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HB 18-1069

REVISED FISCAL NOTE

(replaces fiscal note dated January 24, 2018)

Drafting Number: LLS 18-0611
Prime Sponsors: Rep. Arndt; Thurlow
Sen. Coram

Date: March 27, 2018
Bill Status: Senate Agriculture
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Bill Topic: RECLAIMED WATER USE FOR TOILET FLUSHING

- Summary of Fiscal Impact:
- State Revenue (potential)
- State Expenditure
- State Transfer
- TABOR Refund
- Local Government
- Statutory Public Entity

This bill codifies rules promulgated by the Water Quality Control Commission related to the allowable uses of reclaimed domestic wastewater, and expands allowable uses to include toilet and urinal flushing in multifamily residential structures and in nonresidential structures. This bill will result in an ongoing increase in state expenditures.

Appropriation Summary: In FY 2018-19, the bill requires an appropriation of \$25,054 to the Department of Public Health and Environment.

Fiscal Note Status: This fiscal note reflects the reengrossed bill.

Table 1
State Fiscal Impacts Under HB 18-1069

Table with 3 columns: Category, FY 2018-19, FY 2019-20. Rows include Revenue, Expenditures (General Fund, Centrally Appropriated, Total), Total FTE, and Transfers.

Summary of Legislation

This bill codifies rules promulgated by the Water Quality Control Commission (WQCC) within the Colorado Department of Public Health and Environment (CDPHE) related to the allowable uses of reclaimed domestic wastewater, and expands allowable uses to include toilet and urinal flushing in multifamily residential structures and in nonresidential structures, if the toilets and urinals are installed in accordance with rules promulgated by the State Plumbing Board in the Department of Regulatory Agencies. In addition, the bill defines three categories of water quality standards.

The WQCC may promulgate rules related to reclaimed wastewater on or before December 31, 2019. If the WQCC finds that the standards and categories in the bill are not protective of public health and identifies either: (1) a documented incident of microbial disease that likely originates from reclaimed wastewater; or (2) a peer-reviewed published article that identifies a potential public health risk posed by the use of reclaimed wastewater, it may promulgate more stringent rules. The WQCC is also authorized to:

- create new categories of water quality standards;
- recategorize any of the allowable uses to a less stringent category; and
- authorize additional uses.

Following a stakeholder process, the Water Quality Control Division (WQCD) within CDPHE is authorized to develop policy, guidance, or best management practices related to reclaimed wastewater. It is also authorized to grant variances from the standards if the proposed usage will sufficiently protect public health and the environment.

Background

Under current law, reclaimed domestic wastewater is wastewater that has received treatment for subsequent reuses other than drinking. The Colorado Water Quality Control Act authorized the WQCC to promulgate control regulations to describe requirements, prohibitions, standards, and concentration limitations on the reuse of reclaimed domestic wastewater that will protect public health and encourage reuse. Regulation 84, also known as the Reclaimed Water Control Regulation, was adopted by the WQCC in October 2000, and was amended in 2004, 2005, 2007, and 2013.

Regulation 84 establishes treatment requirements for the use of reclaimed wastewater for irrigation, fire protection, industrial uses, and certain other commercial uses. CDPHE reviews applications from reclaimed wastewater systems and user plans to determine whether they meet the requirements of the regulation. If the requirements are met, CDPHE issues notices of authorization. CDPHE also reviews annual reports, considers requests for variances, conducts inspections, and enforces the requirements of Regulation 84. Existing department resources for the program are approximately 1.2 FTE.

State law allows the WQCD to collect fees for regulated reclaimed wastewater systems. The fees currently range from \$450 to \$6,300 per year, depending on the capacity of the treatment facility. Individual end users of reclaimed wastewater systems are not currently charged fees by the division.

State Revenue

While this bill does not change the existing fee structure to offset expenditures, state revenue will increase if and when new reclaimed wastewater treatment plants are constructed as a result of this bill. Existing reclaimed wastewater systems may also have existing capacity to allow for the expanded uses in this bill.

State Expenditures

This bill increases expenditures for CDPHE by \$30,578 and 0.2 FTE in FY 2018-19, and by \$39,596 and 0.3 FTE in FY 2019-20 and beyond.

CDPHE will utilize 0.3 FTE Environmental Protection Specialist II to regulate the expanded uses, prorated to 0.2 to account for the General Fund paydate shift in FY 2018-19. The additional workload includes providing guidance to regulated entities, reviewing letters of intent and user plans, data entry, record keeping, drafting notices of authorization, developing forms and guidance documents, conducting inspections, drafting inspection reports, identifying noncompliance issues, reviewing noncompliance responses, responding to complaints, providing information to the public, and training. The fiscal note includes \$4,000 in travel costs annually based on 10 trips averaging two nights each at a rate of \$400 per trip for compliance oversight and compliant response, technical assistance and training, and coordination meetings. Program costs are shown in Table 2.

The bill also minimally increases workload for the State Plumbing Board. The new rulemaking process authorized by the bill will be accomplished within existing appropriations.

**Table 2
 Expenditures Under HB 18-1069**

	FY 2018-19	FY 2019-20
Department of Public Health and Environment		
Personal Services	\$21,054	\$28,072
Travel	\$4,000	\$4,000
Centrally Appropriated Costs*	\$5,524	\$7,524
FTE – Personal Services	0.2 FTE	0.3 FTE
Total Cost	\$30,578	\$39,596
Total FTE	0.2 FTE	0.3 FTE

* Centrally appropriated costs are not included in the bill's appropriation.

Centrally appropriated costs. Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. These costs, which include employee insurance and supplemental employee retirement payments, are estimated to be \$5,524 in FY 2018-19 and \$7,524 in FY 2019-20.

Local Government

The expanded reclaimed wastewater uses in the bill may allow local governments to increase water sales to new or existing customers, thereby increasing the potential revenue from existing, new, or expanded reclaimed wastewater systems. However, potential increases in revenue could be partially offset by increased operating costs or legal fees.

Effective Date

The bill takes effect August 8, 2018, if the General Assembly adjourns on May 9, 2018, as scheduled, and no referendum petition is filed.

State Appropriations

For FY 2018-19, the bill requires a General Fund appropriation of \$25,054 to CDPHE and an allocation of 0.2 FTE.

State and Local Government Contacts

Agriculture
Local Affairs
Public Health and Environment

Counties
Municipalities
Regulatory Agencies

Information Technology
Natural Resources