# First Regular Session Seventy-third General Assembly STATE OF COLORADO

## REREVISED

This Version Includes All Amendments Adopted in the Second House

LLS NO. 21-0315.02 Alana Rosen x2606

**SENATE BILL 21-174** 

### SENATE SPONSORSHIP

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#### **Senate Committees**

Judiciary Appropriations

### **House Committees**

Judiciary Appropriations

### A BILL FOR AN ACT

101	CONCERNING ADOPTION OF WRITTEN POLICIES BY LAW ENFORCEMENT
102	AGENCIES FOR CONSTITUTIONALLY REQUIRED PEACE OFFICER
103	CREDIBILITY DISCLOSURE NOTIFICATIONS.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill requires a law enforcement agency to provide a credibility disclosure notification to a district attorney's office if a peace officer's credibility is called into question by an internal investigation, an allegation, or a sustained finding. The bill outlines conduct that a law enforcement agency shall report to a district attorney's office. The law

HOUSE Amended 3rd Reading

HOUSE Amended 2nd Reading

SENATE 3rd Reading Unamended May 19, 2021

SENATE Amended 2nd Reading May 18, 2021

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

enforcement agency shall also provide the credibility disclosure notification to the involved peace officer at least 7 calendar days prior to sending the credibility disclosure notification to the district attorney's office, except under specific circumstances.

The bill requires a district attorney's office to adopt written policies and procedures for receiving and maintaining credibility disclosure notification records (records) concerning peace officers. A district attorney's office shall determine whether a record must be created based on a law enforcement agency's credibility disclosure notification. The policies and procedures must include a process to notify defense attorneys or defendants of a record pursuant to rule 16 of the Colorado rules of criminal procedure, as well as a process to remove a record found to be inaccurate or false by the court or the relevant law enforcement agency.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add part 5 to article
3	2.5 of title 16 as follows:
4	PART 5
5	PEACE OFFICER CREDIBILITY
6	DISCLOSURE NOTIFICATIONS
7	16-2.5-501. Definitions. As used in this section, unless the
8	CONTEXT OTHERWISE REQUIRES:
9	(1) "CREDIBILITY DISCLOSURE NOTIFICATION" MEANS THE
10	NOTIFICATION DESCRIBED IN SECTION 16-2.5-502 (2)(c).
11	(2) "LAW ENFORCEMENT AGENCY" MEANS A STATE OR LOCAL
12	AGENCY THAT EMPLOYS PEACE OFFICERS.
13	(3) "PEACE OFFICER" MEANS A PEACE OFFICER AS DEFINED IN
14	SECTION 24-31-901 (3) AND INCLUDES AN OFFICER, RESERVE, VOLUNTEER,
15	OR EMPLOYEE WHO PERFORMS A LAW ENFORCEMENT FUNCTION.
16	16-2.5-502. Peace officer credibility disclosures - policies and
17	procedures. (1) On or before January 1, 2022, each law
18	ENFORCEMENT AGENCY AND DISTRICT ATTORNEY'S OFFICE SHALL ADOPT

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1	AND IMPLEMENT WRITTEN POLICIES AND PROCEDURES CONSISTENT WITH
2	THE STATEWIDE MODEL FOR PEACE OFFICER CREDIBILITY DISCLOSURE
3	NOTIFICATIONS CREATED AND RECOMMENDED BY THE PEACE OFFICER
4	CREDIBILITY DISCLOSURE NOTIFICATION COMMITTEE ESTABLISHED IN
5	SUBSECTION (2)(a) OF THIS SECTION.
6	(2) (a) There is hereby created the peace officer
7	CREDIBILITY DISCLOSURE NOTIFICATION COMMITTEE. THE PEACE OFFICER
8	CREDIBILITY DISCLOSURE NOTIFICATION COMMITTEE MUST BE COMPRISED
9	OF THE FOLLOWING MEMBERS AS APPOINTED BY THEIR RESPECTIVE
10	ORGANIZATIONS:
11	(I) A REPRESENTATIVE OF THE COLORADO DISTRICT ATTORNEYS
12	COUNCIL;
13	(II) A REPRESENTATIVE FROM AN ORGANIZATION REPRESENTING
14	POLICE OFFICERS;
15	(III) A REPRESENTATIVE FROM AN ORGANIZATION REPRESENTING
16	THE CHIEFS OF POLICE;
17	(IV) A REPRESENTATIVE FROM AN ORGANIZATION REPRESENTING
18	THE COUNTY SHERIFFS;
19	(V) A COUNTY ATTORNEY DESIGNATED BY AN ORGANIZATION
20	REPRESENTING COUNTIES; AND
21	(VI) A CITY ATTORNEY DESIGNATED BY AN ORGANIZATION
22	REPRESENTING MUNICIPALITIES.
23	(b) The peace officer credibility disclosure notification
24	COMMITTEE MUST BE CO-CHAIRED BY THE REPRESENTATIVE FROM THE
25	COLORADO DISTRICT ATTORNEYS' COUNCIL AND THE REPRESENTATIVE
26	FROM THE ORGANIZATION REPRESENTING PEACE OFFICERS. THE CO-CHAIRS
27	OF THE COMMITTEE SHALL SET THE DATES, TIMES, AND PROCEDURES FOR

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1	THE COMMITTEE MEETINGS AS DEEMED NECESSARY TO MEET THE
2	REQUIREMENTS OF THIS SECTION. THE PEACE OFFICER CREDIBILITY
3	DISCLOSURE NOTIFICATION COMMITTEE SHALL CREATE A STATEWIDE
4	MODEL FOR PEACE OFFICER CREDIBILITY DISCLOSURE NOTIFICATIONS BY
5	<u>DECEMBER 1, 2021.</u>
6	(c) The statewide model for peace officer credibility
7	DISCLOSURE NOTIFICATION POLICIES AND PROCEDURES MUST INCLUDE,
8	BUT NEED NOT BE LIMITED TO:
9	(I) A PROMPT NOTIFICATION FROM A LAW ENFORCEMENT AGENCY
10	TO THE DISTRICT ATTORNEY OF ANY SUSTAINED FINDING THAT A PEACE
11	OFFICER HAS:
12	(A) Knowingly made an untruthful statement concerning
13	<u>A MATERIAL FACT, KNOWINGLY OMITTED A MATERIAL FACT IN AN OFFICIAL</u>
14	CRIMINAL JUSTICE RECORD, OR KNOWINGLY OMITTED A MATERIAL FACT
15	WHILE TESTIFYING UNDER OATH OR DURING AN INTERNAL AFFAIRS
16	INVESTIGATION OR ADMINISTRATIVE INVESTIGATION AND DISCIPLINARY
17	PROCESS;
18	(B) DEMONSTRATED A BIAS BASED ON RACE, RELIGION,
19	ETHNICITY, GENDER, SEXUAL ORIENTATION, AGE, DISABILITY, NATIONAL
20	ORIGIN, OR ANY OTHER PROTECTED CLASS;
21	
22	(C) TAMPERED WITH OR FABRICATED EVIDENCE; OR
23	(D) BEEN CONVICTED OF ANY CRIME INVOLVING DISHONESTY,
24	BEEN CHARGED IN A CRIMINAL PROCEEDING WITH ANY FELONY OR ANY
25	CRIME INVOLVING DISHONESTY, OR VIOLATED ANY POLICY OF THE LAW
26	ENFORCEMENT AGENCY REGARDING DISHONESTY.
27	(II) A LAW ENFORCEMENT AGENCY'S OBLIGATION TO NOTIFY THE

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1	DISTRICT ATTORNEY'S OFFICE IN THE LAW ENFORCEMENT AGENCY'S
2	JURISDICTION WHEN:
3	(A) A PEACE OFFICER IS A POTENTIAL WITNESS IN A PENDING
4	CRIMINAL PROSECUTION IN WHICH A CRIMINAL DEFENDANT HAS BEEN
5	FORMALLY CHARGED;
6	(B) THE PEACE OFFICER IS UNDER A CONCURRENT CRIMINAL OR
7	ADMINISTRATIVE INVESTIGATION REGARDING AN ALLEGATION RELATED
8	TO THE PEACE OFFICER'S INVOLVEMENT IN THE DEFENDANT'S PENDING
9	<u>CRIMINAL CASE; AND</u>
10	(C) The result of the concurrent criminal or
11	ADMINISTRATIVE INVESTIGATION, IF SUSTAINED, WOULD REQUIRE
12	<u>DISCLOSURE.</u>
13	(III) A PROCESS FOR A LAW ENFORCEMENT AGENCY TO PROMPTLY
14	NOTIFY THE DISTRICT ATTORNEY OF SUCH A FINDING; AND
15	(IV) A PROCESS TO REMOVE A PEACE OFFICER'S CREDIBILITY
16	DISCLOSURE NOTIFICATION FROM THE DISTRICT ATTORNEY'S CREDIBILITY
17	DISCLOSURE NOTIFICATION RECORD IF APPROPRIATE AND LAWFUL.
18	<del></del>
19	(d) (I) THE STATEWIDE MODEL FOR PEACE OFFICER CREDIBILITY
20	DISCLOSURE NOTIFICATIONS ESTABLISHED IN SUBSECTION (2)(c) OF THIS
21	SECTION MUST REQUIRE THAT A LAW ENFORCEMENT AGENCY SHALL
22	INCLUDE IN THE CREDIBILITY DISCLOSURE NOTIFICATION:
23	(A) THE NAME OF THE PEACE OFFICER;
24	(B) THE NAME OF THE LAW ENFORCEMENT AGENCY THAT EMPLOYS
25	OR EMPLOYED THE PEACE OFFICER AT THE TIME OF THE INVESTIGATION OR
26	SUSTAINED FINDING DESCRIBED IN SUBSECTION $(2)(c)(I)$ OF THIS SECTION
2.7	OR AN INVESTIGATION DESCRIBED IN SUBSECTION (2)(c)(II) OF THIS

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1	<u>SECTION;</u>
2	(C) THE FOLLOWING STATEMENT: "THIS NOTIFICATION IS TO
3	INFORM YOU THAT THERE $\underline{\text{IS}}$ INFORMATION IN THE LAW ENFORCEMENT
4	AGENCY'S POSSESSION REGARDING [NAME OF PEACE OFFICER] THAT MAY
5	AFFECT THE PEACE OFFICER'S CREDIBILITY IN COURT."
6	(D) THE APPLICABLE STATUTORY PROVISION IDENTIFYING THE
7	BASIS FOR THE CREDIBILITY DISCLOSURE NOTIFICATION AS SET FORTH IN
8	SUBSECTIONS $(2)(c)(I)(A)$ THROUGH $(2)(c)(I)(D)$ OF THIS SECTION.
9	(II) THE STATEWIDE MODEL FOR PEACE OFFICER CREDIBILITY
10	DISCLOSURE NOTIFICATIONS MUST PROVIDE A PROCESS TO NOTIFY THE
11	INVOLVED PEACE OFFICER AT LEAST SEVEN CALENDAR DAYS PRIOR TO
12	SENDING THE CREDIBILITY DISCLOSURE NOTIFICATION TO THE DISTRICT
13	ATTORNEY'S OFFICE, IF PRACTICABLE.
14	(3) On or before <u>February</u> 1, 2022, each district
15	ATTORNEY SHALL MAKE AVAILABLE TO THE PUBLIC THE POLICIES AND
16	PROCEDURES CREATED AND IMPLEMENTED PURSUANT TO SUBSECTION (2)
17	OF THIS SECTION. THE POLICIES AND PROCEDURES MUST INCLUDE, BUT
18	NEED NOT BE LIMITED TO, A PROCESS FOR A DISTRICT ATTORNEY TO:
19	(a) <u>Receive</u> credibility disclosure notifications;
20	(b) Maintain a current record of all credibility
21	DISCLOSURE NOTIFICATIONS, DISTINGUISHING BETWEEN THE CREDIBILITY
22	DISCLOSURE NOTIFICATIONS IN SUBSECTIONS (2)(c)(I) AND (2)(c)(II) OF
23	THIS SECTION;
24	(c) DESCRIBE HOW MEMBERS OF THE PUBLIC CAN ACCESS THE
25	DATABASE CREATED BY THE P.O.S.T. BOARD PURSUANT TO SECTION
26	24-31-303 (1)(r) CONCERNING PEACE OFFICERS WHO ARE SUBJECT TO
2.7	CREDIBILITY DISCLOSURE NOTIFICATIONS. THE PROCEDURES MUST BE

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1	POSTED ON THE DISTRICT ATTORNEY'S OR COUNTY'S WEBSITE.
2	(d) <u>Establish</u> a process to <u>Timely</u> notify a defense
3	ATTORNEY OR DEFENDANT OF CREDIBILITY DISCLOSURE NOTIFICATION
4	RECORDS PURSUANT TO RULE 16 OF THE COLORADO RULES OF CRIMINAL
5	PROCEDURE; AND
6	(e) <u>Remove</u> any credibility disclosure notification
7	RECORDS WHEN APPROPRIATE AND LAWFUL.
8	(4) EACH DISTRICT ATTORNEY SHALL REVIEW THE POLICIES AND
9	PROCEDURES ADOPTED AND IMPLEMENTED PURSUANT TO SUBSECTION (3)
10	OF THIS SECTION AT LEAST EVERY <u>FOUR</u> YEARS TO ENSURE COMPLIANCE
11	WITH $\underline{\text{CONTROLLING}}$ FEDERAL AND STATE CASE LAW INTERPRETING $BRADY$
12	V. MARYLAND, 373 U.S. 83 (1963); GIGLIO V. UNITED STATES, 405 U.S. 150
13	(1972); Kyles v. Whitley, 514 U.S. 419 (1995), and its progeny; as
14	WELL AS THE COLORADO RULES OF CRIMINAL PROCEDURE.
15	SECTION 2. In Colorado Revised Statutes, 24-31-303, amend
16	(1)(r) introductory portion, (1)(r)(III), and (1)(r)(IV); and add (1)(r)(V)
17	<u>as follows:</u>
18	24-31-303. Duties - powers of the P.O.S.T. board. (1) The
19	P.O.S.T. board has the following duties:
20	(r) SUBJECT TO AVAILABLE APPROPRIATIONS, beginning on
21	January 1, 2022, to create and maintain a database, IN A SEARCHABLE
22	FORMAT TO BE PUBLISHED ON ITS WEBSITE, containing information related
23	to a peace officer's:
24	(III) Decertification by the P.O.S.T. board; and
25	(IV) Termination for cause; AND
26	(V) ACTIONS AS DESCRIBED BY THE APPLICABLE STATUTORY
2.7	PROVISION IDENTIFYING THE BASIS FOR THE CREDIBILITY DISCLOSURE

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# NOTIFICATION AS SET FORTH IN SECTION 16-2.5-502 (2)(c)(I).

SECTION 3. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2022 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

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