Second Regular Session Seventieth General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 16-0744.01 Esther van Mourik x4215

SENATE BILL 16-035

SENATE SPONSORSHIP

Johnston,

HOUSE SPONSORSHIP

(None),

Senate Committees

House Committees

State, Veterans, & Military Affairs Finance Appropriations

	A BILL FOR AN ACT
101	CONCERNING THE PUBLIC SCHOOL FUND, AND, IN CONNECTION
102	THEREWITH, CREATING A PUBLIC SCHOOL FUND INVESTMENT
103	BOARD TO DIRECT THE STATE TREASURER ON THE INVESTMENT
104	OF THE FUND AND CHANGING THE DISTRIBUTION OF THE
105	INTEREST OR INCOME EARNED ON THE INVESTMENT OF THE
106	MONEYS IN THE FUND.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://www.leg.state.co.us/billsummaries.)

The bill creates the public school fund investment board (board)

to direct the state treasurer on the investment of the constitutionally created public school fund (fund). The fund consists of the proceeds of land that was granted to the state by the federal government for educational purposes. The bill specifies that the board is made up of 5 members including the treasurer, a member of the state board of land commissioners, and 3 members appointed by the governor and confirmed by the senate. The board may enter into contracts with private professional fund managers to provide expertise, technical support, and advice on investment market conditions but such contracts must be bid by employing standard public bidding practices.

The bill changes the distribution of the interest or income earned on the investment of the moneys in the fund so that the interest or income earned on the investment of the moneys in the public school fund may first be used to pay for the services of private professional fund managers hired by the board and to pay for any reimbursement for travel and other necessary expenses incurred by the members of the board.

The bill then specifies that for the 2017-18 and 2018-19 state fiscal years the first \$21 million is credited to the statutorily created state public school fund, the next \$10 million is credited to the public school capital construction assistance fund for the "Building Excellent Schools Today" grant program, and any money in excess of \$31 million is credited as the board sets forth in established policy.

The bill also specifies that for the 2019-20 state fiscal year, and each state fiscal year thereafter, the first \$21 million is credited to the statutorily created state public school fund, the next \$20 million is credited to the public school capital construction assistance fund for the "Building Excellent Schools Today" grant program, and any money in excess of \$41 million is credited as the board sets forth in established policy.

Be it enacted by the General Assembly of the State of Colorado:

1

8

SECTION 1. Legislative declaration. (1) The general assembly
hereby finds and declares that the public purpose for the creation of the
public school fund investment board is to ensure reasonable growth in the
public school fund through investments in stocks and other financial
assets as specified in the public school fund investment board investment
policy.

SECTION 2. In Colorado Revised Statutes, add 22-41-102.5 as

-2- 035

1	<u>follows:</u>
2	22-41-102.5. Public school fund investment board - creation.
3	(1) (a) THERE IS HEREBY CREATED THE PUBLIC SCHOOL FUND INVESTMENT
4	BOARD, REFERRED TO IN THIS SECTION AS THE "BOARD". THE BOARD
5	CONSISTS OF FIVE MEMBERS, AS FOLLOWS:
6	(I) THE STATE TREASURER, WHO SERVES AS CHAIR;
7	(II) A MEMBER OF THE STATE BOARD OF LAND COMMISSIONERS,
8	APPOINTED BY MAJORITY VOTE OF THE COMMISSIONERS; AND
9	(III) THREE MEMBERS APPOINTED BY THE STATE TREASURER. SUCH
10	APPOINTEES MUST HAVE DIVERSITY IN PARTY AFFILIATION AND
11	PROFESSIONAL QUALIFICATIONS REGARDING THE PRUDENT INVESTMENT
12	OF TRUST FUND MONEY OR EXPERTISE IN INSTITUTIONAL INVESTMENT
13	MANAGEMENT.
14	(b) INITIAL APPOINTMENTS OF MEMBERS MUST BE MADE NO LATER
15	THAN THIRTY DAYS AFTER THE EFFECTIVE DATE OF THIS PARAGRAPH (b).
16	THE BOARD MUST MEET FOR THE FIRST TIME NO LATER THAN THIRTY DAYS
17	AFTER THE APPOINTMENT OF THE MEMBERS AS REQUIRED IN THIS
18	PARAGRAPH (b), AND THE BOARD MUST MEET NO LESS THAN QUARTERLY
19	THEREAFTER.
20	(c) THE STATE TREASURER AND TWO OTHER VOTING MEMBERS OF
21	THE BOARD CONSTITUTES A QUORUM OF THE BOARD.
22	(2) EXCEPT FOR THE STATE TREASURER, MEMBERS OF THE BOARD
23	SERVE TWO-YEAR TERMS AND MAY NOT SERVE MORE THAN THREE
24	CONSECUTIVE TERMS, AND NONE OF THE BOARD MEMBERS, EXCEPT FOR
25	THE TREASURER, MAY HOLD ANY STATE ELECTIVE OFFICE. THE STATE
26	BOARD OF LAND COMMISSIONERS OR THE STATE TREASURER MAY REMOVE
27	THEID ADDOINTED MEMBEDS FOR ANY CALISE THAT DENDEDS THE MEMBED

-3- 035

1	INCAPABLE OF DISCHARGING OR UNFIT TO DISCHARGE HIS OR HER DUTY TO
2	THE BOARD. THE STATE BOARD OF LAND COMMISSIONERS OR THE STATE
3	TREASURER MAY FILL ANY VACANCY BY APPOINTMENT AND SUCH
4	APPOINTMENT MUST BE MADE NO LATER THAN NINETY DAYS AFTER THE
5	DATE OF THE VACANCY. A MEMBER APPOINTED TO FILL A VACANCY
6	SERVES UNTIL THE EXPIRATION OF THE TERM FOR WHICH THE VACANCY
7	WAS FILLED. MEMBERS OF THE BOARD SERVE WITHOUT COMPENSATION
8	BUT MAY RECEIVE REIMBURSEMENT FOR TRAVEL AND OTHER NECESSARY
9	EXPENSES ACTUALLY INCURRED IN THE PERFORMANCE OF THEIR DUTIES.
10	THE REIMBURSEMENTS ARE PAID FROM THE INTEREST AND INCOME
11	EARNED ON THE DEPOSIT AND INVESTMENT OF THE PUBLIC SCHOOL FUND
12	SUBJECT TO THE REQUIREMENTS SET FORTH IN SECTION 22-41-102.
13	(3) THE BOARD SHALL DIRECT THE STATE TREASURER ON HOW TO
14	SECURELY INVEST MONEYS DEPOSITED IN THE PUBLIC SCHOOL FUND FOR
15	THE INTERGENERATIONAL BENEFIT OF PUBLIC SCHOOLS AND IN A MANNER
16	THAT COMPLIES WITH THE "UNIFORM PRUDENT INVESTOR ACT", ARTICLE
17	1.1 OF TITLE 15, C.R.S.
18	(4) (a) No later than March 31, 2017, the board shall
19	ESTABLISH POLICIES THAT ARE NECESSARY AND PROPER FOR THE
20	ADMINISTRATION OF THIS SECTION, INCLUDING BUT NOT LIMITED TO:
21	(I) A CONFLICT OF INTEREST POLICY FOR BOARD MEMBERS;
22	(II) A POLICY ESTABLISHING ALLOWABLE INVESTMENTS THAT
23	COMPLY WITH SECTION 22-41-104 AND SECTION 3 OF ARTICLE IX OF THE
24	STATE CONSTITUTION; AND
25	(III) RECOMMENDATIONS TO THE GENERAL ASSEMBLY REGARDING
26	THE DISTRIBUTION OF INCOME AND INTEREST DESCRIBED IN SECTION
27	22-41-102 (3) (f) (IV) AND (3) (g) (IV).

-4- 035

1	(b) THE POLICIES MUST BE POSTED ON THE DEPARTMENT OF THE
2	TREASURY'S WEBSITE NO LATER THAN APRIL 5, 2017.
3	(5) The board may enter into contracts with private
4	PROFESSIONAL FUND MANAGERS TO PROVIDE EXPERTISE, TECHNICAL
5	SUPPORT, AND ADVICE ON INVESTMENT MARKET CONDITIONS. SUCH
6	CONTRACT OR CONTRACTS MUST BE BID BY EMPLOYING STANDARD PUBLIC
7	BIDDING PRACTICES INCLUDING, BUT NOT LIMITED TO, THE USE OF
8	REQUESTS FOR INFORMATION, REQUESTS FOR PROPOSALS, OR ANY OTHER
9	STANDARD VENDOR SELECTION PRACTICES DETERMINED BY THE BOARD TO
10	BE BEST SUITED TO SELECTING AN APPROPRIATE PRIVATE PROFESSIONAL
11	FUND MANAGER. PAYMENTS FOR THESE SERVICES WILL BE PAID FROM THE
12	INTEREST AND INCOME OF THE PUBLIC SCHOOL FUND SUBJECT TO THE
13	REQUIREMENTS SET FORTH IN SECTION 22-41-102.
14	SECTION 3. In Colorado Revised Statutes, 22-41-102, amend
15	(1) and (3) (e); and add (3) (f) and (3) (g) as follows:
16	22-41-102. Fund inviolate. (1) The public school fund shall
17	forever remain inviolate and intact; the interest and income earned on the
18	deposit and investment of the fund only shall be expended in the
19	maintenance of the schools of the state and shall be distributed to the
20	several school districts of the state in such manner as may be prescribed
21	by law. No part of said fund, principal or interest and income, shall ever
22	be transferred to any other fund or used or appropriated, except as
23	provided in this article and article 43.7 of this title. The state treasurer
24	shall be custodian of the fund, and the same shall be securely and
25	profitably invested as may be directed by law THE PUBLIC SCHOOL FUND
26	INVESTMENT BOARD CREATED IN SECTION 22-41-102.5. The state, by
27	appropriation, shall supply all losses of principal that may occur as

-5- 035

1	determined pursuant to section 2-3-103 (5), C.R.S., or section 22-41-104
2	<u>(2).</u>
3	(3) (e) For the 2015-16 AND THE 2016-17 state fiscal year, and
4	each state fiscal year thereafter, the first twenty-one million dollars of any
5	interest or income earned on the investment of the moneys in the public
6	school fund shall be IS credited to the state public school fund created in
7	section 22-54-114 for distribution as provided by law. Any amount of
8	such interest and income earned on the investment of the moneys in the
9	state public school fund in excess of twenty-one million dollars, other
10	than interest and income credited to the public school capital construction
11	assistance fund, created in section 22-43.7-104 (1), pursuant to section
12	22-43.7-104 (2) (b) (I), shall remain in the fund and shall become part of
13	the principal of the fund.
14	(f) For the 2017-18 and 2018-19 state fiscal years, interest
15	OR INCOME EARNED ON THE INVESTMENT OF THE MONEYS IN THE PUBLIC
16	SCHOOL FUND MUST BE USED OR CREDITED IN THE FOLLOWING ORDER:
17	(I) THE FIRST TWENTY-ONE MILLION DOLLARS IS CREDITED TO THE
18	STATE PUBLIC SCHOOL FUND CREATED IN SECTION 22-54-114 FOR
19	DISTRIBUTION AS PROVIDED IN THAT SECTION; EXCEPT THAT, IF THE
20	INTEREST OR INCOME EARNED ON THE INVESTMENT OF THE MONEYS IN THE
21	PUBLIC SCHOOL FUND IS LESS THAN TWENTY-ONE MILLION DOLLARS THEN
22	THE AVAILABLE AMOUNT MUST ALSO BE USED TO ENTIRELY COVER THE
23	COST OF SERVICES AND REIMBURSEMENT DESCRIBED IN SUBPARAGRAPH
24	(II) OF THIS PARAGRAPH (f);
25	(II) AN AMOUNT TO PAY FOR THE SERVICES OF PRIVATE
26	PROFESSIONAL FUND MANAGERS HIRED BY THE PUBLIC SCHOOL FUND
27	INVESTMENT BOARD PURSUANT TO SECTION 22-41-102.5 (5), AND TO PAY

-6- 035

1	FOR ANY REIMBURSEMENT FOR TRAVEL AND OTHER NECESSARY EXPENSES
2	INCURRED BY THE MEMBERS OF THE PUBLIC SCHOOL FUND INVESTMENT
3	BOARD PURSUANT TO SECTION 22-41-102.5 (2);
4	(III) ANY AMOUNT IN EXCESS OF TWENTY-ONE MILLION DOLLARS
5	PLUS THE COST OF SERVICES AND REIMBURSEMENT DESCRIBED IN
6	SUBPARAGRAPH (II) OF THIS PARAGRAPH (f), UP TO THIRTY-ONE MILLION
7	DOLLARS PLUS THE COST OF SERVICES AND REIMBURSEMENT DESCRIBED
8	IN SUBPARAGRAPH (II) OF THIS PARAGRAPH (f), IS CREDITED TO THE
9	RESTRICTED ACCOUNT OF THE PUBLIC SCHOOL CAPITAL CONSTRUCTION
10	ASSISTANCE FUND CREATED IN SECTION 22-43.7-104 (5) FOR USE AS
11	PROVIDED IN THAT SECTION; AND
12	(IV) ANY AMOUNT IN EXCESS OF THIRTY-ONE MILLION DOLLARS
13	PLUS THE COST OF SERVICES AND REIMBURSEMENT DESCRIBED IN
14	SUBPARAGRAPH (II) OF THIS PARAGRAPH (f) IS CREDITED AS SPECIFIED
15	BY THE GENERAL ASSEMBLY, SUBJECT TO THE RECOMMENDATIONS OF THE
16	PUBLIC SCHOOL FUND INVESTMENT BOARD DESCRIBED IN SECTION
17	<u>22-41-102.5 (4) (a) (III).</u>
18	(g) FOR THE 2019-20 STATE FISCAL YEAR, AND EACH STATE FISCAL
19	YEAR THEREAFTER, INTEREST OR INCOME EARNED ON THE INVESTMENT OF
20	THE MONEYS IN THE PUBLIC SCHOOL FUND MUST BE USED OR CREDITED IN
21	THE FOLLOWING ORDER:
22	(I) THE FIRST TWENTY-ONE MILLION DOLLARS IS CREDITED TO THE
23	STATE PUBLIC SCHOOL FUND CREATED IN SECTION 22-54-114 FOR
24	DISTRIBUTION AS PROVIDED IN THAT SECTION; EXCEPT THAT, IF THE
25	INTEREST OR INCOME EARNED ON THE INVESTMENT OF THE MONEYS IN THE
26	PUBLIC SCHOOL FUND IS LESS THAN TWENTY-ONE MILLION DOLLARS THEN
27	THE AVAILABLE AMOUNT MUST ALSO BE USED TO ENTIRELY COVER THE

-7- 035

1	COST OF SERVICES AND REIMBURSEMENT DESCRIBED IN SUBPARAGRAPH
2	(II) OF THIS PARAGRAPH (g);
3	(II) AN AMOUNT TO PAY FOR THE SERVICES OF PRIVATE
4	PROFESSIONAL FUND MANAGERS HIRED BY THE PUBLIC SCHOOL FUND
5	INVESTMENT BOARD PURSUANT TO SECTION 22-41-102.5 (5), AND TO PAY
6	FOR ANY REIMBURSEMENT FOR TRAVEL AND OTHER NECESSARY EXPENSES
7	INCURRED BY THE MEMBERS OF THE PUBLIC SCHOOL FUND INVESTMENT
8	BOARD PURSUANT TO SECTION 22-41-102.5 (2);
9	(III) ANY AMOUNT IN EXCESS OF TWENTY-ONE MILLION DOLLARS
10	PLUS THE COST OF SERVICES AND REIMBURSEMENT DESCRIBED IN
11	SUBPARAGRAPH (II) OF THIS PARAGRAPH (g), UP TO FORTY-ONE MILLION
12	DOLLARS PLUS THE COST OF SERVICES AND REIMBURSEMENT DESCRIBED
13	IN SUBPARAGRAPH (II) OF THIS PARAGRAPH (g), IS CREDITED TO THE
14	RESTRICTED ACCOUNT OF THE PUBLIC SCHOOL CAPITAL CONSTRUCTION
15	ASSISTANCE FUND CREATED IN SECTION 22-43.7-104 (5) FOR USE AS
16	PROVIDED IN THAT SECTION; AND
17	(IV) ANY AMOUNT IN EXCESS OF FORTY-ONE MILLION DOLLARS
18	PLUS THE COST OF SERVICES AND REIMBURSEMENT DESCRIBED IN
19	SUBPARAGRAPH (II) OF THIS PARAGRAPH (g) IS CREDITED AS SPECIFIED
20	BY THE GENERAL ASSEMBLY, SUBJECT TO THE RECOMMENDATIONS OF THE
21	PUBLIC SCHOOL FUND INVESTMENT BOARD DESCRIBED IN SECTION
22	<u>22-41-102.5 (4) (a) (III).</u>
23	SECTION 4. In Colorado Revised Statutes, 22-41-104, amend
24	(1) as follows:
25	22-41-104. Lawful investments. (1) The state treasurer, in the
26	state treasurer's discretion AS DIRECTED BY THE PUBLIC SCHOOL FUND
27	INVESTMENT BOADD may invest and reinvest moneys accrued or accruing

-8- 035

1	to the public school fund in the types of deposits and investments
2	authorized in sections 24-36-109, 24-36-112, and 24-36-113, C.R.S., and
3	bonds issued by school districts. THE MONEYS MAY ALSO BE INVESTED IN
4	STOCKS AND OTHER FINANCIAL ASSETS AS SPECIFIED IN THE PUBLIC
5	SCHOOL FUND INVESTMENT BOARD INVESTMENT POLICY ESTABLISHED AS
6	REQUIRED IN SECTION 22-41-102.5 (4) (b); EXCEPT THAT:
7	(a) No investment of the fund in stock of any single
8	CORPORATION MAY BE OF AN AMOUNT THAT EXCEEDS TEN PERCENT OF
9	THE THEN BOOK VALUE OF THE FUND; AND
10	(b) THE FUND MAY NOT ACQUIRE MORE THAN TEN PERCENT OF THE
11	OUTSTANDING STOCK OR BONDS OF ANY SINGLE CORPORATION.
12	SECTION 5. In Colorado Revised Statutes, amend 22-41-105 as
13	<u>follows:</u>
14	22-41-105. Income distinguished from principal. (1) Any
15	amount paid as a premium for an interest-bearing obligation in excess of
16	the amount realized upon disposition of said obligation shall MUST be
17	recovered as a return of principal out of interest thereafter derived from
18	the public school fund. Such recovery shall MUST be made and recorded
19	on a systematic basis applied consistently from year to year.
20	(2) Interest and income that is not distributed as specified
21	IN SECTION 22-41-102 (3) ON JUNE 30 OF ANY FISCAL YEAR BECOMES PART
22	OF THE PRINCIPAL OF THE PUBLIC SCHOOL FUND.
23	SECTION 6. In Colorado Revised Statutes, amend 22-41-107 as
24	<u>follows:</u>
25	22-41-107. Reports. (1) The state treasurer shall furnish a
26	quarterly report to the state board of land commissioners showing the
27	investment transactions effected and the amount of investment income

-9- 035

I	<u>collected during the preceding three-month period.</u>
2	(2) Repealed THE PUBLIC SCHOOL FUND INVESTMENT BOARD
3	SHALL SUBMIT FINANCIAL STATEMENTS ON NOVEMBER 1 OF EACH FISCAL
4	YEAR TO THE STATE TREASURER, THE STATE BOARD OF LAND
5	COMMISSIONERS, THE OFFICE OF STATE PLANNING AND BUDGETING, THE
6	JOINT BUDGET COMMITTEE, AND THE EDUCATION AND FINANCE
7	COMMITTEES OF THE SENATE AND HOUSE OF REPRESENTATIVES, OR SUCH
8	SUCCESSOR COMMITTEES.
9	SECTION 7. Act subject to petition - effective date. This act
10	takes effect at 12:01 a.m. on the day following the expiration of the
11	ninety-day period after final adjournment of the general assembly (August
12	10, 2016, if adjournment sine die is on May 11, 2016); except that, if a
13	referendum petition is filed pursuant to section 1 (3) of article V of the
14	state constitution against this act or an item, section, or part of this act
15	within such period, then the act, item, section, or part will not take effect
16	unless approved by the people at the general election to be held in
17	November 2016 and, in such case, will take effect on the date of the
18	official declaration of the vote thereon by the governor.

-10-