

**Second Regular Session
Seventy-third General Assembly
STATE OF COLORADO**

REVISED

*This Version Includes All Amendments Adopted
on Second Reading in the Second House*

LLS NO. 22-0739.01 Conrad Imel x2313

HOUSE BILL 22-1003

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A BILL FOR AN ACT

101 **CONCERNING CREATING A GRANT PROGRAM TO FUND PROJECTS THAT**
102 **REDUCE CRIME AMONG YOUTH, AND, IN CONNECTION**
103 **THEREWITH, MAKING AN APPROPRIATION.**

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov/>.)

The bill establishes the delinquency prevention and young offender intervention pilot grant program (program) in the division of criminal justice (division) within the department of public safety (department). The program awards 2-year grants to local governments, American Indian tribes, school districts and charter schools, and nonprofit organizations to

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.
*Capital letters or bold & italic numbers indicate new material to be added to existing statute.
Dashes through the words indicate deletions from existing statute.*

SENATE
2nd Reading Unamended
April 27, 2022

HOUSE
3rd Reading Unamended
March 17, 2022

HOUSE
Amended 2nd Reading
March 16, 2022

fund projects to reduce crime among youth. Preference is given to applicants whose projects demonstrate a community-based response in which multiple agencies coordinate to reduce crime among youth and those in areas with high rates of crime among youth.

The division administers the program. The juvenile justice and delinquency prevention council serves as an advisory board for the program.

The program is a 2-year pilot program. The bill requires the general assembly to appropriate \$2.1 million for the program in each of the next 2 fiscal years. The division provides annual reports to the general assembly about the program. In its hearing pursuant to the "State Measurement for Accountable, Responsive, and Transparent (SMART) Government Act" for the 2024 legislative session, the department shall report on the program and make a recommendation of whether to continue the program.

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly
3 finds and declares that:

4 (a) The health, safety, and success of Colorado's youth population
5 is a top priority;

6 (b) Research demonstrates that it is best to offer up-front services
7 and treatment to prevent youth from entering or further penetrating the
8 juvenile justice system. Research demonstrates that early intervention
9 results in better outcomes for youth.

10 (c) The cost to incarcerate an adjudicated youth in Colorado is
11 approximately \$131,000 annually;

12 (d) **Communities of color** and underserved communities are
13 disproportionately referred to the justice system;

14 **█**
15 (e) Research has demonstrated that communities and the state can
16 save as much as eight dollars for every dollar spent on supporting
17 community-based, multi-agency delinquency prevention programs;

1 (f) Connecting young people at risk of entering the juvenile justice
2 system to resources can help reduce the likelihood that they become
3 involved with the juvenile or criminal justice system;

4 (g) Ensuring that young people involved with the juvenile justice
5 system have access to resources and supports can help prevent them from
6 falling deeper into the system or from becoming involved in the criminal
7 justice system as adults; and

8 (h) There are a number of successful efforts across Colorado that
9 provide a multidisciplinary approach to youth delinquency prevention that
10 can be replicated or expanded.

11 (2) Therefore, the general assembly determines that a strategy to
12 enhance delinquency prevention efforts and provide early intervention
13 responses to those who have entered or are at risk of entering the juvenile
14 justice system is necessary to prevent youth delinquency, reduce the
15 impact on victims of youth crimes, and ensure that all young people in
16 Colorado have an equal opportunity to prosper.

17 **SECTION 2.** In Colorado Revised Statutes, **add** 24-33.5-525 as
18 follows:

19 **24-33.5-525. Delinquency prevention and young offender**
20 **intervention pilot grant program - creation - report - definitions -**
21 **repeal.** (1) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
22 REQUIRES:

23 (a) "ELIGIBLE RECIPIENT" MEANS A COUNTY, MUNICIPALITY, OR
24 CITY AND COUNTY, AND ANY AGENCY THEREOF THAT HAS EXPERIENCE
25 WORKING WITH CHILDREN AND YOUTH CRIME PREVENTION OR
26 INTERVENTION PROGRAMS; AN AMERICAN INDIAN TRIBE; OR A
27 NONPROFIT ORGANIZATION THAT IS EXEMPT FROM TAXATION UNDER

1 SECTION 501(c)(3) OF THE FEDERAL "INTERNAL REVENUE CODE OF 1986",
2 AS AMENDED. "ELIGIBLE RECIPIENT" INCLUDES A LOCAL COLLABORATIVE
3 MANAGEMENT PROGRAM DESCRIBED IN SECTION 24-1.9-102, AND A LOCAL
4 JUVENILE SERVICES PLANNING COMMITTEE CREATED PURSUANT TO
5 SECTION 19-2.5-302.

6 (b) "JUVENILE JUSTICE AND DELINQUENCY PREVENTION COUNCIL"
7 OR "COUNCIL" MEANS THE COUNCIL APPOINTED BY THE GOVERNOR TO
8 SERVE AS THE STATE ADVISORY GROUP PURSUANT TO THE FEDERAL
9 "JUVENILE JUSTICE AND DELINQUENCY PREVENTION ACT", 34 U.S.C. SEC.
10 11133 (a)(3), AS AMENDED.

11 (c) "PROGRAM" MEANS THE DELINQUENCY PREVENTION AND
12 YOUNG OFFENDER INTERVENTION PILOT GRANT PROGRAM CREATED IN THIS
13 SECTION.

14 (d) "YOUTH" MEANS AN INDIVIDUAL WHO IS LESS THAN
15 TWENTY-ONE YEARS OF AGE.

16 (2) (a) THERE IS CREATED IN THE DIVISION THE DELINQUENCY
17 PREVENTION AND YOUNG OFFENDER INTERVENTION PILOT GRANT
18 PROGRAM TO AWARD GRANTS TO ELIGIBLE RECIPIENTS FOR
19 COLLABORATIVE PROJECTS TO REDUCE VIOLENCE, CRIME, AND
20 DELINQUENCY AMONG YOUTH.

21 (b) THE DIVISION SHALL ADMINISTER THE PROGRAM, WITH ADVICE
22 FROM THE JUVENILE JUSTICE AND DELINQUENCY PREVENTION COUNCIL.

23 (c) A GRANT RECIPIENT SHALL NOT USE GRANT MONEY TO SHARE
24 OR FACILITATE THE SHARING OF ANY PERSONALLY IDENTIFIABLE
25 INFORMATION ABOUT A YOUTH WITHOUT THE CONSENT OF THE YOUTH OR
26 THE YOUTH'S PARENT OR GUARDIAN. A GRANT RECIPIENT MAY USE GRANT
27 MONEY TO SHARE AGGREGATED, NONIDENTIFYING INFORMATION

1 CONCERNING JUVENILES.

2 (3) (a) THE JUVENILE JUSTICE AND DELINQUENCY PREVENTION
3 COUNCIL SHALL SERVE AS THE ADVISORY BOARD FOR THE PROGRAM. THE
4 ADVISORY BOARD SHALL ADVISE THE DEPARTMENT AND DIVISION BY
5 MAKING RECOMMENDATIONS ABOUT THE FOLLOWING:

6 (I) CRITERIA APPLIED TO SCORE GRANT APPLICATIONS;

7 (II) TIMELINES FOR GRANT ANNOUNCEMENTS AND APPLICATION
8 DEADLINES;

9 (III) PRIORITIES FOR AWARDED GRANTS; AND

10 (IV) METRICS GRANT RECIPIENTS MUST REPORT TO THE DIVISION,
11 INCLUDING ANY DEMOGRAPHIC DATA THAT SHOULD BE REPORTED.

12 (b) THE COUNCIL SHALL REVIEW GRANT APPLICATIONS AND ADVISE
13 THE DIVISION REGARDING:

14 (I) GRANT APPLICATIONS THAT ARE ELIGIBLE FOR FUNDING;

15 (II) WHICH APPLICANTS, BASED ON SCORING CONDUCTED BY THE
16 COUNCIL, SHOULD RECEIVE A GRANT AWARD; AND

17 (III) THE AMOUNT FOR EACH GRANT AWARD.

18 (c) THE COUNCIL SHALL REVIEW THE REPORTS SUBMITTED BY
19 GRANT RECIPIENTS PURSUANT TO SUBSECTION (7)(a) OF THIS SECTION AND
20 MAKE ANY RECOMMENDATIONS IT DEEMS APPROPRIATE TO THE DIVISION.

21 (4) THE DEPARTMENT, AFTER CONSULTATION WITH THE COUNCIL,
22 SHALL ADOPT POLICIES, PROCEDURES, AND GUIDELINES FOR THE PROGRAM.
23 THE DEPARTMENT SHALL MAKE THE POLICIES, PROCEDURES, AND
24 GUIDELINES PUBLICLY AVAILABLE ON ITS WEBSITE. AT A MINIMUM, THE
25 POLICIES, PROCEDURES, AND GUIDELINES SHALL SPECIFY THE FOLLOWING,
26 CONSISTENT WITH THE REQUIREMENTS OF THIS SECTION:

27 (a) THE APPLICATION PROCESS, INCLUDING APPLICATION

1 REQUIREMENTS AND DEADLINES;

2 (b) CRITERIA FOR SELECTING GRANT RECIPIENTS AND
3 DETERMINING THE AMOUNT OF THE GRANT, WHICH MUST INCLUDE THE
4 EXTENT TO WHICH THE APPLICANT DEMONSTRATES EXPERIENCE IN THE
5 JUVENILE JUSTICE SYSTEM, DELINQUENCY PREVENTION, AND REDUCING
6 RECIDIVISM AMONG YOUTH; A COMMITMENT TO USING
7 RESEARCH-INFORMED CRIME AND VIOLENCE REDUCTION STRATEGIES; AND
8 WHETHER THE GRANTEE HAS RESOURCES TO REPORT ON PROJECT METRICS
9 TO BE DETERMINED BY THE COUNCIL;

10 (c) DEADLINES FOR AWARDING GRANTS; AND

11 (d) REPORTING REQUIREMENTS AND DEADLINES FOR GRANT
12 RECIPIENTS.

13 (5) IN ORDER TO RECEIVE A GRANT, AN ELIGIBLE RECIPIENT MUST
14 SUBMIT A GRANT APPLICATION TO THE DIVISION. AT A MINIMUM, THE
15 APPLICATION MUST:

16 (a) DESCRIBE THE PROJECT THAT WILL BE FUNDED WITH A GRANT
17 AWARD AND WHETHER THE PROJECT DEMONSTRATES A
18 COMMUNITY-BASED RESPONSE TO CRIME AMONG YOUTH IN WHICH
19 MULTIPLE PARTNERS ARE COORDINATING TO MEET THE GOALS OF THE
20 PROGRAM;

21 (b) DESCRIBE ANY PARTNERS THE APPLICANT WILL WORK WITH ON
22 THE PROJECT, WHICH MAY INCLUDE ANOTHER ELIGIBLE ENTITY OR A
23 SCHOOL DISTRICT OR DISTRICT CHARTER SCHOOL; OR A CHARTER SCHOOL
24 AUTHORIZED BY THE STATE CHARTER SCHOOL INSTITUTE;

25 (c) PROVIDE DATA DOCUMENTING THE NEED FOR THE PROJECT,
26 INCLUDING THE RATES OF CRIME AMONG YOUTH IN THE PROJECT AREA;

27 (d) DESCRIBE HOW THE PROJECT WILL HELP PREVENT YOUTH

1 INVOLVEMENT IN THE JUVENILE JUSTICE SYSTEM;

2 (e) DESCRIBE THE RESOURCES THE APPLICANT WILL PROVIDE TO
3 IMPLEMENT AND SUSTAIN THE PROJECT DURING THE PROJECT PERIOD; AND

4 (f) INCLUDE ANY OTHER INFORMATION REQUIRED BY DEPARTMENT
5 POLICIES, PROCEDURES, AND GUIDELINES.

6 (6) (a) THE DIVISION AND COUNCIL SHALL REVIEW GRANT
7 APPLICATIONS. AFTER RECEIVING RECOMMENDATIONS FROM THE COUNCIL,
8 THE DIVISION SHALL AWARD GRANTS IN ACCORDANCE WITH DEPARTMENT
9 POLICIES, PROCEDURES, AND GUIDELINES AND THE REQUIREMENTS OF THIS
10 SECTION. GRANTS AWARDED PURSUANT TO THIS SECTION ARE TWO-YEAR
11 GRANTS THAT COVER STATE FISCAL YEARS 2022-23 AND 2023-24.
12 SUBJECT TO AVAILABLE APPROPRIATIONS, THE DIVISION SHALL ANNUALLY
13 DISTRIBUTE GRANT MONEY TO GRANT RECIPIENTS.

14 (b) IN REVIEWING AND SELECTING GRANT RECIPIENTS, THE
15 DIVISION SHALL GIVE PREFERENCE TO APPLICANTS THAT DOCUMENT A
16 COORDINATED RESPONSE WITH MULTIPLE COMMUNITY-BASED PARTNERS
17 TO REDUCE YOUTH INVOLVEMENT IN THE JUVENILE JUSTICE SYSTEM.

18
19 (c) THE DIVISION MAY REQUIRE A GRANT RECIPIENT TO INCLUDE
20 PROJECT-SPECIFIC INFORMATION IN ITS REPORT MADE PURSUANT TO
21 SUBSECTION (7)(a) OF THIS SECTION.

22 (d) A GRANT RECIPIENT MAY USE UP TO SEVEN AND ONE-HALF
23 PERCENT OF THE GRANT AWARD FOR ADMINISTRATIVE, STAFFING, AND
24 OTHER START-UP EXPENSES NECESSARY TO IMPLEMENT A PROJECT
25 SUPPORTED WITH A GRANT AWARD.


26 (7) (a) A GRANT RECIPIENT SHALL SUBMIT A REPORT TO THE
27 DIVISION TWICE EACH YEAR IN ACCORDANCE WITH THE DEADLINES SET BY

1 THE DEPARTMENT. THE REPORT MUST INCLUDE:

2 (I) A DESCRIPTION OF THE SERVICES DELIVERED TO YOUTH IN NEED
3 OF ASSISTANCE AND THE NUMBER OF YOUTH SERVED WITH A GRANT
4 AWARD;

5 (II) DEMOGRAPHIC DATA REQUIRED BY THE DIVISION IN THE GRANT
6 AWARD;

7 (III) DISCIPLINARY INCIDENTS INCLUDING SUSPENSIONS AND
8 EXPULSIONS IN SCHOOLS SERVED BY A PROJECT, IF APPLICABLE;

9 
10 (IV) ANY PERFORMANCE MEASURES IDENTIFIED BY A GRANT
11 RECIPIENT IN ITS GRANT APPLICATION; AND

12 (V) OTHER METRICS CONCERNING THE USE OF A GRANT AWARD
13 DETERMINED BY THE DIVISION IN COLLABORATION WITH THE COUNCIL.

14 (b) ON OR BEFORE JUNE 30, 2023, AND ON OR BEFORE JUNE 30 OF
15 EACH YEAR THEREAFTER, THE DIVISION SHALL SUBMIT A REPORT ON THE
16 PROGRAM TO THE HOUSE OF REPRESENTATIVES JUDICIARY COMMITTEE,
17 THE HOUSE OF REPRESENTATIVES PUBLIC AND BEHAVIORAL HEALTH AND
18 HUMAN SERVICES COMMITTEE, THE SENATE HEALTH AND HUMAN SERVICES
19 COMMITTEE, AND THE SENATE JUDICIARY COMMITTEE, OR THEIR
20 SUCCESSOR COMMITTEES. THE REPORT MUST INCLUDE A SUMMARY OF THE
21 INFORMATION REPORTED BY GRANT RECIPIENTS PURSUANT TO SUBSECTION
22 (7)(a) OF THIS SECTION AND INFORMATION REGARDING WHETHER THE
23 PROGRAM IS MEETING THE GOALS DESCRIBED IN THIS SECTION.

24 (c) IN ITS ANNUAL PRESENTATION TO THE COMMITTEES OF
25 REFERENCE PURSUANT TO SECTION 2-7-203 FOR THE 2024 LEGISLATIVE
26 SESSION, THE DEPARTMENT SHALL INCLUDE A SUMMARY OF THE PROGRAM
27 AND A RECOMMENDATION OF WHETHER TO CONTINUE AND EXPAND THE

1 PROGRAM.

2 (8) IN EACH OF THE FISCAL YEARS 2022-23 AND 2023-24, THE
3 GENERAL ASSEMBLY SHALL APPROPRIATE TWO MILLION ONE HUNDRED
4 THOUSAND DOLLARS FROM THE GENERAL FUND FOR THE PROGRAM.

5 (9) THIS SECTION IS REPEALED, EFFECTIVE JULY 31, 2024.

6 **SECTION 3. Appropriation.** For the 2022-23 state fiscal year,
7 \$2,100,000 is appropriated to the department of public safety for use by
8 the division of criminal justice. This appropriation is from the general
9 fund and is based on an assumption that the department will require an
10 additional 1.8 FTE. To implement this act, the department may use this
11 appropriation for youth delinquency prevention and intervention grants
12 related to juvenile justice and delinquency prevention.

13 **SECTION 4. Safety clause.** The general assembly hereby finds,
14 determines, and declares that this act is necessary for the immediate
15 preservation of the public peace, health, or safety.