# First Regular Session Seventy-second General Assembly STATE OF COLORADO

# **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 19-1017.01 Michael Dohr x4347

**HOUSE BILL 19-1226** 

## **HOUSE SPONSORSHIP**

Herod and Soper,

## SENATE SPONSORSHIP

Lee,

## **House Committees**

# **Senate Committees**

Judiciary Appropriations

	A BILL FOR AN ACT
101	CONCERNING CHANGES TO RELEASE ON BOND, AND, IN CONNECTION
102	THEREWITH, THE DEVELOPMENT OF A PRETRIAL SCREENING
103	PROCESS AND ADMINISTRATIVE ORDER FOR RELEASE WITHOUT
104	ANY MONETARY CONDITIONS; CREATING A PRESUMPTION OF
105	RELEASE WITH THE LEAST RESTRICTIVE CONDITIONS AND
106	WITHOUT MONETARY CONDITIONS; SPECIFYING THE
107	INFORMATION THE COURT CONSIDERS WHEN MAKING
108	DETERMINATIONS ABOUT TYPE OF BOND AND CONDITIONS OF
109	RELEASE; AND A REQUIREMENT FOR PRETRIAL SERVICES
110	PROGRAMS THROUGHOUT THE STATE.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does

not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

Under current law, if a defendant is arrested for certain crimes and the court determines that the public would be in significant peril if the accused is released, the defendant is not bailable. The bill removes from the list of crimes that are not bailable the crime of possession of a weapon by a previous offender and sex assault crimes.

The bill requires each judicial district to develop:

- ! A pretrial screening process; and
- ! A chief judge administrative order specifying written criteria for the immediate release of certain defendants without any monetary conditions.

The office of the state court administrator shall develop statewide standards and guidelines for the pretrial screening process and written criteria for immediate release of certain defendants without any monetary conditions.

The bill creates a presumption that a defendant should be released with the least restrictive conditions possible and without monetary conditions unless the court finds one or more of the following:

- ! The person poses a substantial risk of danger to the safety of any person or the community; or
- ! There is a substantial risk that the person will not appear in court as required; or
- ! There is a substantial risk that the person will attempt to obstruct the criminal process; and
- ! There are no reasonable nonmonetary conditions of release that reasonably assure:
  - ! The safety of any person or the community;
  - ! That the person will appear in court as required; or
  - ! That the person will not attempt to obstruct the criminal justice process.

The bill requires the court to consider the results of empirically developed and validated risk assessment instruction when making determinations about the type of bond and conditions of release, but the assessment cannot be the sole basis for the decision. The bill outlines the other factors to consider in selecting the type of bond and conditions of release.

The bill delineates the types of bond that a court can set:

- ! An unsecured personal recognizance bond, which may include an amount specified by the court;
- ! An unsecured personal recognizance bond with additional nonmonetary conditions of release designed specifically to reasonably ensure the appearance of the person in court and

-2- 1226

- the safety of any person or persons or the community;
- ! A bond with secured monetary conditions; and
- ! A bond with secured real estate conditions when the court determined that release on an unsecured personal recognizance bond without monetary conditions will not reasonably ensure the appearance of the person in court or the safety of any person or persons or the community.

The bill requires all counties and cities and counties to develop a pretrial services program by July 1, 2020. A community advisory board is established in each county or city and county to develop the plan for the pretrial services program. The chief judge shall approve the plan developed by the community advisory board prior to implementing and starting the pretrial services program. The bill creates a funding program to allow judicial districts to develop and sustain pretrial programs. The office of the state court administrator shall develop minimum standards for pretrial services programs, and the bill specifies other criteria for pretrial services programs.

The bill specifies how a defendant, prosecuting attorney, or bonding and release commissioner can ask for a review and modification of bond.

Be it enacted by the General Assembly of the State of Colorado:

1

4

5

6

7

8

9

10

11

12

13

14

2 **SECTION 1.** In Colorado Revised Statutes, 16-4-101, **repeal**3 (1)(b)(IV) and (1)(b)(V) as follows:

**16-4-101. Bailable offenses - definitions.** (1) All persons shall be bailable by sufficient sureties except:

(b) When, after a hearing held within ninety-six hours of arrest and upon reasonable notice, the court finds that the proof is evident or the presumption is great as to the crime alleged to have been committed and finds that the public would be placed in significant peril if the accused were released on bail and such person is accused in any of the following cases:

(IV) A crime of possession of a weapon by a previous offender alleged to have been committed in violation of section 18-12-108 (2)(b), (2)(c), (4)(b), (4)(c), or (5), C.R.S.;

-3-

(V) Sexual assault, as described in section 18-3-402, sexual assault in the first degree, as described in section 18-3-402, as it existed prior to July 1, 2000, sexual assault in the second degree, as described in section 18-3-403, as it existed prior to July 1, 2000, sexual assault on a child, as described in section 18-3-405, or sexual assault on a child by one in a position of trust, as described in section 18-3-405.3 in which the victim is fourteen years of age or younger and seven or more years younger than the accused.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

1

2

3

4

5

6

7

8

**SECTION 2.** In Colorado Revised Statutes, **amend** 16-4-102 as follows:

**16-4-102. Right to bail - before conviction.** Any person who is in custody, and for whom the court has not set bond and conditions of release pursuant to the applicable rule of criminal procedure, and who is not subject to the provisions of section 16-4-101 (5), ARRESTED AND HAS NOT BEEN RELEASED PURSUANT TO SECTION 16-4-103 has the right to a hearing to determine bond and conditions of release. A person in custody may also request a hearing so that bond and conditions of release can be set. Upon receiving the request, the judge shall notify the district attorney immediately of the arrested person's request, and the district attorney shall have the right to attend and advise the court of matters pertinent to the type of bond and conditions of release to be set. The judge shall also order REQUIRE the appropriate law enforcement agency having custody of the prisoner to bring him or her before the court forthwith, and the judge shall set bond and conditions of release if the offense for which the person was arrested is bailable. It shall not be a prerequisite to bail that a criminal charge of any kind has been filed.

-4- 1226

1	<b>SECTION 3.</b> In Colorado Revised Statutes, repeal and reenact,
2	with amendments, 16-4-103 as follows:
3	16-4-103. Setting and selection type of bond - development of
4	criteria by each judicial district - assessment and release program.
5	(1) EACH JUDICIAL DISTRICT SHALL DEVELOP, ON OR BEFORE MARCH 31,
6	2020, FOR IMPLEMENTATION BY JULY 1, 2020:
7	(a) A PRETRIAL RELEASE SCREENING PROCESS TO ASSESS EACH
8	PERSON AS SOON AS PRACTICABLE BUT NO LATER THAN TWENTY-FOUR
9	HOURS AFTER ADMISSION TO A DETENTION FACILITY;
10	(b) An administrative order of the chief judge of that
11	JUDICIAL DISTRICT SPECIFYING WRITTEN CRITERIA ALLOWING FOR THE
12	IMMEDIATE PRETRIAL RELEASE OF CERTAIN DETAINED PERSONS ON A
13	SUMMONS OR AN UNSECURED PERSONAL RECOGNIZANCE BOND WITHOUT
14	MONETARY CONDITIONS AFTER THE PRETRIAL ASSESSMENT IS COMPLETED
15	AND WITHOUT AN INITIAL HEARING BEFORE THE COURT. THE CRITERIA FOR
16	RELEASE MUST BE DEVELOPED IN CONJUNCTION WITH ALL LOCAL
17	STAKEHOLDERS, WHICH INCLUDE BUT ARE NOT BE LIMITED TO A
18	REPRESENTATIVE OF THE DISTRICT ATTORNEY'S OFFICE, THE PUBLIC
19	DEFENDER, THE SHERIFF'S DEPARTMENT, THE PRETRIAL SERVICES
20	PROGRAM, A VICTIM ADVOCATE, AND THE OFFICE OF THE STATE COURT
21	ADMINISTRATOR. EACH JUDICIAL DISTRICT SHALL ALSO, IN THE
22	DEVELOPMENT OF THE CRITERIA, SOLICIT AND OBTAIN THE INPUT OF AT
23	LEAST ONE INDIVIDUAL WHO HAS BEEN INCARCERATED IN THE JUDICIAL
24	DISTRICT BECAUSE OF AN INABILITY TO PAY A MONETARY CONDITION OF
25	BOND AND CONSIDER THE INPUT IN THE DEVELOPMENT OF THE
26	ADMINISTRATIVE ORDER.
27	(2) THE OFFICE OF THE STATE COURT ADMINISTRATOR SHALL

-5- 1226

1	DEVELOP STATEWIDE STANDARDS AND GUIDELINES FOR THE
2	DEVELOPMENT OF BOTH THE PRETRIAL RELEASE SCREENING AND THE
3	WRITTEN CRITERIA FOR PRETRIAL RELEASE AS REQUIRED BY SUBSECTION
4	(1) OF THIS SECTION. THE OFFICE OF THE STATE COURT ADMINISTRATOR
5	SHALL DEVELOP THE STATEWIDE STANDARDS AND GUIDELINES IN
6	CONJUNCTION WITH A REVIEW OF THE RELEVANT RESEARCH AND BEST
7	PRACTICES MODELS THROUGHOUT THE COUNTRY, WHICH INCLUDE, BUT
8	ARE NOT LIMITED TO:
9	(a) The impact of detention on low-risk persons and
10	RECIDIVISM;
11	(b) THE NATIONAL AND STATE DATA AND RESEARCH REGARDING
12	THE USE OF NONMONETARY CONDITIONS OF BOND AS THEY RELATE TO
13	SAFETY OF ANY PERSON OR THE COMMUNITY AND APPEARANCE RATES;
14	AND
15	(c) THE RELEVANT CASE LAW AND NATIONAL BEST PRACTICES
16	REGARDING THE USE OF MONETARY CONDITIONS OF BOND.
17	(3) IN THE CHIEF JUDGE ADMINISTRATIVE ORDER CREATED
18	PURSUANT TO SUBSECTION (1)(b) OF THIS SECTION, THE CHIEF JUDGE OF
19	THE JUDICIAL DISTRICT SHALL DESIGNATE A PERSON, AGENCY, OR

PURSUANT TO SUBSECTION (1)(b) OF THIS SECTION, THE CHIEF JUDGE OF THE JUDICIAL DISTRICT SHALL DESIGNATE A PERSON, AGENCY, OR PROGRAM FOR EACH DETENTION FACILITY WITHIN THE JUDICIAL DISTRICT TO CONDUCT THE PRETRIAL RELEASE SCREENING TO ALLOW FOR RELEASE OF PERSONS TAKEN INTO CUSTODY BY LAW ENFORCEMENT OFFICIALS. THE CHIEF JUDGE SHALL ALSO DESIGNATE A PERSON, AGENCY, OR PROGRAM AS A BONDING AND RELEASE COMMISSIONER, AS DEFINED IN SECTION 16-4-109 (4)(b), WHO IS AUTHORIZED TO RELEASE PERSONS ASSESSED ELIGIBLE FOR RELEASE PURSUANT TO THE CRITERIA WITHOUT MONETARY CONDITIONS OF BOND. ALL RELEASES ON NONMONETARY BONDS MUST

-6- 1226

1	INCLUDE THE STANDARD AND STATUTORILY MANDATED BOND CONDITIONS
2	PURSUANT TO SECTION 16-4-105 AND MAY INCLUDE ANY OTHER
3	APPROPRIATE AND NECESSARY NONMONETARY CONDITIONS AS
4	DETERMINED BY THE PRETRIAL SCREENING PROCESS AND THE WRITTEN
5	RELEASE CRITERIA OF EACH JURISDICTION.
6	(4) This section does not prohibit the release of a
7	DEFENDANT PURSUANT TO LOCAL PRETRIAL RELEASE POLICIES THAT
8	REQUIRE PAYMENT OF A MONETARY CONDITION OF RELEASE PRIOR TO AN
9	INDIVIDUALIZED DECISION BY A JUDGE OR JUDICIAL OFFICER.
10	SECTION 4. In Colorado Revised Statutes, repeal and reenact,
11	with amendments, 16-4-104 as follows:
12	16-4-104. Initial hearing - types of bond set by the court -
13	factors for setting conditions of bond - right to counsel. (1) At the
14	INITIAL HEARING, IF THE PERSON IS NOT RELEASED PURSUANT TO THE
15	PROVISIONS OF SECTION 16-4-103, THE COURT SHALL DETERMINE THE
16	TYPE OF BOND AND THE CONDITIONS OF RELEASE. IN MAKING THAT
17	DETERMINATION, THE COURT SHALL PRESUME THE RELEASE OF THE
18	PERSON WITH THE LEAST RESTRICTIVE CONDITIONS. THE COURT SHALL
19	FURTHER PRESUME RELEASE OF THE DEFENDANT WITHOUT THE USE OF ANY
20	MONETARY CONDITIONS OF BOND UNLESS THE COURT FINDS THAT:
21	(a) ONE OR MORE OF THE FOLLOWING EXIST:
22	(I) THE PERSON POSES A SUBSTANTIAL RISK OF DANGER TO THE
23	SAFETY OF ANY PERSON OR THE COMMUNITY; OR
24	(II) THERE IS A SUBSTANTIAL RISK THAT THE PERSON WILL
25	ATTEMPT TO FLEE PROSECUTION; OR
26	(III) THERE IS A SUBSTANTIAL RISK THAT THE PERSON WILL
27	ATTEMPT TO OBSTRUCT OR OTHERWISE WILLFULLY AVOID THE CRIMINAL

-7- 1226

1	PROCESS; AND
2	(b) THERE ARE NO REASONABLE NONMONETARY CONDITIONS OF
3	RELEASE THAT REASONABLY ENSURE:
4	(I) THE SAFETY OF ANY PERSON OR THE COMMUNITY;
5	(II) THAT THE PERSON WILL ATTEMPT TO FLEE PROSECUTION; OR
6	(III) THAT THE PERSON WILL NOT ATTEMPT TO OBSTRUCT OR
7	OTHERWISE WILLFULLY AVOID THE CRIMINAL JUSTICE PROCESS.
8	(2) IN MAKING THE DETERMINATION ABOUT THE TYPE OF BOND
9	AND CONDITIONS OF RELEASE, THE COURT SHALL CONSIDER:
10	(a) THE INDIVIDUAL CIRCUMSTANCES OF THE DEFENDANT,
11	INCLUDING HIS OR HER FINANCIAL CIRCUMSTANCES;
12	(b) THE NATURE AND SEVERITY OF THE ALLEGED OFFENSE;
13	(c) VICTIM INPUT, IF RECEIVED;
14	(d) ALL METHODS OF RELEASE TO AVOID UNNECESSARY PRETRIAL
15	INCARCERATION AND TO AVOID UNNECESSARY LEVELS OF SUPERVISION AS
16	CONDITIONS OF PRETRIAL RELEASE;
17	(e) THE WRITTEN CRITERIA FOR PRETRIAL RELEASE DEVELOPED BY
18	THE JUDICIAL DISTRICT PURSUANT TO SECTION 16-4-103 (1)(b);
19	(f) THE EMPLOYMENT STATUS AND HISTORY OF THE PERSON IN
20	CUSTODY;
21	(g) THE NATURE AND EXTENT OF FAMILY RELATIONSHIPS OF THE
22	PERSON IN CUSTODY;
23	(h) PAST AND PRESENT RESIDENCES OF THE PERSON IN CUSTODY;
24	(i) THE CHARACTER AND REPUTATION OF THE PERSON IN CUSTODY;
25	(j) IDENTITY OF PERSONS WHO AGREE TO ASSIST THE PERSON IN
26	CUSTODY IN ATTENDING COURT AT THE PROPER TIME;
2.7	(k) The likely sentence considering the nature and

-8-

1	OFFENSE PRESENTLY CHARGED, ESPECIALLY IF THE DEFENDANT IS NOT
2	LIKELY TO BE SENTENCED TO INCARCERATION;
3	(1) THE PRIOR CRIMINAL RECORD, IF ANY, OF THE PERSON IN
4	CUSTODY;
5	(m) PRIOR FAILURES TO APPEAR THAT INDICATE THE PERSON IN
6	CUSTODY'S INTENT TO FLEE OR AVOID PROSECUTION;
7	(n) ANY FACTS INDICATING THAT THE DEFENDANT IS LIKELY TO
8	INTIMIDATE OR HARASS POSSIBLE WITNESSES;
9	(o) Any other facts tending to indicate that the
10	DEFENDANT HAS STRONG TIES TO THE COMMUNITY AND IS NOT LIKELY TO
11	FLEE THE JURISDICTION; AND
12	(p) THE RESULTS OF AN EMPIRICALLY DEVELOPED AND VALIDATED
13	RISK ASSESSMENT INSTRUMENT DESIGNED TO IMPROVE PRETRIAL RELEASE
14	DECISIONS BY PROVIDING THE COURT INFORMATION THAT CLASSIFIES A
15	PERSON IN CUSTODY BASED UPON THE PREDICTED LEVEL OF RISK OF
16	PRETRIAL FAILURE. ANY RESULTS OF A RISK ASSESSMENT PROVIDED TO
17	THE COURT MUST INCLUDE THE RISK CATEGORY OF THE DEFENDANT
18	ALONG WITH THE PREDICTED SUCCESS RATES FOR EACH RISK CATEGORY.
19	HOWEVER, THE COURT SHALL NOT USE THE RESULTS OF THE INSTRUMENT
20	AS THE SOLE BASIS FOR SETTING THE TYPE OF BOND AND CONDITIONS OF
21	RELEASE.
22	(3) BECAUSE OF THE DANGER POSED TO ANY PERSON AND THE
23	COMMUNITY, A PERSON WHO IS ARRESTED FOR AN OFFENSE UNDER
24	SECTION $42-4-1301$ (1) SHALL NOT ATTEND A BAIL HEARING UNTIL THE
25	PERSON IS NO LONGER INTOXICATED OR UNDER THE INFLUENCE OF DRUGS.
26	THE PERSON MUST BE HELD IN CUSTODY UNTIL THE PERSON MAY SAFELY
27	ATTEND THE HEARING.

-9- 1226

1	(4) THE TYPES OF BOND THAT MAY BE SET BY THE COURT INCLUDE:
2	(a) AN UNSECURED PERSONAL RECOGNIZANCE BOND, WHICH MAY
3	INCLUDE AN AMOUNT SPECIFIED BY THE COURT. THE COURT MAY REQUIRE
4	ADDITIONAL OBLIGORS ON THE BOND AS A CONDITION OF THE BOND.
5	(b) AN UNSECURED PERSONAL RECOGNIZANCE BOND WITH
6	ADDITIONAL NONMONETARY CONDITIONS OF RELEASE DESIGNED
7	SPECIFICALLY TO REASONABLY ENSURE THE APPEARANCE OF THE PERSON
8	IN COURT AND THE SAFETY OF ANY PERSON OR PERSONS OR THE
9	COMMUNITY;
10	(c) A BOND WITH SECURED MONETARY CONDITIONS SUBJECT TO
11	THE PROVISIONS OF SUBSECTION $(1)$ OF THIS SECTION. UNLESS THE COURT
12	MAKES FACTUAL FINDINGS ON THE RECORD WITH RESPECT TO THE
13	DEFENDANT THAT A CERTAIN METHOD OF BOND, AS SELECTED BY THE
14	COURT, IS NECESSARY TO REASONABLY ENSURE THE APPEARANCE OF THE
15	PERSON IN COURT AND REASONABLY ENSURE THE SAFETY OF ANY PERSON
16	OR PERSONS IN THE COMMUNITY, THE PERSON SHALL BE RELEASED FROM
17	CUSTODY UPON EXECUTION OF BOND IN THE FULL AMOUNT OF MONEY TO
18	BE SECURED BY ANY ONE OF THE FOLLOWING METHODS, AS SELECTED BY
19	THE DEFENDANT:
20	(I) BY A DEPOSIT WITH THE CLERK OF THE COURT OF AN AMOUNT
21	OF CASH EQUAL TO THE MONETARY CONDITION OF THE BOND;
22	(II) BY REAL ESTATE SITUATED IN THIS STATE WITH
23	UNENCUMBERED EQUITY NOT EXEMPT FROM EXECUTION OWNED BY THE
24	ACCUSED OR ANY OTHER PERSON ACTING AS SURETY ON THE BOND, WHICH
25	UNENCUMBERED EQUITY SHALL BE AT LEAST ONE AND ONE-HALF OF THE
26	AMOUNT OF THE SECURITY SET IN THE BOND;
27	(III) BY SURETIES WORTH AT LEAST ONE AND ONE-HALF OF THE

-10-

1	SECURITY SET IN THE BOND, OR
2	(IV) By a bail bonding agent, as defined in section 16-1-104
3	(3.5).
4	(d) A BOND WITH SECURED REAL ESTATE CONDITIONS WHEN THE
5	COURT DETERMINES THAT RELEASE ON AN UNSECURED PERSONAL
6	RECOGNIZANCE BOND WITHOUT MONETARY CONDITIONS WILL NOT
7	REASONABLY ENSURE THE APPEARANCE OF THE PERSON IN COURT OR
8	REASONABLY ENSURE THE SAFETY OF ANY PERSON OR PERSONS OR THE
9	COMMUNITY. THE CLERK OF THE COURT SHALL NOT ACCEPT A BOND
10	SECURED BY REAL ESTATE UNLESS THE RECORD OWNER OF THE PROPERTY
11	PRESENTS TO THE CLERK OF THE COURT THE ORIGINAL DEED OF TRUST AS
12	DESCRIBED IN SUBSECTION (4)(d)(IV) OF THIS SECTION AND THE
13	APPLICABLE RECORDING FEE. UPON RECEIPT OF THE DEED OF TRUST AND
14	FEE, THE CLERK OF THE COURT SHALL RECORD THE DEED OF TRUST WITH
15	THE CLERK AND RECORDER FOR THE COUNTY IN WHICH THE PROPERTY IS
16	LOCATED. FOR A BOND SECURED BY REAL ESTATE, THE AMOUNT OF THE
17	OWNER'S UNENCUMBERED EQUITY SHALL BE DETERMINED BY DEDUCTING
18	THE AMOUNT OF ALL ENCUMBRANCES LISTED IN THE OWNER AND
19	ENCUMBRANCES CERTIFICATE FROM THE ACTUAL VALUE OF SUCH REAL
20	ESTATE AS SHOWN ON THE CURRENT NOTICE OF VALUATION. THE OWNER
21	OF THE REAL ESTATE SHALL FILE WITH THE BOND ALL OF THE FOLLOWING,
22	WHICH SHALL CONSTITUTE A MATERIAL PART OF THE BOND:
23	(I) THE CURRENT NOTICE OF VALUATION OF SUCH REAL ESTATE
24	PREPARED BY THE COUNTY ASSESSOR PURSUANT TO SECTION 39-5-121;
25	(II) EVIDENCE OF TITLE ISSUED BY A TITLE INSURANCE COMPANY
26	OR AGENT LICENSED PURSUANT TO ARTICLE 11 OF TITLE 10, WITHIN
27	THIRTY-FIVE DAYS AFTER THE DATE UPON WHICH THE BOND IS FILED;

-11- 1226

1	(III) A SWORN STATEMENT BY THE OWNER OF THE REAL ESTATE
2	THAT THE REAL ESTATE IS SECURITY FOR THE COMPLIANCE BY THE
3	DEFENDANT WITH THE PRIMARY CONDITION OF THE BOND; AND
4	(IV) A DEED OF TRUST TO THE PUBLIC TRUSTEE OF THE COUNTY OR
5	CITY AND COUNTY IN WHICH THE REAL ESTATE IS LOCATED THAT IS
6	EXECUTED AND ACKNOWLEDGED BY ALL RECORD OWNERS OF THE REAL
7	ESTATE. THE DEED OF TRUST MUST NAME THE CLERK OF THE COURT
8	APPROVING THE BOND AS BENEFICIARY. THE DEED OF TRUST MUST SECURE
9	AN AMOUNT EQUAL TO ONE AND ONE-HALF TIMES THE AMOUNT OF THE
10	BOND.
11	(5) AT THE INITIAL HEARING, THE PERSON HAS THE RIGHT TO BE
12	REPRESENTED BY AN ATTORNEY AND MUST BE ADVISED OF THE POSSIBLE
13	CHARGES, PENALTIES, AND HIS OR HER RIGHTS AS SPECIFIED IN RULE 5 OF
14	THE COLORADO RULES OF CRIMINAL PROCEDURE, UNLESS WAIVED BY THE
15	DEFENDANT. THE COURT SHALL NOTIFY THE PUBLIC DEFENDER OF EACH
16	PERSON IN CUSTODY BEFORE THE INITIAL HEARING, AND THE PERSON HAS
17	THE RIGHT TO BE REPRESENTED BY THE PUBLIC DEFENDER AT THAT
18	HEARING. ADDITIONALLY, THE COURT SHALL PROVIDE THE PUBLIC
19	DEFENDER SUFFICIENT TIME TO PREPARE FOR AND PRESENT AN
20	INDIVIDUALIZED ARGUMENT REGARDING THE RELEASE OF THE PERSON AND
21	ANY CONDITIONS OF RELEASE AT THE INITIAL HEARING, CONSISTENT WITH
22	THE COURT'S DOCKET AND SCHEDULING PRIORITIES.
23	(6) THE PROSECUTING ATTORNEY HAS THE RIGHT TO APPEAR AT
24	ALL HEARINGS TO PROVIDE HIS OR HER POSITION ON BAIL AND CONDITIONS
25	OF RELEASE AND ANY OTHER RELEVANT INFORMATION.
26	(7) PRIOR TO THE INITIAL HEARING, THE PERSON, PROGRAM, OR
27	AGENCY THAT HAS CONDUCTED THE PRETRIAL RELEASE SCREENING SHALL

-12- 1226

1	PROVIDE ALL INFORMATION GATHERED REGARDING THE DEFENDANT,
2	INCLUDING, BUT NOT LIMITED TO, THE RESULTS FROM ANY EMPIRICALLY
3	DEVELOPED AND VALIDATED RISK ASSESSMENT INSTRUMENT AND THE
4	ARREST AFFIDAVIT OR OTHER PROBABLE CAUSE STATEMENT TO THE
5	PROSECUTION AND THE DEFENSE.
6	SECTION 5. In Colorado Revised Statutes, 16-4-105, amend (7)
7	as follows:
8	<b>16-4-105.</b> Conditions of release on bond. (7) A person may be
9	released on a bond with monetary condition of bond, when appropriate,
10	as described in section 16-4-104 (1)(c) SECTION 16-4-104 (4).
11	SECTION 6. In Colorado Revised Statutes, repeal and reenact,
12	with amendments, 16-4-106 as follows:
13	<b>16-4-106. Pretrial services programs - report.</b> (1) TO REDUCE
14	BARRIERS TO THE PRETRIAL RELEASE OF PERSONS IN CUSTODY WHOSE
15	RELEASE ON BOND WITH APPROPRIATE CONDITIONS REASONABLY ENSURES
16	COURT APPEARANCE AND PUBLIC SAFETY, ALL COUNTIES AND CITIES AND
17	COUNTIES SHALL DEVELOP BY JULY 1, 2020, A PRETRIAL SERVICES
18	PROGRAM IN CONSULTATION WITH THE CHIEF JUDGE OF THE JUDICIAL
19	DISTRICT THAT MAY BE UTILIZED BY THE COURTS OF THE JUDICIAL
20	DISTRICT. IN ORDER TO ESTABLISH THE PRETRIAL SERVICES PROGRAM, THE
21	CHIEF JUDGE OF EACH JUDICIAL DISTRICT SHALL ESTABLISH A COMMUNITY
22	ADVISORY BOARD TO FORMULATE A PLAN FOR A PRETRIAL SERVICES
23	PROGRAM. MEMBERSHIP ON SUCH COMMUNITY ADVISORY BOARD MUST
24	INCLUDE, AT A MINIMUM, A REPRESENTATIVE OF A LOCAL LAW
25	ENFORCEMENT AGENCY, A REPRESENTATIVE OF THE DISTRICT ATTORNEY,
26	A REPRESENTATIVE OF THE PUBLIC DEFENDER, A VICTIM REPRESENTATIVE,
27	AND AN INDIVIDUAL WHO HAS BEEN INCARCERATED IN THE JUDICIAL

-13-

1	DISTRICT OR A FAMILY MEMBER OF AN INDIVIDUAL WHO HAS BEEN
2	INCARCERATED IN THE JUDICIAL DISTRICT.  THE CHIEF JUDGE IS
3	ENCOURAGED TO APPOINT TO THE COMMUNITY ADVISORY BOARD AT
4	LEAST ONE COUNTY COMMISSIONER FROM A COUNTY WITHIN THE JUDICIAL
5	DISTRICT. THE CHIEF JUDGE OF THE JUDICIAL DISTRICT SHALL APPROVE
6	THE PLAN FORMULATED BY THE COMMUNITY ADVISORY BOARD PRIOR TO
7	THE ESTABLISHMENT AND UTILIZATION OF THE PRETRIAL SERVICES
8	PROGRAM. THE OPTION CONTAINED IN THIS SECTION THAT A PRETRIAL
9	SERVICES PROGRAM BE ESTABLISHED PURSUANT TO A PLAN FORMULATED
10	BY THE COMMUNITY ADVISORY BOARD DOES NOT APPLY TO ANY PRETRIAL
11	SERVICES PROGRAM THAT EXISTED BEFORE MAY 31,1991.
12	(2) A GOVERNMENTAL ENTITY MAY DIRECTLY OPERATE A
13	PRETRIAL SERVICES PROGRAM APPROVED PURSUANT TO SUBSECTION (1)
14	OF THIS SECTION OR ENTER INTO A CONTRACT WITH A PRIVATE NONPROFIT
15	ENTITY OR AN AGREEMENT WITH ANOTHER LOCAL GOVERNMENTAL ENTITY
16	TO PROVIDE PRETRIAL SERVICES IN THE COUNTY. A GOVERNMENTAL
17	ENTITY SHALL NOT ENTER INTO A CONTRACT WITH A FOR-PROFIT ENTITY
18	TO PROVIDE PRETRIAL SERVICES. PRIOR TO ENTERING INTO A CONTRACT
19	WITH A PRIVATE NONPROFIT ENTITY, A GOVERNMENTAL ENTITY SHALL
20	ENSURE THE PRIVATE NONPROFIT ENTITY SHALL OPERATE WITHOUT AN
21	IDENTIFIABLE CONFLICT. ADDITIONALLY, EACH JUDGE REQUIRING
22	PRETRIAL SERVICES SUPERVISION SHALL ENSURE THAT ANY SUPERVISION
23	OR OTHER CONDITIONS OF RELEASE FOR A DEFENDANT UNDER PRETRIAL
24	SUPERVISION ARE THE LEAST RESTRICTIVE CONDITIONS OF RELEASE AND
25	ARE NOT REQUIRED FOR THE PURPOSES OF FINANCIAL BENEFIT OR GAIN BY
26	AN ENTITY.
27	

-14- 1226

1	(3) A PRETRIAL SERVICES PROGRAM CREATED PURSUANT TO THIS
2	SECTION MUST MEET THE MINIMUM STANDARDS DEVELOPED PURSUANT TO
3	SUBSECTION (2) OF THIS SECTION AND THE FOLLOWING CRITERIA:
4	(a) THE PRETRIAL SERVICES PROGRAM MUST ESTABLISH A
5	PROCEDURE FOR THE SCREENING OF PERSONS WHO ARE DETAINED DUE TO
6	AN ARREST FOR THE ALLEGED COMMISSION OF A CRIME SO THAT SUCH
7	INFORMATION MAY BE PROVIDED TO THE JUDGE OR OTHER DESIGNATED
8	PERSON OR AGENCY WHO IS SETTING THE BOND AND CONDITIONS OF
9	RELEASE. THE PRETRIAL SERVICES PROGRAM MUST PROVIDE INFORMATION
10	THAT PROVIDES THE COURT WITH THE ABILITY TO MAKE AN APPROPRIATE
11	INITIAL BOND DECISION THAT IS BASED UPON FACTS RELATING TO THE RISK
12	THAT THE PERSON WILL FLEE PROSECUTION AND THE RISK OF DANGER TO
13	ANY PERSON OR THE COMMUNITY.
14	(b) The pretrial services program must make all
15	REASONABLE ATTEMPTS TO PROVIDE THE COURT OR OTHER DESIGNATED
16	PERSON OR AGENCY WITH SUCH INFORMATION DELINEATED IN THIS
17	SECTION AS IS APPROPRIATE TO EACH PERSON SEEKING RELEASE FROM
18	CUSTODY FOR PURPOSES OF SETTING BOND AND CONDITIONS OF RELEASE.
19	(c) THE PRETRIAL SERVICES PROGRAM MUST USE AN EMPIRICALLY
20	DEVELOPED PRETRIAL RISK ASSESSMENT TOOL THAT HAS BEEN APPROVED
21	FOR USE BY THE STATE COURT ADMINISTRATOR PURSUANT TO SECTION
22	13-3-101 (11)(b), TO ASSESS A PERSON'S PREDICTIVE LEVEL OF PRETRIAL
23	RISK ALONG WITH A STRUCTURED DECISION-MAKING DESIGN BASED UPON
24	THE PERSON'S CHARGE AND THE RISK ASSESSMENT SCORE; AND
25	(d) The pretrial services program must work with all
26	APPROPRIATE AGENCIES AND ASSIST WITH ALL EFFORTS TO COMPLY WITH

SECTIONS 24-4.1-302.5 AND 24-4.1-303.

27

-15- 1226

1	(4) Any pretrial services program may also include
2	DIFFERENT METHODS AND LEVELS OF COMMUNITY-BASED SUPERVISION AS
3	A CONDITION OF RELEASE, AND THE PRETRIAL SERVICES PROGRAM MUST
4	USE ESTABLISHED METHODS FOR PERSONS WHO ARE RELEASED PRIOR TO
5	TRIAL IN ORDER TO DECREASE UNNECESSARY PRETRIAL DETENTION. THE
6	PRETRIAL SERVICES PROGRAM MAY INCLUDE, BUT IS NOT LIMITED TO,
7	COURT DATE REMINDERS AND THE LEAST RESTRICTIVE CONDITIONS OF
8	RELEASE AS OUTLINED IN SECTION 16-4-105 (8).
9	(5) (a) Commencing July 1, 2012, each pretrial services
10	PROGRAM ESTABLISHED PURSUANT TO THIS SECTION SHALL PROVIDE AN
11	ANNUAL REPORT TO THE JUDICIAL DEPARTMENT NO LATER THAN
12	NOVEMBER 1 OF EACH YEAR, REGARDLESS OF WHETHER THE PROGRAM
13	EXISTED PRIOR TO MAY 31, 1991. NOTWITHSTANDING SECTION 24-1-136
14	(11)(a)(I), THE JUDICIAL DEPARTMENT SHALL PRESENT AN ANNUAL
15	COMBINED REPORT TO THE JUDICIARY COMMITTEES OF THE HOUSE OF
16	REPRESENTATIVES AND THE SENATE, OR ANY SUCCESSOR COMMITTEES.
17	THE REPORT TO THE JUDICIAL DEPARTMENT MUST INCLUDE, BUT IS NOT
18	LIMITED TO, THE FOLLOWING INFORMATION:
19	(I) THE TOTAL NUMBER OF PRETRIAL ASSESSMENTS PERFORMED BY
20	THE PRETRIAL SERVICES PROGRAM AND SUBMITTED TO THE COURT;
21	(II) THE TOTAL NUMBER OF CLOSED CASES BY THE PRETRIAL
22	SERVICES PROGRAM IN WHICH THE PERSON WAS RELEASED FROM CUSTODY
23	AND SUPERVISED BY THE PRETRIAL SERVICES PROGRAM;
24	(III) THE TOTAL NUMBER OF CLOSED CASES IN WHICH THE PERSON
25	WAS RELEASED FROM CUSTODY, WAS SUPERVISED BY THE PRETRIAL
26	SERVICES PROGRAM, AND, WHILE UNDER SUPERVISION, APPEARED FOR ALL
27	SCHEDULED COURT APPEARANCES ON THE CASE;

-16- 1226

1	(IV) THE TOTAL NUMBER OF CLOSED CASES IN WHICH THE PERSON
2	WAS RELEASED FROM CUSTODY, WAS SUPERVISED BY THE PRETRIAL
3	SERVICES PROGRAM, AND WAS NOT CHARGED WITH A NEW CRIMINAL
4	OFFENSE THAT WAS ALLEGED TO HAVE OCCURRED WHILE UNDER
5	SUPERVISION AND THAT CARRIED THE POSSIBILITY OF A SENTENCE TO JAIL
6	OR IMPRISONMENT;
7	(V) THE TOTAL NUMBER OF CLOSED CASES IN WHICH THE PERSON
8	WAS RELEASED FROM CUSTODY AND WAS SUPERVISED BY THE PRETRIAL
9	SERVICES PROGRAM, AND THE PERSON'S BOND WAS NOT REVOKED BY THE
10	COURT DUE TO A VIOLATION OF ANY OTHER TERMS AND CONDITIONS OF
11	SUPERVISION; AND
12	(VI) ANY ADDITIONAL INFORMATION THE JUDICIAL DEPARTMENT
13	MAY REQUEST.
14	(b) THE ANNUAL REPORT REQUIRED BY SUBSECTION (5)(a) OF THIS
15	SECTION BEGINNING IN $\overline{2020}$ AND EACH YEAR THEREAFTER MUST INCLUDE:
16	(I) THE TOTAL NUMBER OF CLOSED CASES IN WHICH THE PERSON
17	WAS RELEASED FROM CUSTODY, WAS SUPERVISED BY THE PRETRIAL
18	SERVICES PROGRAM, AND, WHILE UNDER SUPERVISION, DID NOT HAVE A
19	FAILURE TO APPEAR IN COURT THAT WAS NOT FOLLOWED UP BY A COURT
20	APPEARANCE IN THAT CASE:
21	(A) WITHIN 30 DAYS; AND
22	(B) WITHIN 90 DAYS.
23	(II) THE TOTAL NUMBER OF CLOSED CASES IN WHICH THE PERSON
24	WAS RELEASED FROM CUSTODY, WAS SUPERVISED BY THE PRETRIAL
25	SERVICES PROGRAM, AND WAS NOT CHARGED WITH A NEW CRIMINAL
26	OFFENSE THAT CONSTITUTES A CRIME AS DEFINED IN SECTION $24-4.1-302$
27	(1) THAT WAS ALLEGED TO HAVE OCCURRED WHILE UNDER SUPERVISION.

-17- 1226

1	(6) FOR THE REPORTS REQUIRED IN SUBSECTION (5) OF THIS
2	SECTION, THE PRETRIAL SERVICES PROGRAM MUST INCLUDE INFORMATION
3	DETAILING THE NUMBER OF PERSONS RELEASED ON A COMMERCIAL
4	SURETY BOND IN ADDITION TO PRETRIAL SUPERVISION, THE NUMBER OF
5	PERSONS RELEASED ON A CASH, PRIVATE SURETY, OR PROPERTY BOND IN
6	ADDITION TO PRETRIAL SUPERVISION, AND THE NUMBER OF PERSONS
7	RELEASED ON ANY FORM OF A PERSONAL RECOGNIZANCE BOND IN
8	ADDITION TO PRETRIAL SUPERVISION.
9	SECTION 7. In Colorado Revised Statutes, add 16-4-106.5 as
10	follows:
11	<b>16-4-106.5. Pretrial services cash fund created.</b> (1) THERE IS
12	CREATED IN THE STATE TREASURY THE PRETRIAL SERVICES CASH FUND,
13	REFERRED TO IN THIS SECTION AS THE "FUND", THAT CONSISTS OF ANY
14	MONEY APPROPRIATED BY THE GENERAL ASSEMBLY TO THE FUND AND ANY
15	MONEY RECEIVED THROUGH GIFTS, GRANTS, OR DONATIONS. THE MONEY
16	IN THE FUND IS SUBJECT TO ANNUAL APPROPRIATION BY THE GENERAL
17	ASSEMBLY FOR THE IMPLEMENTATION OF THIS SECTION. THE STATE COURT
18	ADMINISTRATOR IS AUTHORIZED TO ACCEPT ON BEHALF OF THE STATE ANY
19	GIFTS, GRANTS, OR DONATIONS FROM ANY PRIVATE OR PUBLIC SOURCE FOR
20	THE PURPOSE OF THIS SECTION. ALL PRIVATE AND PUBLIC MONEY
21	RECEIVED THROUGH GIFTS, GRANTS, OR DONATIONS MUST BE
22	TRANSMITTED TO THE STATE TREASURER, WHO SHALL CREDIT THE SAME
23	TO THE FUND.
24	(2) Money in the fund must be used to fund individual
25	COUNTIES OR COUNTIES WORKING IN COOPERATION WITH EACH OTHER
26	THAT REQUEST FUNDS TO OPERATE OR ASSIST IN THE OPERATION OF A
27	PRETRIAL SERVICES PROGRAM AS REQUIRED BY SECTION 16-4-106 (1).

-18- 1226

1	MONEY MAY BE USED FOR THE ADMINISTRATIVE AND PERSONNEL COSTS
2	RELATED TO THE OPERATION OF PRETRIAL SERVICES PROGRAMS AND ANY
3	ADJUNCT SERVICES INCLUDING, BUT NOT LIMITED TO, PROGRAM
4	DEVELOPMENT, ASSESSMENT SERVICES, CONTRACT SERVICES,
5	MONITORING, AND SUPERVISION SERVICES. COUNTIES AND COUNTIES
6	WORKING IN COOPERATION WITH EACH OTHER ARE ENCOURAGED TO SEEK
7	FUNDING WHEN NECESSARY TO IMPLEMENT LOCALLY BASED PROGRAMS
8	DESIGNED TO ACHIEVE THE GOALS OF EFFECTIVE PRETRIAL ASSESSMENT
9	AND SUPERVISION. IF A COUNTY IS UNABLE TO OPERATE A PRETRIAL
10	SERVICES PROGRAM AS REQUIRED BY SECTION $16-4-106$ (1), THE COUNTY
11	SHALL REQUEST A WAIVER FROM COMPLIANCE FROM THE STATE COURT
12	ADMINISTRATOR OUTLINING THE REASONS THE COUNTY IS UNABLE TO
13	PROVIDE A PRETRIAL SERVICES PROGRAM DESPITE A POTENTIAL
14	ALLOCATION FROM THE PRETRIAL SERVICES CASH FUND. THE WAIVER
15	REQUEST SHALL DESCRIBE WHAT NECESSARY RESOURCES ARE
16	UNAVAILABLE THAT PREVENT THE ESTABLISHMENT OF A PRETRIAL
17	SERVICES PROGRAM IN THAT COUNTY, WHICH MAY INCLUDE, BUT ARE NOT
18	LIMITED TO, THE NECESSARY AMOUNT OF FUNDING, THE LACK OF
19	NECESSARY INFRASTRUCTURE, OR THE LACK OF PERSONNEL OR PROGRAM
20	SERVICES WITHIN THAT COMMUNITY.
21	
22	SECTION 8. In Colorado Revised Statutes, repeal and reenact,
23	with amendments, 16-4-107 as follows:
24	16-4-107. Time frames for commencement of action.
25	(1) AFTER THE INITIAL HEARING AS PROVIDED BY SECTION 16-4-104, THE
26	COURT SHALL ORDER THAT THE COMMENCEMENT OF THE CRIMINAL
27	PROSECUTION BY THE FILING OF A COMPLAINT OR INFORMATION,

-19- 1226

I	PURSUANT TO THE PROVISIONS OF SECTION 16-5-101, MUST TAKE PLACE
2	WITHIN THREE DAYS AFTER THE INITIAL HEARING, EXCLUDING SATURDAY,
3	SUNDAY, AND LEGAL HOLIDAYS, UNLESS GOOD CAUSE IS SHOWN TO THE
4	COURT FOR ADDITIONAL TIME OR THE PARTIES AGREE TO ADDITIONAL
5	TIME.
6	(2) A DEFENDANT IN CUSTODY HAS SCHEDULING PRECEDENCE
7	OVER ALL OTHER MATTERS FOR PURPOSES OF LITIGATED HEARINGS AND
8	TRIALS, SUBJECT TO THE PROVISIONS OF SECTIONS 18-3-411 (4) AND
9	SECTION 18-1-405.
10	SECTION 9. In Colorado Revised Statutes, repeal and reenact,
11	with amendments, 16-4-109 as follows:
12	16-4-109. Reduction or increase of monetary conditions of
13	bond - change in type of bond or conditions of bond - definition.
14	(1) THE DEFENDANT, THE PROSECUTING ATTORNEY, OR THE BONDING AND
15	RELEASE COMMISSIONER MAY ASK FOR THE REVIEW AND MODIFICATION OF
16	ANY MONETARY OR NONMONETARY CONDITION OF BOND IF NEW
17	INFORMATION IS DISCOVERED THAT WAS NOT PRESENTED AT THE TIME OF
18	THE ORIGINAL SETTING OF BOND AND CONDITIONS OF RELEASE OR IF
19	CIRCUMSTANCES HAVE CHANGED SINCE THE COURT MADE THE BOND
20	DETERMINATION AND THIS NEW INFORMATION OR CHANGE IN
21	CIRCUMSTANCES HAS A BEARING ON WHETHER THE CONDITION OF BOND
22	IS REASONABLE AND NECESSARY PURSUANT TO THE PROVISIONS OF THIS
23	SECTION.
24	(2) REQUESTS FOR REVIEW OR MODIFICATION OF A MONETARY OR
25	NONMONETARY CONDITION OF BOND MAY BE MADE ORALLY OR IN WRITING
26	WITH REASONABLE NOTICE TO THE OPPOSING PARTY; EXCEPT THAT, IF THE
27	CASE ALLEGES A CRIME AS DEFINED IN SECTION 24-4.1-302, THE REQUEST

-20- 1226

EC	JD DE	MEM	MIICT	DEIN	JWRITING

1

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

2	(3) The court shall hear the request for review of A
3	MONETARY CONDITION OF BOND ON AN EXPEDITED BASIS AND MAKE A
4	DETERMINATION ON THE RECORD IN ORDER THAT THE DEFENDANT MAY
5	EXERCISE HIS OR HER RIGHT TO APPEAL PURSUANT TO SECTION 16-4-204,
6	OR ANY OTHER AVAILABLE APPELLATE REMEDIES.

(4) (a) UPON VERIFIED APPLICATION BY THE DISTRICT ATTORNEY OR A BONDING AND RELEASE COMMISSIONER STATING FACTS OR CIRCUMSTANCES CONSTITUTING A BREACH OR A THREATENED BREACH OF ANY OF THE CONDITIONS OF THE BOND, THE COURT MAY ISSUE A WARRANT COMMANDING ANY PEACE OFFICER TO BRING THE DEFENDANT WITHOUT UNNECESSARY DELAY BEFORE THE COURT FOR A HEARING ON THE MATTERS SET FORTH IN THE APPLICATION. UPON ISSUANCE OF THE WARRANT, THE BONDING AND RELEASE COMMISSIONER SHALL NOTIFY THE BAIL BOND AGENT OF RECORD BY ELECTRONIC MAIL TO THE AGENT IF AVAILABLE WITHIN TWENTY-FOUR HOURS OR BY CERTIFIED MAIL NOT MORE THAN FOURTEEN DAYS AFTER THE WARRANT IS ISSUED. AT THE CONCLUSION OF THE HEARING, THE COURT MAY ENTER AN ORDER AUTHORIZED BY SUBSECTION (1) OF THIS SECTION. IF A BONDING AND RELEASE COMMISSIONER FILES AN APPLICATION FOR A HEARING PURSUANT TO THIS SUBSECTION (4), THE BONDING COMMISSIONER SHALL NOTIFY THE DISTRICT ATTORNEY FOR THE JURISDICTION IN WHICH THE APPLICATION IS MADE OF THE APPLICATION WITHIN TWENTY-FOUR HOURS FOLLOWING THE FILING OF THE APPLICATION.

(b) As used in this subsection (4), "Bonding and Release commissioner" means a person employed by a pretrial services program as described in section 16-4-106, or any other person

-21-

1	DESIGNATED AS A BONDING AND RELEASE COMMISSIONER BY THE CHIEF OR
2	PRESIDING JUDGE OF THE JUDICIAL DISTRICT TO CARRY OUT THE
3	PROVISIONS OF THIS ARTICLE 4.
4	(5) THE DISTRICT ATTORNEY AND THE DEFENDANT OR HIS OR HER
5	ATTORNEY HAS THE RIGHT TO APPEAR AT ALL HEARINGS SEEKING
6	MODIFICATION OF THE TERMS AND CONDITIONS OF BOND AND MAY ADVISE
7	THE COURT ON ALL PERTINENT MATTERS DURING THE HEARING.
8	SECTION 10. In Colorado Revised Statutes, 10-23-105, amend
9	(1) and (2) as follows:
10	10-23-105. Qualification bond - forfeiture. (1) Each
11	cash-bonding agent shall post a cash qualification bond of fifty thousand
12	dollars with the division. The bond must be to the people of the state of
13	Colorado in favor of any court in this state, whether municipal, county,
14	district, or other court, and to the division for the purposes of this section.
15	In the event of a forfeiture of a cash-bonding agent's qualification bond,
16	the division has priority over all other claimants. To comply with this
17	subsection (1), the bond must be conditioned upon full and prompt
18	payment into the court ordering the bond forfeited. Cash-bonding agents
19	shall not issue bonds except in accordance with section 16-4-104
20	(1)(e)(III), C.R.S. SECTION 16-4-104 (4)(c)(III). In the event of a
21	qualification bond forfeiture, a cash-bonding agent shall not write new
22	bailbondsuntilthequalificationbondisrestoredtofiftythousanddollars.
23	(2) Each professional cash-bail agent shall post a cash
24	qualification bond of no less than fifty thousand dollars with the division.
25	The bond shall be to the people of the state of Colorado in favor of any
26	court in this state, whether municipal, county, district, or other court, and
27	to the division for the purposes of this section. A professional cash-bail

-22- 1226

agent shall not furnish a single bail greater than twice the amount of the 2 bond posted with the division. In the event of a forfeiture of a 3 professional cash-bail agent's qualification bond, the division has priority 4 over all other claimants to the bond. To comply with this subsection (2), 5 the bond must be conditioned upon full and prompt payment into the 6 court ordering the bond forfeited. Professional cash-bail agents shall not 7 issue bonds except in accordance with section 16-4-104(1)(c)(III), C.R.S. 8 SECTION 16-4-104 (4)(c)(III). In the event of a qualification bond 9 forfeiture, a professional cash-bail agent shall not write new bail bonds 10 until the qualification bond is restored to at least fifty thousand dollars. **SECTION 11.** In Colorado Revised Statutes, 13-3-101, add (11) 12 as follows: 13 13-3-101. State court administrator - repeal. (11) (a) ON OR 14 BEFORE JANUARY 1, 2020, THE STATE COURT ADMINISTRATOR SHALL, IN 15 CONSULTATION WITH PRETRIAL SERVICES PROGRAMS AND RELEVANT 16 PROFESSIONAL ASSOCIATIONS, INCLUDING BUT NOT LIMITED TO ANY 17 COLORADO ASSOCIATION OF PRETRIAL SERVICES, ESTABLISH AND 18 MAINTAIN MINIMUM STANDARDS FOR PRETRIAL SERVICES PROGRAMS 19 APPROVED PURSUANT TO SECTION 16-4-106 (1). THE STATE COURT 20 ADMINISTRATOR SHALL PROVIDE ADMINISTRATIVE OVERSIGHT OF PRETRIAL SERVICES PROGRAMS AND THEIR OPERATIONS ACCORDING TO 22 UNIFORM STANDARDS AND PROTOCOLS ESTABLISHED BY THE STATE COURT 23 ADMINISTRATOR. THE STATE COURT ADMINISTRATOR SHALL REVIEW ANY 24 WAIVER REQUESTS SUBMITTED BY ANY COUNTY PURSUANT TO THE 25 PROVISIONS OF SECTION 16-4-106.5 TO DETERMINE IF ANY TECHNICAL 26 ASSISTANCE CAN BE PROVIDED TO THE COUNTY TO ALLOW FOR THE 27 DEVELOPMENT OF A PRETRIAL SERVICES PROGRAM. THE WAIVER REQUESTS

1

11

21

1226 -23-

1	SUBMITTED TO THE STATE COURT ADMINISTRATOR SHALL BE INCLUDED IN
2	THE ANNUAL REPORT AS DESCRIBED IN SECTION 16-4-106 (5) AND (6)
3	ALONG WITH ANY RECOMMENDATIONS TO THE GENERAL ASSEMBLY
4	REGARDING METHODS OR FUNDING NEEDED TO ACHIEVE PRETRIAL
5	SERVICES IN EVERY COUNTY IN THE STATE.
6	(b) (I) THE STATE COURT ADMINISTRATOR SHALL REVIEW AND
7	APPROVE EMPIRICALLY DEVELOPED AND VALIDATED RISK ASSESSMENT
8	INSTRUMENTS TO BE USED BY PRETRIAL SERVICES PROGRAMS AND
9	JUDICIAL OFFICERS.
10	(II) (A) BEGINNING ON JULY 1, 2021, ANY RISK ASSESSMENT
11	INSTRUMENT APPROVED FOR USE MUST HAVE BEEN EVALUATED,
12	DEVELOPED, AND VALIDATED IN COLORADO TO MAXIMIZE ACCURACY AND
13	TO STATISTICALLY MINIMIZE BIAS ON THE BASIS OF RACE, ETHNICITY, AND
14	GENDER. ADDITIONALLY, JUDICIAL RELIANCE ON THE ASSESSMENT IN
15	PRETRIAL DECISION-MAKING MUST BE EVALUATED FOR BIAS ON THE BASIS
16	OF RACE, ETHNICITY, AND GENDER. THE EVALUATIONS REQUIRED IN THIS
17	SECTION MUST BE COMPLETED BY THE DIVISION OF CRIMINAL JUSTICE IN
18	THE DEPARTMENT OF PUBLIC SAFETY OR A NONPROFIT RESEARCH
19	ORGANIZATION.
20	(B) ANY APPROVED RISK ASSESSMENT INSTRUMENT MUST BE
21	EVALUATED FOR ACCURACY AND FOR BIAS AS DESCRIBED IN SUBSECTION
22	(11)(b)(II)(A) OF THIS SECTION EVERY THREE YEARS.
23	(C) THE JUDICIAL DEPARTMENT AND THE DEPARTMENT OF PUBLIC
24	SAFETY, AS PART OF THEIR HEARINGS REQUIRED BY SECTION 2-7-203(2),
25	SHALL PRESENT THE FINDINGS OF ANY STUDY CONDUCTED TO EVALUATE
26	A RISK ASSESSMENT INSTRUMENT FOR BIAS AND EFFORTS TO REDUCE ANY
27	IDENTIFIED BIAS.

-24- 1226

1	(D) THE JUDICIAL DEPARTMENT AND THE DEPARTMENT OF PUBLIC
2	SAFETY SHALL COOPERATE TO DEVELOP AND AGREE UPON STATISTICAL
3	AND REPORTING METHODOLOGIES TO BE USED FOR THE REPORTING
4	DESCRIBED IN THIS SUBSECTION $(11)(b)(II)$ AND SHALL SUBMIT A PLAN FOR
5	IMPLEMENTATION OF THE STATISTICAL AND REPORTING METHODOLOGIES
6	TO THE GENERAL ASSEMBLY BY JANUARY $1, 2020$ .
7	(III) BEGINNING ON JANUARY 1, 2024, ANY RISK ASSESSMENT
8	INSTRUMENT APPROVED FOR USE MUST PROVIDE PRETRIAL
9	DECISION-MAKERS SEPARATE RISK CATEGORY INFORMATION FOR EACH OF
10	THE PRETRIAL RISKS IDENTIFIED IN SECTION 16-4-104 (1)(a)(I) AND
11	(1)(a)(II) IF STATISTICALLY POSSIBLE.
12	(IV) IN ORDER TO EVALUATE AN APPROVED RISK ASSESSMENT
13	INSTRUMENT FOR BIAS AND PROPER MEASUREMENT OF RISK FACTORS,
14	BEGINNING ON JANUARY 1, 2020, EACH JURISDICTION USING A RISK
15	ASSESSMENT INSTRUMENT SHALL COLLECT ALL RELEVANT DATA AS
16	REQUESTED BY THE STATE COURT ADMINISTRATOR IN CONJUNCTION WITH
17	THE DIVISION OF CRIMINAL JUSTICE IN THE DEPARTMENT OF PUBLIC
18	SAFETY. THIS DATA MUST INCLUDE, AT A MINIMUM, THE FOLLOWING
19	INFORMATION FOR EACH PERSON ASSESSED:
20	(A) RACE, ETHNICITY, AND GENDER;
21	(B) THE PRETRIAL RISK CATEGORY;
22	(C) SCORES ASSIGNED TO EACH UNDERLYING VARIABLE USED BY
23	A RISK ASSESSMENT INSTRUMENT;
24	(D) THE TOTAL RISK ASSESSMENT INSTRUMENT SCORE;
25	(E) ANY RECOMMENDATION MADE BY A STRUCTURED
26	DECISION-MAKING DESIGN, IF AVAILABLE;
27	(F) WHETHER THE RECOMMENDATION OF A STRUCTURED

-25- 1226

1	DECISION-MAKING DESIGN WAS FOLLOWED BY THE COURT, IF AVAILABLE;
2	(G) THE BOND TYPE SET BY THE COURT;
3	(H) THE CONDITIONS OF BOND SET BY THE COURT, WHICH MUST
4	INCLUDE, BUT IS NOT LIMITED TO, THE MONETARY CONDITIONS IMPOSED;
5	(I) WHETHER THE DEFENDANT WAS RELEASED;
6	(J) IF THE DEFENDANT FAILED TO APPEAR FOR COURT WHILE ON
7	SUPERVISION, WHETHER THE DEFENDANT SUBSEQUENTLY APPEARED IN
8	THAT CASE WITHIN THIRTY DAYS, NINETY DAYS, AND ONE HUNDRED
9	TWENTY DAYS;
10	(K) THE PRETRIAL SUPERVISION OUTCOME; AND
11	(L) THE RESULTS OF ANY ADDITIONAL ASSESSMENTS USED IN
12	ORDER TO PROVIDE ADDITIONAL INFORMATION TO THE COURT.
13	(V) UPON REQUEST BY THE DIVISION OF CRIMINAL JUSTICE IN THE
14	DEPARTMENT OF PUBLIC SAFETY, THE STATE COURT ADMINISTRATOR
15	SHALL PROVIDE ANY AVAILABLE INFORMATION NECESSARY TO EVALUATE
16	AN APPROVED RISK ASSESSMENT PURSUANT TO THIS SECTION.
17	(c) THE STATE COURT ADMINISTRATOR SHALL PROVIDE TECHNICAL
18	ASSISTANCE TO LOCAL PRETRIAL SERVICES PROGRAM STAKEHOLDERS TO
19	INCLUDE TRAINING, EDUCATION, INFORMATIONAL MATERIALS, AND TOOLS
20	TO TRACK OUTCOMES AND FIDELITY TO BEST PRACTICES. THE STATE
21	COURT ADMINISTRATOR SHALL COLLECT, ANALYZE, AND REPORT
22	CENTRALIZED DATA TO IDENTIFY PRETRIAL RELEASE SERVICES TRENDS
23	AND OUTCOMES THROUGHOUT THE STATE.
24	(d) THE STATE COURT ADMINISTRATOR SHALL ALLOCATE MONEY
25	FROM THE PRETRIAL SERVICES CASH FUND ESTABLISHED IN SECTION
26	16-4-106.5. The state court administrator shall develop and
27	MAINTAIN AN ANNUAL FORMULA FUNDING MODEL TO EQUITABLY AND

-26- 1226

2	FUND AMONG COUNTIES THAT REQUEST MONEY FOR PRETRIAL SERVICES.
3	COUNTIES WITHOUT PRETRIAL SERVICES PROGRAMS AS OF JULY 1, 2019,
4	MUST BE THE HIGHEST PRIORITY FOR ALLOCATIONS FROM THE PRETRIAL
5	SERVICES CASH FUND.
6	(e) THE STATE COURT ADMINISTRATOR SHALL ESTABLISH
7	ADMINISTRATIVE REPORTING PROCEDURES TO BE USED BY PRETRIAL
8	SERVICES PROGRAMS. THE STATE COURT ADMINISTRATOR SHALL USE
9	PRETRIAL SERVICES PROGRAM REPORTS TO ENSURE:
10	(I) EACH PRETRIAL SERVICES PROGRAM'S USE OF MONEY IS
11	CONSISTENT WITH THE GENERAL ASSEMBLY'S INTENT AS SET FORTH IN
12	SECTION 16-4-106.5; AND
13	(II) THE JUDICIAL DEPARTMENT MEETS ITS REPORTING
14	REQUIREMENTS AS SET FORTH IN SECTION 16-4-106 (5) AND (6).
15	
16	SECTION 12. In Colorado Revised Statutes, 16-4-111, amend
17	(3) as follows:
18	16-4-111. Disposition of security deposits upon forfeiture or
19	termination of bond. (3) When the defendant has been released upon
20	deposit of cash or property, upon an unsecured personal recognizance
21	bond with a monetary condition pursuant to section 16-4-104, (1)(a) or
22	(1)(b), or upon a surety bond secured by property, if the defendant fails
23	to appear in accordance with the primary condition of the bond, the court
24	shall declare a forfeiture. Notice of the order of forfeiture shall be mailed
25	by the court to the defendant, all sureties, and all depositors or assignees
26	of any deposits of cash or property if such sureties, depositors, or
27	assignees have direct contact with the court, at their last-known addresses.

OBJECTIVELY ALLOCATE AND DISTRIBUTE THE PRETRIAL SERVICES CASH

1

-27- 1226

1	Such notice shall be sent within fourteen days after the entry of the order
2	of forfeiture. If the defendant does not appear and surrender to the court
3	having jurisdiction within thirty-five days from the date of the forfeiture
4	or within that period satisfy the court that appearance and surrender by
5	the defendant is impossible and without fault by such defendant, the court
6	may enter judgment for the state against the defendant for the amount of
7	the bond and costs of the court proceedings. Any cash deposits made with
8	the clerk of the court shall be applied to the payment of costs. If any
9	amount of such cash deposit remains after the payment of costs, it shall
10	be applied to payment of the judgment.
11	SECTION 13. In Colorado Revised Statutes, 16-4-203, amend
12	(4) as follows:
13	16-4-203. Appeal bond hearing - order. (4) Upon written
14	motion of the state or the defendant, the sentencing court may increase or
15	reduce the amount of appeal bond, alter the security for or conditions of
16	the appeal bond, or revoke the appeal bond. Notice of hearing on the
17	motion shall be given in the manner provided in section 16-4-107
18	SECTION 16-4-109.
19	<b>SECTION 14.</b> In Colorado Revised Statutes, 16-8.5-105, amend
20	(1)(c) as follows:
21	16-8.5-105. Evaluations and report. (1) (c) The court, when
22	setting bond pursuant to section 16-4-103 SECTION 16-4-104, if the
23	defendant is eligible for bond, and after receiving any information
24	pursuant to section 16-4-106, shall not consider the need for the
25	defendant to receive an evaluation pursuant to this article ARTICLE 8.5.
26	SECTION 15. In Colorado Revised Statutes, 19-2-509, amend
27	(4)(a) as follows:

-28-

1	<b>19-2-509. Bail.</b> (4) (a) In determining the type of bond and
2	conditions of release for the juvenile, the judge or magistrate fixing the
3	same shall consider the criteria set forth in section 16-4-103, C.R.S.
4	SECTION 16-4-104.
5	SECTION 16. Safety clause. The general assembly hereby finds,
5	determines, and declares that this act is necessary for the immediate
7	preservation of the public peace, health, and safety.

-29- 1226