HOUSE COMMITTEE OF REFERENCE REPORT

| | April 27, 2018 |
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| | Chairman of Committee Date |
| | Committee on Public Health Care & Human Services. |
| | After consideration on the merits, the Committee recommends the following: |
| | HB18-1390 be amended as follows, and as so amended, be referred to the Committee on <u>Finance</u> with favorable recommendation: |
| 1 | Amend printed bill, strike everything below the enacting clause and |
| 2 | substitute: |
| 3 | "SECTION 1. In Colorado Revised Statutes, 19-1-125, amend |
| 4 | (1) as follows: |
| 5 | 19-1-125. Family stabilization services - voluntary out-of-home |
| 6 | placement - delegation of certain powers by parent or guardian - |
| 7 | rules. (1) It is the intent of the general assembly to assist in the provision |
| 8 | of appropriate and necessary short-term services to help stabilize families |
| 9 | that are at risk of having their children placed in out-of-home placement |
| 0 | when those families voluntarily request such services. It is further the |
| 1 | intent of the general assembly that county departments provide for family |
| 2 | stabilization services through contracts with private or nonprofit |
| 3 | organizations or entities whenever possible, INCLUDING THOSE SPECIFIED |
| 4 | IN SECTION 19-1-125.5. |
| 5 | SECTION 2. In Colorado Revised Statutes, add 19-1-125.5 as |
| 6 | follows: |
| 7 | 19-1-125.5. Voluntary delegation of certain powers by parent |
| 8 | or legal guardian - authorization agreements - oversight by substitute |
| 9 | care organizations - licensure - reporting requirements - legislative |
| 0 | declaration - rules - definitions. (1) (a) The General assembly declares that Colorado can strengthen and preserve families |
| 1 | |
| 2 | BY PROVIDING A VOLUNTARY, SAFE OPTION FOR INTERESTED, FIT PARENTS IN CRISIS WHO DO NOT DEMONSTRATE A RISK TO THE HEALTH AND SAFETY |
| 3 4 | OF THEIR CHILDREN. BY CREATING A NETWORK OF VOLUNTEER FAMILIES |
| . 4 .5 | WHO HAVE BEEN EXTENSIVELY SCREENED AND TRAINED, THIS |
| J | WHO HAVE DEEN EATENSIVELT SCREENED AND TRAINED, THIS |

ALTERNATIVE CAN PROVIDE A SAFE, TEMPORARY HOME FOR CHILDREN WHILE A PARENT IN CRISIS GETS HELP AND SUPPORT, ALLOWING THE PARENT OR PARENTS TO MAINTAIN FULL CUSTODY OF THEIR CHILDREN DURING THAT TIME.

- (b) THE GENERAL ASSEMBLY FURTHER DECLARES THAT ITS INTENT IS TO MINIMIZE THE TIME PARENTS AND THEIR CHILDREN ARE SEPARATED.
- (2) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE REQUIRES:
- (a) "AUTHORIZATION AGREEMENT" MEANS AN AGREEMENT ENTERED INTO BETWEEN A PARENT AND CERTIFIED FAMILY CAREGIVER PURSUANT TO SUBSECTION (3) OF THIS SECTION.
- (b) "CERTIFIED FAMILY CAREGIVER" MEANS A PERSON OR PERSONS APPROVED BY A SUBSTITUTE CARE ORGANIZATION TO PROVIDE TEMPORARY CARE FOR A CHILD THROUGH AN AUTHORIZATION AGREEMENT ENTERED INTO PURSUANT TO THIS SECTION.
- (c) "CHILD" MEANS A PERSON UNDER EIGHTEEN YEARS OF AGE; EXCEPT THAT "CHILD" DOES NOT INCLUDE AN EMANCIPATED MINOR AS DEFINED IN SECTION 23-7-102 (3).
- (d) "COUNTY DEPARTMENT" MEANS A COUNTY DEPARTMENT OF HUMAN OR SOCIAL SERVICES.
- (e) (I) "PARENT" MEANS EITHER A NATURAL PARENT OF A CHILD, AS MAY BE ESTABLISHED PURSUANT TO ARTICLE 4 OF THIS TITLE 19, OR A PARENT BY ADOPTION. "PARENT" INCLUDES A NATURAL PARENT HAVING SOLE OR JOINT CUSTODY, REGARDLESS OF WHETHER THE PARENT IS DESIGNATED AS THE PRIMARY RESIDENTIAL CUSTODIAN, A PARENT ALLOCATED PARENTAL RESPONSIBILITIES WITH RESPECT TO A CHILD, OR AN ADOPTIVE PARENT.
- (II) FOR THE PURPOSES OF THIS SECTION, "PARENT" DOES NOT INCLUDE A PERSON WHOSE PARENTAL RIGHTS HAVE BEEN TERMINATED PURSUANT TO THE PROVISIONS OF THIS TITLE 19 OR THE PARENT OF AN EMANCIPATED MINOR.
- (f) "STATE DEPARTMENT" MEANS THE STATE DEPARTMENT OF HUMAN SERVICES.
- (g) "Substitute care organization" means a tax-exempt charitable or social welfare organization operating under the provisions of section 501(c)(3) or 501(c)(4) of title 26 of the federal "Internal Revenue Code of 1986", as amended, and that is certified pursuant to this section and meets all program requirements to assist a parent or legal guardian of a child with the process of entering into an authorization agreement pursuant to this section, including identifying an appropriate

PLACEMENT FOR EACH CHILD SUBJECT TO THE AGREEMENT AND PROVIDING SERVICES AND RESOURCES TO SUPPORT THE CHILD, PARENTS, AND OTHER PERSONS AUTHORIZED TO PROVIDE TEMPORARY CARE OF THE CHILD PURSUANT TO THE AUTHORIZATION AGREEMENT.

- (3) (a) (I) EXCEPT AS PROVIDED FOR IN SUBSECTION (3)(a)(II) OF THIS SECTION, A PARENT MAY VOLUNTARILY ENTER INTO AN AUTHORIZATION AGREEMENT WITH A CERTIFIED FAMILY CAREGIVER IF SUCH AUTHORIZATION AGREEMENT IS ENTERED INTO WITH THE ASSISTANCE OF A SUBSTITUTE CARE ORGANIZATION PURSUANT TO THIS SECTION. AN AUTHORIZATION AGREEMENT ENTERED INTO PURSUANT TO THIS SECTION MUST COMPLY WITH THE PROVISIONS ESTABLISHED IN SECTION 15-14-105 (2) FOR A CUSTODIAL POWER OF ATTORNEY. THE AUTHORIZATION AGREEMENT MUST NOT BE VALID FOR LONGER THAN SIX MONTHS, WITH AN OPTION TO RENEW THE AGREEMENT, UNLESS A PARENT IS DEPLOYED BY OR CALLED TO ACTIVE DUTY IN THE UNITED STATES MILITARY, IN WHICH CASE THE AUTHORIZATION AGREEMENT IS VALID FOR THE LENGTH OF THE DEPLOYMENT PLUS THIRTY DAYS.
- (II) THIS SECTION DOES NOT APPLY TO A PARENT OR PARENTS WHOSE PARENTAL RIGHTS HAVE BEEN TERMINATED FOR ANY CHILD. THIS SECTION DOES NOT APPLY TO ANY PARENT WHO IS NAMED AS A RESPONDENT IN AN OPEN DEPENDENCY AND NEGLECT CASE.
- (b) AN AUTHORIZATION AGREEMENT ENTERED INTO PURSUANT TO THIS SECTION DOES NOT CONSTITUTE ABANDONMENT OR CHILD ABUSE OR NEGLECT, AND IT MAY NOT INDEPENDENTLY ADVERSELY AFFECT THE PARENT'S RIGHTS WITH RESPECT TO THE CHILD.
- (c) A CHILD PLACED IN A FAMILY THROUGH AN AUTHORIZATION AGREEMENT IS NOT IN FOSTER CARE AND IS NOT CONSIDERED IN THE CUSTODY OF A COUNTY DEPARTMENT OR THE STATE DEPARTMENT. A CERTIFIED FAMILY CAREGIVER WITH WHOM A CHILD IS PLACED PURSUANT TO AN AUTHORIZATION AGREEMENT IS NOT CONSIDERED TO BE PROVIDING A FOSTER PLACEMENT AND IS NOT SUBJECT TO STATE LAWS AND RULES GOVERNING FOSTER CARE AND OUT-OF-HOME PLACEMENTS.
- (4) A CERTIFIED FAMILY CAREGIVER WHO HAS ENTERED INTO AN AUTHORIZATION AGREEMENT MAY PERFORM ACTS IN REGARD TO THE CHILD AS OUTLINED IN THE AUTHORIZATION AGREEMENT. A CERTIFIED FAMILY CAREGIVER WHO HAS ENTERED INTO AN AUTHORIZATION AGREEMENT SHALL ACT AS A MANDATORY REPORTER OF CHILD ABUSE OR NEGLECT PURSUANT TO SECTION 19-3-304 AND SHALL UNDERGO TRAINING AS A MANDATORY REPORTER. AN AUTHORIZATION AGREEMENT MAY BE REVOKED AT ANY TIME BY A CUSTODIAL PARENT. IN THE CASE OF JOINT CUSTODY, EVERY REASONABLE EFFORT MUST BE MADE TO GAIN THE

PERMISSION OF BOTH CUSTODIAL PARENTS.

- (5) THE STATE DEPARTMENT SHALL LICENSE ANY ORGANIZATION THAT WISHES TO SERVE AS A SUBSTITUTE CARE ORGANIZATION PRIOR TO THE DATE AT WHICH THE ORGANIZATION BEGINS PROVIDING SERVICES TO FAMILIES PURSUANT TO THIS SECTION. THE LICENSING REQUIREMENTS FOR A SUBSTITUTE CARE ORGANIZATION MUST BE SET FORTH IN RULES PROMULGATED BY THE STATE DEPARTMENT PURSUANT TO SUBSECTION (6) OF THIS SECTION.
- (6) (a) On or before June 1, 2018, the state department shall convene a working group to assist with recommendations for rules related to licensing substitute care organizations as set forth in subsection (6)(b) of this section. The working group must include, at a minimum, representatives from the state department, the child welfare community, nonprofit organizations that are interested in applying for a license, county departments, the court appointed special advocate program, licensed child placement agencies, the office of the child's representative, and the office of the respondent parents' counsel.
- (b) On or before August 15, 2018, the state department shall promulgate rules for licensure of substitute care organizations, based on the recommendations of the working group. The rules must include, at a minimum, requirements for interested nonprofits to provide the following information to the state department in order to be licensed:
 - (I) THE ORGANIZATION'S NAME AND ADDRESS;
- (II) THE NAMES AND ADDRESSES OF THE OFFICERS AND BOARD OF DIRECTORS OR OTHER GOVERNING BODY OF THE ORGANIZATION;
- (III) THE NAME OF THE PERSON IN CHARGE OF THE ORGANIZATION'S DAILY OPERATIONS, TOGETHER WITH THE RESULTS OF A FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK AND A CHILD ABUSE AND NEGLECT BACKGROUND CHECK ON THE TRAILS SYSTEM, AS DEFINED IN SECTION 16-20.5-102 (10). THE SUBSTITUTE CARE ORGANIZATION SHALL PAY THE COSTS ASSOCIATED WITH THE FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK TO THE COLORADO BUREAU OF INVESTIGATION; AND
- (IV) THE NAMES AND QUALIFICATIONS OF THE ORGANIZATION'S STAFF MEMBERS WHO WILL BE PROVIDING SERVICES PURSUANT TO THIS SECTION, TOGETHER WITH THE RESULTS OF A FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK AND A CHILD ABUSE AND NEGLECT BACKGROUND CHECK ON THE TRAILS SYSTEM, AS DEFINED IN SECTION

16-20.5-102 (10). THE SUBSTITUTE CARE ORGANIZATION SHALL PAY THE COSTS ASSOCIATED WITH THE FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK TO THE COLORADO BUREAU OF INVESTIGATION.

- (c) The rules for licensure promulgated by the state department on or before August 15,2018, must also require that an interested nonprofit organization shall:
- (I) CONDUCT A FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK ON EACH ADULT IN THE CERTIFIED FAMILY CAREGIVER'S HOUSEHOLD, AS WELL AS A CHILD ABUSE AND NEGLECT BACKGROUND CHECK ON THE TRAILS SYSTEM, AS DEFINED IN SECTION 16-20.5-102 (10). THE SUBSTITUTE CARE ORGANIZATION SHALL PAY THE COSTS ASSOCIATED WITH THE FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK TO THE COLORADO BUREAU OF INVESTIGATION.
- (II) PRIOR TO THE PLACEMENT OF A CHILD, CONDUCT A HOME STUDY OF THE CERTIFIED FAMILY CAREGIVER'S HOME TO ENSURE THAT SUCH HOME IS A SAFE AND NURTURING ENVIRONMENT FOR A CHILD;
 - (III) TRAIN ALL CERTIFIED FAMILY CAREGIVERS ON:
- (A) THE RIGHTS, DUTIES, AND LIMITATIONS REGARDING PROVIDING TEMPORARY CARE FOR A CHILD UNDER A CONTRACT FOR CARE AUTHORIZED PURSUANT TO THIS SECTION;
- (B) THE LAWS AND PROCESSES APPLICABLE TO MANDATORY REPORTERS OF CHILD ABUSE AND NEGLECT;
- (C) AN OVERVIEW OF PROGRAM PROCESSES, INCLUDING INTAKE AND WORKING WITH THIRD-PARTY SERVICE PROVIDERS, SUCH AS SCHOOLS AND MEDICAL PROFESSIONALS;
- (D) GENERAL SAFETY REQUIREMENTS, INCLUDING SUDDEN INFANT DEATH SYNDROME, SUPERVISION, AND WATER AND POOL SAFETY;
- (E) APPROPRIATE AND CONSTRUCTIVE DISCIPLINARY PRACTICES, INCLUDING PROHIBITION OF PHYSICAL PUNISHMENT AND ANY DISCIPLINE THAT IS SEVERE, HUMILIATING, FRIGHTENING, OR ASSOCIATED WITH FOOD, REST, OR TOILETING;
- (F) ABUSE AND MALTREATMENT REPORTING REQUIREMENTS, INCLUDING PROPER COOPERATION WITH THE STATE DEPARTMENT;
 - (G) CONFIDENTIALITY; AND
- (H) BUILDING A HEALTHY RELATIONSHIP WITH THE CHILD'S BIOLOGICAL AND ADOPTIVE FAMILY;
- (IV) PROVIDE ONGOING SUPERVISION OF EACH PLACEMENT OF A CHILD WITH A CERTIFIED FAMILY CAREGIVER WHO HAS BEEN APPROVED BY THE SUBSTITUTE CARE ORGANIZATION WHILE THE AUTHORIZATION AGREEMENT IS IN EFFECT, AND MAINTAIN IN THE CHILD'S RECORD A RECORD OF EACH SUPERVISORY VISIT CONDUCTED;

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- (V) MAINTAIN RECORDS ON EACH CERTIFIED FAMILY CAREGIVER WHO HAS BEEN APPROVED BY THE SUBSTITUTE CARE ORGANIZATION. THE RECORDS MUST INCLUDE:
- (A) THE NAME, ADDRESS, TELEPHONE NUMBER, E-MAIL ADDRESS, AND ANY OTHER CONTACT INFORMATION FOR THE CERTIFIED FAMILY CAREGIVER;
- (B) THE RESULTS OF A FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK AND A CHILD ABUSE AND NEGLECT BACKGROUND CHECK ON THE TRAILS SYSTEM, AS DEFINED IN SECTION 16-20.5-102 (10), THAT WERE CONDUCTED ON THE CERTIFIED FAMILY CAREGIVER AND EACH ADULT MEMBER IN THE HOUSEHOLD;
- (C) PROOF OF THE HOME STUDY CONDUCTED ON THE CERTIFIED FAMILY CAREGIVER'S HOME, ALONG WITH THE NAME, CONTACT INFORMATION, AND QUALIFICATIONS OF THE INDIVIDUAL WHO COMPLETED THE HOME STUDY; AND
- (D) PROOF THAT THE CERTIFIED FAMILY CAREGIVER COMPLETED THE REQUIRED TRAINING OUTLINED IN THIS SECTION PRIOR TO APPROVAL BY THE SUBSTITUTE CARE ORGANIZATION.
- (VI) MAINTAIN RECORDS ON EACH CHILD SERVED BY THE SUBSTITUTE CARE ORGANIZATION. THE RECORDS MUST INCLUDE:
 - (A) THE NAME AND AGE OF THE CHILD;
- (B) THE NAME, ADDRESS, TELEPHONE NUMBER, E-MAIL ADDRESS, AND ANY OTHER CONTACT INFORMATION FOR THE CHILD'S PARENT OR PARENTS;
- (C) THE NAME, ADDRESS, TELEPHONE NUMBER, E-MAIL ADDRESS, AND ANY OTHER CONTACT INFORMATION FOR THE CHILD'S CERTIFIED FAMILY CAREGIVER;
- (D) A COPY OF THE AUTHORIZATION AGREEMENT FOR THE CARE OF THE CHILD, AS EXECUTED PURSUANT TO THIS SECTION; AND
- (E) DOCUMENTATION OF EACH SUPERVISORY VISIT CONDUCTED BY THE SUBSTITUTE CARE ORGANIZATION WHILE THE CHILD IS IN THE CUSTODY OF THE CERTIFIED FAMILY CAREGIVER.
- (d) AN ORGANIZATION THAT IS LICENSED WITH THE STATE DEPARTMENT AS A SUBSTITUTE CARE ORGANIZATION PURSUANT TO THIS SUBSECTION (6) DOES NOT ALSO NEED TO BE LICENSED AS A CHILD PLACEMENT AGENCY UNLESS THE ORGANIZATION IS ALREADY LICENSED AS SUCH OR WISHES TO PROVIDE ADDITIONAL SERVICES THAT REQUIRE SUCH LICENSING.
- 39 (7) A SUBSTITUTE CARE ORGANIZATION SHALL ANNUALLY PROVIDE 40 THE FOLLOWING INFORMATION TO THE STATE DEPARTMENT RELATING TO 41 AUTHORIZATION AGREEMENTS ENTERED INTO UNDER ITS SUPERVISION

PURSUANT TO THIS SECTION:

- (a) THE TOTAL NUMBER OF FAMILIES AND CHILDREN SUPPORTED;
- (b) THE AVERAGE AGE OF CHILDREN SUPPORTED;
- (c) THE AVERAGE LENGTH OF STAY;
- (d) THE TEN MOST COMMON REASONS PARENTS ENTERED INTO AN AUTHORIZATION AGREEMENT;
- (e) A SUMMARY OF OUTCOMES FOR FAMILIES AND CHILDREN SUPPORTED; AND
- (f) ANY CHANGES TO THE LICENSING INFORMATION PROVIDED TO THE STATE DEPARTMENT PURSUANT TO SUBSECTIONS (5) AND (6) OF THIS SECTION.
- (8) A SUBSTITUTE CARE ORGANIZATION SHALL MAINTAIN RECORDS FOR ALL CHILDREN AND FAMILIES SERVED, AS WELL AS ON CERTIFIED FAMILY CAREGIVERS APPROVED. THE RECORDS MUST BE MAINTAINED FOR NOT LESS THAN FIVE YEARS AFTER THE CHILD SERVED ATTAINS EIGHTEEN YEARS OF AGE. SUCH RECORDS MAY BE MAINTAINED ELECTRONICALLY. A SUBSTITUTE CARE ORGANIZATION SHALL ALSO MAKE THE RECORDS AVAILABLE TO THE PARENT OR LEGAL GUARDIAN WHO EXECUTED THE AUTHORIZATION AGREEMENT FOR THE CARE OF HIS OR HER CHILD; THE CHILD PROTECTION OMBUDSMAN; AND TO ANY LOCAL, STATE, OR FEDERAL LAW ENFORCEMENT OR CHILD WELFARE AUTHORITY CONDUCTING AN INVESTIGATION INVOLVING THE CHILD, THE CHILD'S PARENT OR LEGAL GUARDIAN, OR THE CERTIFIED FAMILY CAREGIVER.

SECTION 3. In Colorado Revised Statutes, **amend** 15-14-105 as follows:

- 15-14-105. Delegation of power by parent or guardian custodial power of attorney. (1) A parent or guardian of a minor or incapacitated person, by a power of attorney, may delegate to another person, for a period not exceeding twelve months, any power regarding care, custody, or property of the minor or ward, except the power to consent to marriage or adoption.
- (2) (a) A PARENT OF A MINOR CHILD MAY CREATE A CUSTODIAL POWER OF ATTORNEY THAT, EXCEPT AS PROVIDED IN SUBSECTION (2)(b) OF THIS SECTION, GRANTS TO ANOTHER PERSON THE PARENT'S LEGAL RIGHTS AND RESPONSIBILITIES REGARDING THE CARE, PHYSICAL CUSTODY, AND CONTROL OF THE MINOR CHILD, INCLUDING BUT NOT LIMITED TO THE RIGHT TO:
 - (I) ENROLL THE MINOR CHILD IN SCHOOL;
- 39 (II) OBTAIN FROM THE MINOR CHILD'S SCHOOL ANY EDUCATIONAL 40 AND BEHAVIORAL INFORMATION ABOUT THE MINOR CHILD;
 - (III) CONSENT TO ALL SCHOOL-RELATED MATTERS REGARDING THE

MINOR CHILD;

- (IV) CONSENT TO MEDICAL, PSYCHOLOGICAL, OR DENTAL TREATMENT FOR THE MINOR CHILD; OR
- (V) EXERCISE ANY OTHER RIGHT HELD BY THE PARENT, EXCEPT AS PROVIDED IN SUBSECTION (2)(b) OF THIS SECTION.
- (b) THE CUSTODIAL POWER OF ATTORNEY MAY NOT GRANT AUTHORITY TO CONSENT TO THE MARRIAGE OR ADOPTION OF THE MINOR CHILD OR TO CHANGE THE MINOR CHILD'S RELIGIOUS AFFILIATION.
- (c) THE CUSTODIAL POWER OF ATTORNEY DOES NOT AFFECT THE RIGHTS OF THE PARENT OF THE MINOR CHILD IN ANY PROCEEDING CONCERNING PHYSICAL CUSTODY OF THE MINOR CHILD OR THE ALLOCATION OF PARENTAL RIGHTS AND RESPONSIBILITIES FOR THE CARE OF THE MINOR CHILD.
- (d) THE CUSTODIAL POWER OF ATTORNEY IS ONLY AVAILABLE TO A PARENT FOR SIX MONTHS, UNLESS ANOTHER REVOCABLE POWER OF ATTORNEY IS CREATED PURSUANT TO THIS SUBSECTION (2).
- (e) THE CUSTODIAL POWER OF ATTORNEY IS REVOCABLE AT ANY TIME AND, UPON REVOCATION, IF THE MINOR CHILD OR CHILDREN WHO ARE THE SUBJECT OF THE CUSTODIAL POWER OF ATTORNEY ARE NOT IN THE CARE, PHYSICAL CUSTODY, AND CONTROL OF THE PARENT, THE MINOR CHILD OR CHILDREN MUST BE IMMEDIATELY RETURNED TO THE CARE, PHYSICAL CUSTODY, AND CONTROL OF THE PARENT.
- **SECTION 4.** In Colorado Revised Statutes, 19-3-304, **amend** (2)(ll) and (2)(mm); and **add** (2)(nn) as follows:
- 19-3-304. Persons required to report child abuse or neglect.
 (2) Persons required to report such abuse or neglect or circumstances or conditions include any:
- (ll) Officials or employees of county departments of health, human services, or social services; and
- (mm) Naturopathic doctor registered under article 37.3 of title 12;
- (nn) PERSON, OTHER THAN THE PARENT, WHO HAS ENTERED INTO AN AUTHORIZATION AGREEMENT FOR CARE AND RESPONSIBILITY OF A CHILD PURSUANT TO SECTION 19-1-125.5.
- **SECTION 5. Safety clause.** The general assembly hereby finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, and safety.".

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