First Regular Session Seventy-third General Assembly STATE OF COLORADO

REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 21-0315.02 Alana Rosen x2606

SENATE BILL 21-174

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A BILL FOR AN ACT CONCERNING ADOPTION OF WRITTEN POLICIES BY LAW ENFORCEMENT

102 AGENCIES FOR CONSTITUTIONALLY REQUIRED PEACE OFFICER 103 CREDIBILITY DISCLOSURE NOTIFICATIONS, AND, IN CONNECTION

104 THEREWITH, MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill requires a law enforcement agency to provide a credibility disclosure notification to a district attorney's office if a peace officer's credibility is called into question by an internal investigation, an SENATE Reading Unamended May 19, 2021

allegation, or a sustained finding. The bill outlines conduct that a law enforcement agency shall report to a district attorney's office. The law enforcement agency shall also provide the credibility disclosure notification to the involved peace officer at least 7 calendar days prior to sending the credibility disclosure notification to the district attorney's office, except under specific circumstances.

The bill requires a district attorney's office to adopt written policies and procedures for receiving and maintaining credibility disclosure notification records (records) concerning peace officers. A district attorney's office shall determine whether a record must be created based on a law enforcement agency's credibility disclosure notification. The policies and procedures must include a process to notify defense attorneys or defendants of a record pursuant to rule 16 of the Colorado rules of criminal procedure, as well as a process to remove a record found to be inaccurate or false by the court or the relevant law enforcement agency.

I	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add part 5 to article
3	2.5 of title 16 as follows:
4	PART 5
5	PEACE OFFICER CREDIBILITY
6	DISCLOSURE NOTIFICATIONS
7	16-2.5-501. Definitions. As used in this section, unless the
8	CONTEXT OTHERWISE REQUIRES:
9	(1) "CREDIBILITY DISCLOSURE NOTIFICATION" MEANS THE
10	NOTIFICATION DESCRIBED IN SECTION 16-2.5-502 (2)(c).
11	(2) "LAW ENFORCEMENT AGENCY" MEANS A STATE OR LOCAL
12	AGENCY THAT EMPLOYS PEACE OFFICERS.
13	(3) "PEACE OFFICER" MEANS A PEACE OFFICER AS DEFINED IN
14	SECTION 24-31-901 (3) AND INCLUDES AN OFFICER, RESERVE, VOLUNTEER,
15	OR EMPLOYEE WHO PERFORMS A LAW ENFORCEMENT FUNCTION.
16	16-2.5-502. Peace officer credibility disclosures - policies and
17	procedures. (1) On or before January 1, 2022, each law

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1	ENFORCEMENT AGENCY AND DISTRICT ATTORNEY'S OFFICE SHALL ADOPT
2	AND IMPLEMENT WRITTEN POLICIES AND PROCEDURES CONSISTENT WITH
3	THE STATEWIDE MODEL FOR PEACE OFFICER CREDIBILITY DISCLOSURE
4	NOTIFICATIONS CREATED AND RECOMMENDED BY THE PEACE OFFICER
5	CREDIBILITY DISCLOSURE NOTIFICATION COMMITTEE ESTABLISHED IN
6	SUBSECTION (2)(a) OF THIS SECTION.
7	(2) (a) There is hereby created the peace officer
8	CREDIBILITY DISCLOSURE NOTIFICATION COMMITTEE. THE PEACE OFFICER
9	CREDIBILITY DISCLOSURE NOTIFICATION COMMITTEE MUST BE COMPRISED
10	OF THE FOLLOWING MEMBERS AS APPOINTED BY THEIR RESPECTIVE
11	ORGANIZATIONS:
12	(I) A REPRESENTATIVE OF THE COLORADO DISTRICT ATTORNEYS'
13	COUNCIL;
14	(II) A REPRESENTATIVE FROM AN ORGANIZATION REPRESENTING
15	POLICE OFFICERS;
16	(III) A REPRESENTATIVE FROM AN ORGANIZATION REPRESENTING
17	THE CHIEFS OF POLICE;
18	(IV) A REPRESENTATIVE FROM AN ORGANIZATION REPRESENTING
19	THE COUNTY SHERIFFS;
20	(V) A COUNTY ATTORNEY DESIGNATED BY AN ORGANIZATION
21	REPRESENTING COUNTIES; AND
22	(VI) A CITY ATTORNEY DESIGNATED BY AN ORGANIZATION
23	REPRESENTING MUNICIPALITIES.
24	(b) The peace officer credibility disclosure notification
25	COMMITTEE MUST BE CO-CHAIRED BY THE REPRESENTATIVE FROM THE
26	COLORADO DISTRICT ATTORNEYS' COUNCIL AND THE REPRESENTATIVE
27	FROM THE ORGANIZATION REPRESENTING PEACE OFFICERS. THE CO-CHAIRS

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1	OF THE COMMITTEE SHALL SET THE DATES, TIMES, AND PROCEDURES FOR
2	THE COMMITTEE MEETINGS AS DEEMED NECESSARY TO MEET THE
3	REQUIREMENTS OF THIS SECTION. THE PEACE OFFICER CREDIBILITY
4	DISCLOSURE NOTIFICATION COMMITTEE SHALL CREATE A STATEWIDE
5	MODEL FOR PEACE OFFICER CREDIBILITY DISCLOSURE NOTIFICATIONS BY
6	<u>DECEMBER 1, 2021.</u>
7	(c) The statewide model for peace officer credibility
8	DISCLOSURE NOTIFICATION POLICIES AND PROCEDURES MUST INCLUDE,
9	BUT NEED NOT BE LIMITED TO:
10	(I) A PROMPT NOTIFICATION FROM A LAW ENFORCEMENT AGENCY
11	TO THE DISTRICT ATTORNEY OF ANY SUSTAINED FINDING THAT A PEACE
12	OFFICER HAS:
13	(A) Knowingly made an untruthful statement concerning
14	A MATERIAL FACT, KNOWINGLY OMITTED A MATERIAL FACT IN AN OFFICIAL
15	CRIMINAL JUSTICE RECORD, OR KNOWINGLY OMITTED A MATERIAL FACT
16	WHILE TESTIFYING UNDER OATH OR DURING AN INTERNAL AFFAIRS
17	INVESTIGATION OR ADMINISTRATIVE INVESTIGATION AND DISCIPLINARY
18	PROCESS;
19	(B) DEMONSTRATED A PATTERN OF BIAS BASED ON RACE,
20	RELIGION, ETHNICITY, GENDER, SEXUAL ORIENTATION, AGE, DISABILITY,
21	NATIONAL ORIGIN, OR ANY OTHER PROTECTED CLASS;
22	(C) BEEN CONVICTED OF ANY FELONY, ANY CRIME INVOLVING
23	DISHONESTY, OR BEEN CHARGED IN A CRIMINAL PROCEEDING WITH ANY
24	FELONY OR ANY CRIME INVOLVING DISHONESTY OR VIOLATED ANY POLICY
25	OF THE LAW ENFORCEMENT AGENCY REGARDING DISHONESTY;
26	(D) VIOLATED THE CONSTITUTIONAL OR STATUTORY RIGHTS OF
27	ANY OTHER PERSON; OR

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I	(E) I AMPERED WITH OR FABRICATED EVIDENCE.
2	(II) A LAW ENFORCEMENT AGENCY'S OBLIGATION TO NOTIFY THE
3	DISTRICT ATTORNEY'S OFFICE IN THE LAW ENFORCEMENT AGENCY'S
4	JURISDICTION WHEN:
5	(A) A PEACE OFFICER IS A POTENTIAL WITNESS IN A PENDING
6	CRIMINAL PROSECUTION IN WHICH A CRIMINAL DEFENDANT HAS BEEN
7	FORMALLY CHARGED;
8	(B) THE PEACE OFFICER IS UNDER A CONCURRENT CRIMINAL OR
9	ADMINISTRATIVE INVESTIGATION REGARDING AN ALLEGATION RELATED
10	TO THE PEACE OFFICER'S INVOLVEMENT IN THE DEFENDANT'S PENDING
11	<u>CRIMINAL CASE; AND</u>
12	(C) THE RESULT OF THE CONCURRENT CRIMINAL OR
13	ADMINISTRATIVE INVESTIGATION, IF SUSTAINED, WOULD REQUIRE
14	<u>DISCLOSURE.</u>
15	(III) A PROCESS FOR A LAW ENFORCEMENT AGENCY TO PROMPTLY
16	NOTIFY THE DISTRICT ATTORNEY OF SUCH A FINDING; AND
17	(IV) A PROCESS TO REMOVE A PEACE OFFICER'S CREDIBILITY
18	DISCLOSURE NOTIFICATION FROM THE DISTRICT ATTORNEY'S CREDIBILITY
19	DISCLOSURE NOTIFICATION RECORD IF APPROPRIATE AND LAWFUL.
20	
21	(d) (I) THE STATEWIDE MODEL FOR PEACE OFFICER CREDIBILITY
22	DISCLOSURE NOTIFICATIONS ESTABLISHED IN SUBSECTION (2)(c) OF THIS
23	SECTION MUST REQUIRE THAT A LAW ENFORCEMENT AGENCY SHALL
24	INCLUDE IN THE CREDIBILITY DISCLOSURE NOTIFICATION:
25	(A) THE NAME OF THE PEACE OFFICER;
26	(B) THE NAME OF THE LAW ENFORCEMENT AGENCY THAT EMPLOYS
27	OR EMPLOYED THE PEACE OFFICER AT THE TIME OF THE INVESTIGATION OR

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1	SUSTAINED FINDING DESCRIBED IN SUBSECTION $(2)(c)(1)$ OF THIS SECTION
2	OR AN INVESTIGATION DESCRIBED IN SUBSECTION (2)(c)(II) OF THIS
3	SECTION;
4	(C) THE FOLLOWING STATEMENT: "THIS NOTIFICATION IS TO
5	INFORM YOU THAT THERE $\underline{\text{IS}}$ INFORMATION IN THE LAW ENFORCEMENT
6	AGENCY'S POSSESSION REGARDING [NAME OF PEACE OFFICER] THAT MAY
7	AFFECT THE PEACE OFFICER'S CREDIBILITY IN COURT."
8	(D) THE APPLICABLE STATUTORY PROVISION IDENTIFYING THE
9	BASIS FOR THE CREDIBILITY DISCLOSURE NOTIFICATION AS SET FORTH IN
10	SUBSECTIONS (2)(c)(I)(A) THROUGH (2)(c)(I)(E) OF THIS SECTION.
11	(II) THE STATEWIDE MODEL FOR PEACE OFFICER CREDIBILITY
12	DISCLOSURE NOTIFICATIONS MUST PROVIDE A PROCESS TO NOTIFY THE
13	INVOLVED PEACE OFFICER AT LEAST SEVEN CALENDAR DAYS PRIOR TO
14	SENDING THE CREDIBILITY DISCLOSURE NOTIFICATION TO THE DISTRICT
15	ATTORNEY'S OFFICE, IF PRACTICABLE.
16	(3) On or before <u>February</u> 1, 2022, each district
17	ATTORNEY SHALL MAKE AVAILABLE TO THE PUBLIC THE POLICIES AND
18	PROCEDURES CREATED AND IMPLEMENTED PURSUANT TO SUBSECTION (2)
19	OF THIS SECTION. THE POLICIES AND PROCEDURES MUST INCLUDE, BUT
20	NEED NOT BE LIMITED TO, A PROCESS FOR A DISTRICT ATTORNEY TO:
21	(a) <u>Receive</u> Credibility disclosure notifications;
22	(b) Maintain a current record of all credibility
23	DISCLOSURE NOTIFICATIONS, DISTINGUISHING BETWEEN THE CREDIBILITY
24	DISCLOSURE NOTIFICATIONS IN SUBSECTIONS (2)(c)(I) AND (2)(c)(II) OF
25	THIS SECTION;
26	(c) DESCRIBE HOW MEMBERS OF THE PUBLIC CAN ACCESS THE
2.7	DATABASE CREATED BY THE P.O.S.T. BOARD PURSUANT TO SECTION

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I	24-31-303 (1)(1) CONCERNING PEACE OFFICERS WHO ARE SUBJECT TO
2	CREDIBILITY DISCLOSURE NOTIFICATIONS. THE PROCEDURES MUST BE
3	POSTED ON THE DISTRICT ATTORNEY'S OR COUNTY'S WEBSITE.
4	(d) ESTABLISH A PROCESS TO TIMELY NOTIFY A DEFENSE
5	ATTORNEY OR DEFENDANT OF CREDIBILITY DISCLOSURE NOTIFICATION
6	RECORDS PURSUANT TO RULE 16 OF THE COLORADO RULES OF CRIMINAL
7	PROCEDURE; AND
8	(e) <u>Remove</u> any credibility disclosure notification
9	RECORDS WHEN APPROPRIATE AND LAWFUL.
10	(4) EACH DISTRICT ATTORNEY SHALL REVIEW THE POLICIES AND
11	PROCEDURES ADOPTED AND IMPLEMENTED PURSUANT TO SUBSECTION (3)
12	OF THIS SECTION AT LEAST EVERY <u>FOUR</u> YEARS TO ENSURE COMPLIANCE
13	WITH $\underline{\text{CONTROLLING}}$ FEDERAL AND STATE CASE LAW INTERPRETING $BRADY$
14	V. MARYLAND, 373 U.S. 83 (1963); GIGLIO V. UNITED STATES, 405 U.S. 150
15	(1972); Kyles v. Whitley, 514 U.S. 419 (1995), and its progeny; as
16	WELL AS THE COLORADO RULES OF CRIMINAL PROCEDURE.
17	SECTION 2. In Colorado Revised Statutes, 24-31-303, amend
18	(1)(r) introductory portion, (1)(r)(III), and (1)(r)(IV); and add (1)(r)(V)
19	<u>as follows:</u>
20	24-31-303. Duties - powers of the P.O.S.T. board. (1) The
21	P.O.S.T. board has the following duties:
22	(r) Beginning on January 1, 2022, to create and maintain a
23	database, IN A SEARCHABLE FORMAT TO BE PUBLISHED ON ITS WEBSITE,
24	containing information related to a peace officer's:
25	(III) Decertification by the P.O.S.T. board; and
26	(IV) Termination for cause; AND
27	(V) ACTIONS AS DESCRIBED BY THE APPLICABLE STATUTORY

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1	PROVISION IDENTIFYING THE BASIS FOR THE CREDIBILITY DISCLOSURE
2	NOTIFICATION AS SET FORTH IN SECTION 16-2.5-502 (2)(c)(I).
3	SECTION 3. Appropriation. (1) For the 2021-22 state fiscal
4	year, \$31,147 is appropriated to the department of public safety for use
5	by the Colorado state patrol. This appropriation is from the Highway
6	Users Tax Fund created in section 43-4-201 (1)(a), C.R.S., and
7	appropriated pursuant to section 43-4-201 (3)(a)(I)(C), C.R.S. To
8	implement this act, the division may use this appropriation as follows:
9	(a) \$24,272 for civilians, which amount is based on an assumption
10	that the department will require an additional 0.5 FTE; and
11	(b) \$6,875 for operating expenses.
12	SECTION 4. Act subject to petition - effective date. This act
13	takes effect at 12:01 a.m. on the day following the expiration of the
14	ninety-day period after final adjournment of the general assembly; except
15	that, if a referendum petition is filed pursuant to section 1 (3) of article V
16	of the state constitution against this act or an item, section, or part of this
17	act within such period, then the act, item, section, or part will not take
18	effect unless approved by the people at the general election to be held in
19	November 2022 and, in such case, will take effect on the date of the
20	official declaration of the vote thereon by the governor.

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