

HOUSE COMMITTEE OF REFERENCE REPORT

Chair of Committee

March 11, 2025
Date

Committee on Judiciary.

After consideration on the merits, the Committee recommends the following:

SB25-003 be amended as follows, and as so amended, be referred to the Committee on Finance with favorable recommendation:

- 1 Amend reengrossed bill, page 6, line 14, strike "MANUFACTURE,
2 TRANSFER," and substitute "MANUFACTURE FOR, TRANSFER".
- 3 Page 7, line 4, strike "OR".
- 4 Page 7, line 7, after "DUTIES;" add "OR
5 (V) AN INSTRUCTOR OF AN ACCREDITED GUNSMITHING COURSE IN
6 A STATE-AUTHORIZED INSTITUTION OF HIGHER EDUCATION OR AN
7 INSTITUTION REGULATED BY THE COLORADO DIVISION OF PRIVATE
8 OCCUPATIONAL SCHOOLS FOR THE PURPOSES OF EDUCATIONAL
9 INSTRUCTION OR MANUFACTURE, REPAIR, OR MAINTENANCE OF A
10 SPECIFIED SEMIAUTOMATIC FIREARM DURING THE COURSE OF
11 EDUCATIONAL INSTRUCTION;".
- 12 Page 7, line 8, strike "MANUFACTURE, TRANSFER," and substitute
13 "MANUFACTURE FOR, TRANSFER".
- 14 Page 7, line 16, strike "OR".
- 15 Page 7, strike lines 17 through 20 and substitute:
16 "(II) A GUNSMITH FOR THE".
- 17 Page 7, line 25, after "FIREARM;" add "OR
18 (III) A STUDENT OF AN ACCREDITED GUNSMITHING COURSE IN A
19 STATE-AUTHORIZED INSTITUTION OF HIGHER EDUCATION OR AN
20 INSTITUTION REGULATED BY THE COLORADO DIVISION OF PRIVATE
21 OCCUPATIONAL SCHOOLS FOR THE PURPOSES OF EDUCATIONAL
22 INSTRUCTION OR MANUFACTURE, REPAIR, OR MAINTENANCE OF A

- 1 SPECIFIED SEMIAUTOMATIC FIREARM DURING THE COURSE OF THE
2 STUDENT'S EDUCATIONAL INSTRUCTION;".
- 3 Page 8, line 1, before "INSTRUCTOR" insert "AN".
- 4 Page 9, line 27, strike "PAY TO THE INSTRUCTOR THE FIREARMS".
- 5 Page 10, strike lines 1 and 2 and substitute "HOLD A".
- 6 Page 10, lines 4 through 6, strike "THE INSTRUCTOR SHALL REMIT THE
7 FIREARMS TRAINING AND SAFETY COURSE RECORD FEE TO THE DIVISION OF
8 PARKS AND WILDLIFE."
- 9 Page 10, line 16, after "MUST" insert "SATISFY THE COURSE
10 REQUIREMENTS ADOPTED BY THE DIVISION AND".
- 11 Page 10, line 25, strike "THIS" and substitute "THE".
- 12 Page 11, strike lines 12 through 20 and substitute "APPLICANT MUST
13 SUBMIT AN APPLICATION TO THE SHERIFF ON A FORM CREATED BY THE
14 DIVISION OF PARKS AND WILDLIFE AND SUBMIT TO THE SHERIFF THE
15 MATERIALS DESCRIBED IN SUBSECTION (5)(b)(III) OF THIS SECTION. THE
16 APPLICATION FORM MUST REQUIRE THE APPLICANT TO PROVIDE THEIR FULL
17 NAME AND DATE OF BIRTH AND MAKE THE FOLLOWING ATTESTATIONS:
- 18 (A) THE APPLICANT DOES NOT HAVE A STATE OR FEDERAL
19 CONVICTION THAT WOULD PROHIBIT THEM FROM PURCHASING OR
20 POSSESSING A FIREARM;
- 21 (B) THE APPLICANT WILL NOT VIOLATE RELEVANT STATE LAW
22 RELATED TO THE PURCHASE, POSSESSION, STORAGE, AND LAWFUL USE OF
23 FIREARMS; AND
- 24 (C) THE APPLICANT WILL ONLY TRANSFER A FIREARM PURSUANT
25 TO SECTION 18-12-112 AND THIS SECTION AND NOT ALLOW ANOTHER
26 PERSON WHO THE APPLICANT BELIEVES WOULD BE A DANGER TO THEMSELF
27 OR OTHERS ACCESS TO A FIREARM IN THE APPLICANT'S POSSESSION.
- 28 (III) AN APPLICANT MUST ALSO SUBMIT TO THE SHERIFF:
- 29 (A) GOVERNMENT-ISSUED PHOTOGRAPHIC IDENTIFICATION ISSUED
30 TO THE APPLICANT; AND
- 31 (B) THE RESULTS OF A COMPLETED NAME-BASED BACKGROUND
32 CHECK OF NATIONAL AND COLORADO PUBLIC CRIMINAL HISTORY AND
33 JUDICIAL DATABASES COMPLETED BY A THIRD-PARTY VENDOR THAT
34 CONDUCTS THOSE CHECKS AS A NORMAL PART OF THE VENDOR'S BUSINESS,
35 AND AN ATTESTATION FROM THE VENDOR THAT THE BACKGROUND CHECK
36 WAS PERFORMED BY THE VENDOR.

1 (IV) A PERSON WHO KNOWINGLY MAKES A FALSE OR MISLEADING
2 STATEMENT ON A FIREARMS SAFETY COURSE ELIGIBILITY CARD
3 APPLICATION OR DELIBERATELY OMITTS ANY MATERIAL INFORMATION
4 REQUESTED ON THE APPLICATION COMMITS PERJURY IN THE SECOND
5 DEGREE, AS DESCRIBED IN SECTION 18-8-503. IN ADDITION TO ANY
6 CRIMINAL PENALTIES, IF A PERSON IS CONVICTED OF PERJURY FOR MAKING
7 A FALSE OR MISLEADING STATEMENT ON A FIREARMS SAFETY COURSE
8 ELIGIBILITY CARD APPLICATION, THE SHERIFF SHALL REVOKE THE PERSON'S
9 CARD IF ISSUED PRIOR TO CONVICTION."

10 Renumber succeeding subparagraphs accordingly.

11 Page 11, line 24, strike "FINGERPRINT PROCESSING FEE." and substitute
12 "FIREARMS TRAINING AND SAFETY COURSE RECORD FEE ESTABLISHED
13 PURSUANT TO SECTION 33-9-115 (5)(a)."

14 Page 12, strike lines 2 through 4 and substitute "ELIGIBILITY CARD. THE
15 SHERIFF SHALL REMIT THE FIREARMS TRAINING AND SAFETY COURSE
16 RECORD FEE COLLECTED FROM EACH APPLICANT TO THE DIVISION OF
17 PARKS AND WILDLIFE."

18 Page 12, strike lines 5 through 24 and substitute:

19 "(VI) (A) A SHERIFF SHALL REVIEW EACH SUBMITTED APPLICATION
20 FOR A FIREARMS SAFETY COURSE ELIGIBILITY CARD.

21 (B) EXCEPT AS OTHERWISE PROVIDED IN THIS SUBSECTION
22 (5)(b)(VI), A SHERIFF SHALL ISSUE A FIREARMS SAFETY COURSE
23 ELIGIBILITY CARD TO AN APPLICANT WHO SUBMITS TO THE SHERIFF THE
24 APPLICATION, INFORMATION, AND FEE REQUIRED IN THIS SUBSECTION
25 (5)(b).

26 (C) A SHERIFF SHALL DENY AN APPLICATION FOR A FIREARMS
27 SAFETY COURSE ELIGIBILITY CARD IF THE APPLICANT CANNOT LAWFULLY
28 POSSESS A FIREARM UNDER STATE OR FEDERAL LAW OR THE SHERIFF
29 CANNOT POSITIVELY IDENTIFY THE APPLICANT. THE SHERIFF MAY DENY AN
30 APPLICATION IF THE SHERIFF HAS A REASONABLE BELIEF THAT
31 DOCUMENTED PREVIOUS BEHAVIOR BY THE APPLICANT MAKES IT LIKELY
32 THE APPLICANT WILL PRESENT A DANGER TO THEMSELF OR OTHERS IF THE
33 APPLICANT HOLDS A FIREARMS SAFETY COURSE ELIGIBILITY CARD.

34 (D) THE SHERIFF SHALL REVOKE AN ISSUED FIREARMS SAFETY
35 COURSE ELIGIBILITY CARD IF THE SHERIFF KNOWS THAT THE CARDHOLDER
36 CANNOT LAWFULLY POSSESS A FIREARM UNDER STATE OR FEDERAL LAW.
37 THE SHERIFF MAY REVOKE AN ISSUED FIREARMS SAFETY COURSE
38 ELIGIBILITY CARD IF THE SHERIFF HAS A REASONABLE BELIEF THAT

1 DOCUMENTED PREVIOUS BEHAVIOR BY THE CARDHOLDER MAKES IT LIKELY
2 THE CARDHOLDER WILL PRESENT A DANGER TO THEMSELF OR OTHERS IF
3 THE CARDHOLDER CONTINUES HOLDING A FIREARMS SAFETY COURSE
4 ELIGIBILITY CARD."

5 Renumber succeeding subparagraphs accordingly.

6 Page 13, after line 6 insert:

7 "(IX) A SHERIFF IS NOT LIABLE FOR ANY DAMAGES THAT MAY
8 RESULT FROM GOOD FAITH COMPLIANCE WITH THE PROVISIONS OF THIS
9 SUBSECTION (5)(b), INCLUDING DAMAGES THAT MAY RESULT FROM
10 ISSUANCE OR DENIAL OF A FIREARM SAFETY COURSE ELIGIBILITY CARD."

11 Page 14, after line 10 insert:

12 "(a) A SHERIFF TO ELECTRONICALLY ENTER INTO THE SYSTEM THE
13 NAME OF AND OTHER INFORMATION REQUIRED BY THE DIVISION ABOUT
14 EACH PERSON WHO WAS ISSUED A FIREARMS SAFETY COURSE ELIGIBILITY
15 CARD;"

16 Reletter succeeding paragraphs accordingly.

17 Page 14, line 26, after "(4)" insert "(a)".

18 Page 14, after line 27 insert:

19 "(b) THE DIVISION SHALL ESTABLISH COURSE REQUIREMENTS FOR
20 A BASIC FIREARMS SAFETY COURSE AND AN EXTENDED FIREARMS SAFETY
21 COURSE THAT INCLUDE INSTRUCTION ON THE SUBJECTS REQUIRED IN
22 SECTION 18-12-116 (5)(a)(IV). THE REQUIREMENTS MUST NOT REQUIRE
23 MORE THAN FOUR HOURS OF INSTRUCTION FOR A BASIC FIREARMS SAFETY
24 COURSE OR TWELVE HOURS OF INSTRUCTION FOR AN EXTENDED FIREARMS
25 SAFETY COURSE.

26 (c) THE DIVISION SHALL CREATE AN APPLICATION FORM FOR A
27 PERSON TO APPLY FOR A FIREARMS SAFETY COURSE ELIGIBILITY CARD
28 PURSUANT TO SECTION 18-12-116. THE APPLICATION FORM MUST REQUIRE
29 THE INFORMATION REQUIRED TO BE SUBMITTED ON AN APPLICATION
30 PURSUANT TO SECTION 18-12-116 (5)(b). THE DIVISION SHALL MAKE THE
31 APPLICATION FORM AVAILABLE AT NO COST ON ITS WEBSITE."

32 Page 15, line 4, strike "OPERATE THE SYSTEM." and substitute
33 "IMPLEMENT THIS SECTION."

34 Page 15, line 5, strike "THE INSTRUCTOR" and substitute "THE DIVISION
35 SHALL TRANSMIT THE FEE MONEY REMITTED TO THE DIVISION BY A

1 SHERIFF PURSUANT TO SECTION 18-12-116 (5)(b) TO THE STATE
2 TREASURER, WHO SHALL DEPOSIT THE FEE MONEY IN THE FIREARMS
3 TRAINING AND SAFETY COURSE CASH FUND."

4 Page 15, strike lines 6 through 9.

5 Page 15, line 10, after "(b)" insert "(I)".

6 Page 15, strike line 19 and substitute "PURPOSES OF THIS SECTION. .

7 (II) THE MONEY CREDITED TO THE FIREARMS TRAINING AND
8 SAFETY COURSE CASH FUND PURSUANT TO SECTION 18-12-116 (5)(b) AND
9 ANY INCOME AND INTEREST DERIVED FROM THE DEPOSIT AND INVESTMENT
10 OF THE MONEY IS EXEMPT FROM ANY RESTRICTION ON SPENDING,
11 REVENUE, OR APPROPRIATIONS, INCLUDING, WITHOUT LIMITATION, THE
12 RESTRICTIONS OF SECTION 20 OF ARTICLE X OF THE STATE CONSTITUTION.

13 (c) (I) BEFORE DECEMBER 31, 2029, IN ORDER TO IMPLEMENT THIS
14 SECTION, THE DIRECTOR OF THE DIVISION MAY REPORT TO THE STATE
15 TREASURER AN AMOUNT OF MONEY TO TRANSFER TO THE FIREARMS
16 TRAINING AND SAFETY COURSE CASH FUND FROM THE PARKS AND
17 OUTDOOR RECREATION CASH FUND OR FROM THE WILDLIFE CASH FUND.
18 WITHIN THREE DAYS AFTER RECEIVING A REPORT FROM THE DIRECTOR,
19 THE STATE TREASURER SHALL TRANSFER THE AMOUNT OF MONEY
20 DESCRIBED IN THE REPORT FROM THE FUND DESIGNATED IN THE REPORT.
21 THE DIRECTOR OF THE DIVISION MAY MAKE MULTIPLE REPORTS TO THE
22 TREASURER PURSUANT TO THIS SUBSECTION (5)(c)(I).

23 (II) (A) IN ORDER TO RESTORE TO THE PARKS AND OUTDOOR
24 RECREATION CASH FUND AND THE WILDLIFE CASH FUND THE AMOUNT OF
25 MONEY TRANSFERRED FROM EACH FUND PURSUANT TO SUBSECTION
26 (5)(c)(I) OF THIS SECTION, THE DIRECTOR OF THE DIVISION MAY REPORT TO
27 THE STATE TREASURER AN AMOUNT OF MONEY TO TRANSFER FROM THE
28 FIREARMS TRAINING AND SAFETY COURSE CASH FUND TO THE PARKS AND
29 OUTDOOR RECREATION CASH FUND OR TO THE WILDLIFE CASH FUND.
30 WITHIN THREE DAYS AFTER RECEIVING A REPORT FROM THE DIRECTOR,
31 THE STATE TREASURER SHALL TRANSFER THE AMOUNT OF MONEY
32 DESCRIBED IN THE REPORT TO THE FUND DESIGNATED IN THE REPORT. THE
33 DIRECTOR OF THE DIVISION MAY MAKE MULTIPLE REPORTS TO THE
34 TREASURER PURSUANT TO THIS SUBSECTION (5)(c)(II)(A).

35 (B) THE TOTAL AMOUNT OF THE TRANSFERS TO THE PARKS AND
36 OUTDOOR RECREATION CASH FUND AND TO THE WILDLIFE CASH FUND
37 PURSUANT TO THIS SUBSECTION (5)(c)(II) MUST NOT BE GREATER THAN
38 THE TOTAL AMOUNT TRANSFERRED FROM THE RELEVANT CASH FUND
39 PURSUANT TO SUBSECTION (5)(c)(I) OF THIS SECTION.

40 (C) BY JUNE 30, 2030, THE TOTAL AMOUNT OF THE TRANSFERS TO

1 THE PARKS AND OUTDOOR RECREATION CASH FUND REPORTED BY THE
2 DIRECTOR OF THE DIVISION TO THE STATE TREASURER PURSUANT TO THIS
3 SUBSECTION (5)(c)(II) MUST BE EQUAL TO THE TOTAL AMOUNT
4 TRANSFERRED FROM THE PARKS AND OUTDOOR RECREATION CASH FUND
5 PURSUANT TO SUBSECTION (5)(c)(I) OF THIS SECTION.

6 (D) BY JUNE 30, 2030, THE TOTAL AMOUNT OF THE TRANSFERS TO
7 THE WILDLIFE CASH FUND REPORTED BY THE DIRECTOR OF THE DIVISION TO
8 THE STATE TREASURER PURSUANT TO THIS SUBSECTION (5)(c)(II) MUST BE
9 EQUAL TO THE TOTAL AMOUNT TRANSFERRED FROM THE WILDLIFE CASH
10 FUND PURSUANT TO SUBSECTION (5)(c)(I) OF THIS SECTION.

11 (III) THIS SUBSECTION (5)(c) IS REPEALED, EFFECTIVE JULY 1,
12 2030."

13 Page 17, strike lines 18 through 27 and substitute:

14 SECTION 7. In Colorado Revised Statutes, add 24-35-122 as
15 follows:

16 24-35-122. Specified semiautomatic firearms guidance. THE
17 DIVISION IN THE DEPARTMENT OF REVENUE RESPONSIBLE FOR ISSUING
18 STATE FIREARMS DEALER PERMITS SHALL PROVIDE GUIDANCE AND
19 CLARIFICATION TO ASSIST IN THE IMPLEMENTATION OF SECTION 18-12-116.
20 THE DIVISION SHALL PUBLISH AND MAKE PUBLICLY AVAILABLE GUIDANCE
21 ABOUT SPECIFIC MODELS OF FIREARMS TO WHICH SECTION 18-12-116 (2)
22 APPLIES. THE DIVISION MAY CONSULT WITH FIREARM EXPERTS AND
23 CONVENE WORKING GROUPS TO ASSIST WITH CREATING GUIDANCE ABOUT
24 THE SPECIFIC MODELS OF FIREARMS TO WHICH SECTION 18-12-116 (2)
25 APPLIES."

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