# First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

# REENGROSSED

This Version Includes All Amendments Adopted in the House of Introduction

LLS NO. 23-0724.01 Chelsea Princell x4335

**HOUSE BILL 23-1205** 

### **HOUSE SPONSORSHIP**

**Lynch and Bacon,** Amabile, Bird, Boesenecker, Brown, deGruy Kennedy, Epps, Froelich, Garcia, Gonzales-Gutierrez, Hamrick, Kipp, Lieder, Lindsay, Marshall, McCluskie, Michaelson Jenet, Ricks, Sirota, Snyder, Story, Titone, Weissman

### SENATE SPONSORSHIP

Gardner and Moreno,

#### **House Committees**

#### **Senate Committees**

Judiciary Appropriations

# A BILL FOR AN ACT

101	CONCERNING THE CREATION OF THE OFFICE OF THE JUDICIAL
102	DISCIPLINE OMBUDSMAN, AND, IN CONNECTION THEREWITH,
103	MAKING AN APPROPRIATION.

# **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill establishes the office of the judicial discipline ombudsman (office) as an independent office in the commission on judicial discipline (commission) that is operated pursuant to a memorandum of understanding between the office and the commission. The judicial discipline ombudsman is the director of the office.

HOUSE 3rd Reading Unamended April 6, 2023

HOUSE Amended 2nd Reading April 5, 2023

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing law.

Dashes through the words or numbers indicate deletions from existing law.

The bill establishes the judicial discipline ombudsman selection board (board) to be made up of 7 board members who must be appointed not later than January 1, 2024. The duties and responsibilities of the board include:

- Overseeing personnel decisions of the ombudsman, which include appointing a person to serve as the ombudsman, filling a vacancy in the ombudsman position, evaluating the ombudsman's performance, and developing a complaint process concerning the ombudsman's performance;
- Overseeing and advising the ombudsman on the strategic direction of the office and its mission;
- Working cooperatively with the ombudsman to provide fiscal oversight of the general operating budget of the office;
- Ensuring compliance with the provisions of the bill, the memorandum of understanding, and state and federal laws;
- Promoting the mission of the office; and
- Providing assistance to the ombudsman when requested.

The powers and duties of the ombudsman include:

- Creating and maintaining an anonymous reporting system for judicial personnel to submit complaints;
- Helping complainants understand their rights and options in reporting and filing a complaint with the commission and other appropriate authorities;
- Providing complainants with necessary referrals for additional support services and care if needed or requested;
- Reporting appropriate cases to the commission, the office of attorney regulation counsel, law enforcement, and the judicial department;
- Serving in an advisory capacity to the commission and the judicial department on rule-making;
- Ensuring accountability and consistency in the operating policies and procedures of the office; and
- Serving as a liaison for communications between a complainant and the commission or the judicial department.

The bill requires that, to be appointed, the ombudsman must have prior experience serving as an ombudsman; have a deep understanding of and expertise in organizational culture and diversity, equity, and inclusion; have professional experience working with human resources; and possess the ability to act in a nonpartisan manner.

The bill requires all communications and information disclosed to the ombudsman by a complainant to be kept confidential unless the complainant gives the ombudsman permission to disclose the information. Disclosed information and records are not discoverable if the information

-2- 1205

and records are received during and within the scope of the ombudsman's duties and responsibilities.

The bill requires the ombudsman to disclose a complaint that alleges judicial misconduct and to keep the identity of the complainant confidential unless the complainant gives permission to disclose the complainant's identity.

The records related to complaints received by the office are not subject to the "Colorado Open Records Act".

The bill authorizes the office to promulgate rules necessary to implement the requirements of the bill and to ensure confidentiality of disclosures made to the office by complainants.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1. Legislative declaration.** (1) The general assembly 3 finds and declares that: (a) An ombudsman acts as an independent, impartial, neutral, 4 5 unbiased, informal, and confidential resource for an organization and 6 assists people through voluntary consultation and provides information, 7 guidance, and assistance in determining options to address the person's 8 concerns; 9 (b) An ombudsman must fairly and objectively consider issues and 10 people who may be affected when dealing with assisting people with 11 concerns; 12 (c) An ombudsman promotes equitably administered processes but 13 does not advocate on behalf of anyone; 14 (d) An ombudsman office is helpful when there are significant 15 power disparities and complex systems that people may not be able to 16 easily navigate in order to vindicate their rights; and 17 Helping judicial personnel navigate those systems and vindicate their rights promotes a better functioning judicial discipline 18 19 process.

-3-

1	(2) Therefore, the general assembly declares that establishing the
2	office of the judicial discipline ombudsman will allow judicial personnel
3	impacted by judicial misconduct to raise their concerns and get the
4	direction and support they need.
5	SECTION 2. In Colorado Revised Statutes, add 24-50-147 as
6	follows:
7	24-50-147. Office of the judicial discipline ombudsman
8	established - judicial discipline advisory board - qualifications of
9	ombudsman - powers and duties - confidentiality - rules - definitions.
10	(1) As used in this section, unless the context otherwise
11	REQUIRES:
12	(a) "BOARD" MEANS THE JUDICIAL DISCIPLINE OMBUDSMAN
13	SELECTION BOARD, ESTABLISHED IN SUBSECTION (6) OF THIS SECTION.
14	(b) "COMMISSION" MEANS THE COMMISSION ON JUDICIAL
15	DISCIPLINE CREATED IN SECTION 13-5.3-102.
16	(c) "Department" means the judicial department
17	ESTABLISHED IN ARTICLE 3 OF TITLE 13.
18	(d) "JUDICIAL PERSONNEL" MEANS CURRENT AND FORMER
19	EMPLOYEES OF THE JUDICIAL DEPARTMENT, JUDGES, JUDICIAL
20	DEPARTMENT STAFF, AND PERSONS WHO WORK WITH JUDICIAL EMPLOYEES
21	AND STAFF, AND INCLUDES, BUT IS NOT LIMITED TO, BAILIFFS, LITIGATING
22	ATTORNEYS, INTERNS, AND VOLUNTEERS.
23	(e) "Office of the ombudsman" means the office of the
24	JUDICIAL DISCIPLINE OMBUDSMAN, CREATED IN SUBSECTION (2) OF THIS
25	SECTION.
26	(f) "Ombudsman" means the person that serves as both the
27	HIDICIAL DISCIPLINE OMBLIDSMAN AND THE DIDECTOR OF THE OFFICE OF

-4- 1205

THE OMBUDSMAN.

17

18

19

20

26

27

2	(2) THE INDEPENDENT OFFICE OF THE JUDICIAL DISCIPLINE
3	OMBUDSMAN IS ESTABLISHED IN THE JUDICIAL DEPARTMENT AS AN
4	INDEPENDENT AGENCY FOR THE PURPOSE OF ENSURING THE GREATEST
5	PROTECTIONS FOR JUDICIAL PERSONNEL. THE PURPOSE OF THE OFFICE OF
6	THE OMBUDSMAN IS TO ACT AS AN INDEPENDENT, NEUTRAL, AND
7	NONPARTISAN OFFICE THAT RESPONDS TO QUESTIONS OR CONCERNS FROM
8	JUDICIAL PERSONNEL ABOUT MISCONDUCT THAT OCCURS WITHIN THE
9	DEPARTMENT, TO SUPPORT JUDICIAL PERSONNEL IN FILING FORMAL AND
10	INFORMAL COMPLAINTS AND GRIEVANCES AGAINST MEMBERS OF THE
11	DEPARTMENT, AND TO ANALYZE DATA FROM THE OFFICE OF THE
12	OMBUDSMAN IN ORDER TO REPORT COMPLAINT AND GRIEVANCE
13	TRENDS, SYSTEMIC PROBLEMS, AND ORGANIZATIONAL ISSUES TO THE
14	COMMISSION, THE DEPARTMENT, AND THE GENERAL ASSEMBLY. THE
15	OFFICE OF THE OMBUDSMAN SHALL HELP JUDICIAL PERSONNEL
16	UNDERSTAND HOW TO SAFELY NAVIGATE THE COMPLAINT PROCESS.

- (3) THE OFFICE OF THE OMBUDSMAN AND THE DEPARTMENT SHALL OPERATE PURSUANT TO A MEMORANDUM OF UNDERSTANDING BETWEEN THE TWO ENTITIES TO FURTHER THE PURPOSES OF THIS SECTION. THE MEMORANDUM OF UNDERSTANDING MUST CONTAIN, AT A MINIMUM:
- 21 (a) A REQUIREMENT THAT THE OFFICE OF THE OMBUDSMAN HAVE 22 ITS OWN PERSONNEL RULES;
- 23 (b) A REQUIREMENT THAT THE OMBUDSMAN HAVE INDEPENDENT
  24 HIRING AND TERMINATION AUTHORITY OVER OFFICE OF THE OMBUDSMAN
  25 EMPLOYEES;
  - (c) A REQUIREMENT THAT THE OFFICE OF THE OMBUDSMAN FOLLOW JUDICIAL FISCAL RULES;

-5- 1205

1	(d) A REQUIREMENT THAT THE DEPARTMENT OFFER THE OFFICE OF
2	THE OMBUDSMAN LIMITED SUPPORT WITH RESPECT TO:
3	(I) PERSONNEL MATTERS;
4	(II) RECRUITMENT;
5	(III) PAYROLL;
6	(IV) BENEFITS;
7	(V) BUDGET SUBMISSIONS, AS NEEDED; AND
8	(VI) ACCOUNTING; AND
9	
10	(e) ANY OTHER PROVISIONS REGARDING ADMINISTRATIVE SUPPORT
11	THAT WILL HELP MAINTAIN THE INDEPENDENCE OF THE OFFICE OF THE
12	OMBUDSMAN.
13	(4) The office of the ombudsman shall maintain office
14	SPACE THAT IS NOT PHYSICALLY LOCATED IN THE RALPH L. CARR
15	COLORADO JUDICIAL CENTER AND NOT OWNED OR MANAGED BY THE
16	RALPH L. CARR JUDICIAL CENTER.
17	(5) THE OFFICE OF THE OMBUDSMAN AND THE BOARD ESTABLISHED
18	IN SUBSECTION (6) OF THIS SECTION SHALL OPERATE WITH AUTONOMY,
19	CONTROL, AND AUTHORITY OVER OPERATIONS, BUDGET, AND PERSONNEL
20	DECISIONS RELATED TO THE OFFICE OF THE OMBUDSMAN, BOARD, AND
21	OMBUDSMAN.
22	(6) (a) There is established an independent, nonpartisan
23	JUDICIAL DISCIPLINE OMBUDSMAN SELECTION BOARD. THE BOARD
24	CONSISTS OF FIVE MEMBERS AND MUST INCLUDE LAWYERS, AND PEOPLE
25	WITH A PROFESSIONAL BACKGROUND IN HUMAN RESOURCES, PERSONNEL
26	MANAGEMENT, FINANCIAL MANAGEMENT, AND PROFESSIONAL
27	OMBUDSMAN EXPERIENCE. TO THE EXTENT PRACTICABLE, THE BOARD

-6- 1205

1	SHOULD BE MADE UP OF PERSONS FROM DIFFERENT JUDICIAL DISTRICTS,
2	PERSONS WITH DISABILITIES, AND PERSONS WITH EXPERIENCE IN
3	CULTURALLY RELEVANT PRACTICES, AND REFLECT THE GEOGRAPHIC,
4	ETHNIC, AND GENDER DIVERSITY OF THE STATE.
5	(b) Board members must be appointed on or before January
6	1, 2024, AS FOLLOWS:
7	
8	(I) THE GOVERNOR SHALL APPOINT ONE INDIVIDUAL WHO IS EITHER
9	A RETIRED COLORADO JUDGE OR A FORMER COLORADO JUDGE IN GOOD
10	STANDING;
11	(II) THE PRESIDENT OF THE COLORADO SENATE AND THE MINORITY
12	LEADER OF THE COLORADO SENATE SHALL EACH APPOINT ONE MEMBER
13	WITH EXPERIENCE LISTED IN SUBSECTIONS (6)(c) AND (6)(d) OF THIS
14	SECTION; AND
15	(III) THE SPEAKER OF THE COLORADO HOUSE OF REPRESENTATIVES
16	AND THE MINORITY LEADER OF THE COLORADO HOUSE OF
17	REPRESENTATIVES SHALL EACH APPOINT ONE MEMBER WITH EXPERIENCE
18	LISTED IN SUBSECTIONS $(6)(c)$ AND $(6)(d)$ OF THIS SECTION.
19	(c) BOARD MEMBERS MUST HAVE EXPERIENCE IN AT LEAST ONE OF
20	THE FOLLOWING:
21	(I) PERSONNEL MANAGEMENT;
22	(II) HUMAN RESOURCES;
23	(III) FINANCIAL MANAGEMENT; OR
24	(IV) EXPERIENCE AS A PROFESSIONAL OMBUDSMAN.
25	(d) IN APPOINTING BOARD MEMBERS PURSUANT TO SUBSECTIONS
26	(6)(b)(II) AND (6)(b)(III) OF THIS SECTION, AT LEAST ONE APPOINTEE FROM
7	THE COLODADO HOUSE OF DEDDESENTATIVES AND ONE ADDOINTEE FROM

-7- 1205

1	THE COLORADO SENATE MUST BE LICENSED COLORADO ATTORNEYS IN
2	GOOD STANDING.
3	(e) BOARD MEMBERS SERVE TERMS OF FOUR YEARS; EXCEPT THAT
4	INITIAL TERMS MUST BE STAGGERED SO THAT NO MORE THAN THREE
5	MEMBERS' TERMS EXPIRE IN THE SAME YEAR. THREE OF THE INITIAL
6	APPOINTMENTS WILL HAVE FOUR-YEAR TERMS, AND TWO INITIAL
7	APPOINTMENTS WILL HAVE TWO-YEAR TERMS. THE APPOINTING
8	AUTHORITY SHALL DESIGNATE THE INITIAL TERMS. THE APPOINTING
9	OFFICIAL SHALL FILL ANY VACANCIES ON THE BOARD FOR THE REMAINDER
10	OF ANY UNEXPIRED TERM.
11	(f) THE BOARD SHALL MEET A MINIMUM OF TWO TIMES PER YEAR
12	AND ADDITIONALLY AS NEEDED.
13	(g) BOARD MEMBERS SERVE WITHOUT COMPENSATION BUT MAY BE
14	REIMBURSED FOR ACTUAL AND REASONABLE EXPENSES INCURRED IN THE
15	PERFORMANCE OF THEIR DUTIES.
16	(h) BOARD MEMBERS MAY BE REAPPOINTED TO SERVE ONE
17	ADDITIONAL TERM.
18	(7) EXPENSES INCURRED FOR THE BOARD MUST BE PAID FROM THE
19	GENERAL OPERATING BUDGET OF THE OFFICE OF THE OMBUDSMAN.
20	(8) The board has the following duties and
21	RESPONSIBILITIES:
22	(a) TO OVERSEE THE FOLLOWING PERSONNEL DECISIONS RELATED
23	TO THE OMBUDSMAN:
24	(I) On or before March 1, 2024, and as necessary
25	THEREAFTER, APPOINTING A PERSON TO SERVE AS THE OMBUDSMAN. THE
26	ombudsman appointed by the board on or before March 1, 2024,
27	SHALL ASSUME THE OMBUDSMAN'S POSITION ON THE EFFECTIVE DATE OF

-8- 1205

1	THE MEMORANDUM OF UNDERSTANDING BETWEEN THE COMMISSION AND
2	THE OFFICE OF THE OMBUDSMAN. THE BOARD MAY DISCHARGE AN
3	OMBUDSMAN FOR CAUSE. A TWO-THIRDS MAJORITY VOTE OF THE BOARD
4	IS REQUIRED TO HIRE OR DISCHARGE THE OMBUDSMAN. THE GENERAL
5	ASSEMBLY SHALL SET THE OMBUDSMAN'S COMPENSATION, AND THE
6	COMPENSATION MUST NOT BE REDUCED DURING THE TERM OF THE
7	OMBUDSMAN'S APPOINTMENT.
8	(II) FILLING A VACANCY IN THE OMBUDSMAN POSITION;
9	(III) EVALUATING THE OMBUDSMAN'S PERFORMANCE AS
10	NECESSARY BASED ON FEEDBACK RECEIVED FROM JUDICIAL PERSONNEL
11	ABOUT THE OMBUDSMAN; AND
12	(IV) DEVELOPING A COMPLAINT PROCESS RELATED TO THE
13	OMBUDSMAN'S PERFORMANCE;
14	(b) TO OVERSEE AND ADVISE THE OMBUDSMAN ON THE STRATEGIC
15	DIRECTION OF THE OFFICE OF THE OMBUDSMAN AND ITS MISSION AND TO
16	HELP PROMOTE THE USE OF, ENGAGEMENT WITH, AND ACCESS TO THE
17	OFFICE OF THE OMBUDSMAN;
18	(c) TO WORK COOPERATIVELY WITH THE OMBUDSMAN TO PROVIDE
19	FISCAL OVERSIGHT OF THE GENERAL OPERATING BUDGET OF THE OFFICE OF
20	THE OMBUDSMAN AND ENSURE THAT THE OFFICE OF THE OMBUDSMAN
21	OPERATES IN COMPLIANCE WITH THE PROVISIONS OF THIS SECTION, THE
22	MEMORANDUM OF UNDERSTANDING, AND STATE AND FEDERAL LAWS;
23	(d) TO PROMOTE THE MISSION OF THE OFFICE OF THE OMBUDSMAN
24	TO THE PUBLIC; AND
25	(e) TO PROVIDE ASSISTANCE, AS PRACTICABLE AND AS REQUESTED
26	BY THE OMBUDSMAN, TO FACILITATE THE STATUTORY INTENT OF THIS
27	SECTION.

-9- 1205

1	(9) MEETINGS OF THE BOARD ARE SUBJECT TO THE PROVISIONS OF
2	SECTION 24-6-402, EXCEPT FOR EXECUTIVE PERSONNEL ACTIONS OR
3	MEETINGS THAT REQUIRE THE PROTECTION OF CONFIDENTIALITY AND
4	COMPLIANCE WITH STATE PRIVACY LAWS.
5	(10) The ombudsman has the following duties and
6	FUNCTIONS:
7	(a) CREATE AND MAINTAIN AN ANONYMOUS REPORTING SYSTEM
8	AND HOTLINE FOR JUDICIAL PERSONNEL TO SUBMIT COMPLAINTS. THE
9	REPORTING SYSTEM MUST BE EQUIPPED TO RETAIN AND COLLECT
10	AGGREGATED AND DISAGGREGATED DATA REGARDING THE REPORTED
11	COMPLAINTS THAT INCLUDES THE FOLLOWING:
12	(I) THE NUMBER OF ALLEGATIONS OF JUDICIAL MISCONDUCT
13	RECEIVED, REGARDLESS OF FORM;
14	(II) THE TYPES OF JUDICIAL MISCONDUCT COMPLAINTS RECEIVED
15	BY THE OFFICE OF THE OMBUDSMAN AND TO WHAT ENTITY THE COMPLAINT
16	WAS FORWARDED, IF APPLICABLE; AND
17	(III) THE DEMOGRAPHICS, INCLUDING THE GENDER, AGE, RACE,
18	ETHNICITY, OR DISABILITY, OF JUDGES WHO ARE THE SUBJECT OF THE
19	COMPLAINT AND THOSE DIRECTLY AFFECTED BY THE CLAIMED JUDICIAL
20	MISCONDUCT.
21	(b) HELP A COMPLAINANT UNDERSTAND THE COMPLAINANT'S
22	RIGHTS AND OPTIONS IN REPORTING AND FILING A COMPLAINT WITH THE
23	COMMISSION AND ANY OTHER APPROPRIATE AUTHORITY. THIS ASSISTANCE
24	MUST:
25	(I) INCLUDE AN EXPLANATION OF THE JUDICIAL DISCIPLINE
26	PROCESS, INCLUDING THE STEPS IN THE PROCESS, THE AVAILABILITY OF
27	CONFIDENTIAL REPORTING, AND CONFIDENTIALITY REQUIREMENTS DURING

-10- 1205

1	EACH STEP OF THE PROCESS; AND
2	(II) BE AVAILABLE THROUGHOUT THE ENTIRE COMPLAINT
3	PROCESS, IF REQUESTED BY THE COMPLAINANT.
4	(c) PROVIDE THE COMPLAINANT WITH REFERRALS TO PHYSICAL
5	AND MENTAL HEALTH-CARE RESOURCES, COMMUNITY-BASED ADVOCACY
6	SERVICES, PRO-BONO OR LOW-COST LEGAL ASSISTANCE OR
7	REPRESENTATION, OR ANY OTHER RESOURCE, AS NECESSARY OF
8	REQUESTED;
9	(d) RECEIVE COMPLAINTS FROM COMPLAINANTS; INITIATE
10	CONTACT WITH A COMPLAINANT, IF APPLICABLE; AND INITIATE A REQUEST
11	FOR RESOLUTION OF THE COMPLAINT WITH THE APPROPRIATE PARTY. THIS
12	SUBSECTION (10)(d) DOES NOT PREVENT THE COMMISSION FROM ALSO
13	RECEIVING COMPLAINTS.
14	(e) REPORT COMPLAINTS TO THE APPROPRIATE ENTITY, ONLY AT
15	THE DISCRETION AND CONSENT OF THE COMPLAINANT;
16	(f) GATHER AND EVALUATE DATA RECEIVED BY THE OFFICE OF THE
17	OMBUDSMAN THROUGH THE REPORTING SYSTEM AND HOTLINE
18	CREATED IN SUBSECTION (10)(a) OF THIS SECTION, TO PROVIDE INSIGHTS
19	INTO WORK ENVIRONMENT TRENDS OF THE JUDICIAL DEPARTMENT ON AN
20	ANNUAL BASIS. TO THE EXTENT POSSIBLE, DATA MUST BE DISAGGREGATED
21	BY GENDER, ETHNICITY, AND JUDICIAL DISTRICT. FINDINGS FROM THE
22	DATA MUST BE REPORTED TO THE DEPARTMENT, COMMISSION, AND
23	GENERAL ASSEMBLY AS PART OF THE DEPARTMENT OF PERSONNEL'S
24	"SMART ACT" PRESENTATION REQUIRED BY SECTION 2-7-203. DURING
25	THE FIRST TWO YEARS OF OPERATION OF THE OFFICE OF THE OMBUDSMAN
26	THE REPORT MUST INCLUDE INFORMATION AND FEEDBACK FROM THE
27	OFFICE OF THE OMBUDSMAN ON THE EFFICACY OF THE OFFICE OF THE

-11- 1205

1	OMBUDSMAN AND PROVIDE RECOMMENDATIONS FOR IMPROVEMENTS OR
2	ADJUSTMENTS. THE REPORT MUST BE MADE PUBLIC ON THE OFFICE OF THE
3	OMBUDSMAN'S WEBSITE.
4	(g) SERVE IN AN ADVISORY CAPACITY TO THE COMMISSION AND
5	THE DEPARTMENT ON RULE-MAKING AND PROVIDE INSIGHTS AND
6	RECOMMENDATIONS TO THE COMMISSION AND DEPARTMENT ON CHANGES
7	TO THEIR RESPECTIVE RULES AND HUMAN RESOURCE POLICIES. THIS
8	INFORMATION MUST BE MADE PUBLIC ON THE OFFICE OF THE
9	OMBUDSMAN'S WEBSITE.
10	(h) COMPLY WITH ALL CONFIDENTIALITY PROVISIONS SET BY THE
11	COMMISSION;
12	(i) Ensure accountability and consistency in the
13	OPERATING POLICIES AND PROCEDURES OF THE OFFICE OF THE
14	OMBUDSMAN, INCLUDING REASONABLE RULES RELATED TO THE
15	ADMINISTRATION OF THE PROVISIONS OF THIS SECTION AND ANY OTHER
16	STANDARDS OF CONDUCT AND REPORTING REQUIREMENTS AS PROVIDED
17	BY LAW; AND
18	(j) Serve as a liaison for communications between a
19	COMPLAINANT AND THE COMMISSION OR THE DEPARTMENT AND, IF
20	REQUESTED BY THE COMPLAINANT, ENSURE THE COMPLAINANT'S
21	ANONYMITY.
22	(11) THE OMBUDSMAN HAS DISCRETION OVER WHETHER OR HOW
23	TO ENGAGE REGARDING INDIVIDUAL, GROUP, OR SYSTEMATIC CONCERNS
24	AND MAY BRING A CONCERN TO THE ATTENTION OF APPROPRIATE
25	INDIVIDUALS AS THE OMBUDSMAN DEEMS APPROPRIATE.
26	(12) THE OMBUDSMAN SHALL BE AVAILABLE TO ALL JUDICIAL
27	PERSONNEL TO DISCUSS COMPLAINTS RELATED TO THE CONDUCT OF ANY

-12- 1205

1	JUDICIAL PERSONNEL.
2	(13) TO BE APPOINTED AS THE OMBUDSMAN, A PERSON MUST
3	POSSESS THE FOLLOWING QUALITIES AND QUALIFICATIONS:
4	(a) Prior experience serving as an ombudsman or in an
5	OMBUDSMAN CAPACITY;
6	(b) A DEEP UNDERSTANDING OF AND EXPERTISE IN
7	ORGANIZATIONAL CULTURE AND DIVERSITY, EQUITY, AND INCLUSION;
8	(c) AT LEAST TWO YEARS OF PROFESSIONAL EXPERIENCE WORKING
9	WITH HUMAN RESOURCES;
10	(d) AT LEAST TWO YEARS OF VICTIM ADVOCACY EXPERIENCE OR
11	COMPLETION OF SUBSTANTIAL VICTIM ADVOCACY TRAINING; AND
12	(e) THE ABILITY TO ACT IN A NONPARTISAN MANNER.
13	(14) ALL CONVERSATIONS AND INFORMATION DISCLOSED TO THE
14	OMBUDSMAN BY A COMPLAINANT ARE CONFIDENTIAL, UNLESS THE
15	COMPLAINANT GIVES THE OMBUDSMAN PERMISSION TO DISCLOSE THE
16	INFORMATION TO A THIRD PARTY. IF THE COMPLAINANT HAS NOT
17	CONSENTED TO DISCLOSURE, THE OMBUDSMAN SHALL FORGO
18	CONFIDENTIALITY WHEN THE DISCLOSURE INVOLVES AN IMMINENT THREAT
19	OF BODILY HARM TO THE COMPLAINANT OR ANOTHER PERSON.
20	INFORMATION IS NOT DISCOVERABLE IF RECEIVED DURING AND WITHIN THE
21	SCOPE OF THE OMBUDSMAN'S DUTIES AND RESPONSIBILITIES. THE
22	OMBUDSMAN IS EXEMPT FROM MANDATORY REPORTING RULES, STATUTES,
23	AND POLICIES AND SHALL NOT REPORT AN INCIDENT MADE KNOWN TO THE
24	OMBUDSMAN BY A COMPLAINANT UNLESS THE COMPLAINANT PROVIDES
25	CONSENT.
26	(15) THE OMBUDSMAN SHALL DISCLOSE A COMPLAINT ALLEGING
27	JUDICIAL MISCONDUCT TO THE COMMISSION WITHIN A REASONABLE TIME.

-13- 1205

2	SHALL SHARE THE INFORMATION WITH THE COMMISSION IN AN
3	UNIDENTIFIABLE MANNER.
4	(16) RECORDS RELATED TO COMPLAINTS RECEIVED BY THE OFFICE
5	OF THE OMBUDSMAN, AND ALL OTHER COMMUNICATIONS BETWEEN THE
6	OMBUDSMAN AND A COMPLAINANT, ARE NOT SUBJECT TO PUBLIC
7	DISCLOSURE AS REQUIRED BY ARTICLE 72 OF THIS TITLE 24.
8	(17) The office of the ombudsman is authorized to
9	PROMULGATE RULES NECESSARY TO IMPLEMENT THE REQUIREMENTS OF
10	THIS SECTION AND TO ENSURE CONFIDENTIALITY OF THE DISCLOSURES
11	MADE TO THE OFFICE OF THE OMBUDSMAN BY COMPLAINANTS.
12	(18) In the performance of the ombudsman's duties, the
13	OMBUDSMAN SHALL ACT INDEPENDENTLY OF THE DEPARTMENT AND
14	COMMISSION. ANY RECOMMENDATIONS MADE OR POSITIONS TAKEN BY
15	THE OMBUDSMAN OR THE OFFICE OF THE OMBUDSMAN DO NOT REFLECT
16	THOSE OF THE DEPARTMENT OR THE COMMISSION.
17	SECTION 3. In Colorado Revised Statutes, 24-72-202, amend
18	(6)(b)(XIV) and (6)(b)(XV); and <b>add</b> (6)(b)(XVI) as follows:
19	<b>24-72-202. Definitions.</b> As used in this part 2, unless the context
20	otherwise requires:
21	(6) (b) "Public records" does not include:
22	(XIV) Pursuant to the "Colorado Partnership for Quality Jobs and
23	Services Act", part 11 of article 50 of this title 24, records created in
24	compliance with the requirements of a state employee partnership
25	agreement as specified in section 24-50-1111 (3)(d) and documents
26	created in connection with the dispute resolution process for an employee
27	partnership agreement as specified in section 24-50-1113 (2)(e); or

IF THE COMPLAINANT WISHES TO REMAIN ANONYMOUS, THE OMBUDSMAN

1

-14- 1205

1	(XV) Granular coverage data, as defined in and submitted to the
2	office of information technology pursuant to section 24-37.5-119 (9)(m);
3	OR
4	(XVI) RECORDS RELATED TO COMPLAINTS RECEIVED BY THE
5	OFFICE OF THE JUDICIAL DISCIPLINE OMBUDSMAN PURSUANT TO SECTION
6	24-50-147.
7	<b>SECTION 4.</b> Appropriation. (1) For the 2023-24 state fiscal
8	year, \$100,453 is appropriated to the judicial department. This
9	appropriation is from the general fund. To implement this act, the
10	department may use this appropriation for the purchase of legal services.
11	(2) For the 2023-24 state fiscal year, \$100,453 is appropriated to
12	the department of law. This appropriation is from reappropriated funds
13	received from the judicial department under subsection (1) of this section
14	and is based on an assumption that the department of law will require an
15	additional 0.5 FTE. To implement this act, the department of law may use
16	this appropriation to provide legal services for the judicial department.
17	SECTION 5. Safety clause. The general assembly hereby finds,
18	determines, and declares that this act is necessary for the immediate
19	preservation of the public peace, health, or safety.

-15- 1205