



Legislative
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FISCAL NOTE

Drafting Number: LLS 20-1307 **Date:** June 5, 2020
Prime Sponsors: Rep. Herod; Sullivan **Bill Status:** House Finance
 Sen. Pettersen; Rodriguez **Fiscal Analyst:** Jeff Stupak | 303-866-5834
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Bill Topic: **WHISTLEBLOWER PROTECTION PUBLIC HEALTH EMERGENCIES**

- Summary of Fiscal Impact:**
- State Revenue
 - State Expenditure
 - State Transfer
 - TABOR Refund
 - Local Government
 - Statutory Public Entity

The bill prohibits a principal from taking adverse action against a worker who raises concerns about workplace health and safety practices related to a public health emergency. The bill includes multiple avenues through which a worker may seek relief for a violation of the bill. The bill will increase state expenditures beginning in FY 2020-21.

Appropriation Summary: In FY 2020-21, the bill requires an appropriation of \$270,153 to the Department of Labor and Employment.

Fiscal Note Status: This fiscal note reflects the introduced bill.

**Table 1
State Fiscal Impacts Under HB 20-1415**

	FY 2020-21	FY 2021-22
Revenue	-	-
Expenditures		
Cash Funds	\$270,153	\$251,553
Centrally Appropriated	\$41,506	\$41,506
Total	\$311,659	\$293,059
Total FTE	2.8 FTE	2.8 FTE
Transfers	-	-
TABOR Refund	-	-

Summary of Legislation

The bill prohibits a principal, including an employer, certain labor contractors, public employers, and entities that rely on independent contractors for a specified percentage of their workforce, from discriminating, retaliating, or taking adverse action against any worker who:

- raises concerns about workplace health and safety practices or hazards related to a public health emergency to the principal, the principal's agent, other workers, a government agency, or the public if the workplace health and safety practices fail to meet guidelines established by a federal, state, or local public health agency with jurisdiction over the workplace; or
- voluntarily wears personal protective equipment, such as a mask, faceguard, or gloves, in their workplace.

A worker may seek relief for a violation of the bill by:

- filing a complaint with the Division of Labor Standards and Statistics in the Department of Labor and Employment (CDLE);
- bringing an action in district court, after exhausting administrative remedies; or
- bringing a whistleblower action in the name of the state in district court, after exhausting administrative remedies.

State Revenue

The bill may increase state cash fund revenue from penalties. In addition, to the extent the bill increases civil case filings, state revenue will increase.

State Expenditures

In FY 2020-21, the bill will increase state cash fund expenditures by \$311,659 and 2.8 FTE, and by \$293,059 and 2.8 FTE in FY 2021-22 and in subsequent years, from the Employment Support Cash Fund as shown in Table 2 and discussed below.

**Table 2
Expenditures Under HB 20-1415**

	FY 2020-21	FY 2021-22
Department of Labor and Employment		
Personal Services	\$183,368	\$183,368
Operating Expenses	\$3,375	\$3,375
Capital Outlay Costs	\$18,600	-
Legal Services	\$63,960	\$63,960
Salesforce Licenses	\$850	\$850
Centrally Appropriated Costs*	\$41,506	\$41,506
FTE – Personal Services	2.5 FTE	2.5 FTE
FTE – Legal Services	0.3 FTE	0.3 FTE
Total Cost	\$311,659	\$293,059
Total FTE	2.8 FTE	2.8 FTE

* Centrally appropriated costs are not included in the bill's appropriation.

Department of Labor and Employment. Beginning in FY 2020-21, state cash fund expenditures in the CDLE will increase in order to implement the bill and to investigate complaints related to the bill.

Personal services. Beginning in FY 2020-21, the CDLE will hire the following 2.5 FTE to implement this bill:

- 1.5 FTE compliance investigator to review and investigate complaints;
- 0.5 FTE administrative law judge to help address complaints using experience with labor case law; and
- 0.5 FTE program assistant to perform administrative work and support other staff in implementing the bill.

Legal services. Beginning in FY 2020-21, the Department of Law will provide 600 hours in legal services to the CDLE. The Department of Law will advise and represent the CDLE in the administration of this bill. To provide legal services, the Department of Law requires reappropriated funds and 0.3 FTE in the first year and future years

Department of Law. The Department of Law may also provide legal services to other state agencies regarding the bill, however this is dependent on whether complaints are filed against any state agencies for violating this bill. If significant legal services are required by other state agencies, this fiscal note assumes that appropriations for legal services will be requested through the annual budget process.

Judicial Department. The Judicial Department may see an increase in civil case filings as a result of this bill. However, the increase is expected to be minimal. If a larger than expected increase occurs, the fiscal note assumes any additional costs will be addressed through the annual budget process.

Department of Personnel and Administration. The bill will have an indeterminate effect on the Liability Fund within the Risk Management Program in the Department of Personnel and Administration (DPA). If there are a significant number of whistle blower claims that require remuneration, the DPA may need to seek additional funds through the annual budget process for the Liability Fund.

Centrally appropriated costs. Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. These costs, which include employee insurance and supplemental employee retirement payments, are estimated to be \$41,506 in FY 2020-21 and \$41,506 in FY 2021-22.

Local Government

The bill could result in additional expenditures for local governments beginning in FY 2020-21, if local governments see more litigation as a result of the bill. However, this fiscal note assumes that most local governments will follow the law, and any such increase in expenditures will be minimal.

Effective Date

The bill takes effect upon signature of the Governor, or upon becoming law without his signature.

State Appropriations

In FY 2020-21, the bill requires an appropriation of \$270,153 to the Department of Labor and Employment from the Employment Support Cash Fund.

State and Local Government Contacts

Counties	District Attorneys	Information Technology
Judicial	Labor	Law
Municipalities	Personnel	