION OF HEALTH STATISTICS AND VITAL RECORDS

This division is divided into three sections: certification, data management, and statistics. The certification section is responsible for maintaining files for all births, deaths, marriages, and marriage dissolutions which occur in the state, and for furnishing copies and information to appropriate individuals and agencies upon request. The data management section maintains a local registrar system for data collection, creates and maintains the health statistics data base, and provides data tapes to local, state and national users. The statistics section analyzes and publishes health statistics from the data base and provides statistical services to researchers and other health data users.

Operating Budget

Cash Funds	\$	931,907	\$	946,532	\$	1,048,774	\$	1,059,189
Fees		785,836		785,913		900,533		914,607
Indirect Cost Recoveries		146,071		160,619		148,241		144,582
Federal Funds		324,301		442,186		374,670		405,267
Cooperative Health Statistics								
System Grant		143,087		155,023		127,685		90,700
Injury and Fatality								
System Grant		64,479		91,739		39,618		39,747
Indirect Cost Recoveries		47,751		65,222		52,721		53,998
Other Federal Grants		68,984		130,202		154,646		220,822
Total	\$	1,256,208	\$	1,388,718	\$	1,423,444	\$	1,464,456

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>	34.6	35.4	36.5	36.5

Comparative Data

Vital Records Filed	144,508	141,283	143,000	143,000
Certified Copies, Searches and Verifications	72,744	75,250	75,000	75,000
New Certificates	9,937	10,037	10,000	10,000
Requests for Data	1,957	1,900	2,000	2,100

Explanation

The appropriation provides funds for a continuing level of 36.5 FTE, and includes additional cash funds for the Division to rewrite its master data files. A 1.5% vacancy savings factor was applied. The appropriation also allows continuation of the birth and death indexes keypunching project.

Footnote 28 requests that the Division purchase microfilming services, providing such services are available, from community rehabilitation programs.

ACCOUNTABILITY MEASURES

ADMINISTRATION AND SUPPORT

Accounting

- Number of transactions.
- Percent of authorizations processed within 3 days of approval.
- Number of audit comments and questioned costs of federal funds.

Reproduction

- Materials printed and cost per impression.

Departmental Data Processing

- Number of troubleshooting and support calls.
- Number of troubleshooting and support calls per FTE.
- Number of data entry key strokes and data entry key strokes per FTE.

Laboratory Services

- Number of laboratory samples analyzed.
- Number of laboratory samples analyzed per FTE.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

Local Health Services

Number of patients seen.

Number of immunizations given.

Percent of school entry age children who are immunized.

Percent of inspection contracts completed.

OFFICE OF HEALTH AND ENVIRONMENTAL PROTECTION

Air Quality Control Division

Number of stationary sources investigations.

Percent of major stationary sources in compliance.

Inspections per FTE.

Number of samples taken at particulate and gaseous air monitoring stations.

Hours of data captured.

Number of high pollution forecasts.

Water Quality Control Division

Number of discharge permits issued.

Percent issued within statutory deadlines (180 days).

Number of waste water and drinking water inspections completed.

Radiation Control Division

Number of licensing actions.

Percent of new applications issued within 45 days.

Percent of x-ray tubes inspected by private inspectors and division inspectors.

Percent of x-ray tubes inspected that are found to be out of compliance.

Number of x-ray tubes required to be inspected annually, every two years and every three years.

Hazardous Materials and Waste Management Division

Inspections, permit and closure reviews, and enforcement actions.

Completion of scheduled remedial activities.

Increase in compliance with inspection criteria.

Cost of permit and closure reviews.

Number of solid waste inspections performed.

Number of site reviews performed.

Consumer Protection Division

Number of milk inspections/field visits completed.

Maintain a statewide sanitation level of 90%.

Disease Control and Environmental Epidemiology

Vaccine doses distributed.

Number of sexually transmitted diseases/AIDS reports, visits.

Reports processed, disease investigations completed.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Rocky Flats Monitoring

Number of water discharge samples and air samples processed.

OFFICE OF HEALTH CARE AND PREVENTION

Division of Alcohol and Drug Abuse

Number of alcohol and other drug treatment services provided by contracts.

Number of treatment programs licensed.

Number of counselors and prevention professionals certified.

State cost per treatment episode and prevention service plus proportion of total cost.

Treatment client outcome at follow-up; alcohol/drug use arrests, readmissions (random sample).

Recidivism rate in the Alcohol Drug Driving Safety Program per program FTE.

Number of contracts administered per Division FTE.

Family and Community Health Services

Number of people receiving health services.

Cost per client.

Number of low-income women receiving follow-up treatment services for abnormal pap smears.

Division of Prevention Programs

Number of mammography screening patients in the surveillance system.

Mammography advocacy project forms processed within internal guidelines for timely data entry.

Number of women in the cervical cancer surveillance system.

Division of Health Facilities

Number of facilities surveyed.

Number of personal care boarding homes inspected and licensed.

Emergency Medical Services Division

Number of certification/recertification exams processed.

Percent of emergency medical services grants appropriation awarded to local emergency medical services providers.

Number of ambulance trip reports processed.

Division of Health Statistics and Vital Records

Vital Records filed.

Certified copies and verifications.

Percent of people served at the counter within 15 minutes.

NEW LEGISLATION

- S.B. 91- 56 Creates a health care and treatment program for women and their children who are at risk of poor birth outcomes due to substance abuse. Appropriates \$665,946 for implementation. Reduces the General Fund appropriation for the Alcohol and Drug Abuse Division by \$303,005.
- S.B. 91- 63 Repeals the limitation on the amount of the average annual fee for air pollutant emission notices and permit inspections for FY 1990-91 and later. Appropriates \$286,000 from cash funds and 6.0 FTE for the implementation of the act.
- S.B. 91- 160 Establishes that low-level radioactive waste cannot be disposed of in a solid waste disposal site without the express written permission of the governmental entity which has jurisdiction. Appropriates \$96,741 from cash funds for implementation.
- S.B. 91- 168 Increases the maximum fee which may be charged by the Department of Health for review of a solid waste disposal site and facility application. Provides a time limit for the Department to complete its review of such an application. Appropriates \$50,000 from cash funds for implementation.
- S.B. 91- 174 Establishes an initial examination of each application for a solid waste disposal site and facility. Establishes a fee for the review of a new solid waste disposal site and facility application. Establishes an annual solid waste site and facility registration fee. Appropriates \$143,293 from cash funds for implementation.
- H.B. 91-1199 Establishes a comprehensive drug abuse program which includes drug abuse education, prevention, and treatment. Appropriates \$381,950 from federal funds for increased treatment of drug-related substance abuse.
- S.B. 91-1318 Establishes the Food Protection Fund and requires that all food service establishments be annually inspected. Provides that fees collected from these inspections be deposited into the fund. Appropriates \$20,380 from cash funds for implementation.

DEPARTMENT OF HIGHER EDUCATION

All public higher education institutions are within the Department of Higher Education. The Colorado Commission on Higher Education (CCHHE) serves as the central policy and coordinating board for the Department. There are six higher education governing boards which, pursuant to specific statutory authority, oversee the state's 24 public institutions on higher education.

The Trustees of the State Colleges of Colorado oversee four general campuses: Adams State College, Mesa State College, Metropolitan State College of Denver, and Western State College.

Similarly, the State Board of Agriculture (SBA) supervises three general campuses: Colorado State University (CSU), including the Professional Veterinary Medicine School and Hospital, Fort Lewis College, and the University of Southern Colorado. The Agricultural Experiment Station, the Cooperative Extension Service, and the State Forest Service are part of CSU, although they are funded independently.

The Regents of the University of Colorado are the only elected board. The Regents oversee four campuses: Boulder, Colorado Springs, at Denver, and the Health Sciences Center in Denver, which provides medical education, supervises the Indigent Care Program, and transfers state funding to the Advisory Commission on Family Medicine.

The Trustees of the Colorado School of Mines and the Trustees of the University of Northern Colorado each supervise their respective campus.

The State Board for Community Colleges and Occupational Education (SBCCOE), in addition to its responsibility for the state's eleven community colleges and for occupational education, provides state support for area vocational schools and for the Local District Colleges: Aims Community College, Northeastern Junior College, Northwestern Community College and Colorado Mountain College.

Also within the Department are the Division of Private Occupational Schools, the Council on the Arts and Humanities, the State Historical Society, the Colorado Advanced Technology Institute (CATI), and the Auraria Higher Education Center (AHEC), which maintains a single campus and provides common services to three institutions - Community College of Denver, Metropolitan State College of Denver, and the University of Colorado at Denver.

Lump Sum Appropriation to the General Campuses

General Fund	\$	298,326,541	\$	368,699,372	\$	383,232,687	\$	398,232,687
Cash Funds		284,042,889		347,217,416		335,567,490		391,604,683
Total	\$	582,369,430	\$	715,916,788	\$	718,800,177	\$	789,837,370

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

General Fund Distribution

The following table shows the distribution of the \$15 million General Fund increase for higher education institutions by governing board:

Trustees of State Colleges	\$	2,033,642
State Board of Agriculture		3,269,298
Regents of the University of Colorado		5,545,258
Colorado School of Mines		413,841
University of Northern Colorado		1,061,314
State Board for Community Colleges		<u>2,676,647</u>
Governing Boards Subtotal	\$	15,000,000

The following table shows the General Fund changes for other agencies of the Department:

Department Administrative Office	\$	269,869
Colorado Commission on Higher Education		3,139,394
CSU Agencies		762,816
Advisory Commission on Family Medicine		60,329
Indigent Care Programs		(3,228,663)
Local District Colleges		579,326
Vocational and Occupational Programs		2,989,824
Council on the Arts and Humanities		107,662
State Historical Society		55,538
Other Higher Education Agencies Subtotal	\$	<u>4,736,095</u>
Total Department General Fund Increase	\$	19,736,095

Tuition Policy

Tuition rates are set by each governing board for each institution and for specific programs under policies established by CCHE. For FY 1990-91 the tuition policy requires that tuition be between 25% and 30% of cost and limits tuition increases to no more than two times the Higher Education Price Index (HEPI). Further details are available from CCHE.

Operating Budget

Department Administrative Office	\$	<u>0</u>	\$	<u>0</u>	\$	<u>0</u>	\$	<u>492,954</u>
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
General Fund	0	0	0	269,869
Cash Funds	0	0	0	223,085
CCHE	42,691,399	50,366,558	64,604,935	73,315,457
General Fund	26,696,313	29,939,147	35,503,562	38,642,956
Cash Funds	15,000,441	19,446,368	26,545,052	32,028,367
Federal Funds	994,645	981,043	2,556,321	2,644,134
FTE	28.2	27.0	28.0	28.0
Trustees	71,441,819	79,604,414	80,718,557	88,199,087
General Fund	45,824,853	48,297,355	51,030,359	53,064,001
Cash Funds	25,616,966	31,307,059	29,688,198	35,135,086
FTE	1,601.0	1,619.0	1,701.0	1,695.0
SBA	175,771,269	196,830,418	195,136,106	208,476,462
General Fund	94,807,932	100,234,208	102,842,239	106,874,353
Cash Funds	76,896,223	90,961,205	86,732,641	95,852,855
Federal Funds	4,067,114	5,635,005	5,561,226	5,749,254
FTE	3,799.8	3,899.4	4,094.3	3,542.2
Regents	425,236,892	355,310,592	347,377,483	386,722,892
General Fund	173,139,471	176,866,722	165,460,433	167,837,357
Cash Funds	252,097,421	178,443,870	181,917,050	218,885,535
FTE	7,074.7	7,187.2	5,474.2	6,358.1
Mines	24,707,612	24,889,314	25,175,076	26,361,930
General Fund	11,139,857	10,672,449	11,134,583	11,548,424
Cash Funds	13,567,755	14,216,865	14,040,493	14,813,506
FTE	470.1	467.5	411.7	434.0
UNC	44,312,925	46,083,641	47,227,277	49,854,475
General Fund	27,139,303	28,616,635	29,025,404	30,086,718
Cash Funds	17,173,622	17,467,006	18,201,873	19,767,757
FTE	1,059.2	1,066.9	1,066.9	1,031.0
SBCCOE	125,507,793	146,470,618	150,257,109	160,552,715
General Fund	90,588,421	98,453,454	104,283,598	110,529,395
Cash Funds	23,121,891	32,011,640	33,827,091	37,431,425
Federal Funds	11,797,481	16,005,524	12,146,420	12,591,895
FTE	3,451.4	3,706.4	3,372.0	4,016.7
Private Occupational				
Schools - Cash Funds	259,441	311,116	481,916	481,916
FTE	5.3	5.2	5.3	7.3

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
AHEC - Cash Funds	9,224,962	9,582,538	10,512,538	11,250,700
FTE	201.1	208.3	212.0	212.0
Arts and Humanities	1,757,506	1,806,702	1,992,455	2,232,111
General Fund	1,288,431	1,328,652	1,505,449	1,613,111
Federal Funds	469,075	478,050	487,006	619,000
FTE	12.0	12.0	12.0	12.0
Historical Society	2,544,792	2,593,523	2,597,687	2,703,755
General Fund	1,605,479	1,573,457	1,574,920	1,630,458
Cash Funds	450,860	414,900	416,451	450,613
Federal Funds	488,453	605,166	606,316	622,684
FTE	77.0	79.3	79.5	79.5
CATI	2,243,131	2,602,860	2,828,606	3,116,756
General Fund	2,243,131	2,602,860	0	0
Cash Funds	0	0	2,828,606	3,116,756
FTE	3.5	5.3	5.3	5.3
GRAND TOTAL	\$ 925,699,541	\$ 916,452,294	\$ 928,909,745	\$ 1,013,761,210
General Fund	474,473,191	498,584,939	502,360,547	522,096,642 a/
Cash Funds	433,409,582	394,162,567	405,191,909	469,437,601 b/
Federal Funds	17,816,768	23,704,788	21,357,289	22,226,967 c/

a/ Includes \$1,160,448 appropriated by H.B. 91-1026; and reduced \$406,753 pursuant to S.B. 91-23.

b/ Includes \$1,289,155 appropriated by S.B. 91-245; \$1,391,055 appropriated by H.B. 91-1026; \$100,000 appropriated by H.B. 91-1116; and \$38,000 appropriated by H.B. 91-1264. \$200,000 of the appropriation is the subject of a questionable veto by the Governor.

c/ Includes \$88,653 appropriated by H.B. 91-1026.

<u>FTE Overview</u>	17,783.3	18,283.5	16,462.2	17,421.1
Appropriated FTE	445.4	458.9	466.8	485.7
Unappropriated FTE	17,337.9	17,824.6	15,995.4	16,947.4
Student FTE	114,673.0	120,524.0	123,614.0	126,826.0

DEPARTMENT ADMINISTRATIVE OFFICE

This section contains the appropriation for the salary and benefits costs for the nongoverning board agencies within the Department.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Operating Budget

General Fund	\$	0	\$	0	\$	0	\$	269,869
Cash Funds		0		0		0		223,085
Agency transfers		0		0		0		223,085 a/
Total	\$	0	\$	0	\$	0	\$	492,954

a/ Includes \$8,545 appropriated by S.B. 91-245. \$200,000 of this appropriation is the subject of a questionable veto by the Governor.

Explanation

This section contains the appropriations for salary and benefit costs for the nongoverning board agencies within the Department. These appropriations have previously been appropriated to CCHE.

This section also contains cash spending authority for the Executive Director of the Department so that administrative services among the various non governing board agencies can be coordinated. The appropriation to allow this coordination is the subject of a questionable veto by the Governor.

Footnote 40 requires all governing boards, divisions, and agencies of the Department to submit a unified budget request within the Governor's balanced budget allocation for the Department. This office would coordinate that effort.

COLORADO COMMISSION ON HIGHER EDUCATION

The Commission on Higher Education serves as a central policy and coordinating board for public higher education in Colorado. Major functions of the Commission are: to determine the role and mission of individual higher education institutions; to approve new educational programs; to establish policies and criteria for decertification of educational programs and, as necessary, direct that they be discontinued; to establish policies for admission and program standards; to establish policies under which the six higher education governing boards set tuition and fees for individual institutions; to develop formulas for the distribution of state appropriations; to perform planning, research and statistical functions pertaining to higher education; to centrally administer extension and continuing education programs; to administer the state's student financial aid program; and to provide oversight for higher education capital construction.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 26,696,313	\$ 29,939,147	\$ 35,503,562	\$ 38,642,956 a/
Cash Funds	15,000,441	19,446,368	26,545,052	32,028,367 b/
Extended Studies				
Tuition	12,500,000	16,900,000	24,000,000	26,000,000
Indirect Cost				
Recoveries	2,322,613	2,512,468	2,236,801	2,565,467
Other Cash Funds	177,828	33,900	308,251	3,462,900
Federal Funds	994,645	981,043	2,556,321	2,644,134 c/
Student Aid	994,645	981,043	2,555,481	2,555,481
Other Federal Funds	0	0	840	88,653
Total	\$ 42,691,399	\$ 50,366,558	\$ 64,604,935	\$ 73,315,457

a/ Includes \$1,160,448 appropriated by H.B. 91-1026; and reduced \$406,753 pursuant to S.B. 91-23.

b/ Includes \$1,280,610 appropriated by S.B. 91-245; \$1,391,055 appropriated by H.B. 91-1026; \$100,000 appropriated by H.B. 91-1116; and \$38,000 appropriated by H.B. 91-1264.

c/ Includes \$88,653 appropriated by H.B. 91-1026.

<u>FTE Overview</u>	28.2	27.0	28.0	28.0
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Comparative Data

Systemwide Retention

and Completion Rates: a/

Four year program

Enrollment Year	1986	1987	1988	1989
Fall Enrollment	9,090	N/A	N/A	N/A
Degree in 4 Years	1,741	N/A	N/A	N/A
Still Enrolled	4,055	N/A	N/A	N/A
Not Enrolled b/	3,294	N/A	N/A	N/A

Two Year Program

Enrollment Year	1986	1987	1988	1989
Fall Enrollment	3,746	5,005	5,304	N/A
Degree in 2 Years	770	1,161	827	N/A
Still Enrolled	717	1,083	1,562	N/A
Not Enrolled b/	2,259	2,761	2,915	N/A

New Degree Approvals	11	17	10	N/A
Programs Reviewed	N/A	85	79	67

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Programs Discontinued	2	8	4	N/A
Capital Asset Administration				
Facility Master				
Plans Approved	4	9	3	6
Facility Program				
Plans Approved	41	50	43	64
Dollar Value (millions)	\$44.8	\$104.8	\$149.8	\$173.9
Capital Construction				
Budget Requests	100	66	56	56
Dollar Value (millions)	\$61.8	\$90.7	\$97.2	\$101.0
Extended Studies				
Enrollment				
Credit	69,429	73,231	78,869	82,812
All Courses	103,562	110,563	119,076	125,129
Student FTE				
Credit	5,522	5,773	6,264	6,577
All Courses	6,506	6,958	7,551	7,928
Financial Aid				
Resident Students	25,729	24,826	28,900	30,300
Work Study Students	6,630	6,484	8,000	7,800
Distribution Percentages				
Family Incomes				
< \$20,000	54.65%	56.37%	57.00%	57.00%
\$20,000 - \$40,000	19.15%	20.12%	20.00%	20.00%
> \$40,000	26.20%	23.51%	23.00%	23.00%

a/ Selected data on full-time, in-state, first time students.

b/ Includes dropouts and transfers to private colleges.

Explanation

The appropriation is for a continuing level of staff with a 3.87% increase for exempt salaries. No vacancy savings factor was applied. As was done in the past, the appropriation combines the personal services and other line items without an FTE designation. This is done to fund the Commission on the same basis as other higher education governing boards. The appropriation includes a \$2.0 million increase in cash funds for Extension and Correspondence courses based on increased demand. Also included in the appropriation is a \$766,505 increase in Programs of Excellence, an increase of \$221,214 cash funds for the Colorado Children's Trust Fund which is administered by the CSU Department of Social Work, and capital outlay funding for the Veterinary Medicine Program. Because the Veterinary School is now part of the "reexam of the base process"

and formula in the State Board of Agriculture appropriation, it is necessary to break this line item out in CCHE's part of the budget.

The appropriation for student financial aid includes a continuing level of funding with the following exceptions: need-based grants have been increased by \$1,250,000; a new line item of \$500,000 for need-based grants for part-time students is included; work study funds have been decreased by \$250,000; and tuition assistance for Native American students at Fort Lewis College is increased by \$326,281 due to increased enrollments.

A footnote is included requesting the Commission to report to the Joint Budget Committee by November 1, 1991, on what steps can be taken to increase nursing education programs to the level consistent with enrollment demands. Included in this report should be an examination of the role of telecommunications for rural programming.

TRUSTEES OF THE STATE COLLEGES IN COLORADO

Operating Budget

General Fund	\$	45,824,853	\$	48,297,355	\$	51,030,359	\$	53,064,001
Cash Funds		25,616,966		31,307,059		29,688,198		35,135,086
Total	\$	71,441,819	\$	79,604,414	\$	80,718,557	\$	88,199,087

FTE Overview

Resident Instruction		1,102.0		1,094.0		1,171.0		1,059.0
Other		499.0		525.0		530.0		636.0
Total - Unappropriated		1,601.0		1,619.0		1,701.0		1,695.0

GENERAL CAMPUSES: Adams State, Mesa State, Metropolitan State, Western State

Comparative Data

Student FTE								
Resident		18,622		18,958		18,799		19,003
Nonresident		1,427		1,555		1,576		1,762
Total		20,049		20,513		20,375		20,765

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
GF per Resident FTE	\$2,461	\$2,654	\$2,714	\$2,792
Cost per Student	\$3,563	\$3,804	\$4,038	\$4,286
Tuition Rates				
Undergraduate				
Resident	\$982-1,008	\$1,040-1,068	\$1,106-1,152	\$1,206-1,256
Nonresident	\$2,946-4,016	\$3,200-4,256	\$3,456-4,256	\$3,802-4,682
Graduate				
Resident	\$1,050-1,080	\$1,248	\$1,336	\$1,456
Nonresident	\$3,240-3,600	\$3,840	\$4,148	\$4,563
Resident Undergraduate				
Tuition as % of Cost	27.6%	27.3%	27.4%	28.1%
Degrees Granted				
2 year	181	190	200	210
4 year	2,809	3,029	3,230	3,430
Masters	338	328	330	330

Explanation

The appropriation reflects a 4.0% increase in General Fund support over the FY 1990-91 appropriation. The amount of increase given to any governing board is determined by funding formulas established by the Colorado Commission on Higher Education pursuant to Section 23-1-104, C.R.S. Cash funds are appropriated at 4% over the FY 1990-91 level.

STATE BOARD OF AGRICULTURE

Operating Budget

General Fund	\$	94,807,932	\$	100,234,208	\$	102,842,239	\$	106,874,353
Cash Funds		76,896,223		90,961,205		86,732,641		95,852,855
Federal Funds		4,067,114		5,635,005		5,561,226		5,749,254
Total	\$	175,771,269	\$	196,830,418	\$	195,136,106	\$	208,476,462

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
Appropriated	305.2	312.4	319.0	328.9
Unappropriated	3,494.6	3,587.0	3,775.3	3,213.3
Total	3,799.8	3,899.4	4,094.3	3,542.2

GOVERNING BOARD AND GENERAL CAMPUSES: Colorado State University, Fort Lewis College, and the University of Southern Colorado

Operating Budget

General Fund	\$ 78,110,060	\$ 82,966,909	\$ 84,901,360	\$ 88,170,658
Cash Funds	74,029,523	87,039,354	83,217,443	90,995,500
Total	\$ 152,139,583	\$ 170,006,263	\$ 168,118,803	\$ 179,166,158

FTE Overview

Resident Instruction	1,997.0	2,048.7	2,085.0	1,995.0
Other	1,332.0	1,340.5	1,478.0	1,006.0
Total	3,329.0	3,389.2	3,563.0	3,001.0

Comparative Data

Student FTE				
Resident	21,351	21,734	21,198	20,902
Nonresident	4,822	5,051	5,753	5,817
Total	26,173	26,785	26,951	26,719
GF per Resident FTE	\$3,661	\$3,817	\$4,064	\$4,218
Cost per Student	\$5,857	\$6,392	\$6,490	\$6,705
Tuition Rates				
Colorado State University				
Undergraduate				
Resident	\$1,544	\$1,636	\$1,734	\$1,855
Nonresident	\$5,230	\$5,648	\$6,100	\$6,558

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Graduate				
Resident	\$1,778	\$1,884	\$1,998	\$2,138
Nonresident	\$5,454	\$5,890	\$6,362	\$6,839
Professional Veterinary Medicine				
Graduate				
Resident	\$5,343	\$5,792	\$6,182	\$6,430
Nonresident	\$21,370	\$23,168	\$23,581	\$23,829
Fort Lewis College				
Undergraduate				
Resident	\$1,046	\$1,108	\$1,180	\$1,286
Nonresident	\$4,200	\$4,452	\$4,808	\$5,240
University of Southern Colorado				
Undergraduate				
Resident	\$1,192	\$1,260	\$1,324	\$1,428
Nonresident	\$4,728	\$4,998	\$5,248	\$5,660
Graduate				
Resident	\$1,192	\$1,260	\$1,324	\$1,428
Nonresident	\$4,728	\$4,998	\$5,248	\$5,660
Degrees Granted				
2 year	20	4	3	3
4 year	4,927	4,949	5,089	5,086
Masters	731	692	700	700
Doctorate	456	426	448	452
Undergraduate Resident Colorado State University				
Tuition as % of Cost	26.4%	25.6%	26.7%	27.7%

Explanation

The appropriation reflects a 3.8% increase in General Fund support over the FY 1990-91 appropriation. The amount of increase given to any governing board is determined by funding formulas established by the Colorado Commission on Higher Education pursuant to Section 23-1-104, C.R.S. Cash funds are increased 4% over the FY 1990-91 estimate.

CSU Agricultural Experiment Station

The Experiment Station is headquartered on the Colorado State University campus in Fort Collins. The Station manages agricultural research conducted by CSU faculty and other staff on the main campus as well

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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as at nine research centers located throughout Colorado.

Results of Experiment Station research are disseminated to farmers, ranchers and other agricultural production businesses to encourage use of the most effective approaches to production in the industry. The major agency responsible for the dissemination of Experiment Station research results is the CSU Cooperative Extension Service.

Operating Budget

General Fund	\$	7,261,326	\$	7,236,486	\$	7,592,268	\$	7,960,493
Cash Funds		0		400,049		240,000		240,000
Federal Funds		0		1,495,485		1,552,907		1,552,907
Total	\$	7,261,326	\$	9,132,020	\$	9,385,175	\$	9,753,400

FTE Overview

General Fund		157.7		156.2		169.2		169.2
Cash Funds		7.9		7.9		8.2		8.2
Federal Funds		0.0		33.7		34.9		34.9
Total		165.6		197.8		212.3		212.3
Federal Funds (Off-Budget)		56.2		14.2		19.4		19.4

Comparative Data

Allocation of Research Dollars:

Field, Vegetable and Fruit Crops	43.1%	43.4%	44.1%	44.0%
Livestock and Poultry	23.3%	25.6%	25.2%	25.2%
Soil, Land, Water, Forest and Range Resources	22.4%	22.7%	22.4%	22.3%
Agricultural Business, Marketing and Socioeconomics	7.6%	5.0%	4.9%	4.9%
Food Science, Nutrition and Processing	3.6%	3.3%	3.4%	3.6%

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Explanation

The appropriation continues the practice of having only a single line appropriation for the research done by this agency with no FTE limits to allow maximum flexibility in use of research dollars. The General Fund is increased by 4.8%, 1.0% above the 3.8% base increase provided to the State Board of Agriculture for the operation of its general campuses. Cash and federal funds are at the requested level. No vacancy savings factor was applied.

Footnote 43 requests the agency to include state budget forms #3, #4, and #8 with their budget requests.

CSU Cooperative Extension Service

The Extension Service links consumers with information generated at Colorado State University, in particular, by the Experiment Station. The Extension Service works through county agents located in each county and funded by local, state and federal funds. Extension Service programs are grouped into three major categories: Agriculture and Natural Resources, 4-H and Youth, and Home Economics.

Operating Budget

General Fund	\$ 6,724,743	\$ 7,001,032	\$ 7,258,077	\$ 7,573,803
Cash Funds	1,653,361	1,781,738	1,800,949	2,747,849
County Funds	734,751	718,719	797,076	797,076
Crop Sales	25,000	8,056	25,000	25,000
Other Cash Funds	93,610	68,299	178,873	1,125,773
University Transfer	0	232,500	0	0
Sponsored Programs	800,000	754,164	800,000	800,000
Federal Funds	3,475,059	3,430,982	3,558,816	3,558,816
Other Federal Funds	1,975,059	2,033,816	2,058,816	2,058,816
Sponsored Programs	1,500,000	1,397,166	1,500,000	1,500,000
Total	\$ 11,853,163	\$ 12,213,752	\$ 12,617,842	\$ 13,880,468

FTE Overview

Administration	8.5	8.4	8.6	8.6
Programs				
Campus and Support	74.0	76.7	73.6	82.0
Field Staff	116.8	121.1	129.6	131.1

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
CSU Allocation	25.3	25.3	25.3	25.3
Total - Appropriated	<u>224.6</u>	<u>231.5</u>	<u>237.1</u>	<u>247.0</u>

Comparative Data

Extension Service Spending by Program Area:

Agriculture and Natural Resources	\$4,089,539	\$4,425,002	\$4,503,370	\$5,214,362
4-H and Youth	2,781,548	2,929,717	2,981,603	3,452,339
Home Economics	1,407,331	1,338,802	1,362,513	1,577,627
Total	<u>\$8,278,418</u>	<u>\$8,693,521</u>	<u>\$8,847,486</u>	<u>\$10,244,328</u>

Explanation

The appropriation continues the practice of having only a single line appropriation for the research done by this agency with no FTE limits to allow maximum flexibility in use of the research dollars. The General Fund support is increased by 4.3%, 0.5% above the 3.8% base increase provided to the State Board of Agriculture for the operation of its general campuses. Cash funds are increased by \$1,000,000 to encourage the Service to assess fees for services provided and to allow the expenditure of fees collected. The Service also may add up to 10.0 FTE with such fees. Federal funds are at the requested level. No vacancy savings factor was applied.

Footnote 43 requests the agency to include state budget forms #3, #4, and #8 with their budget requests.

Colorado State Forest Service

The Forest Service is responsible for forest management on nonfederal land in Colorado. Ninety-three percent of this land is privately owned, so that management consists primarily of technical assistance, education and training. Areas of Forest Service concern include: forest watershed management and protection, community forestry, wildland fire protection, and insect and disease control.

Operating Budget

General Fund	\$ 2,711,803	\$ 3,029,781	\$ 3,090,534	\$ 3,169,399
Cash Funds	<u>1,095,239</u>	<u>1,599,521</u>	<u>1,474,249</u>	<u>1,869,506</u>
Fees for Services	141,239	103,779	1,474,249	261,209
Sponsored Programs	954,000	1,495,742	0	1,608,297

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Federal Funds	460,751	574,290	449,503	637,531
Sponsored Programs	264,000	389,290	264,503	397,531
Other Federal Funds	196,751	185,000	185,000	240,000
Total	\$ 4,267,793	\$ 5,203,592	\$ 5,014,286	\$ 5,676,436

FTE Overview

Administration	5.3	5.3	5.5	5.5
Forestry Programs	68.3	68.6	69.4	69.4
CSU Allocation	7.0	7.0	7.0	7.0
Total - Appropriated	80.6	80.9	81.9	81.9

Comparative Data

Mountain Pine Beetle Program:

Number of Counties under Direct Control	4	4	6	4
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Number of Acres under Preventive Management	2,300	2,000	2,000	2,000
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Dutch Elm Disease

Effective Control Areas/Towns	74	74	76	80
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Gypsy Moth

Eradication Areas/Towns	3	4	2	2
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Forest Management and Utilization:

Landowner Assists	1,921	1,466	1,156	1,500
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Acres Treated	4,724	6,225	5,286	5,500
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Volume Harvested (thousand cu.ft.)	5,276	3,353	2,120	3,500
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Wildland Fire Protection:

Wildfire Occurrences	1,722	1,767	1,500	1,600
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Acres Burned	33,037	56,732	15,000	20,000
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Fire Trucks Fabricated	7	7	7	6
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Community Forestry Program:

Communities Assisted	120	159	130	150
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Explanation

The appropriation provides salary survey increases for classified staff and a 5% salary increase for exempt staff at a continuation level of staff. The appropriation includes funds to continue to replace the Forest Service vehicle fleet with 12 new vehicles leased from Fleet Management. General Fund support

in the amount of \$73,104 is supplanted by cash fund support from special programs. These special programs are authorized a 10% increase to provide these additional funds. Federal funds are at the requestd level for the base program and at the FY 1990-91 level for sponsored programs. No vacancy savings factor was applied.

Footnote 43 requests the agency to include state budget forms #3, #4, and #8 with its budget requests.

Footnote 44 requests the Forest Service to include all its programs in its budget request, with details on cash sources and FTE.

Footnote 45 authorizes the Forest Service to spend up to 50% of the appropriation for firetruck replacement and repair for capital outlay needs for wildfire protection.

Colorado Water Resources Research Institute

The Institute conducts various research projects relating to Colorado's water resources. Funding for these projects comes from cash and federal sources.

Operating Budget

Cash Funds	\$	118,100	\$	140,543	\$	0	\$	0
Federal Funds		131,304		134,248		0		0
Total	\$	249,404	\$	274,791	\$	0	\$	0

FTE Overview

Total - Unappropriated	5.7	6.4	0.0	0.0
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Explanation

The appropriations act continues the practice of not appropriating funds for this institute in the act. Cash funding has always come from Colorado State University, which may continue to support the Institute as it supports other research programs.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

REGENTS OF THE UNIVERSITY OF COLORADO

Operating Budget

General Fund	\$	173,139,471	176,866,722	165,460,433	167,837,357
Cash Funds		252,097,421	178,443,870	181,917,050	218,885,535
Total	\$	425,236,892	355,310,592	347,377,483	386,722,892

FTE Overview

Appropriated	2.0	2.0	3.0	7.0
Unappropriated	7,072.7	7,185.2	5,471.2	6,351.1
Total	<u>7,074.7</u>	<u>7,187.2</u>	<u>5,474.2</u>	<u>6,358.1</u>

BOARD OF REGENTS AND GENERAL CAMPUSES: University of Colorado - Boulder, Colorado Springs, Denver, and the Health Sciences Center

Operating Budget

General Fund	\$	84,060,075	\$	139,863,351	\$	143,919,198	\$	149,464,456
Cash Funds		131,708,367		165,882,275		157,535,031		194,211,409
Total	\$	215,768,442	\$	305,745,626	\$	301,454,229	\$	343,675,865

FTE Overview

General Campuses				
Resident Instruction	2,556.2	2,654.5	2,701.0	2,864.0
Other	1,737.4	1,695.0	1,716.0	2,513.0
Total-Unappropriated	<u>4,293.6</u>	<u>4,349.5</u>	<u>4,417.0</u>	<u>5,377.0</u>

Comparative Data

Student FTE:				
General Campuses				
Resident	23,802	24,526	25,024	25,134

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Nonresident	7,686	7,785	8,271	8,282
Total	31,488	32,311	33,295	33,416
Health Sciences Center				
School of Medicine				
Resident	737	779	790	738
Nonresident	78	85	107	109
School of Nursing				
Resident	456	586	559	592
Nonresident	24	35	43	43
School of Dentistry				
Resident	136	139	129	125
Nonresident	33	30	37	37
School of Pharmacy				
Resident	a/	229	251	257
Nonresident	a/	50	41	55
Total	1,464	1,933	1,957	1,956

a/ Included in Boulder campus count.

General Campuses				
GF per Resident FTE	\$3,532	\$5,703	\$5,751	\$5,947
Cost Per Student	\$6,852	\$9,463	\$9,054	\$10,285
School of Medicine				
GF per Resident FTE	\$20,979	\$19,358	\$19,998	\$22,405
Cost per Student	\$25,326	\$24,067	\$24,519	\$27,104
School of Nursing				
GF per Resident FTE	\$4,596	\$4,694	\$4,276	\$4,203
Cost per Student	\$7,043	\$7,529	\$6,894	\$6,860
School of Dentistry				
GF per Resident FTE	\$31,934	\$33,789	\$37,058	\$39,995
Cost per Student	\$22,014	\$23,226	\$27,064	\$29,458
School of Pharmacy				
GF per Resident FTE		\$3,633	\$4,176	\$4,245
Cost per Student		\$7,162	\$7,965	\$7,965
Tuition Rates				
Boulder				
Undergraduate				
Resident	\$1,610	\$1,714	\$1,842	\$1,972
Nonresident	\$7,488	\$8,226	\$9,000	\$9,900
Graduate				
Resident	\$1,980	\$2,138	\$2,308	\$2,520
Nonresident	\$7,290	\$8,010	\$8,730	\$9,612

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Health Sciences Center				
Medicine	\$7,571	\$7,874	\$8,228	\$8,804
Nursing	\$3,007	\$3,308	\$3,465	\$3,638
Dentistry	\$5,394	\$5,502	\$5,612	\$5,780
Pharmacy	\$1,855	\$1,926	\$2,018	\$2,484
Colorado Springs				
Undergraduate				
Resident	\$1,318	\$1,444	\$1,580	\$1,770
Nonresident	\$4,352	\$4,874	\$5,338	\$5,978
Graduate				
Resident	\$1,620	\$1,774	\$1,940	\$2,172
Nonresident	\$4,906	\$5,494	\$6,016	\$6,738
Denver				
Undergraduate				
Resident	\$1,210	\$1,356	\$1,484	\$1,618
Nonresident	\$5,620	\$6,070	\$6,556	\$7,146
Graduate				
Resident	\$1,696	\$1,900	\$2,060	\$2,370
Nonresident	\$5,916	\$6,390	\$6,902	\$7,938
Degrees Granted				
4 year	4,876	5,409	5,409	5,409
Masters	1,886	1,979	1,979	1,979
1st Professional	146	136	136	136
Doctorate	254	271	271	271
Health Sciences Center				
4 year				
Masters	160	280	285	245
Dr. Dentistry	104	107	105	145
Dr. Medicine	32	31	32	32
Doctorate	117	128	123	120
	20	15	15	15
Undergraduate Resident Boulder Campus				
Tuition as % of Cost	23.5%	18.1%	20.3%	19.2%

Explanation

The appropriation reflects a 3.9% increase in General Fund support over the FY 1990-91 appropriation. The amount of increase given to any governing board is determined by funding formulas established by the Colorado Commission on Higher Education pursuant to Section 23-1-104, C.R.S. Cash funds are increased 4% over the FY 1990-91 estimate.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

University of Colorado Health Sciences Center

The educational component of the Health Sciences Center is included in the section for the general campuses. The University Hospital has been reorganized and is no longer included in the state budget. The Colorado Psychiatric Hospital is still included here and the Health Sciences Center also administers the state's Medically Indigent Program and distributes state funds to the Advisory Commission on Family Medicine.

Operating Budget

General Fund	\$	89,079,396	\$	37,003,371	\$	21,541,235	\$	18,372,901
Cash Funds		120,389,054		12,561,595		24,382,019		24,674,126
Total	\$	209,468,450	\$	49,564,966	\$	45,923,254	\$	43,047,027

Psychiatric Hospital

Operating Budget

General Fund	\$	45,805,836	\$	0	\$	0	\$	0
Cash Funds		120,237,668		5,569,813		6,581,558		6,378,810
Total	\$	166,043,504	\$	5,569,813	\$	6,581,558	\$	6,378,810

FTE Overview

School Of Medicine	294.7	272.3	293.3	266.6
School Of Nursing	79.0	75.4	75.0	71.7
School Of Dentistry	109.2	99.2	118.6	114.6
Office Of Academic Affairs	84.6	96.5	83.8	78.3
University Hospital				
Colorado General	1,605.7	1,783.9	0.0	0.0
Colorado Psychiatric	214.9	133.5	136.6	136.4
Institutional Support	391.0	374.9	346.9	306.5
Indigent Care Program	2.0	2.0	3.0	7.0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Total	2,781.1	2,837.7	1,057.2	981.1
Appropriated	2.0	2.0	3.0	7.0
Unappropriated	2,779.1	2,835.7	1,054.2	974.1

Comparative Data

Colorado Psychiatric:

Inpatient Days	16,935	11,567	10,515	9,673
Available Beds	56	47	37	35
Outpatient Visits	31,570	32,582	33,636	33,107
Average Length of Stay (days)	28.0	19.2	17.8	17.0
% Occupancy	83.0%	69.6%	77.9%	75.7%

Explanation

The appropriation funds the Psychiatric Hospital at a continuing level. Cash funds are from hospital revenues. No vacancy savings factor was applied.

Advisory Commission on Family Medicine

The Commission distributes funds for the support of family medicine residency programs at eight hospitals throughout the state.

Operating Budget

Total - General Fund	\$	1,354,397	\$	1,547,880	\$	1,566,981	\$	1,627,310
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Comparative Data

Residents in Program	140	138	134	142
Graduates	46	45	42	46
Cost per Resident	\$71,660	\$82,140	\$93,540	\$99,290
State Support per Resident	\$9,674	\$11,217	\$11,933	\$11,460
% of Support from State	14.0%	14.0%	13.0%	12.0%

Explanation

The appropriation provides a 3.9% increase in state support.

Indigent Care Program

Operating Budget

General Fund	\$ 41,919,163	\$ 35,455,491	\$ 19,974,254	\$ 16,745,591
Cash Funds	151,386	6,991,782	17,800,461	18,295,316
Interest Earnings	151,386	0	0	0
Medicaid Disproportionate Share Payments	0	6,991,782	16,939,161	17,434,016
Private Funds	0	0	650,000	650,000
Enrollment Fees	0	0	211,300	211,300
Total	\$ 42,070,549	\$ 42,447,273	\$ 37,774,715	\$ 35,040,907

FTE Overview

Appropriated	2.0	4.0	7.0	7.0
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Comparative Data

Share of Funds

Appropriated for:

Administration	0.6%	0.8%	0.8%	1.1%
Denver General Hospital	38.2%	38.3%	37.8%	38.8%
University Hospital	33.6%	33.3%	34.2%	33.5%
Out-State Providers	16.3%	16.6%	18.9%	20.4%
Specialty Providers	3.3%	3.3%	2.5%	2.3%
Community Maternity	8.0%	7.7%	1.8%	0.0%
Children's Health Plan	0.0%	0.0%	4.0%	3.9%
Total	100.0%	100.0%	100.0%	100.0%

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Explanation

ADMINISTRATION. The appropriation is for a continuing level of FTE. The General Fund reduction and the cash funds increase is due to the transfer of 10% of the appropriation for the Colorado Child Health Plan for administrative functions.

COMMUNITY MATERNITY PROGRAM. Funding for the Community Maternity Program is eliminated. Recent Medicaid expansion has absorbed the majority of the clients who have been served through this program.

DENVER INDIGENT CARE PROGRAM. The appropriation includes a General Fund reduction of \$1,191,836 in lieu of the higher Medicaid reimbursements Denver Health and Hospitals will receive as a result of the AMI hospital lawsuit settlement and a federal mandate for the state to pay higher reimbursements to Federally Qualified Health Centers. The reduction represents 10% of the total increased revenues. Also, \$1,191,836 of the General Fund appropriation has been replaced with an equal amount of Medicaid cash funds realized through the use of the disproportionate share Medicaid financing mechanism. Footnote 46 states the purpose of this appropriation.

OUT-STATE INDIGENT CARE PROGRAM. The appropriation is for a continuing level. Footnote 47 states the purpose of this appropriation.

SPECIALTY INDIGENT CARE PROGRAM. The appropriation reduces General Fund by \$365,296, which reflects additional revenues these providers will realize as a result of higher Medicaid reimbursement rates from the AMI hospital lawsuit settlement. Footnote 48 states the purpose of this appropriation.

UNIVERSITY HOSPITAL INDIGENT CARE PROGRAM. The appropriation reduces General Fund by \$776,478 which represents approximately 10% of the additional revenues this provider will realize through higher Medicaid reimbursement rates resulting from the AMI hospital lawsuit settlement and the Federally Qualified Health Center mandate. A portion of the General Fund will be used to access federal funds through Medicaid under the disproportionate share mechanism and returned to the program as Medicaid cash funds.

Footnote 49 requests a report be submitted to the Joint Budget Committee by February 1, 1992, regarding services provided by the Medically Indigent Program and future plans. Footnote 50 states the purpose of this appropriation.

COLORADO CHILD HEALTH PLAN. The appropriation is for a continuing level with 10% of the funding applied to administrative functions in the administration line item.

TRUSTEES OF THE COLORADO SCHOOL OF MINES

Operating Budget

General Fund	\$	11,139,857	\$	10,672,449	\$	11,134,583	\$	11,548,424
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Cash Funds	13,567,755	14,216,865	14,040,493	14,813,506
Total	\$ 24,707,612 \$	24,889,314 \$	25,175,076 \$	26,361,930

FTE Overview

Resident Instruction	273.1	278.4	235.2	254.0
Other	197.0	189.1	176.5	180.0
Total -Unappropriated	470.1	467.5	411.7	434.0

Comparative Data

Student FTE				
Resident	1,458	1,622	1,657	1,678
Nonresident	810	709	720	744
Total	2,268	2,331	2,377	2,422

GF per Resident FTE	\$7,641	\$6,580	\$6,720	\$6,882
Cost per Student	\$9,610	\$9,639	\$10,554	\$11,071

Tuition Rates

Undergraduate

Resident	\$3,150	\$3,340	\$3,540	\$3,718
Nonresident	\$8,732	\$9,256	\$9,811	\$10,304

Graduate

Resident	\$3,150	\$3,340	\$3,540	\$3,718
Nonresident	\$8,732	\$9,256	\$9,811	\$10,304

Tuition as % of cost

Resident	32.8%	34.7%	33.5%	33.6%
Nonresident	90.9%	96.0%	93.0%	93.1%

Degrees Granted

4 year	287	279	270	285
Masters	111	135	152	175
Doctorate	43	38	35	39
Professional	6	8	9	14

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Explanation

The appropriation reflects a 3.7% increase in General Fund support over the FY 1990-91 appropriation. The amount of increase given to any governing board is determined by funding formulas established by the Colorado Commission on Higher Education pursuant to Section 23-1-104, C.R.S. Cash funds have been increased 4% over the FY 1990-91 estimate.

UNIVERSITY OF NORTHERN COLORADO

Operating Budget

General Fund	\$	27,139,303	\$	28,616,635	\$	29,025,404	\$	30,086,718
Cash Funds		17,173,622		17,467,006		18,201,873		19,767,757
Total	\$	44,312,925	\$	46,083,641	\$	47,227,277	\$	49,854,475

FTE Overview

Resident Instruction		631.6		654.5		654.5		584.0
Other		427.6		412.4		412.4		447.0
Total - Unappropriated		1,059.2		1,066.9		1,066.9		1,031.0

Comparative Data

Student FTE								
Resident		8,204		8,222		8,575		8,727
Nonresident		787		843		972		1,001
Total		8,991		9,065		9,547		9,728
GF per Resident FTE		\$3,308		\$3,480		\$3,385		\$3,464
Cost Per Student		\$4,862		\$5,084		\$5,229		\$5,446
Tuition Rates								
Undergraduate								
Resident		\$1,336		\$1,416		\$1,500		\$1,606
Nonresident		\$3,916		\$4,152		\$4,870		\$5,712
Graduate								
Resident		\$1,566		\$1,660		\$1,776		\$1,900
Nonresident		\$4,168		\$4,418		\$5,182		\$6,078

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Tuition as % of Cost				
Resident	27.5%	27.9%	28.7%	29.5%
Nonresident	80.5%	81.7%	93.1%	104.9%
Degrees Granted				
4 year	1,288	1,255	1,260	1,275
Masters	596	637	640	650
Doctorate	71	77	70	75
Specialist	2	3	3	3

Explanation

The appropriation provides a 3.7% increase in General Fund support over the FY 1990-91 appropriation. The amount of increase given to any governing board is determined by funding formulas established by the Colorado Commission on Higher Education pursuant to Section 23-1-104, C.R.S. Cash funds are increased 4% over the FY 1990-91 estimate.

STATE BOARD FOR COMMUNITY COLLEGES AND OCCUPATIONAL EDUCATION

Operating Budget

General Fund	\$ 90,588,421	\$ 98,453,454	\$ 104,283,598	\$ 110,529,395
Cash Funds	23,121,891	32,011,640	33,827,091	37,431,425
Federal Funds	11,797,481	16,005,524	12,146,420	12,591,895
Total	\$ 125,507,793	\$ 146,470,618	\$ 150,257,109	\$ 160,552,715

FTE Overview

Appropriated	52.4	54.7	54.7	45.7
Unappropriated	3,399.0	3,651.7	3,317.3	3,971.0
Total	3,451.4	3,706.4	3,372.0	4,016.7

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

GENERAL CAMPUSES: Arapahoe, Aurora, Denver, Front Range, Lamar, Morgan, Otero, Pikes Peak, Pueblo, Red Rocks, and Trinidad Community Colleges

Operating Budget

General Fund	\$	52,052,393	\$	58,282,673	\$	63,221,783	\$	65,898,430
Cash Funds		21,946,656		31,304,857		32,884,452		36,681,425
Total	\$	73,999,049	\$	89,587,530	\$	96,106,235	\$	102,579,855

FTE Overview

Resident Instruction		1,673.1		1,846.1		1,573.3		1,897.0
Other		728.0		790.7		710.0		1,009.0
Total - Unappropriated		2,401.1		2,636.8		2,283.3		2,906.0

Comparative Data

Student FTE								
Resident		23,166		26,386		27,686		30,350
Nonresident		1,074		1,200		1,426		1,470
Total		24,240		27,586		29,112		31,820

GF per Resident FTE		\$2,247		\$2,209		\$2,284		\$2,171
Cost per Student		\$3,053		\$3,248		\$3,301		\$3,224

Tuition Rates

Undergraduate

Resident		\$816		\$864		\$942		N/A
Nonresident		\$3,264		\$3,456		\$3,768		N/A

Tuition as % of Cost

Resident		26.7%		26.6%		28.5%		N/A
Nonresident		106.9%		106.4%		114.1%		N/A

Degrees Granted

2 year		2,713		2,800		2,900		2,984
Certificate		1,270		1,318		1,368		1,420

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Explanation

The appropriation reflects a 4.2% increase in General Fund support over the FY 1990-91 appropriation. The amount of increase given to any governing board is determined by funding formulas established by the Colorado Commission on Higher Education pursuant to Section 23-1-104, C.R.S. Cash funds have been increased 4% over the FY 1990-91 estimate.

LOCAL DISTRICT JUNIOR COLLEGES: Aims Community College, Colorado Mountain College, Colorado Northwestern Community College, Northeastern Junior College

The local district colleges are governed by locally elected boards. They are financed by a combination of mill levy taxes on property within their district, student tuition and state payments for Colorado residents. These colleges provide their constituents with vocational courses and programs, academic programs and a variety of avocational opportunities.

Operating Budget

General Fund	\$	12,621,194	\$	13,921,177	\$	14,483,148	\$	15,062,474
Cash Funds a/		23,645,335		24,465,099		25,356,243		26,390,869
Tuition		7,802,520		8,543,099		9,354,243		10,290,869
Other Cash Funds		15,842,815		15,922,000		16,002,000		16,100,000
Total	\$	36,266,529	\$	38,386,276	\$	39,839,391	\$	41,453,343

a/ Cash funds are not shown in the Long Bill, but are reflected here for informational purposes.

General Fund Distribution:

Aims	\$	5,649,300	\$	6,507,935	\$	6,721,808	\$	6,978,995
Colorado Mountain		3,318,087		3,667,328		3,860,416		4,006,285
Northwestern		994,673		1,031,436		1,041,185		1,101,278
Northeastern		2,659,134		2,714,478		2,859,739		2,975,916

FTE Overview

Resident Instruction		673.0		695.8		720.0		745.0
Other		324.9		319.1		314.0		320.0
Total - Unappropriated		997.9		1,014.9		1,034.0		1,065.0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Comparative Data</u>				
Student FTE				
Resident	8,592	8,890	8,805	9,129
Nonresident	615	721	600	600
Total	9,207	9,611	9,405	9,729
GF per Resident FTE	\$1,469	\$1,566	\$1,645	\$1,650
Cost per Student	\$3,939	\$3,994	\$4,236	\$4,261
Tuition Rates				
Aims	\$17/hour	\$17/hour	\$18/hour	\$18/hour
Colorado Mountain College	\$20/hour	\$20/hour	\$25/hour	\$25/hour
Northwestern	\$0	\$0	\$0	\$0
Northeastern	\$369	\$418	\$425	\$425
Degrees Granted				
2 year	920	923	1,095	1,198
Certificate	345	404	415	456

Explanation

The appropriation is for a 4.0% increase over the FY 1990-91 appropriation.

Division of Occupational Education

Occupational Education supervises and administers the occupational education programs of the state and approves the allocation and distribution of state and federal vocational education funds to the community colleges, local district junior colleges, area vocational schools, secondary school districts, and any other appropriate state and local educational agencies or institutions. This division also coordinates all resources available for the promotion of job development, job training, and job retraining in the state.

Operating Budget

Occupational Education								
Administration - GF	\$	583,249	\$	537,383	\$	539,801	\$	556,116
Colorado Vocational Act - GF		14,902,416		14,266,581		14,274,855		14,845,849

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Area Vocational Post-Secondary Programs - GF	9,708,169	9,471,640	9,853,991	10,248,151
Sponsored Programs - FF	11,797,481	16,005,524	12,146,420	12,591,895
Customized Job Training - GF	1,306,000	1,674,000	1,640,520	2,000,000
Existing Industry Training - GF	0	300,000	269,500	350,000
Job Training Partnership Act - CF	590,235	706,783	942,639	750,000
Vocational Equipment - GF	0	0	0	1,568,375
Total	\$ 38,887,550	\$ 42,961,911	\$ 39,667,726	\$ 42,910,386
General Fund	25,914,834	26,249,604	26,578,667	29,568,491
Cash Funds	1,175,235	706,783	942,639	750,000
Federal Funds	11,797,481	16,005,524	12,146,420	12,591,895

FTE Overview

Administration	9.0	9.0	9.0	9.0
Sponsored Programs	41.4	43.7	43.7	34.7
Job Training Partnership Act	2.0	2.0	2.0	2.0
Total - Appropriated	52.4	54.7	54.7	45.7

Comparative Data

Colorado Vocational Act (CVA)				
Student FTE	8,659	7,751	8,925	9,200
Completions	13,749	12,739	N/A	N/A
Number & Percentage of Students Employed in Related Fields				
Business	1,221 21%	1,032 24%	N/A	N/A
Homemaking	2,645 56%	1,819 41%	N/A	N/A
Marketing	1,100 46%	960 45%	N/A	N/A
Trades	1,063 42%	938 40%	N/A	N/A
Number of Completers per \$1,000 of Program Cost				
Business	0.232	0.221	N/A	N/A

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Homemaking	1.031	0.833	N/A	N/A
Marketing	0.471	0.446	N/A	N/A
Trades	0.150	0.134	N/A	N/A
Percentage of School Enrollment in CVA Programs	33.9%	32.8%	N/A	N/A
Customized Job Training				
Trainees	1,784	2,792	1,168	N/A
Businesses	36	35	18	N/A
Existing Industry Training				
Trainees	N/A	871	1,022	N/A
Businesses	N/A	16	7	N/A

Explanation

OCCUPATIONAL EDUCATION ADMINISTRATION. The appropriation funds a continuing level of 9.0 FTE. This includes a 3.87% increase for personal services and no increase for operating expenses. No vacancy savings factor was applied to personal services.

Footnote 51 requests the Board to work with local school districts to support and promote occupational programs, to develop vocation-oriented counseling, and to maximize utility of funds and equipment by working with the area vocational schools.

COLORADO VOCATIONAL ACT. The appropriation provides a 4.0% increase comparable to the average increase provided the governing boards.

AREA VOCATIONAL POST-SECONDARY PROGRAMS. The appropriation provides a 4.0% increase comparable to the average increase provided the governing boards.

VOCATIONAL EQUIPMENT. This new line appropriates funds to all vocational programs under the State Board to purchase special equipment. The intent of this appropriation is to allow various programs to purchase new or special equipment, to provide for multiple use of equipment between secondary and post-secondary programs, and to encourage innovation.

SPONSORED PROGRAMS. The appropriation represents the requested level of funds from the Carl Perkins Act and other federal programs.

CUSTOMIZED JOB TRAINING. The appropriation provides a 22% General Fund increase to reflect the demand for this program.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

EXISTING INDUSTRY TRAINING. The appropriation provides a 30% General Fund increase to reflect the demand for this program.

Footnote 52 allows up to 10% of the Customized Job Training appropriation to be used to supplement this appropriation. This footnote also requests these programs to submit a detailed plan for accountability, referencing specific criteria, by July 1, 1991.

JOB TRAINING PARTNERSHIP ACT. The appropriation is for the amount of money expected to be available from the Governor's Office. Since these funds are part of a block grant, they are subject to appropriation by the General Assembly. The appropriation is a reduction to the actual and estimated levels of recent years.

DIVISION OF PRIVATE OCCUPATIONAL SCHOOLS

This Division was established by H.B. 90-1058 as separate from the Occupational Education programs.

Operating Budget

Total - Cash Funds	\$	259,441	\$	311,116	\$	481,916	\$	481,916
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<u>FTE Overview</u>	5.3	5.2	5.3	7.3
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Comparative Data

Schools in State	126	134	180	190
New School				
Applications	15	17	38	18
Enrolled Students	29,496	30,640	33,150	34,500
Programs Evaluated	196	203	261	273
Supervisory Visits	205	247	308	380
School Closings	6	7	13	6

Explanation

The appropriation provides a continuing level of spending authority for cash from fees collected from the private occupational schools. The appropriation adds 1.7 FTE for added regulation of the cosmetology schools.

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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AURARIA HIGHER EDUCATION CENTER

The Auraria Higher Education Center is governed by a Board of Directors established by statute in 1974 to govern the centralized operations of the Auraria Higher Education complex located in Denver. The Center houses and provides common services to Community College of Denver, Metropolitan State College of Denver and the University of Colorado at Denver.

Operating Budget

Total - Cash Funds	\$	9,224,962	\$	9,582,538	\$	10,512,538	\$	11,250,700
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FTE Overview

Administration	66.8	70.8	73.0	73.0
Plant Operation	134.3	137.5	139.0	139.0
Total -Unappropriated	<u>201.1</u>	<u>208.3</u>	<u>212.0</u>	<u>212.0</u>

Comparative Data

Fall Headcount-Census:	29,906	32,235	33,289	34,099
Community College of Denver	4,172	5,487	5,929	6,464
Metropolitan State College	15,638	16,278	16,747	16,914
University of Colorado - Denver	10,096	10,470	10,613	10,721
Annual Student FTE	19,338	20,186	20,274	20,724
Community College of Denver	1,237	1,441	1,587	1,701
Metropolitan State College	11,847	12,218	12,050	12,280
University of Colorado - Denver	6,254	6,527	6,637	6,743
Funding per Headcount Student	\$308	\$297	\$316	\$330

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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Explanation

The Auraria Higher Education Center is cash funded by transfers from the three resident institutions. The amount of the appropriation and the formula to determine the amount of the transfers are agreed to by the Trustees of the State Colleges, the Regents of the University of Colorado, the State Board for Community Colleges, and the Auraria Higher Education Center. Because funding levels are established by formula, the appropriation is made as a single line item with no FTE designation. This year's appropriation is 7.0% above the FY 1990-91 level. No vacancy savings factor was applied to personal services.

COUNCIL ON THE ARTS AND HUMANITIES

The Council was established as an agency of state government within the Department of Higher Education in 1967. Eleven members, appointed by the Governor, comprise the Council. The Council staff is responsible for the management, implementation and support of the goals and activities of the Council. The Council's mission is to provide a leadership role in the development of the arts in Colorado. The Council's concerns include encouraging artistic excellence; assisting arts organizations and local arts councils to stabilize and expand their operations through sound business practices; extending the availability of the arts to citizens throughout the state; and developing opportunities for artists. The Council also administers the state's Art in Public Places program.

Operating Budget

General Fund	\$	1,288,431	\$	1,328,652	\$	1,505,449	\$	1,613,111
Federal Funds		<u>469,075</u>		<u>478,050</u>		<u>487,006</u>		<u>619,000</u>
National Endowment for the Arts		389,708		379,000		487,006		519,000
Other Federal Funds		79,367		99,050		0		100,000
Total	\$	1,757,506	\$	1,806,702	\$	1,992,455	\$	2,232,111

FTE Overview

Appropriated		0.0		0.0		0.0		12.0
Unappropriated		<u>12.0</u>		<u>12.0</u>		<u>12.0</u>		<u>0.0</u>
Total		12.0		12.0		12.0		12.0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Comparative Data</u>				
Council General				
Administrative Costs	\$231,020	\$220,055	\$241,229	\$265,942
Arts Organization Programs				
Applications	278	237	238	250
Grants Awarded	191	157	160	160
Dollars Awarded	\$852,338	\$859,286	\$824,000	\$950,000
Total Project Costs	\$15,692,036	\$46,242,772	\$52,977,346	N/A
Program Support	\$81,910	\$83,182	\$86,650	N/A
Individual Artists Programs				
Creative Fellowships				
Applications	371	137	438	400
Recipients	8	12	16	14
Awards	\$42,438	\$48,000	\$72,000	\$64,000
Master/Apprentice				
Applications	N/A	32	30	35
Grants Awarded	N/A	13	17	20
Dollars Awarded	N/A	\$24,000	\$35,000	\$35,000
Co - Visions				
Applications	0	0	118	120
Grants Awarded	0	0	10	14
Dollars Awarded	\$0	\$0	\$20,000	\$28,000
Program Support	\$64,142	\$63,123	\$68,170	N/A
Community Programs				
Community Arts Development				
Applications	23	19	28	20
Grants Awarded	16	14	17	15
Dollars Awarded	\$70,000	\$60,000	\$82,500	\$88,000
Total Costs	\$1,612,968	\$859,098	\$1,273,059	N/A
Artists in Residence				
Artists under				
Contract	26	31	26	25
Weeks in Residence	97	109	120	148
Dollars Awarded	\$50,056	\$55,050	\$78,800	\$81,000
Program Support	\$76,568	\$74,905	\$79,800	N/A

Explanation

The appropriation is for a continuing level of 12.0 FTE, plus state matching funds for two federal grants. The first grant, for arts in the schools has been awarded, but the second, for underserved populations, is

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

conditional on receipt of the award. The appropriation continues support for the Rural Arts Initiative and for Creative Communities. Exempt salary increases of 3.87% are included here, but classified salary survey increases and other central pots are appropriated to the Department Administrative Office. No vacancy savings factor was applied. The federal funds are based on the Council's estimate of federal funds to be received. The General Assembly accepts no obligation directly or indirectly for support or continuation of federally funded programs.

Footnote 53 requests the Council to analyze the delivery of arts activities throughout the state from inside and outside the Denver metropolitan area. This analysis should consider the Council's role and the desirability of providing empowerment to the local level.

Footnote 54 indicates that the state support of the underserved populations grant is contingent on the success of this grant proposal. If not successful the state funds will revert to the General Fund.

STATE HISTORICAL SOCIETY

The Society, founded in 1879, is an educational institution of the state and acts as trustee for the state in collecting, preserving, exhibiting and interpreting collections and properties of state historical significance. The Society maintains museums and restorations of historical sites throughout the state and provides assistance to local and regional historical societies and museums.

Operating Budget

Administration	\$ 2,403,347	\$ 2,491,260	\$ 2,452,687	\$ 2,558,755
Sponsored Programs	141,445	102,263	145,000	145,000
Total	<u>\$ 2,544,792</u>	<u>\$ 2,593,523</u>	<u>\$ 2,597,687</u>	<u>\$ 2,703,755</u>
General Fund	1,605,479	1,573,457	1,574,920	1,630,458
Cash Funds	<u>450,860</u>	<u>414,900</u>	<u>416,451</u>	<u>450,613</u>
Museum Charges and Fees	330,007	332,913	304,376	310,576
Indirect Cost Recoveries	0		6,586	31,586
Arts Council	4,172	0	0	0
Other Cash Funds	116,681	81,987	105,489	108,451
Federal Funds	<u>488,453</u>	<u>605,166</u>	<u>606,316</u>	<u>622,684</u>
National Park Service	399,619	460,453	481,316	497,684
Other Federal Funds	88,834	144,713	125,000	125,000

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
Collections	12.2	12.0	12.2	12.0
Interpretive Services	14.2	14.3	14.2	13.8
Regional Properties	19.7	22.3	20.2	20.8
Archaeology and Historical Preservation	14.4	16.0	16.4	16.0
Administration and Support	16.5	14.7	16.5	16.9
Total - Appropriated	77.0	79.3	79.5	79.5

Comparative Data

Museum Visits	130,741	130,596	131,000	132,000
Regional Property Visits	166,759	166,273	167,000	168,000
Outreach Program Users	365,718	269,770	271,000	271,000
Volunteer Hours	27,171	25,130	27,000	27,000
Document Pages Microfilmed	225,000	141,000	130,000	520,000
Exhibitions	10	11	10	10
Collections Acquired	8,815	4,556	5,000	5,000
Catalogued	7,382	10,334	11,930	22,040
Conserved	210	125	115	125
Used	12,661	14,128	14,500	14,800
Membership	6,368	6,700	8,000	8,500
Publications Colorado History News (12 issues)	13,500	14,000	14,500	15,000
Colorado Heritage (4 issues)	6,500	8,000	9,000	10,000
Essays and Monographs (3 issues)	1,300	1,300	1,400	1,500

Explanation

The appropriation is for a continuing level of FTE. Exempt salary increases of 3.87% are included, but classified salary survey and other central pots are appropriated to the Department Administrative Office. A 2.3% vacancy savings factor was applied. A new line is established for the Society's decision item,

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
In-kind	\$1,200,834	\$910,089	\$1,214,980	\$1,110,800
Total Match	\$8,082,823	\$10,592,840	\$11,568,758	\$13,595,324
Federal Match:State	2.75:1	3.65:1	2.84:1	2.91:1
Private Match:State	2.03:1	1.61:1	2.11:1	2.23:1
Participants in CATI	67	93	169	352
Volunteer Hours	8,110	10,730	12,024	13,660
Technology Transfer				
Proposals Received	72	72	86	119
Research Projects	66	79	92	93
Collaborating				
Companies	46	47	103	157
Publications	137	117	65	66
Conferences	43	48	70	110
Impact on University				
Laboratories				
Dollars Awarded	\$1,325,944	\$3,471,896	\$3,066,796	\$3,429,665
Student Researchers				
Supported	109	121	132	150
Students				
Participating	120	138	221	252
Faculty Involvement	52	69	103	116
Commercialization				
Developed/Improved	4	2	4	8
Copyrights	9	8	10	10
Invention				
Disclosures	6	22	16	21
Patent Applications	8	3	7	6
Patents Issued	0	0	1	1
Licences Signed	0	0	1	3
Business Plans	0	0	5	9

Explanation

This appropriation continues the policy of appropriating the General Fund support for this program to the Department of Local Affairs so as to show state support for economic development activities in one place. The appropriation is shown here as a cash transfer from Local Affairs. The appropriation includes a 3.87% salary increase for exempt staff, and the institute's top three requests for support: for the Advanced Materials Institute, for the Ceramics Microfactory, and for the Optoelectronics Computing System Center. Other programs are funded at a continuing level. Classified staff salary survey and other central pots

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

are appropriated to the Department Administrative Office. No vacancy savings factor was applied to personal services.

Footnote 55 sets some standards for matching funds and requests CATI to report on technology transfers to the Joint Budget Committee by November 1, 1991.

ACCOUNTABILITY MEASURES

GOVERNING BOARDS

In addition to the accountability reports being developed by the Governing Boards with CCHE, the following are suggested measures:

Percent and number of resident undergraduate students completing their degrees in four years (or two years for Community Colleges), by school district, by major, by financial support type.

Time of completion for balance of students, with same breakdown plus number of years to complete, and percent who do not complete.

Percent of resident graduates from undergraduate programs who are employed, including self-employed, in Colorado within 6 months of graduation, in other states, or who go on to advanced degree work.

Percent of college dropouts who return to college and complete a degree.

DEPARTMENT ADMINISTRATIVE OFFICE

To present a timely, consolidated, and prioritized departmental budget within the requirements of the total Executive Branch budget.

To provide coordinated administrative services to agencies in the Department under the Executive Director's responsibility.

COLORADO COMMISSION ON HIGHER EDUCATION

Changes in ranking of state institutions relative to peers.

Changes in administrative costs in higher education.

Tuition growth rates and tuition as a percent of costs.

Financial assistance grants distribution by family income levels, and by student achievement levels.

Performance satisfaction rating by Governor, Legislature, Governing Boards, non-1187 agencies, and Commission itself.

Workload and percent of staff time spent on major responsibilities, both statutory and other.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

STATE BOARD OF AGRICULTURE

Agricultural Experiment Station

To reduce the impact of the Russian Wheat Aphid on acreage, yield, and/or return by 10%.

To develop alternative cropping systems to wheat-fallow.

To reduce the time from commencement of research to implementation of new techniques or crops.

Annual number of projects continuing, revised, new, terminated, completed. Annual number of reports, journal articles, bulletins.

Cooperative Extension Service

To increase number and percent of farmers/ranchers implementing new crops, procedures, and technologies supported by Cooperative Extension by 5% per year.

To increase the number of contacts made per agent per year by 5%.

Number of contacts (phone, letter, individual visit, group class-meeting) both general and related to agency priority issues.

State Forest Service

To improve the health and productivity of Colorado's forest resources.

To keep the number of acres burned under 25,000 per year.

To increase the number of acres managed per state forest district.

Number of acres and number of landowners subject to State Forest Service responsibility; number of acreage subject to fires; number of trees planted in different category of areas; number of fire training sessions held.

REGENTS OF THE UNIVERSITY OF COLORADO

Psychiatric Hospital

No accountability measures are suggested for this hospital at this time.

Advisory Commission on Family Medicine

To ensure that all family medicine residency programs meet or exceed established standards.

To identify and prioritize areas of the state underserved by family physicians.

To increase the number of family medicine residents serving underserved areas in Colorado by 5 each year.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

STATE BOARD FOR COMMUNITY COLLEGES AND OCCUPATIONAL EDUCATION

Division of Occupational Education

- To increase the employment rate of graduates of occupational education programs of the Colorado Vocational Act (K-12) and the Area Vocational Schools.
- To increase the number of jobs available to graduates of vocational programs.
- To increase the number of graduates from each specific program area.
- To increase the percentage of student enrollment that become completers.

DIVISION OF PRIVATE OCCUPATIONAL SCHOOLS

- To ensure the security of student and government funds invested in private occupational school programs.
- To adjudicate all the bonds held by closed schools in a timely manner.
- To respond in a timely manner to student complaints, ownership changes, program changes, and other workload requirements.

COUNCIL ON THE ARTS AND HUMANITIES

- To enable local arts and humanities groups to start up and become self-sufficient.
- To increase access to the arts and humanities to the general public.

STATE HISTORICAL SOCIETY

- To identify and acquire collections that manifest and document the history of Colorado.
- To manage the collections for use in exhibits, research, and reference.
- To educate the public informally about the history of Colorado.
- To increase the membership of the Society.
- To increase the number of people benefiting from a knowledge of the state's past.

COLORADO ADVANCED TECHNOLOGY INSTITUTE

- To have 96 companies participate in CATI sponsored programs.
- To improve the quality and quantity of graduates in advanced technology.
- To facilitate the transfer of newly created technologies from the laboratories to the private sector.
- To leverage each dollar of state General Fund with \$4.10 of federal and industry funds.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

NEW LEGISLATION

- S.B. 91- 21 Extends the Medically Indigent Program for one year, until July 1, 1992. Allows the Joint Review Committee for the Medically Indigent to request a performance audit by the State Auditor.
- S.B. 91- 23 Transfers responsibility and \$406,753 in General Fund for the National Guard tuition assistance program from the Colorado Commission on Higher Education to the Department of Military Affairs, National Guard.
- H.B. 91-1116 Establishes a Teacher Tuition Scholarship Loan fund to be administered by CCHE. Appropriates \$100,000 from donations, grants, and gifts for the program.
- H.B. 91-1264 Authorizes CCHE to review requests from individuals concerning the degree they received from institutions in other states or countries. Appropriates \$38,000 cash funds for CCHE to carry out the provisions of the bill.

DEPARTMENT OF INSTITUTIONS

The Department of Institutions is responsible for the care and treatment of the state's dependent citizens who are mentally ill or developmentally disabled, or who are juvenile offenders.

The Department includes the Executive Director's Office and the Divisions of Youth Services, Mental Health, and Developmental Disabilities. It operates 15 institutions across the state, which includes two mental hospitals, three regional centers for the developmentally disabled, four institutions for adjudicated juvenile delinquents, and six juvenile detention centers. In addition, the Department supplies funding for the nonprofit Community Mental Health Centers and Community Centered Boards for the developmentally disabled.

Operating Budget

Executive Director	\$	8,350,439	\$	9,066,173	\$	20,543,009	\$	29,773,232
Youth Services		27,805,905		30,833,435		31,596,702		35,656,013
Mental Health		112,970,317		117,696,192		125,762,782		129,692,138
Developmental Disabilities		111,341,930		120,803,598		141,618,731		150,526,175
GRAND TOTAL	\$	260,468,591	\$	278,399,398	\$	319,521,224	\$	345,647,558
General Fund		126,835,075		120,885,997		136,714,909		148,039,069 a/
Cash Funds		125,449,523		148,795,504		173,104,659		187,306,273 b/
Federal Funds		8,183,993		8,717,897		9,701,656		10,302,216 c/

a/ Reduced \$230,145 pursuant to H.B. 91-1026; and reduced \$250,000 pursuant to H.B. 91-1145.

b/ Includes \$422,785 appropriated by S.B. 91-245; reduced \$247,807 pursuant to H.B. 91-1026.

c/ Reduced \$5,142 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	3,759.6	3,783.9	3,893.4	3,865.2
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OFFICE OF THE EXECUTIVE DIRECTOR

The Executive Director's Office provides overall supervision and direction for all divisions in the Department. The ADP services section provides computer services to the various divisions and, to a limited extent, to the Department of Corrections. The Executive Director's Office is responsible for the administration and fiscal management of the Department. It provides overall policy coordination, planning, research, statistics, personnel functions, facilities management, and program evaluation.

The General Assembly accepts no obligation directly or indirectly for support or continuation of nonstate funded programs or grants where no direct or indirect state contribution is required.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
Administration	\$ 1,097,978	\$ 1,554,364	\$ 1,467,867	\$ 1,618,111
Special Purpose	5,932,543	6,061,787	17,703,409	26,738,870
Department ADP	1,319,918	1,450,022	1,371,733	1,416,251
Total	\$ 8,350,439	\$ 9,066,173	\$ 20,543,009	\$ 29,773,232
General Fund	3,168,053	2,634,297	10,192,984	16,390,381 a/
Cash Funds	1,536,193	2,493,078	5,287,923	8,093,649 b/
Medicaid Cash Funds	1,489,300	2,195,586	4,932,172	7,019,904
Client Cash Funds	0	250,599	282,218	602,472
Group Insurance Reserve Fund	0	0	0	422,785
Other Cash Funds	46,893	46,893	73,533	48,488
Federal Funds	3,646,193	3,938,798	5,062,102	5,289,202 c/

a/ Reduced \$230,145 pursuant to H.B. 91-1026.

b/ Includes \$422,785 appropriated by S.B. 91-245; and reduced \$247,807 pursuant to H.B. 91-1026.

c/ Reduced \$5,142 pursuant to H.B. 91-1026.

FTE Overview

Executive Director's Office	18.5	18.6	19.0	20.0
Special Purpose	5.5	5.5	6.5	17.8
Department ADP	23.0	23.1	24.0	26.0
Total	47.0	47.2	49.5	63.8

Explanation

Overall, in the administrative section of the Department, there is an increase of 14.3 FTE. The reason for this is fourfold: the transfer of 0.5 FTE from the Division of Mental Health and 0.5 FTE from the Division for Developmental Disabilities to the Executive Director's Office; the transfer of 3.8 FTE from the Division of Youth Services--1.8 FTE to the Special Purpose line - Juvenile Parole Board and 2.0 FTE transferred to Department ADP; an increase of 3.0 federally-funded FTE for the Handicapped Housing Project; and lastly 6.5 FTE associated with the Developmental Disabilities Planning Council are being shown for the first time. No vacancy savings factor was applied.

The transfer of FTE to administration from other divisions within the Department was done to achieve greater efficiency in purchasing, utilities management, and administration of the Juvenile Parole Board.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

The General Fund increase is the result of transferring all of the Department's utilities appropriations from the various division's into the administration section.

Footnote 57 allows the Department to use up to \$100,000 of its utility appropriation on programs designed to decrease energy consumption.

DIVISION OF YOUTH SERVICES

The Division of Youth Services is responsible for providing care and treatment to committed juveniles aged 10 to 18 in settings which provide the most effective and efficient services. The Division maintains four institutional centers, six detention centers, and contracts for community placement, secure placement, and detention placement.

Operating Budget

Administration	\$ 1,667,015	\$ 1,796,253	\$ 1,722,879	\$ 949,920
Support Services	4,584,454	4,880,785	5,049,583	5,160,469
Institutional Services	12,056,983	0	0	0
Detention	5,916,210	0	0	0
Youth Treatment Services	0	18,996,257	20,301,063	23,046,659
Community Programs	3,581,243	5,160,140	4,523,177	6,498,965
Total	\$ 27,805,905	\$ 30,833,435	\$ 31,596,702	\$ 35,656,013
General Fund	26,016,869	28,898,709	29,959,959	33,467,359 a/
Cash Funds	1,789,036	1,934,726	1,636,743	2,188,654
Prevention/Intervention Services	89,992	104,500	96,768	99,187
Education Consolidation and Improvement Act Program	294,392	280,082	404,319	404,319
Vocational Education	92,619	103,701	125,509	125,509
Special Education	58,293	105,303	0	0
Applied Mathematics	1,500	0	0	0
Seniors' Grants	5,904	5,677	0	0
Housing Grant	75	1,354	0	0
Library Grant	2,052	0	0	0
Governor's Job Training Grant	50,692	54,275	0	0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Alcohol and Drug Abuse Grant	550,839	500,769	91,779	0
Detention Intake Project	107,910	0	0	0
Arapahoe County Detention	50,561	54,554	55,829	55,829
Boulder County Detention	2,666	3,600	12,000	12,000
Denver Foundation Grant	1,759	854	0	0
Colorado Jail Removal	0	161,374	196,395	196,395
Department of Social Services	0	0	0	638,974
Support Services - School Lunch Program	479,782	558,683	654,144	656,441

a/ Reduced \$250,000 pursuant to H.B. 91-1145.

FTE Overview

Administration	21.9	21.8	22.0	21.0
Support Services	104.0	105.5	104.0	103.0
Institutional Treatment Programs	231.5	0.0	0.0	0.0
Detention Centers	171.4	0.0	0.0	0.0
Youth Treatment Services	0.0	414.2	405.8	404.0
Community Programs	26.0	26.5	26.5	26.5
Total	554.8	568.0	558.3	554.5

Comparative Data

Total Clients Served:				
Detention	4,620	5,394	4,987	4,987
Institutions	750	747	503	503
Contract Secure Placements	124	258	352	496
Community Residential Programs	494	555	616	881
Parole	663	675	716	716
Average Daily Attendance (ADA):				
Detention	254.4	313.7	235.0	235.0
Institutions	308.9	307.6	256.0	256.0
Contract Secure Placements	25.0	63.0	86.0	121.0
Community Residential Programs	190.0	142.3	158.0	226.0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Parole	304.6	292.2	300.0	300.0
Average Length of Stay:				
Detention (days)	9.7	10.0	10.0	10.0
Institutions (months)	9.9	8.8	8.7	8.7
Community Residential Programs (months)	3.8	5.1	4.9	4.9
Total Residential (months)	12.1	12.4	12.9	12.9
Parole (months)	10.6	10.6	10.9	10.9
Total Commitment Time (months)	23.0	22.5	22.8	22.8

Explanation

ADMINISTRATION. The office manages the direct care and services programs which comprise the Division of Youth Services. The office also coordinates juvenile justice activities with other agencies of local, state and federal governments as well as private agencies.

The appropriation provides funding for 21.0 FTE and reflects the transfer of 1.0 FTE to the Executive Director's Office ADP section. No vacancy savings factor was applied. The General Fund decrease is the result of transferring the Division's utilities to the Executive Director's Office.

SUPPORT SERVICES. This section is responsible for providing support services which enhance treatment programs. Support Services includes: (1) medical services for all committed and detained youth; (2) psychiatric services; (3) food services; (4) central supply which administers the purchase, storage, issue, and delivery of food, clothing and other necessary items used by the building, grounds, and vehicle maintenance for the Division.

The appropriation provides funding for 103.0 FTE and reflects the transfer of 1.0 FTE to the Executive Director's Office ADP section. A 2.0% vacancy savings factor was applied.

YOUTH TREATMENT SERVICES. This section provides the following services for committed and detained youth: direct care (food, clothing, shelter); supervision and control to ensure that youths are placed in the least restrictive setting and ensure that communities are protected from further criminal or antisocial behavior; education; treatment and counseling; and placement services.

The appropriation provides funding for 404.0 FTE and reflects the transfer of 1.8 FTE to the Executive Director's Office for the Juvenile Parole Board. A 2.0% vacancy savings factor was applied. The General Fund increase is due to the addition of 35 contract secure beds and expansion of nonresidential services to purchase electronic monitoring, tracker, day treatment, and home-based services. Additionally, a rate increase of 2.2%, effective July 1, 1991, is included for contract secure providers. Contract secure placements and services are increased to reduce the overcrowding which exists in the Division-operated facilities.

COMMUNITY PROGRAMS. This section administers the parole program, the Interstate Compact, and community-based programs. The parole program supervises committed youth after their release from institutions. The Interstate Compact section supervises probation, parole, or placement of juveniles from other states. Community-based programs serve adjudicated youth who have been assessed as appropriate for direct community placement as well as youth transitioning back into the community after institutionalization. The Division contracts with private providers for bed space and treatment services.

The appropriation supports a continuing level of 26.5 FTE. A 0.5% vacancy savings factor was applied. The General Fund increase is due to the addition of 68 slots at an average daily rate of \$79 per day to reduce overcrowding in detention centers and institutions.

Footnote 58 requests the Division to continue its efforts in providing outcome data on the effectiveness of its programs.

Footnote 59 outlines legislative intent with respect to the state's liability when contracting for secure juvenile placements.

Footnote 60 requests the Division to report to the Joint Budget Committee by January 1, 1992, on the effectiveness of case management in reducing overcrowding.

DIVISION OF MENTAL HEALTH

The Division of Mental Health administers statutory provisions pertaining to the care and treatment of the mentally ill. The Division's charge is to provide appropriate care and treatment of the mentally ill while restricting liberty only when the patient's safety or the safety of others is endangered.

To this end, the Division of Mental Health operates two state hospitals and contracts with 17 community mental health centers and clinics. Over 90% of the clients served in the state hospitals are referred by the community mental health centers and clinics or by the court system.

Operating Budget

Administration	\$ 2,330,625	\$	2,520,584	\$	2,217,715	\$	2,416,698
Community Programs	42,136,354		45,338,818		50,548,900		54,001,006
State Hospitals	68,503,338		69,836,790		72,996,167		73,274,434
Total	\$ 112,970,317	\$	117,696,192	\$	125,762,782	\$	129,692,138
General Fund	67,045,263		62,499,829		65,858,049		66,243,375

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Cash Funds	41,387,254	50,542,493	55,929,900	59,157,947
Medicaid Cash Funds	29,397,422	35,447,478	40,555,687	42,930,898
Other Patient Revenues	9,943,363	11,318,725	11,196,291	11,406,208
Department of Corrections	330,000	2,304,360	2,392,525	3,108,276
Department of Education	882,415	989,452	979,021	1,076,095
Division of Rehabilitation	390,000	390,000	601,700	607,100
Division for Developmental Disabilities	221,334	45,044	29,370	29,370
Alcohol, Drug Abuse and Mental Health Services Block Grant Administration	222,720	47,434	175,306	0
Federal Funds	4,537,800	4,653,870	3,974,833	4,290,816
Alcohol, Drug Abuse and Mental Health Services Block Grant	3,400,442	3,378,590	3,150,139	3,325,445
Other Grants	1,137,358	1,275,280	824,694	965,371

FTE Overview

Division Administration	34.4	38.3	37.0	35.7
State Hospitals	1,790.3	1,798.8	1,817.7	1,817.2
Total	1,824.7	1,837.1	1,854.7	1,852.9

FTE Detail - State Hospitals

Hospital Administration	251.8	251.3	237.1	236.6
Children/Adolescents	255.8	259.9	269.6	269.6
Adults	291.7	297.9	302.3	302.3
Geriatric/Deaf/Aftercare	107.1	115.5	115.4	115.4
Forensics	323.7	317.3	327.0	327.0
General Hospital	117.4	117.3	117.6	117.6
Treatment Support	442.8	439.6	448.7	448.7
Total	1,790.3	1,798.8	1,817.7	1,817.2

Comparative Data

Clients Served				
Community Programs: a/				
Target Adults	17,419	18,212	17,845	18,423
Target Children	10,215	10,691	10,458	10,865

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>
Target Elderly	2,512	2,687	2,647	2,767
Non-Target Clients	25,116	22,371	22,398	22,897
Total Community Clients	55,262	53,961	53,348	54,952
State Hospitals:				
Adults	4,614	4,892	4,910	4,910
Children	911	897	900	900
Elderly	416	421	400	400
Total Hospital Clients	5,941	6,210	6,210	6,210

a/ Does not include clients served at the Denver General emergency room, Childrens' Hospital, or by community programs not contracted for directly with the Division of Mental Health.

Explanation

ADMINISTRATION. The appropriation eliminates 1.3 FTE; of these, one is a vacant position, and 0.3 FTE was supported by a federal grant that ended. A 2.0% vacancy savings factor was applied. The increase in administration is due to growth in available federal grant funds.

Footnote 61 asks that the Division submit a revised comprehensive five-year plan for community services, to be developed in cooperation with the Colorado Association of Community Mental Health Centers and Clinics.

COMMUNITY PROGRAMS. Funding for community programs reflects anticipated growth in Medicaid earnings and funding of several initiatives: residential support services for 67 additional children; 12 additional day treatment slots for children; community treatment for children referred by the Medicaid program from psychiatric hospitalization; services for parolees with chronic mental illnesses or sex offense histories; and 16 new acute treatment unit beds on the western slope. These acute treatment unit beds will be located as follows: 8 in Grand Junction, 4 in Montrose, and 4 in Glenwood Springs.

In addition to these new initiatives, the General Fund appropriation for community programs is increased by \$257,723 for capacity expansion to be allocated to the centers and clinics by the Division of Mental Health. The Division should report on the allocation and use of these additional General Fund dollars in its FY 1992-93 budget request document.

The appropriation changes the line items for community services to indicate, by major client group, the numbers of clients and the average cost for serving them. This format resembles the Medicaid appropriation and places the focus on clients rather than on types of services provided.

When combined with locally generated revenues of the centers and clinics, estimated at \$16,597,002 and not included in the Long Bill, the appropriation provides funding to serve the following numbers of target and non-target clients at the indicated average cost per client:

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Client Type		Number to be Served	Average Cost per Client	
Target Children		10,865	\$815	
Target Adults		18,423	2,274	
Target Elderly		2,767	1,370	
Non-Target Clients		22,897	465	
TOTAL CLIENTS		54,952		
WEIGHTED AVERAGE COST PER CLIENT			\$1,186	

Footnote 62 requests an annual statistical report on community mental health services be submitted by November 1, 1991.

Footnote 63 asks the Division to provide a report on the results of a survey of community mental health centers and clinics regarding the potential for additional acute treatment units in the communities. This report should indicate the costs and benefits of establishing enough additional community acute treatment beds to justify a reduction in the number of state hospital beds.

MENTAL HEALTH INSTITUTIONS. The appropriation funds the requested level of FTE. The reduction is due to the transfer of 0.5 FTE to the Executive Director's Office to consolidate the Department's purchasing activities. A vacancy savings factor of 0.8% was applied.

The appropriation includes funds to provide the antipsychotic drug Clozapine to 33 hospital patients and to 20 community clients, an increase over FY 1990-91 of 27 clients receiving Clozapine. Funding for utilities is not included here due to the consolidation of all utilities appropriations in the Executive Director's Office.

The appropriation includes four footnotes related to the state hospitals:

Footnote 64 asks the Division to develop a bed allocation plan for children and adolescents, and to explore the feasibility of such allocation for elderly clients. A report on these efforts is requested by January 15, 1992.

Footnote 65 continues an annual request made since FY 1988-89 to pursue alternative plans for the water rights at Fort Logan Mental Health Center, and to report on these plans by September 1, 1991. It is anticipated that obstacles to meeting the earlier requests will be overcome in this upcoming fiscal year.

Footnote 66 encourages the Division to convert high-cost positions into an increased number of lower cost positions, and to convert medical positions from contractual to classified status when economical, up to the total FTE authorization and within the limits of the personal services appropriation. A report on such conversions is requested by December 1, 1991.

Footnote 67 encourages the Division to continue its implementation of a community-based forensics program. The footnote permits transfer of state hospital funds to providers involved in such community forensics projects. A report on these efforts is requested by February 1, 1992.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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DIVISION FOR DEVELOPMENTAL DISABILITIES

The Division is responsible for the provision and monitoring of services to persons with developmental disabilities. The Division operates the state's three regional centers and contracts with community providers for training and residential services in the community.

Operating Budget

Division Administration	\$ 1,515,713	\$ 1,492,722	\$ 1,749,197	\$ 1,917,847
Community Day Programs	30,845,895	N/A	N/A	N/A
Community Residential Programs	40,175,427	N/A	N/A	N/A
Community Programs	N/A	80,722,484	96,712,869	108,801,801
Institutional Programs	38,804,895	38,588,392	43,156,665	39,806,527
Total	\$ 111,341,930	\$ 120,803,598	\$ 141,618,731	\$ 150,526,175
General Fund	30,604,890	26,853,162	30,703,917	31,937,954
Cash Funds	80,737,040	93,825,207	110,250,093	117,866,023
Local Matching Funds	2,252,703	2,497,548	2,831,232	2,986,994
Medicaid Revenue	68,417,589	80,517,070	95,567,497	101,817,052
Client Payments	7,609,972	8,418,447	9,833,464	11,173,666
Division of Rehabilitation	346,876	380,362	378,764	378,764
Education Program	968,635	545,661	327,410	228,966
School Lunch Program	39,422	23,350	34,597	17,000
Other Cash Funds	1,101,843	1,442,769	1,277,129	1,263,581
Federal Funds	N/A	125,229	664,721	722,198
Grant-Special Education and Rehabilitation Services	N/A	72,492	540,000	597,342
Grant-Secondary/Transition Services Program	N/A	52,737	124,721	124,856

FTE Overview

Administration	31.5	29.1	35.5	35.5
Regional Centers	1,301.6	1,302.5	1,395.4	1,358.5
Total	1,333.1	1,331.6	1,430.9	1,394.0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Detail</u>				
Administration	146.5	138.2	139.4	134.7
Direct Care	699.8	723.7	807.0	778.7
Clinical/Program/Therapy	316.8	302.0	309.9	314.7
Support Staff	170.0	167.7	174.6	165.9
Total	1,333.1	1,331.6	1,430.9	1,394.0

Comparative Data

Regional Center Population

(Average Daily

Attendance)	258	248	227	204
Grand Junction	295	292	290	290
Pueblo	85	84	88	88
Wheat Ridge	393	368	302	235
Cost Per Client	\$51,069	\$56,161	\$67,817	\$73,182
Grand Junction	\$46,150	\$50,023	\$55,119	\$58,861
Pueblo	\$66,668	\$66,214	\$66,959	\$69,760
Wheat Ridge	\$51,389	\$58,737	\$80,259	\$92,111

Community Clients Day

Programs (Full Program

Equivalents)	3,967.00	4,121.44	4,620.80	4,367.20
Average Cost	\$4,345	\$4,542	\$4,960	\$5,675
Average General Fund				
Cost	\$3,760	\$3,905	\$4,129	\$4,662

Community Clients Residential

(Full Program

Equivalents)	1,906.00	2,012.00	2,297.50	2,540.50
Average Cost	\$19,596	\$21,662	\$23,866	\$25,091
Average General Fund				
Cost	\$8,582	\$8,863	\$9,657	\$9,889

Case Management (Full

Program Equivalents)

Average Cost	\$503	\$654	\$689	\$704
Average General Fund				
Cost	\$374	\$390	\$400	\$401

Preschool (Full Program

Equivalents)

Average Cost	\$3,295	\$3,395	\$3,789	\$4,510
Average General Fund				
Cost	\$3,130	\$3,225	\$3,599	\$4,285

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Family Resources (Number of Families)	115.00	115.00	200.00	300.00
Average Cost	\$3,063	\$3,157	\$3,323	\$3,390
Average General Fund Cost	\$2,910	\$3,000	\$3,157	\$3,220

Explanation

DIVISION ADMINISTRATION. The appropriation includes \$80,000 to conduct a comprehensive review of community program rates. The reduction in General Fund is due to refinancing the cost of the Colorado Progress Review with Medicaid funding. A 1% vacancy savings factor was applied.

COMMUNITY PROGRAMS. The increase is due to the following initiatives:

- * **Wheat Ridge Regional Center Downsizing:** Funding for continued downsizing of Wheat Ridge Regional Center, including community placements for the transition of 60 clients, with rate add-ons for 45 of these clients in consideration of their high medical needs. Rate enhancements include \$3,000 per year for day programs, \$49.83 per day for residential programs, and \$400 for the first year start-up costs. The appropriation for Wheat Ridge Regional Center downsizing is contained in a line item which has FTE authorization to give the Department flexibility to maintain appropriate staffing ratios at the institution if client transition to the community is delayed.
- * **Omnibus Reconciliation Act of 1987 (OBRA-87):** Funding for continued compliance with OBRA-87 requirements to move persons from nursing homes to more appropriate community placements. The appropriation provides community placements for 35 clients.
- * **Family Support:** Funding for family resource services for an additional 100 families and expansion of respite care services to additional catchment areas.
- * **Waiting Lists:** Funding for an additional 80 day program slots and 35 residential program slots to address the waiting list for community programs.
- * **Foster Care:** Funding for a full array of community program services for 35 developmentally disabled individuals aging out of foster care.
- * **Private Intermediate Care Facilities (ICF/MR) Downsizing:** Funding for community placements for 75 developmentally disabled individuals who are currently residing in private ICF/MR facilities at risk of decertification. Because these individuals are currently receiving Medicaid-funded services, there is an offsetting reduction in the Department of Social Services budget which translates to a net General Fund savings to the state of \$57,566 in FY 1991-92.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

- * Reimbursement Rates: An additional \$1.6 million net General Fund is appropriated for increasing reimbursement rates to community providers, of which \$200,000 is to be applied to expansion of family resources and respite care. On average, reimbursement rates are increased by 2% with this appropriation.
- * Preschool Services: A General Fund reduction of \$967,913 in preschool programs to offset the cost of services these clients will begin receiving in the Department of Education programs for the handicapped as mandated in HB 91-1137 as of January 1992. This reduction represents only a portion of the rate currently expended on these individuals in the developmentally disabled system. The remainder of the rate will be retained by the Division to cover fixed transportation costs and to expand infant stimulation programs and family resource programs for infants and preschoolers.

OBRA-87 active treatment/specialized services, Special Olympics and preventative dental hygiene are recommended at a continuing level. Federal grants reflects the amount estimated to be available.

Footnote 68 stipulates that \$200,000 of the additional \$1.6 million appropriated for increasing reimbursable rates should be applied to family resource services and respite care services.

Footnote 69 specifies that funding retained by the Department as preschoolers transition into Department of Education programs should be directed toward programs which enable families of developmentally disabled infant and preschool children to avoid out-of-home placement.

Footnote 70 requests the Department to submit an annual report accounting for expenditures associated with community start-up costs.

Footnote 71 clarifies that the appropriation for dental hygiene is to be used to assist the Colorado Foundation of Dentistry in providing dental services to persons with developmental disabilities.

INSTITUTIONAL PROGRAMS. The reduction in the level of funding and staffing is associated with the downsizing initiative at Wheat Ridge Regional Center. A 1.7% vacancy savings factor was applied.

ACCOUNTABILITY MEASURES

OFFICE OF THE EXECUTIVE DIRECTOR

Total Clients Served

Reduced Utilities Costs through Energy Conservation Program

Increase Number of HUD Handicapped Housing Assistance Units

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

DIVISION OF YOUTH SERVICES

Collection of recidivism data on institutional placement, contract secure placement, and community placement.

Develop means for evaluating appropriateness and effectiveness of placements, both residential and nonresidential.

DIVISION OF MENTAL HEALTH

Division Administration

Full compliance inspections performed

Percent of inspected programs in compliance within 30 days

Number of staff persons trained

Effectiveness of training as reported by trained staff

Annual reporting of significant research and evaluation program results to the General Assembly

Annual reporting of federal grants received during prior fiscal year to the General Assembly (including size of grant, matching requirements, purposes, starting and ending dates, and results achieved)

Community Programs

Number of targeted clients served:

Number of adult/elderly clients with chronic mental illness

Number of adult/elderly clients with major mental illness

Number of adolescents and children with severe emotional disturbances

Cost of service units provided

Proportion of vocational clients placed in supported and competitive employment (identify goal percentage)

Number of adolescents and children diverted from out-of-home placement for six months and number of such clients served and not diverted (identify goal)

Hospitalization rates of children and adult and elderly clients:

Number of hospital days per 1,000 clients served - all hospitals

Number of discharges per 1,000 clients served - all hospitals

Readmission rate of state hospital clients

Annual reporting to the General Assembly on the success of support services to children in residential placements and of day treatment in reducing hospitalization and/or incarceration and in avoiding out-of-home placements

Mental Health Institutions

Number of inpatient hospital days

Cost of service per patient per day

Improvement in patients' functioning levels (define goals)

Occupancy rates and median length of stay (state goals)

Full compliance with accreditation requirements

Number of inpatients on Clozapine

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Number of Clozapine patients released back to community

DIVISION FOR DEVELOPMENTAL DISABILITIES

Continued tracking of client progress

Development of system capacity

Accomplishment of a statewide study of community program rates

Certification of all Regional Centers under multiple Medicaid provider numbers

NEW LEGISLATION

S.B. 91- 93 Changes the name of the Colorado State Hospital to the Colorado Mental Health Institute at Pueblo, and the name of the Fort Logan Mental Health Center to the Colorado Mental Health Institute at Fort Logan. Makes conforming amendments. States that implementation of these name changes be accomplished within existing appropriations.

S.B. 91- 94 Authorizes the Department of Institutions, Judicial Department and the Department of Social Services to develop placement criteria for juvenile offenders. Creates the juvenile services fund.

S.B. 91- 103 Expands family assistance and support programs for the developmentally disabled and allows up to 7% of the appropriation allocated to family support services to pay for administrative costs. Creates a family support loan program and authorizes the Department to transfer up to 3% of the appropriation allocated to family support services to the loan fund.

H.B. 91- 1145 Creates the Juvenile intensive Supervision Program in the Judicial Department. Transfers \$250,000 from the General Fund, appropriated in the Long Bill to the Division of Youth Services for youth treatment services, nonresidential program services, to the Judicial Department to implement the program.

SUPREME COURT

The Supreme Court is the highest appellate court in the state and has general supervisory control over the lower courts. The Court provides appellate review of final judgments of lower state courts and has original jurisdiction over cases relating to the constitutionality of a statute, ordinance, or charter; decisions of the state Public Utilities Commission; writs of habeas corpus; certain water cases; certain proceedings arising from the state's election code; and, by rule, exercises original jurisdiction over certain prosecutorial appeals.

The Court has rule-making authority, both procedural and administrative, over the state court system and is responsible for promulgating civil and criminal rules of procedure. There are seven justices appointed to the Supreme Court. The Chief Justice is the executive head of the state judicial system and is elected by the members of the Court.

Operating Budget

General Fund	\$	1,641,836	\$	1,621,809	\$	1,785,652	\$	1,823,964	a/
Cash Funds - Copier Machine Receipts		0		0		0		21,000	
Total	\$	1,641,836	\$	1,621,809	\$	1,785,652	\$	1,844,964	

a/ Includes \$72,450 appropriated by H.B. 91-1187.

<u>FTE Overview</u>	38.0	38.0	39.0	39.0
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Comparative Data

Cases Pending July 1	482	465	504	499
New Filings	1,198	1,300	1,320	1,400
Caseload	1,680	1,765	1,824	1,899
Terminations	1,215	1,261	1,325	1,350
Cases Pending June 30	465	426	499	549

Explanation

The appropriation funds a continuing level of 39.0 FTE. A 1% vacancy savings factor was applied. The cash funds represent copier machine receipts, which are included for the first time. The appropriation includes \$72,450 from the General Fund, which represents the FY 1991-92 share of a pay raise for judges contained in H.B. 91-1187.

COURT OF APPEALS

The Court of Appeals has initial appellate jurisdiction over appeals from district courts and Denver's probate and juvenile courts. In addition, the Court has initial statutory jurisdiction over appeals from certain final orders of various state agencies.

The Court is composed of 16 judges who serve 10-year terms. The Court sits in panels of three judges each under the general direction and supervision of the Chief Judge of the Court. The Chief Judge is appointed by the Chief Justice of the Supreme Court.

Operating Budget

General Fund	\$	3,301,545	\$	3,406,158	\$	3,594,127	\$	3,722,879	a/
Cash Funds - Copier Machine Receipts		0		0		0		1,500	
Total	\$	3,301,545	\$	3,406,158	\$	3,594,127	\$	3,724,379	

a/ Includes \$165,600 appropriated by H.B. 91-1187.

<u>FTE Overview</u>	81.0	81.0	81.0	81.0
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Comparative Data

Cases Pending July 1	2,406	2,225	2,351	2,226
New Filings	2,012	2,270	2,169	2,200
Caseload	4,418	4,495	4,520	4,426
Terminations	2,193	2,144	2,294	2,325
Cases Pending June 30	2,225	2,351	2,226	2,101

Explanation

The appropriation funds a continuing level of 81.0 FTE. No vacancy savings factor was applied. The cash funds represent copier machine receipts, which are included for the first time. The appropriation includes \$165,600 from the General Fund, which represents the FY 1991-92 share of a pay raise for judges contained in H.B. 91-1187.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

COURTS ADMINISTRATION

Responsibilities of the State Court Administrator's Office include coordination and control of budgeting, fiscal, data processing, and management services for Judicial Department programs, and provision of support for the various courts and probation offices. This support includes training, technical assistance, management assistance, internal audits, and provision of information and other services as needed.

Operating Budget

Total - General Fund	\$	2,349,026	\$	2,211,656	\$	2,236,472	\$	3,714,442
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<u>FTE Overview</u>		30.7		30.7		31.7		34.7
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Comparative Data

Financial Audits		10		17		17		19
Job Audits		53		66		85		103
Probation Performance								
Reviews		37		12		11		14
Number of Court Appointed								
Counsel Payments		16,206		17,097		18,038		15,067
Mediation Cases		0		1,000		1,200		1,400

Explanation

The appropriation includes a transfer of 3.0 FTE from the Trial Courts Division into the Courts Administration Division. These positions are associated with the financial services for the entire department, and placing them in the Administration Division more accurately reflects the staffing of this division. A 1% vacancy savings factor was applied.

The appropriation also separates county courthouse furnishings projects from the operating line into a separate line. This will enable the General Assembly to track the expenditures for courthouse furnishings, which are funded at \$1,966,498 for FY 1991-92. Furnishings for the new Jefferson County courthouse (scheduled for completion by Fall 1992) account for the largest increase at \$1.25 million.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

ADMINISTRATIVE SPECIAL PURPOSE

The Administrative Special Purpose Programs section includes separate, largely unrelated activities and line items which affect the entire Judicial Department, such as the alimony and support payment system, commissions on judicial performance and nominations, retired judges, and the Office of Dispute Resolution.

Operating Budget

General Fund	\$ 3,232,254	\$ 5,528,752	\$ 4,198,464	\$ 6,682,503 a/
Cash Funds	<u>83,698</u>	<u>133,588</u>	<u>337,200</u>	<u>809,651 b/</u>
Office of Dispute Resolution	78,222	115,115	305,000	247,500
Traffic Court Training	4,709	0	10,000	10,000
Judicial Performance	767	18,473	22,200	22,200
Alimony and Support Cash Fund	N/A	N/A	N/A	188,967
Other Cash Funds	0	0	0	340,984
Total	\$ 3,315,952	\$ 5,662,340	\$ 4,535,664	\$ 7,492,154

a/ Reduced \$223,007 pursuant to H.B. 91-1026; and reduced \$188,967 pursuant to H.B. 91-1330.

b/ Includes \$272,958 appropriated by S.B. 91-245; \$188,967 appropriated by H.B. 91-1330; and reduced \$384 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	6.3	6.3	6.3	4.8
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Comparative Data

Number of Staff Trained	1,240	1,300	1,500	1,500
Complaints Filed with Judicial Discipline Commission	130	154	225	250

Explanation

The appropriation funds various special purpose items relating to the court system, as well as centrally appropriated items for the entire Department such as salary survey, group health and life, and workers' compensation. These centrally appropriated items account for the largest increases in the General Fund, with salary survey and anniversary increases accounting for \$2.2 million of the General Fund increase. This is due to clerical staff receiving a 5% increase for FY 1991-92, whereas it received no increase in FY 1990-91. Overall, the Department averaged a 4.41% salary increase.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

The decrease of 1.5 FTE is in ADP Appellate Reports, as requested by the Department. The General Fund amount is decreased \$188,967, and cash funds are increased by the same amount, pursuant to H.B. 91-1330. This reflects anticipated revenues from a one-time \$30 fee on individuals ordered to make support payments through the registry of the court. The bill also creates the Support Registry Cash Fund, through which the courts will collect fees, and pay bank charges associated with running the court registry program.

JUDICIAL HERITAGE COMPLEX

The complex consists of two major buildings, a small parking lot and the steam and electrical lines from the state power plant serving the complex. The Judicial Building contains 87,490 gross square feet and houses the Supreme Court, the Court of Appeals, and the state law library. The Heritage Complex consists of 136,412 gross square feet and houses the State Historical Society and Museum and the Colorado Commission on Higher Education. The appropriation for the Judicial Heritage Complex provides for maintenance and security services for the complex.

Operating Budget

General Fund	\$	584,657	\$	622,515	\$	601,838	\$	390,921
Cash Funds- Parking Receipts		700		810		4,110		4,110
Total	\$	585,357	\$	623,325	\$	605,948	\$	395,031

<u>FTE Overview</u>		3.0		3.0		3.0		3.0
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Comparative Data

Costs per Gross Square Foot (without utilities)		\$1.98		\$2.26		\$2.38		\$2.40
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Explanation

The appropriation funds a continuing level of 3.0 FTE, as well as contract services for security, janitorial services, and maintenance for the Heritage Complex. The decrease in the General Fund is due to a transfer of the utilities payments for the complex to the Department of Administration. This will simplify billing procedures.

DEPARTMENTAL DATA PROCESSING

This Division provides automated data processing services to the state courts. The majority of data processing services are performed for trial court operations, providing direct assistance for daily case management and processing. Other support services are used for management purposes such as payroll, accounting, budgeting, personnel, property management, and the preparation of financial, statistical, and management reports.

Operating Budget

General Fund	\$	3,058,633	\$	4,418,165	\$	4,001,028	\$	4,398,075
Cash Funds - Court Automation Plan		0		0		0		131,040
Total	\$	3,058,633	\$	4,418,165	\$	4,001,028	\$	4,529,115

<u>FTE Overview</u>		17.0		17.0		17.0		18.0
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Comparative Data

Number of Computer Programs Maintained		1,700		1,700		2,700		2,700
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Explanation

The appropriation funds an additional 1.0 FTE for a help desk to assist the Department with computer and software problems. Also included is funding for the current 17.0 FTE, two of whom are associated with the Department's three extensive automation plans. No vacancy savings factor was applied to personal services. The increase in the General Fund is due to increased personnel costs as well as an additional \$260,464 to implement the new appellate court systems automation plan.

The cash funding comes from General Fund savings within the Department in order to fund an additional \$131,040 needed to continue the trial court automation plan. This plan was delayed due to a bankruptcy filing by the software vendor, thus increasing the cost of programming.

Footnote 73 requests that the Department notify the Joint Budget Committee and the General Assembly of the identified savings by December 1, 1991, at which time a supplemental appropriation to shift the savings into the automation plan may be recommended.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

TRIAL COURTS

The trial courts represent the largest portion of the Department's budget. Trial courts include the district, county, and water courts of the state. The state is divided into 22 judicial districts consisting of one to seven counties each. Each district includes a district court and a county court for each county within the district. In addition, the City and County of Denver maintains separate probate and juvenile courts.

The district courts are trial courts of general jurisdiction and have appellate jurisdiction over final judgements of county courts and municipal courts not of record.

The county courts are courts of limited jurisdiction, as set by statute. County courts also have appellate jurisdiction over municipal courts not of record. The water courts were established by the Water Rights Determination and Administration Act of 1969 and have jurisdiction in the determination of water rights, water use, and the administration of all water matters.

Operating Budget

General Fund	\$	51,115,378	\$	54,525,745	\$	58,150,663	\$	61,246,236	a/
Cash Funds		<u>364,795</u>		<u>484,562</u>		<u>561,859</u>		<u>651,633</u>	b/
Collections Investigators		364,795		484,562		561,859		646,333	
Other Cash Funds		0		0		0		5,300	
Total	\$	51,480,173	\$	55,010,307	\$	58,712,522	\$	61,897,869	

a/ Includes \$172,484 appropriated by S.B. 91-29; and \$1,901,295 appropriated by H.B. 91-1187.

b/ Includes \$5,300 appropriated by H.B. 91-1199.

<u>FTE Overview</u>	1,245.7	1,284.5	1,310.0	1,303.2
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Comparative Data

Case Filings:	663,191	515,821	532,234	540,109
District Court	143,373	137,279	147,574	151,740
County Court	518,547	377,332	383,435	387,119
Water Court	1,271	1,210	1,225	1,250
Case Terminations:	505,870	497,054	517,865	523,188
District Court	139,642	131,821	143,133	148,400
County Court	363,912	363,643	373,009	373,570
Water Court	2,316	1,590	1,723	1,218

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Average Cost per Case:				
District Court	N/A	N/A	N/A	\$237.22
County Court	N/A	N/A	N/A	\$69.21

Explanation

The appropriation reduces the authorized level of FTE by 8.3 FTE. This level more accurately reflects the actual number of positions filled, and will not result in a reduction of court services. Also reflected are the 3.0 FTE that were transferred into the Courts Administration Division. The appropriation also includes funding for an additional 4.5 FTE court clerks to assist with the increase in county court filings. A 1.5% vacancy savings factor was applied.

The increase in the General Fund is due to an increase in court appointed counsel costs as well as normal increases in personnel costs. The appropriation also includes additional cash funds in the collections investigators program to fund a pilot program which will allow the investigators to assume the administrative caseload from probation officers in the 18th district. If this program is successful, the staffing needs in the Probation Division could be significantly reduced. Footnote 74 requests that the Department report to the Joint Budget Committee by November 1, 1991, as to the success of the pilot program.

The General Fund appropriation also includes \$1,901,295, which represents the FY 1991-92 share of a pay raise for judges contained in H.B. 91-1187, and \$172,484 to fund one new judgeship added to the 4th judicial district by S.B. 91-29.

PROBATION AND RELATED SERVICES

Probation is a dispositional and sentencing alternative available to the courts. The offender serves his or her sentence in the community under the supervision of a probation officer, subject to the conditions imposed by the court. Probation officers are also responsible for providing investigative background information on persons brought before the court.

Operating Budget

General Fund	\$ 15,877,456	\$ 16,468,777	\$ 18,206,807	\$ 20,104,482	a/
Cash Funds	<u>52,571</u>	<u>182,441</u>	<u>200,000</u>	<u>2,997,500</u>	b/
Offender Services	52,571	182,441	200,000	397,500	
Alcohol/Drug Driving	N/A	N/A	N/A	2,600,000	
Federal Funds	0	0	225,000	107,500	

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Total	\$ 15,930,027	\$ 16,651,218	\$ 18,631,807	\$ 23,209,482

a/ Includes \$33,048 appropriated by S.B. 91-236; and \$250,000 appropriated by H.B. 91-1145.

b/ Includes \$97,500 appropriated by H.B. 91-1145.

FTE Overview

Administration	22.0	22.0	22.0	22.0
Probation Officers	303.5	303.5	328.0	341.0
Intensive Supervision				
Probation Officers	6.0	6.0	6.0	9.0
Clerical Staff	90.0	90.0	100.0	102.7
Denver Juvenile Intake	9.0	9.0	9.0	9.0
Total	430.5	430.5	465.0	483.7 a/

a/ Includes 1.0 FTE appropriated by S.B. 91-236; and 8.7 FTE appropriated by H.B. 91-1145.

Comparative Data

Number on Supervision

as of July 1:

Adults	14,532	17,728	20,645	21,441
Juveniles	5,313	5,760	63,342	6,699

New Cases:

Adults	11,893	13,113	13,375	13,642
Juveniles	4,940	5,367	5,474	5,583

Terminations:

Adults	8,697	10,196	12,579	12,830
Juveniles	4,493	4,723	5,117	5,219

Number on Supervision

as of June 30:

Adults	17,728	20,645	21,441	22,253
Juveniles	5,760	6,342	6,699	7,063

Total Investigations:

Adults	10,630	11,294	11,519	11,739
Juveniles	6,881	7,231	7,514	7,664

Number on Intensive

Supervision

	256	418	450	525
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Number of Probationers

Supervised by Volunteers

	2,539	3,070	2,485	4,970
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Explanation

The appropriation funds the current 465.0 FTE, as well as 18.7 additional FTE. Of the new FTE, 4.0 will assume the additional Intensive Supervision Probation caseload created by the anticipated referrals from the Regimented Inmate Training Center (boot camp). Also, an additional 5.0 FTE probation officers will expand the volunteer probation program, effectively doubling the number of probationers supervised by volunteers.

The appropriation also includes \$250,000 from the General Fund, \$97,500 from cash funds and 8.7 FTE to fund a pilot Juvenile Intensive Supervision Program as specified in H.B. 91-1145. The program will employ various approaches to intensive supervision including electronic home monitoring, family counseling, and weekly drug testing. Additionally, S.B. 91-236 appropriates \$33,048 and 1.0 FTE to address an anticipated increase in caseload due to offenders' ability to petition the court for reconsideration of original sentences. It is anticipated that some offenders originally sentenced to community corrections will be placed on probation after the sentence is reconsidered. No vacancy savings factor was applied.

Also included in the appropriation is \$259,880 from the General Fund to continue electronic monitoring of approximately 90 offenders. Of the cash funds amount, \$300,000 is from the Offender Services Fund, which provides literacy and treatment programs for probationers. Footnote 75 prohibits the use of Offender Services cash funds for normal operating expenses incurred by the Division. The remaining \$2.6 million in cash funds represents a contract with the Department of Health to fund the Alcohol and Drug Driving Safety Evaluators Program. This transfer of funds has not been shown in the Judicial Department's budget in the past.

OFFICE OF THE PUBLIC DEFENDER

The Office of the Public Defender is responsible for providing legal counsel for persons whom the courts have found to be indigent and who are facing the possibility of incarceration. The Office maintains 21 regional offices and an appellate division for the purpose of discharging its statutory responsibilities. The Public Defender is appointed by an independent Public Defender Commission. The Public Defender, two chief trial deputies, and an administration division handle all administrative and support functions of the agency, as well as the administration of the conflict of interest appropriation.

Operating Budget

General Fund	\$ 14,043,159	\$ 16,154,836	\$ 17,759,682	\$ 18,956,651
Cash Funds	<u>82,466</u>	<u>6,590</u>	<u>8,000</u>	<u>36,978</u> a/
City and County				
of Denver	75,237	0	0	0
Training Fees	7,229	6,590	8,000	8,000

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Other Cash Funds	0	0	0	28,978
Total	\$ 14,125,625	\$ 16,161,426	\$ 17,767,682	\$ 18,993,629

a/ Includes \$28,978 appropriated by S.B. 91-245.

FTE Overview

Attorneys	145.6	152.0	157.0	158.0
Secretaries	51.0	51.0	52.0	53.0
Paralegals/Investigators	48.9	48.6	48.6	50.6
Administration	8.0	8.0	9.0	9.0
Total	253.5	259.6	266.6	270.6

Comparative Data

New Cases	53,266	54,187	55,867	56,517
Cases Closed	44,158	45,023	46,419	46,959
Felony Equivalents	27,587	28,874	29,769	30,116
Number of Conflict of Interest Payments	4,927	4,991	5,146	5,206

Explanation

The appropriation provides funding for the current 266.6 FTE, plus an additional 1.0 public defender, 2.0 investigators, and 1.0 secretary to assist the Division in processing increased felony and juvenile caseloads. A 1% vacancy savings factor was applied to personal services.

General Fund increases are in salary survey, leased space for signed leases, the automation plan, public defender overload, as well as personal services to fund the additional FTE.

Footnote 76 states that conflict of interest funds may be used only in the event of a genuine conflict. Otherwise, payment shall come from the Trial Courts' Other Appointments appropriation.

ACCOUNTABILITY MEASURES

SUPREME COURT

Number of filings
Number of terminations

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

COURT OF APPEALS

Number of filings
Number of terminations

TRIAL COURTS

Number of filings and terminations in district courts
Number of filings and terminations in county courts

MEDIATION

Number of cases mediated
Number of cases where an agreement is reached

COLLECTIONS PROGRAM

Percent collected within 48 hours of assessment
Percent collected within 90 days
Number of administrative level probation cases assumed in 18th District

PROBATION

Percent of successful terminations in probation
Percent of revocations due to new crimes
Percent of revocations due to violations on conditions
Number of offenders supervised by probation volunteers

PUBLIC DEFENDER

Number of backlogged cases in the appellate section
Number of cases completed in the trial offices and the time frame for completion

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

NEW LEGISLATION

- S.B. 91- 29 Appropriates \$172,484 from the General Fund to the Trial Courts Division to fund an additional judgeship added to the 4th judicial district. Funding is included for one judge, three support staff and operating expenses.
- S.B. 91- 236 Appropriates \$33,048 from the General Fund to the Probation Division to fund an expected increase in workload. The bill allows offenders sentenced to community corrections facilities to petition the court for reconsideration of the original sentence length.
- H.B. 91-1145 Creates a Juvenile Intensive Supervision Program within the Probation Division, and appropriates \$250,000 from the General Fund, \$97,500 from the Offender Services Cash Fund, and 8.7 FTE to implement the act. The Department anticipates serving up to 150 juveniles at a time.
- H.B. 91-1187 Increases all judges' salaries by \$9,000 in FY 1991-92, and by \$3,000 in FY 1992-93. Appropriates \$2,139,345 from the General Fund to fund the FY 1991-92 increase. The bill also establishes certain new docket fees, and raises certain existing fees for the purposes of providing adequate revenues to fund the salary increases.
- H.B. 91-1199 Appropriates \$5,300 from federal funds to the Department of Health, and subsequently transferred to the Trial Courts Division to address anticipated caseload increases due to emergency and involuntary commitments of persons with alcohol and drug abuse problems.
- H.B. 91-1330 Establishes the Support Registry Fund, and sets a one-time \$30 fee for persons required to make alimony and support payments through the registry of the court. Appropriates \$188,967 from the Support Registry Fund to the Special Purpose Division for processing of support payments. The bill also adjusts S.B. 91-227 (Long Bill) by reducing the General Fund appropriation by \$188,967.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

DEPARTMENT OF LABOR AND EMPLOYMENT

The Department promotes a healthy economy by providing services to employers and the public, and by enforcing the laws concerning employment services to employers and job seekers, labor standards, unemployment insurance, workers' compensation, public safety standards, and consumer protection.

The Department has three major organizational divisions: the Executive Director's Office, the Division of Employment and Training, and the Division of Labor.

The General Assembly accepts no obligation directly or indirectly for support or continuation of nonstate-funded programs or grants where no direct or indirect state contribution is required.

Operating Budget

Executive Director's Office	\$ 13,441,934	\$ 13,359,481	\$ 14,459,382	\$ 15,537,284
Employment Programs	33,882,085	31,304,140	40,461,649	29,986,590
Labor Administration, Statistics, Labor Standards	832,858	836,863	941,941	859,298
Workers' Compensation	2,306,724	2,470,016	5,745,954	8,777,750
Major Medical	6,324,262	8,245,383	8,284,728	8,411,611
Boiler Inspection	376,013	364,800	450,840	515,212
Oil Inspection	472,287	593,517	885,524	912,143
GRAND TOTAL	\$ 57,636,163	\$ 57,174,200	\$ 71,230,018	\$ 64,999,888
General Fund	625,000	405,726	773,018	153,260
Cash Funds	12,376,012	14,252,797	26,969,336	28,449,943 a/
Federal Funds	44,635,151	42,515,677	43,487,664	36,396,685 b/

a/ Includes \$2,271,852 appropriated by S.B. 91-218; \$96,833 appropriated by S.B. 91-245; \$15,000 appropriated by H.B. 91-1118; \$35,200 appropriated by H.B. 91-1297; and reduced \$28,538 pursuant to H.B. 91-1026.

b/ Includes \$31,400 appropriated by H.B. 91-1193; and reduced \$134,349 pursuant to H.B. 91-1026.

FTE Overview 1,043.5 1,080.9 1,087.5 954.5 a/

a/ Includes 29.6 FTE appropriated by S.B. 91-218; and 1.0 FTE appropriated by H.B. 91-1297.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

EXECUTIVE DIRECTOR'S OFFICE

The Executive Director's Office performs departmental administrative functions, including accounting, budgeting, and personnel. Also, the Industrial Claims Appeal Panel operates out of this office.

Operating Budget

General Fund	\$ 625,000	\$ 405,726	\$ 0	\$ 20,032
Cash Funds	<u>1,993,214</u>	<u>1,677,146</u>	<u>5,647,355</u>	<u>5,996,631</u> a/
Indirect Cost				
Recoveries	0	0	3,922,199	3,595,109
Agencies Within the Department	1,909,436	1,677,146	1,725,156	2,304,689
User Fees - Campus Operations	83,778	0	0	0
Group Insurance Reserve Fund	0	0	0	96,833
Federal Funds	10,823,720	11,276,609	8,812,027	9,520,621 b/
Total	\$ 13,441,934	\$ 13,359,481	\$ 14,459,382	\$ 15,537,284

a/ Includes \$96,833 appropriated by S.B. 91-245; and reduced \$28,538 pursuant to H.B. 91-1026.

b/ Reduced \$134,349 pursuant to H.B. 91-1026.

FTE Overview

Director's Office	6.9	8.5	9.0	10.0
Industrial Claims Appeal	6.0	7.2	7.5	7.5
Information Services	65.8	66.8	69.0	67.0
Controller	31.0	29.3	28.0	27.5
Human Resources	17.4	17.1	18.0	17.8
Budgeting	5.0	4.9	5.0	6.0
Facilities - Unemployment Insurance	17.7	16.4	19.0	16.0
Facilities - Department Administration	2.0	5.8	5.0	6.0
Information/Records Cent	0.0	0.0	5.0	5.0
Internal Security	2.0	1.5	2.0	2.0
Campus Operations	3.0	0.0	0.0	0.0
Self-Insurance Program	1.7	1.7	2.7	0.0
Total	<u>158.5</u>	<u>159.2</u>	<u>170.2</u>	<u>164.8</u>

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Comparative Data

Industrial Claims Appeal Panel Decisions:

Workers' Compensation	641	674	636	665
Unemployment Insurance	2,348	2,116	1,500	1,400

Explanation

Staff is reduced by 2.7 FTE due to fewer federal funds available for the Department's employment and training functions. Another 2.7 FTE for the self-insurance program are transferred to workers' compensation. Cash funds are increasing due to the transfer of the Public Employees Social Security Section from the Division of Employment and Training. A 1% vacancy savings factor was applied.

DIVISION OF EMPLOYMENT AND TRAINING

The Division operates several federal programs: Job Service Centers assist job seekers in finding employment; the Unemployment Security section provides income support for covered workers who are involuntarily unemployed; the Labor Market Information Service analyzes and collects economic, demographic and job-related data; the Job Corps provides training to disadvantaged youth; and the Disabled Veterans Outreach Program provides employment referral and counseling for disabled veterans. In addition, the Public Employees Social Security Section assists local governments participating in the Social Security system.

Operating Budget

General Fund	\$	0	\$	0	\$	590,838	\$	0
Cash Funds		<u>90,426</u>		<u>94,267</u>		<u>5,236,819</u>		<u>3,150,531</u>
Social Security Fund								
Interest Revenue		90,426		84,385		86,103		0
Job Service Contracts		0		9,882		288,000		120,000
Unemployment Insurance								
Cash Fund		0		0		681,300		853,531
Employment Support								
Fund		0		0		4,181,416		2,177,000 a/
Federal Funds		33,791,659		31,209,873		34,633,992		26,836,059 b/
Total	\$	33,882,085	\$	31,304,140	\$	40,461,649	\$	29,986,590

a/ Includes \$15,000 appropriated by H.B. 91-1118.

b/ Includes \$31,400 appropriated by H.B. 91-1193.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
Administration	2.0	1.6	2.0	1.0
Employment Services	183.1	193.5	194.0	162.4
Job Corps	12.0	9.7	12.4	9.1
Labor Certification	5.5	4.6	5.8	3.2
Housing Inspections	0.5	0.6	0.8	0.7
Labor Market Information	20.0	21.9	20.0	25.1
Job Tax Credits	0.5	5.4	5.0	0.0
Veterans Employment Disabled Veterans	19.7	18.9	20.5	19.4
Outreach	34.9	32.8	35.1	31.7
Unemployment Insurance	501.0	518.0	486.5	338.7
Public Employees Social Security Section	3.0	3.0	2.0	0.0
Trade Act	N/A	2.2	2.0	1.7
Total	782.2	812.2	786.1	593.0

Comparative Data

Job Service:

Individuals Placed	49,800	54,221	50,700	45,722
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Unemployment Insurance:

Initial Claims	163,531	150,929	171,298	168,000
Estimated Weeks Claimed	1,287,396	1,147,340	1,348,545	1,260,000
Numbers of Employers	90,000	89,388	95,100	91,700

Public Employees

Social Security:

Entities Covered	653	669	684	680
Entities Audited	403	572	200	670
Payments to Social Security Administration	\$80,684	\$2,762,963	\$28,000	\$150,000

Explanation

The appropriation reduces staff by 193.1 FTE due to a reduction in federal funds. The Division's federal funding is determined by the U.S. Department of Labor based on formula-driven workload data. The General Fund decrease is a result of a one-time payment of federal government audit exceptions in FY 1990-91. The cash funds decrease is due to a reduced level of support from the Employment Support Fund. No vacancy savings factor was applied.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Footnote 77 requests that the Department continue to contract with Weld County and other counties for employment and training programs.

DIVISION OF LABOR

The Division of Labor is comprised of four sections:

The administration section provides direction and support services for the entire Division. This section also administers the Major Medical, Medical Disaster and Subsequent Injury Funds.

The statistics section codes and compiles statistical information pertaining to work-related accidents and illnesses in Colorado and publishes a comprehensive annual report. This unit is transferred to the workers' compensation program, effective FY 1991-92.

Labor standards is made up of two subprograms: wage claims and labor relations. The wage claims unit administers statutes which pertain to wages, the minimum wage, wage equality, and youth employment matters. The labor relations unit administers union security agreement issues between employers and employees.

The public safety program sets forth standards for public school buildings, for the use, transportation, manufacture and sale of explosives, and for the operation of carnivals and amusement parks. It reviews documents and performs on-site inspections to assure compliance with these standards.

Operating Budget

General Fund	\$	0	\$	0	\$	182,180	\$	133,228
Cash Funds		<u>813,086</u>		<u>807,668</u>		<u>718,116</u>		<u>686,065</u>
Agencies Within the Department		813,086		807,668		490,949		420,164
Indirect Cost Recoveries		0		0		227,167		265,901
Federal Funds		19,772		29,195		41,645		40,005
Total	\$	832,858	\$	836,863	\$	941,941	\$	859,298

FTE Overview

Administration	4.0	4.0	4.0	4.0
Statistics	7.0	5.3	8.5	0.0
Cost Containment	0.0	0.0	0.0	3.5

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Labor Standards	9.0	9.0	10.0	10.0
Public Safety	2.0	2.0	2.0	2.0
Total	<u>22.0</u>	<u>20.3</u>	<u>24.5</u>	<u>19.5</u>

Comparative Data

Employee Wage Claims				
Processed	6,802	6,615	7,200	7,000
Approximate Wages				
Collected	\$1,745,000	\$1,752,059	\$2,000,000	\$2,030,000

Explanation

The appropriation transfers the 5.0 FTE workers' compensation statistical unit to the workers' compensation program. The decrease in the General Fund is due to an increase in statewide indirect cost recoveries which offset the need for General Fund moneys; the decrease in cash funds is a result of moving the 5.0 FTE statistical unit; and the decrease in federal funds is due to federal budget reductions. No vacancy savings factor was applied.

WORKERS' COMPENSATION

This division is responsible for assuring that workers injured on the job are compensated for their injuries, and for overseeing the mandatory provisions of the Workers' Compensation Act. The program is divided into three units: claims, adjudication and records management.

The claims unit reviews claims, investigates, and provides vocational rehabilitation services. Claims reviewers process and review all workers' claims to make sure that correct benefits are paid in a timely fashion. Investigators review non-insured and fatal cases. Cases requiring vocational rehabilitation are monitored, and plans for rehabilitation services are reviewed.

The adjudication unit is responsible for administering cases that are contested by either party. These cases are set for a hearing before an administrative law judge for resolution of the issue. Auxiliary adjudication offices are maintained in Grand Junction and Colorado Springs.

The records management unit maintains all workers' compensation files over which the Division has jurisdiction. This includes the filing of over 366,000 pieces of mail and the control over the delivery, copying, and retrieval of files for Division staff, claimants, carriers, attorneys and others. The unit handles all procedural aspects of the system, including reopening of claims, suspension of benefits, dependent claims and worker claims.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
Total - Cash Funds	2,306,724	2,470,016	5,745,954	\$ 8,777,750
Workers' Compensation Fund	2,238,393	2,416,687	5,465,673	7,790,862 a/
Subsequent Injury Fund	26,392	27,596	70,392	504,110 b/
Cost Containment Fund	41,939	25,733	156,328	160,379
Major Medical Fund	0	0	0	110,824 c/
Physicians' Accreditation Cash Fund	0	0	0	49,848 c/
Medical Utilization Fund	0	0	0	26,134 d/
Self Insurance Fund	0	0	53,561	135,593

a/ Includes \$1,741,330 appropriated by S.B. 91-218; \$30,500 appropriated by H.B. 91-1163; and \$35,200 appropriated by H.B. 91-1297. NOTE: S.B. 91-218 contains a technical error in indicating a \$446,519 appropriation for personal services in the Division. Legislative intent is for this amount to be a reduction, as indicated by a cut of 16.0 FTE in the same line item, and by the total S.B. 91-218 appropriation for the Department of Labor and Employment. The reduction is reflected in this table.

b/ Includes \$369,850 appropriated by S.B. 91-218. NOTE: S.B. 91-218 contains a technical error in indicating that these funds come from the Workers' Compensation Fund; review of legislative staff notes indicates that legislative intent was to fund medical case management from the Subsequent Injury Fund. This understanding is reflected here.

c/ Appropriated by S.B. 91-218.

d/ Reduced \$30,500 pursuant to H.B. 91-1163.

FTE Overview

Administration	0.0	0.0	0.0	8.0 a/
Claims	32.5	35.0	36.5	38.7
Adjudication	14.2	16.4	22.0	6.0 b/
Grand Junction Office	3.0	3.0	3.0	3.0
Subsequent Injury Fund	1.0	2.0	2.0	3.0
Computer Implementation	0.0	0.0	3.0	14.0
Cost Containment	0.0	0.0	3.0	3.0
Medical Utilization Review	0.0	0.9	1.6	1.6
Workers' Compensation Backlog	0.0	0.0	0.0	16.2
Workers' Compensation - S.B. 91-218	0.0	0.0	0.0	45.6 c/
Total	50.7	57.3	71.1	139.1

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

- a/ Includes 1.0 FTE appropriated by H.B. 91-1297.
- b/ Reduced 16.0 FTE pursuant to S.B. 91-218.
- c/ Appropriated by S.B. 91-218.

Comparative Data

First Reports of Injury	39,564	40,000	41,000	42,000
Cases Set for Hearing	8,138	8,113	9,000	11,000
Cases Heard	3,732	3,182	3,900	4,300
Pro Se Settlements	372	351	430	400
Prehearing Conferences	279	314	1,500	440

Explanation

The appropriation adds 11.0 FTE to implement the workers' compensation computer system; 16.2 FTE for backlog reduction efforts; 1.0 FTE for the review of claims in the subsequent injury program; and 1.5 FTE for administration of the new workers' compensation educational program. The recommendation also includes 2.7 FTE transferred from the Executive Director's Office for the self-insurance program. Of these, 0.5 FTE are in the administration section and 2.2 FTE are in claims. The 5.0 FTE statistical unit transferred from the Division of Labor is also shown in the administration section above. A 1.6% vacancy savings factor was applied.

H.B. 91-1297 adds 1.0 FTE in administration to track the amount of attorney fees charged in workers' compensation cases.

S.B. 91-218 adds 45.6 FTE for such major functions as medical case management, claims management, medical benefits review, and insurance default investigations. This bill also reduces the adjudication section by 16.0 FTE. The function performed by these FTE is moved to the Department of Administration by S.B. 91-218.

Footnote 78 requests that the Division report to the Joint Budget Committee by January 1, 1992 on the effectiveness of the increased support for the workers' compensation backlog reduction effort.

MAJOR MEDICAL

The Major Medical Insurance Fund pays medical and vocational rehabilitation benefits to employees injured before July 1, 1981 after the insurance carrier has expended \$20,000 as a specific liability.

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Operating Budget

Total - Cash Funds - Major Medical Fund	\$	6,324,262	\$	8,245,383	\$	8,284,728	\$	8,411,611
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<u>FTE Overview</u>	4.0	4.9	5.0	7.5
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Comparative Data

Number of Claimants Added to the Fund	2,307	2,333	2,357	2,281
Number of Warrants Issued	23,400	16,222	23,000	69,000

Explanation

The appropriation adds 1.0 FTE major medical reserve officer, 1.0 FTE major medical case manager, and 0.5 FTE for work on a major medical payment control system. Cash funds are increased as a result of the additional FTE and higher indirect cost assessments. No vacancy savings factor was applied.

BOILER INSPECTION

The boiler inspection unit inspects and certifies boilers and pressure vessels in apartment buildings with six or more living units, and in schools.

Operating Budget

Total - Cash Funds - User Fees	\$	376,013	\$	364,800	\$	450,840	\$	515,212
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<u>FTE Overview</u>	11.0	10.8	11.0	11.0
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Comparative Data

Boiler and Pressure Vessel Inspections	28,413	29,068	30,500	31,500
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Explanation

The appropriation funds a continuing level of 11.0 FTE. No vacancy savings factor was applied.

OIL INSPECTION

The oil inspection unit inspects fuel products at service stations, pipeline terminals, bulk storage plants and transportation facilities throughout the state. A fleet of calibration trucks is equipped for certification of commercial petroleum fuel meters. When meters are found to be in error, inspectors make necessary adjustments.

The unit also oversees underground storage tank installations. When staff detects a leak, initial clean-up is ordered, and the site is reported to the Department of Health for permanent clean-up.

Operating Budget

Total - Cash Funds	\$ 472,287	\$ 593,517	\$ 885,524	\$ 912,143
Highway Users Tax Fund	422,287	379,044	644,614	750,392
Underground Storage Tank Program	0	164,473	167,050	125,751
Health Department - Environmental Protection Agency Contract	50,000	50,000	73,860	36,000

<u>FTE Overview</u>	15.1	16.2	19.6	19.6
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Comparative Data

Stations Inspected	8,217	6,961	7,000	7,500
Samples Analyzed	9,646	9,226	9,500	9,500
Meters Certified	5,123	2,529	3,500	4,000
Requests for Assistance	1,140	1,028	1,100	1,100
Tank Sites Inspected	134	209	200	200

Explanation

The appropriation funds a continuing level of 19.6 FTE. No vacancy savings factor was applied.

ACCOUNTABILITY MEASURES**EXECUTIVE DIRECTOR'S OFFICE**

Executive Director's Office FTE as a percentage of the Department's FTE.
 Indirect costs as a percentage of the Department's total appropriation.

DIVISION OF EMPLOYMENT AND TRAINING

Number of initial unemployment insurance claims per Division FTE.
 Number of individuals placed per Division FTE.

DIVISION OF LABOR

Number of workers' compensation cases closed per program FTE.
 Number of boilers inspected per program FTE.
 Number of oil and gasoline sites inspected per program FTE.

NEW LEGISLATION

- S.B. 91- 218** Increases the workers' compensation administration program in the Division of Labor through increased review of claims and quicker adjudication. Appropriates \$2,271,852 from various cash funds and a net of 29.6 FTE to the Department of Labor and Employment. Also appropriates funds to the Departments of Administration and Regulatory Agencies.
- H.B. 91-1118** Increases the solvency tax surcharge for deposit in the Unemployment Insurance Fund. Appropriates \$15,000 from the Unemployment Insurance Cash Fund to the Division of Employment and Training to make necessary changes to the computer program.
- H.B. 91-1193** Changes the penalty for being delinquent in the payment of unemployment taxes. Appropriates \$31,400 from federal funds to insure compliance in the payment of these taxes.
- H.B. 91-1297** Defines matters related to attorney fees in workers' compensation cases. Appropriates \$35,200 from the Workers' Compensation Cash Fund and 1.0 FTE to track attorney fees charged in workers' compensation cases.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>	
<u>Operating Budget a/</u>					
General Fund	\$ 0	\$ 704,412	\$ 800,290	\$ 1,450,787	b/
Cash Funds	0	1,532,866	1,549,093	2,262,908	c/
Indirect Cost					
Recoveries	0	924,121	946,286	992,288	
Other Cash Funds	0	608,745	602,807	1,270,620	
Federal Funds	0	15,167	28,681	62,832	d/
Total	\$ 0	\$ 2,252,445	\$ 2,378,064	\$ 3,776,527	

a/ Funding for this division is included in the Legal Services to State Agencies Division in FY 1988-89.

b/ Reduced \$13,995 pursuant to H.B. 91-1026.

c/ Includes \$33,140 appropriated by S.B. 91-245; and reduced \$32,157 pursuant to H.B. 91-1026.

d/ Reduced \$2,084 pursuant to H.B. 91-1026.

FTE Overview a/

Office of the Attorney				
General	0.0	3.0	3.0	4.0
Text Management	0.0	9.1	11.0	11.0
General Administration	0.0	19.0	20.0	21.0
Total	0.0	31.1	34.0	36.0

a/ Staff for this division is included in the Legal Services to State Agencies Division in FY 1988-89.

Comparative Data

Number of Text Management Documents				
	12,349	12,986	12,204	12,275
Number of Document Drafts				
	3.1	3.1	3.1	2.7
Requested Document Turnaround Time (days)				
	1.4	1.9	1.6	1.1
Provided Document Turnaround Time (days)				
	1.1	0.9	0.9	0.8

Explanation

The increased appropriation is attributable to the inclusion of leased space costs associated with the Department's occupation of temporary office facilities pending the completion of the State Services Building renovation. Greater salary and benefit costs associated with both continuing and new FTE account for the remainder of the increase. Two FTE are added to enhance the Department's internal management team. No vacancy savings factor was applied.

Footnote 79 directs the Department not to exceed its 284.0 FTE Long Bill appropriation at any time during the year.

GENERAL ENFORCEMENT AND APPELLATE SECTIONS

This unit includes investigators and attorneys involved with antitrust cases, consumer protection cases and other prosecutions. This section also includes the attorneys who represent the state in the criminal appeals process.

Operating Budget a/

General Fund	\$	0	\$	1,490,287	\$	1,609,633	\$	2,109,581
Cash Funds - Court-awarded Settlements		0		0		0		632,785
Total	\$	0	\$	1,490,287	\$	1,609,633	\$	2,742,366

a/ Funding for this Division is included in the Legal Services to State Agencies Division in FY 1988-89.

FTE Overview a/

Antitrust Unit	0.0	5.4	6.0	6.0
Consumer Protection	0.0	5.4	6.0	6.0
Special Prosecutions	0.0	8.0	8.0	8.0
Appellate Unit	0.0	15.0	15.0	18.0
Tax Compliance Unit	0.0	0.0	0.0	1.0
Water Rights Unit	0.0	0.0	0.0	5.0
Total	0.0	33.8	35.0	44.0

a/ Staff for this division is included in the Legal Services to State Agencies Division in FY 1988-89.

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Comparative Data

**Antitrust, Consumer Protection, and
Special Prosecutions:**

Major Investigations	78	83	90	125
Calls/Complaints/ Correspondence	26,620	26,700	20,750	26,930
Monies Recovered	\$240,000	\$524,000	\$878,700	\$888,700

Appellate Unit:

New Cases Received	432	565	615	660
Briefs Prepared	414	525	547	780
Briefs Per Attorney	35	37	37	37
Prior Year Case Backlog	92	110	150	219
Current Year Case Backlog	110	150	219	99

Tax Compliance Unit:

Investigations	2	5	3	3
Cases Closed	13	15	5	5
Monies Recovered	\$10,000	\$15,000	\$80,000	\$75,000

Water Rights Unit:

Number of Reserved Rights Claims	2,400	2,425	2,400	2,400
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Explanation

The appropriation includes the addition of 9.0 FTE: 3.0 FTE appellate attorneys to reduce the state's appellate case backlog; the transfer into this section of 5.0 FTE funded in the Reserved Water Rights section last year; and the transfer into this section of 1.0 FTE for Tax Compliance prosecutions funded in the Special Purpose section last year. These intradepartmental transfers and consolidations of line items result in an appropriation format more reflective of the Department's existing organizational structure and should enhance budget management. Of the total funding increase, 63% is the result of transfers from other Long Bill sections.

Footnote 80 stipulates that the 3.0 additional appellate FTE will be used to address the case backlog and requires the Department to justify the need for these FTE in future years. With the exception of the appellate unit, to which a 0.5% vacancy savings factor is applied, no vacancy savings factor is included.

The increased General Fund appropriation is attributable to additional FTE, additional contract funding to further address the appellate case backlog, and the transfer into this section of contract funding previously included in the Water Related Expenses section. The cash funds appropriation represents the use of court-awarded settlement proceeds which will fund a portion of the unit's expenses.

LEGAL SERVICES TO STATE AGENCIES

This unit includes personnel who provide a direct service to state agencies and quasi-state agencies such as the Public Employees Retirement Association. The activities of this section include representing state agencies and quasi-state agencies in legal disputes and providing legal advice to all areas of state government.

Operating Budget

General Fund	\$	1,709,434	\$	0	\$	0	\$	0
Cash Funds from State Agencies		6,403,846		6,034,260		6,708,307 a/		7,230,199 b/
Total	\$	8,113,280	\$	6,034,260	\$	6,708,307	\$	7,230,199

a/ Includes \$11,222 appropriated by S.B. 91-149.

b/ Includes \$71,902 appropriated by S.B. 91-149; \$36,675 appropriated by S.B. 91-159; and \$6,500 appropriated by S.B. 91-174.

FTE Overview

Attorneys		111.4		89.5		95.9		103.4
Legal Assistants		22.0		15.4		18.0		11.4
Administrative/ Clerical		46.5		13.1		14.0		14.2
Total		<u>179.9</u>		<u>118.0</u>		<u>127.9</u>		<u>129.0</u> a/

a/ Includes 1.0 FTE appropriated by S.B. 91-149.

Comparative Data

Legal Service Hours		186,039		189,352		202,896		204,956
Cases Closed		4,010		3,107		3,424		3,658
Informal Attorney General Opinions Written		1,109		1,145		1,214		1,204

Explanation

The appropriation is based on 204,956 hours of legal services which the Department will provide to state agencies, a 1.4% increase from FY 1990-91. This increase is attributable primarily to increased needs of

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

the Departments of Labor and Employment, Regulatory Agencies and Social Services. As a result of the increased hours, an additional 0.1 FTE is included in the appropriation. Also, S.B. 91-149 appropriates 1.0 FTE to provide assistance to the Colorado Limited Gaming Control Commission. No vacancy savings factor was applied. The appropriation increase also is the result of a greater need for the expertise of attorneys, rather than legal assistants, to address the issues presented to the Department. As in FY 1990-91, funds to pay for legal services are appropriated to each individual department.

Footnote 81 requires the Department to receive appropriations before spending funds received for the provision of legal services. As specified in headnote 8, a department may elect to utilize up to ten percent of its legal services appropriation for non-legal services expenditures. This headnote is included to encourage agencies to minimize legal services expenditures.

Footnote 82 establishes the average billing rate for legal services of \$39.42 per hour: \$40.75 per attorney-hour and \$27.44 per legal assistant-hour. The increase over last year's billing rate reflects an effort to recover a pro-rata share of the Department's increased leased space and other operating costs.

SPECIAL PURPOSE

This section includes eight cash- and federally-funded programs administered by the Department. Also included in this section are General Fund line items for district attorneys' salaries and expenses associated with the Nolasco lawsuit dealing with prison conditions. The General Fund also supports the Medicaid Fraud unit and the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA) line item.

Operating Budget

General Fund	\$ 2,213,607	\$ 2,068,063	\$ 5,112,810	\$ 5,728,010
Cash Funds	<u>2,776,686</u>	<u>3,480,510</u>	<u>2,680,989</u>	<u>2,776,674</u>
Collection Agency Board	52,711	45,820	87,327	101,596
Office of Consumer Counsel	603,733	706,596	769,276	768,544
Risk Management Fund	547,773	677,453	934,744	919,514
Uniform Consumer Credit Code	297,192	299,015	362,693	370,484
CERCLA Recoveries	1,112,726	1,404,717	0	N/A
Contract Labor Enforcement	0	78,061	108,354	111,610
Civil Racketeering Grant	45,256	72,642	125,000	100,000
Other Cash Funds	117,295	196,206	293,595	404,926

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Federal Funds - Medicaid Fraud Unit	296,412	362,212	380,755	527,594
Total	\$ 5,286,705	\$ 5,910,785	\$ 8,174,554	\$ 9,032,278

FTE Overview

Collection Agency Board	1.0	1.0	2.5	2.5
Office of Consumer Counsel	9.4	10.0	10.3	10.0
Risk Management Fund	11.0	14.0	17.0	17.0
Uniform Consumer Credit Code	6.0	6.0	6.5	6.5
Tax Compliance Prosecutions	1.0	1.0	1.0	0.0
CERCLA	19.0	19.0	19.0	20.0
Contract Labor	0.0	1.6	2.0	2.0
Civil Racketeering	0.8	1.4	2.0	1.0
Nolasco Suit	0.0	0.3	4.0	4.0
Medicaid Fraud Unit	6.9	9.7	10.0	13.0
Total	55.1	64.0	74.3	76.0

Comparative Data

CERCLA Recoveries	\$6,089,964	\$1,525,000	\$90,000	\$50,000
Medicaid Fraud Recoveries	\$1,505,638	\$2,456,962	\$2,500,000	\$3,000,000
Civil Racketeering Recoveries	\$15,000	\$362,486	\$150,000	\$200,000
Uniform Consumer Credit Code - Refunds to Consumers	\$2,551,283	\$1,758,522	\$1,496,575	\$1,500,000
Collection Agency Board - Licensed Agencies	178	185	183	185
Office of Consumer Counsel - Estimated Consumer Savings	\$14,400,000	\$43,536,300	N/A	N/A
Tort Litigation: Litigation Hours	14,877	21,539	28,000	29,000
New Lawsuits Filed	192	185	217	225

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Contract Labor:				
Investigations	N/A	24	34	36
Taxes/Penalties Assessed	N/A	\$229,324	\$249,686	\$250,000

Explanation

The transfer of the Supreme Court Litigation line item from the Water Related Expenses section into this section accounts for the bulk of the increased General Fund appropriation. The use of court-awarded settlement proceeds from Medicaid fraud cases is reflected in the increased cash funds appropriation. The increased federal funds appropriation is due to the addition of 3.0 FTE for the Medicaid fraud unit.

Also, the appropriation includes the discontinuation of 0.3 FTE needed in FY 1990-91 for short-term workload in the Office of Consumer Counsel; the addition of 1.0 FTE legal assistant to the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA) unit; the transfer from this section of 1.0 FTE associated with the Tax Compliance unit; and the reduction of 1.0 FTE in the Civil Racketeering, Influence, and Corrupt Organizations (RICO) unit to reflect anticipated staffing needs in FY 1991-92. With the exception of the CERCLA unit, to which a 1.3% vacancy savings factor is applied, no vacancy savings factor was included.

WATER RELATED EXPENSES

This unit includes personnel who work with various water users in the state to protect the state's interests in water rights and litigation. Included are funds to pay for private counsel representing the state in the Arkansas River litigation.

Operating Budget

Total - General Fund	\$	947,203	\$	1,755,919	\$	1,614,517	\$	0
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<u>FTE Overview</u>	4.6	5.1	5.0	0.0
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Explanation

The FY 1991-92 appropriation eliminates this area as a separate section within the Department's Long Bill appropriation. These funds are distributed to other sections to more accurately reflect the Department's existing organizational structure. The former Water Rights Litigation line item is combined with the Legal Services to State Agencies section; the Reserved Water Rights - Department of Law Expenses and Indian and Non-Indian Water Rights Expenses line items are consolidated with the General Enforcement and Appellate sections; and the Supreme Court Litigation line item is included in the Special Purpose section.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

ACCOUNTABILITY MEASURES

GENERAL ENFORCEMENT AND APPELLATE

Track the number of cases filed and tried in each fiscal year

LEGAL SERVICES TO STATE AGENCIES

Track the number of attorney and legal assistant hours used by each Department

SPECIAL PURPOSE

Track the number of cases filed and tried in each fiscal year

Track the dollar amount recovered by each of the Special Purpose sections to show that they are cost beneficial

NEW LEGISLATION

S.B. 91- 149 Establishes the Colorado Limited Gaming Control Commission to oversee the regulation of limited gaming in the state as authorized by Section 9 of Article XVIII of the state constitution. Appropriates \$11,222 in FY 1990-91 and \$71,902 from cash funds and 1.0 FTE to provide legal services to the Department of Revenue.

S.B. 91- 159 Creates the Colorado Municipal Bond Supervisory Board to regulate the issuance of bonds by special districts. Appropriates \$36,675 from cash funds to provide legal services to the Department of Regulatory Agencies.

S.B. 91- 174 Appropriates \$6,500 from cash funds to provide legal services to the Department of Health.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

LEGISLATIVE BRANCH

The Legislative Branch includes the elected officials of the House of Representatives and the Senate and the necessary staff to support them in their duties and responsibilities. The staff includes those assigned to both the House and the Senate; the State Auditor's Office; the Legislative Council; the Office of Legislative Legal Services; and the Joint Budget Committee. The service agency staffs are full-time professional nonpartisan staff, while a majority of the House and Senate staff serve only when the General Assembly is in session.

Operating Budget

General Assembly	\$	5,788,965	\$	6,000,459	\$	6,606,988	\$	7,589,565
State Auditor		5,209,401		7,812,654		6,823,791		4,930,825
Joint Budget Committee		757,972		642,034		705,302		745,476
Legislative Council		3,061,636		2,760,279		3,989,143		3,235,879
Committee on Legal Services		2,097,389		2,297,150		2,737,818		2,797,964
Reapportionment Commission		0		0		0		508,630
GRAND TOTAL	\$	16,915,363	\$	19,512,576	\$	20,863,042	\$	19,808,339
General Fund		16,476,602		16,334,479		18,391,492		19,337,559 a/
Cash Funds		438,761		3,178,097		2,471,550		470,780 b/

a/ Includes \$18,241,301 appropriated by S.B. 91-241; \$10,000 appropriated by S.B. 91-221; and reduced \$34,609 pursuant to H.B. 91-1026.

b/ Includes \$90,000 appropriated by S.B. 91-241; and \$30,780 appropriated by S.B. 91-245.

<u>Staff FTE Overview</u>	256.8	263.8	271.0	281.0
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GENERAL ASSEMBLY

Composed of 35 Senators and 65 members of the House of Representatives, the General Assembly meets annually beginning in early January. The constitution of the State of Colorado vests all legislative power in the General Assembly, except those powers specifically reserved by the people.

Operating Budget

General Fund	\$	5,504,204	\$	5,925,459	\$	6,511,988	\$	7,468,785 a/
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>	
Cash Funds	284,761	75,000	95,000	120,780	b/
Sale of Bill Boxes/ Surplus Property	284,761	75,000	95,000	90,000	
Group Insurance Reserve Fund	0	0	0	30,780	
Total	\$ 5,788,965	\$ 6,000,459	\$ 6,606,988	\$ 7,589,565	

a/ Includes \$7,282,527 appropriated by S.B. 91-241; and reduced \$34,609 pursuant to H.B. 91-1026.

b/ Includes \$90,000 appropriated by S.B. 91-241; and \$30,780 appropriated by S.B. 91-245.

FTE Overview

Legislators	100.0	100.0	100.0	100.0
Full-Time Staff	23.0	26.0	27.0	27.0
Legislative Session Staff	60.0	60.0	64.0	64.0
Total	183.0	186.0	191.0	191.0

Comparative Data

Numbers of Bills Passed	378	328	338	340
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Explanation

The separate legislative appropriation, S.B. 91-241, includes funds for the legislators' annual salary of \$17,500 and additional funds for travel and lodging, health insurance, and retirement benefits for all members. Other items included in the appropriation are Capitol security, data processing, dues and memberships, and capital outlay. The Long Bill includes appropriations for the entire Legislative Department for workers' compensation premiums, legal services, payment to risk management and property funds, and purchase of services from the General Government Computer Center.

STATE AUDITOR

The duties of the State Auditor are to conduct post audits of all financial transactions and accounts of all state departments, institutions and agencies of the executive, legislative, and judicial branches; conduct performance "post audits"; and prepare summary audit reports and recommendations concerning each agency. Legislative oversight is provided by the Legislative Audit Committee composed of four senators, two from each major political party, and four representatives, two from each major political party.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 5,059,401	\$ 4,709,557	\$ 4,447,241	\$ 4,580,825 a/
Cash Funds	150,000	3,103,097	2,376,550	350,000
COFRS Repayment	0	3,103,097	2,326,550	0
Other Cash	150,000	0	50,000	350,000
Total	\$ 5,209,401	\$ 7,812,654	\$ 6,823,791	\$ 4,930,825

a/ Includes \$4,570,825 appropriated by S.B. 91-241; and \$10,000 appropriated by S.B. 91-221.

<u>FTE Overview</u>	74.0	75.0	75.0	75.0
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Comparative Data

Local Government Audit				
Review Hours	7,699	8,328	7,500	7,500
Staff Audit Hours	108,998	107,840	109,000	109,000
Contract Audits	870,360	984,742	772,000 \$	672,525

Explanation

The separate legislative appropriation, S.B. 91-241, includes funds for 68 auditors and 7 support staff. Approximately \$672,525 is appropriated to contract with private CPA firms to provide additional auditing services. Other major budgeting categories include travel, operating expenses, capital outlay and contingencies. The Long Bill includes \$100,000 cash funds to continue a study of air quality programs and \$250,000 cash funds to conduct a study of oxygenated fuels.

Footnote 82a requests the State Auditor's Office to submit a report to the General Assembly on the efficiency of oxygenated fuels no later than September 1, 1992.

S.B. 91-221 appropriates \$10,000 for the State Auditor to determine the actual audited daily expense necessary for each county to house state inmates.

JOINT BUDGET COMMITTEE

The Joint Budget Committee is the permanent fiscal and budget review agency of the General Assembly. The six-member Committee is composed of three members from the House of Representatives and three members from

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

the Senate. The Committee, through its staff, is responsible for analyzing the programs, management, operations, and fiscal needs of state agencies. After holding budget hearings with all state departments and agencies, the Committee and its staff prepare the annual appropriations bill.

Operating Budget

Total - General Fund	\$	757,972	\$	642,034	\$	705,302	\$	745,476	a/
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a/ Appropriated by S.B. 91-241.

<u>FTE Overview</u>	11.8	13.8	14.0	14.0
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Comparative Data

Long Bill Appropriations (in millions)	\$	4,523.6	\$	4,694.9	\$	5,045.7	\$	5,466.7
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Explanation

The separate legislative appropriation, S.B. 91-241, continues the currently authorized staffing level and includes funds to pay for Committee travel associated with service on the Joint Budget Committee.

LEGISLATIVE COUNCIL

The Legislative Council is composed of 14 legislators, seven from the House of Representatives and seven from the Senate. The staff of the Council provides fact-finding and information-collecting services for all members of the General Assembly. In addition, the staff provides staff support for all standing committees except Appropriations, and for most interim committees. The staff maintains a reference library for all legislators and staff, and the Council contracts for special studies as needed. The Capitol Building tour guide coordinator is an employee of the Council. The Council staff is also responsible for preparing fiscal notes on new legislation and for providing revenue estimates.

Operating Budget

General Fund	\$	3,057,636	\$	2,760,279	\$	3,989,143	\$	3,235,879	a/
Cash Funds		4,000		0		0		0	

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Total	\$ 3,061,636	\$ 2,760,279	\$ 3,989,143	\$ 3,235,879

a/ Includes \$2,335,879 appropriated by S.B. 91-241.

<u>FTE Overview</u>	42.0	43.0	43.0	43.0
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Comparative Data

Research Requests (estimates)	1,760	1,900	2,000	2,000
Number of Interim Committee Meetings	101	136	105	100
Number of Standing Committee Meetings	507	497	503	500

Explanation

The separate legislative appropriation, S.B. 91-241, includes \$2,231,701 for staff salaries, operating expenses and travel allowances. In addition, S.B. 91-241 includes \$104,178 for expenses related to activities associated with the Reapportionment Commission. S.B. 91-227, the Long Bill, includes an appropriation of \$900,000 for the Legislative Council to contract for a property tax study pursuant to Section 39-1-104(16), C.R.S.

COMMITTEE ON LEGAL SERVICES

The Committee on Legal Services consists of ten members, five from the House of Representatives and five from the Senate. It provides the legislative oversight to the Office of Legislative Legal Services and coordinates litigation involving the General Assembly.

The Office of Legislative Legal Services drafts and prepares bills, resolutions, amendments, conference committee reports, and digests of enacted bills. The Office also reviews rules promulgated by executive agencies to determine whether they are within the powers delegated to the agency; performs legal research; aids in legal representation of the General Assembly; participates in the review and comments on the titling of initiated measures; and assists in staffing interim committees.

The Office is also responsible for compiling, editing, arranging and preparing for publication all laws of the State of Colorado and for assisting in publication and distribution of portions of the statutes in accordance with Section 2-5-118, C.R.S. Annually, the Office prepares the session laws and supplements to the statutes as necessary. The staff of the Committee on Legal Services also prepares the index and case law annotations for Colorado Revised Statutes.

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

The Colorado Commission of Uniform State Laws, composed of seven members who are attorneys at law in Colorado (three of whom are state legislators) represent Colorado at the National Conference of Commissioners on Uniform State Laws. The purpose of the conference is to promote uniformity of state laws on all subjects where uniformity is deemed desirable and practical.

Operating Budget

Total - General Fund	\$	2,097,389	\$	2,297,150	\$	2,737,818	\$	2,797,964	a/
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a/ Appropriated by S.B. 91-241.

<u>FTE Overview</u>	46.0	46.0	48.0	50.0
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Comparative Data

Bills Introduced	626	547	587	600
Bills Reviewed	472	441	450	450
Laws Enacted	378	328	338	340
Replacment Volumes Published	3	2	2	2
Annotations Prepared	1,665	1,901	1,591	1,750

Explanation

The separate legislative appropriation, S.B. 91-241, includes funding for staff salaries, operating expenses and travel expenses. Also included in S.B. 91-241, is funding for expenses related to the activities of the Reapportionment Commission.

REAPPORTIONMENT COMMISSION

Once every ten years, all congressional districts and state legislative districts are redrawn based on the latest census information. The General Assembly is responsible for redrawing congressional districts and a separate Reapportionment Commission is responsible for redrawing state legislative districts. There are eleven members of the Commission. Of such members, four shall be from the Legislature (the Speaker of the House, the minority leader of the House and the majority and minority leaders of the Senate), three shall be appointed by the Governor, and four appointed by the Chief Justice of the Supreme Court. Funds are provided for this Commission once each decade.

DEPARTMENT OF LOCAL AFFAIRS

The Department of Local Affairs is responsible for strengthening local government by encouraging local initiative and providing coordination of information and assistance to local governments. The Department is composed of the Executive Director's Office, the Divisions of Housing, Local Government, and Property Taxation, and Economic Development Programs including the office of Rural Job Training.

EXECUTIVE DIRECTOR'S OFFICE. This office is responsible for the direction of the Department, and for centralized budgeting, accounting, and personnel activities. This office is located in the Administration section.

DIVISION OF HOUSING. This division inspects and certifies manufactured housing and campers, and administers state and federal programs concerning the homeless, construction, rehabilitation, and weatherization of low income housing. The FTE for this division are located in the Administration section; program funds are located in the Grants section.

DIVISION OF LOCAL GOVERNMENT. This division works with local governments by providing information and technical assistance in areas such as budget review, purchasing, demographics, land use planning, and training for local officials. The Division calculates distribution of the Conservation Trust Fund, and administers the Community Services Block Grant and the Community Development Block Grant. The FTE for this division are located in the Administrative section; program funds and grants are located in the Grants and Economic Development sections.

DIVISION OF PROPERTY TAXATION. This division provides state supervision for property tax collection throughout the state. This includes working with each county assessor, and preparing manuals and conducting training sessions for the assessors. The Division also evaluates property taxes for utility companies and determines the eligibility for all property tax exemptions. The FTE for this division are located in the Administration section.

SPECIAL PURPOSE. This section contains appropriations for special functions such as the Board of Assessment Appeals, the Property Tax Advisory Committee, the State Board of Equalization, and the Health Data Commission.

ECONOMIC DEVELOPMENT PROGRAMS. This section represents an effort to identify and pull together the economic development activities of state government. Included in the appropriation are funds for business development, community development, marketing and incentives, training, and the Colorado Advanced Technology Institute.

Operating Budget

Administration	\$	5,809,544	\$	6,333,084	\$	6,986,525	\$	8,345,704
Grants		45,076,603		55,743,827		20,758,000		28,371,535
Special Purpose		891,455		1,149,051		1,713,287		1,556,251
Economic Development		21,161,057		19,965,433		64,760,802		75,530,917

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>
GRAND TOTAL	\$ 72,938,659	\$ 83,191,395	\$ 94,218,614	\$ 113,804,407
General Fund	7,871,367	7,334,943	15,212,996	15,784,752 a/
Cash Funds	49,262,538	56,036,948	55,685,315	65,338,393 b/
Federal Funds	15,804,754	19,819,504	23,320,303	32,681,262

a/ Reduced \$23,497 pursuant to H.B. 91-1026; and reduced \$6,227 pursuant to H.B. 91-1183.

b/ Includes \$30,205 appropriated by S.B. 91-245; \$300,000 appropriated by H.B. 91-1281; \$26,800 appropriated by H.B. 91-1282; \$500,000 appropriated by H.B. 91-1306; and reduced \$7,001 pursuant to H.B. 91-1026.

c/ Reduced \$4,668 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	193.1	209.5	233.5	238.2 a/
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a/ Includes 7.0 FTE appropriated by H.B. 91-1183; 0.5 FTE appropriated by H.B. 91-1282; and 0.5 FTE appropriated by H.B. 91-1306.

ADMINISTRATION

This section is responsible for the administration of numerous grants including the Community Services Block Grant, Community Development Block Grant, federal funds for housing, weatherization assistance and inspection funds.

The General Assembly accepts no obligation directly or indirectly for support or continuation of nonstate-funded programs or grants where no direct or indirect state contribution is required.

Operating Budget

General Fund	\$ 3,865,055	\$ 4,450,498	\$ 4,802,319	\$ 5,076,721 a/
Cash Funds	<u>933,129</u>	<u>878,530</u>	<u>970,773</u>	<u>1,883,158 b/</u>
Indirect Cost Recoveries	302,365	306,001	310,536	309,352
Impact Assistance Funds	310,272	321,545	331,568	334,005
Tourism Promotion	84,643	72,910	80,760	79,063
State Lottery Fund	59,344	58,012	65,878	70,139
Job Training Partnership Act	33,750	34,334	0	0
Automated Mapping	46,796	32,727	43,885	43,885
Low Income Energy Assistance Funds	95,959	33,034	40,746	38,500
Local Utility Management Funds	0	0	6,694	10,082

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Colorado Youth Service				
Corps Fund	0	0	0	300,000
Nonrated Public				
Securities Fund	0	0	0	26,800
Rental Assistance				
Fund	0	0	0	500,000
Other Cash Funds	0	19,967	90,706	171,332
Federal Funds	1,011,360	1,004,056	1,213,433	1,385,825 c/
Block Grants	507,853	418,341	400,532	535,250
Weatherization Grants	330,487	488,268	533,811	401,518
Section 8 Grants	65,333	94,739	97,075	161,635
Housing Assistance	0	0	0	230,000
Other Federal Grants	107,687	2,708	182,015	57,422
Total	\$ 5,809,544	\$ 6,333,084	\$ 6,986,525	\$ 8,345,704

a/ Reduced \$23,497 pursuant to H.B. 91-1026.

b/ Includes \$30,205 appropriated by S.B. 91-245; \$300,000 appropriated by H.B. 91-1281; \$26,800 appropriated by H.B. 91-1282; \$500,000 appropriated by H.B. 91-1306; and reduced \$7,001 pursuant to H.B. 91-1026.

c/ Reduced \$4,668 pursuant to H.B. 91-1026.

FTE Overview

Executive Director's Office	13.0	12.6	13.0	13.0
Grants Administration				
and Inspections	40.3	39.8	45.1	49.2
Local Government	19.7	22.0	23.2	22.7
Property Taxation	36.3	39.8	43.0	43.0
Total	109.3	114.2	124.3	127.9 a/

a/ Includes 0.5 FTE appropriated by H.B. 91-1282; and 0.5 FTE appropriated by H.B. 91-1306.

Comparative Data

Executive Director's Office:

Contracts Processed	371	382	400	425
Contract Amendments	35	70	60	60

Grants Administration and Inspections:

Impact Assistance -

Requests Analyzed	201	128	193	200
Requests Funded	116	105	161	150

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Housing -				
New Units Funded	145	61	0	0
Rehabilitation Units				
Funded	85	158	398	424
Units Certified	6,232	5,506	4,950	5,498
Local Government:				
Demographic Information	3,064	3,167	3,100	4,000
Property Tax Calculation	3,018	1,808	1,826	1,800
Local Government Budgets				
Reviewed	1,650	1,650	1,650	1,650
Property Taxation:				
Exempt Properties	7,642	7,828	8,135	8,350
Exemptions Revoked/ Forfeited	156	137	225	100

Explanation

The appropriation funds a continuing level of 13.0 FTE in the Executive Director's Office, an increase of 3.6 federally funded FTE in the Grants Section; a decrease of 1.0 FTE in the Local Government Section because of completion of activities related to the 1990 Census; and a continuing level of 43.0 FTE in Property Taxation. H.B. 91-1282 adds 0.5 FTE for staff support of the committee established to recommend a standard method of reporting nonrated securities issued to the public. H.B. 91-1306 adds 0.5 FTE for administration of the Rental Assistance and Self-sufficiency Program. No vacancy savings factor was applied to personal service line items except for a 2% vacancy savings factor applied to the Property Taxation Division.

GRANTS

This appropriation category includes all grants to local governments for which the Department of Local Affairs has distribution responsibility. Costs of administering these grants and funds are appropriated in the Administration section.

Operating Budget

General Fund	\$ 468,620	\$ 428,483	\$ 530,000	\$ 600,000
Cash Funds	<u>29,814,589</u>	<u>36,499,896</u>	<u>14,400,000</u>	<u>15,010,000</u>
Severance Tax Fund	7,476,438	10,377,467	0 a/	0 a/
Mineral Impact Funds	3,841,257	4,641,143	0 a/	0 a/
Low Income Energy Assistance	3,241,119	3,415,415	3,100,000	3,010,000

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Conservation Trust Fund	13,200,000	18,061,371	11,300,000	12,000,000
Oil Shale Trust Fund	2,055,775	4,500	0	0
Federal Funds	14,793,394	18,815,448	5,828,000	12,761,535
Community Services				
Block Grant	3,081,986	3,044,978	0 a/	0 a/
Community Development				
Block Grant	4,860,990	7,386,826	0 a/	0 a/
Weatherization Grants	4,464,158	5,465,963	3,100,000	4,275,000
Section 8 Grants	1,484,047	1,639,178	1,700,000	1,650,000
HUD Housing				
Assistance	0	218,257	0	5,291,535
Housing Assistance				
Voucher Program	570,803	834,001	828,000	1,150,000
Emergency Shelter	331,410	226,245	200,000	395,000
Total	\$ 45,076,603	\$ 55,743,827	\$ 20,758,000	\$ 28,371,535

a/ These grant programs have been moved to the Economic Development Programs section.

Explanation

The appropriation for housing rehabilitation grants is at the same level as the original FY 1990-91 appropriation for this purpose. Footnote 83 states the intent that housing funds, regardless of the source of funding, unless restricted specifically to that purpose, will not be used for new construction of housing units.

Footnote 84 requests the Division of Housing to develop housing plans by planning regions and report this information to the Joint Budget Committee by January 1, 1992.

The appropriation also reflects the anticipated cash and federal funds available for other grants that are administered by the Department. An increase in the amount of lottery funds to be distributed to local entities from the Conservation Trust Fund accounts for the increase in cash funds. The increase in federal funds reflects increases anticipated in weatherization grants and Department of Housing and Urban Development Housing Assistance because of new federal legislation.

SPECIAL PURPOSE

This section contains appropriations for special functions performed by the Department, including the Board of Assessment Appeals, the Property Tax Advisory Committee, the State Board of Equalization, and the Health Data Commission.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 724,647	\$ 982,945	\$ 1,226,143	\$ 931,006 a/
Cash Funds	166,808	166,106	487,144	625,245
Department of Social Services	99,414	95,501	216,000	415,000
Water Resources and Power Development Authority	58,203	58,691	64,734	65,835
Nonresidential Structure Regulation	0	0	44,410	44,410
Other Cash Funds	9,191	11,914	162,000	100,000
Total	\$ 891,455	\$ 1,149,051	\$ 1,713,287	\$ 1,556,251

a/ Reduced \$6,227 pursuant to H.B. 91-1183.

FTE Overview

Board of Assessment				
Appeals	6.0	7.0	12.0	19.0
Property Tax Exemptions	4.0	7.8	9.7	0.0
Local Utility Management	1.5	1.5	1.5	1.5
Property Tax Limit Reports	1.0	0.0	0.0	0.0
Health Data Commission	3.0	2.7	5.0	5.0
Factory Built Commercial Buildings Inspections	0.0	0.0	1.0	1.0
Weatherization Training/ Technical Assistance	1.4	1.5	2.7	4.5
Total	16.9	20.5	31.9	31.0 a/

a/ Includes 7.0 FTE appropriated by H.B. 91-1183.

Comparative Data

Board of Assessment Appeals:				
Appeals Filed	1,871	3,613	1,700	3,500
Appeals Heard	3,120	3,013	3,500	3,500
Health Data Commission:				
Reports Published	1	2	4	3

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Explanation

The appropriation is for a continuing level of FTE for the Board of Assessment Appeals, Local Utility Management Assistance, the Health Data Commission, and inspection of factory built buildings. No vacancy savings factor was applied to these FTE.

Footnote 85 specifies that the Office of State Planning and Budgeting will provide oversight of the contract with the Health Data Commission to evaluate the effectiveness of the Medical Assistance Division's cost containment initiatives implemented in FY 1990-91 and FY 1991-92.

There is an increase of 1.8 FTE and related expenses for training and technical assistance for local governments. Cash funds from the Department of Social Services for providing seminars on budgeting, planning and management, land use planning, financial management and capital financing are used to support these FTE. No vacancy savings factor was applied.

There is a decrease of 9.7 FTE originally added in S.B. 237, 1989 Session, related to work associated with applications for property tax exemptions for religious purposes. The activities required by S.B. 237 will be completed in FY 1990-91. In addition, H.B. 91-1183 abolishes the existing Board of Assessment Appeals and creates a new board. The bill also specifies the members of the board are public employees and increases the FTE authorization for the board by 7.0.

ECONOMIC DEVELOPMENT PROGRAMS

In FY 1990-91, funding for most of the state's economic development programs was centralized in this department and is then transferred back as cash funds to the department responsible for each program. This practice is continued to centralize the funding and demonstrate the total level of the state's efforts in economic development activities. Therefore, appropriations associated with business development activities are explained in the narrative for the Governor's Office; appropriations associated with agriculture marketing are described in the narrative for the Department of Agriculture; the appropriation for the Office of Regulatory Reform is described in the Department of Regulatory Agencies; and the appropriation for the Colorado Advanced Technology Institute is described in the narrative for the Department of Higher Education.

Operating Budget

General Fund	\$	2,813,045	\$	1,473,017	\$	8,654,534	\$	9,177,025
Cash Funds		18,348,012		18,492,416		39,827,398		47,819,990
Mineral Impact Funds		924,285		1,325,714		11,050,000		15,162,333
Severance Tax Fund		0		0		11,000,000		15,000,000
Tourism Promotion		8,006,895		8,091,423		9,070,560		10,850,147

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Job Training				
Partnership Act	9,402,881	9,041,118	8,604,338	6,514,952
Other Cash Funds	13,951	34,161	102,500	292,558
Federal Funds	<u>0</u>	<u>0</u>	<u>16,278,870</u>	<u>18,533,902</u>
Community Development				
Block Grant	0	0	13,000,000	14,000,000
Community Services				
Block Grant	0	0	3,200,000	3,700,000
Small Business				
Administration	0	0	78,870	723,902
Other Federal Funds	0	0	0	110,000
Total	\$ 21,161,057	\$ 19,965,433	\$ 64,760,802	\$ 75,530,917

FTE Overview

Community Development	10.0	11.0	11.0	12.0
Tourism Board	18.0	20.1	21.3	22.3
Motion Picture and Television Production	4.9	5.7	6.0	6.0
Enterprise Zones	0.0	0.0	1.0	1.0
Office of Rural Job Training	<u>34.0</u>	<u>38.0</u>	<u>38.0</u>	<u>38.0</u>
Total	66.9	74.8	77.3	79.3

Comparative Data

Community Development:

Intensive Technical Assistance	N/A	10	8	10
Community Projects - Towns	N/A	10	10	10
Leadership Training - Communities	N/A	20	10	10
Tourism Development - Communities	N/A	10	8	10
Tourism Board:				
Vacation/Information Inquiries	N/A	609,117	650,000	700,000
Welcome Center Information	N/A	554,633	600,000	670,000
Official State Vacation Guides	N/A	1,000,000	1,000,000	1,000,000

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Motion Picture and TV:				
Value of Attracted Projects(\$ millions)	27.0	26.0	32.0	34.0
Office of Rural Job Training:				
Adult Employment Rate	N/A	78.5%	62.0% %	62.0%
Welfare Recipient Employment Rate	N/A	66.6%	51.0%	51.0%

Explanation

The appropriation for Community Development activities reflects a continuing level of 38.0 FTE for the Office of Rural Development and an increase of 1.0 FTE for Rural Development field staff. There was no vacancy savings factor applied to these FTE. Funding for part of the Office of Rural Development comes from mineral impact funds. Distributions of these funds have increased dramatically for FY 1990-91 and are forecast to continue increasing for FY 1991-92. Using a portion of these funds to finance this office will not reduce the current level of funds distributed to local governments. Footnote 85a specifies that it is the intent that mineral impact funds will only be used for this purpose in FY 1991-92.

The increase in cash funds is due primarily to the increase anticipated in mineral impact and severance tax funds. The federal funds increase reflects anticipated increases in Community Services and Community Development Block grants.

The appropriation for Marketing and Incentives reflects the requested amounts for the Economic Development Commission and a continuing level of 1.0 FTE for the enterprise zone coordinator. Footnote 86 encourages the Economic Development Commission to support business and technology incubators that show a demonstrated ability to create new jobs in the Colorado economy.

Footnote 87 states the intent to coordinate marketing programs through the economic development incentives/marketing process; that departments with marketing proposals will compete with other proposals for funding of marketing activities; and, wherever possible marketing funds be combined to achieve a more coordinated and effective outcome.

The appropriation includes a 1.0 FTE increase for the Tourism Board to staff a welcome center in Fort Collins. The appropriation for the Motion Picture and Television Commission is for a continuing level of 6.0 FTE.

The appropriation for training reflects a continuing level for Colorado First administration and the level of funds anticipated from federal Job Training Partnership Act funds for the Office of Rural Job Training.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

ACCOUNTABILITY MEASURES

The Department has indicated that a strategic plan is currently being developed which will have aggregate accountability measures for each major program area.

The following are some of the accountability measures submitted for review by the Department for each program area.

COMMUNITY DEVELOPMENT

Office of Rural Job Training

Entered employment rate
Average wage at placement
Follow-up employment rate
Follow-up weeks worked

Division of Housing

Plants inspected
Units certified
State grants requests funded
Non-state funds leveraged
Total homes weatherized

Division of Local Government

Conduct workshops in planning, budget, water/wastewater, and special districts
Number of general requests for assistance from local governments
Monitor grant contracts
Provision of demographic, economic and geographic information

Office of Rural Development

Statewide training sessions
Number of communities developing a tourism strategy
Number of hospitality training sessions held
Number of towns receiving technical assistance
Number of citizens receiving leadership training

Office of Financial Services

Applications reviewed
Plans reviewed
Contracts executed
Projects completed

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

ADMINISTRATIVE SERVICES AND COMMISSIONS

Health Data Commission

Publication of report on variation in hospitalization and surgery rates for small Colorado communities
Publication of report on comparative price data for hospital inpatient and outpatient services
Request for data processed within 30 days

Motion Picture and Television Commission

Amount of production dollars spent in Colorado
Number of location manuals distributed

PROPERTY TAXATION AND METRO ISSUES

Division of Property Taxation

Number of appraisal and assessments completed
Number of courses, workshops and seminars
Number of forms reviewed and approved
Number of complaints investigated
Provide updates to assessor's reference library volumes
Develop and publish the oil and gas equipment manual
Provide annual report to legislature and governor
Value 400 utility type companies
Number of applications for exemption processed

Board of Assessment Appeals

Number of appeals filed
Number of appeals heard/dispensed by Board
Number of appeals carried forward

COLORADO TOURISM BOARD

Number of inquiries generated by marketing activities
Estimated economic impact
Number of welcome center visitors

ECONOMIC DEVELOPMENT COMMISSION

No accountability measures submitted

NEW LEGISLATION

- H.B. 91- 1183** Abolishes and recreates the Board of Assessment Appeals. Specifies the board members are to be public employees. Increases the per diem received by board members and increases the number of days for which per diem may be received. Makes an adjustment to the Long Bill appropriation by decreasing the General Fund appropriation to the Department of Local Affairs by \$6,227 and increasing the number of FTE for the Board of Assessment Appeals by 7.0 FTE.
- H.B. 91- 1281** Establishes the Office of the Colorado Youth Service Corps in the Department of Local Affairs to coordinate youth employment and training efforts, to determine appropriate financial support levels for matching funds for corps members, to recruit corps members and agencies to employ them, and to establish a scholarship program for corps members who successfully complete the terms of enrollment in the corps. Appropriates \$300,000 in cash funds for the implementation of this act.
- H.B. 91- 1282** Requires the state or any political subdivision which has any outstanding nonrated public securities which have been issued to the public to file annual reports and to pay a filing fee. Creates a committee which will develop and recommend standards to be submitted to the Governor and the Department of Local Affairs. Appropriates \$26,800 from the nonrated public securities cash fund and 0.5 FTE for implementation.
- H.B. 91- 1306** Establishes the Rental Assistance and Self-sufficiency Program. This is a demonstration program to provide financial assistance in the form of grants to low income participants, especially families with children and families composed of a married couple, who are homeless or at risk of becoming homeless. Appropriates \$500,000 from the rental assistance cash fund and 0.5 FTE for implementation.

DEPARTMENT OF MILITARY AFFAIRS

The Department of Military Affairs consists of the National Guard and the Civil Air Patrol. H.B. 91-1128 transfers the Aviation Division to the newly created Department of Transportation, effective July 1, 1991. The Adjutant General is the administrative head of the Department as well as the Chief of Staff of the National Guard.

The Department receives funds from the U.S. Department of Defense. The General Assembly accepts no obligation directly or indirectly for support or continuation of nonstate-funded programs or grants where no direct or indirect state contribution is required.

Operating Budget

National Guard	\$	3,133,754	\$	3,336,169	\$	3,686,350	\$	4,282,862
Civil Air Patrol		176,695		93,087		93,264		89,980
Aviation Division		17,597		176,126		421,530		0 a/
GRAND TOTAL	\$	3,328,046	\$	3,605,382	\$	4,201,144	\$	4,372,842
General Fund		1,802,906		1,783,172		1,995,180		2,460,517 b/
Cash Funds		118,576		178,832		283,460		115,909 c/
Federal Funds		1,406,564		1,643,378		1,922,504		1,796,416 d/

a/ H.B. 91-1198 transfers the Aviation Division to the Department of Transportation.

b/ Includes \$406,753 transferred from the Department of Higher Education pursuant to S.B. 91-23; and \$1,906 appropriated by H.B. 91-1026.

c/ Includes \$10,094 appropriated by S.B. 91-245; and reduced \$395 pursuant to H.B. 91-1026.

d/ Includes \$3,908 appropriated by H.B. 91-1026.

<u>FTE Overview</u>	62.5	65.1	70.0	67.3
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NATIONAL GUARD

The National Guard manages armories, support facilities, equipment, and National Guard units so that personnel and materiel are available in the event of a threat to national or state security, a natural disaster, or any emergency situation.

Operating Budget

General Fund	\$	1,707,711	\$	1,690,085	\$	1,901,916	\$	2,370,537 a/
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>	
Cash Funds	19,479	28,769	109,880	115,909	b/
Armory Rentals	15,359	19,452	90,509	92,233	
Division of Disaster					
Emergency Services	4,120	4,442	5,645	5,944	
Division of Aviation	0	4,875	5,693	0	
Indirect Cost Recoveries	0	0	8,033	8,033	
Other Cash Funds	0	0	0	9,699	
Federal Funds	1,406,564	1,617,315	1,674,554	1,796,416	c/
Total	\$ 3,133,754	\$ 3,336,169	\$ 3,686,350	\$ 4,282,862	

a/ Includes \$406,753 transferred from the Department of Higher Education pursuant to S.B. 91-23; and \$1,906 appropriated by H.B. 91-1026.

b/ Includes \$10,094 appropriated by S.B. 91-245; and reduced \$395 pursuant to H.B. 91-1026.

c/ Includes \$3,908 appropriated by H.B. 91-1026.

FTE Overview

General Fund	25.0	25.9	26.0	26.0
Federal Funds	36.5	36.1	39.5	40.3
Total	61.5	62.0	65.5	66.3

Comparative Data

Total Guard Units a/	64	73	73	73
Air Guard Units	N/A	19	19	19
Army Guard Units	N/A	54	54	54
Active Guard Members	5,000	5,621	5,800	6,000
Full-time Federal Force	1,231	988	1,000	1,000

Operating Locations	25	27	27	27
Armories/Buildings				
Maintained b/	102	190	190	190
Air Guard	N/A	74	74	74
Army Guard	N/A	116	116	116

Backlog of Armory

Maintenance Jobs:				
Jobs under \$15,000:	390	338	452	350
Material Cost	\$234,000	\$335,630	\$449,930	\$350,000
Jobs over \$15,000:	2	13	11	5
Material Cost	\$50,000	\$379,860	\$321,860	\$150,000

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>
State Activations:				
Individuals Involved	17	0	331	19
Incidents	1	0	6	1

- a/ Change in unit codes and counting procedure started in FY 1989-90.
b/ Change in definition and counting procedure started in FY 1989-90.

Explanation

The appropriation funds the National Guard for a continuing level of 26.0 FTE supported by the General Fund. Federal staff is increased by 0.8 FTE based on additional federal funds being available. Funding to reduce the backlog in armory maintenance jobs is continued for the second year of an estimated three-year program. The personal services distinction between central administration and the National Guard is continued, and the Department is expected to present future budgets that distinguish operating expenses as well. The personal services funds held back in FY 1990-91 are restored. No vacancy savings factor was applied.

Footnote 88 continues the request that the Department coordinate all capital construction requests and property acquisitions through the Capital Development Committee.

Footnote 89 provides some funding flexibility to allow the National Guard to purchase a computer to assist in tracking armory maintenance projects.

Footnotes 90 and 91 relate to utility usage at the new National Guard headquarters building, and require energy and water surveys and cost sharing by the National Guard Bureau for space usage.

CIVIL AIR PATROL

The Civil Air Patrol Corporation manages aircraft, facilities and equipment, and trains volunteers to assist in searches for missing aircraft or persons. The Corporation also performs emergency medical airlifts of persons and supplies.

Operating Budget

General Fund	\$	95,195	\$	93,087	\$	93,264	\$	89,980
Cash Funds - Insurance Payment		81,500		0		0		0
Total	\$	176,695	\$	93,087	\$	93,264	\$	89,980

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>	1.0	1.0	1.0	1.0

Comparative Data

Emergency Missions	62	93	90	90
Missing/Crashed Aircraft	9	15	14	15
Aircraft Distress Signals	N/A	54	50	50
Disaster Relief	N/A	3	2	2
Missing Persons	N/A	20	20	20
Blood/Organ Transport	N/A	2	2	2
Lives Saved	1	6	6	6
State-Owned Aircraft	1	1	1	1
Wing-Owned Aircraft	14	14	14	14
Senior Members	1,157	1,113	1,065	1,100
Cadets	546	584	590	600

Explanation

The appropriation continues support for 1.0 FTE, for insurance and maintenance of Corporation aircraft, and for workers' compensation coverage for members. No vacancy savings factor was applied.

Footnote 92 continues the requirement that the Corporation include comprehensive financial information with its budget request.

Footnote 93 requests the Corporation to determine the feasibility of selling the state-owned aircraft.

DIVISION OF AVIATION

H.B. 91-1198 transfers the Division of Aviation to the new Department of Transportation. The description for the Division of Aviation is included in the Department of Transportation section of this report.

Operating Budget

Cash Funds -				
Fuel Tax	\$	17,597	\$	150,063
			\$	173,580
				0 a/

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Federal Funds - Federal Aviation Administration	0	26,063	247,950	0 a/
Total	\$ 17,597	\$ 176,126	\$ 421,530	\$ 0 a/

a/ H.B. 91-1198 transfers the Division of Aviation to the Department of Transportation. The FY 1991-92 appropriation is shown there.

<u>FTE Overview</u>	0.0	2.1	3.5	0.0 a/
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a/ H.B. 91-1198 transfers the Division of Aviation to the Department of Transportation. The FY 1991-92 FTE allocation is shown there.

Comparative Data a/

Aviation Gasoline Tax:

\$ per Gallon b/ Gallons Taxed	\$0.06 2,013,100	\$0.06 4,655,300	\$0.06 4,153,333	N/A N/A
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Jet Fuel Tax:

\$ per Gallon c/ Gallons Taxed	\$0.04 7,328,800	\$0.04 14,152,100	\$0.04 8,972,533	N/A N/A
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Excise Tax Distributed
to Airports

\$368,443	\$729,359	\$507,859	N/A
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Jet Fuel Sales Tax Rate b/

3%	3%	3%	N/A
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Airports Served:

With Fuel Sales	55	55	55	N/A
With no Fuel Sales	11	11	11	N/A

Number of Statewide

Priority Projects	0	24	70	N/A
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Number of Airspace

Hazard Evaluations	0	3	76	N/A
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Number of Airport

Inspections	9	70	64	N/A
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a/ Comparative data for FY 1991-92 are illustrated in the Department of Transportation, the Division of Aviation section of this report.

b/ Proceeds go to Aviation Fund - commercial airlines exempt.

c/ Proceeds go to General Fund prior to FY 1991-92 - no exemptions, pre-existed this Division.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

Explanation

H.B. 91-1198 transfers the Division of Aviation to the new Department of Transportation. The explanation for the Division is included in the Department of Transportation section of this report.

ACCOUNTABILITY MEASURES

NATIONAL GUARD

Average time to complete an armory maintenance work order.

Annual year-end backlog in terms of months of work.

Percent of work orders, both by number and value, completed within 5% of estimate.

Number of armories, number of work orders completed, number in backlog, number of state activations, number of federal activations.

CIVIL AIR PATROL

Annual year-end count of crashes by number and by percent of general aviation flights.

Percentage of air crashes discovered.

Average emergency response time.

Number of air searches and number of ground searches.

NEW LEGISLATION

S.B. 91- 23 Transfers the responsibility and \$406,753 General Fund for National Guard tuition assistance from the Department of Higher Education to the Department of Military Affairs.

H.B. 91- 1021 Requires the Department to consult with the Capital Development Committee regarding real estate transactions.

H.B. 91- 1198 Transfers the Division of Aviation to a newly created Department of Transportation.

H.B. 91- 1252 Broadens the Colorado Code of Military Justice to include members of the state military forces who are in federal service.

H.B. 91- 1324 Permits officers on inactive duty to perform notarial acts in the same manner as active duty officers.

1988-89

1989-90

1990-91

1991-92

ActualActualAppropriationAppropriation

DEPARTMENT OF NATURAL RESOURCES

The Department of Natural Resources includes the following agencies: Executive Director's Office, Division of Mined Land Reclamation, Geological Survey, Oil and Gas Conservation Commission, State Board of Land Commissioners, Division of Parks and Outdoor Recreation, Water Conservation Board, Division of Water Resources, Division of Wildlife, and Soil Conservation Board. The Department is responsible for encouraging the full development of the state's natural resources to the benefit of Colorado citizens, consistent with realistic conservation principles.

The following agencies in the Department receive federal funds: Executive Director's Office, Division of Mined Land Reclamation, Geological Survey, Oil and Gas Conservation Commission, Division of Parks and Outdoor Recreation, Water Conservation Board, Division of Wildlife and the Soil Conservation Board.

The General Assembly accepts no obligation for costs incurred by or claimed against nonappropriated federally funded programs. The General Assembly furthermore accepts no obligation directly or indirectly for support or continuation of nonstate-funded programs or grants where no direct or indirect state contribution is required.

Operating Budget

Executive Director	\$	6,880,247	\$	7,387,125	\$	9,490,071	\$	11,930,918
Mined Land Reclamation		2,600,332		2,579,691		2,711,676		3,162,159
Geological Survey		940,451		1,082,722		1,410,787		1,344,551
Oil and Gas Conservation Commission		1,097,022		1,086,774		1,717,056		1,470,781
State Board of Land Commissioners		1,407,966		1,538,158		1,634,539		1,869,376
Parks and Outdoor Recreation		9,109,975		9,631,521		10,566,798		10,734,810
Water Conservation Board		1,580,701		1,554,855		1,666,110		2,270,785
Water Resources		9,291,283		9,138,650		9,707,325		10,030,556
Wildlife		35,362,157		38,152,989		39,920,405		44,483,503
Soil Conservation Board		746,207		719,377		725,408		660,722
GRAND TOTAL	\$	69,016,341	\$	72,871,862	\$	79,550,175	\$	87,958,161
General Fund		15,313,201		16,100,156		16,448,001	a/	16,644,987
Cash Funds		46,026,518		48,798,217		55,212,900		63,018,702
Federal Funds		7,676,622		7,973,489		7,889,274		8,294,472

a/ Includes \$66,457 appropriated by S.B. 91-227.

b/ Includes \$134,124 appropriated by H.B. 91-1026; and reduced \$329,427 by H.B. 91-1115.

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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c/ Includes \$30,519 appropriated by S.B. 91-120; \$217,989 appropriated by S.B. 91-245; \$115,461 appropriated by H.B. 91-1026; \$841,824 appropriated by H.B. 91-1115; and \$580,000 appropriated by H.B. 91-1006.

d/ Includes \$3,727 appropriated by H.B. 91-1026.

<u>FTE Overview</u>	1,184.0	1,213.7	1,279.2	1,320.4 a/
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a/ Includes 0.5 FTE appropriated by S.B. 91-120; 9.0 FTE appropriated by H.B. 91-1115; and 1.5 FTE appropriated by H.B. 91-1154.

EXECUTIVE DIRECTOR'S OFFICE

The Executive Director's Office is responsible for the overall management and direction of the Department. Functional areas are administration, budgeting, auditing, accounting, automated data processing, personnel and federal billings. Also included is the Joint Review Process.

Operating Budget

General Fund	\$ 1,921,676	\$ 2,798,779	\$ 2,572,232	\$ 1,864,400 a/
Cash Funds	<u>4,808,228</u>	<u>4,350,396</u>	<u>6,813,511</u>	<u>9,917,533 b/</u>
Indirect Cost				
Recoveries	2,214,963	2,364,102	2,532,575	2,930,489
Wildlife Cash Fund	1,818,553	1,128,450	2,829,133	4,509,681
Land Board Administrative Fund	149,348	154,498	215,434	279,104
Oil and Gas Conservation Fund	166,462	171,948	245,085	277,792
Parks and Outdoor Recreation Cash Fund	377,517	423,741	762,462	1,006,223
Water Conservation Board	34,087	45,760	33,597	111,105
Water Resource Fees	0	0	3,924	21,041
Conservation Tillage Program	1,920	1,920	1,563	2,674
Joint Review Process	27,753	24,453	62,612	48,176
Geological Survey Fees	639	1,192	6,284	57,071
Permits, Inspections and Exam Fees	16,576	30,332	8,775	4,516

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Non Game Check Off	410	0	0	0
Department of Law	0	0	112,067	112,067
Department of Health	0	4,000	0	0
Resource Mitigation				
Banking Cash Fund	0	0	0	30,519
Mined Land Reclamation				
Cash Fund	0	0	0	193,625
Group Insurance				
Reserve Fund	0	0	0	217,989
Other Cash Funds	0	0	0	115,461
Federal Funds	150,343	237,950	104,328	148,985 c/
Total	\$ 6,880,247	\$ 7,387,125	\$ 9,490,071	\$ 11,930,918

a/ Includes \$134,124 appropriated by H.B. 91-1026; and reduced \$138,787 pursuant to H.B. 91-1115.

b/ Includes \$30,519 appropriated by S.B. 91-120; \$217,989 appropriated by S.B. 91-245; \$115,461 appropriated by H.B. 91-1026; and \$214,731 appropriated by H.B. 91-1115.

c/ Includes \$3,727 appropriated by H.B. 91-1026.

FTE Overview

Administration	42.7	42.7	44.6	44.6
Arkansas River				
Litigation	2.5	2.0	2.0	0.0
Automated Data				
Processing	12.8	13.5	14.0	14.0
Joint Review				
Process	0.6	0.4	1.0	1.0
Mines Program	3.7	2.5	0.0	0.0
Comprehensive Environmental				
Response Compensation				
Liability Act	0.0	0.0	1.9	1.9
Integrated Environmental				
Management	0.0	0.1	0.0	0.0
Resource Mitigation				
Banking	0.0	0.0	0.0	0.5
Total	62.3	61.2	63.5	62.0 a/

a/ Includes 0.5 FTE appropriated by H.B. 91-120.

Comparative Data

Vouchers Processed	38,247	47,700	48,000	49,000
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Joint Review Process				
Projects	7	16	21	15
ADP Support Systems	36	35	35	37

Explanation

The appropriation continues funding for 44.6 administrative FTE. Arkansas River Litigation roll-forward funds are expected to be sufficient to cover legal costs for FY 1991-92 and the 2.0 FTE appropriated in FY 1990-91 are no longer necessary. The General Fund decrease is due to the reduced level of Arkansas River litigation funding and a decrease in the General Fund support for centrally potted items for the Mined Land Reclamation Division. All centrally potted items for the Mined Land Reclamation Division will be funded through cash funds. This change will allow the General Fund support for the Division to be tracked more easily.

Automated Data Processing activities are appropriated at a continuing level of 14.0 FTE. The ADP section is continuing to implement the statewide central accounting system for the Department.

The Joint Review Process is continued as a cash funded activity with 1.0 FTE.

Comprehensive Environmental Response and Compensation Liability Act (CERCLA) activities are funded at a continuing level of 1.9 FTE.

S.B. 91-120 appropriates 0.5 FTE and \$30,519 from cash funds to administer the Resource Mitigation Banking Program.

The increase in cash funds is due to increased statewide indirect cost recoveries and increases in employee salary and benefit lines such as health and life. A vacancy savings factor was not applied.

MINED LAND RECLAMATION

The Division is responsible for environmental control as it relates to mining in the state. The purpose is to ensure that mining operations are environmentally sound and that affected lands can be returned to a beneficial use. The functions are divided into three program areas: minerals program and administration, which includes sand and gravel, oil shale, uranium, and metal mining operations; coal program and administration, which concerns surface coal operations; and mines program and administration, which concerns the implementation of health and safety laws that apply to mining operations. Included in the coal program is the inactive mines program which addresses the hazards and environmental problems arising from abandoned mines.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 540,776	\$ 609,603	\$ 689,424	\$ 552,828 a/
Cash Funds	<u>19,838</u>	<u>34,341</u>	<u>20,528</u>	<u>650,918 b/</u>
Comprehensive Environmental Response Compensation				
Liability Act	19,838	34,341	0	0
Mines Program	N/A	N/A	20,528	23,825
Mined Land Reclamation Cash Fund	0	0	0	627,093
Federal Funds	<u>2,039,718</u>	<u>1,935,747</u>	<u>2,001,724</u>	<u>1,958,413</u>
Coal Program	1,242,787	1,109,345	1,036,235	961,888
Inactive Mines Program	796,931	826,402	771,564	823,075
Mines Program	N/A	N/A	193,925	173,450
Total	\$ 2,600,332	\$ 2,579,691	\$ 2,711,676	\$ 3,162,159

a/ Reduced \$190,640 pursuant to H.B. 91-1115.

b/ Includes \$627,093 appropriated by H.B. 91-1115.

FTE Overview

Administration/Support	6.7	7.8	9.8	11.8
Minerals Specialists	5.8	7.7	7.7	13.7
Coal Specialists	14.2	17.5	16.5	16.5
Coal Geologist	1.0	1.0	1.0	1.0
Coal Engineering Aides	3.9	3.0	3.0	3.0
Inactive Mines Specialists	12.0	12.0	12.0	13.0
Mine Inspectors	0.0	0.0	3.0	3.0
Comprehensive Environmental Response Compensation				
Liability Act	<u>1.0</u>	<u>1.0</u>	<u>0.0</u>	<u>0.0</u>
Total	44.6	50.0	53.0	62.0 a/

a/ Includes 9.0 FTE appropriated by H.B. 91-1115.

Comparative Data

Minerals Active Files:				
Mining	1,930	1,947	1,966	1,966
Prospecting	527	481	479	479

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Inspectable Coal Mines:				
Active	27	36	36	36
Idle	31	23	23	23
Coal Exploration Site				
Inspections Conducted	20	3	30	30
Hours Spent on Mines				
Functions	7,544	7,544	7,560	7,560

Explanation

The appropriation supports a continued level of 53.0 FTE. The General Fund increase reflects restoration of a negative supplemental taken in FY 1990-91. The decrease in federal funds is due to reduced funding for the crop salt tolerance program.

Footnote 94 requests that the Division review and evaluate its rules, regulations and procedures to reduce paperwork, generate additional cash funds and attain a 25% inspection rate for reclamation projects statewide. A 1.5% vacancy savings rate was applied to the coal section.

The funding splits above represent the totals in the Long Bill as well as the correct totals in H.B. 91-1115. H.B. 91-1115 contains a mathematical technical error which will be adjusted during the supplemental process.

GEOLOGICAL SURVEY

The Colorado Geological Survey is commissioned to advise state and local governmental agencies on geologic problems; inventory and analyze the state's mineral resources; promote economic development of mineral resources; determine areas of geologic hazards that could affect lives and property; collect and preserve geologic information; and prepare, publish and distribute reports, maps and bulletins.

Operating Budget

General Fund	\$	191,639	\$	258,399	\$	253,508	\$	240,401
Cash Funds		452,141		633,150		909,215		905,215
Survey Users		394,245		578,150		845,015		845,015
Avalanche Information Center		57,896		55,000		64,200		60,200
Federal Funds		296,671		191,173		248,064		198,935
U.S. Geological Survey		76,587		66,879		50,000		9,536
Department of Energy		1,960		0		12,000		0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Office of Surface Mining	139,350	65,778	120,349	120,349
Federal Emergency Management Agency	10,890	0	0	0
U.S. Forest Service	54,600	55,000	56,000	60,000
Department of Agriculture	7,265	0	0	0
Indirect Cost Recoveries	6,019	3,516	9,715	9,050
Total	\$ 940,451	\$ 1,082,722	\$ 1,410,787	\$ 1,344,551

FTE Overview

General Fund Programs	3.7	3.8	3.8	3.8
Cash Funds Programs	9.1	12.0	17.4	17.4
Federal Funds Programs	5.5	3.1	4.6	3.3
Avalanche Information Center	2.6	4.0	4.0	4.0
Total	20.9	22.9	29.8	28.5

Comparative Data

Subdivision Reviews	136	125	135	145
School District Reviews	15	78	60	40
State Agency Projects	30	24	30	35
Local Government Project	20	21	25	25

Explanation

The General Fund decrease is a result of contract money for the Division being reduced from \$50,000 to \$20,000. The \$20,000 was appropriated so the Division could contract with a private firm to perform swelling soil studies in Jefferson county. Cash Funds are reduced from the prior appropriation as a result of fewer donations for the avalanche information center. Federal funds are reduced as a result of decreased funding from the U.S. Geological Survey. This reduction in funding also accounts for the decrease of 1.3 FTE. No vacancy savings factor was applied.

OIL AND GAS CONSERVATION COMMISSION

The Oil and Gas Conservation Commission has the authority to regulate the oil and gas industry in

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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Colorado. Members of the six-member Commission are appointed by the Governor and confirmed by the Senate. The goals of the Commission are to promote the public health and protect the environment from pollution, and to protect the interests of both owners and producers. The Commission is authorized to promulgate rules and regulations for the inspection of oil wells and for the promotion of health and safety of persons at an oil well. The Commission is funded by a levy placed on the market value of produced oil and gas, a drilling permit fee, and an annual application filing fee for gas well pricing.

Operating Budget

Cash Funds	\$ 941,598	\$ 994,502	\$ 1,632,326	\$ 1,377,049
Oil and Gas				
Conservation Fund	941,598	994,502	1,332,326	1,077,049
Emergency Response Fund	0	0	300,000	300,000
Federal Funds -				
Environmental Protection Agency	155,424	92,272	84,730	93,732
Total	\$ 1,097,022	\$ 1,086,774	\$ 1,717,056	\$ 1,470,781

FTE Overview

Director	1.0	0.6	1.0	2.0
Commission Executive				
Secretary	1.0	0.9	1.0	1.0
Engineers	8.7	9.0	9.0	9.0
Technicians	1.0	0.8	1.0	2.0
Clerical Staff	10.0	10.5	11.0	10.0
Underground Injection Specialist	N/A	N/A	N/A	2.0
Total	21.7	21.8	23.0	26.0

Comparative Data

Hearings	137	153	145	145
Orders Issued	89	103	85	90
Drilling Permits	1,035	1,492	1,350	1,500
Field Inspections:				
Drilling Operations	1,596	754	1,400	1,400
Production Operations	4,116	4,629	5,000	6,000
Office Visits from Industry	5,016	4,726	5,200	5,000

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Explanation

Cash funds are increased to support the addition of 1.0 FTE clerical staff that will allow the current staff of engineers to keep pace with the additional workload. Federal funds for the underground injection program are increasing. No vacancy savings factor was applied.

The 2.0 FTE for the underground injection program are shown for informational purposes only as these FTE are supported by non-matching federal funds.

STATE BOARD OF LAND COMMISSIONERS

The State Board of Land Commissioners is responsible for the direction, management and disposition of the public trust lands in the state. These lands include approximately 3 million acres of surface rights and 4 million acres of mineral rights. The Board generates revenue from these lands for eight trust funds and eight income funds. The primary recipients of public trust land revenues are public school districts in Colorado.

Operating Budget

Total - Cash Funds	\$ 1,407,966	\$ 1,538,158	\$ 1,634,539	\$ 1,869,376
Land and Water Management Fund	67,111	45,914	75,000	75,000
Land Board Administrative Fund	1,340,855	1,492,244	1,559,539	1,794,376

FTE Overview

Administration/Support	11.0	10.6	11.0	11.0
Engineering Services	2.5	2.5	2.5	2.5
Surface/Agricultural Program	8.5	8.5	8.5	8.5
Minerals Program	5.0	5.0	5.0	5.0
Urban Lands Program	1.0	1.0	2.0	2.0
Total	28.0	27.6	29.0	29.0

Comparative Data

Lease Renewals	702	714	725	730
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		1988-89		1989-90		1990-91		1991-92
		<u>Actual</u>		<u>Actual</u>		<u>Appropriation</u>		<u>Appropriation</u>
Permanent Fund								
Earnings	\$	9,669,618	\$	11,111,097	\$	10,770,600	\$	10,867,000
Income Fund Earnings	\$	7,476,297	\$	8,442,546	\$	8,405,200	\$	9,242,300

Explanation

The appropriation supports a continuing level of 29.0 FTE. Cash funds for the urban lands program are increased to allow the Division to perform contract work on state-owned sites located near Lowry Air Base and also near the new Denver airport. A 1% vacancy savings factor was applied.

PARKS AND OUTDOOR RECREATION

This Division is responsible for managing the state's parks and recreation areas. This includes maintenance, visitor services and safety, acquisition and administration of real estate, and the administration of the Snowmobile Program, Off Highway Vehicle Program, Boat Safety Program, Recreational Trails Program, Land and Water Conservation Fund grants, and the Natural Areas Program.

Operating Budget

General Fund	\$	2,523,911	\$	2,546,411	\$	2,716,936 a/	\$	3,408,481
Cash Funds		<u>6,282,574</u>		<u>6,829,902</u>		<u>7,451,862</u>		<u>7,048,652</u>
Parks Cash Fund		6,078,274		6,089,224		6,426,587		6,025,440
Snowmobile Fund		171,325		169,660		220,000		185,000
Lottery Fund		0		517,989		600,000		600,000
River Outfitter Fund		32,975		30,686		45,000		45,000
Off Highway Vehicle Fees		0		22,343		121,240		121,240
Campground Reservation Fees		0		0		39,035		71,972
Federal Funds		<u>303,490</u>		<u>255,208</u>		<u>398,000</u>		<u>277,677</u>
Natural Areas Program								
Grants		33,317		33,000		33,000		33,000
Bureau of Reclamation		14,764		0		0		0
Boat Safety Grant		231,266		70,467		180,000		244,677
Soil and Moisture Grant		24,143		20,000		50,000		0
Land and Water Conservation Fund		0		131,741		135,000		0
Total	\$	9,109,975	\$	9,631,521	\$	10,566,798	\$	10,734,810

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

a/ Includes \$66,547 appropriated by S.B. 91-227

FTE Overview

Administrators	9.8	10.1	10.5	10.5
Park Managers	32.0	33.1	34.0	34.0
Park Rangers	42.8	48.0	49.0	51.0
Maintenance	22.4	22.0	22.8	23.8
Planners/Engineers	10.0	9.4	10.5	10.5
Clerical Support	20.6	21.4	21.0	21.5
Trails Coordinators	1.0	1.0	1.0	1.0
Land and Water Fund	1.0	1.0	1.0	1.0
Natural Areas Program	2.8	3.0	3.0	3.0
Off Highway Vehicle Program	0.0	0.3	1.5	1.5
Total	142.4	149.3	154.3	157.8

Comparative Data

Parks Cash Income	\$ 6,282,574	\$ 6,829,902	\$ 7,451,862	\$ 7,048,652
Operating Expenditures	\$ 9,109,975	\$ 9,631,521	\$ 10,566,798	\$ 10,734,810
Income as % of Expenditures	69.0%	70.9%	70.5%	65.7%
Visitors	7,911,598	8,179,384	8,643,479	8,848,911

Explanation

Included in the appropriation is \$600,000 in Lottery proceeds for operating and maintenance costs associated with Boyd Lake, Harvey Gap, Roxborough State Park and Mueller State Park. Pursuant to Section 24-35-210 (4)(e), C.R.S., Lottery funds may be used for the operation and maintenance of parks acquired or developed with Lottery proceeds.

Footnote 95 states that the Division of Parks, the Office of State Planning and Budgeting and the Joint Budget Committee staff develop a formula for limiting the use of Lottery funds for parks acquired or developed with Lottery funds and requires that a report containing this proposal be submitted to the Joint Budget Committee no later than November 1, 1991.

The appropriation includes a new line to fund the Division's new campground reservation system. Along with the new line, the Division's Long Bill format has been revised to allow the Division more flexibility.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

The appropriation includes an increase of 3.5 FTE: 1.5 FTE for Arkansas River Management; and 2.0 FTE for Mueller State Park to accommodate a projected increase in visitation.

Footnote 95a states that the increase for the Arkansas River Management is to be funded from additional fees charged to river outfitters operating on the Arkansas River. The General Fund increase reflects that more General Fund is applied to the operating budget and less to centrally potted items in the Executive Director's Office. Conversely, the decrease in cash funds, reflects use of these funds in the Executive Director's Office for such items as salary survey and vehicle lease payments. The reduction in federal funds is due to the elimination of the Soil and Moisture Grant and the Land and Water Conservation Fund grant. A 2% vacancy savings factor was applied.

WATER CONSERVATION BOARD

The statutory mandate of the Colorado Water Conservation Board includes water conservation, development of water projects, flood prevention, and protection of the state's major river basins. Functional programs are: board management and administration; protection of interstate waters (compact commission activities); state financed water projects; water development planning and coordination; flood plain management; instream flow appropriations; and hydrologic investigations.

Operating Budget

General Fund	\$	712,654	\$	680,092	\$	699,484	\$	739,876
Cash Funds		<u>795,102</u>		<u>807,771</u>		<u>899,170</u>		<u>1,463,266</u> a/
Wildlife Cash Fund		259,721		263,705		266,832		271,783
Water Construction Funds		535,381		542,276		632,338		1,189,483
Weather Modification Fees		0		1,790		0		2,000
Federal Funds - Emergency Management Assistance		72,945		66,992		67,456		67,643
Total	\$	1,580,701	\$	1,554,855	\$	1,666,110	\$	2,270,785

a/ Includes \$580,000 appropriated by H.B. 91-1154.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
Director	1.0	1.0	1.0	1.0
Deputy Director	1.0	1.0	1.0	1.0
Engineers	16.7	16.3	19.0	19.0
Administrator	1.0	1.0	2.0	3.0
Clerical Staff	4.2	5.0	5.0	5.5
Total	23.9	24.3	28.0	29.5 a/

a/ Includes 1.5 FTE appropriated by H.B. 91-1154.

Comparative Data

Feasibility Studies	8	6	9	8
Construction Projects	5	8	7	8

Explanation

The appropriation continues funding for 28.0 FTE in the Division. A 1% vacancy savings factor was applied. H.B. 91-1154 provides funding and 1.5 FTE for the creation of the Office of Water Conservation and authorizes an expenditure from the Colorado Water Conservation Board Construction Fund to establish a pilot program to make incentive grants to demonstrate the benefits of water efficiency measures.

DIVISION OF WATER RESOURCES

The State Engineer is responsible for the distribution and the administration of the state's water resources. This responsibility includes the collection of all hydrographic and water resource data; implementation of the state's dam safety program; the granting of permits for the use of groundwater; coordination with federal, state, and local government entities to ensure full utilization of Colorado's water; the development and utilization of water rights litigation; the promulgation of rules and regulations; and the implementation of interstate compacts.

Operating Budget

General Fund	\$ 9,008,989	\$ 8,795,628	\$ 9,076,318	\$ 9,391,173
Cash Funds	<u>282,294</u>	<u>343,022</u>	<u>631,007</u>	<u>639,383</u>
Water Data Bank				
User Fees	42,115	12,912	47,994	46,420

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Satellite Monitoring				
Subscriptions	128,395	97,817	40,701	40,628
Publications	5,486	5,667	5,088	5,088
Ground Water Fund	102,048	221,893	317,946	297,900
Designated Basin				
Publication Sales	4,250	4,690	0	0
Water Augmentation				
Fees	0	43	194,278	182,000
Indirect Cost	0	0	0	25,000
Water Administration	0	0	25,000	42,347
Total	\$ 9,291,283	\$ 9,138,650	\$ 9,707,325	\$ 10,030,556

FTE Overview

Full-Time Staff	156.6	156.9	160.4	175.4
Part-Time Staff	36.5	37.1	37.2	37.2
Dam Inspectors	15.2	14.9	15.0	N/A a/
Water Data Bank	4.2	5.0	5.0	5.0
Satellite Monitoring	2.0	1.9	2.0	2.0
Water Administrator	0.0	0.0	1.0	1.0
Total	214.5	215.8	220.6	220.6

a/ Dam Inspectors are now counted as Full-Time Staff.

Comparative Data

Well Permit				
Applications	6,224	6,810	6,500	6,500
Permits Issued	3,894	5,210	4,450	4,800
Permits Denied	146	379	250	300
Walk-in Clients	2,382	3,859	3,000	3,000
Dam Inspections	1,057	834	875	875
Jurisdictional Dams:	1,750	1,750	1,750	1,750
High Hazard	256	256	256	256
Moderate Hazard	318	318	318	318
Low Hazard	1,176	1,176	1,176	1,176
Dam Construction Plans:				
Reviewed	42	55	50	50
Approved	29	27	40	40
Change Orders	7	0	10	10

Explanation

The appropriation continues funding for 220.6 FTE. The Dam Inspector FTE line is combined with the full-time staff line to allow greater flexibility. A 0.8% vacancy savings factor was applied.

Footnotes 96 and 97 address the Satellite Monitoring System appropriation and the reporting requirements for that activity. Footnote 96 requests that the Division document to the Joint Budget Committee the cost savings of the system. Footnote 97 specifies that fair share user fees will be developed by the Division.

DIVISION OF WILDLIFE

The Division is responsible for managing, protecting, enhancing and preserving wildlife and habitat for both game and nongame species. Funding for Division of Wildlife programs comes from hunting and fishing license fees, the nongame state income tax checkoff, and from federal excise tax funds.

The appropriation format continues the memorandum of understanding for the Division of Wildlife. Footnotes 98 and 99 specify the intent of the memorandum; require expenditure records to be maintained by the Department based on the FY 1989-90 appropriations format; and specify that all communications required by the memorandum be provided to specific legislators as well as to the Joint Budget Committee.

Operating Budget

Cash Funds	\$ 30,861,224	\$ 33,087,282	\$ 35,053,239	\$ 39,016,296
Wildlife Cash Fund	30,016,955	32,208,933	33,935,685	37,830,131
Nongame Checkoff	356,726	357,418	369,749	406,724
Colorado Outdoors	343,120	372,674	477,905	537,607
Search and Rescue Fund	29,827	42,876	80,000	50,000
Van Pool Fund	17,562	2,639	18,300	18,300
Big Game Auction	0	19,571	100,000	100,000
Other Cash Funds	97,034	83,171	71,600	73,534
Federal Funds	4,500,933	5,065,707	4,867,166	5,467,207
Pittman-Robinson	2,467,090	2,682,136	2,736,575	2,790,609
Dingell-Johnson	1,648,242	1,896,492	1,965,291	2,511,298
Threatened/Endangered Species	123,956	87,108	140,300	140,300
Other Federal Funds	261,645	399,971	25,000	25,000
Total	\$ 35,362,157	\$ 38,152,989	\$ 39,920,405	\$ 44,483,503

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
Administrators	23.7	25.5	26.9	27.9
Wildlife Managers	161.3	148.4	155.0	159.0
Program Specialists	22.8	22.7	24.4	24.4
Research Staff/Biologists	89.5	87.9	92.0	96.8
Wildlife Technicians	165.5	178.5	191.7	208.4
Pilots	2.9	2.0	4.0	4.0
Engineer/Maintenance	19.7	18.9	18.8	18.8
Land Agents	1.0	1.0	1.0	1.0
Information Specialists	11.6	13.2	15.5	15.5
Support Staff/ Maintenance	120.1	135.1	139.2	139.7
Colorado Outdoors Magazine	2.3	2.3	4.0	4.0
Search and Rescue Fund	0.3	0.3	0.5	0.5
Total	620.7	635.8	673.0	700.0

Comparative Data

Species in Recovery Program				
	17	18	19	20
Pounds of Fish Stocked	2,213,500	2,324,700	2,235,500	2,370,000
Big Game Licenses	433,162	461,600	461,600	464,700
Game Damage Claims	\$ 268,897	\$ 300,654	\$ 297,322	\$ 392,622
Violations Ticketed	5,625	5,420	5,630	5,864
Licenses Issued	1,394,600	1,392,089	1,401,838	1,338,166
License Income	\$ 34,556,085	\$ 39,158,115	\$ 42,792,000	\$ 47,915,000
Total Operating Expenditures	\$ 35,362,157	\$ 38,152,989	\$ 39,920,405	\$ 44,483,503

Explanation

The Division is appropriated based on the Memorandum of Understanding. The appropriation reflects an increase in hunting recreation of 11.0 FTE for increased herd management; an increase in fishing recreation of 11.0 FTE to improve habitat management and hatchery management with funds from increased fishing licenses; an increase of 1.5 FTE for watchable wildlife to increase the number of programs and information available to the public; and an increase of 3.5 FTE for nongame/endangered wildlife to increase recovery activities. A 2.0 % vacancy savings factor was applied.

The renewed memorandum of understanding consolidates special purpose line items within the five main program areas and leaves activities which do not fit in those program lines in the special purpose section.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Footnotes 98 and 99 refer to the Division's required actions in consideration of the Memorandum of Understanding.

Footnote 100 requests that the Division account for its expenditures by funding source.

Footnote 101 states that no supplemental requests for transfers between line items will be considered by the General Assembly.

SOIL CONSERVATION BOARD

The Soil Conservation Board is composed of nine members. Eight members are selected from the ten watersheds of the state by membership of local soil conservation districts, and one member is appointed by the Governor. The Board is responsible for providing a program of soil and water conservation by the control of wind and water erosion, the prevention of floods and the preservation of adequate underground water reserves.

Operating Budget

General Fund	\$	413,556	\$	411,244	\$	440,099	\$	447,828
Cash Funds		<u>175,553</u>		<u>179,693</u>		<u>167,503</u>		<u>131,014</u>
Living Snowfence		10,000		10,000		10,000		10,000
Conservation Tillage		165,553		164,693		125,000		100,000
Other Cash Funds		0		5,000		32,503		21,014
Federal Funds		<u>157,098</u>		<u>128,440</u>		<u>117,806</u>		<u>81,880</u>
Irrigation Efficiency		62,688		67,459		50,000		69,000
Conservation Reserve		82,643		45,512		67,806		5,000
Other Federal Funds		11,767		15,469		0		7,880
Total	\$	746,207	\$	719,377	\$	725,408	\$	660,722

FTE Overview

Director	1.0	1.0	1.0	1.0
Soil Conservation Representatives	3.0	3.0	3.0	3.0
Clerical Staff	1.0	1.0	1.0	1.0
Total	<u>5.0</u>	<u>5.0</u>	<u>5.0</u>	<u>5.0</u>

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>
<u>Comparative Data</u>				
Amount Requested				
by Districts	\$ 388,642	\$ 401,355	\$ 490,850	\$ 500,000
Amount Disbursed	\$ 149,015	\$ 159,446	\$ 159,446	\$ 159,446
Percent of Request				
Granted	38.34%	39.73%	32.48%	31.89%

Explanation

The appropriation funds 5.0 FTE with no vacancy savings factor applied. The cash funds decrease is due to a reduction in funds for the conservation tillage program. The decrease in federal funds is due to the reduction in funds available for the conservation reserve program.

ACCOUNTABILITY MEASURES

EXECUTIVE DIRECTOR'S OFFICE

FTE in the Executive Directors Office as a percentage of the Department's total FTE.
Director's office costs as a percentage of the Department's total appropriation.

MINED LAND RECLAMATION

Coal Section

Meet the 100% inspection frequency required by statute.
Monitor and respond to federal changes that affect state permitting and fulfill statutory enforcement requirements.

Minerals Section

Number of mines inspected.
Number of new mines permitted.
Number and amount of each enforcement citation issued.

Mines Section

Number of diesel and explosives inspections performed each year.
Number of miners that have undergone safety training.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

GEOLOGICAL SURVEY

Prioritize and track the number of projects completed each year.
Average number of billable hours per FTE.

OIL AND GAS CONSERVATION COMMISSION

Number of oil and gas wells inspected and the number of new wells permitted.
Oil and gas inspections permits issued.
Continuously monitor incoming revenues to ensure that expenditures do not exceed revenues.

STATE BOARD OF LAND COMMISSIONERS

Current lease rates for state land compared to private company rates.

PARKS AND OUTDOOR RECREATION

Establish staffing criteria based on visitation.
Establish procedures that will provide actual revenue receipts within three weeks of collection.
Continuously monitor incoming revenue to ensure that expenditures do not exceed revenues.

WATER CONSERVATION BOARD

The number of administered water rights as a percentage of Division FTE.
The number of communities contacted for hydrological studies as a percentage of Division FTE.

WATER RESOURCES

Number of Denver Office records requests and contracts per records FTE.
Number of administered water rights per divisional field personnel.
Number of well permit applications per of ground water permit FTE.

WILDLIFE

Ratio of revenues to expenditures for hunting, fishing, watchable wildlife, and species conservation programs.
Number of licenses sold per year per Division FTE.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

SOIL CONSERVATION BOARD

Number of projects started and completed in each year.

NEW LEGISLATION

S.B. 91- 120 Creates a resource mitigation banking program in the Executive Director's Office and appropriates \$30,519 cash funds and 0.5 FTE.

H.B. 91-1115 Appropriates \$512,397 and 9.0 FTE to the Mined Land Reclamation Division for program expansion. Creates the Mined Land Reclamation Cash Fund.

H.B. 91-1154 Appropriates \$580,000 and 1.5 FTE from the Water Conservation Board Construction Fund for the creation of the Office of Water Conservation which will investigate water efficiency measures.

1988-89

1989-90

1990-91

1991-92

ActualActualAppropriationAppropriation

DEPARTMENT OF PERSONNEL

The Department of Personnel is responsible for the administration of the classified personnel system which includes approximately 27,000 employees. The major functions are: the administration of the state personnel system via the Personnel Board's rule-making authority and appeals process; the analysis of third-party salary and fringe benefit surveys and the subsequent development of the annual compensation plan; the maintenance of the classification system by the review of agencies' classification actions, conduct of occupational studies and special studies as necessary; the maintenance of the data system for classified employees; the provision of recruitment, testing, and selection services to state agencies and the review of these services as performed by decentralized agencies; the provision of technical services such as training coordination, career development, workforce planning, affirmative action assistance and compliance, and general assistance to agencies on personnel matters.

FY 1989-90 marked the first year of the consolidation of the decision making authority over salaries and fringe benefits for state officials and employees under the Department of Personnel. With the transfer of the Employee Benefits Unit, effective July 1, 1989, the Department is responsible for the administration of all employee benefits including group health and life insurance, short-term disability insurance, and the Deferred Compensation Program.

Operating Budget

Administration	\$	3,616,501	\$	6,960,318	\$	13,238,746	\$	5,426,431
Personnel Board		208,007		243,962		267,920		274,916
GRAND TOTAL	\$	3,824,508	\$	7,204,280	\$	13,506,666	\$	5,701,347
General Fund		3,607,653		5,186,547		8,794,566		4,089,578 a/
Cash Funds		216,855		1,846,011		4,277,288		1,611,769 b/
Federal Funds		0		171,722		434,812		0

a/ Reduced \$11,494 pursuant to H.B. 91-1026.

b/ Includes \$10,572 appropriated by S.B. 91-245; and reduced \$1,952 pursuant to H.B. 91-1026.

FTE Overview

77.5

87.3

96.1

96.1

ADMINISTRATION

The Administrative Division supervises the classification and compensation section, the selection center, the computer systems section, the technical and consulting services section, and the employee benefits unit. The Division is also responsible for appeals, management reviews and affirmative action issues and support services for the State Personnel Board.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

The Executive Director has administrative authority for the Total Compensation Advisory Council, the Deferred Compensation Committee, and the Short-term Disability Fund.

Operating Budget

General Fund	\$ 3,409,711	\$ 4,957,698	\$ 8,554,152	\$ 3,842,318 a/
Cash Funds	<u>206,790</u>	<u>1,830,898</u>	<u>4,249,782</u>	<u>1,584,113 b/</u>
Training Tuitions	206,790	249,107	432,984	428,177
Employee Benefits Unit	N/A	714,394	938,112	918,048
Colorado State Employee Assistance Program	N/A	N/A	108,705	110,846
Short-term Disability Fund	N/A	824,923	916,800	N/A
Indirect Cost Recoveries	0	0	8,611	42,867
Other Cash Funds	N/A	42,474	1,844,570	84,175
Federal Funds	<u>N/A</u>	<u>171,722</u>	<u>434,812</u>	<u>N/A</u>
Short-Term Disability Fund	N/A	171,722	150,900	N/A
Other Federal Funds	N/A	0	283,912	N/A
Total	\$ 3,616,501	\$ 6,960,318	\$ 13,238,746	\$ 5,426,431

a/ Reduced \$11,494 pursuant to H.B. 91-1026.

b/ Includes \$10,572 appropriated by S.B. 91-245; and reduced \$1,952 pursuant to H.B. 91-1026.

FTE Overview

Director's Office	16.0	17.0	17.0	17.0
Computer Systems	11.3	11.9	12.0	12.0
Selection Center	18.0	18.0	18.0	18.0
Technical and Consulting Services	12.0	13.0	13.0	13.0
Employee Benefits Unit	N/A	7.9	11.0	11.0
Colorado State Employee Assistance Program	N/A	N/A	2.5	2.5
Training Programs	2.2	2.2	4.5	4.5
Classification and Compensation	<u>12.0</u>	<u>12.0</u>	<u>12.1</u>	<u>12.1</u>
Total	71.5	82.0	90.1	90.1

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Comparative Data</u>				
Employment Applications				
Processed	8,932	7,269	7,500	7,500
Individuals Hired	553	550	600	600
Surveys Utilized:				
Salary Surveys	21	22	24	27
Benefit Surveys	2	3	3	3
Personnel Management				
Reviews	4	3	4	20
Employees Trained	2,792	2,860	2,450	2,245
Colorado State Employees Assistance Program:				
Employees Served	3,630	5,343	4,100	4,000
Employee Benefits:				
Medical Enrollments	22,572	22,094	22,886	23,300
Medical Premiums	\$24.8M	\$37.1M	\$48.2M	\$56.9M
Deferred Compensation Program:				
Enrollments	3,531	4,030	4,400	5,120
Assets	\$68.2M	\$88.9M	\$105.6M	\$126.4M
Payouts	227	271	312	350

Explanation

The funding reduction represents a change in the appropriation for short-term disability insurance. Short-term disability insurance is now funded on a cash basis with a 7% reserve, and instead of appropriating the amount centrally to the Department of Personnel, each department now has a new line item with an appropriation for its share of short-term disability insurance. The other portion of the reduction is due to H.B. 90-1046 which appropriated the increase for the state contribution for employee health insurance directly to the Department of Personnel in FY 1990-91. This amount is now included in each department's group health and life appropriation. The increase in health benefits granted in S.B. 91-245 appropriates the necessary funding directly to each department.

The remainder of the appropriation represents a continuation level. A 2% vacancy savings factor was applied.

Footnote 102 requests that the Department coordinate the reporting of information on the personnel systems in state government, other than the classified system, as required by Section 24-5-140, C.R.S.

Footnote 103 requests that the Department develop a cost-benefit analysis of the benefits contracts and to include this information with the annual budget submission.

PERSONNEL BOARD

The purpose of the State Personnel Board is threefold: (1) to adopt, amend and repeal rules to implement the provision of Article XII, Sections 13 and 15 of the State Constitution and the laws enacted pursuant thereto; (2) to hear and resolve appeals filed by state classified employees concerning disciplinary and other adverse actions and grievances, including prohibited discrimination and retaliation for disclosure of information; and (3) to determine whether various requests for waiver of the residency requirement for employment in the state personnel system should be granted.

Operating Budget

General Fund	\$	197,942	\$	228,849	\$	240,414	\$	247,260
Cash Funds-Sale of Transcripts		10,065		15,113		27,506		27,656
Total	\$	208,007	\$	243,962	\$	267,920	\$	274,916

FTE Overview

Professional Staff	4.0	2.6	4.0	4.0
Clerical Staff	2.0	2.7	2.0	2.0
Total	6.0	5.3	6.0	6.0

Comparative Data

Appeals Received	351	303	392	350
Administratively Denied	93	110	76	80
Resolved Without Hearing	256	268	275	285
Decisions by Hearing Officer	51	63	62	65
Response Time-Initial (Days)	144	161	176	178
Board Decisions	11	18	31	30
Response Time-Board (Days)	126	124	125	126

Explanation

The appropriation is for a continuing level of 6.0 FTE. No vacancy savings factor was applied.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

ACCOUNTABILITY MEASURES

Bring University of Colorado on line with the personnel data system.

Increase monitoring of decentralized agencies and report to the Joint Budget Committee on the number and type of audit exceptions and the corrective actions implemented by the Department.

NEW LEGISLATION

S.B. 91- 245 Appropriates \$4,089,291 from the Group Insurance Reserve Fund to state agencies to fund an increase in the state contribution for employee health insurance. The increased benefit level is \$25 per month for employee plus one dependent coverage and \$76 per month for employee plus two or more dependents. This increase becomes effective January 1, 1992. Also establishes a 3% reserve fund to offset unexpected deficits and fluctuations in annual premiums.

S.B. 91- 246 Creates three pay plans for positions currently classified at grade 99 to be phased in over 18 months. The fiscal impact for FY 1991-92 is to be absorbed through personal services savings within each department.

H.B. 91- 1026 Adds certain exempt part-time and temporary state, municipal, and school employees to the Public Employees Retirement Association (PERA) to satisfy a federal requirement that they be covered. Reduces each PERA division's employer contribution rates. Adjusts each Department's annual appropriation accordingly.

H.B. 91- 1141 Authorizes the state personnel director to adopt regulations which allow for the sharing of annual leave among employees in the state personnel system in the event of catastrophic illness or injury.

EXECUTIVE DIRECTOR

The Executive Director's Office is the Department's administrative section. The appropriation includes the operating budget for the Executive Director as well as all centrally appropriated items for the Department, which are in turn distributed among the various divisions and agencies of the Department.

Several divisions in the Department of Public Safety receive federal funds. The General Assembly accepts no obligation directly or indirectly for support or continuation of nonstate-funded programs or grants where no direct or indirect state contribution is required.

Operating Budget

General Fund	\$ 561,364	\$ 423,201	\$ 383,880	\$ 0
Cash Funds	4,286,945	5,304,508	6,196,179	7,968,387 a/
Highway Users Tax Fund	3,616,101	4,359,536	4,705,563	5,125,640
Sale of Confiscated Property	42,373	43,682	100,000	50,000
Indirect Cost Recoveries	575,334	791,290	745,986	2,291,185
Other Cash Funds	53,137	110,000	644,630	323,141
Group Insurance Reserve Fund	0	0	0	178,421
Federal Funds	21,487	12,075	103,007	141,386 b/
Total	\$ 4,869,796	\$ 5,739,784	\$ 6,683,066	\$ 8,109,773

a/ Includes \$178,421 appropriated by S.B. 91-245; and reduced \$60,145 pursuant to H.B. 91-1026.

b/ Reduced \$1,060 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	7.0	7.0	10.0	31.0
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Comparative Data

Number of Department FTE Supervised	932.6	908.5	966.9	980.1
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Explanation

The increase in FTE and cash funds is due to the transfer of 20.0 FTE from the civilian area of the State

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Patrol. These positions are serving the entire Department and should be included in the Executive Director's Office. Also, 1.0 FTE is added for an accounting position to enable the Department to maintain accounting and budget control. A 1% vacancy savings factor was applied. The elimination of General Fund from this section is due to indirect cost assessments against cash and federal funds being available to offset the General Fund.

COLORADO STATE PATROL

The State Patrol is responsible for the safe and efficient movement of motor vehicle traffic on the federal, state, city and county roads of Colorado. The Patrol enforces motor vehicle laws and assists drivers in need of help. The Patrol also conducts automobile and truck safety checks to reduce equipment-related accidents. The Patrol investigates traffic accidents on state highways and most county roads and is responsible for governing the transportation of hazardous materials.

Operating Budget

Colorado State Patrol:

General Fund	\$ 178,113	\$ 161,063	\$ 154,392	\$ 76,498
Cash Funds	<u>30,341,373</u>	<u>30,203,808</u>	<u>31,196,418</u>	<u>34,848,869</u> a/
Highway Users				
Tax Fund	28,773,608	28,913,275	29,401,435	32,222,054
Dispatch Contracts	139,218	140,060	153,660	161,585
Aircraft Fees	263,645	257,986	232,605	231,144
Highway Safety Grant	257,640	252,307	500,000	500,000
Legislative Council-				
Capitol Security	197,946	70,934	82,635	90,000
Indirect Cost				
Recoveries	309,482	304,879	364,046	543,827
Nuclear Materials	0	1,629	12,223	12,223
Other Cash Funds	241,843	33,030	113,910	496,264
Hazardous Materials				
Safety Fund	62,502	67,437	73,905	75,269
Road Closure Fund	90,979	90,426	150,000	150,000
Vehicle Identification	4,510	71,845	111,999	119,210
Gaming Fund	0	0	0	247,293
Federal Funds -				
Motor Carrier Safety	677,833	1,058,031	1,076,597	1,132,802
Subtotal	\$ 31,197,319	\$ 31,422,902	\$ 32,427,407	\$ 36,058,169

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Colorado Law Enforcement Training Academy:				
General Fund	\$ 690,074	\$ 699,272	\$ 706,859	\$ 730,125
Cash Funds	536,327	556,882	712,790	730,466
Highway Users				
Tax Fund	408,604	461,913	460,048	487,252
Other Cash Funds	127,723	94,969	252,742	243,214
Subtotal	\$ 1,226,401	\$ 1,256,154	\$ 1,419,649	\$ 1,460,591
Total	\$ 32,423,720	\$ 32,679,056	\$ 33,847,056	\$ 37,518,760

a/ Includes \$247,293 appropriated by S.B. 91-149.

FTE Overview

Colorado State Patrol:				
Uniformed Staff	492.0	442.5	491.0	499.2
Civilian Staff	212.5	215.5	215.5	196.5
Capitol and				
Governor's Security	13.0	15.0	15.0	15.0
Aircraft Pool	1.0	1.0	1.0	1.0
Dispatch Contracts	5.0	5.0	5.0	5.0
Motor Carrier Safety	21.0	21.0	21.0	21.0
Hazardous Materials				
Routing	7.0	7.0	7.0	7.0
State Fair Security	0.0	0.0	0.0	3.0
Subtotal	751.5	707.0	755.5	747.7 a/
Colorado Law Enforcement Training Academy:				
Training Staff	6.0	7.0	6.0	6.0
Support Staff	9.0	8.7	9.7	9.7
Uniformed Instructors	6.0	6.0	6.0	6.0
Subtotal	21.0	21.7	21.7	21.7
Total	772.5	728.7	777.2	769.4

a/ Includes 7.2 FTE appropriated by S.B. 91-149.

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Comparative Data

State Patrol:

Injury and Fatal

Accidents	8,629	8,670	8,420	8,580
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Alcohol Caused

Accidents	1,926	2,066	2,130	2,100
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Auto Theft Recoveries	658	565	700	630
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Training Academy:

Students Trained	2,775	3,140	3,210	3,210
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Student Training Hours	151,223	143,387	172,004	172,004
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Explanation

The appropriation includes additional funding for the State Patrol to hire 27.0 new troopers. There is no increase in the FTE amount for these troopers because the Department has not been able to fill these positions over the past few years. A total of 20.0 FTE are moved from the civilian section of the budget to the Executive Director's Office. Also included in the appropriation is a new line item for retirement payouts for the State Patrol. Funding of this line will keep 10.0 FTE troopers on the highways instead of having to use those resources to pay off retiring troopers. A 1% vacancy savings factor was applied. Included in S.B. 91-149 are 7.2 FTE trooper positions to help provide coverage on the highways surrounding the three cities involved in limited stakes gaming. Additionally, 2.0 FTE are included in the appropriation for inspection of vehicle identification numbers. A separate line item for security services at the State Fair is included with 3.0 FTE to provide security for the 17-day fair. This is the equivalent number of troopers used to patrol the State Fair in Pueblo.

The Colorado Law Enforcement Training Academy appropriation funds a continuing level of 21.7 FTE. No vacancy savings factor was applied.

Footnote 7 directs the State Patrol to work with the Division of Telecommunications in developing a plan to upgrade and replace the state telecommunications network.

Footnote 104a reflects legislative intent with respect to the payment for security services provided by the State Patrol at the State Fair.

DIVISION OF FIRE SAFETY

The Division has broad statutory authority, which includes assistance to local governments, provision of advice on fire safety to the Governor and the General Assembly, as well as research and training. In addition to these functions, the Division of Fire Safety manages the Voluntary Firefighter Certification Program.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 61,923	\$ 59,908	\$ 59,545	\$ 60,633
Cash Funds	18,573	24,628	64,050	184,552 a/
Firefighters Voluntary Certification Fund	17,983	23,902	43,822	40,798
Fire Service Training	590	726	5,228	21,880
Hazardous Materials Responder Training	0	0	15,000	18,123
Fire Supression System Inspections	0	0	0	30,000
Indirect Cost Recoveries	0	0	0	6,877
Fireworks Fees	0	0	0	66,874
Total	\$ 80,496	\$ 84,536	\$ 123,595	\$ 245,185

a/ Includes \$66,874 appropriated by S.B. 91-51.

<u>FTE Overview</u>	1.0	1.0	1.0	4.0 a/
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a/ Includes 1.0 FTE appropriated by S.B. 91-51.

Comparative Data

Volunteer Firefighter Certificates Issued	912	1,263	1,263	1,100
Fire Supression Program:				
Contractors Registered	N/A	N/A	82	100
Inspectors Certified	N/A	N/A	232	300

Explanation

The appropriation includes cash spending authority for 2.0 FTE for a fire supression system certification program. The expenses of the program will be paid by contractors and inspectors who install these systems in buildings. No vacancy savings factor was applied. Additionally, 1.0 FTE was added to the Division to regulate sellers of fireworks, a responsibility which is transferred from the Secretary of State's office pursuant to S.B. 91-51.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

DIVISION OF DISASTER EMERGENCY SERVICES

The Division coordinates the management of preparedness for response to and recovery from natural and man-made disasters. The Division maintains state disaster plans, takes part in the development and revision of local disaster plans, and administers training and public information programs. The Division coordinates state disaster plans with disaster plans of the federal government and other state agencies. Of the 30.4 FTE employed in the Division, 23.5 are engaged in federally funded contract work on nuclear civil preparedness. The balance of the Division's staff is involved in state matching fund programs that focus largely on state natural disaster preparedness.

Operating Budget

General Fund	\$	228,369	\$	222,213	\$	240,330	\$	314,652
Cash Funds		64,452		64,926		376,526		185,988
Highway Users Tax Fund		64,452		64,926		67,326		22,340
Class Tuition		0		0		20,000		20,000
Department of Health		0		0		247,000		100,000
Hazardous Materials								
Safety Fund		0		0		42,200		42,200
Other Cash Funds		0		0		0		1,448
Federal Funds -								
Federal Emergency								
Management Agency		1,614,052		1,942,016		1,870,133		2,934,128
Total	\$	1,906,873	\$	2,229,155	\$	2,486,989	\$	3,434,768

FTE Overview

State Matching Funds	5.0	5.0	5.5	6.0
Cash Matching Funds	1.0	1.0	1.4	0.9
Federal Funds	20.0	24.0	20.5	23.5
Total	26.0	30.0	27.4	30.4

Comparative Data

State-Declared				
Emergencies	6	9	6	6
State-Conducted				
Emergency Test Exercise	4	3	3	4

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Training Sessions				
Conducted	25	22	26	25
County Assistance Visits	10	11	15	10
Local Governments				
Receiving Grants	47	46	45	46

Explanation

The appropriation includes a continuing level of state support for the Division. Most of the Highway Users Tax Fund previously utilized by the Division is replaced with General Fund, because the uses of these funds are not highway-related. The increase of 3.0 FTE is due to non-matching federal funds available to the Division for work in emergency preparedness plans. No vacancy savings factor was applied to the appropriated amount.

DIVISION OF CRIMINAL JUSTICE

The Division of Criminal Justice collects criminal justice system data and analyzes that information for planning, research, coordination and technical assistance purposes.

Technical assistance is provided to local and state criminal justice agencies in the areas of crime prevention, needs assessment, jail planning, information dissemination and management studies. The Division manages several types of federal funds in the areas of juvenile justice, anti-drug programs, victim assistance, and victim compensation. The Division also administers the Victims Assistance and Law Enforcement Fund.

The Division is responsible for administration of community corrections contracts for both transition and diversion programs, and the management of juvenile diversion programs.

Operating Budget

General Fund	\$	12,119,980	\$	14,892,954	\$	19,669,017	\$	21,775,122
Cash Funds - Victims Assistance and Law Enforcement Fund		359,108		294,742		540,952		554,184
Federal Funds		<u>3,345,029</u>		<u>3,729,557</u>		<u>5,309,922</u>		<u>7,388,592</u>
Juvenile Grants		531,042		593,796		952,349		954,141
Victims and Criminal Justice Assistance		1,710,169		1,837,818		1,712,432		1,734,342

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Drug Prevention Program	1,103,818	1,297,943	2,645,141	4,700,109
Total	\$ 15,824,117	\$ 18,917,253	\$ 25,519,891	\$ 29,717,898

FTE Overview

Administration	3.6	3.6	3.6	3.6
Juvenile Justice	2.2	2.5	2.5	2.5
Youth Diversion	0.5	0.5	0.5	1.0
Victims and Criminal Justice Assistance	2.5	2.5	4.5	4.5
Drug Prevention	3.0	3.0	3.0	3.0
Community Corrections	3.0	4.8	6.3	6.0
Criminal Justice Commission	0.0	0.0	2.0	2.0
Total	<u>14.8</u>	<u>16.9</u>	<u>22.4</u>	<u>22.6</u>

Comparative Data

Average Daily Attendance in Community Corrections:

Transition	488	688	792	922
Residential Diversion	557	610	675	675
Non-Residential Diversion	572	625	520	700

Explanation

The appropriation authorizes the addition of 0.5 FTE for the youth diversion programs administered through the state's District Attorneys. Also, 0.3 FTE in the community corrections area is moved to the Department of Corrections under mutual agreement of both agencies. No vacancy savings factor was applied.

The increase in federal funds is due to an increase in the federal award to the state for the Drug Prevention Program. The increase in the General Fund is for costs associated with expanding the community corrections programs to attempt to reduce space pressure on the state's prison facilities. Specifically, the appropriation provides for an additional 134 transition residential beds at \$30 per day. It also increases intensive supervision slots for parolees with electronic monitoring from 33 slots to 65 slots. The appropriation includes an increase of \$344,925 to account for a total of 700 non-residential slots currently filled.

A new line item of \$400,150 is added to provide specialized services to offenders at risk of being returned to prison. A day reporting center will be paid \$7.55 per day to provide services to offenders in

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

community corrections, parole and probation. Footnote 108 details this intent and requests that a report on the cost-effectiveness of the program be submitted to the Joint Budget Committee.

Footnote 105 details legislative intent with respect to the use of funds in the Victims Assistance Program.

Footnote 106 is included to allow the Department flexibility to transfer up to 10% of the diversion and transition program funds between line items.

Footnote 107 details legislative intent with respect to expectations of clients to help pay the costs of incarceration in community corrections facilities.

COLORADO BUREAU OF INVESTIGATION

The Bureau assists local law enforcement agencies in enforcing the criminal laws of the state. The Investigative Support Services processes criminal evidence for local law enforcement agencies, assists local agencies in collecting evidence at crime scenes, provides training in evidence collection techniques, and provides investigative assistance. The Crime Information Center collects, maintains and disseminates computerized information on crime in Colorado and maintains fingerprint files. The main office is in metropolitan Denver, and smaller crime laboratories and field offices are in Pueblo and Montrose.

Operating Budget

General Fund	\$	4,467,270	\$	5,413,235	\$	5,539,207	\$	6,021,227	a/
Cash Funds		<u>792,079</u>		<u>964,958</u>		<u>1,717,044</u>	b/	<u>1,872,592</u>	c/
Applicant Print Processing		294,608		393,363		823,711		857,889	
Highway Users Tax Fund		319,792		384,971		354,856		375,259	
Department of Corrections		102,013		99,825		105,382		114,123	
Gaming Fund		0		0		323,910		395,890	
Other Cash Funds		75,666		86,799		109,185		129,431	
Federal Funds		503,235		420,445		460,900		0	
Total	\$	5,762,584	\$	6,798,638	\$	7,717,151	\$	7,893,819	

a/ Reduced \$14,933 pursuant to H.B. 91-1026.

b/ Includes \$323,910 appropriated by S.B. 91-149.

c/ Includes \$395,890 appropriated by S.B. 91-149; and \$16,992 appropriated by H.B. 91-1014.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

<u>FTE Overview</u>	107.3	115.9	132.4 a/	133.7 b/
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a/ Includes 4.5 FTE appropriated by S.B. 91-149.

b/ Includes 5.5 FTE appropriated by S.B. 91-149; and 0.5 FTE appropriated by H.B. 91-1014.

Comparative Data

Technical Assistance to Local Communities	250	296	321	325
Arrests:				
General	16	10	15	15
Narcotics	119	151	217	220

Explanation

The appropriation includes partially replacing the loss of a federal anti-drug grant with General Fund to support state drug agents. The net effect is a reduction of 3.2 FTE in the Drug Prevention Program after General Fund picked up the cost of 5.4 FTE of the 8.6 FTE positions. Also, 2.0 FTE are added to the fingerprint section to administer the increased workload from fingerprinting educators. The appropriation also includes 1.0 FTE for a secretarial position to the director's office. A 1% vacancy savings factor was applied. Included in H.B. 91-1014, is funding for 0.5 FTE to process fingerprint records of those employed as private security guards. Also, S.B. 91-149 adds 1.0 FTE above the FY 1990-91 level for enforcement activities related to limited gaming.

COLORADO SAFETY INSTITUTE

The Safety Institute, created by S.B. 156, 1987 Session, is responsible for providing safety training and instruction to all persons who may be involved in the transportation of hazardous materials and the cleanup of accident sites that involve spillage or release of hazardous materials. The Division prepares and presents public awareness programs as they pertain to hazardous materials reaching the largest segment of the law enforcement, fire service, and industry audiences as possible.

Operating Budget

Total - Cash Funds	\$ 138,733	\$ 87,394	\$ 0	\$ 0
Class Tuition	73,733	0	0	0
Highway Users Tax Fund	65,000	87,394	0	0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>	4.0	4.0	0.0	0.0
 <u>Comparative Data</u>				
Classes Offered	35	20	0	0
Number of Students	400	230	0	0

Explanation

The Safety Institute has had problems generating enough fees from tuition to cover the costs of operations. For that reason, there has been no appropriation for this program since FY 1989-90.

ACCOUNTABILITY MEASURES

STATE PATROL

Level of injury, fatal, and alcohol-caused accidents compared to the prior three-year period.
Number of stolen vehicles recovered by the Patrol
Calculated miles per gallon of the fleet
Number of DUI arrests per road trooper compared to prior year

COLORADO LAW ENFORCEMENT TRAINING ACADEMY

Number of certifications issued compared to prior year
Number of hours of training performed
Average gain in test scores - pretest to final exam

FIRE SAFETY

Number of students attending fire training classes
Number of certificates issued

DIVISION OF DISASTER EMERGENCY SERVICES

Number of state conducted exercises per year
Response time to local or state disasters

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

CRIMINAL JUSTICE

Number of victims served in Victims Assistance Program
Number of juveniles held in adult jails and lockup
Accuracy of prison population projections

COLORADO BUREAU OF INVESTIGATION

Average number of days for turnaround in evidence processing for the laboratory
Number of arrests and convictions per FTE investigator
Number of requests for investigative assistance

NEW LEGISLATION

- S.B. 91- 51 Changes the state responsibility for oversight of fireworks from the Secretary of State's office to the Division of Fire Safety in the Department of Public Safety. Allows the Department to set fees for sellers of fireworks to cover the direct and indirect costs of the program. Appropriates \$66,874 and 1.0 FTE to carry out the provisions of the act.
- S.B. 91- 76 Modifies the responsibilities of the Criminal Justice Commission to include making recommendations to the General Assembly on proposed sentencing changes. Stipulates that the only members to make the final recommendation be the legislative members of the Commission.
- S.B. 91- 149 Implements the constitutional amendment authorizing limited gaming in Cripple Creek, Central City, and Blackhawk, Colorado. Creates a gaming commission and specifies duties and responsibilities for the commission. Authorizes the Commission to utilize the Colorado Bureau of Investigation to conduct background checks of owners of gaming establishments. Appropriates \$323,910 in gaming funds and 4.5 FTE to the Colorado Bureau of Investigation to carry out these duties in FY 1990-91. Also appropriates \$395,890 in gaming funds and 5.5 FTE for FY 1991-92 for these purposes. Appropriates \$247,293 in gaming funds and 7.2 FTE to the State Patrol to provide additional highway patrolling near these three cities.
- S.B. 91- 236 Allows an offender sentenced to a community corrections facility to petition the court for a reconsideration of his or her sentence once he or she has successfully completed the non-residential program.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

H.B. 91- 1014 Allows private security firms to submit fingerprints of employees to the Colorado Bureau of Investigation for background checks. Appropriates \$16,992 in cash funds and 0.5 FTE to the Bureau to implement provisions of the act.

H.B. 91- 1106 Directs the Highway Legislation Review Committee to conduct a review of the state's traffic laws to see if revisions are needed to the current laws.

1988-89

1989-90

1990-91

1991-92

ActualActualAppropriationAppropriation

DEPARTMENT OF REGULATORY AGENCIES

The Department combines many of the state's regulatory boards, commissions and divisions and acts as the umbrella agency to perform centralized administrative and policy functions. Included are nine divisions which regulate industries, businesses and individuals. Four of these divisions are totally cash funded with revenue derived from fees and assessments.

The Department receives federal funds appropriated to the Division of Civil Rights. The General Assembly accepts no obligation directly or indirectly for support or continuation of nonstate-funded programs or grants where no direct or indirect state contribution is required.

Operating Budget

Executive Director	\$	3,982,712	\$	5,457,046	\$	5,454,243	\$	9,205,602
Administrative Services		911,090		1,028,259		1,147,735		1,391,921
Banking		2,175,483		2,350,221		2,656,694		2,778,943
Civil Rights		1,370,662		1,371,472		1,509,737		1,482,896
Financial Services		545,017		535,543		627,543		664,173
Insurance		2,486,130		2,884,383		3,376,063		4,315,679
Public Utilities								
Commission		4,511,901		4,593,792		4,818,898		5,369,123
Racing		830,906		827,104		1,109,114		2,653,630
Real Estate		1,633,269		1,604,197		1,827,680		2,011,889
Registrations		7,123,746		8,396,558		9,445,409		9,612,403
Securities		742,087		705,026		1,015,004		1,213,543
GRAND TOTAL	\$	26,313,003	\$	29,753,601	\$	32,988,120	\$	40,699,802
General Fund		7,675,408		8,714,024		9,450,410	a/	11,935,972
Cash Fund		18,039,958		20,472,788		22,981,539		28,304,603
Federal Funds		597,637		566,789		556,171		459,227

a/ Includes \$102,545 appropriated by S.B. 91-99.

b/ Includes \$1,704,900 appropriated by S.B. 91-99; \$ 224,701 appropriated by S.B. 91-218; \$34,000 appropriated by H.B. 91-1168; and reduced \$16,080 pursuant to H.B. 91-1026.

c/ Includes \$17,317 appropriated by S.B. 91-95; \$156,969 appropriated by S.B. 91-159, for which the Governor's veto is in question; \$288,900 appropriated by S.B. 91-218; \$61,178 appropriated by S.B. 91-245; \$55,400 appropriated by H.B. 91-1066; \$8,090 appropriated by H.B. 91-1303; and reduced \$56,230 pursuant to H.B. 91-1026.

d/ Includes \$987 appropriated by H.B. 91-1026.

FTE Overview

463.3

497.0

510.0

531.5 a/

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

a/ Includes 0.5 FTE appropriated by S.B. 91-95; 3.0 FTE appropriated by S.B. 91-99; 2.0 FTE appropriated by S.B. 91-159, for which the Governor's veto is in question; and 1.0 FTE appropriated by H.B. 91-1168.

EXECUTIVE DIRECTOR

The Executive Director is responsible for the overall management of the Department. The Office also conducts sunset and sunrise evaluations of divisions, commissions and boards, as required by Section 24-34-104, C.R.S.

The Office of Regulatory Reform, which is part of the Executive Director's Office, assists businesses in dealing with permits and license requirements. It also reviews proposed state agency rules and regulations to minimize the burden on small businesses to comply with such rules.

The Office of Certification certifies businesses owned or operated by women and minorities. It is funded from federal funds it receives from the State Department of Highways, and from governmental and private grants.

Operating Budget

General Fund	\$ 680,799	\$ 1,522,389	\$ 1,106,312	\$ 1,368,430	a/
Cash Funds	<u>3,057,851</u>	<u>3,695,759</u>	<u>4,243,794</u>	<u>7,714,647</u>	b/
Indirect Cost Recoveries	418,571	343,056	313,376	879,088	
Fees and Assessments from Divisions	2,639,280	3,352,536	3,266,061	4,110,431	
Office of Certification	0	167	311,944	311,944	
Colorado Uninsurable Health Insurance Plan	0	0	206,013	2,199,662	
Department of Local Affairs	0	0	146,400	152,344	
Group Insurance Reserve Fund	0	0	0	61,178	
Federal Funds	<u>244,062</u>	<u>238,898</u>	<u>104,137</u>	<u>122,525</u>	c/
Division of Civil Rights	99,042	80,151	104,137	122,525	
Office of Certification	145,020	158,747	0	0	
Total	\$ 3,982,712	\$ 5,457,046	\$ 5,454,243	\$ 9,205,602	

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

- a/ Reduced \$16,080 pursuant to H.B. 91-1026.
- b/ Includes \$61,178 appropriated by S.B. 91-245; and reduced \$56,230 pursuant to H.B. 91-1026.
- c/ Includes \$987 appropriated by H.B. 91-1026.

FTE Overview

Executive Director's Office	8.0	8.0	8.0	9.0
Office of Certification	4.8	3.5	8.5	8.5
Office of Regulatory Reform	2.9	4.0	4.0	4.0
Total	<u>15.7</u>	<u>15.5</u>	<u>20.5</u>	<u>21.5</u>

Comparative Data

Executive Director:				
Sunset and Sunrise				
Reviews Performed	22	25	28	32
Office of Regulatory Reform:				
Requests for Information	20,702	25,429	26,700	29,370
Office of Certification:				
Certifications Issued	91	102	125	130

Explanation

The appropriation adds 1.0 FTE to handle the additional workload in sunrise and sunset reviews. The increase in the General Fund is due to increases in centrally appropriated items such as group health and life and salary survey. The increase in cash funds is due to the addition of the Colorado Uninsurable Health Insurance Plan and increased statewide indirect cost recoveries. No vacancy savings factor was applied.

ADMINISTRATIVE SERVICES DIVISION

The Division serves as the administrative arm of the Executive Director. It is responsible for the following major activities: budgeting, accounting, personnel, payroll, records management, data processing, and facilities and space planning.

Operating Budget

General Fund	\$	0	\$	8,179	\$	158,640	\$	105,668
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Cash Funds -				
Indirect Cost Recoveries	<u>911,090</u>	<u>1,020,080</u>	<u>989,095</u>	<u>1,286,253</u>
Total	\$ 911,090	\$ 1,028,259	\$ 1,147,735	\$ 1,391,921

FTE Overview

Administration	4.0	4.0	4.0	4.0
Budget, Payroll, and Accounting	9.0	9.0	10.0	10.0
Personnel	4.0	4.0	4.0	4.0
Information Systems	7.0	7.0	9.0	12.0
Total	<u>24.0</u>	<u>24.0</u>	<u>27.0</u>	<u>30.0</u>

Comparative Data

Personnel Section:				
Examinations Given	30	75	78	81
Accounting Section:				
Documents Processed	6,133	6,402	5,762	6,050
Deposits Made	3,509	4,230	5,288	5,552
Vouchers Processed	7,634	10,748	11,285	11,850

Explanation

The appropriation adds 3.0 FTE for the enhancement of the insurance information system, support for replacement of the Wang computer system, and support for the rewrite of the central licensing system. The decrease in the General Fund is due to increases in statewide indirect cost recoveries, which offset the need for General Fund moneys. The increase in cash funds is due to statewide indirect cost recoveries and the cost of the additional staff. No vacancy savings factor was applied.

DIVISION OF BANKING

The Division is responsible for regulating state chartered commercial and industrial banks and trust companies.

The Division is primarily funded from the General Fund and fees are collected from the institutions it regulates in an amount equal to its expenditures. These fees are deposited directly into the General Fund.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 2,175,483	\$ 2,180,562	\$ 2,390,906	\$ 2,466,554
Cash Funds - Public Deposit Protection Act	0	169,659	265,788	312,389
Total	\$ 2,175,483	\$ 2,350,221	\$ 2,656,694	\$ 2,778,943

FTE Overview

Administrators	2.0	2.0	2.0	2.0
Examiners	34.0	33.0	30.0	30.0
Public Deposit Protection Program	0.0	4.0	5.0	5.0
Clerical Support	7.0	7.0	7.0	7.0
Total	43.0	46.0	44.0	44.0

Comparative Data

Number of Institutions	835	637	630	625
Examinations Completed	167	205	169	175
Examinations Required	411	205	169	175
Total Assets Under Supervision (In billions)	\$14.5	\$15.0	\$15.6	\$15.9

Explanation

The appropriation is for a continuing level of 44.0 FTE. A 2% vacancy savings factor was applied.

CIVIL RIGHTS DIVISION

The Division investigates and adjudicates complaints of discrimination with regard to age, handicap, race, creed, color, sex, marital status, national origin, and ancestry. The Division is funded primarily from the General Fund. It receives federal reimbursement for cases handled involving an issue of joint jurisdiction with the federal government. The Division also solicits and receives federal research grants.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 1,017,087	\$ 1,043,581	\$ 1,057,703	\$ 1,096,194
Cash Funds - Fees	0	0	0	50,000
Federal Funds	353,575	327,891	452,034	336,702
Equal Employment Opportunity	323,135	210,542	369,937	295,577
Housing and Urban Development	30,440	117,349	82,097	41,125
Total	\$ 1,370,662	\$ 1,371,472	\$ 1,509,737	\$ 1,482,896

FTE Overview

Director's Office	8.0	8.0	8.0	8.0
Compliance	13.0	12.0	12.0	12.5
Research and Education	3.0	3.0	3.0	3.0
Regional Offices	9.0	9.0	9.0	9.0
Total	33.0	32.0	32.0	32.5

Comparative Data

Cases Filed	1,244	1,178	1,225	1,250
Cases Closed	1,199	1,124	1,225	1,250
Average Length of Case (in Days)	150.0	145.8	145.8	145.0

Explanation

The appropriation adds 0.5 FTE from federal funds for investigation of housing discrimination cases. Cash spending authority is added for a contractor to provide seminars to public and private sector audiences. No vacancy savings factor was applied.

DIVISION OF FINANCIAL SERVICES

The Division regulates all state-chartered savings and loan associations and credit unions in Colorado. It is responsible for periodic examinations, review of applications for new state-chartered savings and

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

loan associations and for branch offices of existing associations, and for ensuring that all savings and loan associations and credit unions comply with applicable laws and regulations.

The Division is funded from the General Fund. Regulated associations are charged fees which are deposited directly into the General Fund. The fees equal the costs of the Division.

Operating Budget

General Fund	\$	545,017	\$	535,543	\$	617,672	\$	664,173
Cash Funds - Small Business Development Corporation		0		0		9,871		0
Total	\$	545,017	\$	535,543	\$	627,543	\$	664,173

FTE Overview

Commissioner	1.0	1.0	1.0	1.0
Assistant Commissioner	1.0	1.0	1.0	1.0
Examiners	7.0	6.0	7.0	7.0
Support Staff	1.9	2.0	2.0	2.0
Total	10.9	10.0	11.0	11.0

Comparative Data

Savings and Loan Associations:				
Main Offices	13	10	8	8
Branch Offices	30	14	14	15
Credit Unions:				
Associations	99	90	86	86
Associations per Examiner	17	17	16	16

Explanation

The appropriation continues funding for 11.0 FTE. Funding for the Small Business Development Corporation is not included due to lack of demand for its services. No vacancy savings factor was applied.

DIVISION OF INSURANCE

The Division of Insurance is responsible for regulating insurance companies doing business in and/or domiciled in Colorado. As regulator of the insurance industry, the Division tests and licenses agents, brokers, and adjusters, investigates complaints, conducts periodic examinations, and provides consumer information.

The Division also has statutory mandates to regulate certain entities that are not insurance companies, including the following: fraternal benefit societies, pre-need funeral contracts, nonprofit hospital and health service corporations, prepaid dental plans, health maintenance organizations, bail bondsmen, cemeteries, motor clerks, and self-insurance pools for Colorado school districts.

The Division receives most of its appropriation from the General Fund. Regulated institutions and individuals are charged fees which are deposited directly into the General Fund. The Consumer Protection Program is cash funded by fees paid by insurance companies.

Operating Budget

General Fund	\$	2,427,874	\$	2,597,643	\$	3,036,063	\$	3,606,323	a/
Cash Funds		<u>58,256</u>		<u>286,740</u>		<u>340,000</u>		<u>709,356</u>	b/
Indirect Cost Assessment		58,256		29,825		0		0	
Consumer Protection Fund		0		256,915		340,000		340,000	
Colorado Uninsurable Health Insurance Plan		0		0		0		80,456	
Department of Labor and Employment		0		0		0		288,900	
Total	\$	2,486,130	\$	2,884,383	\$	3,376,063	\$	4,315,679	

a/ Includes \$244,701 appropriated by S. B. 91-218; and \$34,000 appropriated by H.B. 91-1168.

b/ Includes \$288,901 appropriated by S.B. 91-218.

FTE Overview

Office of Commissioner	6.0	6.0	6.0	6.0
Administration	6.0	6.0	6.0	6.0
Consumer Affairs	34.0	44.0	43.0	45.0
Corporate Affairs	8.0	8.0	8.0	8.0
Financial Affairs	14.5	17.5	17.5	21.5
Policy and Research	0.0	0.0	1.0	1.0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Colorado Uninsurable Health Insurance Plan	0.0	0.0	2.0	2.0
Total	68.5	81.5	83.5	89.5 a/

a/ Includes 1.0 FTE appropriated by H.B. 91-1168.

Comparative Data

New Agent Licensed	10,919	8,507	8,511	8,660
Financial Examinations	40	20	51	53
Admissions Processed	535	618	611	636
Policy and Rate Filings Processed or Revised	17,735	16,138	31,562	44,773
Consumer Complaints	6,249	6,956	7,500	7,875
Complaint Cases Closed	4,374	5,082	6,082	7,088

Explanation

The appropriation adds 4.0 FTE examiners in the financial affairs section for solvency examinations, and 1.0 FTE to handle workload increases in rates and forms approval. Footnote 109 requests that the Division report on the effectiveness of the 4.0 FTE examiners. H.B. 91-1168 adds 1.0 FTE to review financial statements of multiple employer trusts. No vacancy savings factor was applied.

PUBLIC UTILITIES COMMISSION

The Public Utilities Commission is responsible for regulating public utility rates and services. Public utilities include common and contract carriers, gas, electrical, telephone, telegraph, water, and other products and services "affected with a public interest", as defined by Colorado law. The Public Utilities Commission is also responsible for safety regulation of hazardous materials transport.

Operating Budget

Total - Cash Funds	\$ 4,511,901	\$ 4,593,792	\$ 4,818,898	\$ 5,369,123
Fixed Utility Assessment	3,022,974	3,077,841	3,228,662	3,597,312
Motor Carrier Fund	1,488,927	1,515,951	1,590,236	1,771,811

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
Executive Office and Commissioners	9.0	10.0	10.0	11.5
Fixed Utilities Section	50.3	52.3	53.3	54.3
Transportation Section	34.7	35.2	35.2	36.2
Total	94.0	97.5	98.5	102.0

Comparative Data

Fixed Utilities Section:				
Rate Cases Filed	15	15	163	159
Compliance Audits Performed	12	10	11	12
Gas Safety Inspections Performed	264	264	277	277
Transportation Section:				
Rate Increase Requests	203	220	210	215
Vehicle Inspections	1,408	1,308	1,500	1,500
Consumer Affairs Section:				
Total Complaints	4,289	5,080	4,600	4,600
Fixed Utilities	4,083	4,968	4,500	4,500
Transportation	206	112	100	100

Explanation

The appropriation adds 3.5 FTE to conduct follow-up inspections of motor carriers, to advise the commissioners on energy issues in order to avoid conflict of interest, to handle increased workload of telecommunications rate cases, and to expand telecommunications and energy financial revenue and management compliance audits. Footnote 110 requests that the Division report on the effectiveness of the additional FTE. A 1.9% vacancy savings factor was applied.

DIVISION OF RACING EVENTS

The Division regulates and supervises horse and greyhound racing in the state. This includes licensing of racetracks and individuals involved in racing, allocation of race days among racetracks, testing animals for drugs, and supervising wagering, including off-track betting.

Racing events are funded entirely from the General Fund except for cash funds received for review of racetrack applications.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 829,148	\$ 826,127	\$ 1,083,114 a/	\$ 2,628,630 b/
Cash Funds - Racetrack Applications	<u>1,758</u>	<u>977</u>	<u>26,000</u>	<u>25,000</u>
Total	\$ 830,906	\$ 827,104	\$ 1,109,114	\$ 2,653,630

a/ Includes \$102,545 appropriated by S.B. 91-99.

b/ Includes \$1,704,900 appropriated by S.B. 91-99.

<u>FTE Overview</u>	5.0	5.0	6.0	9.0 a/
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a/ Includes 3.0 FTE appropriated by S.B. 91-99.

Comparative Data

Licenses Supervised Greyhound Race Programs	4,000	3,404	4,000	4,000
Fair Circuit Race Days	477	422	678	565
Handle (in millions)	54	30	40	40
Revenue (in millions)	\$204.0	\$181.0	\$211.0	\$208.0
Corrective Actions	\$8.3	\$7.3	\$8.5	\$8.5
	116	145	235	272

Explanation

The appropriation funds a continuing level of 6.0 FTE, plus 3.0 FTE appropriated by S.B. 91-99 to monitor and perform administrative functions associated with the additional racing events permitted by this bill. No vacancy savings factor was applied.

DIVISION OF REAL ESTATE

This division licenses and regulates real estate brokers and salesmen, subdivision developers, and preowned home warranty service companies. The Division also administers the Real Estate Recovery Fund. The Division assesses fees which completely cash fund its activities.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
Total - Cash Funds	\$ 1,633,269	\$ 1,604,197	\$ 1,827,680	\$ 2,011,889

FTE Overview

Director's Office	3.0	3.0	3.0	3.0
Enforcement Section	13.0	13.0	13.0	13.0
Auditing Section	6.0	8.0	8.0	8.0
Education and Licensing Section	14.7	14.0	13.5	14.5
Appraisers	0.0	0.0	1.5	1.5
Total	<u>36.7</u>	<u>38.0</u>	<u>39.0</u>	<u>40.0</u>

Comparative Data

Licenses Issued	29,850	27,656	27,000	27,500
Active Licenses	47,178	45,049	45,140	46,340
Complaints Received	605	572	650	725
Revocations or Suspensions	60	56	60	65
Brokers Audited	506	655	825	900

Explanation

The appropriation adds 1.0 FTE to implement an educational program for real estate brokers as mandated by H.B. 90-1131. The increase in cash funds is due to increased indirect cost assessments and support for the added staff. No vacancy savings factor was applied.

DIVISION OF REGISTRATIONS

The Division is an umbrella agency for 24 professional licensing boards. The administration section includes a centralized investigations function which serves all boards. Fees charged by the boards fund the Division.

Operating Budget

Total - Cash Funds	\$ 7,123,746	\$ 8,396,558	\$ 9,445,409	\$ 9,612,403 a/
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	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

a/ Includes \$17,317 appropriated by S.B. 91-95; \$55,400 appropriated by H.B. 91-1066; and \$8,090 appropriated by H. B. 91-1303.

FTE Overview

Director's Office	3.8	4.0	4.0	4.0
Investigations	8.5	13.5	13.5	13.5
Accountants	5.7	5.8	5.8	5.8
Acupuncturists	0.0	0.2	0.1	0.1
Architects	1.4	1.5	1.5	1.5
Barbers/Cosmetologists	10.3	8.3	8.3	8.3
Chiropractors	1.3	1.5	1.5	1.5
Dentists	3.0	3.2	3.2	3.7
Electricians	36.9	30.5	30.5	30.5
Engineers/Land Surveyors	5.8	5.7	5.7	5.7
Marriage/Family Therapists	1.0	0.5	0.5	0.5
Physicians	6.7	10.3	10.3	10.3
Manufactured Housing	2.0	1.5	1.5	1.5
Nurses	9.6	9.8	9.8	9.8
Nurse Aides	0.0	8.5	0.8	0.8
Nursing Home Administrators	0.7	0.8	0.7	0.7
Optometrists	0.6	0.7	1.3	1.3
Outfitters	1.2	1.2	2.3	2.3
Passenger Tramways	2.2	2.3	7.6	7.6
Pharmacists	7.8	7.6	0.7	0.7
Physical Therapists	0.7	0.7	4.5	4.5
Plumbers	3.6	7.6	7.6	8.6
Podiatrists	0.6	0.6	0.6	0.6
Professional Counselors	0.6	0.5	0.5	0.5
Psychologists	1.2	2.3	2.3	2.3
Social Workers	0.7	1.7	1.7	1.7
Veterinarians	0.6	0.7	0.7	0.7
Total	116.5	131.5	127.5	129.0 a/

a/ Includes 0.5 FTE appropriated by S.B. 91-95.

Comparative Data

Investigations:

Cases Received	1,901	2,392	2,552	2,645
Licenses Revoked	29	35	35	35

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Boards:				
Examinations	24,271	34,428	27,601	28,718
New Licenses	10,824	18,476	15,751	15,861
License Renewals	81,451	94,556	81,898	104,015
Inspections	32,799	32,410	30,458	32,105

Explanation

The appropriation adds 1.0 FTE to handle workload growth in the pharmacy, optometry, and veterinary medicine boards. S.B. 91-95 adds 0.5 FTE for licensing of dental hygienists. The increase in cash funds is due to increased indirect cost assessments and support for the added FTE. No vacancy savings factor was applied.

DIVISION OF SECURITIES

The Division of Securities, cash funded from fees assessed regulated entities, is responsible for regulating the state's securities industry. This involves registration of all nonexempt securities offered for sale in the state, licensing persons who engage in the distribution of securities, and investigating complaints and maintaining general surveillance of broker-dealer activities and sales promotions. The Division has the authority to bring criminal, civil, and administrative actions.

Operating Budget

Total - Cash Funds	\$	742,087	\$	705,026	\$	1,015,004	\$	1,213,543	a/
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a/ Includes \$156,969 appropriated by S.B. 91-159, for which the Governor's veto is in question.

FTE Overview

Administrators	4.5	4.5	6.0	7.0
Examination Section	3.9	3.9	5.3	5.3
Enforcement Section	7.6	7.6	9.7	10.7
Total	<u>16.0</u>	<u>16.0</u>	<u>21.0</u>	<u>23.0</u> a/

a/ Includes 2.0 FTE appropriated by S.B. 91-159, for which the Governor's veto is in question.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Comparative Data

Investigations:

File Carryovers	308	384	498	567
New Files Opened	173	191	209	227
Files Closed	97	77	140	120

Legal Actions:

Administrative	9	8	20	28
Civil	32	64	54	63
Criminal	39	28	37	40

Explanation

The appropriation includes the addition of 2.0 FTE appropriated by S.B. 91-159 for the regulation of municipal bonds. The legality of the Governor's veto of this legislation is now in question. No vacancy savings factor was applied.

ACCOUNTABILITY MEASURES

EXECUTIVE DIRECTOR'S OFFICE

Dollar savings and number of people served by the Small Business Information Center.
Rules reviewed, hearings held.

ADMINISTRATIVE SERVICES

Continue current automation projects and report on the status of each project.
Information Systems Section - provide all mandatory training and systems assistance requested.

DIVISION OF BANKING

Completion of all statutorily required exams and follow-up on troubled institutions.
Report on the status of the automated monitoring program.

DIVISION OF CIVIL RIGHTS

Meet goals to increase timeliness and efficiency in handling of cases as detailed in the Division's FY 1991-92 budget document.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

DIVISION OF FINANCIAL SERVICES

Reduce the number of problem credit unions.

DIVISION OF INSURANCE

Perform all company examinations according to risk-based schedule.

PUBLIC UTILITIES COMMISSION

Increase utility finance and management audits from 36% every two years to 100% every two years.

Perform follow-up inspections on all violations found.

Continue to assess impact of civil penalties.

DIVISION OF REGISTRATIONS

Streamline complaint processing to reduce length of time from receipt of case to disposition (closure or sent to Attorney General's Office).

DIVISION OF SECURITIES

Target resources to problem areas.

NEW LEGISLATION

S.B. 91- 12 Provides for the continuation of the State Board of Veterinary Medicine.

S.B. 91- 95 Revises licensing requirements for dental hygienists who are also licensed by other states. Appropriates \$17,317 from cash funds and 0.5 FTE to the Division of Registrations for the implementation of this act.

S.B. 91- 99 Appropriates \$102,545 from the General Fund to the Division of Racing Events for FY 1990-91, and \$1,704,900 from the General Fund for FY 1991-92 to monitor and regulate additional racing events as allowed in this act.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

- S.B. 91- 159 Establishes regulation and monitoring of the issuance of bonds by special districts and county improvement districts by the Division of Securities. Appropriates \$156,969 from cash funds and 2.0 FTE for the implementation of this act. The legality of the Governor's veto of this legislation is now in question.
- S.B. 91- 218 Appropriates \$224,701 from the General Fund and \$288,900 from cash funds to the Division of Insurance to perform workers' compensation studies.
- H.B. 91-1066 Creates an impaired peer health assistance program for pharmacists. Appropriates \$55,400 from cash funds to the Division of Registrations for the implementation of this act.
- H.B. 91-1107 Implements changes in the mechanism for funding the Real Estate Recovery Fund and changes how claims may be paid out of the Fund.
- H.B. 91-1136 Continues the licensing program for physical therapists.
- H.B. 91-1168 Provides for the regulation of various health care insurance providers for small employer groups. Appropriates \$34,000 from the General Fund and 1.0 FTE to the Division of Insurance for the implementation of this act.
- H.B. 91-1197 Makes changes in the regulations governing formulation and operation of mutual insurance companies and provides for a reduction in premium tax rates.
- H.B. 91-1202 Changes and consolidates fees paid by persons and entities licensed, authorized or admitted to conduct the insurance business by the Division of Insurance.
- H.B. 91-1303 Provides for insurance reimbursement for outpatient services furnished by a licensed clinical social worker for conditions arising from mental illness. Appropriates \$8,090 from cash funds to the Division of Registrations for the implementation of this act.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

DEPARTMENT OF REVENUE

The Department is responsible for the collection of all state taxes and the enforcement of state tax law, through the Taxation and Compliance Division. In addition, the Department collects most of the state's local government sales taxes. The Ports of Entry Division enforces truck weight and safety requirements and compliance with the state's registration tax laws. The Motor Vehicle Division is responsible for motor vehicle registrations and titles and implementation of the state's driver's license and motor vehicle laws. Three motor vehicle-related special purpose programs are supervised by the Motor Vehicle Division: the automobile dealers and salesmen license program, the vehicle emission and inspection program, and the distributive data processing program which is establishing a unified computer system for county motor vehicle registration and title processing. Another responsibility of the Department is the collection of alcohol excise taxes and the regulation of alcoholic beverage wholesalers under the direction of the Liquor Enforcement Division. The Lottery Division operates the State Lottery. Centralized computer services are provided to all divisions by the Information and Support Services Division. The Executive Director's Office is responsible for the overall supervision and direction of the Department.

For FY 1991-92, the revised Long Bill format grants lump-sum appropriations to each division and program to give flexibility to the Department via a Memorandum of Understanding. In exchange for this flexibility, the Department's savings in General Fund, Highway Users Tax Fund, and other cash funds will be used to fund priority projects for the Department. Footnote 111 specifies the intent of the Memorandum and requires the Department to maintain accounting records based on the previous line-item format. In addition, a new Reinvestment Reserve line item is created to allow the Department to set aside funds for larger reinvestment savings projects.

Operating Budget

Executive Director	\$	9,206,156	\$	8,548,656	\$	9,921,151	\$	11,381,477
Information and Support Services		12,593,659		12,659,046		13,332,808		14,774,875
Motor Vehicle		11,526,864		11,377,381		12,052,393		12,285,051
Ports of Entry		4,911,183		4,520,869		4,723,351		4,897,642
Special Purpose		7,508,495		9,095,213		9,680,659		10,149,742
Taxation and Compliance		8,117,245		7,773,347		9,616,016		9,909,088
Taxpayer Service		3,054,138		3,040,122		3,331,001		3,449,760
Liquor Enforcement		848,142		954,335		940,227		1,015,713
Lottery		17,772,436		18,721,722		23,269,552		17,759,510
GRAND TOTAL	\$	75,538,318	\$	76,690,691	\$	86,867,158	\$	85,622,858
General Fund		22,257,265		22,092,584		25,530,976		27,300,567 a/
Cash Funds		52,450,763		53,389,744		59,930,827 b/		56,882,429 c/
Federal Funds		830,290		1,208,363		1,405,355		1,439,862 d/

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

- a/ Reduced \$62,628 pursuant to H.B. 91-1026.
- b/ Includes \$57,948 appropriated by S.B. 91-149.
- c/ Includes \$68,479 appropriated by S.B. 91-74; \$53,490 appropriated by S.B. 91-149; \$173,288 appropriated by S.B. 91-245; \$22,768 appropriated by H.B. 91-1062; \$11,550 appropriated by H.B. 91-1245; \$19,651 appropriated by H.B. 91-1319; and reduced \$154,131 pursuant to H.B. 91-1026.
- d/ Reduced \$3,988 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	1,451.1	1,421.1	1,528.7	1,508.3 a/
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- a/ Includes 1.8 FTE appropriated by S.B. 91-74; 0.3 FTE appropriated by H.B. 91-1245; and 0.5 FTE appropriated by H.B. 91-1319.

EXECUTIVE DIRECTOR'S OFFICE

The office is responsible for the administration and fiscal management of the Department. It provides leadership, planning, research, analysis and administrative support for the various programs of the Department. It also includes the tax conferee section which handles tax assessment appeals and the motor vehicle hearing section which conducts hearings on driver's license suspensions, revocations, implied consent actions, financial responsibility actions and other related motor vehicle actions.

Operating Budget

General Fund	\$ 2,302,376	\$ 2,358,549	\$ 3,038,627	\$ 3,292,132 a/
Cash Funds	<u>6,903,780</u>	<u>6,190,107</u>	<u>6,882,524</u>	<u>8,089,345 b/</u>
Highway Users Tax Fund	4,968,367	4,610,378	4,884,381	5,737,760
Other Cash Funds	612,872	536,574	324,350	208,212
Distributive Data				
Processing	151,832	208,436	671,817	790,120
Indirect Costs	1,170,709	834,719	1,001,976	1,353,253
Total	\$ 9,206,156	\$ 8,548,656	\$ 9,921,151	\$ 11,381,477

- a/ Reduced \$62,628 pursuant to H.B. 91-1026.
- b/ Includes \$173,288 appropriated by S.B. 91-245; and reduced \$154,131 pursuant to H.B. 91-1026.

<u>FTE Overview</u>	113.7	118.2	90.8	92.6
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Comparative Data</u>				
Tax Conferee Cases				
Closed	269	300	300	288
Motor Vehicle Hearings	39,110	38,079	42,332	37,188

Explanation

The appropriation includes funding increases associated with the annual salary act and the purchase of additional computer equipment for the statewide motor vehicle registration system administered by the counties. The net FTE increase reflects the addition of 4.0 FTE associated with the Tax Profile Program which have not been previously recognized in the Long Bill appropriation, a 0.2 FTE permanent base reduction as part of the Department's Memorandum of Understanding, and the reallocation of 2.0 FTE to other divisions to reflect current workloads. A 1.4% vacancy savings factor was applied.

Footnote 111 explains the Memorandum of Understanding between the Joint Budget Committee and the Department.

INFORMATION AND SUPPORT SERVICES DIVISION

This division is responsible for the centralized processing of all tax forms, collections and returns from the time of receipt until final document disposition. It is responsible for balancing all collections and depositing all funds in the proper accounts. It handles all outgoing mail and the storage of tax documents. The Division also provides centralized data processing, data entry, computer operation support, system analysis and computer programming services for the Department.

Operating Budget

General Fund	\$ 9,758,332	\$ 10,155,438	\$ 10,377,097	\$ 11,420,144
Cash Funds	<u>2,835,327</u>	<u>2,503,608</u>	<u>2,955,711</u> a/	<u>3,354,731</u> b/
Highway Users Tax Fund	2,602,010	2,160,058	2,351,354	2,716,105
Tourism Promotion Fund	82,636	89,861	89,960	89,960
Trade Name				
Registration Fund	90,506	98,793	101,860	101,860
Driver's License				
Revocation Account	0	35,111	35,318	35,318
Other Cash Funds	60,175	119,785	377,219	411,488
Total	\$ 12,593,659	\$ 12,659,046	\$ 13,332,808	\$ 14,774,875

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

- a/ Includes \$57,948 appropriated by S.B. 91-149.
- b/ Includes \$23,186 appropriated by S.B. 91-74; \$53,490 appropriated by S.B. 91-149; \$7,526 appropriated by H.B. 91-1062; \$11,550 appropriated by H.B. 91-1245; and \$19,651 appropriated by H.B. 91-1319.

<u>FTE Overview</u>	242.6	219.4	255.6	249.2 a/
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- a/ Includes 0.6 FTE appropriated by S.B. 91-74; 0.3 FTE appropriated by H.B. 91-1245; and 0.5 FTE appropriated by H.B. 91-1319.

Comparative Data

Tax Documents Processed	5,445,733	3,829,624	4,466,619	4,560,000
Sales Tax Licenses	30,664	114,549	32,015	120,276
CPU Seconds Used	4,144,980	4,075,177	4,776,310	5,190,000
On-line Transactions (millions)	49.1	51.4	62.3	87.3
On-line Terminals and Printers	669	637	730	910
Data Entry Keystrokes (millions)	300.0	521.8	477.6	525.0

Explanation

The appropriation reflects increased postage and General Government Computer Center expenses. A 7.4 FTE permanent base reduction as part of the Department's Memorandum of Understanding is included in the net FTE reduction. Also included is the elimination of 0.4 FTE for one-time needs associated with H.B. 90-1305, which established an income tax surcharge to fund the Uninsurable Health Insurance Fund. A 2.0% vacancy savings factor is included.

MOTOR VEHICLE DIVISION

This division serves motor vehicle operators and is funded mainly from the Highway Users Tax Fund. Responsibilities include implementation of the state's motor vehicle laws, driver licensing, driver's license control, enforcement of financial responsibility requirements, registration of vehicles, and maintenance of vehicle and license reports.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 329,999	\$ 279,779	\$ 173,096	\$ 182,796
Cash Funds	11,196,865	11,097,602	11,879,297	12,102,255
Highway Users Tax Fund	10,893,915	10,719,488	11,093,265	11,320,658
Other Cash Funds	302,950	378,114	786,032	781,597
Total	\$ 11,526,864	\$ 11,377,381	\$ 12,052,393	\$ 12,285,051

<u>FTE Overview</u>	387.5	394.3	427.7	425.3
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Comparative Data

Drivers' Licenses and ID Cards Issued	848,822	959,382	931,562	986,322
Drivers' Licenses and ID Cards in Force	2,856,474	2,561,206	2,553,748	2,553,748
Voter Registrations Processed	149,405	121,204	118,252	118,252

Explanation

The increased appropriation reflects increased salary costs and driver's license production costs. Partially offsetting these increases is the transfer of certain vehicle emission expenses previously included in this division to the Vehicle Emissions Program line item in the Special Purpose section. The FTE reduction includes a 2.7 FTE permanent base reduction as part of the Department's Memorandum of Understanding and the reassignment of 0.3 FTE from the Office of Executive Director. A 2.0% vacancy savings factor is included.

PORTS OF ENTRY DIVISION

The Ports of Entry Division has two primary functions: monitoring overweight trucks and enforcing the compliance of the commercial vehicle registration fee.

Operating Budget

Total - Highway Users Tax Fund	\$ 4,911,183	\$ 4,520,869	\$ 4,723,351	\$ 4,897,642
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>	149.5	137.7	141.1	139.1

Comparative Data

Gross Ton Mile Tax Collections	\$31,247,342	\$21,412,244	N/A	N/A
Ports Cash Collected	\$9,648,656	\$7,384,590	\$6,512,586	\$6,512,586
Trucks Cleared	3,872,974	3,777,234	3,599,959	3,611,623
Trucks Weighed	3,330,532	3,329,333	3,329,333	3,329,333

Explanation

The increased appropriation results from increased continuing salary costs. The 2.0 FTE reduction is a permanent base reduction as agreed to in the Department's Memorandum of Understanding. A 1.8% vacancy savings factor is included.

SPECIAL PURPOSE

The Vehicle Emissions Program licenses and regulates authorized vehicle emissions inspection stations and mechanics and provides waivers for noncomplying automobiles under the Automobile Inspection and Readjustment (AIR) program.

The Motor Vehicle Dealer Licensing Board licenses and regulates automobile dealers and salesmen.

The Traffic Safety Program performs special driver safety data collection and statistical projects with grants from the Department of Highways.

The Data Processing Services Program manages the statewide distributive data processing system which handles motor vehicle registrations and titles at both the state and county levels. In addition, the titles section of this program handles the accounting and documentation of these titles and registrations.

The Commercial Drivers License Program ensures compliance with the nationwide driver's license program for commercial vehicle operators.

The Motor Carrier Safety Assistance Program is a federally-funded Ports of Entry Division program which performs random safety inspections of trucks.

The Nuclear Materials Transportation Permitting Program is a cash-funded Ports of Entry Division program which licenses those operators who haul nuclear materials on Colorado's highways.

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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The Hazardous Materials Permitting Program is a cash-funded Ports of Entry Division program which licenses those operators who carry other, non-nuclear hazardous materials in the state.

The Mineral Audit Program is a cash- and federally-funded Taxation and Compliance Division program which audits mineral lease and royalty payments to the state.

The County Audits Program is a cash-funded Taxation and Compliance Division program which provides sales tax audits for counties, which agree to bear the costs of the audit functions.

The Reinvestment Reserve line item is established to allow Department-wide savings to be used for reinvestment projects over a three-year period.

Operating Budget

General Fund	\$	0	\$	0	\$	18,479	\$	0
Cash Funds		<u>7,058,412</u>		<u>7,886,850</u>		<u>8,256,825</u>		<u>8,709,880</u> a/
Special Purpose								
Accounts		7,058,412		7,886,850		7,834,587		8,187,009
Highway Users Tax Fund		0		0		422,238		522,871
Federal Funds		450,083		1,208,363		1,405,355		1,439,862 b/
Total	\$	7,508,495	\$	9,095,213	\$	9,680,659	\$	10,149,742

a/ Includes \$45,293 appropriated by S.B. 91-74; and \$15,242 appropriated by H.B. 91-1062.

b/ Reduced \$3,988 pursuant to H.B. 91-1026.

FTE Overview

Vehicle Emissions	22.4	28.7	30.9	29.9
Dealer Licensing	22.1	22.6	24.7	24.5
Data Processing	30.3	27.9	30.8	26.2
Titles Program	48.3	43.8	43.5	42.4
Commercial Drivers				
License	N/A	N/A	6.0	6.0
Motor Carrier Safety	9.8	11.5	12.0	12.0
Hazardous Materials	3.6	3.5	4.0	4.0
Mineral Audits	N/A	8.2	10.0	10.0
County Audits	N/A	N/A	2.0	2.0
Total	<u>136.5</u>	<u>146.2</u>	<u>163.9</u>	<u>157.0</u> a/

a/ Includes 1.2 FTE appropriated by S.B. 91-74.

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Comparative Data

Dealer Board Documents				
Processed	23,639	15,186	20,874	20,874
Emission Inspection				
Stations	1,335	1,482	1,482	1,550
Title Applications	1,149,950	1,076,482	1,075,000	1,075,000

Explanation

The decreased General Fund appropriation reflects the discontinuation of one-time FY 1990-91 funding for start-up costs relating to the Department's regional service center. A new Reinvestment Reserve line item is included to allow the Department to use savings over a three-year period to fund reinvestment initiatives, and accounts for the net appropriation increase.

Footnote 112 outlines the terms of this new line's use. Savings identified by the Department from General Fund, cash funds, and federal funds appropriations may be transferred into this line item and remain available to fund larger reinvestment projects by the Department. Under this arrangement, Department requests for additional appropriations from the General Assembly will be mostly eliminated.

The FY 1991-92 appropriation includes the following permanent FTE base reductions as part of the Department's Memorandum of Understanding: 3.0 FTE in the Distributive Data Processing unit and 1.0 FTE in the Titles unit. In addition, shifting of existing FTE within the Department results in a 1.0 FTE reduction to the Vehicle Emissions program, a 0.2 FTE reduction to the Motor Vehicle Dealers Licensing Board unit and a 0.1 FTE reduction to the Titles program. The elimination of the one-time needs to implement H.B. 90-1208 accounts for the remaining 2.8 FTE reduction. With the exception of the Titles unit, to which a 1.5% vacancy savings factor was applied, no vacancy savings factors were included.

TAXATION AND COMPLIANCE DIVISION

This division is responsible for the enforcement of state tax laws, including tax account audits, tax enforcement procedures, assessments of unpaid taxes and local district sales tax collections. Major areas of responsibility are the field and office audit sections. The compliance area was created in FY 1986-87 to be responsible for oversight of import fees, bonds, checks and licenses. It contacts delinquent taxpayers, executes distraint warrants, seizes and sells property, files liens and garnishes assets of delinquent taxpayers.

Operating Budget

General Fund	\$	6,843,936	\$	6,721,768	\$	8,983,649	\$	9,288,857
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Special Events Permits				
Issued	1,524	1,557	1,600	1,600
Investigations Conducted	1,278	1,112	1,112	1,112

Explanation

Increased salary costs, especially for investigators within the Division, account for the majority of the increased appropriation. Partially offsetting these greater costs is a 0.1 FTE permanent base reduction as part of the Department's Memorandum of Understanding. No vacancy savings factor is included.

STATE LOTTERY DIVISION

This division operates and supervises the State Lottery authorized by Section 2 of Article XVII of the State Constitution and by S.B. 119, 1982 Session. The Division has four offices located in various communities of the state to provide contact with and supervise retail lottery outlets. Funds generated from lottery sales are distributed to the state for capital construction projects, to the Division of Parks and Outdoor Recreation, and to the Conservation Trust Fund from which funds are distributed to counties and municipalities for park, recreation and open-space purposes. Beginning in FY 1988-89, the Division began operating an electronic lotto game, the proceeds of which are dedicated to the construction of additional correctional facilities until FY 1999-2000.

Operating Budget

Total - Lottery Cash Fund	\$ 17,772,436	\$ 18,721,722	\$ 23,269,552	\$ 17,759,510
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<u>FTE Overview</u>	126.2	113.2	112.0	113.0
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Comparative Data

Instant Ticket				
Sales (millions)	\$61.9	\$80.1	\$74.8	\$76.8
Lotto Sales (millions)	\$17.0	\$60.1	\$55.7	\$88.7
Retail Lottery Outlets	2,762	2,667	2,600	2,667
Total Net Proceeds to State (millions)	\$18.5	\$40.9	\$37.1	\$51.1

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Explanation

The appropriation includes the off-budget move of vendor fees for the Lotto game; this expense has been included in prior years' appropriations. An additional \$600,000 for marketing expenses and 1.0 FTE are included as a result of the planned introduction of a new on-line game in FY 1991-92. A 1.0% vacancy savings factor is included.

Footnote 113 requests a report from the Division concerning its marketing expenditure effectiveness.

ACCOUNTABILITY MEASURES

OFFICE OF THE EXECUTIVE DIRECTOR

Workload Measures: Number of tax conferee cases closed
 Number of motor vehicle hearings

INFORMATION AND SUPPORT SERVICES DIVISION

Workload Measures: Number of tax documents processed
 Number of sales tax licenses issued
 Keystroke volume

Efficiency/Effectiveness

Measures: Length of time to process income tax refund
 Percent of income tax refunds processed within statutory deadlines
 Percent of all money deposited on day received

MOTOR VEHICLE DIVISION

Workload Measure: Number of drivers' licenses and ID cards issued
 Number of driver control documents processed
 Number of voter registrations processed

Efficiency/Effectiveness

Measures: Number of drivers' licenses/ID cards/voter registrations issued per FTE
 Percent of drivers' licenses customers entering process within 15 minutes

PORTS OF ENTRY

Workload Measures: Number of vehicles cleared and weighed
 Total cash collected

Efficiency/Effectiveness

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

Measures: Number of vehicles weighed per FTE
Percent of trucks overweight at fixed and mobile ports

SPECIAL PURPOSE

Workload Measures: Number of automobile dealer investigations conducted
Number of licensed emissions stations
Number of vehicle title applications processed

Efficiency/Effectiveness

Measures: Number of automobile dealer documents processed per FTE
Percent of emissions stations inspected every 60 days
Number of vehicle title applications processed per FTE

TAXATION AND COMPLIANCE DIVISION

Workload Measures: Number of audits conducted
Number of garnishments and liens filed

Efficiency/Effectiveness

Measures: Average audit assessment
Number of field audits completed per FTE
Percent of field audit-assessed dollars collected

TAXPAYER SERVICE DIVISION

Workload Measure: Number of income tax refunds processed
Number of telephone and walk-in contacts

Efficiency/Effectiveness

Measures: Percent of telephone calls answered correctly
Percent of refunds issued within allotted time
Number of income tax refunds processed per FTE

LIQUOR ENFORCEMENT DIVISION

Workload Measure: Number of investigations and training classes conducted
Number of licenses and special events permits issued

Efficiency/Effectiveness

Measures: Percent of hearings resulting in administrative sanctions

STATE LOTTERY DIVISION

Workload Measure: Total sales
Number of retail accounts

Efficiency/Effectiveness**Measures:**

- Net proceeds available for distribution
- Percent of administrative costs to sales
- Percent of tickets unsold
- Percent of sales forecast achieved
- Percent of claims processed within 24 hours

NEW LEGISLATION

- S.B. 91- 2 Expands the duties and responsibilities of the Department in overseeing the administration of the national commercial driver's license program and authorizes a fee increase.
- S.B. 91- 74 Provides that certain individuals can request confidentiality of certain state records. Appropriates \$68,479 and 1.8 FTE from the Highway Users Tax Fund and the Distributive Data Processing account for implementation costs.
- S.B. 91- 149 Establishes the Colorado Limited Gaming Control Commission and the Division of Gaming within the Department to oversee the regulation of limited gaming in the state as authorized by Section 9 of Article XVIII of the state constitution. Appropriates \$946,122 of General Fund to the Limited Gaming Fund for start-up costs incurred until sufficient revenue is generated via taxes and fees collected by the Division to cover operating costs. As required in the amendment, this appropriation must be repaid from deposits into the Fund before distributions can occur to the state, counties, and cities. From the Limited Gaming Fund, the legislation appropriates \$57,948 in FY 1990-91 and \$53,490 in FY 1991-92 for implementation costs incurred by the Information and Support Services Division. Division of Gaming expenses are not subject to appropriation by the General Assembly.
- H.B. 91- 1024 Authorizes joint ports of entry agreements with contiguous states.
- H.B. 91- 1046 Exempts aircraft component parts from sales and use taxes.
- H.B. 91- 1062 Requires that motor vehicles registered as collectors' items obtain an emission control certificate. Appropriates \$22,768 from the Automobile Inspection and Adjustment (AIR) account, the Highway Users Tax Fund, and the Distributive Data Processing account for implementation costs.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

- H.B. 91- 1182 Exempts the machinery, tools, and equipment used or consumed in enterprise zones for the repair, remodeling, or maintenance of aircraft, aircraft engines, or other aircraft component parts from sales and use taxes.
- H.B. 91- 1245 Grants income tax credits to purchasers of equipment used in connection with the manufacture of products composed of recycled waste and requires the Department to prepare a report illustrating the impact of these credits. Appropriates \$11,550 and 0.3 FTE from grants received from the Colorado Office of Energy Conservation or from any other state agency for implementation costs.
- H.B. 91- 1319 Authorizes an income tax "check-off" to fund grants to individuals on active duty in Operation Desert Storm. Authorizes a transfer of up to \$19,651 from the General Fund to the Operation Desert Storm Active Duty Military Fund. This transfer must be repaid before grants authorized by this legislation can be distributed. Appropriates \$19,651 from cash funds and 0.5 FTE for implementation costs.

1988-89

1989-90

1990-91

1991-92

ActualActualAppropriationAppropriation

DEPARTMENT OF SOCIAL SERVICES

The Department of Social Services is charged with the administration or supervision of all public assistance and welfare activities of the state, including assistance payments, food stamps, social services, medical assistance, child welfare services, rehabilitation, and programs for the aging and for veterans.

The Department receives federal funds to support the majority of its functions and programs. The General Assembly accepts no obligation for costs incurred by or claimed against nonappropriated federally-funded programs. Furthermore, the General Assembly accepts no obligation directly or indirectly for support or continuation of nonstate-funded programs or grants where no direct or indirect contribution is required.

Operating Budget

Departmental and Welfare

Administration	\$ 14,125,572	\$ 18,329,723	\$ 16,515,591	\$ 21,074,729
County Administration	75,860,233	80,502,473	82,554,257	89,460,602
Assistance Payments	140,103,859	127,795,013	140,071,945	148,987,824
Child Welfare	47,896,258	52,700,624	57,269,179	61,749,764
Day Care	13,568,020	12,330,215	17,772,429	22,490,480
Medical Assistance				
Division	506,319,766	599,510,338	701,784,013	739,292,325
Special Purpose				
Welfare Programs	42,180,450	52,640,550	48,695,219	51,949,443
Services for the Aging	8,416,297	9,227,660	8,652,784	8,854,697
State Nursing Homes	9,554,083	10,239,982	11,009,475	10,902,036
Rehabilitation Division	29,436,352	28,952,139	31,867,820	32,367,898
GRAND TOTAL	\$ 887,460,890	\$ 992,228,717	\$ 1,116,192,712	\$ 1,187,129,798
General Fund	357,134,565	405,057,486	447,379,402	465,915,594 a/
Cash Funds	87,151,384	85,820,144	83,630,323	89,051,575 b/
Federal Funds	443,174,941	501,351,087	585,182,987	632,162,629 c/

a/ Includes \$303,005 appropriated by S.B. 91-56; and reduced \$70,376 pursuant to H.B. 91-1026.

b/ Includes \$155,157 appropriated by S.B. 91-245; \$17,297 appropriated by H.B. 91-1002; \$1,000,000 appropriated by H.B. 91-1335; and reduced \$32,327 pursuant to H.B. 91-1026.

c/ Includes \$362,941 appropriated by S.B. 91-56; \$1,000,000 appropriated by H.B. 91-1335; and reduced \$97,608 pursuant to H.B. 91-1026.

FTE Overview

3627.0

3662.5

3924.4

3935.6

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

DEPARTMENTAL AND WELFARE ADMINISTRATION

Administrative and supervisory functions performed by the Department include accounting, internal auditing, personnel, quality control, and program supervision. Program planning and oversight are provided for income and food assistance, children and family services, aging and adult services, vocational rehabilitation, medical assistance, and veterans affairs.

Operating Budget

General Fund	\$	8,672,475	\$	10,733,886	\$	9,160,646	\$	11,530,968	a/
Cash Funds		<u>471,812</u>		<u>1,431,551</u>		<u>1,439,452</u>		<u>2,264,825</u>	b/
Indirect Cost Recoveries		81,621		81,621		100,708		98,021	
Other Cash Funds		305,393		1,229,915		984,834		1,798,841	
Third Party Recoveries		54,658		73,532		73,532		73,532	
Local Cash Funds		29,748		30,926		33,889		32,015	
Child Abuse Registry									
Fees		392		15,557		50,616		72,183	
Child Care Licensing									
Fund		0		0		195,873		190,233	
Federal Funds		<u>4,981,285</u>		<u>6,164,286</u>		<u>5,915,493</u>		<u>7,278,936</u>	c/
Title XX Block Grant		1,084,047		1,084,047		1,084,047		1,084,047	
Indirect Cost Recoveries		1,763,901		1,377,117		1,882,534		2,294,860	d/
Other Federal Funds		2,133,337		3,703,122		2,948,912		3,900,029	
Total	\$	14,125,572	\$	18,329,723	\$	16,515,591	\$	21,074,729	

a/ Includes \$17,080 appropriated by H.B. 91-1002; and reduced \$70,376 pursuant to H.B. 91-1026.

b/ Includes \$155,157 appropriated by S.B. 91-245; \$21,567 appropriated by H.B. 91-1002; and reduced \$32,327 pursuant to H.B. 91-1026.

c/ Reduced \$97,608 pursuant to H.B. 91-1026.

d/ Includes the following amounts by source:

Title XIX (Medicaid)	\$	310,013
Title IV-A (AFDC)		30,471
Title IV-D (Child Support		
Enforcement)		10,702
Food Stamps Administration		425,717
Vocational Rehabilitation		905,403
Social Security Disability		
Determination		181,650
Other Sources		430,904
Total	\$	<u>2,294,860</u>

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>	226.1	230.7	243.0	262.4 a/

a/ Includes 0.4 FTE appropriated by H.B. 91-1002.

Comparative Data

Field Audits:

Nursing Homes	42	45	40	50
County Departments	53	15	23	32
Special Audits	5	4	8	4

Cases Investigated

Recoveries	16	35	40	45
	\$207,351	\$279,375	\$300,239	\$275,000

Personnel Transactions:

State System	2,200	2,615	3,500	3,500
Merit System	4,917	5,280	5,492	5,500

Child Support Enforcement Collections:

AFDC (millions)	\$18.0	\$19.7	\$21.5	\$21.5
Non-AFDC (millions)	\$24.3	\$28.6	\$33.6	\$39.5
AFDC Cases Closed Due to Child Support Enforcement	1,329	1,473	1,606	1,750

Explanation

The Long Bill appropriation adds 19.0 FTE to Departmental and Welfare Administration as a result of the following: a reduction of 4.0 FTE for personal services as the positions have not been filled and cannot be filled within the current appropriation; a reduction of 3.0 FTE in the planning and budgeting unit; and the addition of 26.0 FTE for a new line item for foster care review. The foster care review staff will implement a statewide program to review out-of-home and alternative foster care placements made by county departments of social services. The General Fund appropriation for this line is expected to be offset by increased federal funding for County Administration and Child Welfare.

The appropriation also includes funding for an independent study of residential child care facilities. H.B. 91-1002 appropriates \$17,080 from the General Fund, \$21,567 from the Central Child Abuse Registry Cash Fund, and 0.4 FTE to Departmental and Welfare Administration for the purposes of improving child abuse reporting. A 2% vacancy savings factor was applied.

Footnote 114 states that the General Assembly expects the State Board of Social Services to take appropriate action to ensure that the appropriations for certain programs are not overexpended.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Footnote 115 requests the Department to contract for an independent study on residential child care facilities. The study is to review the reimbursement methodologies of residential child care facilities in Colorado by the Departments of Social Services, Institutions, and Education.

Footnote 116 requests that the Department provide a report to the Joint Budget Committee on the success of the foster care review project in increasing the number of children who are eligible for Title IV-E funding, determining appropriateness of placement, increasing collection of parental fees, and identifying any reduction in the length of stay for out-of-home placement.

COUNTY ADMINISTRATION

The county departments of social services serve as agents of the state Department in the administration of public assistance, welfare and social services activities in accordance with state statutes, rules, and regulations.

Operating Budget

General Fund	\$ 18,952,493	\$ 21,379,200	\$ 23,165,516	\$ 28,323,777 /a
Cash Funds -				
County Funds	16,933,197	19,311,854	13,857,635	15,225,170 /b
Federal Funds	<u>39,974,543</u>	<u>39,811,419</u>	<u>45,531,106</u>	<u>45,911,655</u>
Title XX Block Grant	23,443,558	23,301,101	23,301,101	23,112,290
Title XIX (Medicaid)	2,443,644	2,026,555	3,525,139	3,797,029
Title IV-A (AFDC)	6,066,433	5,312,972	4,980,611	5,418,557
Title IV-B (Child Welfare)	2,394,152	2,768,353	2,620,727	2,620,727
Title IV-C (WIN Program)	588,128	588,128	0	0
Title IV-D (Child Support Enforcement)	952,802	832,543	1,045,657	1,126,306
Title IV-E (Adoption and Foster Care)	1,521,141	2,228,939	2,481,210	2,924,260
Food Stamp Administration	2,564,685	2,652,828	3,331,895	3,588,878
Low Income Energy Assistance Block Grant	0	100,000	100,000	100,000
Title IV-F (JOBS)	0	0	3,139,493	3,223,608
Other Federal Funds	0	0	1,005,273	0

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Total	\$ 75,860,233 \$	80,502,473 \$	82,554,257 \$	89,460,602

a/ Reduced \$17,080 pursuant to H.B. 91-1002.

b/ Reduced \$4,270 pursuant to H.B. 91-1002.

<u>FTE Overview</u>	2,281.9	2,268.1	2,485.3	2,468.7
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Comparative Data

Assistance Payments:

Avg. Monthly Caseload	90,548	93,409	104,439	110,000
FTE	758.0	710.6	886.1	890.5
Cases per FTE	119.5	131.5	117.9	123.5
Error Rate	3.5%	3.0%	3.0%	3.0%

Food Stamps:

Avg. Monthly Caseload	58,272	60,927	66,369	68,000
FTE	213.0	196.6	216.9	218.2
Cases per FTE	273.6	309.9	306.0	311.6
Error Rate	5.3%	6.0%	6.0%	6.0%

Social Services:

Avg. Monthly Caseload	34,900	34,816	37,502	38,000
FTE	1,310.9	1,290.9	1,254.9	1,260.0
Cases per FTE	26.6	27.0	29.9	30.2

Case Managers

Avg. Monthly Caseload	0	1,064	5,543	6,000
FTE	0	41.4	127.4	100.0
Cases per FTE	0	25.7	43.5	60.0

Total:

Avg. Monthly Caseload	183,720	190,216	213,853	222,000
FTE	2,281.9	2,239.5	2,485.3	2,468.7
Cases per FTE	80.5	84.9	86.0	89.9

Explanation

The appropriation decreases the staff by 16.6 FTE for County Administration. This reduction in FTE is the combination of three factors: the addition of 18.3 FTE due to the annualization of S.B. 90-204 which is the AFDC-Unemployed Parent program; the reduction of 27.4 FTE case managers; and the transfer of 7.5 FTE from County Administration to the State/District Food Stamp Offices as a result of some households no longer receiving supplemental security income payments in addition to food stamps. The case manager

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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positions were never filled as the counties brought in fewer people at a higher salary level with a higher caseload per case manager. A 3% vacancy savings factor was applied.

Also included within the appropriation is an increase of \$2.6 million from the General Fund to fund county contingency at the full level of projected need. The County Contingency Fund was established to assist counties with high social services costs relative to their assessed valuation.

H.B. 91-1002 reduces County Administration personal services by \$17,822 and line and contractual services by \$3,528. The bill transfers these funds to Departmental and Welfare Administration for the purpose of improving child abuse reporting procedures.

Footnote 116a states that it is the intent of the General Assembly that the Department may access additional dollars above the currently allocated \$3,223,608 in federal funds to the extent that counties are able to provide the state and county match for implementation of the self-sufficiency program.

ASSISTANCE PAYMENTS

This appropriation provides income assistance for low income families, needy disabled, and blind persons.

Operating Budget

General Fund	\$ 48,624,203	\$ 43,538,848	\$ 45,927,916	\$ 46,118,671
Cash Funds	33,171,692	25,156,318	27,065,798	29,429,539
County Funds	25,597,852	25,156,318	27,065,798	29,429,539
Old Age Pension Fund	7,573,840	0	0	0
Federal Funds - Title IV-A	58,307,964	59,099,847	67,078,231	73,439,614
Total	\$ 140,103,859	\$ 127,795,013	\$ 140,071,945	\$ 148,987,824

Comparative Data

Average Monthly Caseload and Payment:

Aid to Families with

Dependent Children (AFDC)

Cases	33,580	33,831	35,616	37,908
Grant Standard a/	\$356.00	\$356.00	\$356.00	\$356.00

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Avg. Monthly Payment	\$294.50	\$294.50	\$297.15	\$300.71
Aid to the Needy Disabled (AND)				
SSI Supplement:				
Cases	8,970	9,176	7,746	6,161
Avg. Monthly Payment	\$25.38	\$30.66	\$38.76	\$49.76
Special Needs:				
Cases	994	b/	N/A	N/A
Avg. Monthly Payment	\$223.30	b/	N/A	N/A
State-Only Grant:				
Cases	3,394	3,556	3,827	3,887
Grant Standard c/ Avg. Monthly Payment	\$229.00 \$185.38	\$229.00 \$175.20	\$229.00 \$176.89	\$229.00 \$176.89
State-Only Home Care:				
Cases	111	b/	N/A	N/A
Avg. Monthly Payment	\$133.52	b/	N/A	N/A
Aid to the Blind (AB)				
SSI Supplement:				
Cases	113	105	79	79
Avg. Monthly Payment	\$34.03	\$34.77	\$40.48	\$51.58
Special Needs:				
Cases	14	b/	N/A	N/A
Avg. Monthly Payment	\$206.39	b/	N/A	N/A
Adult Foster Care (AFC)				
Cases	230	d/	N/A	N/A
Avg. Monthly Payment	\$189.52	d/	N/A	N/A
Old Age Pension (OAP)				
Home Care:				
Cases	3,336	b/	N/A	N/A
Avg. Monthly Payment	\$183.06	b/	N/A	N/A
Adult Foster Care:				
Cases	163	d/	N/A	N/A
Avg. Monthly Payment	\$129.68	d/	N/A	N/A

a/ Standard for one adult and two children.

b/ These programs are now included in the Home Care Allowance program, Medical Assistance Division.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

c/ Standard for one adult.

d/ These programs are now combined into one Adult Foster Care Allowance program and included in the Medical Assistance Division.

Explanation

Aid to Families with Dependent Children (AFDC)

AFDC provides the basic assistance payment grant to families in Colorado. Eligibility for AFDC establishes eligibility for Medicaid, food stamps, maintenance care in foster care, and child care. The appropriation reflects a 6.7% increase in caseload and adds 2,292 new families per month. The grant standard is continued at \$356.00 per month for a family of one adult and two children.

Aid to the Needy Disabled (AND)

Supplemental Security Income (SSI) Colorado Supplement Grant: The program provides financial assistance to eligible individuals whose medically determined disability precludes them from securing or retaining employment for at least 12 months. The appropriation reflects a 20.5% reduction in caseload for FY 1991-92 and a 28.4% increase in the average monthly payment due to a cost of living adjustment by the federal government.

State-Only Grant: The program provides financial assistance to eligible individuals whose medically determined disability precludes securing or retaining employment for a period of at least 6 months. Recipients are not receiving SSI but have applications pending. The appropriation provides for 50 additional recipients per month, a 1.3% increase in caseload. The grant standard is continued at \$229.00 per month.

Aid to the Blind (AB)

Colorado Supplement Grant: The grant provides financial assistance to eligible individuals who are legally blind and unable to secure or retain employment. The appropriation provides for a continuing level of 79 recipients per month. Included in the appropriation are funds for a 27.4% increase in the average monthly payment due to a cost of living adjustment by the federal government.

Burials

This program provides limited reimbursement for burial and funeral expenses to recipients of public financial and medical assistance if the estate of the deceased person is insufficient to pay such expenses and if the persons legally responsible for the support of the deceased are unable to pay such expenses.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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CHILD WELFARE

This appropriation provides intervention services for children in need of protection and for youth in conflict. Funds are included for out-of-home placement, placement alternatives programs, subsidized adoption, emancipation, and child welfare-related child care.

Operating Budget

General Fund	\$ 24,926,833	\$ 28,040,906	\$ 31,101,993	\$ 34,652,316
Cash Funds - County Funds	11,410,847	12,900,326	11,453,836	12,222,158
Federal Funds	11,558,578	11,759,392	14,713,350	14,875,290
Title IV-A	0	0	385,228	403,464
Title IV-B	633,746	461,009	608,635	608,635
Title IV-E	3,850,768	3,945,386	4,288,288	5,533,554
Title XX Block Grant	7,074,064	7,352,997	9,431,199	8,329,637
Total	\$ 47,896,258	\$ 52,700,624	\$ 57,269,179	\$ 61,749,764

Comparative Data

Average Monthly Caseload and Average Monthly Payment per Case:

Out-of-Home Placement	3,733 \$710.42	3,985 \$722.51	4,226 \$734.32	4,382 \$748.95
Subsidized Adoptions	707 \$265.71	731 \$274.15	786 \$277.40	825 \$286.63
Placement Alternatives a/ Child Welfare-Related Child Care	4,789 1,534 \$150.78	4,754 1,117 \$158.81	3,984 1,079 \$156.58	3,433 1,281 \$165.67

a/ Due to the variance in services, costs, and length of time for receiving these services, no monthly cost for placement alternatives is provided.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Explanation

Out-of-Home Placement

This program provides 24-hour temporary or long-term care for children who must live outside their own homes and are in need of protection and/or supervision. Out-of-home placements include family foster care, receiving homes, group homes, transitional homes, and residential child care facilities.

The appropriation includes funding for a 3.7% increase in caseload over the FY 1990-91 appropriation. The appropriation also provides for a 2.2% cost-of-living increase for out-of-home service providers effective January 1, 1992.

There are four footnotes pertaining to Child Welfare services. Footnote 117 requests that the Department continue its efforts to provide outcome data on the effectiveness of its child welfare programs.

Footnote 118 states that the rate increase effective January 1, 1992, be applied only to those providers licensed and serving children as of June 30, 1991.

Footnote 119 provides the Department the flexibility to reallocate out-of-home placement care funds to placement alternatives to encourage the use of placement alternatives.

Footnote 120 specifies that no monthly rate is to be paid to an in-state facility in excess of specified amounts and states exceptions.

Subsidized Adoptions

The appropriation provides funding for a 5% increase in caseload as well as a 2.2% cost-of-living increase for providers beginning January 1, 1992.

Placement Alternatives

These programs serve children who are delinquent, dependent or in conflict with their family or community. Services are provided as an alternative to out-of-home care. The appropriation includes funding for a 6.3% increase in caseload.

Child Welfare-Related Child Care

The appropriation provides funding for an 18.6% increase in caseload, a 7% increase in rates for the infant/toddler age group and a 3.5% rate increase for all age groups effective January 1, 1992. The program is provided as a placement alternative to foster care for those children at risk of out-of-home placement due to abuse, neglect or exploitation.

Case Service Payments and Burials

Case service payments are one-time payments available to meet financial barriers to adoptions which are not covered under public programs and/or from insurance benefits. Burial funds cover burial expenses for

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

children who die while in foster care. The appropriation for each program reflects a continuing level of support.

Community Corrections Placements

This is the first year of funding for this program. The Department of Institutions, with the assistance of the Department of Social Services, is attempting to access federal funds for committed juveniles. The Department of Institutions, Division of Youth Services, has identified a number of juveniles in community programs eligible for Title IV-E funding.

CHILD CARE

The appropriation provides funds for child care services for eligible families during training and employment of adult members.

Operating Budget

General Fund	\$ 4,121,360	\$ 3,084,724	\$ 4,740,768	\$ 6,797,046
Cash Funds-				
County Funds	2,708,047	2,450,841	3,554,486	4,498,095
Federal Funds	6,738,613	6,794,650	9,477,175	11,195,339
Title XX Block Grant	6,738,613	6,091,021	5,570,938	5,570,938
Title IV-A	0	703,629	3,906,237	5,624,401
Total	\$ 13,568,020	\$ 12,330,215	\$ 17,772,429	\$ 22,490,480

Comparative Data

Average Monthly Caseload and Average Monthly Payment per Case:

Employment-Related				
Care	7,279	6,641	11,375	13,786
	\$123.56	\$128.01	\$129.78	\$135.95

Explanation

Employment-related care provides child care services for AFDC families participating in work and training programs and employed low-income families. The appropriation reflects a 26.6% increase in caseload due to

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

federal mandates, use, and legislation. The appropriation includes a 7% rate increase for the infant/toddler age group and a 3.5% cost-of-living increase for all age groups effective January 1, 1991.

MEDICAL ASSISTANCE DIVISION

The Medical Assistance Division is responsible for the state's Medicaid program. The program offers a wide range of medical services to eligible recipients, including hospitalization, nursing home care, prescription drugs and physician services. The major groups eligible for Medicaid services are low-income elderly and disabled individuals, pregnant women and low-income families with children.

Operating Budget

General Fund	\$ 243,111,807	\$ 286,663,263	\$ 323,746,122	\$ 328,770,940 a/
Cash Funds	<u>11,497,943</u>	<u>11,545,323</u>	<u>12,557,420</u>	<u>10,650,480</u>
Old Age Pension				
Health and Medical				
Care Fund	10,360,914	9,862,105	10,532,830	10,009,915
County Funds	1,134,429	1,679,659	1,938,128	614,141
Training Fees	2,600	3,559	9,854	10,450
Private Sources	0	0	26,725	15,974
Department of				
Regulatory Agencies	0	0	49,883	0
Federal Funds-				
Title XIX	251,710,016	301,301,752	365,480,471	399,870,905 b/
Total	\$ 506,319,766	\$ 599,510,338	\$ 701,784,013	\$ 739,292,325

a/ Includes \$303,005 appropriated by H.B. 91-56.

b/ Includes \$362,941 appropriated by H.B. 91-56.

FTE Overview

Administration	83.2	82.3	85.8	85.5
Special Purpose	4.0	1.3	10.5	12.5
Medical Programs	18.8	17.8	13.0	13.3
Total	<u>106.0</u>	<u>101.4</u>	<u>109.3</u>	<u>111.3</u>

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Comparative Data</u>				
Average Number of Medicaid Eligibles	154,318	158,323	168,506	172,061
Average Cost per Eligible Person	\$3,281.16	\$2,528.86	\$2,454.34	\$2,945.53
Health Maintenance Organization				
Participants	9,239	8,764	9,488	10,886
Home Care Allowance:				
Average Monthly Cases	N/A a/	5,105	5,555	4,986
Average Monthly Payment	N/A a/	\$190.76	\$190.39	\$190.39
Adult Foster Care:				
Average Monthly Cases	N/A a/	395	410	422
Average Monthly Payment	N/A a/	\$175.08	\$176.03	\$176.03
Claims Processing:				
Total Claims	4,829,015	5,057,170	4,250,502	5,660,000
# Paid within 30 days	4,256,419	5,047,039	4,248,566	5,648,680
% Paid within 30 days	88.14%	99.79%	99.95%	99.80%
Error Rate - Caseload Forecasting				
	N/A	2.2%	2.0%	2.0%

a/ Appropriated under Assistance Payments in FY 1988-89.

Explanation

Administration

The appropriation includes the addition of 2.0 FTE to perform functions associated with the implementation of a federal mandate to purchase employer group health insurance coverage where cost effective. An offsetting reduction equal to the cost of administering this program is taken in medical services in anticipation of the savings. All staff and administrative lines associated with recent legislation are consolidated into one section. A 1.5% vacancy savings factor was applied.

Medical Programs

The appropriation funds medical services for an estimated 167,331 eligible clients. This represents a growth of 2.17% over the FY 1991 appropriation and is based on forecasting methodology developed jointly by staffs of the Department, the Office of State Planning and Budgeting, and the Joint Budget Committee. No provider reimbursement increases are recommended. The reduction in cash funds is the result of the elimination of the 2% county contingency for nursing home care pursuant to S.B. 90-96. The growth in federal funds is due, in part, by the increase in the federal Medicaid match rate.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Growth in the average expenditure per client is due to the fiscal impact of a number of federal mandates from the Omnibus Budget Reconciliation Acts of 1989 and 1990 (OBRA-89, OBRA-90). These mandates are explained in greater detail in Fact Sheet #1 found in the appendix of this report.

The appropriation includes an additional \$14,249,525 over the FY 1990-91 appropriation for increased reimbursements to hospitals as a result of the AMI Hospital lawsuit settlement.

In addition, the Department has agreed to implement a number of cost containment measures which are estimated to produce a savings of \$10,096,865. Corresponding reductions are applied to the appropriate line items.

The appropriation for Home Care Allowance represents a caseload reduction of 569 to reflect projected admissions based on a revised needs assessment screen.

New Legislation

The appropriation identifies several new eligibility groups added as a result of recent legislation, by line item: Services for Pregnant Women and Children; Services for Aid to Families with Dependent Children (AFDC-U); Services for Working Disabled; and Services for Qualified Medicare Beneficiaries. The appropriation is for a continuing level of funding for these groups.

The appropriation for H.B. 1089 (1989 Session), Baby Care Program/Repayment of Hospital Costs, reflects an increase due to the use of General Fund from the Medically Indigent Program to leverage federal funds for increased reimbursements to University Hospital and Denver Health and Hospitals under the disproportionate share mechanism.

Department of Institutions Programs for the Mentally Ill and the Developmentally Disabled

This amount reflects expenditures made in the Department of Institutions' budget for Medicaid-supported programs for the mentally ill and the developmentally disabled.

Footnote 121 states that the average appropriated rate represents reasonable and adequate compensation to efficient providers and charges the Department with ensuring the appropriation is not exceeded.

Footnote 122 states that expenditures for medical programs be recorded only against the Long Bill group total for these services.

SPECIAL PURPOSE WELFARE PROGRAMS

Funds are provided for a number of special purpose programs and for development of program support systems as described below.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 4,442,002	\$ 7,120,081	\$ 5,329,172	\$ 5,442,234
Cash Funds	<u>1,570,094</u>	<u>2,988,124</u>	<u>2,352,049</u>	<u>3,545,786</u> a/
County Funds	924,159	2,484,613	1,346,698	1,359,957
Donated Foods Program	137,588	141,759	141,763	141,763
Colorado Domestic Abuse Program Fund	246,046	272,015	355,692	357,754
Other Cash Funds	262,301	89,737	174,777	1,190,223
Homeless Prevention Fund	0	0	200,000	325,000
Family Support Registry Fund	0	0	40,771	61,875
Disabled Telephone Users Fund	0	0	63,823	88,619
Telephone Assistance	0	0	28,525	20,595
Federal Funds	<u>36,168,354</u>	<u>42,532,345</u>	<u>41,013,998</u>	<u>42,961,423</u> b/
Low Income Energy Assistance Program Block Grant	20,848,533	20,315,977	20,440,101	21,440,101
Refugee and Immigrant Assistance Grants	5,962,906	8,898,581	11,122,035	11,204,963
Food Stamp Administration and Grants	3,621,857	4,309,037	4,582,235	4,809,443
Donated Foods Program	164,727	100,558	186,125	189,754
Title XX Block Grant	280,000	280,000	280,000	280,000
National Center on Child Abuse Grant	156,525	151,754	174,352	212,217
Office of Family Assistance - Client-Oriented Information Network	2,094,251	2,142,768	2,195,229	2,180,152
Title IV-D (Child Support Enforcement)	3,039,555	2,179,971	1,966,031	2,511,367
Job Opportunities and Basic Skills (JOBS)	0	4,153,699	0	0
Title IV-E	0	0	67,890	85,426
Other Federal Funds	0	0	0	48,000
Total	\$ 42,180,450	\$ 52,640,550	\$ 48,695,219	\$ 51,949,443

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
a/ Includes \$1,000,000 appropriated by H.B. 91-1335.				
b/ Includes \$1,000,000 appropriated by H.B. 91-1335.				

FTE Overview

Low Income Energy				
Assistance Block Grant	6.6	6.2	8.5	8.5
Refugee and Immigrant				
Assistance Program	22.0	21.4	28.0	28.0
State/District Food Stamp				
Offices	154.0	150.0	161.9	169.9
Food Stamp Job Search				
Units	9.8	15.3	17.0	17.0
Donated Foods				
Warehouse	9.5	9.5	9.5	9.5
Domestic Abuse Program	0.9	0.6	2.0	2.0
Ute Mountain Ute Project	13.0	13.0	0.0	0.0
Indian Center	1.0	1.0	0.0	0.0
Child Abuse Grant	1.9	1.9	3.0	3.0
Work Incentive Program				
(WIN) Grant	1.9	0.0	0.0	0.0
Interstate Processing of				
Child Support Cases	4.0	6.0	6.0	7.0
Client-Oriented Information				
Network	26.3	26.5	27.0	27.0
Food Stamp System	16.0	15.2	16.0	16.0
Child Support Enforcement				
System	11.0	12.5	18.0	17.0
Child Welfare Eligibility				
and Services Tracking				
System	6.9	6.8	8.0	8.0
Accounting Automation	1.0	0.8	0.0	0.0
State JOBS Program	0.0	41.4	0.0	0.0
Total	<u>285.8</u>	<u>328.1</u>	<u>304.9</u>	<u>312.9</u>

Comparative Data

Low Income Energy Assistance Program:

Households Receiving				
Home Heating				
Assistance	62,897	60,407	61,000	63,000
Households Referred to				
Weatherization Program	62,897	60,407	61,000	63,000

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Average Assistance Per Household	\$243	\$250	\$250	\$250
Refugee and Immigrant Assistance Program:				
Jobs Obtained for				
Refugees	440	435	420	475
Case Management				
Services	1,400	1,375	1,046	1,000
Job Training Clients	139	74	99	82
Health Screens	531	839	1,283	1,330
Health Care (Medicaid)	2,090	1,920	2,678	3,000
English Training				
Clients	568	641	784	800
State/District Food Stamp Offices:				
Avg. Monthly Caseload	22,828	23,585	27,080	30,500
FTE	156.9	150.0	162.4	169.9
Cases per FTE	152.2	157.0	180.1	193.2
Error Rate	11.24%	7.43%	5.50%	N/A
Donated Food Warehouse:				
Average Daily Recipients	530,919	591,025	591,025	591,025
Net Weight of Food Issued (millions of pounds)	31.6	29.1	29.1	29.1
Food Stamp Job Search Units:				
Average Monthly				
Caseload	6,292	8,318	9,506	11,370
Cases Per FTE	691	722	700	785
Program Participants				
Getting Full-Time				
Jobs	4,346	7,311	7,773	8,874
Total Annual Cases	29,136	38,524	44,024	50,260
Domestic Abuse Program:				
Residential Shelters	17	17	17	17
Average Cost Per				
Contract	\$7,166	\$7,632	\$6,815	\$6,815
Non-Residential				
Shelters	20	18	17	17
Average Cost Per				
Contract	\$3,959	\$4,592	\$4,456	\$4,456

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Interstate Processing Of Child Support Cases:				
Cases Reviewed	4,272	5,861	6,974	8,370
Cases Per FTE	2,136	1,953	2,324	2,790
Homeless Prevention Households Served:				
Singles/Couples No Children	N/A	N/A	154	193
Singles/Couples One Child	N/A	N/A	191	238
Singles/Couples Two or More Children	N/A	N/A	389	486
Telephone Assistance Program:				
Individuals Assisted Annually	N/A	N/A	19,000	20,000
Average Assistance Per Month	N/A	N/A	\$7.00	\$7.00
Disabled Telephone Users Program:				
Number of Calls	N/A	87,565	273,390	784,608
Average Length of Call (minutes)	N/A	N/A	5.7	5.0
Average Cost of Call	N/A	\$3.58	\$3.58	\$4.13

Explanation

The appropriation adds 8.0 FTE to the State/District Food Stamp Offices. These positions are transferred from county administration. The transfer is a result of the elimination of the Colorado supplemental public assistance payment for some supplemental security income (SSI) households. The deletion of a public assistance grant defines these cases as non-public assistance cases which are the responsibility of the district offices.

The appropriation for interstate processing of child support cases includes the addition of 1.0 FTE. Funding for the position is provided through a transfer from the automated child support enforcement line. The transfer is a result of new mandatory federal time frames for processing child support cases. The appropriation for the child support enforcement line is reduced by 1.0 FTE as a result of the transfer of funds.

Included within the child support enforcement line is funding for the family support registry, as mandated by S.B. 90-160. The registry provides the following: processing child support payments statewide; procurement of contract services; centralized billing; collections; and the receiving and disbursements of payments. The appropriation includes \$61,875 from cash funds and \$556,875 from federal funds.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

The appropriation for the Homeless Prevention line item is increased by \$125,000 from cash funds; from the income tax check off.

An appropriation is provided for a new line item to provide consultant services for the development of the request for proposal for the Colorado Benefits Management System. The system is an automated eligibility determination and client tracking system. It is anticipated the system will provide: 1) single purpose application for AFDC, adult, Medicaid, and food stamp programs; 2) appropriate Medicaid eligibility for all programs, including Title IV-E children; 3) coordination of self-sufficiency efforts; and 4) uniform interpretations and applications of program policies.

House Bill 91-1335 appropriates \$2.0 million, \$1.0 million from private sources and \$1.0 million from federal funds, to supplement the low-income energy assistance program.

A 2% vacancy savings factor was applied to the State/District Food Stamp Offices and the Client Oriented Information Network program.

Footnote 123 requests that the Department submit a report to the Joint Budget Committee on studies of alternatives to the current State/District Food Stamp Offices distribution system.

Footnote 124 states that the appropriation for the Colorado Benefits Management System is to be used for consultant services to define the request for proposal parameters for the system. The Department is also requested to document and provide a report to the Joint Budget Committee on the projected cost benefits of the system.

Footnote 125 requests that the Disabled Telephone Users Commission provide quarterly reports to the Joint Budget Committee on the financial status of the Disabled Telephone Users Fund. The Commission is also requested to provide a recommendation to the Committee as to the manner in which the dual party relay system should be funded for FY 1992-93, including the monthly charges to be assessed.

AGING AND ADULT SERVICES

The Aging and Adult Services Division supervises programs funded under the federal Older Americans Act.

The Division's responsibilities include review and approval of funding requests, development of the State Plan on Aging, and monitoring of and assistance to area agencies on aging and other service providers. In addition, the Division provides staff support to the Colorado Commission on the Aging, and coordinates the efforts of other state agencies which provide services to Colorado's older population.

The Division does not provide direct services. In accordance with federal requirements, services are provided by 16 area agencies on aging, either directly or through private nonprofit providers.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Operating Budget</u>				
General Fund	\$ 547,252	\$ 627,904	\$ 498,683	\$ 509,461
Federal Funds - Older Americans Act	7,869,045	8,599,756	8,154,101	8,345,236
Total	\$ 8,416,297	\$ 9,227,660	\$ 8,652,784	\$ 8,854,697

FTE Overview

Division Administration	9.1	9.0	7.0	7.0
Colorado Commission on Aging	0.6	0.6	1.0	1.0
Total	9.7	9.6	8.0	8.0

Comparative Data

Senior Community Services				
Employment:				
Positions Established	128	128	127	126
Unsubsidized Placements	25	25	25	26
Support Service				
Recipients	112,856	87,562	92,000	96,500
Nutrition Programs:				
Congregate Meals	1,494,508	1,358,522	1,358,522	1,358,522
Home Delivered Meals	816,874	881,075	909,000	1,065,000

Explanation

The appropriation provides for a continuing level of 8.0 FTE. No vacancy savings factor was applied.

STATE NURSING HOME DIVISION

State Administration

The state administration section is responsible for the oversight of the four state nursing homes and the

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

HomeLake Domiciliary.

Operating Budget

Total - Cash Funds	\$	0	\$	71,012	\$	72,885	\$	148,737
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FTE Overview

State Administrator	0.0	1.0	1.0	1.0
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Comparative Data

State Nursing Homes	4	4	4	4
Nursing Home and Domiciliary FTE	316.2	324.2	352.7	351.1
Capacity (Homes and Domiciliary)	604	599	546	548
Average Daily Census (ADC)	542	502	503	488
Occupancy Rate (ADC divided by capacity)	89.7%	83.8%	92.1%	89.1%
Patients per FTE	1.7	1.6	1.4	1.4

Explanation

The appropriation provides for a continuing level of 1.0 FTE. The appropriation also contains a new capital outlay line for the purchase of capital outlay items at each of the four state-run nursing homes to be allocated by the state nursing home administrator. No vacancy savings factor was applied.

Footnote 128 states that the capital outlay appropriation should be utilized immediately in order to purchase the requested items, and that any unexpended balance in this line will be reviewed during the supplemental process.

Footnote 126 states that it is the intent of the General Assembly that only those FTE located in the Administration section be allowed to serve all four state nursing home facilities. The FTE assigned to specific nursing homes are not to be assigned to other nursing homes without specific authorization by the General Assembly.

Footnote 127 states that the state nursing home administrator submit staffing standards for each of the state nursing homes no later than October 1, 1991.

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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Trinidad State Nursing Home

Trinidad State Nursing Home was opened in 1957 to alleviate regional overcrowding in public and private nursing care facilities. The home services qualified Coloradans over 60 years of age.

Operating Budget

Total - Cash Funds	\$ 3,585,675	\$ 3,863,635	\$ 3,943,070	\$ 4,021,082
Medicaid	2,249,669	2,526,889	2,662,454	2,734,336
Other Patient Fees	1,336,006	1,336,746	1,280,616	1,286,746

FTE Overview

Administration/Support	9.0	9.0	9.5	9.5
Nurses/Therapists	77.7	77.7	85.6	85.6
Food Service	15.0	16.0	18.0	18.0
Custodial/Maintenance	17.5	17.5	19.2	19.2
Pharmacists	1.0	1.0	1.8	1.8
Total	120.2	121.2	134.1	134.1

Comparative Data

Capacity	226	226	226	226
Avg. Daily Census (ADC)	205	192	182	186
Occupancy Rate (ADC divided by capacity)	90.7%	85.0%	80.5%	82.3%
Patients per FTE	1.7	1.6	1.4	1.4

Explanation

The appropriation provides for a continuing level of 134.1 FTE. No vacancy savings factor was applied. The home is a service provider and any vacancy savings realized is expended for temporary help.

Homelake State Veterans Nursing Home

The Homelake nursing home opened a new 60-bed skilled nursing care facility in April 1990 and is no longer utilizing an older 38-bed facility. The Homelake nursing home is a state-operated veterans facility which

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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gives preference to veterans but also accepts non-veterans if space is available. Homelake receives a per diem benefit for veterans from the federal Veterans Administration if its population consists of at least 75% veterans.

Operating Budget

Cash Funds	\$	<u>660,966</u>	\$	<u>595,683</u>	\$	<u>1,033,307</u>	\$	<u>1,035,532</u>
Medicaid		53,817		200,423		330,821		460,676
Other Patient Fees		607,149		395,260		702,486		574,856
Federal Funds - Veterans Administration		197,689		220,373		278,965		378,100
Total	\$	<u>858,655</u>	\$	<u>816,056</u>	\$	<u>1,312,272</u>	\$	<u>1,413,632</u>

FTE Overview

Administration/Support	3.5	3.5	3.0	2.7
Nurses/Therapists	15.7	19.4	28.0	29.9
Food Service	2.3	2.5	4.6	3.0
Custodial/Maintenance	2.0	2.0	4.6	4.6
Total	<u>23.5</u>	<u>27.4</u>	<u>40.2</u>	<u>40.2</u>

Comparative Data

Capacity	38	38	60	60
Avg. Daily Census (ADC)	32	32	52	54
Occupancy Rate (ADC divided by capacity)	84.2%	84.2%	86.7%	90.0%
Patients per FTE	1.4	1.2	1.3	1.3

Explanation

The appropriation provides for a continuing level of 40.2 FTE. No vacancy savings factor was applied. The home is a service provider and any vacancy savings realized is expended for temporary help.

	1988-89	1989-90	1990-91	1991-92
	<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Homelake Domiciliary

The domiciliary units serve residents who require daily services such as meals, housekeeping, personal care, laundry, and access to a physician, but do not require continual medical help or full-time nursing supervision.

Operating Budget

General Fund	\$	309,502	\$	402,951	\$	193,323	\$	204,884
Cash Funds - Patient Fees		387,535		454,994		330,727		231,547
Federal Funds - Veterans Administration		190,243		113,424		135,452		110,261
Total	\$	887,280	\$	971,369	\$	659,502	\$	546,692

FTE Overview

Administration/Support	1.5	1.5	1.8	1.5
Nurses/Therapists	6.5	7.5	3.5	3.2
Food Service	11.3	8.5	4.9	4.9
Custodial/Maintenance	7.0	6.4	5.0	4.0
Total	26.3	23.9	15.2	13.6

Comparative Data

Capacity	120	115	57	42
Avg. Daily Census (ADC)	110	72	57	42
Occupancy Rate (ADC divided by capacity)	91.7%	62.6%	100.0%	100.0%
Patients per FTE	4.2	3.0	3.8	3.1

Explanation

The appropriation includes a reduction of 1.6 FTE in order to coincide with the downsizing of the census from an average of 57 residents in FY 1990-91 to 42 in FY 1991-92. Footnote 128a states that the Domiciliary should work with the local department of social services in order to help identify sources to assist them with maintenance of the grounds.

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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The decrease in the General Fund and cash funds is due to the drop in census. No vacancy savings factor was applied. The home is a service provider and any vacancy savings realized is expended for temporary help.

Colorado State Veterans Nursing Home - Florence

The Florence facility is a 120-bed skilled care nursing home primarily for veterans. Like Homelake, Florence qualifies for a Veterans Administration subsidy if at least 75% of its residents are veterans.

Operating Budget

Cash Funds	\$ 1,748,534	\$ 1,577,303	\$ 1,818,507	\$ 1,768,610
Medicaid	116,918	112,302	132,507	101,830
Other Patient Fees	1,631,616	1,465,001	1,686,000	1,666,780
Federal Funds - Veterans Administration	818,721	867,680	824,481	757,976
Total	\$ 2,567,255	\$ 2,444,983	\$ 2,642,988	\$ 2,526,586

FTE Overview

Administration/Support	4.9	5.0	5.0	5.0
Nurses/Therapists	60.9	57.6	61.0	61.0
Food Service	9.4	9.4	9.0	9.0
Custodial/Maintenance	9.2	9.5	10.0	10.0
Pharmacist	0.0	1.0	1.0	1.0
Total	84.4	82.5	86.0	86.0

Comparative Data

Capacity	120	120	120	120
Avg. Daily Census (ADC)	116	116	116	110
Occupancy Rate (ADC divided by capacity)	96.7%	96.7%	96.7%	91.7%
Patients per FTE	1.4	1.4	1.4	1.3

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Explanation

The appropriation provides for a continuing level of 86.0 FTE. No vacancy savings factor was applied. The home is a service provider and any vacancy savings realized is expended for temporary help.

State Veterans Nursing Home at Rifle

The Rifle Nursing Home is a 100-bed facility designed to care for patients in a skilled nursing care setting. Like the homes at Florence and Homelake, the priority is to provide services for veterans.

Operating Budget

Cash Funds	\$	1,267,872	\$	1,555,328	\$	1,780,616	\$	1,706,433
Medicaid		298,471		359,348		383,191		324,000
Other Patient Fees		969,401		1,195,980		1,397,425		1,382,433
Federal Funds - Veterans Administration		387,346		517,599		598,142		538,874
Total	\$	1,655,218	\$	2,072,927	\$	2,378,758	\$	2,245,307

FTE Overview

Administration/Support	4.3	5.0	5.0	5.0
Nurses/Therapists	40.6	44.8	50.5	50.5
Food Service	8.0	8.0	10.1	10.1
Custodial/Maintenance	8.9	11.3	11.6	11.6
Total	61.8	69.1	77.2	77.2

Comparative Data

Capacity	100	100	100	100
Avg. Daily Census (ADC)	79	90	96	96
Occupancy Rate (ADC divided by capacity)	79.0%	90.0%	96.0%	96.0%
Patients per FTE	1.3	1.3	1.2	1.2

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

Explanation

The appropriation provides for a continuing level of 77.2 FTE. No vacancy savings factor was applied. The home is a service provider and any vacancy savings realized is expended for temporary help. Footnote 129 details the repayment plan for the home to repay monies owed to the General Fund from start-up costs. The home will make its third of twenty payments to the General Fund in FY 1991-92.

DIVISION OF REHABILITATION

The primary goal of the Division of Rehabilitation is to enable adults with physical or mental disabilities to live independently and to become employed by providing a range of diagnostic, counseling, and rehabilitation services.

The Division maintains offices around the state for the evaluation, counseling and referral of clients. Most rehabilitation services are provided on a purchase of service basis. The Division provides direct services at its rehabilitation center in Denver, in the business enterprise program, and in the rehabilitation teaching program.

Operating Budget

General Fund	\$ 3,426,638	\$ 3,465,723	\$ 3,515,263	\$ 3,565,297
Cash Funds	<u>1,737,170</u>	<u>1,917,852</u>	<u>2,370,535</u>	<u>2,303,581</u>
Rehabilitation				
Insurance Services				
Program (RISE)	1,144,178	1,244,879	1,436,629	1,299,397
Business Enterprise				
Program	136,339	149,106	155,695	153,199
Other Cash Funds	456,653	523,867	778,211	850,985
Federal Funds	<u>24,272,544</u>	<u>23,568,564</u>	<u>25,982,022</u>	<u>26,499,020</u>
Vocational Rehab-				
ilitation Program	14,592,639	15,459,865	15,130,329	15,240,132
Disability				
Determination				
Services	9,679,905	8,108,699	10,851,693	11,258,888
Total	\$ 29,436,352	\$ 28,952,139	\$ 31,867,820	\$ 32,367,898

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>FTE Overview</u>				
Rehabilitation Program	247.6	251.4	251.0	251.0
Rehabilitation Insurance Services Program (RISE)	29.7	29.6	29.0	29.0
Disability Determination Program	124.0	118.5	140.2	140.2
Total	401.3	399.5	420.2	420.2

Comparative Data a/

Clients Referred	17,646	18,178	19,713	19,910
Active Cases	9,090	93,323	9,954	10,054
Clients Rehabilitated b/	2,365	2,336	2,326	2,349
Cost per Client Rehabilitated c/	\$7,461	\$7,949	\$7,899	\$7,690

a/ Rehabilitation programs only.

b/ Clients employed a minimum of 60 days.

c/ Includes direct and indirect costs.

Explanation

The appropriation provides for a continuing level of 420.2 FTE. The appropriation increases the General Fund and federal funds in order to purchase rehabilitation services for a greater number of clients. Cash funds are decreased as a result of the Division's revenue projections. A 2% vacancy savings factor was applied.

ACCOUNTABILITY MEASURES

DEPARTMENTAL AND WELFARE ADMINISTRATION, COUNTY ADMINISTRATION, SPECIAL PURPOSE WELFARE PROGRAMS

Demographic data - to use as baseline for other comparisons

Employment rate

Average wage at placement and 1 year after

Literacy attainment

Recidivism rate

Reduction in AFDC/Medicaid/Food Stamp caseloads

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

CHILD WELFARE SERVICES

Child Welfare Eligibility Services Tracking (CWEST)

Goal: To provide the state with an automated child welfare system that is on-line in all 63 departments of social services.

Program Measures

Print foster care warrants for foster homes, group homes, RCCFs and child placement agencies.
Produce fiscal subsystem reports for state and county financial management of foster care.
Produce client subsystem and provider subsystem reports for state and county caseload management.

Child Care Licensing

Goal: To help safeguard children when they must be cared for away from their own homes by licensing child care facilities.

Program Measures

Number of applications received
Number of licenses issued, denied
Number of licenses revoked or suspended, and number of probationary licenses issued
Passage and implementation of the regulations

Indian Services

Goal: To provide comprehensive support services to Reservation families and information and referral crisis assistance and counseling to Indians in the Denver metropolitan area.

Program Measures

Increase the average number of families served monthly from 176 to 200.
Increase the average number of individuals served monthly from 375 to 400.
Increase the average number of parent/family participation hours in outreach from 47 to 60.

Child Protection

Goal: To protect children whose physical, mental or emotional well-being is threatened by parents, guardians or custodians and third parties, and to provide services directed toward alleviating that danger in order to protect the health and welfare of the child.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

Program Measures

Time response survey and Central Registry data.

Evaluation of counties performance and corrective actions in response to program reviews and child fatality reviews.

Length of stay in foster care and quality of case planning and services.

Foster Care and Placement Alternatives Program

Goal: To provide a continuum of cost effective services to children and families. To maintain children in their own home whenever possible. To assure placement in the least restrictive, closest to home setting. To provide long-term care and assistance in successful emancipation.

Program Measures

A written case plan which meets federal requirements is present in each case file.

A periodic review which meets federal requirements occurs every six months.

Placement criteria are met in all placements.

MEDICAID

Administration

Error rate of no more than +/- 2% in caseload forecasting

98% accuracy in claims adjustment

90% of clean claims paid within 30 days of receipt

Medical Programs

Documentation of the effectiveness of cost containment measures, including the cost savings from implementation of the pharmacy provisions of OBRA 90.

Comparison of aggregate per capita costs and per capita costs by client type to appropriate rates of inflation indices.

Documentation of the effectiveness of the managed care system.

Documentation of the effectiveness of the Long Term Care system in terms of cost control.

Tracking of low birth weights as an indicator of the impact of expenditures on prenatal and infant care.

Tracking of hospitalization rates as an indication of the effectiveness of cost containment strategies to reduce hospitalization.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Documentation of drug utilization review strategies in controlling the use of high cost drug therapies.

AGING AND ADULT SERVICES

Effectiveness

Goal: To identify the number of individuals that need the services of the Division.

Measure: Number of individuals actually served.

Efficiency

Goal: Cost to serve each individual.

Measure: Average cost per client.

Workload

Goal: Track the number of clients served.

Measure: Number of people served.

NURSING HOMES

Effectiveness

Goal: To reduce the number of OBRA violations assessed to each of the homes.

Measure: Number of violations assessed.

Efficiency

Goal: To develop standards that will allow each home to pass all Veterans Administration and Health Department inspections.

Measure: Number of Veterans Administration and Health Department inspections passed.

Workload

Goal: Minimize the number of FTE per patient while maintaining Department of Health and Veterans Administration certifications.

Measure: Number of FTE per patient.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

REHABILITATION

Effectiveness

Goal: To identify the number of individuals that need the services of the Division.

Measure: Number of individuals actually served.

Efficiency

Goal: Minimize the cost to serve each individual.

Measure: Average cost per client.

Workload

Goal: Track the number of clients served.

Measure: Number of people served.

NEW LEGISLATION

S.B. 91- 56 Creates a substance abuse treatment program for high-risk pregnant women. Appropriates \$303,005 from the General Fund and \$362,941 from federal funds to contract with the Department of Health, Alcohol and Drug Abuse Division, to provide assessment and treatment services.

S.B. 91- 85 Authorizes the merit system supervisor for each county department of social services to exempt certain positions from the personnel merit system established by the counties. The bill also provides for an appeals process.

S.B. 91- 105 Reorganizes and streamlines the Colorado Medical Assistance Act. Identifies eligible groups and services mandated by federal law to be included in the Medicaid program and identifies optional services included in the state Medicaid program.

S.B. 91- 109 Continues the Homeless Prevention Program, but provides that the program be administered by the Colorado Trust. The trust, as created in the bill, is to be a nonprofit corporation under the direction of an advisory committee.

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

- S.B. 91- 138** Makes numerous changes to statutes related to provisions of the Colorado Social Services Code based on federal laws governing social services programs. Conforms state laws to the federal "Omnibus Budget Reconciliation Act of 1990."
- S.B. 91- 158** Directs the Department to apply for a federal grant to conduct a demonstration project to study the feasibility of a program to purchase access to Medicaid.
- H.B. 91- 1002** Expands access to the Central Child Abuse Registry to allow use by the state and county departments of social services for the screening of employees; persons who are responsible for the care of a child through a contract with the county department for out-of-home placements or private child care; and other organizations who meet certain conditions. In addition, the bill provides that the Department is to adopt rules for the procedures in investigating reports of institutional abuse. Also, the bill provides for the collection of fees for the additional inquiries. Appropriates \$38,647 and 0.4 FTE to Departmental and Welfare Administration for implementation of the act. Of the amount, \$17,080 is from the General Fund and \$21,567 is from moneys in the central registry.
- H.B. 91- 1082** Directs the Department of Social Services to request from federal agencies the appropriate waivers relating to the single state agency requirement for the administration of a grant program, and procedures for final agency action.
- H.B. 91- 1165** Specifies that, before an overpayment can be certified to the Department of Revenue for an income tax refund offset, the Department of Social Services is to ensure that the recipient is given an opportunity for an evidentiary conference or administrative review.
- H.B. 91- 1287** Authorizes the creation of a single entry point system to enable persons in need of long term care to access appropriate services. Mandates statewide implementation by July 1, 1995.
- H.B. 91- 1335** Appropriates \$2,000,000 to the Department of Social Services to supplement the Low Income Energy Assistance Program. Of the amount, \$1,000,000 is to come from private sources and \$1,000,000 is to be matched by federal funds. The bill authorizes the Department to accept private donations and federal grants in order to increase the funds available under the program.

1988-89	1989-90	1990-91	1991-92
<u>Actual</u>	<u>Actual</u>	<u>Appropriation</u>	<u>Appropriation</u>

DEPARTMENT OF STATE

The Department of State is responsible for the supervision, administration, interpretation, and enforcement of the Colorado Corporations Code, the Colorado Elections Code, the voter registration law, the Campaign Reform Act, the sunshine law, the Uniform Commercial Code (UCC), the bingo and raffles law, the Limited Partnership Act, the filing of bonds and licensing of notaries public, and the registration of lobbyists. The Department of State also serves as the depository of many official records and documents of state government.

Operating Budget

Total - Cash Funds	\$	4,333,313	\$	5,209,280	\$	4,936,390	\$	4,694,941	a/
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a/ Includes \$15,634 appropriated by S.B. 91-74; \$4,525 appropriated by S.B. 91-245; \$625 appropriated by H.B. 91-1026; and reduced \$2,950 pursuant to S.B. 91-51.

FTE Overview

Administration	15.0	12.5	12.5	10.5
Computer Systems	7.0	10.0	13.0	15.0
Corporations	25.3	25.3	22.3	23.6
Uniform Commercial Code (UCC)	13.0	12.4	12.4	12.4
Elections and Governmental Filings	9.0	7.5	7.5	9.5
Licensing and Enforcement	6.0	10.0	14.0	14.0
Total	<u>75.3</u>	<u>77.7</u>	<u>81.7</u>	<u>85.0</u>

Comparative Data

Corporate Filings	97,483	95,154	94,000	95,000
UCC Filings	83,144	80,987	80,000	81,000
UCC Searches	66,117	45,195	42,500	45,000
Elections - Candidate Filings	8,230	6,310	8,500	6,300
Bingo and Raffles Quarterly Filings	6,384	6,364	6,400	6,450
Notary Public Filings	17,283	17,506	18,000	18,500

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Explanation

The appropriation includes funding for 3.3 additional FTE for the Department of State. Of these, 2.0 FTE are added in the elections and governmental filings section--1.0 due to increases in workload, 0.5 due to S.B. 90-162 which establishes a presidential primary in Colorado, and 0.5 FTE appropriated by S.B. 91-74 establishing the right of individuals to request that certain governmental information be kept confidential. The corporations section received 1.3 FTE for telephone personnel. The Department of State is composed of the following units:

Administration Section. This section provides management functions for the Department, including data processing, budgeting, accounting, personnel, and public information. The Offices of the Secretary of State and Deputy Secretary of State are included in this section. The appropriation supports 10.5 FTE and reflects the transfer of 2.0 FTE from administration to computer systems.

Computer Systems. This section performs data processing functions for the entire Department. The appropriation includes \$77,250 for automating five branch offices in Colorado's most populated counties. The computer system enables counties to network with the Department, allowing users to access data at the county clerk's office, rather than receiving information by mail. The appropriation provides funding for 15.0 FTE and reflects the transfer of 2.0 FTE from administration.

Corporations Section. This section is responsible for administration and maintenance of business recordings associated with nonprofit and profit corporations, religious and benevolent organizations, cooperative associations, and limited partnerships. The appropriation includes funding for 1.3 additional FTE for telephone personnel.

Uniform Commercial Code Section. This section is responsible for administration and maintenance of commercial recordings associated with secured transactions, bulk transfers, the Colorado Housing Finance Authority, federal tax liens, and railroads. The appropriation funds a continuing level of 12.4 FTE.

Elections and Governmental Filings Section. This section is responsible for administration of all elections in the state, enforcement of compliance with election procedures and laws, registration of professional lobbyists, and maintenance of the statewide voter registration file. The appropriation includes funding for 1.5 new FTE due to increased workload and S.B. 90-162, and 0.5 FTE by S.B. 91-74.

Licensing and Enforcement Section. This section is responsible for licensing and oversight of organizations that operate games of chance, issuance of notary public commissions, and administration of the state rule making process. The appropriation funds a continuing level of 14.0 FTE.

ACCOUNTABILITY MEASURES

Document in measurable terms the efficiencies achieved with the computer system.
Contribute \$1 million to the General Fund from the Department of State Cash Fund.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

NEW LEGISLATION

- S.B. 91- 51 Makes changes in the fireworks licensure law and transfers the regulation of fireworks from the Department of State to the Department of Public Safety. Reduces the FY 1991-92 Long Bill appropriation for the Department of State by \$2,950 cash funds.
- S.B. 91- 64 Establishes the first Tuesday in March as the date on which Colorado will hold a presidential primary and the requirements of the election.
- S.B. 91- 74 Establishes that an individual may request that his/her address be kept confidential on voter registration, driver licensing, and motor vehicle registration records. Appropriates \$15,634 cash funds and 0.5 FTE to the Department of State.

DEPARTMENT OF TRANSPORTATION

Effective July 1, 1991, H.B. 91-1198 establishes a new Department of Transportation. Included in this new department are all programs of the State Department of Highways, which the bill abolishes, as well as the Division of Aviation previously located in the Department of Military Affairs.

The Department manages and supervises the 9,200-mile state highway system. This includes maintenance of roads and rights-of-way, as well as major repairs to, resurfacing of and new construction of roads and bridges.

The Department is under the policy direction of the eleven-member Transportation Commission, formerly the State Highway Commission, which is appointed by the Governor and confirmed by the Senate. The Commission adopts the budget for the following highway-related divisions: Transportation Commission, Executive Director, Division of Highways, Division of Business Management, Office of Policy and Budget, Office of Public and Intergovernmental Relations, Division of Transportation Development, Division of Information Systems, and Division of Audit.

The General Assembly traditionally has limited appropriation authority over the following divisions: Executive Director's Office, Division of Highway Safety, and Division of Transportation Development (limited to the Transportation Services for the Handicapped and Elderly Program). In FY 1991-92, the General Assembly also has appropriation authority over the administration section of the Department, pursuant to H.B. 90-1313.

Operating Budget

Appropriated Funds

Executive Director	\$	16,804	\$	37,180	\$	37,419	\$	58,554
Highway Safety		4,100,045		3,207,303		5,224,772		5,431,135
Transportation Planning		840,515		730,157		731,194		1,260,987
Administration		N/A		N/A		13,283,695		15,655,046
Aviation		N/A		N/A		N/A		4,048,954
Total	\$	4,957,364	\$	3,974,640	\$	19,277,080	\$	26,454,676
Cash Funds		1,830,262		1,692,156		15,370,766		22,549,088 a/
Federal Funds		3,127,102		2,282,484		3,906,314		3,905,588

Nonappropriated Funds

Construction, Maintenance, and Operations	\$	456,051,983	\$	498,527,258	\$	419,073,874	\$	485,667,161
Cash Funds		241,739,584		243,319,652		228,941,189		247,851,578 b/
Federal Funds		214,312,399		255,207,606		190,132,685		237,815,583 c/

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
GRAND TOTAL	\$ 461,009,347	\$ 502,501,898	\$ 438,350,954	\$ 512,121,837
Cash Funds	243,569,846	245,011,808	244,311,955	270,400,666
Federal Funds	217,439,501	257,490,090	194,038,999	241,721,171

a/ Includes \$47,815 appropriated by S.B. 91-245; \$3,890,000 appropriated by H.B. 91-1028, for which the Governor's veto is in question; and \$541,070 appropriated by H.B. 91-1198.

b/ Includes \$179,296 appropriated by S.B. 91-245; and reduced \$42,587 pursuant to H.B. 91-1026.

c/ Reduced \$2,334 pursuant to H.B. 91-1026.

FTE Overview

Nonappropriated	2,923.9	2,928.0	2,950.3	2,934.7
Appropriated	14.6	17.5	230.4	243.4
Total	2,938.5	2,945.5	3,180.7	3,178.1 a/

a/ Includes 0.5 FTE appropriated by H.B. 91-1198.

EXECUTIVE DIRECTOR

The Executive Director manages the Department of Transportation and reports to the Transportation Commission as well as to the Governor. Most policy and budget authority for the Department rests with the Transportation Commission. Legislative authority over the Department is limited to statutory oversight, revenue raising measures, approval of the Governor's appointments to the Commission and the Executive Director's position, and appropriation authority for the Division of Highway Safety and for one program within the Division of Transportation Development.

The Executive Director's Office oversees the federal funds used in the Division of Highway Safety and the Division of Transportation Development. The General Assembly accepts no obligation directly or indirectly for support or continuation of nonstate-funded programs or grants where no direct or indirect state contribution is required.

Operating Budget

Cash Funds	\$ 8,772	\$ 19,529	\$ 19,003	\$ 36,398 a/
Highway Users Tax Fund	5,136	13,236	11,822	15,721
Other Cash Funds	3,636	6,293	7,181	20,677
Federal Funds	8,032	17,651	18,416	22,156
Total	\$ 16,804	\$ 37,180	\$ 37,419	\$ 58,554

1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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a/ Includes \$1,839 appropriated by S.B. 91-245; and \$11,046 for the Division of Aviation.

Explanation

The appropriation to the Executive Director's Office covers salary survey and anniversary increases, group health and life, legal services, and leased space for the Division of Highway Safety, one program in the Division of Transportation Development, and the Division of Aviation.

DIVISION OF HIGHWAY SAFETY

The Division coordinates highway safety activities statewide. The major activities are distributing federal Highway Safety Act funds to state and local agencies for highway safety related projects and monitoring these projects. An additional responsibility is the disbursement of Law Enforcement Assistance Fund grants to local units of government.

Operating Budget

Cash Funds	\$ 1,566,547	\$ 1,458,097	\$ 1,861,830	\$ 2,058,378
Highway Users Tax Fund	201,679	194,507	220,762	215,217
Charges and Fines	1,364,868	1,263,590	1,364,868	1,566,961
Other Cash Funds	0	0	276,200	276,200
Federal Funds	2,533,498	1,749,206	3,362,942	3,372,757
Total	\$ 4,100,045	\$ 3,207,303	\$ 5,224,772	\$ 5,431,135

FTE Overview

Safety Program	10.5	10.5	10.5	10.5
Special Purpose	2.0	4.5	5.5	5.5
Total	12.5	15.0	16.0	16.0

Comparative Data

Highway Crashes	89,567	82,061	81,365	77,000
Injuries	39,989	37,969	39,395	37,000
Fatality Rate a/	1.80	1.88	1.96	1.80

a/ Measured per 100 million vehicle miles travelled.

Explanation

The appropriation provides for a continuing level of 16.0 FTE. No vacancy savings factor was applied. The appropriation also provides spending authority of \$1,566,961 from the Law Enforcement Assistance Fund (LEAF) which is made up of fines collected from Driving Under the Influence (DUI) and Driving While Impaired (DWI) traffic offenses. This appropriation is distributed as grants to cities and counties and is intended to fund calendar year contracts.

DIVISION OF TRANSPORTATION DEVELOPMENT

The Division's main duty is to provide planning support for highway construction activities. This activity is not subject to legislative appropriation.

The General Assembly appropriates one program managed by the Division: the Transportation Services for the Handicapped and Elderly Program. This program provides planning support in non-urban areas and administers federal pass-through funds to local transportation providers serving the handicapped and elderly.

Operating Budget

Cash Funds	\$ 254,943	\$ 214,530	\$ 206,238	\$ 741,512 a/
Highway Users Tax Fund	48,312	33,030	26,238	529,242
Local Match Funds	206,631	181,500	180,000	180,000
Other Cash Funds	0	0	0	32,270
Federal Funds	585,572	515,627	524,956	510,675
Total	\$ 840,515	\$ 730,157	\$ 731,194	1,252,187

a/ Includes \$532,270 appropriated by H.B. 91-1198.

<u>FTE Overview</u>	2.1	2.5	3.5	2.8 a/
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a/ Includes 0.5 FTE appropriated by H.B. 91-1198.

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
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Comparative Data

Handicapped and Elderly
Program: One-way Trips
Provided Per Month

34,000	35,300	35,500	35,500
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Explanation

The appropriation reduces staff by 1.2 FTE due to declining federal funds available to administer the Elderly and Handicapped Transportation Program. Additionally, 0.5 FTE is added by H.B. 91-1198 to be paid from Regional Transportation District (RTD) funds to support a mass transit specialist position in the Department. No vacancy savings factor was applied.

ADMINISTRATION

H.B. 1012, 1989 Special Session, included provisions giving the General Assembly appropriation authority for the administrative costs of the Department for two fiscal years. H.B. 90-1313 later amended H.B. 1012 to clarify that FY 1991-92 is the second year in which the General Assembly has this authority. H.B. 91-1198 extends this authority for two more fiscal years.

The sections included in administration include: Transportation Commission expenses, Office of the Executive Director, Office of Public and Intergovernmental Relations, Office of Policy and Budget, Division of Highway Administration, Division of Business Management, Division of Audit, Division of Information Systems, and other administrative costs of the Department. The appropriation is made in a lump sum as defined in Section 43-1-111, C.R.S.

Operating Budget

Total - Cash Funds	\$	N/A	\$	N/A	\$	13,283,695	\$	15,663,846	a/
State Highway Funds		N/A		N/A		10,432,833		12,140,065	
Cash Funds from within the Department		N/A		N/A		2,850,862		3,477,805	
Group Insurance Reserve Fund		N/A		N/A		0		45,976	

a/ Includes \$45,976 appropriated by S.B. 91-245; and \$8,800 appropriated by H.B. 91-1198.

<u>FTE Overview</u>	N/A	N/A	210.9	222.1
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	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
<u>Comparative Data</u>				
Maintenance Budget a/ Construction Contractor Payments a/ Active Construction Projects b/	\$104.3 M	\$98.9 M	\$99.3 M	\$103.1 M
	\$131.2 M	\$229.4 M	\$261.4 M	\$282.7 M
	112	126	150	160

a/ In 1987 constant dollars.

b/ As of July 1 of each year.

Explanation

The appropriation adds 15.0 FTE in the internal cash funded area of Administration and reduces 3.8 FTE in the state highway funds, for a net increase of 11.2 FTE. These internal cash funded FTE are positions that serve the department in such centralized functions as printing, copying, information services, and janitorial work. The FTE increase is due to positions in the information services area being relocated to the internal cash fund section from the non-appropriated sections. This change was made to enable the Department to realize more federal reimbursements from those projects which are being supported by this service. The reduction of 3.8 FTE also reflects the Department's shifting of positions within areas of the budget; these positions were transferred to internal cash funding, also.

The increase in state highway funds is due to increased statewide indirect cost recovery charges, higher workers' compensation costs, and increased assessments for risk management. A 4% vacancy savings factor was applied.

CONSTRUCTION, MAINTENANCE, AND OPERATIONS

These divisions constitute those portions of the Department responsible for highway maintenance, construction, and business operations of the Department. The budgets for these divisions are under the control of the Transportation Commission and represent the majority of the Department's total FY 1991-92 budget.

Operating/Construction Budget

Cash Funds	\$ 241,739,584	\$ 243,319,652	\$ 228,941,189	\$ 247,851,578	a/
State Highway Fund	233,248,901	233,441,020	225,336,029	237,036,333	
Local funds	8,490,683	9,878,632	3,605,160	10,635,949	
Group Insurance					
Reserve Fund	0	0	0	179,296	

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Federal Funds	214,312,399	255,207,606	190,132,685	237,815,583 b/
Total	\$ 456,051,983	\$ 498,527,258	\$ 419,073,874	\$ 485,667,161

a/ Includes \$179,296 appropriated by S.B. 91-245; and reduced \$42,587 pursuant to H.B. 91-1026.

b/ Reduced \$2,334 pursuant to H.B. 91-1026.

FTE Overview

Maintenance	1,620.0	1,591.7	1,665.0	1,670.4
Construction	1,001.9	989.7	1,149.5	1,143.8
Administration and Other	302.0	346.6	135.8 a/	120.5 a/
Total	2,923.9	2,928.0	2,950.3	2,934.7 b/

a/ FY 1990-91 and FY 1991-92 include only those FTE not in administration sections.

b/ Includes temporary FTE.

Comparative Data

Percentage of State Highway System in Poor Condition a/	20%	18%	28%	23%
Load Posted Bridges	40	40	32	27
Miles of Interstate Remaining to be Opened b/	14.1	7.0	7.0	7.0

a/ Poor condition is defined as roadways that are either at a medium level of roughness and a high level of cracking/patching or a high level of roughness and either a medium or high level of cracking/patching.

b/ As of December 31 of each fiscal year shown.

Explanation

For information purposes only, these portions of the Department's budgets are shown in the Long Bill. The amounts and numbers of FTE shown reflect the budget document submitted to the General Assembly pursuant to Section 43-1-105(1)(g), C.R.S.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

Explanation

The appropriation, included in the Department of Military Affairs section of the Long Bill in prior years, provides for a continuing level of 2.5 FTE at the statutory maximum of 15% of estimated eligible tax revenues, or 15% of \$1,133,000. Spending authority for grants, federal funds, and the balance of the eligible revenue is not included as the Colorado Aeronautical Board previously had continuous appropriation authority, not subject to review by the General Assembly. H.B. 91-1198 revises this language to make these funds subject to annual appropriation for the next three fiscal years, beginning with FY 1992-93. No vacancy savings factor was applied.

Included in the amount is an appropriation of \$3,890,000 of aviation fuel tax to the Division for allocation to the state's airports. These funds were previously part of the General Fund. This bill was vetoed by the Governor, but the validity of the veto is in question.

ACCOUNTABILITY MEASURES

DIVISION OF HIGHWAY SAFETY

To reduce the traffic fatality rate per 100 million vehicle miles travelled from the calendar year 1990 rate of 1.88 by 2.5% by the end of the calendar year 1991.

For calendar year 1991, reduce the number of fatal crashes by 3% or more below the previous five-year average.

For calendar year 1991, reduce the number of alcohol related fatal crashes by 2.5% or more below the previous five-year average.

TRANSPORTATION SERVICES FOR THE ELDERLY AND HANDICAPPED

To provide, through grant recipients, 135,000 one-way trips per month to the elderly and handicapped.

ADMINISTRATION

To obtain a clean opinion on Department financial statements from the State Auditors.

To implement COFRS (Colorado Financial Reporting System) according to the schedule established by the Central COFRS team.

To implement financial information systems necessary to support COFRS.

MAINTENANCE

To remove 103 underground storage tanks during FY 1991-92.

To complete surface treatment on 900 center lane miles of state highways during 1991-92.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

CONSTRUCTION

To resurface 580 lane miles of state highways during FY 1991-92.

To use price as a factor in selecting all consultant engineering contracts during FY 1991-92.

DIVISION OF AVIATION

Number of aviation needs identified and prioritized.

Annual count of number of hazards to navigable airspace eliminated and number still in existence.

Number of airports inspected.

Number of inspections accepted by national authorities.

NEW LEGISLATION

S.B. 91- 20 Allows the Department of Transportation to acquire rights-of-way by eminent domain before a construction budget for subsequent projects has been adopted.

H.B. 91- 1028 Appropriates \$3,890,000 in aviation fuel taxes, of which \$2,750,000 was previously in the General Fund, to the Aviation Fund. Of this amount \$24,150 is designated for administrative costs of distributing the fund. The Governor's veto of this bill is in question.

H.B. 91- 1106 Sets up a systematic rewriting process to the state's traffic laws. Provides for the Highway Legislation Review Committee of the General Assembly to perform this review and recommend changes to the General Assembly.

H.B. 91- 1198 Creates the Department of Transportation and eliminates the State Department of Highways. Moves the Division of Aviation from the Department of Military Affairs to the new Department. Appropriates \$541,070 from cash funds and 0.5 FTE to implement provisions of the act.

H.B. 91- 1317 Authorizes the Department to develop rules and regulations for the permitting of limited agricultural use of certain highway rights-of-way.

1988-89
Actual

1989-90
Actual

1990-91
Appropriation

1991-92
Appropriation

DEPARTMENT OF TREASURY

The Office of the State Treasurer is constitutionally established. The Department acts as the state banker and investment officer. Additional responsibilities of the Department include preparing financial reports for the state, conducting certificate of deposit auctions to place state funds in Colorado financial institutions at reasonable rates of return, administering the elderly property tax deferral program, and administering the state's unclaimed property program.

Operating Budget

General Fund	\$	1,677,055	\$	2,204,327	\$	2,424,999	\$	1,756,174	a/
Cash Funds		19,945		110,000		0		2,007	b/
GRAND TOTAL	\$	1,697,000	\$	2,314,327	\$	2,424,999	\$	1,758,181	

a/ Reduced \$3,206 pursuant to H.B. 91-1026.

b/ Appropriated by S.B. 91-245.

FTE Overview

Administration	4.0	4.0	4.0	4.0
Investments	4.0	3.0	4.0	4.0
Accounting	7.0	8.5	9.0	9.0
Unclaimed Property Program	0.0	3.5	8.0	8.0
Total	15.0	19.0	25.0	25.0

Comparative Data

Elderly Property Tax:				
Relief Fund Payments	\$484,630	\$557,089	\$537,766	\$0
Applications	458	484	479	0
Judges' Retirement				
Payments	\$457,337	\$533,269	\$431,403	\$450,000
Warrants Processed				
(millions)	3.3	3.4	3.0	3.1
Unclaimed Property Program				
(\$ millions):				
Property Reported	7.0	10.6	10.0	10.5
Property Returned	4.0	6.4	6.2	6.5
Net General Fund Impact	3.0	4.2	3.8	4.0

1988-89

1989-90

1990-91

1991-92

Actual

Actual

Appropriation

Appropriation

Explanation

Administration. The appropriation includes funding for lease costs associated with a Bloomberg investment analysis system. Footnote 130 requests a report from the Department illustrating the improvements to the state's investment rate of return which result from the use of this system. A continuing level of FTE is included in the appropriation, and no vacancy savings factor is applied.

Special Purpose. S.B. 91-208 postpones the elderly property tax deferral program reimbursement date to the counties into FY 1992-93. Therefore, the necessity of a FY 1991-92 appropriation is eliminated, resulting in a \$641,000 decrease from last year's appropriation. The total appropriation also includes an increase in the estimated costs of funding judges' retirement benefits and a decrease attributable to the discontinuation of last year's appropriation for computer equipment acquisitions.

Unclaimed Property. The appropriation includes funding for a continuing level of FTE and reduced operating expenses anticipated in FY 1991-92. No vacancy savings factor is applied.

ACCOUNTABILITY MEASURES

Increased investment rate of return, relative to market conditions, through the automation of investment functions and the lease of a Bloomberg investment analysis system.

Increased operating efficiency and reduced administrative expenses through consolidation of state bank accounts.

NEW LEGISLATION

S.B. 91- 208 Changes the date from "upon receipt" to "by July 15" on which the state treasurer must reimburse county treasurers the amounts of property taxes deferred by participants in the elderly tax deferral program.

CAPITAL CONSTRUCTION

The capital construction appropriation for FY 1991-92 is based in large part on recommendations made by the Capital Development Committee and on the most recent forecast for revenues available for capital construction purposes.

Due to the uncertainty of the projections for quarterly distributions of lottery proceeds, the appropriations include starting dates in certain project line item descriptions. These dates coincide with the dates of quarterly lottery distributions anticipated to cover the costs of the affected projects. The funding for projects for which no starting date is shown is available upon passage of the Long Bill.

Capital Construction Budget Overview

Capital Construction Fund	\$ 39,480,919	\$ 99,976,849	\$ 108,699,419	\$ 68,190,273
Cash Funds	20,788,899	46,975,880	35,225,834	58,477,382 a/
Federal Funds	30,167,533	65,840,032	111,198,119	115,877,914
GRAND TOTAL	\$ 90,437,351	\$ 212,792,761	\$ 255,123,372	\$ 242,545,569

a/ Includes \$105,000 appropriated by H.B. 91-1083; and \$500,000 appropriated by H.B. 91-1103.

The Capital Construction Fund is made up of the following sources:

General Fund Transfer pursuant to Section 24-75-302(2), C.R.S.	\$ 15,000,000	\$ 15,000,000	\$ 25,000,000	\$ 25,000,000
General Fund Transfer pursuant to Section 24-75-201.1(1)(d)(IV), C.R.S.	0	0	15,954,204	0
General Fund Transfer	7,480,919	17,423,894	2,900,000	0
Lottery Proceeds from Prior Year	13,000,000	7,375,000	2,942,138	4,026,820
Lottery Proceeds from Quarterly Distributions	0	9,326,577	32,254,455	32,163,453
Interest Earnings	4,000,000	7,000,000	8,000,000	7,000,000

	1988-89 <u>Actual</u>	1989-90 <u>Actual</u>	1990-91 <u>Appropriation</u>	1991-92 <u>Appropriation</u>
Spillover Funds pursuant to Section 24-75-201.1(1)(c), C.R.S.	0	43,851,378	21,648,622	0
Totals	\$ 39,480,919	\$ 99,976,849	\$ 108,699,419	\$ 68,190,273

Overview by Department:

Administration	\$ 9,510,362	\$ 14,049,230	\$ 22,313,093	\$ 36,412,879
Agriculture	150,000	1,535,027	347,983	220,500
Corrections	945,325	36,484,246	68,253,250	1,905,344
Education	119,724	1,176,960	0	60,550
Health	31,075,000	71,259,000	123,356,823	129,906,823
Higher Education	28,999,987	67,237,857	22,201,429	46,290,311
Institutions	9,182,250	9,581,744	5,895,663	6,796,358
Judicial	32,060	0	0	0
Labor and Employment	0	0	580,000	0
Military Affairs	1,379,742	273,069	2,877,900	3,417,000
Natural Resources	7,473,966	9,901,093	5,455,431	11,579,063 a/
Public Safety	300,000	115,000	2,900,000	3,301,836
Regulatory Agencies	0	0	0	648,000
Revenue	1,136,418	526,458	698,903	1,843,798
Social Services	132,517	653,077	242,897	163,107
Totals	\$ 90,437,351	\$ 212,792,761	\$ 255,123,372	\$ 242,545,569

a/ Includes \$105,000 appropriated by H.B. 91-1083; and \$500,000 appropriated by H.B. 91-1103.

Explanation of Funded Projects

The explanation of projects funded for FY 1991-92 begins on the following page.

	Total	Capital Construction Fund	Other
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DEPARTMENT OF ADMINISTRATION

Lease Purchase of Grand Junction Office Building	675,268	675,268	
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The appropriation is for the final payment of seven payments made by the state.

Payment for Colorado Convention Center	6,000,000	6,000,000	
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The appropriation is for the fourth of six equal payments.

Lease Purchase of Auraria Higher Education Center Classroom Building	2,760,523	2,760,523	
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The appropriation funds the fourth payment of eighteen payments.

Lease Purchase of Correctional Facilities/ 1988 Issue	4,560,158	4,560,158	
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The appropriation funds the second of nine payments. The issue is for the construction of the Denver Reception and Diagnostic Center and the architectural and engineering costs for the Limon Correctional Facility and improvements to the Shadow Mountain Correctional Facility.

Lease Purchase of Correctional Facilities/ 1989 Issue	3,522,918	3,522,918	
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The appropriation funds the second of eight payments. The issue is for the construction of the Limon Correctional Facility.

Lease Purchase of Correctional Facilities/ 1990 Issue	6,615,767	6,615,767	
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The appropriation funds the first of eight payments. The issue is for the construction of a boot camp in Chaffee County and a 250-bed Special Needs Unit on the campus of the Colorado State Hospital in Pueblo.

Controlled Maintenance Emergency Fund	500,000	500,000	
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The appropriation is intended to benefit all state agencies in the event of unforeseen problems affecting health, safety, or public welfare.

State Services Building Renovation, Phase II	11,086,400	11,086,400	
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The appropriation is for the second and final phase for the renovation of the State Services Building.

	Total	Capital Construction Fund	Other
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Once renovated, the space will be occupied by the Department of Law and the Department of Administration.

Specific Maintenance Projects	691,845	613,975	77,870
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The appropriation funds two projects listed in the Long Bill: the repair and replacement of the main chilled water loop within the Capitol Complex (\$679,605); and the repair of the storm drainage around the Centennial Building (\$12,240).

TOTALS - ADMINISTRATION	\$ 36,412,879	\$ 36,335,009	\$ 77,870
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DEPARTMENT OF AGRICULTURE

State Fair Authority, New Arena, Phase I, Architectural and Engineering	220,500	220,500	
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The appropriation is for the architectural and engineering phase of a project to construct an indoor arena at the Colorado State Fair to be used year-round.

TOTALS - AGRICULTURE	\$ 220,500	\$ 220,500	\$ 0
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DEPARTMENT OF CORRECTIONS

Four Mile Facility, Gas Line Replacement	60,000	60,000	
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The appropriation is to fund the replacement of buried gas lines at the facility which do not meet current code requirements.

Shadow Mountain Facility, Replace Potable Water, Hydronic Distribution System	187,344	187,344	
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The appropriation will provide for the design of a replacement underground hydronic heating supply and return system at the Shadow Mountain housing units.

Limon Correctional Facility Construction, Phase III and IV	1,600,000	1,600,000	
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The appropriation for the Limon Correctional Facility has been split into two separate appropriations. This is due to the quarterly distribution of lottery proceeds. The funding will allow for the completion of the facility and includes: water treatment, movable equipment, correctional industries space, and administrative space.

Specific Maintenance Project	58,000	58,000	
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	Total	Capital Construction Fund	Other
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The appropriation is for one maintenance project which allows for the construction of a sewer lagoon at the Arkansas Valley Correctional Facility.

TOTALS - CORRECTIONS	\$ 1,905,344	\$ 1,905,344	\$ 0
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DEPARTMENT OF EDUCATION

School for the Deaf and Blind, Replace Roof at Vocational Building	60,550	60,550	
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The appropriation is to replace the Vocational Building's 30-year-old roof which is leaking and causing deterioration to asbestos-containing floor materials.

TOTALS - EDUCATION	\$ 60,550	\$ 60,550	\$ 0
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DEPARTMENT OF HEALTH

Superfund Site Clean-Up	28,000,000		28,000,000
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The appropriation funds continued clean-up of sites in the state using \$2,800,000 in Hazardous Substance Response Funds to match \$25,200,000 in federal funds.

Underground Storage Tank Corrective Action Program	6,506,823		6,506,823
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The appropriation funds clean-up of sites designated by the Underground Storage Tank Advisory Panel. The funding is from the Underground Storage Tank Fund which receives funding from a per tank trunk fee on delivered goods.

Uranium Mill Tailings Remedial Action Program Site Clean-Up	95,000,000		95,000,000
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The appropriation is to fund the clean-up of Uranium Mill Tailings Remedial Action Program (UMTRAP) sites around the state. The cash funding for the project is from the UMTRAP fund which comes from the local share of the severance tax.

Small Community Wastewater Treatment Facilities	400,000	400,000	
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The appropriation provides grants for sewage treatment facility construction and upgrades for communities with populations of 5,000 or less.

	Total	Capital Construction Fund	Other
TOTALS - HEALTH	\$ 129,906,823	\$ 400,000	\$ 129,506,823

DEPARTMENT OF HIGHER EDUCATION

1. Adams State College

Ventilation System, Science Industrial Building	357,329	357,329	
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The appropriation will provide for the repair and replacement of hazardous ventilation supply, return, and exhaust systems.

2. Mesa State College

Renovation of Medesy Building	954,178	954,178	
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The appropriation is for the renovation of the Medesy Building to provide for the consolidation of the Nursing, Allied Health, and Early Childhood programs.

Construction of a Vocational/Technical Training Center, Foresight Industrial Park, Phase II	347,900		347,900
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The appropriation is to allow funding from School District #51 and private sources to allow for the expansion of the facility which is currently under construction. The expanded facility will allow for use by both the college and the school district.

3. Western State College

Fire Alarm, Hurst Hall	34,585	34,585	
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The appropriation funds repairs to the fire alarm system which does not meet current code requirements.

4. Colorado State University

Agriculture Campus Relocation	2,238,353	2,238,353	
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The appropriation will provide for the relocation of the South Agriculture Campus to the North Agriculture Campus. The current campus is located on leased space which will be sold for commercial purposes.

Chemistry Building, Vacated Storage Remodeling	1,588,040	588,040	1,000,000
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	Total	Capital Construction Fund	Other
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The appropriation will provide funds to convert vacated storage facilities into laboratory space which will meet current code requirements.

Professional Veterinary Medicine, Large Animal Radiology Equipment	490,000	235,200	254,800
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The appropriation will allow for the purchase of radiology equipment to replace malfunctioning and worn-out equipment.

Colorado Advanced Technology Institute, Bioprocessing Center South Engineering/ Glover Building	375,000	375,000
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The appropriation will provide for an addition to the South Engineering/Glover Building. Funding for this space will be provided through indirect cost recoveries. The Colorado Advanced Technology Institute provides scientific equipment which will be purchased through approved grants.

5. University of Southern Colorado

Safety Access Road Fire Protection	236,000	236,000
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The appropriation will provide for the construction of a paved access road to the student residences. The present road is a dirt path and does not allow access in all-weather conditions.

6. Fort Lewis College

Electrical Distribution Improvements	589,050	589,050
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The appropriation funds the final phase to correct electrical problems on the campus.

Campus Fire Protection	570,127	570,127
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The appropriation is for the final phase of the campus fire protection project.

Rehabilitate Deteriorated Natatorium, Phase I, Architectural and Engineering	384,470	384,470
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The appropriation will fund the architectural and engineering phase to provide structural repairs to the building which has been closed as a result of the problems.

7. University of Colorado at Boulder

	Total	Capital Construction Fund	Other
Molecular Cellular and Developmental Biology, Porter Addition	20,000,000		20,000,000

The appropriation will allow for a building addition for Department of Molecular Cellular and Developmental Biology. The funding is from indirect cost recoveries.

Hale Science Building Renovation, Anthropology Program	3,525,100	3,525,100	
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The appropriation will provide for the renovation of the building which houses the Anthropology Department. Currently, the Hale Science Building has major structural deficiencies and does not meet code requirements.

Repair Primary Electrical System	45,200	45,200	
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The appropriation funds the design phase to provide for the systematic replacement of primary electrical system components on the main campus.

Steam Distribution System, Phase III, Architectural and Engineering Only	45,000	45,000	
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The appropriation is for the architectural and engineering phase for the replacement of tunnel structures and steam condensate utility systems.

Repair/Replace Roofing System on Building LR1, Phase II	222,600	222,600	
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The appropriation funds the replacement of a leaking 30-year-old roof.

8. University of Colorado at Colorado Springs

Reroof Main Hall	88,440	88,440	
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The appropriation funds the replacement of a temporary roof which was installed eight years ago. The roof is leaking and causing damage to the structure of the building.

9. University of Colorado Health Sciences Center

Pharmacy Building Expansion	3,680,000		3,680,000
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The appropriation will provide for the completion of an animal facility in the basement and the finishing of the shelled fourth floor. The funding is to come from gifts and grants.

Fume Hood Ventilation Improvements	250,000	250,000	
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	Total	Capital Construction Fund	Other
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The appropriation will allow for modifications to hazardous fume hoods and ventilation systems.

10. Colorado School of Mines

Alderson Hall Renovation and Addition	6,084,606	6,084,606
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The appropriation provides for the addition of a Hazardous Laboratories Wing and the renovation of existing space.

Green Center Renovation	1,040,000	1,040,000
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The appropriation will allow for the renovation of space for the Geophysics, Geology, Petroleum Engineering, and Mining Departments. Funding is to come from the Colorado School of Mines Foundation.

Utility Tunnels, Phase V	844,153	844,153
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The appropriation funds the replacement of deteriorated steam and condensate lines.

11. University of Northern Colorado

Asbestos Abatement, Bishop-Lehr	344,150	344,150
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Asbestos will be encapsulated or removed from this building, pursuant to this appropriation. Bishop-Lehr houses the K-12 laboratory school and is subject to the Asbestos Hazard Emergency Relief Act.

Frasier Hall, Life Safety Corrections	735,200	735,200
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The appropriation will correct a number of serious code deficiencies in the building.

Replace Windows, Crabbe/Guggenheim Halls	86,900	86,900
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The appropriation will replace the original wooden windows of these building. The windows are rotting.

Replace Swimming Pool, Butler/Hancock, Phase II	126,250	126,250
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The appropriation will provide revisions and modifications to the heating and ventilation system in the pool which is associated with prior funding for the reconstruction of the deteriorated and leaking aluminum pool structure.

12. Arapahoe Community College

Repair Hazardous Ventilation, Printing Area	60,000	60,000
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	Total	Capital Construction Fund	Other
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The hazardous ventilation system in the printing area will be repaired pursuant to this appropriation.

13. Pikes Peak Community College

Repair Facilities Boiler and Heating, Ventilation and Air Conditioning System, Aspen Building	478,000		478,000
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The appropriation will replace the existing coal-fired boiler system with a gas-fired system. Also, a heating, ventilation, and air conditioning system will be installed in the Aspen Building. Funding is to come from various cash funds within the college.

Exterior Stucco Repairs, Campus Buildings	109,250	109,250	
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The appropriation will provide caulking and recoating of exterior stucco on the campus buildings to repair cracks in the expansion joints.

14. Pueblo Community College

Administration Building Renovation	168,833	168,833	
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The appropriation funds the architectural and engineering phase for the renovation of the Administration Building.

15. Trinidad State Junior College

Replace Shingles, Repair Exterior Wall, Dowell Hall	69,860	69,860	
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The appropriation is to provide funding for the design and construction of repairs to masonry exterior wall structures which are cracking.

16. Auraria Higher Education Center

Repair Plumbing System, Eight Campus Buildings	78,480	78,480	
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The appropriation is for the replacement and repiping of leaking plumbing systems in the restrooms of eight campus buildings.

17. Colorado Historical Society

Replace Hazardous Electrical Systems, Fort Garland	43,257	43,257	
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	Total	Capital Construction Fund	Other
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The appropriation funds the correction of numerous hazardous electrical conditions at Fort Garland.

TOTALS - HIGHER EDUCATION	\$ 46,290,311	\$ 19,114,611	\$ 27,175,700
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DEPARTMENT OF INSTITUTIONS

1. Division of Youth Services

Lease Purchase of Facilities	4,374,804	4,374,804	
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The appropriation funds the fifth of ten payments.

2. Division of Mental Health

Colorado State Hospital, Replacement of Sanitary Sewer Line	166,500	166,500	
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The appropriation funds the replacement of a sanitary sewer line which has failed and flooded the kitchen crawl spaces.

Colorado State Hospital, Replace Security Locks and Doors, Phase III	229,200	229,200	
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The appropriation will complete the final phase of the security lock and door replacement project on the campus.

Fort Logan Mental Health Center, Replace Obsolete Panic Alarms	86,000	86,000	
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The appropriation funds the replacement of obsolete and unreliable panic alarms.

3. Division for Developmental Disabilities

Lease Purchase of Satellite Facilities	1,752,078	1,752,078	
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The appropriation funds the twelfth of sixteen payments.

Install Fire Sprinklers, Pueblo and Grand Junction Facilities	105,276	105,276	
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The appropriation funds the installation of fire sprinklers in the facilities.

	Total	Capital Construction Fund	Other
Grand Junction Regional Center, Replace Floor Coverings, Satellite Homes	82,500	82,500	

The appropriation funds the replacement of soiled carpet with vinyl surfaces.

TOTALS - INSTITUTIONS	\$ 6,796,358	\$ 6,796,358	\$ 0
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DEPARTMENT OF MILITARY AFFAIRS

1. Buckley Air National Guard

Maintenance Hangar	661,000		661,000
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The appropriation funds the construction of a maintenance hangar for two fixed wing aircraft. The funding is from federal funds.

Organizational Maintenance Shop Construction	1,732,000		1,732,000
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The appropriation funds the construction of a shop with five work bays and two special purpose bays, plus an administrative work area. The current workshop is scheduled for demolition. Funding is through federal funds.

2. Fort Carson

Mobilization and Training Equipment Site, Phase I	924,000		924,000
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The appropriation funds the construction of a mobilization and training equipment site which will provide storage for vehicles. Funding is through federal funds.

3. Specific Maintenance

Roofing, Electrical Repairs and Heating and Ventilation Improvements at Five Locations	100,000	25,000	75,000
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The appropriation funds repairs at five locations. The federal funds are provided through a 75% federal - 25% state match.

TOTALS - MILITARY AFFAIRS	\$ 3,417,000	\$ 25,000	\$ 3,392,000
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	Total	Capital Construction Fund	Other
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DEPARTMENT OF NATURAL RESOURCES

1. State Board of Land Commissioners

New Roof, Colorado State Forest Service Headquarters Building	15,000		15,000
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The appropriation funds a new roof for the Headquarters Building. The source of funds is the Land Board Administrative Fund.

2. Division of Parks and Outdoor Recreation

For projects in the Division of Parks and Outdoor Recreation, \$2,831,160 is estimated to become available from quarterly distributions of Lottery proceeds during FY 1991-92. In order to ensure that higher priority projects receive funding before lower priority projects, each project in the Long Bill has a start date in its line item description. These dates coincide with the dates of quarterly Lottery distributions. Unless otherwise noted, projects are funded from the Division's share of Lottery proceeds.

Major Repairs and Minor Replacements	750,000		750,000
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The appropriation funds numerous repairs to park facilities. Of the appropriated amount, \$500,000 is from the Lottery, and \$250,000 is from federal funds.

Water Acquisition/Lease Options	100,000		100,000
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The appropriation will allow the Division to enter into water purchase and/or lease option agreements with water providers to purchase water for state recreation areas.

Maintenance and Repair of Park Roads	500,000		500,000
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The appropriation funds numerous road repairs in a number of parks and recreation areas. The source of funds is the Highways Users Tax Fund pursuant to Section 33-10-111(4), C.R.S.

Renovation of Cherry Creek Recreation Area	500,000		500,000
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The appropriation funds phase four of a five-year program to renovate park facilities.

Castlewood Park Development	400,000		400,000
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The appropriation funds the continuing development of Castlewood Park. The goal of the project is to allow more of the park to be opened to the public. Of the appropriation, \$100,000 is federal funds.

Renovation of Eleven Mile Park	300,000		300,000
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	Total	Capital Construction Fund	Other
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The appropriation funds continued renovation of Eleven Mile Park.

Jackson State Recreation Area Development	200,000		200,000
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The appropriation funds Phase II of the development of recreational facilities. Jackson State Recreation Area is one of the largest reservoirs in Northeastern Colorado.

North Sterling Development	468,000		468,000
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The appropriation funds the third phase of an acquisition and development program for North Sterling Reservoir.

Arkansas River Acquisition	100,000		100,000
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The appropriation funds Phase II of a project to acquire land and develop park lands along the Arkansas River.

Boundary Improvement Acquisition	200,000		200,000
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The appropriation allows the Division to purchase critical parcels of land needed to improve management efficiencies at several areas in the state park system.

Employee Housing Maintenance	7,288		7,288
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The appropriation funds an ongoing scheduled maintenance effort for state-owned housing for employees who must live in the parks. The source of funds is rental income paid by the employees.

Boyd Lake Water Lease	37,000		37,000
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The appropriation allows for lease agreements with irrigation districts and municipalities to provide a more stable water level at Boyd Lake State Recreation Area. The source of funding is the Parks and Outdoor Recreation Cash Fund.

Rifle State Park Development	63,160		63,160
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The appropriation funds the first phase of a project to renovate and improve the Rifle State Park.

Colorado Greenway Project	100,000		100,000
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The appropriation provides state matching funds to local units of government for construction of trail systems within the State Recreational Trails Program.

3. Water Resources Division

	Total	Capital Construction Fund	Other
Gauging Stations	31,065	31,065	

The appropriation funds the repair of eleven gauging stations.

4. Division of Wildlife

Miscellaneous Small Projects	400,000		400,000
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The appropriation funds controlled maintenance projects for existing facilities from the Wildlife Cash Fund.

Employee Housing Repair	130,000		130,000
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The appropriation funds anticipated needs in repairing employee housing from the Wildlife Cash Fund.

Dam Maintenance, Repair and Improvements	100,000		100,000
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The appropriation funds a continuing level of maintenance and repair activities from the Wildlife Cash Fund.

Property Maintenance, Development and Improvements	1,050,000		1,050,000
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The appropriation funds improvements and development of wildlife habitat on Division-owned and other publicly-owned properties. Cash funds are from the Wildlife Cash Fund.

Stream and Lake Improvements	400,000		400,000
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The appropriation funds projects to improve stream and lake habitats and access facilities. Funds are from the Wildlife Cash Fund and from federal funds.

Motorboat Access on Lakes and Streams	600,000		600,000
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The appropriation funds construction of ramps, docks, roads, parking lots and utility systems to improve motor boat access. Funds are from the Wildlife Cash Fund and from federal funds.

Fish Unit Maintenance and Improvements	932,000		932,000
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The appropriation funds the control of pollutants and the maintenance of the fish hatcheries and rearing units owned by the Division from the Wildlife Cash Fund.

Wildlife Easements	750,000		750,000
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	Total	Capital Construction Fund	Other
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The appropriation funds property easements on privately owned land to provide public access to hunting and fishing sites from the Wildlife Cash Fund.

Land and Water Options	100,000		100,000
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The appropriation funds options on hunting and fishing habitat, water, water rights and wetlands for wildlife. Funds are from the Wildlife Cash Fund.

Underground Storage Tanks	528,000		528,000
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The appropriation funds the removal of three underground storage tanks and cleanup of six contaminated sites. Funds are from the Wildlife Cash Fund.

Lon Hagler State Wildlife Area Improvement	200,000		200,000
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The appropriation funds the construction of three parking and camping areas, shoreline plantings, nature trails, and a watchable wildlife viewing platform. Funds are from the Wildlife Cash Fund.

Resurface Parking Lot	250,000		250,000
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The appropriation funds the resurfacing of the parking lot at the Division's Denver headquarters.

Buena Vista Fish Hatchery Expansion	1,600,000		1,600,000
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The appropriation funds the expansion of the fish rearing unit at the Buena Vista Correctional Facility. Funds are from the Wildlife Cash Fund.

Waterfowl Habitat Projects	162,550		162,550
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The appropriation funds the construction of water transportation systems throughout the state. Funds are from the Wildlife Cash Fund.

Acquisition of Lands in Morgan County	105,000		105,000
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House Bill 91-1083 appropriated funds to the Division of Wildlife for the purpose of acquiring lands in Morgan County for public purposes. Funds are from the Wildlife Cash Fund.

Acquisition of Lands in Las Animas County	500,000		500,000
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House Bill 91-1103 appropriated funds to the Division of Wildlife for the purpose of acquiring lands in Las Animas County for public purposes. Funds are from the Wildlife Cash Fund.

	Total	Capital Construction Fund	Other
TOTALS - NATURAL RESOURCES	\$ 11,579,063	\$ 31,065	\$ 11,547,998

DEPARTMENT OF PUBLIC SAFETY

Colorado Bureau of Investigation, Offender Based Tracking System	3,301,836	3,301,836	
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The appropriation funds the second of three phases of a project to replace the Colorado Bureau of Investigation's primary computer system mainframe and the Automated Fingerprint Identification System.

TOTALS - PUBLIC SAFETY	\$ 3,301,836	\$ 3,301,836	\$ 0
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DEPARTMENT OF REGULATORY AGENCIES

1. Public Utilities Commission/Real Estate Division

Computer System Conversion	148,000		148,000
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The appropriation funds the replacement of the Wang Computer System which is obsolete. Funding is from assessments and fee increases.

2. Division of Registrations

Replacement of Centralized Licensing System	500,000		500,000
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The appropriation funds the replacement of the centralized licensing system. Funding is to come from the Division of Registrations license fees.

TOTALS - REGULATORY AGENCIES	\$ 648,000	\$ 0	\$ 648,000
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DEPARTMENT OF REVENUE

1. Motor Vehicle Division

Fire Sprinkler System	86,491		86,491
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The appropriation funds the design and installation of a sprinkler system for fire suppression and control at the Denver Motor Vehicle Complex. The source of funds is the Highway Users Tax Fund (HUTF) and license fees.

	Total	Capital Construction Fund	Other
Engineering, Electrical, and Mechanical Study	25,000		25,000

The appropriation funds a study of the current condition of and needed improvements to the electrical and mechanical systems at the Denver Motor Vehicle Building. The source of funding is the HUTF, Auto Dealers License Fund, Distributive Data Processing Fund, and Automobile Inspection and Readjustment Account.

2. Ports Of Entry Division

Mobile Port Pull-off Construction, Denver North	130,000		130,000
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The appropriation funds the construction of a pull-off site for use by the Division's mobile port teams in inspecting commercial vehicles for weight and registration compliance. Funds are from the HUTF and federal funds.

Mobile Port Pull-off Construction, Burlington	155,000		155,000
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The appropriation funds the construction of two pull-off sites, one in each direction, for use by the Division's mobile port teams. Funding is from the HUTF and federal funds.

Mobile Port Pull-off Construction, Franktown	234,716		234,716
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The appropriation funds the construction of a pull-off site for use by the Division's mobile port teams. Funding is from the HUTF and federal funds.

Mobile Port Pull-off Construction, Walden	80,000		80,000
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The appropriation funds the construction of a pull-off site for use by the Division's mobile port teams. Funding is from the HUTF and federal funds.

Fixed Ports Pre-engineering Study	15,000		15,000
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The appropriation funds a study by the Department of Highways and the Ports of Entry Division to determine the need and prepare cost estimates for controlled maintenance and capital construction associated with the state's ten fixed ports of entry. Funding is from the HUTF.

Approach and Exit Ramps Replacement at Dumont	25,000		25,000
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	Capital Construction		
	Total	Fund	Other

The appropriation funds the replacement of scale deck and entrance/exit ramps at the Dumont fixed port of entry. Funding is from the HUTF.

3. State Lottery Division

Computer Expansion	1,092,591		1,092,591
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The appropriation funds the purchase and installation of an upgraded computer system for the Lottery Division. The upgrade will primarily provide expanded capacity. Funding is from the State Lottery Fund.

TOTALS - REVENUE	\$ 1,843,798	\$ 0	\$ 1,843,798
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DEPARTMENT OF SOCIAL SERVICES

Trinidad Nursing Home, Repair of Roadways, Parking Lots, Sidewalks, and Curbs	64,078		64,078
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The appropriation is for the final phase of a project to repair roadways, parking lots, sidewalks, and curbs. Funding is from patient receipts.

Trinidad Nursing Home, West Wing Renovation	99,029		99,029
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The appropriation funds the conversion of the west wing from an intermediate care wing to a skilled care wing. Funding is from patient receipts.

TOTALS - SOCIAL SERVICES	\$ 163,107	\$ 0	\$ 163,107
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GRAND TOTALS - CAPITAL CONSTRUCTION	\$ 242,545,569	\$ 68,190,273	\$ 174,355,296
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FOOTNOTES

Footnote 1 states that the appropriation to the Department of Administration for the renovation of the State Services Office Building does not include funding for office furniture for the Department of Law. The Department is expected to retain its present furniture.

Footnote 1a states that it is the intent of the General Assembly that the cash funds appropriated for the remodeling of the vacated Chemistry Building storage space at Colorado State University are not to become available until the program plan is approved by the Colorado Commission on Higher Education.

	Capital Construction Fund	Other
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Footnote 2 states that the appropriation to the Department of Revenue, Ports of Entry Division for the fixed ports pre-engineering study is to be used to contract with the Department of Highways for pre-engineering assistance in evaluating the maintenance needs of the state's ten fixed ports of entry. The evaluations are to be completed before any future capital construction or controlled maintenance requests are submitted to the General Assembly.

NEW LEGISLATION

S.B. 91- 17 Specifies that when the Governor restricts or delays capital construction projects which include professional service contracts, the six-month deadline to enter into a professional services contract shall be tolled until the restriction or delay is no longer in effect. The bill also specifies that when the Governor restricts General Fund expenditures by at least one percent, the Governor may transfer General Fund moneys from the capital construction fund. The transfer is to occur in consultation with the Capital Development Committee and the Joint Budget Committee and the restricted projects are to be in reverse order of the priorities established by the two committees.

S.B. 91- 27 Clarifies that unexpended capital construction funds are to revert to the capital construction fund and that no unexpended capital construction funds may be used by any department for additional projects which are beyond the scope or design of the original project.

H.B. 91-1008 Prohibits the use of interest earned on the proceeds from the financing of correctional facilities through the state's master leasing program for any projects not designated by the General Assembly.

H.B. 91-1083 Appropriates \$105,000 to the Division of Wildlife from the Wildlife Cash Fund for the purpose of acquiring 182 acres of land in Morgan County for public purposes.

H.B. 91-1103 Appropriates \$500,000 to the Division of Wildlife from the Wildlife Cash Fund for the purpose of acquiring 8,500 acres of land in Las Animas County for public purposes.

JBC FACT SHEET #1

DEPARTMENT OF SOCIAL SERVICES MEDICAL ASSISTANCE DIVISION - MEDICAID

ISSUE: THE OMNIBUS RECONCILIATION ACT OF 1990 (OBRA-90) IMPACT ON THE MEDICAID BUDGET

Federal legislation enacted in 1989 and 1990 expands Medicaid coverage for newborns and children up to age 19 and makes a number of other changes which will cost Colorado an additional \$3.1M General Fund in FY 90-91 and \$6.1M General Fund in FY 91-92. These changes are outlined in this fact sheet.

EXPECTED FISCAL IMPACT OF OBRA-90 MANDATES:

Increased Part B Medicare Deductibles and Premiums and Acceleration of the Medicaid Participation for Qualified Medicare Beneficiaries

Pursuant to the Medicare Catastrophic Act-OBRA-89, the State was mandated to pay the Medicare premiums co-insurance and deductibles for Qualified Medicare Beneficiaries (QMBs). QMBs are eligible elderly and disabled individuals with an income at or below 100% of poverty and resources twice the Social Security Income (SSI) level. Part B premiums purchase supplemental medical insurance benefits not covered under the hospital insurance plan (Part A). By paying for the premium, the Medicaid Program avoids paying for medical services that the Medicare Program covers.

OBRA-90 mandates several changes related to the purchase of Medicare benefits:

- * Premiums increase from \$28.60 to \$29.90 effective 1/1/91. Premium increases of 6% in FY 1992 and 15% in FY 1993 are also mandated.
- * The Part B deductible increases by \$25 effective 1/1/91.
- * QMB coverage phased in over 4 years, beginning with 85% of poverty in 1989 has been accelerated to 100% of poverty by 1/1/91.
- * Coverage of Part B premiums is required for those whose resources are twice the SSI limit, but whose income is below 110% of poverty in 1993 and below 120% of poverty in 1995 (fiscal impact not to be realized until FY 93).

Estimated General Fund Fiscal Impact: FY 91 \$ 709,916 FY 92 \$ 989,669

Mandatory Phased-in Coverage of Low-income Children

Also, as a result of the Medicare Catastrophic Act-OBRA-89, pregnant women at 133% of the poverty level receive medical services during pregnancy and up to 60 days post partum, and children, up to age 6 at 133% of poverty and resources under \$1,000, receive the full array of Medicaid services. These eligibles are known as the "Baby Care" population. OBRA-90 expands the mandatory Medicaid coverage for children up to the age of 19 with family incomes below 100% of poverty to be phased-in over an 11 year period, effective 7/1/91.

Estimated General Fund Fiscal Impact: FY 91 No Impact FY 92 \$1,054,571

The Department has not requested additional funding for this item under the assumption that costs can be absorbed within the Baby Care appropriation in SB-90-204.

Mandatory Continuation of Benefits throughout Pregnancy or First Year of Life

Extends the current eligibility period for children born to Baby Care mothers from the current 60 days to one year, effective 1/1/91, with or without federal regulations.

Estimated General Fund Fiscal Impact: FY 91 \$ 196,330 FY 92 \$ 379,709

The Department has not requested additional funding for this item under the assumption that costs can be absorbed within the Baby Care appropriations.

Mandated Coverage of Premiums and Cost Sharing Under Group Health Plans

Requires states to pay group health premiums for working Medicaid recipients where cost effective, as of 1/1/91. Federal rules and regulations have not yet been promulgated which specify the measure of "cost effectiveness".

Estimated General Fund Fiscal Impact: FY 91 \$ 36,355 FY 92 \$ 105,089

Veterans Benefits

Caps the portion of a veteran's income which can be applied to medical care. On average this means a reduction of approximately \$90 per month per vet which will have to be absorbed by the state. It is also anticipated that Congress may apply the cap to widows of veterans under the same provisions. This has been considered in the calculation of the fiscal impact.

Estimated General Fund Fiscal Impact: FY 91 \$ 945,838 FY 92 \$2,225,991

Nurse Aide Certification

New restrictions imposed preclude states from charging nurse aides for costs related to the nurse aide registry. Moreover, the federal match rate of 75% has been reduced to 50%.

Estimated General Fund Fiscal Impact: FY 91 \$ 190,451 FY 92 \$ 240,334

EXPECTED FISCAL IMPACT OF NEW ISSUES RELATED TO OBRA-89:

Federally Qualified Health Centers

Provides for 100% reimbursement of reasonable costs for certain designated health clinics and centers, thereby raising their current reimbursement level. The entities eligible for this higher reimbursement are rural health clinics, community health centers and Denver General Hospital's outpatient clinics which, it should be noted, will receive 77% of the enhanced reimbursements.

Estimated General Fund Fiscal Impact: FY 91 \$ 976,151 FY 92 \$1,218,995

Early, Periodic, Screening, Diagnosis and Treatment (EPSDT)

Stipulates that any federally allowable item of equipment or service identified as necessary during the course of an EPSDT screening must be provided, even if it is not currently a benefit of the state plan.

Estimated General Fund Fiscal Impact: FY 91 \$ 50,612 FY 92 \$ 107,935

The Department has not requested additional funding for this item under the assumption that costs can be absorbed within the Baby Care appropriation.

SUMMARY

From 1981 to 1991 Colorado Medicaid spending has increased 202% in General Fund. The portion of the total state General Fund expended on Medicaid has steadily increased from 8.1% in 1981 to 11.7% in 1991. Legislation enacted during the 1990 Legislative Session, in response to federal mandates, increased state General Fund spending on Medicaid by \$7.3M annually, beginning with FY 90-91.

The most recent federal mandates for state Medicaid programs may cost an additional \$3.1M General Fund in FY 90-91 and \$6.3M General Fund in FY 91-92. Thus, the total full year General Fund increase due to federal mandates contained in OBRA-89 and OBRA-90 will be \$13.6M.

JBC FACT SHEET #2

DEPARTMENT OF EDUCATION SCHOOL FINANCE ACT

ISSUE: ADDITIONAL GENERAL FUND NEEDS FOR FUNDING SCHOOL FINANCE ACT

The School Finance Act establishes a formula for calculating the total education program cost of each of the 176 districts, and hence of the state as a whole. The only data needed outside the act are the annual enrollment figures and local property tax assessed valuations. Enrollment is established each October for the following school calendar year; after the transition six month period the count will be made in October and February and the larger of the two counts will be used. The enrollment figures are audited every year for major districts and on a three year cycle for smaller districts.

H.B. 90-1314 made several major changes to the Act.

- 1) It increased the inflation rates on some of the base components of the Act, thereby increasing the total program costs each year for a given enrollment. The Act sets inflation rates only through FY 1992-93. For purposes of calculations a 3% inflation rate has been assumed for FY 1993-94.
- 2) It fixed the mill levy at 38.3 mills for CY 91 dropping to 37.0 mills by FY 92-93. By fixing the mill levy the Act also fixed the local property tax revenue, subject to assessed valuation changes. State Equalization Aid is determined by filling the gap between total program cost and local property tax revenue.
- 3) It stated the intention to provide a \$70 million increase in state aid each of four years through FY 94-95, in part to make up for the fixed mill levy.
- 4) It also changed the schools' fiscal year from a calendar year to a July-June year matching the state fiscal year. The six-month transition period from Jan.-June 1992 is funded largely by local property tax allowing the unused state funds from that period to be set aside in the Property Tax Reduction Fund. These moneys are then used in future years, as long as they last, to further offset the impact of fixing local mill levies at reduced levels.

Based on projections made during the 1990 session, \$70 million per year plus funds from the Property Tax Reduction Fund was to have satisfied the state's obligation under the Act through FY 94-95 in which year an additional, one-year General Fund increase of \$72 million would be needed. State funding for that year would therefore require a total of $\$70 + \$72 = \$142$ million (see Table 1). This is the "balloon" or "cliff" built into the Act. Because the mill levy is fixed the entire impact of any changes to the projections of enrollment or assessed property values from the 1990 session is on the state contribution.

Table 1					
H.B.90-1314 as originally intended, May 1990					
	<u>FY 90-91</u>	<u>FY 91-92</u>	<u>FY 92-93</u>	<u>FY 93-94</u>	<u>FY 94-95</u>
State Support					
in millions	\$1,046	\$1,116	\$1,333	\$1,370	\$1,411
New State Aid Needed		\$70	\$70	\$70	\$142
From Property Tax					
Reduction Fund			\$147	\$114	\$13
State Aid					
Percent Increase		6.69%	6.27%	5.25%	10.36%

Two elements determine the state contribution, enrollment and assessed property value. The October 1990 enrollment count is up by 7,300 students more than anticipated for an impact of approximately \$28 million in FY 91-92. Assessed valuation is down from the projected level for an impact of \$16 million in FY 91-92.

Adjusting the School Finance Act for these new figures, plus the Department of Education's new projections for enrollment and assessment, changes the outyear financial demands of the Act. The "cliff" is moved forward from FY 1994-95 to FY 1992-93, and is increased to \$205 million. State funding for FY 1992-93 will require a total of \$70 + \$205 = \$275 million (see Table 2). In addition, FY 1993-94 will require an additional \$386 million over what was originally planned in H.B. 90-1314, for a total of \$70 + \$386 = \$456 million.

Table 2
January 1991 Actual

	<u>FY 90-91</u>	<u>FY 91-92</u>	<u>FY 92-93</u>	<u>FY 93-94</u>
State Support in millions	\$1,046	\$1,116	\$1,524	\$1,642
New State Aid Needed		\$70	\$275	\$456
From Property Tax Reduction Fund			\$133	\$0
Percent Increase		6.69%	24.64%	29.92%

Note: These figures do not reflect any supplemental changes.

JBC FACT SHEET #3

DEPARTMENT OF SOCIAL SERVICES DISABLED TELEPHONE USERS FUND

ISSUE: Dual Party Relay System Revenue Stream is Insufficient

Senate Bill 121

Senate Bill 121, 1989 Session, established the Disabled Telephone Users Fund to be administered by the Disabled Telephone Users Commission. The bill specified the fund was to be used to establish and maintain a statewide dual party relay service. The funding source for the fund is a per line phone charge which is not to exceed ten cents per month. The program is to be repealed, effective July 1, 1992. Prior to that time the General Assembly will have to decide whether the program should be continued until the time it is federally mandated.

President Bush signed the Americans with Disabilities Act on July 24, 1990, which provides that dual party relay systems will be federally mandated beginning July, 1993. At that time, common carriers will be required to provide telecommunications relay services to disabled telephone users.

The Commission entered into a contract with U.S. Sprint Services which went into effect November 1, 1990. The contract provides for a full-service 24-hour dual party relay system. The system has no limit on the length of the calls; only one call out of every 100 is to encounter a busy signal; and if callers are put on hold, it is not to exceed one minute 90% of the time.

Cost of Providing the Service

Section 40-17-103, C.R.S., provides that the Commission is to determine each year the charge, together with any surplus revenues carried forward from the previous years, which is necessary to cover the direct and indirect costs of implementing the system. The charge is imposed on each access line and is not to exceed ten cents per month. For the first fiscal year of operation, the fee was set at ten cents by statute and has continued at ten cents for calendar years 1990 and 1991. (The fee is set on a calendar year basis.)

The contract calls for U.S. Sprint to be reimbursed 75 cents for each call minute. The Commission has estimated 5,000 users within Colorado. Currently, the Commission is able to collect approximately \$170,000 per month (10 cent charge on 1.7 million phone lines). This equates to an annual revenue stream of \$2,040,000. The table on the following page summarizes the cost of providing the service. It is based on projected call minutes per month as provided by the Disabled Telephone Users Commission. It should be noted that the fund was incurring expenses prior to November as a temporary system was in place.

REVENUE FLOW BY QUARTER	START OF MONTH	QUARTERLY REVENUE	CALL MINUTES	RELAY EXPEND. /a	ADMIN EXPEND	END OF MONTH INTEREST)
JUL - SEP 1990	1336627	510000	205674	96000	227838	1522789
OCT - DEC	1522789	510000	385000	278500	227838	1526451
JAN - MAR 1991	1526451	510000	600000	450000	227838	1358613
APR - JUN	1358613	510000	650000	487500	227838	1153275
JUL - SEP	1153275	510000	750000	562500	27837	1072938
OCT - DEC	1072938	510000	850000	637500	27837	917601
JAN - MAR 1992	917601	510000	950000	712500	27837	687264
APR - JUN	687264	510000	1150000	862500	27837	306927
JUL - SEP	306927	510000	1200000	900000	27837	-110910
OCT - DEC	-110910	510000	1200000	900000	27837	-528747
JAN - MAR 1993	-528747	510000	1200000	900000	27837	-946584
APR - JUN	-946584	510000	1200000	900000	27837	-1364421

/a FY 1990-91 administrative expenses include funding for the Telephone Assistance Program.

Ten Cent Charge is Insufficient to Fund the Program Until July, 1993

As the above table reflects, the cost of providing the service exceeds available revenues and, as a result, the fund is expected to be depleted by October of 1992. In order to continue the system until the time it is federally mandated, the legislature basically has two options:

1. Decrease the level of service and thus the cost of the current dual party system so that the ten cent charge will be sufficient to fund the program until July of 1993; or
2. Maintain the current level of service currently being provided by U.S. Sprint at a cost of 75 cents per call minute. This would require amending the legislation to increase the monthly per line phone charge. It is estimated by the Commission that this charge would range from 17 to 20 cents, depending on the use of the system.

JBC FACT SHEET #4

DEPARTMENT OF PUBLIC SAFETY STATE AND FEDERAL FUNDING OF DRUG AGENTS IN THE COLORADO BUREAU OF INVESTIGATION

Background

In the 1988 legislative session, the General Assembly first added 12.2 FTE and \$545,955 for a new Drug Prevention Program. Of the amount appropriated, \$164,253 was from the state's General Fund and \$381,702 was part of a larger federal drug prevention grant awarded to Colorado. The CBI used these funds to hire drug agents to help local governments, particularly in rural areas, step up drug enforcement. It was known to the Joint Budget Committee and the General Assembly in 1988 that the federal fund portion of the program would end after four years, as specified in the grant to the state. Thus, the General Assembly added a footnote detailing legislative intent with the original funding that read:

105 Department of Public Safety, Colorado Bureau of Investigation, Drug Prevention Program -- The General Assembly accepts no obligation to continue the Drug Prevention Program after the federal Anti-Drug Abuse Act of 1986 funds have been expended. Nothing in this appropriation is to indicate an intent on the part of the General Assembly to continue this program. (1988 Session Laws, Vol. 1, p. 103)

This footnote was included in each long appropriations bill over the past four years that provided continuing funding for the Drug Prevention Program.

FY 1991-92 Request

Despite the footnote, the Department of Public Safety's #1 budget initiative for FY 91-92 was to in fact, replace the federal funds now amounting to \$470,985 that had paid for 8.6 of the 12.2 FTE in the program. The other 3.6 FTE had always been paid with state General Fund as the "match" requirement for the federal grant.

JBC Recommendation

The Committee's recommendation to the General Assembly is not only to continue the 3.6 FTE agents that have always been supported by the General Fund, but to add another 3.0 FTE state-funded agents at a cost of \$163,953 to the General Fund.

The Committee also voted to combine two other line items at continuing levels of state funding that essentially provide the same services to local governments. 4.0 FTE and \$196,748 General Fund that was in the Assistance to Local Government line and the 15.0 FTE and \$689,682 General Fund for Gangs and Drugs were combined into one line to arrive at a total state investigative support of local law enforcement of \$1,215,343 and 25.6 FTE. Also, another \$210,886 in General Fund is recommended for operating costs associated with these positions to bring the total state support to \$1,426,229.

The Committee felt that the state could re-direct drug prevention resources into other activities other

than agent funding without significantly hindering current efforts because of the following factors:

The federal Drug Prevention grant is not decreasing, in fact, the new federal award to Colorado will increase by \$2.1 million to a new total of \$4.6 million in FY 1991-92. Federal rules forbid the spending of these new funds on any CBI agents since they have already been funded for the four-year maximum. The award comes to the Division of Criminal Justice, another division in the Department of Public Safety, who oversees distribution to state and local agencies. This increase in funds can be spent on other types of drug prevention, including grants for new local drug agents.

A January, 1991 report to the General Assembly from the Division of Criminal Justice recently polled law enforcement officials in Colorado about their efforts and priorities in drug prevention activities. Some selected information from this report includes:

By a wide margin, law enforcement authorities including officers, judges, and district attorneys favor increased drug education in schools as the number one priority for a statewide drug strategy. Much farther down on the list was increased enforcement by the CBI, scoring sixth out of a possible six with four groups and fifth out of six with the other two groups. (The increase in the state's federal grant can be used for additional education in the schools around the state.)

In the last three years, local agencies have increased officers dedicated to drug enforcement by 67%, from 128 to 214 agents.

Local agencies attribute 28% of the increase in local agents due to direct federal matching grants. It is not expected that the federal government will reduce the effort in this area in the near future. In fact, the Colorado Springs Police Department and the El Paso County Sheriff reported that they have quadrupled the number of drug agents in the last three years due in large part to federal funds.

According to the CBI, the 12.2 FTE Drug Prevention agents average 135 arrests per year, or one arrest per man per month. However, local law enforcement reported over 10,000 drug arrests between September, 1989, and September, 1990. While it is not likely that only the 214 local drug officers made these arrests, it seems that local enforcement has as good or better results than the CBI.

Two years ago, in the 1989 Session, the General Assembly added 15.0 FTE and \$814,415 in General Fund to the CBI for a "Gangs and Drug Interdiction" force. These agents perform the same functions as those in the Drug Prevention program.

Summary

Despite the fact that the \$470,985 in federal funds will no longer be able to support the 8.6 FTE CBI drug agents, the Committee believes that other uses of this and new federal resources will enable Colorado to continue its fight against drug trafficking and abuse. The Committee's recommendation adds 3.0 FTE state-funded agents to the effort, at a cost of \$163,953 in General Fund, to enhance the efforts in this area.

JBC FACT SHEET #5

DEPARTMENT OF ADMINISTRATION COLORADO FINANCIAL REPORTING SYSTEM (COFRS)

ISSUE: COFRS Has Been Implemented, But Problem Areas Do Exist

Implementation

COFRS is the new accounting and financial management system for the state. The system is expected to improve and/or provide financial and cost accounting, program budgeting, purchasing management, performance measurement, and management reporting. The COFRS project is set up as a management team composed of representatives of the Legislative and Executive branches.

COFRS first received funding in FY 1987-88. The system received \$305,281 for the design and development of a new accounting system. To date, COFRS has received total funding of \$19,569,338. Of this amount, \$5,128,738 has been from the General Fund and \$14,440,600 has been from cash funds. Primarily, the cash funds have been for the implementation of the system, while the General Fund is for operation of the system. The source of cash funding for the project has been through a loan from the State Treasurer. The loan is to be paid back by the state departments, on a proportionate basis according to use, from savings in the departments existing level of appropriations. These savings are expected to come from purchasing, personal services, cash management, and from improved management information.

Appropriations for the implementation of the COFRS project have been made to both the Department of Administration and the State Auditor's Office. The purpose of this split appropriation was to ensure that the needs of both branches of government were considered when designing the system. To date, the Department of Administration has been appropriated \$11,173,395 and the State Auditor has been appropriated \$8,395,943.

The Department of Administration has estimated that the costs to maintain and operate the COFRS system will be \$2.5 million annually and will require 20.0 FTE.

Problems Associated With the COFRS System

COFRS serves all state departments and to a limited degree, higher education. All of the Departments have been brought on-line and are relying on COFRS for their accounting and budgeting needs. As the system has been brought on line, though, problems have surfaced. Provided below is a listing of the problem areas and the steps being taken by COFRS to correct the situation.

<u>PROBLEM</u>	<u>CORRECTIVE ACTION</u>
COFRS will increase on-line GGCC costs due to increased data entry	COFRS is an on-line system as opposed to the old Central Accounting System which was a batch system. The additional costs can be controlled by fine tuning the system and making sure reports are used efficiently.

PROBLEM**CORRECTIVE ACTION**

Users are not satisfied with the COFRS reports

COFRS staff has met with agency personnel and identified critical areas which needed to be corrected within the available COFRS reports. As a result, the need for eleven critical reports has been identified. All of the reports will be completed by mid-January.

The Division of Accounts and Control has trouble reconciling the Long Bill within COFRS

COFRS has identified this as a problem and one of the eleven critical reports to be put together by COFRS will allow the Division of Accounts and Control to reconcile the Long Bill.

COFRS does not produce a report which will reflect quarterly allotments

Such a report is not produced at this time but users can access the information as a part of COFRS on-line capabilities. COFRS is working with the Division of Accounts and Control to develop such reports and the reports should be available in June of 1991.

Users find COFRS more time consuming and cumbersome than the Central Accounting System

COFRS has indicated that users find the system more cumbersome because it is an on-line system of which the users must become accustomed. COFRS contends that with increased training the system will become less cumbersome. To date, COFRS has trained 2,500 users.

Existing system controls are inadequate which results in periodic system and data out-of-balance conditions

Various short-term system assurance measures to stabilize the system are being put into place. The amount of down time experienced by the system has decreased by 29% from the period of November to December, 1990. Long-term control measures are scheduled to be put into place by mid-March to early April.

Occasional shortages of computer resources cause periodic disruptions in system availability

COFRS and the General Government Computer Center (GGCC) have been engaged in measures to fine tune and streamline the system. In addition, GGCC has the system. As a result, GGCC has allocated space to COFRS. The Information Management Commission is working with GGCC on its storage. Storage could possibly be reduced to allow more space for COFRS.

A growing backlog of user reported problems has developed to which COFRS has not been able to respond

COFRS has indicated that it began to get a handle on this problem in November, 1990. At that time COFRS had 150 outstanding problem reports. As of January 15, the problem reports have been reduced to 18 issues.

PROBLEM

CORRECTIVE ACTION

A continual introduction of new functionality and software has resulted in user confusion and data reconciliation problems, as well as requiring constant technical attention

COFRS has developed a process to require walk-throughs of new software with the users. This is intended to reduce confusion and increase the understanding of the software's capabilities. Also, COFRS has begun to release software on a controlled and regular basis.

Summary

The Joint Budget Committee has discussed these issues with the COFRS Executive Committee and is concerned that the system operate in a manner that is beneficial to the state. The Committee will be receiving progress reports on the system.

JBC FACT SHEET #6

DEPARTMENT OF HEALTH INSPECTION OF PERSONAL CARE BOARDING FACILITIES

ISSUE: UPDATE ON PERSONAL CARE BOARDING FACILITIES INSPECTION PROGRAM

Pursuant to Section 25-27-103, and Section 25-27-104 (2)(b), C.R.S., the Department of Health must inspect and license all residential facilities that meet the minimum requirements as set forth in Section 25-27-102 (8), C.R.S. A personal care boarding home is a facility that makes available to three or more adults not related to the owner, room and board and personal services, protective oversight, and social care due to impaired capacity to live independently, but not to the extent that twenty-four hour medical or nursing care is required.

Cost of Providing Inspection and Licensing Services

Based on the most recent estimates of the number of personal care facilities currently operating in the state, the Department of Health estimates that it requires \$115,529 to operate the program. This figure is broken down into the following components:

- (1) An hourly rate charged for actual hours spent inspecting a facility.
- (2) An hourly rate charged for the paperwork to be completed by the inspector.
- (3) An hourly rate charged for clerical processing of the applications and renewal licensing.
- (4) A \$26.00 administrative oversight charge per inspection.

These charges cover the actual personal services expenses charged to the program, as well as the operating expenses charged to the program. The \$115,529 represents the Department's revised request to the Joint Budget Committee, and also represents the amount the Committee will recommend to the General Assembly.

The cash funds will come from the fees charged to the facilities as follows:

* 281 active facilities x \$50.00 license fee =	\$ 14,050
* 5,149 (estimated) beds x \$10.00 per bed =	\$ 51,490
Total possible cash funds collected =	\$ 65,540

The recommended General Fund support of \$49,989 is essentially the amount needed to make up the difference between the total possible cash funds that will be collected by the Department, and the total cost of the program.

The Department estimates that the average cost of inspecting a personal care boarding facility is \$362, with a range of \$206 for a 3-bed facility, \$274 for a 10-bed facility, \$341 for a 30-bed facility, and at

least \$521 for facilities of 100 beds or larger. Current statistics show that 71% of the facilities have 15 beds or less, and 50% of the facilities have fewer than 10 beds. While the vast majority of the Health Facilities Division is funded either with Medicaid or Medicare funds, no federal funds are currently available to support the personal care boarding home inspections program.

Licensing Update

The most recent report on the personal care boarding home inspections program revealed the following:

* Total personal care boarding homes in system statewide:	403
* Total number of homes that have ceased operations:	122
Total active facilities:	281

* Of the 281 active facilities:

Total licensed facilities:	190
Facilities surveyed, not licensed:	54
Initial applications received:	12
Incomplete initial applications:	25

* Of the 54 facilities surveyed, but not yet licensed:

Plan of correction not yet received by division:	21
Facility deficiency list being processed:	1
Plan of correction not approved by division:	5
Facilities needing re-survey by division:	11
Division still needs criminal background check:	<u>16</u>
Total	54

Once a facility has been surveyed, and a deficiency has been noted by the division (e.g. lack of smoke alarms, unsanitary conditions, etc.), a plan of correction from the facility's owner must be filed with the division. This plan outlines how the facility will achieve compliance with the regulations, as well as a reasonable time-frame for completion.

Pursuant to Section 25-27-103 (1)(b), C.R.S., the Department has the authority to assess a civil penalty of not less than \$50.00 nor more than \$100.00 per day to those personal care boarding facilities operating without a state-issued license. To date, the Department has not assessed any civil penalties to those facilities operating without the required license.

JBC FACT SHEET #7

DEPARTMENT OF PERSONNEL EMPLOYEE HEALTH BENEFITS

ISSUE: THE JOINT BUDGET COMMITTEE WILL BE SPONSORING LEGISLATION WHICH WILL INCREASE THE STATE CONTRIBUTION FOR HEALTH BENEFITS FOR FAMILY COVERAGE.

Background

According to the 1991 Total Compensation Survey the prevailing practice in the community is for employers to fund 97% of employee only benefits and 72% of family coverage. The General Fund impact to bring the current benefit levels to that of prevailing would be \$6.1 M.

Proposed Legislation

The Joint Budget Committee has voted to sponsor a bill which would make the following changes in the amount and method of funding employee health benefits:

1. Move to a calendar year of funding health benefits as opposed to the current method of funding changes beginning with the new fiscal year. Although this will mean the State will lag one year in setting funding policies, decisions will be made based on actual movement of premiums rather than using estimates or projections to set the state's contribution level. Employees will know, with certainty, what level of employer support to expect when they make their enrollment decisions each January.
2. Establish a 3% reserve fund to stabilize premiums. Currently, health benefits are funded on a cash basis. Although premiums are set based on analysis of anticipated claims liability, a large unexpected liability can drive premium costs in subsequent years, over and above inflation. In FY 1991, the monthly premium contains a \$15.74 assessment to cover deficits from previous years. A reserve will smooth these kinds of fluctuations and allow unexpected claims liability to be funded over time.
3. The prevailing practice in the community has been to fund family health insurance coverage at a differential rate than employee only coverage. The State has historically provided the same contribution amount to single or family coverage. The JBC proposal would be more consistent with prevailing benefits practices in providing a differential rate to those employees enrolled in the family coverage.

Funding

In November 1990, the State received a refund of \$5.14M from the Short-term Disability Insurance Fund. By January 1992, an additional \$1.36M will be generated because of the current funding mechanism for Short-term Disability Insurance and accrued interest. This refund is in the Group Insurance Reserve Fund and can only be applied to the costs of funding employee group insurance. Moreover, \$1.46M of the reserve was generated through Higher Education's contributions and contributions from non-appropriated FTE in the Department of Highways and would not be available to be applied to funding benefits for general government enrollees. Based on the amount of reserve available in January 1992, the Committee has determined that the following can be funded:

COST

	<u>Total</u>	<u>General Fund</u>
* A 3% Reserve Fund	\$1.40M	\$.85M
* Increased contribution for family coverage, effective 1/1/92, as State moves to calendar year funding	\$2.64M	\$1.60M
Total	\$4.04M	\$2.45M

Although this will not consume the full amount from the Short-term Disability Refund available for appropriated FTE, it is anticipated that there will be a need to cover increased enrollments expected as a result of the enriched family contribution. The full impact of increasing the state contribution cannot be accurately estimated but the proposed level of contribution allows a set aside of \$1M to cover increased enrollments.

Impact of Increase in Employer Contribution to Family Coverage:

The Joint Budget Committee is proposing to increase the state contribution for employee +1 family coverage by \$25/month and employee +2 family coverage by \$76/month. There would be no increase funded for the employee only coverage.

	<u>Current Monthly Premium</u>	<u>State Share</u>	<u>Employee Share</u>	<u>State Share % Total</u>	<u>Employee Share % Total</u>
Employee Only	\$132.87	\$98.15	\$34.82	74 %	26 %
Employee +1	\$239.38	\$98.15	\$141.23	41 %	59 %
Employee +2	\$332.10	\$98.15	\$233.95	30 %	70 %

	<u>Monthly* Premium 1/1/92</u>	<u>State** Share</u>	<u>Employee Share</u>	<u>State** Share % Total</u>	<u>Employee** Share % Total</u>
Employee Only	\$117.13	\$98.15	\$18.98	84 %	16 %
Employee +1	\$223.64	\$123.15	\$100.49	55 %	45 %
Employee +2	\$316.36	\$174.15	\$142.21	55 %	45 %

* This amount reflects the current premium minus the \$15.74 assessment for a previous year deficit. However, this amount does not reflect any premium increase that will occur in January.

** These amounts reflect the proposed increase of \$25.00/month for employee +1 and \$76.00/month for employee +2.