



**Legislative  
Council Staff**

*Nonpartisan Services for Colorado's Legislature*

**FISCAL NOTE**

**Drafting Number:** LLS 18-1028  
**Prime Sponsors:** Rep. Hamner  
 Sen. Lundberg

**Date:** March 26, 2018  
**Bill Status:** House Appropriations  
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**Bill Topic:** CODIFY GOVERNOR'S COMMISSION ON COMMUNITY SERVICE

**Summary of Fiscal Impact:**

<input type="checkbox"/> State Revenue	<input type="checkbox"/> TABOR Refund
<input checked="" type="checkbox"/> State Expenditure	<input checked="" type="checkbox"/> Local Government ( <i>minimal</i> )
<input type="checkbox"/> State Transfer	<input type="checkbox"/> Statutory Public Entity

This bill codifies the Governor's Commission on Community Service (Serve Colorado). It increases state revenue and expenditures and local government workload on an ongoing basis.

**Appropriation Summary:** For FY 2018-19, the bill requires and includes an appropriation of \$200,000 to the Office of the Governor for use by the Office of the Lieutenant Governor.

**Fiscal Note Status:** The fiscal note reflects the introduced bill, which was recommended by the Joint Budget Committee and is part of its FY 2018-19 budget package.

**Table 1  
State Fiscal Impacts Under HB 18-1324**

		<b>FY 2018-19</b>	<b>FY 2019-20</b>
<b>Revenue</b>	Cash Funds*	\$126,031	\$126,031
	<b>Total</b>	\$126,031	\$126,031
<b>Expenditures</b>	General Fund	\$200,000	\$200,000
	Cash Funds*	\$126,031	\$126,031
	Federal Funds	\$326,031	\$326,031
	<b>Total</b>	\$652,062	\$652,062
<b>Transfers</b>		-	-

\*Includes in-kind donations.

## Summary of Legislation

This bill codifies the existing Governor's Commission on Community Service (Serve Colorado), which was created by executive order. The commission of Serve Colorado consists of 15 to 20 voting members as follows:

- The Commissioner of Education or his or her designee; and
- at least 14, but not more than 19, members appointed by the Governor including representatives of local government, local labor organizations, youth service programs, national service programs, businesses, individuals with expertise in the educational needs of youth, individuals with experience promoting the service and volunteerism of older adults, individuals who have knowledge of community service and related programs, and the Corporation for National and Community Service (Corporation), the latter of which is an ex officio nonvoting member.

Initial appointments are to be made no later than September 1, 2018, and members serve terms as outlined in the bill. Members serve without compensation, except they may receive reimbursement for actual and necessary travel expenses incurred in the performance of their duties. The commission must meet at least six times per year, and may meet more frequently.

The duties and responsibilities of the commission include:

- recommending to the Governor a three-year comprehensive national and community service plan for the state;
- administering a competitive process to select service programs to be included in the application to the Corporation;
- assisting in the development of service grant programs;
- preparing for the Governor an application to the Corporation to receive funding and educational awards for selected programs;
- administering and monitoring the performance and progress of funded programs;
- providing technical assistance to local nonprofit organizations and other entities;
- developing mechanisms for recruitment and placement of people interested in participating in service programs;
- assisting in the provision of health care and child care benefits for participants;
- coordinating commission activities with other state agencies;
- making recommendations to the Corporation with respect to priorities for programs;
- preparing the application of the state for the approval of service positions that include the National Service Education Award; and
- developing projects, training methods, and curriculum related to national service programs.

To accomplish its mission, the Commission may delegate nonpolicy-making duties to a state agency or public or private nonprofit organizations, and seek, accept, and expend gifts, grants, or donations. On or before January 1, 2020, and each January 1 thereafter, the commission is required to submit a report to the Governor summarizing the activities of the commission over the preceding year.

The Lieutenant Governor must provide office space, equipment, and staff services as necessary and at the request of the Commission.

## Background

The federal National and Community Service Trust Act of 1993 included funding to help communities address poverty, the environment, education, and other unmet human needs. The legislation required states to create "state commissions on national service" in order to receive federal grant funding through the Corporation for National and Community Service, also created via the Act. In response, Governor Romer issued an executive order creating Serve Colorado in 1993. Governor Owens recreated Serve Colorado in 2002 and placed it in the Lieutenant Governor's Office. Today, Serve Colorado administers 16 grants totaling over \$5.0 million.

The administrative functions of Serve Colorado are funded with \$326,031 federal funds. Through the current fiscal year, the program also received an ongoing appropriation of \$100,000 General Fund per year, which it combined with \$200,000 from the Governor's "One Book 4 Colorado" initiative and approximately \$26,301 through in-kind donations in order to meet federal matching requirements. The "One Book 4 Colorado" program expires in 2018, along with the \$200,000 funding source. In addition, the Long Bill for FY 2018-19 does not include the current \$100,000 General Fund appropriation for Serve Colorado. Serve Colorado currently has an allocation of 6.0 FTE.

## State Revenue

Beginning in FY 2018-19, this bill allows the Governor's Commission on Community Service to continue to seek, accept, and expend gifts, grants, or donations. The fiscal note assumes that the donations of at least \$126,031 per year will be received. Gifts, grants, and donations are exempt from the provisions of TABOR.

## State Expenditures

Beginning in FY 2018-19, this bill continues the Serve Colorado program, which currently costs \$652,062 per year and includes 6.0 FTE. The assumed composition of funding in future years includes \$326,031 federal funds, \$200,000 General Fund, and \$126,031 in cash funds and/or in-kind donations. This bill appropriates \$200,000 General Fund to continue funding Serve Colorado. Workload may increase for Serve Colorado staff to seek additional gifts, grants, or donations. The fiscal note assumes that Lieutenant Governor's Office will also continue to support Serve Colorado with office space, equipment, and staff services at existing levels and that the ongoing participation of the Commissioner of Education does not require any changes in appropriations.

## Local Government

By codifying the existing commission, workload for representatives of local governments will continue in the future.

## Effective Date

The bill takes effect August 8, 2018, if the General Assembly adjourns on May 9, 2018, as scheduled, and no referendum petition is filed.

## State Appropriations

For FY 2018-19, the bill includes a General Fund appropriation of \$200,000 to the Office of the Governor for use by the Office of the Lieutenant Governor. The bill also allows the office to use this appropriation for the Governor's Commission on Community Service.

## State and Local Government Contacts

Governor's Office

Joint Budget Committee Staff