

**COLORADO GENERAL ASSEMBLY  
JOINT BUDGET COMMITTEE**



**FY 2016-17 STAFF FIGURE SETTING  
CAPITAL CONSTRUCTION**

**JBC Working Document - Subject to Change  
Staff Recommendation Does Not Represent Committee Decision**

**Prepared By:  
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March 8, 2016**

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## How to Use this Document

The Capital Construction Recommendations contains a table summarizing the Capital Development Committee (CDC) recommendations for capital construction funding and comparison of prioritization with the Governor's Office of State Planning and Budgeting (OSPB) for all state agency and institution of higher education projects and Colorado Commission on Higher Education (CCHE) for institution of higher education projects.

The Capital Construction Projects Recommended section provides descriptive information on each recommended project.

## Capital Construction Overview

Pursuant to Section 24-37-304, C.R.S. the Governor’s Office (and elected officials as relevant) submit a prioritized list of capital development and controlled maintenance projects to the Capital Development Committee (CDC). The CDC, in turn, in turn submits a list of prioritized projects to the Joint Budget Committee for its consideration.

Pursuant to Section 2-3-203, C.R.S., the Joint Budget committee is ultimately responsible for reviewing all budget requests, including capital requests, and making appropriation recommendations to the appropriations committees and the General Assembly. However, Section 2-3-203 (1) (b.1) (I) (B), C.R.S., requires the following:

*If the joint budget committee’s recommendations to the appropriations committees in the general appropriations bill alter the determinations of priority established by the capital development committee, prior to making the recommendations, the joint budget committee shall notify the capital development committee and allow for a joint meeting of the two committees.*

## Capital Construction Recommendations

The following table outlines:

1. State-funded capital construction requests prioritized by the CDC and recommended for funding; and
2. Cash funded capital construction requests recommended for approval by the CDC.

<b>FY 2016-17 CDC Recommended Appropriation</b>								
Priority				Total Funds	Capital Construction Fund	Cash Funds	Cumulative CCF	
CDC	OSP	PB	CCHE	<b>State-funded Prioritized Requests Recommended for Funding</b>				
1	1			Level 1 Controlled Maintenance through score 4	\$10,250,821	\$10,250,821	\$0	\$10,250,821
2	2			DHS: MHI Suicide Risk Mitigation Phase III	1,867,586	1,867,586	0	12,118,407
3	3			DHS: DYC Facility Refurbishment Phase III	3,689,500	3,689,500	0	15,807,907
4	4		C1	HED: CSU Chemistry Bldg Addition	12,471,940	12,471,940	0	28,279,847
5	5		C3	HED: CMU Health Science Nurse Practitioner	11,735,212	9,230,212	2,505,000	37,510,059
6	6		C2	HED: MSU Aerospace Engineering Sciences	23,595,840	0	23,595,840	37,510,059
7	7		C4	HED: UNC Campus Commons	29,502,929	15,000,000	14,502,929	52,510,059
8	8		C5	HED: PCC Davis Academic Building Renovation	5,807,143	5,807,143	0	58,317,202
9	9			DHS: Adams YSC Replacement	3,000,000	3,000,000	0	61,317,202
10	10			HistCO: Georgetown Loop Business Cap. Prog.	400,000	300,000	100,000	61,617,202
11	11			OIT: Public Safety Communication Network Microwave Infrastructure Replacement	10,316,372	10,316,372	0	71,933,574

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<b>FY 2016-17 CDC Recommended Appropriation</b>							
CDC	Priority		State-funded Prioritized Requests Recommended for Funding	Total Funds	Capital Construction Fund	Cash Funds	Cumulative CCF
	OSP/B	CCHE					
12	12		EDU: CSDB Jones and Palmer Halls Renovation	7,600,185	7,600,185	0	79,533,759
13	n/p		PER: Replace/Restore Roof, State Capitol Building	5,684,248	5,684,248	0	85,218,007
14	n/p		Level 1 Controlled Maintenance - remaining projects				
			Level 1 Controlled Maintenance - scores 5 and 6	6,211,140	6,211,140	0	91,429,147
			Level 1 Controlled Maintenance - score 8	6,167,980	6,167,980	0	97,597,127
			Level 1 Controlled Maintenance - score 10	<u>3,497,305</u>	<u>3,497,305</u>	<u>0</u>	101,094,432
			Subtotal - Level 1 CM - remaining projects	15,876,425	15,876,425	0	
15	14		DHS: Resident Safety, Security, and Accessibility Improvements, Colorado Veterans Community Living Centers	2,278,060	2,278,060	0	103,372,492
16	13		TRA: Highway Construction Projects	500,000	500,000	0	103,872,492
<b>Subtotal - Prioritized Requests</b>				<b>\$144,576,261</b>	<b>\$103,872,492</b>	<b>\$40,703,769</b>	
<b>Cash-funded Non-prioritized Requests Recommended for Funding</b>							
			DOC: CCI Small Projects	\$660,000	\$0	\$660,000	
			HistCO: Regional Museum Preservation Projects	700,000	0	700,000	
			DHS: Regional Center Capital Improvements Phase 1 (CCF Regional Center Depreciation Fund)	979,884	0	979,884	
			DNR: Chatfield Reservoir Reallocation Project	6,504,850	0	6,504,850	
			DNR: Infrastructure and Real Property Maintenance, Wildlife	3,799,502	0	3,799,502	
			DNR: Land and Water Acquisitions, State Parks	950,000	0	950,000	
			DNR: Land and Water Acquisitions, Wildlife	9,300,000	0	9,300,000	
			DNR: Park Infrastructure and Facilities, State Parks	19,837,320	0	19,837,320	
			PER: Colorado State Capitol House and Senate Chamber Renovations	1,000,000	0	1,000,000	
			DPS: CSP Loma Replacement Eastbound POE	1,145,000	0	1,145,000	
<b>Subtotal - Non-prioritized Requests</b>				<b>\$44,876,556</b>	<b>\$0</b>	<b>\$44,876,556</b>	
<b>TOTAL</b>				<b>\$189,452,817</b>	<b>\$103,872,492</b>	<b>\$85,580,325</b>	

## **CDC RECOMMENDATIONS SUMMARY**

The CDC recommends funding for 16 state-funded and 10 cash-funded capital construction items. The state-funded recommendations include the Level 1 controlled maintenance projects through score 4 included in the Governor's request and identified as priority 1. Also included are the remaining Level 1 controlled maintenance projects identified as priority 14. The additional 14 capital construction items include 9 state agency and 5 higher education projects.

CDC recommendations total \$189.5 million total funds, including \$103.9 million Capital Construction Fund and \$85.6 million cash funds. The CDC estimates a General Fund transfer need of \$95.1 million, excluding recognition of S.B. 09-228 transfers.

### **Major Differences from the Request**

The Governor's request included appropriations of \$166.7 million total funds, including \$80.9 million Capital Construction Fund and \$85.8 million cash funds for 13 state-funded and 10 cash-funded capital construction items. The Governor's request identifies a total General Fund transfer need, including S.B. 09-228 transfers, of \$54.9 million in FY 2016-17. This amount includes requested information technology projects.

- The CDC recommendations include an additional \$29.2 million total funds, including \$23.0 million Capital Construction Fund and \$6.3 million cash funds, above the Governor's request.
- CDC recommendations for priorities 1 through 12 are consistent with the Governor's request.
- CDC/OSPB priority 11, Public Safety Communications Network Microwave Infrastructure Replacement, is recommended at \$10.3 million rather than \$11.2 million as requested due to a CDC determination that \$0.9 million of the request pays for operating costs.
- CDC priority 13 is \$5.7 million Capital Construction Fund for the second phase of the Replace/Restore Roof, State Capitol Building project. Funding for the first phase was appropriated in FY 2014-15 as a controlled maintenance project. The project has been re-scoped due to revised cost estimates. This item was not included, requested, or prioritized in the Governor's request, but was addressed as a CDC staff recommendation.
- CDC priority 14 is \$15.9 million Capital Construction Fund for the remaining Level 1 controlled maintenance projects; this item was not prioritized in the Governor's request.
- CDC priority 15 is \$2.3 million for Resident Safety, Security, and Accessibility Improvements for Colorado Veterans Community Living Centers. This item was priority 14 in the Governor's request, but not recommended for funding.
- CDC priority 16 is \$500,000 Capital Construction Fund from General Fund Exempt for Highway Construction Projects. This item was priority 13 in the Governor's request.

### ADDITIONAL STATE-FUNDED CDC-PRIORITIZED REQUESTS

The following table outlines additional state-funded capital construction requests prioritized by the CDC.

<b>Additional State-funded CDC-Prioritized Requests</b>							
CDC	Priority OSPB	CCHE		Total Funds	Capital Construction Fund	Cash Funds	Cumulative CCF
17	n/p		Level 2 Controlled Maintenance (50 projects)				
			Level 2 CM - score 12 (12 projects)	\$10,732,523	\$10,732,523	\$0	\$114,605,015
			Level 2 CM - score 14 (17 projects)	14,710,020	14,710,020	0	129,315,035
			Level 2 CM - score 15 (10 projects)	6,172,463	6,172,463	0	135,487,498
			Level 2 CM - scores 16, 18, 20 (11 projects)	<u>6,231,902</u>	<u>6,231,902</u>	<u>0</u>	141,719,400
			Subtotal - Level 2 Controlled Maintenance	37,846,908	37,846,908	0	
18	n/p		Level 3 Controlled Maintenance (39 projects)				
			Level 3 CM - score 21 (8 projects)	7,230,448	7,230,448	0	148,949,848
			Level 3 CM - score 24 (21 projects)	14,077,305	14,077,305	0	163,027,153
			Level 3 CM - scores 28, 30, 32, 36 (10 projects)	<u>5,112,324</u>	<u>5,112,324</u>	<u>0</u>	168,139,477
			Subtotal - Level 3 Controlled Maintenance	26,420,077	26,420,077	0	
19	15	6	HED: FRCC Larimer Campus Health Care and Career Center	26,563,971	19,657,338	6,906,633	187,796,815
20	16	6	HED: UCD-Anschutz Interdisciplinary Building 1	53,591,405	22,768,290	30,823,115	210,565,105
21	17	8	HED: UCB Aerospace Engineering Sciences Bldg.	5,503,300	4,834,369	668,931	215,399,474
22	18	9	HED: CSM Green Center Renovation	6,021,857	6,021,857	0	221,421,331
23	19	10	HED: CMU Computer Science and Engineering Building	7,462,688	5,000,000	2,462,688	226,421,331
24	20	11	HED: CSU Warner College of Natural Resources Addition	20,817,437	10,000,000	10,817,437	236,421,331
25	21		MIL: Grand Junction Veterans One Stop Remodel	2,697,546	2,697,546	0	239,118,877
26	22		MIL: Revere Contiguous Lot	1,200,000	1,200,000	0	240,318,877
27	23		MIL: Metro Denver Readiness Center Land	2,500,000	2,500,000	0	242,818,877
28	24	12	HED: PPCC Student Learning Commons and Black Box Theater	6,550,995	4,847,735	1,703,260	247,666,612
29	26	13	HED: WSCU Savage Library Renovation	10,924,584	10,724,584	200,000	258,391,196
30	27	15	HED: OJC Agriculture Sciences Building Remodel	1,793,800	1,393,800	400,000	259,784,996
31	28	15	HED: ACC Learning Commons	2,362,387	1,748,166	614,221	261,533,162
32	29	17	HED: AHEC King Center Renewal	41,790,990	41,370,990	420,000	302,904,152
33	30	18	HED: ASU Plachy Hall HVAC Renewal	4,314,450	4,314,450	0	307,218,602

*JBC Staff Figure Setting: FY 2016-17*  
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<b>Additional State-funded CDC-Prioritized Requests</b>							
CDC	Priority OSPB	CCHE		Total Funds	Capital Construction Fund	Cash Funds	Cumulative CCF
34	31	19	HED: CSU Shepardson Bldg. Renovation/Expansion	4,527,223	4,527,223	0	311,745,825
35	32	20	HED: ASU Nielsen Library Renovation	13,779,677	13,779,677	0	325,525,502
36	33	21	HED: CMU Performing Arts Expansion/Renovation	8,749,497	7,962,041	787,456	333,487,543
37	34	22	HED: CMU Trigenation (cool, heat, power system)	6,875,702	6,256,888	618,814	339,744,431
38	35	23	HED: CSUP Psychology Bldg. Renovation/Addition	16,519,873	16,519,873	0	356,264,304
39	38	26	HED: UCD Engineering and Physical Sciences Bldg.	60,114,407	45,114,407	15,000,000	401,378,711
40	39	27	HED: UCCS Engineering and Applied Science Renovation	7,551,960	7,551,960	0	408,930,671
41	43	31	HED: LCC Vocational Trades Building	1,996,733	1,996,733	0	410,927,404
42	45		TRA: Mountain Pass Safety Improvements	2,550,675	2,550,675	0	413,478,079
43	46		TRA: I-70 Fall River Road Pedestrian Bridge	899,828	899,828	0	414,377,907
<b>Subtotal - Additional Prioritized Requests</b>				<b>\$381,927,970</b>	<b>\$310,505,415</b>	<b>\$71,422,555</b>	

## SUMMARY OF STAFF RECOMMENDATIONS

### JBC Staff Recommendation:

**1. In deference to the legislative process for capital construction and the role of the CDC, JBC staff does not typically make recommendations on the prioritization of capital projects. Staff has not identified any technical issues or concerns with the projects included in the CDC prioritization list and recommends that the Committee approve and fund capital construction projects to the extent that funding is available for projects as prioritized by the CDC.**

**2. Staff recommends that the Committee pursue legislation to transfer the necessary General Fund to the Capital Construction Fund to fund approved capital construction projects, including:**

**a) That the Committee exclude projected S.B. 09-228 transfers for identifying the amount of the necessary General Fund transfer for FY 2016-17.**

**b) That the Committee include a transfer of available FY 2014-15 interest and half of projected FY 2015-16 interest in the Controlled Maintenance Trust Fund to the Capital Construction Fund.**

### **Major Differences from CDC Recommendations**

The staff recommendation is consistent with the CDC prioritization and recommendation. The estimated Capital Construction Fund balance and need for additional General Fund transfer may vary based on the use of estimated S.B. 09-228 transfers.

### **General Fund Transfer to the Capital Construction Fund**

The following table outlines the Capital Construction Fund balance, interest earnings, and potential capital construction appropriations requiring a transfer from the General Fund.

<b>Capital Construction Fund (CCF) Estimated Balance and Additional Need</b>	
<b>FY 2015-16 Beginning Balance</b>	<b>\$4,286,094</b>
<b>FY 2015-16 S.B. 15-250 Transfers to the CCF</b>	
General Fund transfer to the CCF (S.B. 15-250)	143,951,639
General Fund Exempt transfer to the CCF (S.B. 15-250)	500,000
State Historical Fund transfer to the CCF (S.B. 15-250)	<u>1,000,000</u>
<b>Subtotal - S.B. 15-250 Transfers to the CCF</b>	<b>145,451,639</b>
<b>FY 2015-16 S.B. 09-228 Estimated Transfers to the CCF</b>	
Estimated S.B. 09-228 General Fund transfer to the CCF used for calculating the S.B. 15-250 Transfer (Mar 2015 LCS Forecast)	26,500,000
Estimated S.B. 09-228 General Fund additional transfer to the CCF (Dec 2015 LCS Forecast – total \$49.9 million)	<u>23,400,000</u>
<b>Subtotal - S.B. 09-228 Estimated Transfers to the CCF</b>	<b>49,900,000</b>
Projected FY 2015-16 Interest Earnings	<u>3,000,000</u>
<b>Subtotal - Earnings and Transfers to the CCF</b>	<b>198,351,639</b>
<b>FY 2015-16 Appropriations from the CCF</b>	
Long Bill Appropriations from the CCF (S.B. 15-234)	(173,067,639)
Supplemental Appropriations from the CCF	(1,547,348)
<b>FY 2015-16 Capital Construction Fund Estimated End Balance</b>	<b>\$28,022,746</b>
<b>FY 2016-17 Non-GF Transfers to the Capital Construction Fund</b>	
Available Controlled Maintenance Trust Fund interest earnings	1,500,000
<b>Projected FY 16-17 available balance</b>	<b>\$29,522,746</b>
CDC Recommended Capital Construction Fund Appropriations	(103,872,492)
<b>Projected FY 16-17 additional General Fund transfer need</b>	<b>\$74,349,746</b>

Staff identifies the need for a total General Fund transfer of \$74.3 million to the Capital Construction Fund to fund the CDC recommendations. S.B. 09-228 estimated transfers for FY 2015-16 are included; estimated transfers for FY 2016-17 are not included. If included, S.B. 09-228 transfers are estimated to total \$26.5 million in FY 2016-17 in the December 2015 LCS forecast, reducing the need for a transfer bill to \$47.8 million for building capital construction.



## **Decision Items – Capital Construction**

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### **➔ CDC Capital Construction Prioritization and Recommendations**

*CDC Recommendation:* The CDC has prioritized and recommended 16 state-funded capital construction items, that include \$103.9 million Capital Construction Fund and \$40.7 million cash funds, and recommended 10 cash-funded capital construction items that include \$44.9 million cash funds, as outlined in the table on paged 1 and 2. The CDC has also prioritized an additional 27 state-funded capital construction items; these additional items are prioritized but not included in the recommendation for funding.

*Staff Recommendation:* In deference to the legislative process for capital construction and the role of the CDC, JBC staff does not typically make recommendations on the prioritization of capital projects. Staff has not identified any technical issues or concerns with the projects included in the CDC prioritization list and recommends that the Committee approve and fund capital construction projects to the extent that funding is available for projects as prioritized by the CDC.

### **➔ Use of S.B. 09-228 Projected Transfers for FY 2016-17**

*Staff Recommendation:* Staff recommends that the Committee exclude projected S.B. 09-228 transfers for use in projecting the necessary transfer from the General Fund to the Capital Construction Fund for FY 2016-17. Staff recommends that any S.B. 09-228 transfers be included in Capital Construction Fund balance calculations after the final transfer based on actual figures from the State Controller's closed books for the fiscal year. Optionally, staff recommends that any S.B. 09-228 transfers be treated in the same manner as reversions and interest earnings which are recognized in a year-end fund balance calculation based on actual fund activity.

*Analysis:* The difficulty of accurately projecting S.B. 09-228 transfers was presented in various discussions, including the staff briefing document presented on November 12, 2015 and the staff memo of January 25, 2016. There is a possibility that the forecasted FY 2015-16 \$49.9 million transfer in the Legislative Council Staff (LCS) economic forecast from December 2015 could result in an actual transfer of \$25.0 million or \$0, expected to be determined in December 2016.

Transfers for FY 2016-17 are scheduled as follow:

- Transfer 1 on July 15, 2016, equal to 20 percent of the June 2016 LCS forecast;
- Transfer 2 on October 15, 2016, equal to 20 percent of the September 2016 LCS forecast;
- Transfer 3 on January 15, 2017, equal to 20 percent of the December 2016 LCS forecast;
- Transfer 4 on April 15, 2017, equal to 20 percent of the March 2017 LCS forecast; and
- Transfer 5 on December 15, 2017, equal to the remaining amount based on actual figures from the State Controller's closed books for FY 2016-17.

**Option 1 (recommended)**

The safest method for spending these transfers would be to wait until December 2017, which would require FY 2016-17 transfers not to be included in spending decisions until the FY 2018-19 budget. This approach would never require an accounting true-up transfer bill at the end of the process to account for differences from the forecast.

**Option 2**

Transfers 1 through 3 would occur prior to the introduction of the 2017 Long Bill and General Fund transfer bill, and therefore could be accounted for and included in FY 2017-18 spending decisions. In the event that economic forecasts projected a full transfer and closing figures identified a zero transfer, the required accounting true-up transfer bill would total at most, approximately 60 percent of the projected full transfer. Based on the December 2015 LCS forecast of \$49.9 million, this would total \$29.9 million rather than \$49.9 million using the current approach.

**The Argument for Continuing the Use of Projected Transfer Amounts**

While technically, S.B. 09-228 transfers to the Capital Construction Fund are transfers, practically they are spending floors. Because spending on capital construction is usually higher than the current projected full transfer amount of \$49.9 million for FY 2016-17, this spending floor will likely be exceeded based on the Governor's \$80.9 million state-funded request or based on the CDC's \$103.9 million state-funded request. If an amount equal to either of those figures is appropriated in Committee decisions, General Fund would be transferred to the Capital Construction Fund up to the necessary amount. Labeling that transfer (or a portion of that transfer) as an *automatic statutory* transfer from General Fund, or simply providing that amount through an annual, *discretionary* transfer from the General Fund, in either case, the amount is paid from the same available General Fund. If the actual statutory transfer ends up as a \$0 transfer and \$49.9 million was projected, a balancing transfer of \$49.9 million would be required to account for the lack of an actual transfer. The \$49.9 million set aside in General Fund balancing for the automatic transfer would now be reflected as zero and \$49.9 million would theoretically be available in the available General Fund balance in its place. General Fund pays the same amount in either case.

**The Final Argument Against Using Projected Transfer Amounts**

While it is apparent that General Fund is General Fund, whether it is *discretionary* General Fund or *statutorily-required* General Fund, the greater complexity lies in presenting information in General Fund balancing tables. As dollars move from transfers to available General Fund and back, those movements create differences in presentation and have a greater potential for expressing differences that require additional explanation (and therefore, may lead to greater misunderstanding) from economic forecasts to JBC staff tables on a quarterly basis. Waiting until actual transfers are recognized reduces the projection balancing and procedural accounting complexity and the need for an accounting true-up transfer bill.



**Use of Interest in the Controlled Maintenance Trust Fund**

*Staff Recommendation:* Staff recommends that the Committee include the amount of interest earned on the principal of the Controlled Maintenance Trust Fund (CMTF) in the prior fiscal year (FY 2014-15) and half of the projected interest earned in the current fiscal year (FY 2015-16) in a transfer bill to the Capital Construction Fund for the purpose of funding controlled maintenance up to the amount of available interest.

*Analysis:* Section 24-75-302.5 (2) (c), C.R.S., provides that interest earned on the principal of the CMTF may be appropriated for controlled maintenance as follows: "Up to fifty percent of the amount of interest expected to be earned on the principal of the trust fund during the current fiscal year as estimated by the state treasurer and the amount of interest earned on the principal of the trust fund during the previous fiscal year...".

While statute provides for appropriations of interest from the CMTF, staff instead recommends a transfer to the Capital Construction Fund. A transfer, while not strictly an appropriation, provides consistency with the statutorily-provided amount of interest that may be identified for spending. A transfer will enable all controlled maintenance items included in the Long Bill to be funded from the single source of the Capital Construction Fund. Appropriations from the CMTF directly would require letter notes on those projects up that amount, adding a bit more complexity to the Long Bill.

However, the greater complexity is in the historical tracking of fund sources. Currently, the Capital Construction Fund is considered to be state funds, while all other fund sources are considered to be non-state funds and sometimes simply referred to as cash funds. Appropriations made from the CMTF would be reflected as cash funds, although they are more correctly state funds. Staff recommends simplifying historical fund source tracking through the use of a transfer and consistent appropriations rather than a direct appropriation from the CMTF.

Last year, staff recommended that interest be allowed to accumulate as principle in the CMTF rather than be appropriated or transferred for controlled maintenance spending. However, due to the current low interest rate environment in the economy, the loss of additional interest earned on any unspent interest is likely less important than the additional funding that might be provided from this or any source in this budget year.

## **Long Bill Footnotes and Requests for Information**

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### **LONG BILL FOOTNOTES**

Staff recommends **discontinuing** the following footnotes:

- 1 Capital Construction, Capital Construction, Capital Renewal, and Capital Lease Purchase Payments, Department of Human Services, Resident Safety and Accessibility Improvements, Colorado Veterans Community Living Centers -- It is the intent of the General Assembly that this appropriation be used for life-safety improvements for the safety of memory-impaired residents to the extent that the funding provides. It is the further intent of the General Assembly that such life-safety improvements include the following specific projects: site security; access control; fall mitigation upgrades; corridor handrails and lighting; secure outdoor activity area for memory/Alzheimer's unit; resident dining room addition at Florence; sanitary line replacement at Florence; covered front entrance with enhanced lighting at Rifle; and window replacement at Rifle.

Comment: This footnote was included for a specific project appropriated in 2015.

### **REQUESTS FOR INFORMATION**

Staff recommends **discontinuing** the following requests for information:

- X **All Departments** -- All Departments that own or have administrative custody of or administrative responsibility for State-owned buildings or structures are requested to provide by October 1, 2015, to the Joint Budget Committee an inventory list of all such department buildings or other department structures that are 50 years or older; each building's or structure's general condition and use status; and the estimated cost to address controlled maintenance needs or to provide for demolition.

Comment: Information submitted for this request totaled over a hundred pages in a variety of presentation and file formats as well as information detail. While the information submitted contains potentially useful raw data on a department level, the data is not easily or readily summarized or convertible into useful information at a macro level. The issue of resolving older buildings, vacant buildings, and deferred maintenance issues will continue to be addressed by staff in its work with CDC staff and the Office of the State Architect.

Sen. Randy Baumgardner, Chair  
 Sen. John Kefalas  
 Sen. Jerry Sonnenberg

Rep. Edward Vigil, Vice-Chair  
 Rep. KC Becker  
 Rep. J. Paul Brown



**Capital Development Committee**  
 State Capitol Building, Room 029  
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February 15, 2016

Representative Millie Hamner  
 Chair, Joint Budget Committee  
 200 East 14<sup>th</sup> Avenue, Third Floor  
 Denver, Colorado 80203

Dear Representative Hamner:

The Capital Development Committee (CDC) is pleased to forward its FY 2016-17 capital construction and controlled maintenance recommendation to the Joint Budget Committee (JBC) for inclusion in the 2016 Long Bill.

Recognizing that state-funded capital projects will be funded almost entirely through General Fund transfers, the CDC is recommending, in priority order, state funding for 44 projects, including the full list of projects included in Level 1 controlled maintenance. The CDC requests that the JBC fund these projects in priority order.

The CDC is also recommending cash funds spending authority for ten projects. By recommending funding for all 30 Level 1 controlled maintenance projects, 11 of which were recommended by the Governor's Office of State Planning and Budgeting (OSPB), the recommended list of projects also places priority on deferred maintenance for capital infrastructure. The CDC strongly supports continuing to explore ways to fund controlled maintenance on a consistent annual basis. The CDC plans to continue discussing this issue, including potential legislation, before the next budget cycle. The CDC submits these recommendations with the understanding that its recommendations may need to be revisited by the JBC due to new revenue projections, new information received about projects, or pending legislation that impacts the General Fund.

### **State-Funded Recommendation**

The CDC is recommending state funding for 44 projects — 9 state department capital construction projects, 5 higher education capital construction projects, and 30 Level 1 controlled maintenance projects. Please note that the 14 recommended capital construction projects are all continuation or ongoing projects. The projects total \$103.9 million for FY 2016-17 and \$36.1 million for FY 2017-18, as shown in Figure 1. A General Fund transfer of \$95.1 million is necessary to fully fund the CDC's recommendation for FY 2016-17 (see Figure 3).

Representative Millie Hamner  
February 15, 2016  
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**Figure 1**  
**Summary of FY 2016-17 State-Funded Recommendation**  
**With Subsequent Year Impact**

Fiscal Year	Total Cost (in millions)	Capital Construction Fund (CCF)	Cash Funds (CF)
2016-17	\$142,843,690	\$103,872,492	\$38,971,198
2017-18	\$36,060,484	\$36,060,484	\$0

During its deliberations about capital project funding, the CDC referenced the prioritized funding recommendations made by OSPB. In addition to the projects recommended for funding by OSPB, the CDC also recommends funding for two additional projects and the remaining 19 Level 1 controlled maintenance projects.

The CDC concurred with the priority order of the top 12 projects on the OSPB list. For priority 13, the CDC recommends funding for the second phase of the Replace/Restore Roof, State Capitol Building project. Funding for the first phase of the project was appropriated in FY 2014-15 through the controlled maintenance process. The project has since been rescoped as a regular capital construction request due to revised cost estimates. For priority 14, the CDC recommends funding the additional 19 Level 1 controlled maintenance projects. For priority 15, the CDC recommends funding the Resident Safety, Security, and Accessibility Improvements project for the Colorado Veterans Community Living Centers. Finally, for priority 16, the CDC recommends funding the unspecified Highway Construction Projects from the General Fund Exempt Account, consistent with priority 13 on the OSPB list.

Figure 2 summarizes the FY 2016-17 state-funded recommendations by category and source of funding.

**Figure 2**  
**Summary of FY 2016-17 State-Funded Recommendations**  
(in millions)

Project Type	# of Requests	Total Amount	State Funds	Cash Funds
<b>Controlled Maintenance</b>				
<i>Level 1</i>	30	\$26.8	\$26.1	\$0.7
<b>Capital Construction</b>				
<i>All other capital requests</i>	14	\$116.0	\$77.7	\$38.3
<b>Total</b>	<b>44</b>	<b>\$142.8</b>	<b>\$103.9</b>	<b>\$38.9</b>

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**Sources of revenue.** The available revenue for capital construction, as identified by Legislative Council Staff, totals \$8.8 million from the sources listed in Figure 3. To make up the difference between the CDC's state-funded recommendation (\$103.8 million) and the identified revenue sources (\$8.8 million), the CDC is recommending a General Fund transfer to the CCF of \$95.1 million. Please note that this suggested transfer amount could include statutory transfers under Senate Bill 09-228, or other statutory transfers that could replace the SB 09-228 transfers currently being discussed as part of potential legislation by the JBC.

For reference, OSPB has recommended general fund transfers in the amount of \$74.8 million to fund capital construction and controlled maintenance projects in FY 2016-17, which includes an anticipated SB 09-228 transfer of \$25.7 million for FY 2015-16. This amount includes an additional \$0.9 million for the Public Safety Communications Network Microwave Infrastructure Replacement project (Office of Information Technology) that was not recommended by the CDC. CDC staff determined that this amount pays for operating costs.

**Figure 3**  
**Proposed Revenue for FY 2016-17 State-Funded Projects**

Amount	Source
\$4,286,094	Capital Construction Fund balance as of July 1, 2015
3,000,000	Capital Construction Fund projected FY 2015-16 interest earnings
1,500,000	Controlled Maintenance Trust Fund projected FY 2015-16 interest earnings (includes prior year unspent interest earnings)
38,971,198	Cash match for various recommend projects
<b>\$47,757,292</b>	<b>Subtotal</b>
142,843,690	Cost of state-funded projects
<b>\$95,086,398</b>	<b>General Fund transfer required</b>

### Cash Recommendation

The CDC is recommending cash funds spending authority (including federal funds) for 10 projects. The projects total \$44.9 million for FY 2016-17. The CDC recommendation only includes state department projects because higher education cash-funded projects are reviewed under a separate process by the CDC. Please note that the Metropolitan State University of Denver project is categorized as state-funded in the CDC's recommendation, even though it only includes cash funds spending authority for FY 2016-17. However, the project received state-funded appropriations in FY 2014-15 and FY 2015-16.

**Technical details about various cash projects.** The cash-funded recommendation includes five projects within the Department of Natural Resources. These projects require letternotes in the Long Bill in order to specify the source of cash funds for each project.

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### Attachments

Six documents are attached for your reference and described below.

- Attachment A lists the CDC's state-funded capital recommendations in priority order and shows the General Fund transfer required to fund through each priority. Attachment A also reflects the OSPB recommended priority order.
- Attachment B lists the CDC's state-funded capital recommendations, including prior year and out-year costs from all fund sources for each project.
- Attachment C lists the CDC's state-funded capital recommendations in priority order, with descriptions of each project and FY 2016-17 costs. Attachment C also shows funding requested from cash and federal sources.
- Attachment D lists the projects included in Level 1 controlled maintenance (listed in order of score/need), including descriptions of each project and FY 2016-17 costs.
- Attachment E lists the CDC's cash-funded capital recommendations in order of agency name, with descriptions of each project and FY 2016-17 costs.
- Attachment F is the most up-to-date prioritization list submitted to the CDC by OSPB, including all projects not recommended for funding by the CDC.

The CDC welcomes the opportunity to meet with the JBC to discuss these recommendations. If you have any questions or concerns about the CDC's recommendations, please call Kori Donaldson or Matt Becker, Legislative Council Staff, at 303-866-4976.

Sincerely,



Senator Randy Baumgardner  
Chair, Capital Development Committee

c: Capital Development Committee Members  
Joint Budget Committee Members  
Larry Friedberg, Office of the State Architect  
Erick Scheminske, Office of State Planning and Budgeting  
Nate Pearson, Office of State Planning and Budgeting  
Andrew Rauch, Department of Higher Education  
John Ziegler, Joint Budget Committee Staff  
Alfredo Kemm, Joint Budget Committee Staff



Attachment A

FY 2016-17 State-Funded Projects Recommended by CDC

Other Available Revenue for Capital Construction = \$8,786,094

CDC Priority	OSP Priority	Department/Institute	Project Name	State Funds	General Fund Transfer Amount
1	1	Department of Personnel and Administration	Level I Controlled Maintenance (11 projects) (OSPB recommended list)	\$10,250,821	\$1,464,727
2	2	Department of Human Services	Suicide Risk Mitigation	1,987,586	3,332,313
3	3	Department of Human Services	Facility Refurbishment for Safety, Risk Mitigation, and Modernization, NYC	3,689,500	7,021,813
4	4	Colorado State University	Chemistry Building Addition	12,471,940	19,493,753
5	5	Colorado Mesa University	Health Sciences, Phase I, Nurse Practitioner	9,230,212	28,723,965
6	6	Metropolitan State University Denver	Aerospace Engineering Sciences Building	0	28,723,965
7	7	University of Northern Colorado	Campus Commons	15,000,000	43,723,965
8	8	Pueblo Community College	Davis Academic Building Renovation (Capital Renewal)	5,807,143	49,531,108
9	9	Department of Human Services	Adams County Youth Services Center Replacement	3,000,000	52,531,108
10	10	History Colorado	Georgetown Loop Business Capitalization Program	300,000	52,831,108
11	11	Governor's Office of Information Technology	Public Safety Communications Network Microwave Infrastructure Replacement	10,316,372	63,147,480
12	12	Department of Education	Jones and Palmer Halls Renovation, Colorado School for the Deaf and the Blind	7,600,185	70,747,665
13	NP	Capitol Complex, Department of Personnel and Administration	Replace/Restore Roof, State Capitol Building	5,684,248	76,431,913
14	NP	Department of Personnel and Administration	Level I Controlled Maintenance (19 projects) (remaining projects)	15,876,425	92,308,338
15	14	Department of Human Services	Resident Safety, Security, and Accessibility Improvements, CVCLC	2,278,060	94,586,398
16	13	Department of Transportation	Highway Construction Projects (unspecified)	500,000	95,086,398
<b>Projects Recommended for FY 2016-17 Funding</b>				<b>\$103,872,492</b>	<b>\$95,086,398</b>

NP Not Prioritized

Attachment B

**FY 2016-17 State-Funded Projects Recommended by CDC, All Costs**

CDC Priority	Project Name	Fund Source	Prior Appropriations	FY 2016-17	FY 2017-18	All Future Requests	Total Cost
1	Level 1 Controlled Maintenance (11 projects) <i>Department of Personnel and Administration</i>	CCF	\$0	\$10,250,821	\$0	\$0	\$10,250,821
		CF	\$0	\$0	\$0	\$0	\$0
		<b>Total</b>	<b>\$0</b>	<b>\$10,250,821</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
2	Suicide Risk Mitigation <i>Department of Human Services</i>	CCF	\$10,377,155	\$1,867,586	\$0	\$0	\$12,244,741
		CF	\$3,480,190	\$0	\$0	\$0	\$3,480,190
		<b>Total</b>	<b>\$13,857,345</b>	<b>\$1,867,586</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
3	Facility Refurbishment for Safety, Risk Mitigation, and Modernization, NYC <i>Department of Human Services</i>	CCF	\$3,100,000	\$3,689,500	\$5,517,550	\$7,262,500	\$19,569,550
		CF	\$0	\$0	\$0	\$0	\$0
		<b>Total</b>	<b>\$3,100,000</b>	<b>\$3,689,500</b>	<b>\$5,517,550</b>	<b>\$7,262,500</b>	<b>\$19,569,550</b>
4	Chemistry Building Addition <i>Colorado State University</i>	CCF	\$38,684,678	\$12,471,940	\$0	\$0	\$51,156,618
		CF	\$5,400,000	\$0	\$0	\$0	\$5,400,000
		<b>Total</b>	<b>\$44,084,678</b>	<b>\$12,471,940</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
5	Health Sciences, Phase I, Nurse Practitioner <i>Colorado Mesa University</i>	CCF	\$3,000,000	\$9,230,212	\$0	\$0	\$12,230,212
		CF	\$0	\$105,299	\$0	\$0	\$105,299
		<b>Total</b>	<b>\$3,000,000</b>	<b>\$9,335,511</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
6	Aerospace Engineering Sciences <i>Metropolitan State University Denver</i>	CCF	\$20,000,000	\$0	\$0	\$0	\$20,000,000
		CF	\$16,404,160	\$23,595,840	\$0	\$0	\$40,000,000
		<b>Total</b>	<b>\$36,404,160</b>	<b>\$23,595,840</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
7	Campus Commons <i>University of Northern Colorado</i>	CCF	\$23,000,000	\$15,000,000	\$0	\$0	\$38,000,000
		CF	\$21,030,739	\$14,502,929	\$0	\$0	\$35,533,668
		<b>Total</b>	<b>\$44,030,739</b>	<b>\$29,502,929</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
8	Davis Academic Building Renovation (capital renewal project) <i>Pueblo Community College</i>	CCF	\$3,569,618	\$5,807,143	\$0	\$0	\$9,376,761
		CF	\$0	\$0	\$0	\$0	\$0
		<b>Total</b>	<b>\$3,569,618</b>	<b>\$5,807,143</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
9	Adams County Youth Services Center Replacement <i>Department of Human Services</i>	CCF	\$1,982,833	\$3,000,000	\$14,845,503	\$0	\$19,828,336
		CF	\$0	\$0	\$0	\$0	\$0
		<b>Total</b>	<b>\$1,982,833</b>	<b>\$3,000,000</b>	<b>\$14,845,503</b>	<b>\$0</b>	<b>\$0</b>
10	Georgetown Loop Business Capitalization Program <i>History Colorado</i>	CCF	\$900,000	\$300,000	\$0	\$0	\$1,200,000
		CF	\$300,000	\$400,000	\$0	\$0	\$400,000
		<b>Total</b>	<b>\$1,200,000</b>	<b>\$400,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
11	Public Safety Communications Network Microwave Infrastructure Replacement <i>Governor's Office of Information Technology</i>	CCF	\$11,151,036	\$10,316,372	\$10,316,372	\$20,632,744	\$52,416,524
		CF	\$0	\$0	\$0	\$0	\$0
		<b>Total</b>	<b>\$11,151,036</b>	<b>\$10,316,372</b>	<b>\$10,316,372</b>	<b>\$20,632,744</b>	<b>\$52,416,524</b>
12	Jones and Palmer Halls Renovation, Colorado School for the Deaf and the Blind <i>Department of Education</i>	CCF	\$8,074,925	\$7,600,185	\$0	\$0	\$15,675,110
		CF	\$0	\$0	\$0	\$0	\$0
		<b>Total</b>	<b>\$8,074,925</b>	<b>\$7,600,185</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Attachment B

FY 2016-17 State-Funded Projects Recommended by CDC, All Costs (Cont.)

CDC Priority	Project Name	Fund Source	Prior Appropriations	FY 2016-17	FY 2017-18	All Future Requests	Total Cost
13	Replace/Restore Roof, State Capitol Building Capitol Complex, Department of Personnel and Administration	CCF	\$1,578,742	\$5,684,248	\$5,381,059	\$0	\$12,644,049
		CF	\$0	\$0	\$0	\$0	\$0
		<b>Total</b>	<b>\$1,578,742</b>	<b>\$5,684,248</b>	<b>\$5,381,059</b>	<b>\$0</b>	<b>\$12,644,049</b>
14	Level 1 Controlled Maintenance (remaining 19 projects) Department of Personnel and Administration	CCF	\$0	\$15,876,425	\$0	\$0	\$15,876,425
		CF	\$0	\$667,130	\$0	\$0	\$667,130
		<b>Total</b>	<b>\$0</b>	<b>\$16,543,555</b>	<b>\$0</b>	<b>\$0</b>	<b>\$16,543,555</b>
15	Resident Safety, Security, and Accessibility Improvements, CVCLC Department of Human Services	CCF	\$2,000,000	\$2,278,060	\$0	\$0	\$4,278,060
		CF	\$0	\$0	\$0	\$0	\$0
		<b>Total</b>	<b>\$2,000,000</b>	<b>\$2,278,060</b>	<b>\$0</b>	<b>\$0</b>	<b>\$4,278,060</b>
16	Highway Construction Projects (unspecified) Department of Transportation	CCF	\$3,000,000	\$500,000	\$0	\$0	\$3,500,000
		CF	\$0	\$0	\$0	\$0	\$0
		<b>Total</b>	<b>\$3,000,000</b>	<b>\$500,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$3,500,000</b>
<b>Total Projects Recommended for FY 2016-17 Funding</b>		CCF	\$130,423,887	\$103,872,492	\$36,060,484	\$27,895,244	\$298,257,207
		CF	\$46,615,088	\$38,971,198	\$0	\$0	\$85,586,287
<b>Total</b>			<b>\$177,044,076</b>	<b>\$142,843,690</b>	<b>\$36,060,484</b>	<b>\$27,895,244</b>	<b>\$383,843,494</b>

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Prepared by Legislative Council Staff

**FY 2016-17 State-Funded Capital Projects Recommended by CDC**

Project Title	Fund Source	Amount
1	1995-099	
<b>Controlled Maintenance</b>	CCF	\$10,250,821
	CCF	\$15,876,425
	FF	\$667,130

*Controlled Maintenance Projects — Level 1*

Level 1 controlled maintenance projects make the most critical repairs to state facilities and address concerns such as life safety and loss of use. Priority number 1 recommends funding for 11 projects (scores 1 and 4), including 4 state department requests and 7 higher education requests. Priority number 14 recommends funding for the remaining 19 Level 1 controlled maintenance projects, including 6 state department requests and 13 higher education requests.

2	2009-007	
<b>Human Services</b>	CCF	\$1,867,586
<i>Suicide Risk Mitigation</i>		

The project improves patient units at the Colorado Mental Health Institutes at Fort Logan and Pueblo. The project improves areas where residents are most vulnerable, e.g., restrooms, sleeping rooms, and treatment rooms, in order to mitigate the risk of patient suicide or self-harm. This year's request continues upgrades to the east wing of the second floor of Building E at the Fort Logan facility. It also funds the construction of additional patient units, including the admissions, treatment, and clinic areas in Building 125 at the Pueblo facility and Building H at the Fort Logan facility.

3	2015-031	
<b>Human Services</b>	CCF	\$3,689,500
<i>Facility Refurbishment for Safety, Risk Mitigation, and Modernization, Division of Youth Corrections</i>		

The seven-phase project addresses safety and self-harm risks in 12 Division of Youth Corrections facilities. This year's request for Phase III addresses repairs in three facilities: Adams, Gilliam, and Grand Mesa.

4	2009-020	
<b>Colorado State University</b>	CCF	\$12,471,940
<i>Chemistry Building Addition</i>		

The three-phase project constructs a 60,000-GSF, stand-alone structure on the northwest side of the Chemistry Building in the planned science quad on the Fort Collins main campus. The project addresses a shortage of laboratory and associated office space for faculty and students. According to the university, outdated instructional facilities contribute to diminished program quality at a time when program demand is high. This year's request for Phase III finishes construction, equips the building, and completes landscaping and site work. Phase I funded design and utilities work. Phase II began construction.

**FY 2016-17 State-Funded Capital Projects Recommended by CDC**

Project Title	Fund Source	Amount
5 2015-007 <b>Colorado Mesa University</b>	CCF CF	\$9,230,212 \$105,299
<i>Health Sciences, Phase I, Nurse Practitioner</i>		
The two-phase project demolishes 20,414 GSF in the Community Medical Plaza, renovates 9,600 GSF in the building, and constructs an additional 25,718-GSF building. When the project is complete, the new building, to be named the Nurse Practitioner Center, will accommodate the Health Sciences Department, which is currently housed in the Maverick Center. The new building will also host the Student Health Clinic, currently located in the Community Medical Plaza, and Behavioral Clinical Services, currently located south of campus. CMU says the project will help meet a growing demand for health care instruction, which will in turn help to alleviate a shortage of health care professionals in the region and statewide.		
6 2015-010 <b>Metropolitan State University of Denver</b>	CF	\$23,595,840
<i>Aerospace Engineering Sciences Building</i>		
The three-phase project constructs a 118,000-GSF facility to support the development of an Aviation, Aerospace, and Advanced Manufacturing degree program. This year's request for Phase III finishes construction and equips the building. According to the university, it is already an industry leader in providing advanced-manufacturing graduates to local corporations, particularly to Colorado's aerospace industry.		
7 2016-047 <b>University of Northern Colorado</b>	CCF CF	\$15,000,000 \$14,502,929
<i>Campus Commons</i>		
The two-phase project expands the Campus Commons through the construction of a 114,220-GSF addition to the south of the existing Campus Commons building. This year's request for Phase II constructs a three-story structure to house academic services and other university functions. Phase I constructs large event spaces and the main building lobby.		
8 2016-050 <b>Pueblo Community College</b>	CCF	\$5,807,143
<i>Davis Academic Building Renovation (Capital Renewal)</i>		
The two-phase capital renewal project addresses aging and failing systems in the 113,245-GSF Davis Academic Building. This year's request for Phase II replaces most major mechanical systems. Phase I designed the project, completed five major maintenance projects, and purchased mechanical system equipment.		
9 2016-034 <b>Human Services</b>	CCF	\$3,000,000
<i>Adams County Youth Services Center Replacement</i>		
The three-phase project designs, constructs, and equips a 32- to 40-bed, 45,200 square foot youth detention facility. The facility will replace the existing 13,788 square foot Adams County Youth Services Center in Brighton. This year's request for Phase II constructs offsite infrastructure. Phase I designed the project. Phase III will construct and equip the new facility.		

**FY 2016-17 State-Funded Capital Projects Recommended by CDC**

Project Title	Fund Source	Amount
10	2014-008	
<b>Colorado Historical Society (History Colorado)</b>	CCF	\$300,000
	CF	\$100,000
<i>Georgetown Loop Business Capitalization Program</i>		
<p>The four-phase project purchases additional rolling stock (locomotives) and makes repairs to the existing rolling stock at the Georgetown Loop Railroad. An inadequately sized and poorly maintained fleet can lead to operational disruptions that may close the railroad. According to History Colorado, disruption in railroad service has a negative impact on the local economy and unreliability creates a decline in railroad visitation and business reputation. This year's request for Phase IV continues locomotive repairs to six cars and converts one standard-gauge locomotive to narrow gauge.</p>		
11	2016-011	
<b>Office of Information Technology</b>	CCF	\$10,316,372
<i>Public Safety Communications Network Microwave Infrastructure Replacement</i>		
<p>The multi-year project replaces the statewide microwave public safety communications system with a system that creates more communication safeguards through redundancies. The microwave system provides connectivity between the Digital Trunked Radio System (DTRS) transmitter sites. The request addresses all of the equipment associated with the operation of the microwave transmitter system. The project will be financed through a lease-purchase agreement and include out-year equipment upgrades.</p>		
12	2016-027	
<b>Education</b>	CCF	\$7,600,185
<i>Jones and Palmer Halls Renovation, Colorado School for the Deaf and the Blind</i>		
<p>The project renovates Jones and Palmer Halls, two historic buildings on the Colorado School for the Deaf and the Blind (CSDB) campus, to provide safe work space for staff and safe living space designed to meet the program needs of CSDB students. The buildings have had minimal renovations over the past century and have deteriorated to poor condition. This year's request for Phase II renovates Palmer Hall. Phase I designed both projects and renovated Jones Hall.</p>		
13	2014-074	
<b>Personnel and Administration</b>	CCF	\$5,684,248
<i>Replace/Restore Roof, State Capitol Building</i>		
<p>The three-phase project repairs portions of the State Capitol roof and its associated infrastructure. This year's request for Phase II abates asbestos-containing materials, replaces the copper roofs, repairs the tile roofs, and restores the skylights.</p>		
15	2016-032	
<b>Human Services</b>	CCF	\$2,278,060
<i>Resident Safety, Security, and Accessibility Improvements, Colorado Veterans Community Living Centers</i>		
<p>The project makes physical improvements at the Fitzsimons, Homelake, and Rifle Veterans Living Centers, in order to address resident safety, security, and accessibility issues.</p>		

### FY 2016-17 State-Funded Capital Projects Recommended by CDC

Project Title	Fund Source	Amount
16                      1996-110		
<b>Transportation</b>	GF	\$500,000
<i>Highway Construction Projects</i>		

The project will fund critical state highway projects that are in the currently approved Statewide Transportation Improvement Program. The Transportation Commission is required to annually submit a capital construction request for state highway construction, repair, and maintenance projects to the Capital Development Committee (CDC) to be funded with capital construction funds. The commission formally requested three projects for FY 2016-17, one of which was referred to the JTC. None were recommended by the CDC or JTC, and the JBC typically recommends \$500,000 for state highway projects from General Fund Exempt moneys.

<b><u>Total Request Amount</u></b>	<b>\$142,843,690</b>
CCF	103,872,492
CF	38,304,068
FF	667,130

**FY 2016-17 Level 1 Controlled Maintenance***Listed in Priority Order*

<b>Project Title</b>	<b>Fund Source</b>	<b>Amount</b>
1 1995-048	CCF	\$2,000,000
<b>Personnel and Administration</b>		
<i>Controlled Maintenance Emergency Account</i>		
The project funds the Controlled Maintenance Emergency Account, which is administered by the Office of the State Architect for emergency projects on an as-needed basis throughout the fiscal year. Criteria for requests for emergency funding are: (1) a need that is immediate in nature; and (2) a problem that directly affects the health, safety, and welfare of the public and day-to-day operations of the agencies. Requests may involve systems and fixed equipment critical to the functionality of a facility, but cannot involve movable equipment, furniture, and fixtures related to the programmatic activities conducted in the facility.		
2 2016-055	CCF	\$793,198
<b>University of Colorado at Boulder</b>		
<i>Renovate Fire Sprinklers and HVAC System, Department of Speech, Language, and Hearing Sciences</i>		
The two-phase project renovates the existing fire sprinkler and HVAC systems in the Communications Disorders Building to provide complete fire sprinkler and cooling coverage building wide. The first floor of the building houses a licensed daycare center for special needs children. This year's request for Phase II replaces piping for the fire sprinkler and cooling systems on all floors of the building and completes associated testing of all system components. Phase I designed the project, purchased equipment, and began demolishing and replacing piping for the fire sprinkler and cooling systems.		
3 2015-075	CCF	\$1,126,460
<b>University of Northern Colorado</b>		
<i>Upgrade Fire Sprinklers</i>		
The three-phase project provides automatic fire sprinkler systems in six campus buildings. Currently, these buildings lack critical fire prevention infrastructure. The project includes fire sprinkler piping and controls; pumps and water service upgrades, as needed; system modifications; and all related repairs. This year's request for Phase III addresses Carter and Crabbe Halls. Phase I addressed Kepner and Parsons Halls. Phase II addressed Candelaria Hall and the Heating Plant.		
4 2015-127	CCF	\$782,647
<b>Corrections</b>		
<i>Improve Fire Suppression System, Centennial Correctional Facility North</i>		
The two-phase project replaces the entire fire sprinkler piping system and installs 400 tamper-resistant sprinkler heads at Centennial Correctional Facility North. This year's request for Phase I replaces sprinkler pipes, sprinkler heads, and control panels in each of the seven living units. Inmates will be relocated from each living unit while the upgrades are made. Phase II, which is requested for FY 2018-19, will design and install a new fire sprinkler system in the Programs Administration Building.		
5 2015-084	CCF	\$405,689
<b>Colorado Historical Society (History Colorado)</b>		
<i>Mitigate Wildfire Risk, Georgetown Loop Railroad</i>		
The three-phase project mitigates fire risk in the railroad park by removing high-density dead or dying trees standing outside the firebreak created by a related project. History Colorado has consulted with the Clear Creek County Fire Chief to determine the areas requiring mitigation. The project will reduce fuel loads, promote growth of high value and diverse tree stock, and create access for firefighters in an area covering about 70 acres. This year's request for Phase III encompasses about 31 acres. Phase I encompassed about 16 acres and Phase II addressed another 20 acres.		



**FY 2016-17 Level 1 Controlled Maintenance***Listed in Priority Order*

<b>Project Title</b>	<b>Fund Source</b>	<b>Amount</b>
6 2016-077 <b>Northeastern Junior College</b> <i>Install Electronic Door Access and Camera Systems</i> The two-phase project replaces the existing door locking system with an electronic access control system and installs a camera system to monitor public areas such as parking lots and entrances to academic buildings. According to the college, its facility staff uses an allen wrench to unlock and lock the buildings on campus each day. The college explains this situation poses a security risk in the event of an emergency. This year's request for Phase I replaces the door locking system. Phase II installs the camera system.	CCF	\$467,500
7 2016-071 <b>Otero Junior College</b> <i>Repair/Upgrade Campus Security Access and Electronic Locks</i> The two-phase project replaces the primary locking system with electronic locks to address security, ADA, and emergency egress requirements. The existing mechanical lock system is over 30 years old and is no longer as functional or secure as the college would like.	CCF	\$647,500
8 2017-034 <b>Pikes Peak Community College</b> <i>Upgrade Security, Doors, and Electronic Access Systems, Centennial and Rampart Range Campuses</i> The project replaces the mechanical locks on 184 exterior doors on two campuses with electronic locks in order to improve security. It also integrates the new electronic lock system with the existing fire alarm systems.	CCF	\$1,071,012
9 2017-035 <b>Pueblo Community College</b> <i>Upgrade Building and Common Area Security, Three Campuses</i> The two-phase project replaces all mechanical door locks with an electronic locking system in order to improve security on the Pueblo, Canon City, and Mancos campuses. The existing locks and doors are over 30 years old. This year's request for Phase I replaces critical exterior door locks; Phase II will replace interior door locks.	CCF	\$913,208
10 2016-114 <b>Front Range Community College</b> <i>Upgrade Exterior and Interior Security, Westminster and Larimer Campuses</i> The project replaces traditional mechanical lock systems using hard keys with electronically controllable locks, emergency communication systems, and security cameras in key locations at the Westminster and Larimer campuses. The college explains that, during an emergency lock-out situation, it can take more than 30 minutes for two security staff to manually lock down the campuses.	CCF	\$1,037,689
11 2017-082 <b>Human Services</b> <i>Upgrade Electronic Security Systems, Four Division of Youth Corrections Centers</i> The three-phase project replaces antiquated door control and security systems with a uniform, integrated building system at four facilities in the youth corrections system. According to the department, additional identified security problems will also be resolved. The facilities have 50-year old technology and component parts are becoming hard to find, requiring increased maintenance time. Additional security concerns include old cameras, blind spots, and manual locking systems. This year's request for Phase I installs new systems at Gilliam Youth Services Center and Pueblo Youth Services Center. Phases II and III will continue upgrades at Grand Mesa Youth Services Center and Zebulon Pike Youth Services Center. The department received funding in each year from FY 2010-11 through FY 2015-16 for replacing systems at six other youth services centers.	CCF	\$1,005,918

**FY 2016-17 Level 1 Controlled Maintenance***Listed in Priority Order*

<b>Project Title</b>	<b>Fund Source</b>	<b>Amount</b>
12                      2016-065	CCF	\$1,651,869
<b>Western State Colorado University</b>		
<i>Replace HVAC System, Hurst Hall</i>		
The project replaces and upgrades equipment associated with airflow supply and exhaust in science laboratories. The existing system is out-of-date and some replacement parts are unavailable. The project replaces the pneumatic airflow system with an electronic control exhaust system, new supply and exhaust air valves, and rooftop exhaust fans. The project also installs a high-efficiency evaporative cooling system.		
13                      2016-056	CCF	\$343,275
<b>Colorado School of Mines</b>		
<i>Replace Hazardous Laboratory Fume Controls</i>		
The four-phase project replaces fume hoods, variable air volume units, chillers, and air handler control units to ensure the safe removal of hazardous fumes in on-campus laboratories in four buildings. The project also replaces the software used to operate the control units. According to the school, the controls and software used to manage fume ventilation are obsolete and the parts are no longer produced or supported by the manufacturer. This year's request for Phase II replaces the controls and software in Anderson Hall. Phases III and IV address Hill and Berthoud Halls. Phase I, funded in FY 2015-16, replaced controls and software in Coolbaugh Hall.		
14                      2015-081	CCF	\$754,965
<b>University of Colorado at Boulder</b>		
<i>Upgrade Fire Sprinklers, Various Buildings</i>		
The five-phase project provides fire sprinkler coverage in buildings on campus that were built at a time when no fire or life-safety codes were in effect. Risks include open stairs and unprotected corridors. A fire on one floor of such a building could quickly spread to other parts of the floor through unprotected corridors. This year's request for Phase III addresses the Science Learning Laboratory and Sommers-Bausch Observatory. Phase I addressed the Clare and Denison Arts and Sciences Buildings. Phase II addressed the McKenna Languages and Economics Buildings. Future phases address the Fiske Planetarium, University Theater, and Muenzinger Building. A previously-funded request, completed in 2008, made similar upgrades to other buildings on campus.		
15                      2017-036	CCF	\$578,643
<b>Auraria Higher Education Center</b>		
<i>Replace/Upgrade Fire Alarm Systems, Multiple Buildings</i>		
The three-phase project replaces fire alarm panels and other components with code compliant equipment that will be compatible with and monitored through the campus fire alarm network system. According to the campus, the current systems do not have voice alarm capabilities, comply with campus standards, or integrate with the campus monitoring network. This year's request for Phase I replaces the fire alarm systems in the Plaza Building. Phase II addresses the Boulder Creek building, and Phase III addresses the Facility Services Building, as well as the 9th Street Houses. The campus received funding in FY 2014-15 and FY 2015-16 for replacing systems at five other buildings: St. Cajetans, Rectory, West Classroom, Bear Creek, and Central Classroom.		
16                      2014-049	CCF	\$344,708
<b>Colorado State University</b>		
<i>Repair College Lake Dam</i>		
The two-phase project addresses concerns raised by the State Engineer during a recent dam-safety inspection. The dam has been classified as high hazard due to its inadequate spillway capacity and insufficient height. This year's request for Phase II funds the final spillway work. Phase I, funded in FY 2013-14, in combination with cash funds from the university, raised the dam and purchased riprap for the dam face. Since Phase I, the State Engineer extensively modified the scope of work to comply with new rules, requiring the dam to be raised and the spillway to be widened. Furthermore, an invasive snail species was discovered in the lake, requiring special filtration of all water released from the dam and adding to the cost of the spillway.		

**FY 2016-17 Level 1 Controlled Maintenance***Listed in Priority Order*

Project Title	Fund Source	Amount	
17	2017-037	CCF FF	\$667,130 \$667,130
<b>Military and Veterans Affairs</b>			
<i>Mitigate Site Flooding Risk and Repair Building Envelope, Watkins Armory</i>			
The project makes site drainage and paving improvements to the site and makes repairs to the building envelope and interior finishes. The department says expansive soils under the building have caused the building slab and walls to move. Heavy rainstorms have caused site flooding, and existing asphalt paving has deteriorated allowing water to penetrate below the pavement. The roof is also leaking and water is infiltrating windows. This year's request for Phase I includes all site drainage and paving work. Phase II address the building envelope and associated interior repairs.			
18	2015-136	CCF	\$1,870,550
<b>Corrections</b>			
<i>Improve Perimeter Security, Denver Reception and Diagnostic Center and Women's Correctional Facility</i>			
The project upgrades the perimeter security at the Denver Reception and Diagnostic Center (DRDC) and the Denver Women's Correctional Facility. Both of these facilities are located on one site, but their perimeter security systems operate independently. The project will integrate the two systems with a single control room. The project replaces damaged fence fabric and shaker wire on the DRDC side, while replacing the microwave detection system surrounding both facilities. It also installs a non-lethal electrified fence around both facilities and upgrades communication wiring. The department notes that residences, shops, and schools have encroached upon the facilities since their construction.			
19	2015-079	CCF	\$1,072,335
<b>Office of Information Technology</b>			
<i>Replace Microwave Site Towers, B Group</i>			
The three-phase project replaces six microwave towers. The towers are part of the state public safety radio network used by public safety officers and first responders. Many of the towers are more than 35 years old, and a recent structural analysis of the towers revealed that many suffer from metal fatigue due to continued exposure to poor weather conditions and loading stresses. This year's request for Phase III replaces tower structures at Boyero and Cheyenne Mountain. Phase I replaced tower structures at La Veta and Sunlight Mountain. Phase II replaced tower structures at Reiradon Hill and Buckhorn Mountain. A previously-funded request, completed in 2012, replaced six microwave site towers that were deemed to be in the most critical condition.			
20	2014-056	CCF	\$588,988
<b>Auraria Higher Education Center</b>			
<i>Improve ADA Accessibility, Tenth Street Pedestrian Corridor</i>			
The three-phase project installs permeable pavers and raises the grade of the curbs along the 10th Street pedestrian corridor. In the course of this work, the project also makes stormwater improvements, replaces buried chilled water piping, and provides cathodic protection to existing condensate and steam piping to reduce corrosion. The existing street cross-slopes are between 5 percent and 10 percent, exceeding the ADA maximum of 2 percent. Additionally, the steep crowns cause slippery and hazardous conditions during inclement weather, and the existing walking surface has deteriorated and cracked. This year's request for Phase III will complete the improvements between Curtis Street and Larimer Street. Phase I designed the project and constructed walkway and drainage improvements from Colfax Avenue to north of Champa Street. Phase II completed the improvements between Champa Street and Curtis Street and replaced the chilled water piping.			

**FY 2016-17 Level 1 Controlled Maintenance***Listed in Priority Order*

<b>Project Title</b>	<b>Fund Source</b>	<b>Amount</b>
21                      2017-038	CCF	\$742,193
<b>University of Colorado Denver</b>		
<i>Replace Fire Detection System, Building 400 Series</i>		
The project replaces fire detection systems in several 1940s-era buildings on the Anschutz Medical Campus, and also installs fire-rated ceilings in the basements of the buildings. The five buildings, formerly used as military barracks and known as the 400 Series, have been reconditioned for academic and campus support uses, including housing clinical research and campus police functions. One building, Building 400, has already had its fire detection system upgraded to a smart detection system. The remaining four buildings require similar upgrades due to failure-prone smoke detector heads and hardware that reports fire activity from large building areas rather than precise locations. All five buildings require fire-rated ceiling upgrades in the basements because these areas store large volumes of combustible materials.		
22                      2017-039	CCF	\$798,180
<b>Corrections</b>		
<i>Replace Fire Alarm System and Improve Fire Suppression, Limon Correctional Facility</i>		
The project replaces the fire alarm system at the Limon Correctional Facility, and also replaces the overhead sprinkler system in the facility's 2,300 square-foot control room with new, 30-head, tamper-resistant fire sprinklers. The department explains that the life span of a typical fire alarm system is between 10 and 15 years, while the system at the Limon facility is 25 years old, and replacing detectors is not possible because new detectors are not compatible with the existing system's older infrastructure. The detection system is also not addressable, which means the exact location of a fire cannot be immediately located when the system is set off. The control room, which contains security, HVAC, and communications controls for the facility, is currently not adequately protected by the fire sprinkler system.		
23                      2013-076	CCF	\$650,911
<b>Fort Lewis College</b>		
<i>Improve Pedestrian Safety</i>		
The project improves pedestrian walkways throughout the north-south campus circulation spine and other main circulation routes, thus bringing these routes into ADA compliance. The college has been notified that these circulation routes are not in compliance with 2010 ADA standards, since the walkways are excessively sloped and contain deteriorated and uneven asphalt and concrete. The college says continued deterioration of the walkways creates potentially dangerous conditions, particularly in winter months. The project, which has been reduced in scope from previous requests, repairs problem surfaces and reslopes the walkways.		
24                      2016-066	CCF	\$1,514,508
<b>Adams State University</b>		
<i>Upgrade HVAC, Music Building</i>		
The project upgrades the HVAC system to address undersized ventilation and air handling units, obsolete controls, and an inadequate return air system. The project also addresses failing hydronic piping located inside the interior walls. The pipe fittings are old and require frequent maintenance. In addition, the ventilation and air-handling units are undersized, the controls are obsolete, and the air return is inadequate. The lack of adequate cooling in the building has led to lost program revenue during the summer months, and the Music Department relies on summer conferences to subsidize its operating budgets. The Music Building was the subject of a recent remodel, but the HVAC system was not within the scope of that project.		
25                      2015-107	CCF	\$800,865
<b>Colorado State University</b>		
<i>Upgrade HVAC, Chemistry Building</i>		
The project replaces the primary HVAC system, including pumps, water filters, controls, and valves, in the Chemistry Building. The project also replaces the constant volume fans and pumps with variable volume units and controls in order to reduce building energy use. The existing equipment is well past its useful life and replacement parts are difficult to find. The project received funding in FY 2014-15, but the money was diverted to fund an emergency repair of two air handlers damaged by the failure of an antiquated pump in the same building in December 2014.		

**FY 2016-17 Level 1 Controlled Maintenance***Listed in Priority Order*

<b>Project Title</b>	<b>Fund Source</b>	<b>Amount</b>
26                      2014-052	CCF	\$512,062
<b>Human Services</b>		
<i>Upgrade Building Automation System</i>		
The three-phase project retrofits control panels for the building automation system used by the department to control environmental and life-safety systems in 300 buildings statewide, including youth corrections and psychiatric facilities. Two-thirds of the main control panels that make up the field portion of this system are no longer manufactured, and retrofitting them with modern controllers eliminates the need to install completely new systems. This year's request for Phase III retrofits controllers in seven remaining zones/building complexes in the department's southern district. Phase I made replacements in six zones in the north central district and Phase II made replacements in seven zones in the western district.		
27                      2017-040	CCF	\$996,364
<b>University of Northern Colorado</b>		
<i>Upgrade Fire Sprinklers, McKee Building</i>		
The project installs an automatic fire sprinkler system in the McKee Building, which currently has only limited sprinkler coverage in the basement. The university's insurance carrier recommended installing automatic sprinklers in several buildings, including McKee, which contains combustible materials and presents a significant fire hazard. The building also presents concerns with exiting and other code-related issues, which will be mitigated by the sprinkler installation.		
28                      2016-060	CCF	\$677,019
<b>University of Colorado at Boulder</b>		
<i>Mitigate/Control Flood Water</i>		
The two-phase project provides appropriate routing of surface water to the storm sewer system or diverts water to areas of the system that accommodate more volume. It also installs flood doors and sump pumps at specific campus buildings to prevent water from entering. During the flood of September 2013, the university incurred damage in over 80 campus buildings. The university says the project will help mitigate future flood water damage on campus. This year's request for Phase II mitigates nine identified locations on campus. Phase I mitigated 15 locations.		
29                      2017-041	CCF	\$321,860
<b>Colorado State University</b>		
<i>Add Flood Protection in Tunnels and Heating Plant</i>		
The project protects vulnerable locations in the campus utility tunnel system from flooding by installing additional sump pumps, replacing manhole covers, and reworking hatch doors. Flooding in the tunnel system could result in loss of the steam distribution system or the heating plant, which would require the university to close campus buildings seasonally.		
30                      2016-112	CCF	\$990,000
<b>Personnel and Administration</b>		
<i>Rehabilitate Elevators, 690/700 Kipling and Grand Junction Buildings</i>		
The project fully rehabilitates the seven elevators in the Dale Tooley, Resources Park West, and Grand Junction State Services Buildings to prevent accidents or property damage. The department says the elevators frequently malfunction or shut down, requiring constant attention and repairs. Problems include broken relay shunts, failed relay coils, door-related issues, and contact failures in circuits and selector boxes.		

<b>Total Request Amount</b>	<b>\$26,794,376</b>
CCF	26,127,246
FF	667,130

**FY 2016-17 Cash-Funded Projects Recommended by CDC  
Ordered by Agency Name**

Project Title	Agency	Project Type	Project Type	Request Amount — CF
Regional Museum Preservation Projects	History Colorado	Cash Funded	Ongoing	700,000
Correctional Industries — Miscellaneous Small Projects	Corrections	Cash Funded	Ongoing	660,000
Regional Center Capital Improvements	Human Services	Cash Funded	Ongoing	979,884
Chatfield Reservoir Reallocation Project	Natural Resources	Cash Funded	New	6,504,850
Infrastructure and Real Property Maintenance, Wildlife Areas	Natural Resources	Cash Funded	Ongoing	3,799,502
Land and Water Acquisitions, State Parks	Natural Resources	Cash Funded	Ongoing	950,000
Land and Water Acquisitions, Wildlife Areas	Natural Resources	Cash Funded	Ongoing	9,300,000
Park Infrastructure and Facilities	Natural Resources	Cash Funded	Ongoing	19,837,320
State Capitol Building House and Senate Chamber Restoration	Personnel and Administration	Cash Funded	Continuation	1,000,000
Loma Eastbound Port of Entry Replacement	Public Safety	Cash Funded	Continuation	1,145,000
<i>Total</i>				<b>\$44,876,556</b>

## FY 2016-17 Cash Funded Capital Budget Requests

Project Title	Fund Source	Amount
<b>Colorado Historical Society (History Colorado)</b> <i>Regional Museum Preservation Projects</i>	CF	\$700,000
<p>The project addresses a number of historic preservation issues at regional museums. Specifically, the project will repair, restore, and upgrade historic sites and museums around Colorado. This is an annual request to preserve regional museums and support business operations of History Colorado.</p> <p>The source of cash funds is revenue earned from the operation of the Georgetown Loop Railroad (\$100,000 CF) and the State Historical Fund (\$600,000 CF), administered pursuant to Section 12-47.1-1201, C.R.S. The State Historical Fund accrues revenue from limited stakes gaming.</p>		
<b>Corrections</b> <i>Correctional Industries — Miscellaneous Small Projects</i>	CF	\$660,000
<p>The project completes various small projects to support the operation of Colorado Correctional Industries (CCi). This is an ongoing request that allows the department to expand CCi where needed or to maintain current operations. The department lists expansion of production space at the East Canon City Prison Complex as a possible project in FY 2016-17.</p> <p>The source of cash funds is revenue generated by CCi manufacturing operations. CCi manufacturing operations are implemented pursuant to Article 24 of Title 17 of the Colorado Revised Statutes. The department allocates \$660,000 annually for program-related capital construction, with the remainder being allocated to operating costs. Although the department estimates the amount of CCi funds that will be allocated for capital needs each year, these amounts are subject to change if additional operating expenses arise.</p>		
<b>Human Services</b> <i>Regional Center Capital Improvements</i>	CF	\$979,884
<p>The three-phase project makes ongoing capital improvements at its three regional centers in order to address the wear and tear of continuous use and to improve resident quality of life.</p> <p>The source of cash funds for the project is the Regional Center Depreciation Fund subaccount within the Capital Construction Fund, administered pursuant to Section 24-75-302 (3.8)(a), C.R.S. The account consists of all moneys received by the Department of Health Care Policy and Financing (HCPF) for the annual calculated depreciation of the state's regional centers. The amount available for FY 2016-17 projects will not be reported until the close of the fiscal year.</p>		
<b>Natural Resources — Parks and Wildlife</b> <i>Chatfield Reservoir Reallocation Project Mitigation</i>	CF	\$6,504,850
<p>The project pays for CPW's proportional share of the Chatfield Reservoir Reallocation Project to mitigate environmental and recreational impacts resulting from the reallocation project. The reallocation project repurposes existing storage space in the reservoir from flood control to multi-purpose use to be used by CPW and seven other project participants for municipal, industrial, agricultural, recreational, and wildlife habitat purposes.</p> <p>The source of cash funds is an interest-free small project loan from the CWCB Construction Fund. The CWCB loan has been deposited into an escrow account; however CPW is requesting cash funds spending authority from the Wildlife Cash Fund in order to pay for expenditures from the escrow account.</p>		

## FY 2016-17 Cash Funded Capital Budget Requests

Project Title	Fund Source	Amount
<b>Natural Resources — Parks and Wildlife</b> <i>Infrastructure and Real Property Maintenance, Wildlife Areas</i>	CF	\$3,799,502
<p>The project will fund improvements or replacements to existing wildlife facilities statewide. This year's request commits \$1,400,000 to fund dam maintenance activities statewide and \$2,399,502 to address 16 maintenance and repair projects. According to the division, funding for ongoing maintenance needs at its facilities statewide is essential to meeting critical goals, such as providing hunting and fishing recreation in Colorado.</p> <p>The source of cash funds for the project is the Wildlife Cash Fund, created in Section 33-1-112 (1)(a), C.R.S. and possible federal dollars. Revenues to the Wildlife Cash Fund accrue to the fund through the sale of licenses, including hunting and fishing licenses and Habitat Stamps. The estimated fund balance at the end of FY 2014-15 was \$20.2 million, and the fund is projected to have a balance of \$23.7 million at the end of FY 2015-16. The division has statutory authority to receive and expend grants, gifts, and bequests, including federal funds, for authorized purposes pursuant to Section 33-10-107 (1)(e), C.R.S. Should federal funds become available for the project, the division may replace its cash funds spending authority with federal funds so long as the total appropriation for the line item is not exceeded.</p>		
<b>Natural Resources — Parks and Wildlife</b> <i>Land and Water Acquisitions, State Parks</i>	CF	\$950,000
<p>The project purchases lands adjacent to or within state parks to provide a buffer between park lands and new development, and acquires water for recreational purposes at various state parks. This year's request addresses acquisitions for two programs: the Water Resources Program and the Property Acquisition Program. CPW says that it engages in an ongoing, annual effort to acquire water for recreational purposes at certain parks. It also acquires land on an ongoing, annual basis. However, land acquisitions are often opportunistic in nature, and are pursued according to a prioritized list of buffers around and in-holdings within existing state parks.</p> <p>The source of cash funds is \$240,000 from lottery funds and \$710,000 from GOCO moneys, as authorized by Article XXVII of the Colorado Constitution. The division has statutory authority to receive and expend grants, gifts, and bequests, including federal funds, for authorized purposes pursuant to Section 33-10-107 (1)(e), C.R.S. Should federal funding become available for the project, it could be used to offset the use of the appropriated cash funds, not to increase the overall project cost. The division says this would allow it to make the most efficient use of available funding, streamline administrative contract management, and preserve cash funds. However, CPW stated at the November CDC meeting that it does not plan to pursue acquisitions with federal funds at this time.</p>		



## FY 2016-17 Cash Funded Capital Budget Requests

Project Title	Fund Source	Amount
<b>Natural Resources — Parks and Wildlife</b>	CF	\$9,300,000
<i>Land and Water Acquisitions, Wildlife Areas</i>		
<p>The project funds the acquisition of interests in real property through a competitive bidding process. The purpose of the ongoing request is to protect, preserve, enhance, and manage wildlife habitat for the use, benefit, and enjoyment of the people of Colorado and its visitors. In addition to protecting critical wildlife habitat for game species, CPW's efforts also include protecting and maintaining the habitat and population of a variety of non-game species. Under Parks and Wildlife Commission policy, the purchase of easements is preferred over fee title purchases when CPW acquires land.</p> <p>The source of cash funds for the project is the Wildlife Cash Fund, created in Section 33-1-112 (1)(a), C.R.S., and funds received from Great Outdoors Colorado (GOCO). Of the total \$9.3 million requested, \$5.5 million is from the Wildlife Cash Fund and \$3.8 million is from GOCO funds.</p> <p>Revenues accrue to the Wildlife Cash Fund through the sale of licenses, including hunting and fishing licenses and Habitat Stamps. The current fee for this stamp is \$10. The estimated fund balance at the end of FY 2014-15 is \$20.2 million, and the fund is projected to have a balance of \$23.7 million at the end of FY 2015-16. As of June 30, 2015, CPW has collected a total of \$48.0 million in Habitat Stamp sales since its inception in FY 2005-06.</p> <p>In FY 2014-15, the GOCO funds (\$3.8 million per year) are part of a five-year plan of funding availability for land and water acquisitions.</p> <p>The division also has statutory authority to receive and expend grants, gifts, and bequests, including federal funds, for authorized purposes pursuant to Section 33-10-107 (1)(e), C.R.S. Should federal funding become available for the project, it could be used to offset the use of the appropriated cash funds, not to increase the overall project cost. The division says this would allow it to make the most efficient use of available funding, streamline administrative contract management, and preserve cash funds. However, CPW stated at the November CDC meeting that it does not plan to pursue acquisitions with federal funds at this time.</p>		
<b>Natural Resources — Parks and Wildlife</b>	CF	\$19,135,684
	FF	\$401,636
	HUTF	\$300,000
<i>Park Infrastructure and Facilities</i>		
<p>The project maintains, restores, and improves park facilities and infrastructure. This request includes two road projects, two major dam maintenance projects, 12 infrastructure projects, and other small projects. The division says the ongoing project is necessary to keep its recreational facilities well-maintained in order to meet its statutory charge to promote outdoor recreation, and to protect public health and safety.</p> <p>The source of cash funds for the projects is lottery funds (\$7,161,284) and Great Outdoors Colorado (GOCO) funds (\$11,974,400), as authorized by Article XXVII of the Colorado Constitution; the Highway Users Tax Fund (\$300,000), created in Section 43-4-201 (1)(a), C.R.S.; and federal funds and grants (\$401,636).</p> <p><b>Source of federal funds.</b> CPW and the United States Army Corp of Engineers have a cost share agreement for Cherry Creek State Park and Chatfield State Park. Additionally, there is a cost share agreement at Navajo State Park with the Bureau of Reclamation. The agreements stipulate that when design or construction occurs on park facilities and infrastructure that increase recreational opportunities, the federal agencies and CPW share the costs associated with the repair, replacement, and/or modernization of these facilities. The projects under this year's request that qualify under the cost-share agreements are the road improvements and lift station replacement at Cherry Creek State Park and the boat ramp resurfacing at Navajo State Park.</p>		
<b>Personnel and Administration</b>	CF	\$1,000,000
<i>State Capitol Building House and Senate Chamber Renovations</i>		
<p>The four-phase project restores the chambers of the Colorado Senate and House of Representatives to their original, historic appearance. The project is managed by the Department of Personnel and Administration on behalf of the General Assembly. This year's request for Phase IV replaces the wooden galleries, including the railings, in order to address wood rot, which has been found throughout the balcony structure and handrails. The project also replaces the existing chairs.</p> <p>The source of cash funds is the State Historical Fund. The State Historical Fund accrues revenue from limited stakes gaming and is administered pursuant to Section 12-47.1-1201, C.R.S.</p>		

**FY 2016-17 Cash Funded Capital Budget Requests**

<b>Project Title</b>	<b>Fund Source</b>	<b>Amount</b>
<b>Public Safety</b>	HUTF	\$1,145,000

*Loma Eastbound Port of Entry Replacement*

The two-phase project replaces the Loma Eastbound Port of Entry along Interstate 70 near Grand Junction. Ports of entry are used to enforce commercial motor vehicle size and weight restrictions, and the department says the Loma facility no longer reliably performs the duties for which it was constructed. This year's request for Phase II completes the project. Phase I designed the project and initiated construction.

The source of cash funds for this project is off-the-top money from the Highway Users Tax Fund (HUTF). HUTF off-the-top appropriations fund capital and operating expenses associated with the highway-related administrative functions of the Department of Public Safety for the Colorado State Patrol, including ports of entry. Off-the-top appropriations are made prior to distributions to the state and local governments for highway construction, and growth is limited to 6 percent over the prior year's appropriation. Money accrues to the HUTF from motor fuel taxes, motor vehicle and driver registration fees, and passenger-mile taxes.

<b><u>Total Request Amount</u></b>	<b><u>\$44,876,556</u></b>
CF	43,029,920
FF	401,636
HUTF	1,445,000

OS/EA FUND	CLERK FUND	ASSISTANT FUND	Department	Division or Institution	Request Title	CC	CC	CC	CC	
1	N/A	Yes	Level I CM Human Services	Not Applicable	Level I Controlled Maintenance - Partial	CM	\$10,250,821	\$10,250,821	\$0	
2	N/A	Yes	Human Services	Colorado Mental Health Institutes	Human Services: Suicide Risk Mitigation Phase III	CC	\$1,867,586	\$1,867,586	\$0	
3	N/A	Yes	Human Services	Division of Youth Corrections	Human Services: DYC Facility Refurbishment for Safety and Risk Mitigation	CC	\$3,689,500	\$3,689,500	\$0	
4	Continuation 1	Yes	Higher Ed	CSU-FC	Higher Education: CSU Chemistry Building Addition	CC	\$12,471,940	\$12,471,940	\$0	
5	Continuation 2	Yes	Higher Ed	CMU	Higher Education: Colorado Mesa University, Health Sciences, Nurse Practitioner	CC	\$11,735,212	\$9,230,212	\$2,505,000	
6	Continuation 3	Yes	Higher Ed	MSU	Higher Education: Metropolitan State University Aerospace Engineering Sciences Building	CC	\$23,595,840	\$0	\$23,595,840	
7	Continuation 4	Yes	Higher Ed	UNC-Greeley	Higher Education: UNC Campus Commons	CC	\$29,502,929	\$15,000,000	\$14,502,929	
8	Continuation 5	Yes	Higher Ed	Pueblo Community College	Department of Higher Education, Pueblo Community College, Davis Academic Building Renovation	CC	\$5,807,143	\$5,807,143	\$0	
9	N/A	Yes	Human Services	Division of Youth Corrections	Human Services: Adams YSC Replacement	CC	\$3,000,000	\$3,000,000	\$0	
10	N/A	Yes	Higher Ed	History Colorado	History Colorado: Georgetown Loop Business Capitalization Program	CC	\$400,000	\$300,000	\$100,000	
11	N/A	Yes	Office of Information Technology	Not Applicable	Office of Information Tech - Public Safety Communications Network Microwave Infrastructure	CC	\$11,193,784	\$11,193,784	\$0	
12	N/A	Yes	Education	Colorado School for the Deaf and Blind	Department of Education: Renovate Jones and Palmer Halls	CC	\$7,600,185	\$7,600,185	\$0	
13	N/A	Yes	Education	Colorado School for the Deaf and Blind	Transportation: CDOT Transportation Projects	CC	\$500,000	\$500,000	\$0	
<b>Total Capital Construction Requests Recommended for Funding by the Governor</b>								<b>\$121,614,940</b>	<b>\$80,911,171</b>	<b>\$40,703,769</b>



OSU / OMB / OIG / Request	Department	Division of Education	Request Title	FY 16	FY 17	FY 2016 Request	FY 2017 Request
38	Higher Ed	UC-Denver	Higher Education: UC-Denver Engineering and Physical Sciences Building	CC	\$60,114,407	\$45,114,407	\$15,000,000
39	Higher Ed	UC-CS	Higher Education: UC-CS Engineering and Physical Sciences Building	CC	\$7,551,960	\$7,551,960	\$0
40	Higher Ed	LCC	Higher Education: LCC Technology Infrastructure	CC	\$644,400	\$644,400	\$0
41	Higher Ed	OJC	Higher Education: OJC Technology Infrastructure II	CC	\$637,500	\$637,500	\$0
42	Higher Ed	PCC	Higher Education: PCC Critical Core Technology Infrastructure	CC	\$1,490,050	\$1,490,050	\$0
43	Higher Ed	LCC	Higher Education: LCC Vocational Trades Building	CC	\$1,996,733	\$1,996,733	\$0
44	Transportation	Not Applicable	Transportation: I-25 Fiber Optic Communications Infrastructure	CC	\$6,000,000	\$6,000,000	\$0
45	Transportation	Not Applicable	Transportation: Mountain Pass Safety Improvements	CC	\$2,550,675	\$2,550,675	\$0
46	Transportation	Not Applicable	Transportation: I-70 Fall River Road Pedestrian Bridge	CC	\$899,828	\$899,828	\$0
<b>Total Capital Construction Requests</b>					<b>\$458,820,441</b>	<b>\$346,345,162</b>	<b>\$112,475,279</b>

Sen. Randy Baumgardner, Chair  
 Sen. John Kefalas  
 Sen. Jerry Sonnenberg

Rep. Edward Vigil, Vice-Chair  
 Rep. KC Becker  
 Rep. J. Paul Brown



**Capital Development Committee**  
 State Capitol Building, Room 029  
 Denver, Colorado 80203-1784  
 (303) 866-3521



March 2, 2016

Representative Millie Hamner  
 Chair, Joint Budget Committee  
 200 East 14<sup>th</sup> Avenue, Third Floor  
 Denver, Colorado 80203

Dear Representative Hamner:

The Capital Development Committee (CDC) has followed the discussion about the Grand Junction Regional Center (GJRC) campus with great interest over the course of the last year. It is our understanding that the Joint Budget Committee (JBC) is actively exploring the possibility of relocating the current GJRC residents to more suitable care facilities. The CDC believes that the wellbeing of the GJRC residents is the most important factor to consider when discussing the future of the GJRC campus. It further believes that the quality of resident care will be improved if residents are relocated from the GJRC campus to more modern facilities better equipped to meet their unique medical and behavioral needs. *Based on our understanding that a decision is pending regarding how and where to relocate GJRC residents, and recognizing that the campus is costly to maintain because of its age and size, the CDC recommends that the campus be sold, in its entirety, as soon as possible.* This should not be interpreted as a recommendation to discontinue regional center services in the Grand Junction community.

The CDC is supportive of whatever is determined to be the best approach for ensuring proper care and placement of the GJRC campus residents. During a February 18 presentation to the CDC, the Department of Human Services (department) presented several options for relocating GJRC campus residents, including: (1) upgrading or developing additional housing in the Grand Junction community; (2) licensing private-care ICF bed facilities in the region; and (3) relocating residents to other regional care facilities. The CDC suggests that the department be directed to conduct a case management evaluation to determine the best placement for each of the GJRC campus residents as soon as possible and no later than September 1, 2016. Following the case management evaluations, the department can begin to transition residents to new homes. Only after the campus residents are transitioned should the state initiate sale proceedings.

Estimates vary about the potential resale value of the GJRC campus. The sale of the campus may be complicated by its location relative to other parts of the city, the neighboring state functions, surrounding properties for sale, and the historic use of the property. Once the

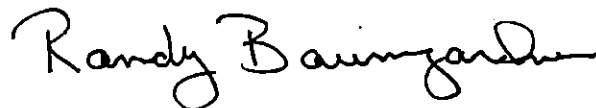
Representative Millie Hamner  
March 2, 2016  
Page two

GJRC campus is sold, the CDC recommends that the proceeds of the sale be used either to offset the cost to upgrade or develop housing in the region for the GJRC residents or to pay costs associated with deferred maintenance at the state's other regional centers. Even if the sale of the campus is delayed by the aforementioned factors, the closure of the GJRC campus will result in immediate savings in the daily rate paid for residents since the current rate of about \$1,100 offsets the relatively high cost of maintaining the aging campus. As a point of comparison, the FY 2014-15 daily rate paid for residents of the Wheat Ridge Regional Center is \$694, or \$441 less than the FY 2014-15 GJRC daily rate of \$1,135, which equates to an annual difference in cost (for 28 residents) of about \$4.5 million.

The CDC recommends that the JBC pursue legislation directing the closure of the GJRC campus, and members of the CDC will co-sponsor such legislation. The CDC suggests that such legislation require that the current residents of the campus be adequately transitioned to other care facilities no later than July 1, 2017. Additionally, the CDC expects that the department would work with the Office of the State Architect within the Department of Personnel and Administration to prepare the GJRC campus for sale in a timely manner, pursuant to Section 24-82-102, C.R.S. Any potential legislation should also consider requiring that a state audit to measure the success of the disposition of the GJRC and the transition of the GJRC residents to alternative care facilities be completed no later than July 1, 2019. The CDC suggests that any legislation directing the closure of the GJRC campus also address the issue of employee retention.

If you have any questions or concerns about the CDC's recommendations, please call Kori Donaldson, Legislative Council Staff, at 303-866-4976.

Sincerely,



Senator Randy Baumgardner  
Chair, Capital Development Committee

c: Capital Development Committee Members  
Joint Budget Committee Members  
Representative Dan Thurlow  
Representative Yeulin Willet  
Senator Ray Scott  
Reggie Bicha, Department of Human Services  
Nikki Hatch, Department of Human Services  
Erick Scheminske, Office of State Planning and Budgeting  
John Ziegler, Joint Budget Committee Director  
Alfredo Kemm, Joint Budget Committee Staff  
Megan Davisson, Joint Budget Committee Staff  
Kori Donaldson, Capital Development Committee Staff