First Regular Session Seventy-third General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 21-0892.01 Esther van Mourik x4215

HOUSE BILL 21-1327

HOUSE SPONSORSHIP

Ortiz and Van Winkle,

SENATE SPONSORSHIP

Kolker and Woodward,

House Committees

Senate Committees

Finance Appropriations

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A BILL FOR AN ACT	
CONCERNING THE AUTHORITY OF A PASS-THROUGH BUSINESS ENT	ГІТҰ
TO ELECT TO PAY STATE INCOME TAXES AT THE ENTITY LEV	VEL

103 AND, IN CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Bill Summary

A RILL FOR AN ACT

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The 2017 federal "Tax Cuts and Jobs Act" placed a cap of \$10,000 on the amount of state and local taxes paid that an individual can deduct on their federal taxes. This limitation did not apply to C corporations. Consequently, businesses organized as pass-through entities like S corporations and partnerships pay increased taxes on business profits

compared to C corporations because pass-through entities pay taxes on business profits at the individual (partner or shareholder) level.

For income tax years commencing on or after January 1, 2022, the bill allows pass-through entities to elect to pay their state income tax at the entity level so that the pass-through entity can claim an unlimited deduction at the federal level of state and local taxes paid.

While this reduces federal taxable income for the pass-through entity, it does not reduce Colorado taxable income because, under current law, the individual and the partnership are required to add back any state and local taxes deducted at the federal level.

Be it enacted by the General Assembly of the State of Colorado:

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2 **SECTION 1.** In Colorado Revised Statutes, **add** subpart 3 to part 3 3 of article 22 of title 39 as follows: 4 SUBPART 3 5 SALT PARITY ACT 6 **39-22-340. Short title - citation.** THIS SUBPART 3 IS COMPRISED 7 OF SECTIONS 39-22-340 TO 39-22-346 AND MAY BE CITED AS SUBPART 3. 8 THIS SUBPART 3 SHALL BE KNOWN AND MAY BE CITED AS THE "SALT 9 PARITY ACT". 10 **39-22-341.** Legislative declaration. THE GENERAL ASSEMBLY 11 HEREBY FINDS AND DECLARES THAT THE DEDUCTIBILITY OF STATE INCOME 12 TAXES SHOULD BE THE SAME FOR C CORPORATIONS, S CORPORATIONS, 13 AND PARTNERSHIPS. 14 **39-22-342. Definitions.** AS USED IN THIS SUBPART 3, UNLESS THE 15 CONTEXT OTHERWISE REQUIRES: 16 (1) "ELECTING PASS-THROUGH ENTITY" MEANS, WITH RESPECT TO 17 A TAXABLE PERIOD, AN S CORPORATION OR PARTNERSHIP THAT HAS MADE 18 THE ELECTION UNDER SECTION 39-22-343 WITH RESPECT TO THE TAXABLE 19 PERIOD. (2) "ELECTING PASS-THROUGH ENTITY OWNER" MEANS, WITH 20

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1	$\label{eq:respect} \textbf{RESPECT TO AN S CORPORATION, A SHAREHOLDER OF THE S CORPORATION}$
2	AND, WITH RESPECT TO A PARTNERSHIP, A PARTNER IN THE PARTNERSHIP;
3	EXCEPT THAT A PARTNER DOES NOT INCLUDE A C CORPORATION THAT IS
4	UNITARY WITH THE PARTNERSHIP.
5	(3) "INCOME ATTRIBUTABLE TO THE STATE" MEANS, WITH RESPECT
6	TO AN S CORPORATION, THE PORTION OF THE ITEMS OF INCOME, GAIN,
7	Loss, or deduction of the S corporation apportioned or
8	ALLOCATED TO THIS STATE IN ACCORDANCE WITH THE PROVISIONS OF
9	SECTION 39-22-321 (1) AND (2), AND, WITH RESPECT TO A PARTNERSHIP,
10	THE PORTION OF THE INCOME, GAIN, LOSS, DEDUCTION, OR CREDIT OF THE
11	PARTNERSHIP DERIVED FROM SOURCES WITHIN COLORADO DETERMINED
12	IN ACCORDANCE WITH THE PROVISIONS OF SECTION 39-22-203.
13	(4) "INCOME NOT ATTRIBUTABLE TO THE STATE" MEANS ALL ITEMS
14	OF INCOME, GAIN, LOSS, OR DEDUCTION OF AN ELECTING PASS-THROUGH
15	ENTITY OTHER THAN INCOME ATTRIBUTABLE TO THE STATE.
16	(5) "RESIDENT ELECTING PASS-THROUGH ENTITY OWNER" MEANS
17	AN ELECTING PASS-THROUGH ENTITY OWNER THAT IS A RESIDENT OF
18	Colorado as defined in section $39-22-103$ (6), (7), (8), (9), and (10).
19	(6) "TAXABLE PERIOD" MEANS ANY TAXABLE YEAR OR PORTION OF
20	A TAXABLE YEAR DURING WHICH A CORPORATION IS AN S CORPORATION
21	OR A NONCORPORATE ENTITY IS A PARTNERSHIP.
22	39-22-343. Election. Notwithstanding sections 39-22-201,
23	39-22-302, AND 39-22-322, FOR INCOME TAX YEARS COMMENCING ON OR
24	AFTER JANUARY 1, 2022, AN S CORPORATION OR PARTNERSHIP MAY
25	ANNUALLY ELECT TO BE SUBJECT TO TAX AT THE ENTITY LEVEL FOR THE
26	TAXABLE PERIOD. THE S CORPORATION OR PARTNERSHIP SHALL MAKE THE
27	ELECTION ON THE RETURN FILED BY SUCH S CORPORATION OR

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1	PARTNERSHIP UNDER SECTION 39-22-001. THE FILING OF SUCH RETURN IS
2	BINDING ON ALL ELECTING PASS-THROUGH ENTITY OWNERS.
3	39-22-344. Imposition of tax. (1) WITH RESPECT TO ANY
4	TAXABLE PERIOD FOR WHICH IT HAS MADE THE ELECTION UNDER SECTION
5	39-22-343, AN ELECTING PASS-THROUGH ENTITY IS SUBJECT TO A TAX IN
6	AN AMOUNT EQUAL TO FOUR AND FIFTY-FIVE ONE-HUNDREDTHS PERCENT
7	OF THE SUM OF THE FOLLOWING, ALL AS DETERMINED PURSUANT TO
8	SECTIONS 39-22-202, 39-22-203, 39-22-322, AND 39-22-323:
9	(a) Each electing pass-through entity owner's prorata or
10	DISTRIBUTIVE SHARE OF THE ELECTING PASS-THROUGH ENTITY'S INCOME
11	ATTRIBUTABLE TO THE STATE; AND
12	(b) EACH RESIDENT ELECTING PASS-THROUGH ENTITY OWNER'S
13	PRO RATA OR DISTRIBUTIVE SHARE OF THE ELECTING PASS-THROUGH
14	ENTITY'S INCOME NOT ATTRIBUTABLE TO THE STATE.
15	(2) AN ELECTING PASS-THROUGH ENTITY IS TREATED AS A
16	CORPORATION UNDER SECTION 39-22-606 WITH RESPECT TO THE TAX
17	IMPOSED UNDER THIS SUBPART 3; EXCEPT THAT SECTION 39-22-606
18	$(5)(c)(I)\ \text{does not apply during the first taxable period for which}$
19	THIS SUBPART 3 IS APPLICABLE.
20	(3) ANY CREDIT ALLOWED PURSUANT TO THIS ARTICLE 22 THAT IS
21	ATTRIBUTABLE TO THE ACTIVITIES OF AN ELECTING PASS-THROUGH ENTITY
22	IN THE TAXABLE YEAR SHALL BE CLAIMED BY THE ENTITY AND NOT
23	PASSED THROUGH TO OR CLAIMED BY THE ELECTING PASS-THROUGH
24	ENTITY OWNER. NOTWITHSTANDING ANY SECTION TO THE CONTRARY IN
25	THIS ARTICLE 22, ANY EXCESS INCOME TAX CREDIT, NET OPERATING LOSS,
26	OR OTHER MODIFICATION MAY BE CARRIED FORWARD ON THE ELECTING
27	PASS-THROUGH ENTITY'S RETURN BUT MAY ONLY BE UTILIZED IN A YEAR

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1	IN WHICH THE ELECTING PASS-THROUGH ENTITY HAS MADE THE ELECTION
2	ALLOWED IN SECTION 39-22-343; EXCEPT THAT ANY LIMITATION SPECIFIED
3	IN THE SPECIFIC SECTION FOR AN INCOME TAX CREDIT, THE NET OPERATING
4	LOSS, OR ANY OTHER MODIFICATION SHALL APPLY TO THE ELECTING
5	PASS-THROUGH ENTITY.
6	(4) THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF REVENUE
7	$\ \text{MAY PROMULGATE RULES IN ACCORDANCE WITH ARTICLE 4 OF TITLE 24 TO}$
8	REQUIRE OR PERMIT AN ELECTING PASS-THROUGH ENTITY TO MAKE
9	RETURNS, SET FORTH INFORMATION, OR FURNISH COPIES OF INFORMATION
10	AS REQUIRED IN SECTION $39-22-601$ (2.5)(a) THROUGH (2.5)(c) AND (5)(a)
11	THROUGH $(5)(c)$ AS IS NECESSARY TO EXECUTE THE PROVISIONS OF THIS
12	SUBPART 3. NOTWITHSTANDING THE SPECIFICITY OF THE FOREGOING, THE
13	EXECUTIVE DIRECTOR MAY PROMULGATE SUCH OTHER RULES AS ARE, IN
14	THE EXECUTIVE DIRECTOR'S VIEW, NECESSARY OR EXPEDIENT IN
15	ENFORCING THE PROVISIONS OF THIS SUBPART 3.
16	(5) The provisions of sections 39-22-601 (2.5)(d) through
17	(2.5)(i) and $(5)(d)$ through $(5)(i)$ are not applicable to an electing
18	PASS-THROUGH ENTITY.
19	(6) The provisions of article 21 of this title 39 regarding
20	THE COLLECTION, ADMINISTRATION, AND ENFORCEMENT OF TAX IS
21	APPLICABLE TO THE TAX DUE UNDER THIS SECTION, AND,
22	NOTWITHSTANDING THE PROVISIONS OF SECTIONS 39-22-201, 39-22-302,
23	AND 39-22-322, AN ELECTING PASS-THROUGH ENTITY IS A TAXPAYER.
24	39-22-345. Owner exclusion. (1) NOTWITHSTANDING SECTIONS
25	39-22-201 and $39-22-322$, and as provided in $39-22-104$ (4)(z) and
26	39-22-304 (3)(p), ELECTING PASS-THROUGH ENTITY OWNERS SHALL NOT
27	BE LIABLE FOR THE TAX AND THE ALTERNATIVE MINIMUM TAX UNDER THIS

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1	ARTICLE 22 IN THEIR SEPARATE OR INDIVIDUAL CAPACITIES, AND THE
2	ELECTING PASS-THROUGH ENTITY'S INCOME ATTRIBUTABLE TO THE STATE
3	AND THE INCOME NOT ATTRIBUTABLE TO THE STATE IS NOT TAKEN INTO
4	ACCOUNT BY THE ELECTING PASS-THROUGH ENTITY OWNERS.
5	(2) NOTWITHSTANDING THE PROVISIONS OF THIS SUBPART 3 AND
6	SECTIONS 39-22-104 (4)(z) AND 39-22-304 (3)(p), THE BASIS IN THE
7	HANDS OF AN ELECTING PASS-THROUGH ENTITY OWNER IN THE INTEREST
8	IN THE PARTNERSHIP OR THE STOCK OR INDEBTEDNESS IN THE S
9	CORPORATION IS DETERMINED AS IF THE ELECTION UNDER SECTION
10	39-22-343 had not been made.
11	39-22-346. Credit for tax paid in other states. AN ELECTING
12	PASS-THROUGH ENTITY IS ENTITLED TO THE CREDIT UNDER SECTION
13	39-22-108, and subject to the limitations of section 39-22-108, for
14	TAXES PAID TO OTHER STATES WITH RESPECT TO THE ELECTING
15	PASS-THROUGH ENTITY'S INCOME NOT ATTRIBUTABLE TO THIS STATE THAT
16	IS SUBJECT TO TAXATION PURSUANT TO SECTION 39-22-344 WHETHER THE
17	TAX WAS PAID BY THE ELECTING PASS-THROUGH ENTITY ITSELF OR BY THE
18	ELECTING PASS-THROUGH ENTITY OWNERS. THE RESIDENT ELECTING
19	PASS-THROUGH ENTITY OWNERS ARE NOT ENTITLED TO ANY CREDIT UNDER
20	SECTION 39-22-108 WITH RESPECT TO INCOME OF THE ELECTING
21	PASS-THROUGH ENTITY.
22	SECTION 2. In Colorado Revised Statutes, 39-22-104, add
23	(3)(p) and $(4)(z)$ as follows:
24	39-22-104. Income tax imposed on individuals, estates, and
25	trusts - single rate - legislative declaration - definitions - repeal.
26	(3) There shall be added to the federal taxable income:
27	(p) NOTWITHSTANDING SUBSECTION (3)(o) OF THIS SECTION, FOR

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1	INCOME TAX YEARS COMMENCING ON OR AFTER JANUARY 1, 2022, AN
2	AMOUNT EQUAL TO THE DEDUCTION TAKEN UNDER SECTION 199A OF THE
3	INTERNAL REVENUE CODE, EXCEPT TO THE EXTENT THE DEDUCTION IS
4	OTHERWISE DISALLOWED UNDER SECTION 265 OF THE INTERNAL REVENUE
5	CODE, FOR AN ELECTING PASS-THROUGH ENTITY OWNER OF AN ELECTING
6	PASS-THROUGH ENTITY, AS SUCH TERMS ARE DEFINED IN SECTION
7	39-21-342, THAT MAKES THE ELECTION ALLOWED IN SUBPART 3 OF PART
8	3 OF THIS ARTICLE 22.
9	(4) There shall be subtracted from federal taxable income:
10	(z) FOR INCOME TAX YEARS COMMENCING ON OR AFTER JANUARY
11	1, 2022, AN AMOUNT EQUAL TO THE ELECTING PASS-THROUGH ENTITY
12	OWNER'S DISTRIBUTIVE SHARE OF THE ELECTING PASS-THROUGH ENTITY'S
13	INCOME ATTRIBUTABLE TO THE STATE THAT IS TAXED PURSUANT TO THE
14	PROVISIONS OF SUBPART 3 OF PART 3 OF THIS ARTICLE 22 AND INCOME NOT
15	ATTRIBUTABLE TO THE STATE THAT IS TAXED PURSUANT TO THE
16	PROVISIONS OF SUBPART 3 OF PART 3 OF THIS ARTICLE 22.
17	SECTION 3. In Colorado Revised Statutes, 39-22-304, add
18	(3)(p) as follows:
19	39-22-304. Net income of corporation - legislative declaration
20	- definitions - repeal. (3) There shall be subtracted from federal taxable
21	income:
22	(p) FOR INCOME TAX YEARS COMMENCING ON OR AFTER JANUARY
23	1, 2022, AN AMOUNT EQUAL TO THE ELECTING PASS-THROUGH ENTITY
24	OWNER'S DISTRIBUTIVE SHARE OF THE ELECTING PASS-THROUGH ENTITY'S
25	INCOME ATTRIBUTABLE TO THE STATE THAT IS TAXED PURSUANT TO THE
26	PROVISIONS OF SUBPART 3 OF PART 3 OF THIS ARTICLE 22 AND INCOME NOT
27	ATTRIBUTABLE TO THE STATE THAT IS TAXED PURSUANT TO THE

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1	PROVISIONS OF SUBPART 3 OF PART 3 OF THIS ARTICLE 22.
2	SECTION 4. In Colorado Revised Statutes, 39-22-601, add
3	(1)(a)(IV) as follows:
4	39-22-601. Returns. (1) (a) (IV) FOR PURPOSES OF THIS
5	SUBSECTION (1)(a), A NONRESIDENT INDIVIDUAL WHOSE ONLY SOURCE OF
6	INCOME FROM THIS STATE IS INCOME FROM AN ELECTING PASS-THROUGH
7	ENTITY UNDER SUBPART 3 OF PART 3 OF THIS ARTICLE 22 NEED NOT FILE
8	A RETURN.
9	SECTION 5. Appropriation. (1) For the 2021-22 state fiscal
10	year, \$432,578 is appropriated to the department of revenue. This
11	appropriation is from the general fund. To implement this act, the
12	department may use this appropriation as follows:
13	(a) \$1,600 for use by the executive director's office for personal
14	services related to administration and support;
15	(b) \$239,607 for use by the taxation business group for personal
16	services related to taxation services, which amount is based on an
17	assumption that the group will require an additional 2.8 FTE;
18	(c) \$22,650 for use by the taxation business group for operating
19	expenses related to taxation services;
20	(d) \$66,375 for tax administration IT system (GenTax) support;
21	and
22	(e) \$102,346 for the purchase of document management services.
23	(2) For the 2021-22 state fiscal year, \$102,346 is appropriated to
24	the department of personnel. This appropriation is from reappropriated
25	funds received from the department of revenue under subsection (1)(e) of
26	this section. To implement this act, the department of personnel may use
27	this appropriation to provide document management services for the

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- department of revenue.
- 2 **SECTION 6. Safety clause.** The general assembly hereby finds,
- determines, and declares that this act is necessary for the immediate
- 4 preservation of the public peace, health, or safety.

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