## SENATE COMMITTEE OF REFERENCE REPORT

April 24, 2023
Chair of Committee Date
Committee on Appropriations.
After consideration on the merits, the Committee recommends the following:
SB23-287 be amended as follows, and as so amended, be referred to the Committee of the Whole with favorable recommendation:
Amend printed bill, page 11, after line 12 insert:
"SECTION 5. In Colorado Revised Statutes, add 22-54-146 as follows:
22-54-146. Hold-harmless at-risk funding - 2023-24 budget
year - repeal. (1) FOR THE 2023-24 BUDGET YEAR, A DISTRICT'S AT-RISK
FUNDING, AS DETERMINED PURSUANT TO SECTION 22-54-104 (4), IS THE
GREATER OF THE DISTRICT'S AT-RISK FUNDING AMOUNT FOR THE 2022-23
BUDGET YEAR OR THE DISTRICT'S AT-RISK FUNDING AMOUNT FOR THE
2023-24 BUDGET YEAR.
(2) IF, PURSUANT TO SUBSECTION (1) OF THIS SECTION, A DISTRICT'S AT-RISK FUNDING AMOUNT FOR THE 2022-23 BUDGET YEAR
WAS GREATER THAN THE DISTRICT'S AT-RISK FUNDING AMOUNT FOR THE
2023-24 BUDGET YEAR, ANY ADDITIONAL AMOUNT OWED TO THAT
DISTRICT FOR AT-RISK FUNDING FOR THE 2023-24 BUDGET YEAR MUST BE
PAID AFTER MID-YEAR REVISIONS ARE MADE TO REPLACE PROJECTIONS
WITH ACTUAL FIGURES.
(3) This section is repealed, effective July 1, 2025.".
Renumber succeeding sections accordingly.
Page 14 of the bill, after line 19 insert:
"SECTION 9. In Colorado Revised Statutes, 22-20-114, add (8) as follows:
22-20-114. Funding of programs - legislative declaration -
repeal. (8) (a) FOR THE 2023-24 BUDGET YEAR, THE GENERAL ASSEMBLY

SHALL APPROPRIATE TEN MILLION DOLLARS TO THE DEPARTMENT FROM

- THE STATE EDUCATION FUND CREATED IN SECTION 17 (4) OF ARTICLE IX
  OF THE STATE CONSTITUTION TO BE DISTRIBUTED PURSUANT TO THE
  REQUIREMENTS SET FORTH IN SUBSECTION (8)(b) OF THIS SECTION TO
  PRESCHOOL PROVIDERS THAT ARE A SCHOOL OF A SCHOOL DISTRICT,
  DISTRICT CHARTER SCHOOL, OR AN INSTITUTE CHARTER SCHOOL.
- 6 (b) A PRESCHOOL PROVIDER THAT IS A SCHOOL OF A SCHOOL 7 DISTRICT, DISTRICT CHARTER SCHOOL, OR AN INSTITUTE CHARTER SCHOOL 8 MUST ONLY RECEIVE FUNDING PURSUANT TO THIS SUBSECTION (8) IF THE 9 DEPARTMENT DETERMINES THAT, EVEN WITH THE FUNDING RECEIVED 10 PURSUANT TO SECTION 26.5-4-208, THE ELIGIBLE PRESCHOOL PROVIDER 11 IS PROJECTED, BASED ON ELIGIBLE CHILDREN ENROLLED IN THE UNIVERSAL 12 PRESCHOOL PROGRAM CREATED IN SECTION 26.5-4-204, TO RECEIVE LESS 13 THAN THE PRESCHOOL PROVIDER'S TOTAL PRESCHOOL FUNDING FOR ALL 14 PRESCHOOL POSITIONS IN THE 2022-23 FISCAL YEAR. THIS FUNDING IS 15 INTENDED TO ENSURE THAT ADMINISTRATIVE UNITS CAN MEET THE 16 FEDERAL MAINTENANCE OF EFFORT REQUIREMENTS PURSUANT TO THE 17 IDEA. IF THE TOTAL AMOUNT OF FUNDING DISTRIBUTED TO ELIGIBLE 18 PRESCHOOL PROVIDERS IS LESS THAN TEN MILLION DOLLARS, THE 19 DEPARTMENT SHALL TRANSFER THE DIFFERENCE BETWEEN THE 20 DISTRIBUTED AMOUNT AND THE TEN MILLION DOLLARS TO THE STATE 21 TREASURER WHO SHALL CREDIT THE MONEY RECEIVED TO THE STATE
- 23 (c) This subsection (8) is repealed, effective July 1, 2024.".
- 24 Renumber succeeding sections accordingly.
- Page 20 of the bill, line 27, strike "NO LATER THAN JULY 1, 2023".
- Page 21 of the bill, line 1, strike "THE COMMISSIONER" and substitute
- 27 "THE COMMISSIONER".

EDUCATION FUND.

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- Page 21 of the bill, line 2, after "FORCE." insert "THE PURPOSE OF THE
- 29 TASK FORCE IS TO EXAMINE AND MAKE RECOMMENDATIONS CONCERNING
- 30 MAKING THE SCHOOL FINANCE FORMULA SIMPLER, LESS REGRESSIVE, AND
- 31 MORE ADEQUATE, UNDERSTANDABLE, TRANSPARENT, EQUITABLE, AND
- 32 STUDENT-CENTERED.".
- Page 23 of the bill, strike lines 5 through 10 and substitute:
- 34 (3) THE TASK FORCE SHALL MEET AT THE CALL OF".
- Page 23 of the bill, line 11, strike "AT LEAST SIX TIMES" and substitute
- 36 "NOT MORE THAN EIGHT TIMES".

- Page 23 of the bill, line 12, after "2023." insert "MEETINGS MAY BE HELD
- 2 IN PERSON, THROUGH THE USE OF AUDIO-VISUAL COMMUNICATION
- 3 TECHNOLOGY, OR BOTH.".
- 4 Page 23 of the bill, line 27, strike "TASK FORCE FACILITATION,
- 5 STAKEHOLDER" and substitute "TASK FORCE FACILITATION AND
- 6 STAKEHOLDER".
- 7 Page 24 of the bill, line 1, strike "INPUT, AND SCHOOL FINANCE POLICY"
- 8 and substitute "INPUT".
- 9 Page 24 of the bill, strike lines 4 through 9 and substitute:
- 10 "(6) The task force shall make findings and
- 11 RECOMMENDATIONS REGARDING THE FOLLOWING CHANGES TO THE
- 12 SCHOOL FINANCE FORMULA TO OCCUR FOR THE 2024-25 BUDGET YEAR:".
- 13 Page 24 of the bill, lines 10 and 11, strike "MAKING THE FORMULA
- 14 SIMPLER AND MORE UNDERSTANDABLE AND TRANSPARENT, INCLUDING
- 15 ELIMINATING" and substitute "ELIMINATING".
- Page 24 of the bill, lines 14 and 15, strike "REDUCING THE REGRESSIVE
- 17 IMPACT OF THE FORMULA, INCLUDING RECALIBRATING" and substitute
- 18 "RECALIBRATING".
- 19 Page 25 of the bill, line 10, strike "DECEMBER 15, 2023," and substitute
- 20 "JANUARY 31, 2024,".
- Page 25 of the bill, line 18, strike "NOT LATER THAN DECEMBER 15, 2023,
- 22 THE" and substitute "THE".
- Page 25 of the bill, line 23, strike "NOT LATER THAN FEBRUARY 1, 2024,
- 24 THE" and substitute "THE".
- 25 Page 26 of the bill, line 8, strike "JANUARY 1, 2025," and substitute
- 26 "January 3, 2025,".
- 27 Page 26 of the bill, after line 13 insert:
- 28 "(9) ANY MONEY APPROPRIATED FOR THE 2023-24 BUDGET YEAR
- 29 BY THE GENERAL ASSEMBLY TO THE DEPARTMENT OF EDUCATION FOR THE
- 30 PURPOSES OF THIS SECTION THAT REMAINS UNSPENT AT THE END OF THE
- 31 2023-24 BUDGET YEAR MAY BE USED BY THE DEPARTMENT OF EDUCATION

- 1 THROUGH THE 2024-25 BUDGET YEAR WITHOUT FURTHER APPROPRIATION
- 2 AND MUST NOT BE USED FOR ANY OTHER PURPOSE THAN THE PURPOSES SET
- 3 FORTH IN THIS SECTION.".

4 Renumber succeeding subsections accordingly.

Page 27 of the bill, after line 6, add:

"SECTION 15. In Colorado Revised Statutes, 22-43.7-109, amend (9)(c) as follows:

22-43.7-109. Financial assistance for public school capital construction - application requirements - evaluation criteria - local match requirements - technology grants - career and technical education capital construction grants - rules - definitions - repeal. (9) Except as otherwise provided in subsections (10) and (15) of this section, the board may recommend and the state board may approve financial assistance that does not involve a financed purchase of an asset or certificate of participation agreement for or recommend to the capital development committee the approval of financial assistance that involves a financed purchase of an asset or certificate of participation agreement for a public school facility capital construction project only if the applicant provides matching money in an amount equal to a percentage of the total financing for the project determined by the board after consideration of the applicant's financial capacity, as determined by the following factors:

- (c) (I) With respect to a charter school's application for financial assistance, AND SUBJECT TO ADJUSTMENT PURSUANT TO SUBSECTIONS (II) THROUGH (V) OF THIS SUBSECTION:
- (I) The weighted average of the match percentages for the school districts of residence for the students enrolled in a district charter school or fifty percent of the average of the match percentages for all school districts in the state for an institute charter school;
- (A) FOR A DISTRICT CHARTER SCHOOL THAT IS OCCUPYING A DISTRICT FACILITY AND PAYING ONLY THE DIRECT COSTS OF OCCUPANCY FOR ITS FACILITY PURSUANT TO SECTION 22-30.5-104 (7)(c), THE MATCH PERCENTAGE OF THE DISTRICT CHARTER SCHOOL'S AUTHORIZING DISTRICT;
- (B) FOR DISTRICT CHARTER SCHOOLS THAT ARE NOT INCLUDED IN SUBSECTION (9)(c)(I)(A) OF THIS SECTION, SEVENTY-FIVE PERCENT OF THE MATCH PERCENTAGE OF THE DISTRICT CHARTER SCHOOL'S AUTHORIZING SCHOOL DISTRICT; OR
- (C) FIFTY PERCENT OF THE AVERAGE MATCH PERCENTAGES FOR ALL SCHOOL DISTRICTS IN THE STATE FOR AN INSTITUTE CHARTER SCHOOL;
- (II) Whether the A DISTRICT charter school's authorizer retains no more than ten percent of its capacity to issue bonds pursuant to article 42

of this title;

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- (III) Whether the charter school is operating in a district-owned facility at the time it submits its application;
- (IV) (III) In the ten years preceding the year in which the charter school submits the application, the number of times the charter school has attempted to obtain or has obtained SOUGHT OR BEEN AFFORDED:
- (A) Bond proceeds pursuant to section 22-30.5-404 through inclusion in a ballot measure submitted by the charter school's authorizer to the registered electors of the school district;
- (B) Proceeds from a special mill levy for capital needs pursuant to section 22-30.5-405;
- (C) (A) Grant funding for capital needs from a source other than the assistance fund; and
- (D) (B) Funding, INCLUDING FINANCING, for capital construction, OTHER THAN STATE AID PURSUANT TO SECTION 22-54-124 from bonds issued on its behalf by the Colorado educational and cultural facilities authority created and existing pursuant to section 23-15-104 (1)(a), C.R.S., or from some ANY other source of financing;
- (V) (IV) If the charter school is a district charter school, the student enrollment of the DISTRICT charter school as a percentage of the student enrollment of the charter school's authorizing school district; AND
- (VI) (V) The percentage of students enrolled in the charter school who are eligible for the federal free and reduced-cost lunch program in relation to the overall percentage of students enrolled in the public schools in the state who are eligible for the federal free and reduced-cost lunch program.
- (VII) The percentage of the per pupil revenue received by the charter school that the charter school spends on facility costs other than facilities operation and maintenance; and
- 30 (VIII) The charter school's unreserved fund balance as a 31 percentage of its annual budget.".
- 32 Renumber succeeding sections accordingly.
- Amend the Education Committee Report, dated April 19, 2023, page 5,
- strike lines 13 through 21.
- 35 Renumber succeeding sections accordingly.
- Page 30 of the bill, after line 8 add:
- 37 "SECTION 24. Appropriation. For the 2023-24 state fiscal year,
- 38 \$10,000,000 is appropriated to the department of education. This
- 39 appropriation is from the state education fund created in section 17 (4) of

- 1 article IX of the state constitution. To implement this act, the department
- 2 may use this appropriation for state aid for charter school facilities.".
- 3 Renumber succeeding sections accordingly.

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- 4 Page 30 of the bill, strike lines 9 through 12 and substitute:
- "SECTION 25. Appropriation. For the 2023-24 state fiscal year, \$500,000 is appropriated to the department of education. This appropriation is from the state education fund created in section 17 (4)(a) of article IX of the state constitution. To implement this act, the department may use this appropriation for special education programs for children with disabilities for the implementation of section 22-20-108 (4.8), C.R.S.
  - **SECTION 26. Appropriation.** (1) For the 2023-24 state fiscal year, \$220,256,759 is appropriated to the department of education. This appropriation is from the state education fund created in section 17 (4)(a) of article IX of the state constitution. To implement this act, the department may use this appropriation as follows:
  - (a) \$188,490,019 for the state share of districts' total program funding;
  - (b) \$30,000,000 for additional funding for rural districts and institute charter schools;
  - (c) \$1,058,115 for special education programs for gifted and talented children to support universal screening pursuant to section 22-20-205 (5)(a), C.R.S.;
  - (d) \$408,625 for administration related to public school finance for the implementation of section 22-54-104.7, C.R.S., which amount is based on an assumption that the department will require an additional 0.7 FTE; and
  - (e) \$300,000 for distributions to eligible schools pursuant to section 22-1-133 (7)(b)(II), C.R.S.
  - (2) Any money appropriated in subsection (1)(d) not expended prior to July 1, 2024, is further appropriated to the department for the 2024-25 state fiscal year for the same purpose.
- SECTION 27. Appropriation. For the 2023-24 state fiscal year, \$23,376,536 is appropriated to the department of education. This appropriation is from the mill levy override match fund created in section 22-54-107.9 (6), C.R.S. To implement this act, the department may use this appropriation for mill levy override matching pursuant to section 22-54-107.9, C.R.S.

- SECTION 28. Appropriation to the department of education for the fiscal year beginning July 1, 2023. Section 2 of SB 23-214, amend Part IV (3)(A) Footnote 10, as follows:
- 4 Section 2. **Appropriation.**
- 5 10 Department of Education, School District Operations, Public
- 6 School Finance, State Share of Districts' Total Program Funding --
- 7 Pursuant to Section 22-35-108.5 (2)(b)(II), C.R.S., the purpose of this
- 8 footnote is to specify what portion of this appropriation is intended to be
- 9 available for the Teacher Recruitment Education and Preparation (TREP)
- 10 Program for FY 2023-24. It is the General Assembly's intent that the
- Department of Education be authorized to utilize up to \$2,348,000
- 12 \$2,396,500 of this appropriation to fund qualified students designated as
- 13 TREP Program participants. This amount is calculated based on an
- estimated 250 FTE TREP Program participants funded at a rate of \$8,686
- 15 \$9,586 per FTE pursuant to Section 22-54-104 (4.7), C.R.S.
- SECTION 29. Appropriation. For the 2023-24 state fiscal year,
- 17 \$10,000,000 is appropriated to the department of education. This
- appropriation is from the state education fund created in section 17 (4)(a)
- 19 of article IX of the state constitution. To implement this act, the
- 20 department may use this appropriation for distributions to eligible
- 21 preschool providers pursuant to section 22-20-114 (8)(b), C.R.S.".
- 22 Renumber succeeding sections accordingly.
- Page 5 of the committee report, line 23, strike ""22"." and substitute
- 24 ""25".".

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