### First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

## PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 23-0989.01 Christy Chase x2008

HOUSE BILL 23-1283

**HOUSE SPONSORSHIP** 

Jodeh,

(None),

### SENATE SPONSORSHIP

House Committees State, Civic, Military, & Veterans Affairs Appropriations **Senate Committees** 

# A BILL FOR AN ACT

101	CONCERNING THE TRANSFER OF THE COLORADO REFUGEE SERVICES
102	PROGRAM FROM THE DEPARTMENT OF HUMAN SERVICES TO THE
103	OFFICE OF NEW AMERICANS IN THE DEPARTMENT OF LABOR AND
104	EMPLOYMENT, AND, IN CONNECTION THEREWITH, MAKING AN
105	APPROPRIATION.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov.</u>)

Under current law, the department of human services is tasked with administering the Colorado refugee services program. Effective October 1, 2024, the bill transfers the rights, powers, duties, and functions related to the administration of the Colorado refugee services program to the Colorado office of new Americans in the department of labor and employment.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1. Legislative declaration.** (1) The general assembly 3 finds and declares that: 4 (a) Immigrants and refugees make up more than nine percent of 5 Colorado's population, and over 600,000 Colorado residents are 6 native-born Americans with at least one immigrant parent; 7 (b) Colorado is strengthened by its new American community 8 members, who are an integral part of Colorado's diverse economy and 9 make vital contributions to the state's tax base; 10 (c) In 2021, with the passage of House Bill 21-1150, the general 11 assembly created the Colorado office of new Americans (ONA) as a 12 centralized location in which state programs, initiatives, and policies 13 focused on facilitating economic stability and promoting successful

14 integration for immigrants are housed;

(d) The ONA has proven to be vital to the state's ability to
welcome and respond to the arrival of individuals fleeing war and
violence in Afghanistan and Ukraine;

(e) The Colorado refugee services program (CRSP), under the
Colorado department of human services, serves a central role in the state's
administration of the United States refugee admissions program (USRAP)
and in administering federal programs under the office of refugee
resettlement;

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(f) House Bill 21-1150 required the ONA to "convene

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1 stakeholders and state agencies, including the department [of labor and 2 employment], the governor's office, the department of human services, 3 the department of regulatory agencies, and the department of public 4 health and environment, to develop a recommendation to the governor's 5 office on what state agencies or offices are best suited to administer the 6 Colorado refugee services program created in section 26-2-138, and any 7 related programs, so that the ONA's refugee integration goals are met or 8 exceeded";

9 (g) The final recommendations from the working group convened 10 by the ONA include an explicit recommendation to move the CRSP to the 11 ONA; and

(h) Transferring the CRSP to the ONA will provide a more
comprehensive and integrated approach to strengthening Colorado's
ability to promote economic stability and the successful economic, social,
linguistic, and cultural integration of new Americans in the state and will
further streamline immigrant- and refugee-related priorities, services,
data, and outcomes in Colorado.

SECTION 2. In Colorado Revised Statutes, 8-3.7-102, amend
(5); and add with amended and relocated provisions (2.5), (4.5), and
(7.5) as follows:

8-3.7-102. Definitions. As used in this article 3.7, unless the
context otherwise requires:

(2.5) [Formerly 26-2-138 (1)(b)] "Program" "COLORADOREFUGEE
SERVICES PROGRAM" OR "CRSP" means the Colorado refugee services
program established pursuant to subsection (2)(a) of this section
DESCRIBED IN SECTION 8-3.7-108.

27 (4.5) [Formerly 26-2-138 (1)(a)] "Federal act" means Title IV of

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the federal "Immigration and Nationality Act", 8 U.S.C. sec. 1521 et seq.,
 as amended, including any federal rules adopted pursuant to the federal
 act.

4 (5) "Immigrant" or "new American" means a Coloradan who has 5 arrived, or an individual who will arrive, to Colorado as an immigrant or 6 refugee and includes the individual's children. "Immigrant" or "new 7 American" includes: Refugees, asylees, special immigrant visa holders, 8 victims of trafficking, recipients of the federal deferred action for 9 childhood arrivals program, INDIVIDUALS GRANTED HUMANITARIAN 10 PAROLE, and all other immigrants and aspiring citizens seeking 11 opportunity, safety, or reunification of family.

12 (7.5) [Formerly 26-2-138 (1)(c)] "State plan" means Colorado's
13 refugee services plan described in subsection (2)(b) of this section
14 SECTION 8-3.7-108.

15 SECTION 3. In Colorado Revised Statutes, 8-3.7-103, amend
16 (1)(c) and (2)(g) as follows:

17 8-3.7-103. Colorado office of new Americans - creation - duties 18 - report. (1) (c) (1) The ONA shall convene stakeholders and state 19 agencies, including the department, the governor's office, the department 20 of human services, the department of regulatory agencies, and the 21 department of public health and environment, to develop a 22 recommendation to the governor's office on what state agencies or offices 23 are best suited to administer the Colorado refugee services program 24 created in section 26-2-138, and any related programs, so that the ONA's 25 refugee integration goals are met or exceeded.

26 (II) The ONA shall complete a draft recommendation before
 27 January 1, 2022, and shall complete a final recommendation, which the

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ONA shall provide to the governor's office, no later than one year after
 September 7, 2021.

3 (III) The department shall report on the efficacy of the ONA and 4 the ONA's progress toward meeting the goals set forth in this article 3.7 5 including the draft and final recommendations described in subsection 6 (1)(c)(II) of this section, as part of the department's annual presentation 7 to its legislative committee of reference pursuant to section 2-7-203. If 8 necessary, the committee may make a recommendation that a member of 9 the general assembly sponsor appropriate legislation regarding the 10 Colorado refugee services program created in section 26-2-138.

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(2) The Colorado office of new Americans shall:

12 (g) Coordinate with ON AND AFTER OCTOBER 1, 2024, ADMINISTER 13 the Colorado refugee services program <del>created in section 26-2-138 to</del> 14 align it IN ACCORDANCE with the goals of the ONA, and manage or direct 15 any other relevant programs that might exist or be created on or after 16 September 7, 2021, including immigrant-focused state programs, 17 initiatives, and policies, that might exist or be created in the future, so that 18 the state's services for immigrants and the state's approach to immigrant 19 integration are cohesive, integrated, and elegant;

20 SECTION 4. In Colorado Revised Statutes, add with amended
21 and relocated provisions 8-3.7-108 as follows:

8-3.7-108. Refugee services program - transfer to ONA - state
plan - rules. (1) [Formerly 26-2-138 (2)(a)] (a) (I) ON AND AFTER
OCTOBER 1, 2024, THE RIGHTS, POWERS, DUTIES, AND FUNCTIONS
REGARDING the Colorado refugee services program is established in the
state VESTED IN THE department OF HUMAN SERVICES PRIOR TO SAID DATE
ARE TRANSFERRED FROM THE DEPARTMENT OF HUMAN SERVICES TO THE

1 ONA, AND THE ONA SHALL EXECUTE, ADMINISTER, PERFORM, AND 2 ENFORCE THE RIGHTS, POWERS, DUTIES, AND FUNCTIONS REGARDING THE 3 CRSP ON AND AFTER SAID DATE. BY APRIL 1, 2024, THE DEPARTMENT OF 4 LABOR AND EMPLOYMENT AND THE DEPARTMENT OF HUMAN SERVICES 5 SHALL ENTER INTO AN INTERAGENCY AGREEMENT TO FACILITATE THE 6 LOGISTICS OF CONTRACTING AND THE TRANSFER OF THE CRSP TO THE 7 ONA.

8 (II) (A) AS OF OCTOBER 1, 2024, EMPLOYEES OF THE DEPARTMENT 9 OF HUMAN SERVICES PRIOR TO SAID DATE WHOSE POWERS, DUTIES, AND 10 FUNCTIONS CONCERNED THE POWERS, DUTIES, AND FUNCTIONS REGARDING 11 THE COLORADO REFUGEE SERVICES PROGRAM THAT ARE ASSUMED BY THE 12 ONA PURSUANT TO SUBSECTION (1)(a)(I) OF THIS SECTION AND WHOSE 13 EMPLOYMENT IN THE ONA IS DEEMED NECESSARY BY THE DIRECTOR OF 14 THE ONA TO CARRY OUT THE PURPOSES OF THE CRSP ARE TRANSFERRED 15 TO THE ONA AND BECOME EMPLOYEES OF THE ONA.

16 (B) ANY EMPLOYEES TRANSFERRED TO THE ONA PURSUANT TO 17 THIS SUBSECTION (1)(a)(II) WHO ARE CLASSIFIED EMPLOYEES IN THE 18 STATE PERSONNEL SYSTEM RETAIN ALL RIGHTS TO THE PERSONNEL 19 SYSTEM AND RETIREMENT BENEFITS PURSUANT TO THE LAWS OF THIS 20 STATE, AND THEIR SERVICE IS DEEMED TO HAVE BEEN CONTINUOUS. ANY 21 TRANSFERS AND ANY ABOLISHMENT OF POSITIONS IN THE STATE 22 PERSONNEL SYSTEM SHALL BE MADE AND PROCESSED IN ACCORDANCE 23 WITH STATE PERSONNEL SYSTEM LAWS AND RULES.

(III) AS OF OCTOBER 1, 2024, ALL ITEMS OF REAL AND PERSONAL
PROPERTY OF THE DEPARTMENT OF HUMAN SERVICES, INCLUDING OFFICE
FURNITURE AND FIXTURES, BOOKS, DOCUMENTS, AND RECORDS,
PERTAINING TO THE DUTIES AND FUNCTIONS OF THE CRSP TRANSFERRED

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PURSUANT TO THIS SECTION ARE TRANSFERRED TO THE ONA AND BECOME
 THE PROPERTY OF THE ONA.

3 (IV) AS OF OCTOBER 1, 2024, WHENEVER THE DEPARTMENT OF 4 HUMAN SERVICES OR DEPARTMENT IS REFERRED TO OR DESIGNATED BY 5 ANY CONTRACT OR OTHER DOCUMENT IN CONNECTION WITH THE DUTIES 6 AND FUNCTIONS TRANSFERRED TO THE ONA, SUCH REFERENCE OR 7 DESIGNATION IS DEEMED TO APPLY TO THE ONA. ALL CONTRACTS 8 ENTERED INTO BY THE DEPARTMENT OF HUMAN SERVICES PRIOR TO 9 OCTOBER 1, 2024, IN CONNECTION WITH THE DUTIES AND FUNCTIONS 10 TRANSFERRED TO THE ONA ARE HEREBY VALIDATED, WITH THE ONA 11 SUCCEEDING TO ALL RIGHTS AND OBLIGATIONS UNDER SUCH CONTRACTS. 12 AS OF OCTOBER 1, 2024, ANY CASH FUNDS, CUSTODIAL FUNDS, TRUSTS, 13 GRANTS, AND APPROPRIATIONS OF FUNDS FROM PRIOR STATE FISCAL YEARS 14 OPEN TO SATISFY OBLIGATIONS INCURRED UNDER SUCH CONTRACTS ARE 15 TRANSFERRED AND APPROPRIATED TO THE DEPARTMENT FOR ALLOCATION 16 TO THE ONA FOR THE PAYMENT OF SUCH OBLIGATIONS. IN THE EVENT THE 17 FEDERAL DEPARTMENT OF HEALTH AND HUMAN SERVICES WILL NOT 18 TRANSFER CONTRACTS THAT ARE OPEN AS OF OCTOBER 1, 2024, THE 19 DEPARTMENT OF HUMAN SERVICES SHALL CONTINUE TO ADMINISTER 20 THOSE CONTRACTS THROUGH AN INTERAGENCY AGREEMENT WITH THE 21 ONA UNTIL THE CONTRACT PERIOD IS CONCLUDED OR FUNDS ARE 22 LIQUIDATED, WHICHEVER OCCURS FIRST.

(V) ON AND AFTER OCTOBER 1, 2024, UNLESS OTHERWISE
SPECIFIED, WHENEVER ANY PROVISION OF LAW REFERS TO THE
DEPARTMENT OF HUMAN SERVICES IN CONNECTION WITH THE DUTIES AND
FUNCTIONS TRANSFERRED TO THE ONA, SUCH LAW MUST BE CONSTRUED
AS REFERRING TO THE ONA.

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(VI) AS OF OCTOBER 1, 2024, ALL RULES AND ORDERS OF THE
 DEPARTMENT OF HUMAN SERVICES ADOPTED IN CONNECTION WITH THE
 POWERS, DUTIES, AND FUNCTIONS TRANSFERRED TO THE ONA CONTINUE
 TO BE EFFECTIVE UNTIL REVISED, AMENDED, REPEALED, OR NULLIFIED
 PURSUANT TO LAW.

6 (b) The ONA SHALL ADMINISTER THE COLORADO REFUGEE 7 SERVICES program must be administered in accordance with the state plan 8 developed by the state department and approved by the federal office 9 of refugee resettlement within the federal department of health and 10 human services pursuant to the federal act.

- (2) [Formerly 26-2-138 (2)(b)] The state department ONA is the
  single state agency responsible for the development, review, and
  administration of the state plan.
- (3) [Formerly 26-2-138 (3)] The program CRSP must provide the
  following, in accordance with the federal act and the state plan:
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(a) Refugee cash assistance;

(b) Refugee medical assistance;

(c) Refugee social services, which may include but are not limited
 to employment services, employability assessments, English language
 instruction, vocational training, skills recertification, and case
 management services related to employment; and

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(d) Any other services or assistance consistent with the federal act.
(4) [Formerly 26-2-138 (4)] The program CRSP may provide other services or assistance to support refugee resettlement and integration. The program shall assist the Colorado office of new Americans in carrying out its duties and goals as specified in section

27 8-3.7-103 (2)(g), including the sharing of outcomes, partnerships, and the

1 alignment of mission and purpose.

2 (5) [Formerly 26-2-138 (5)] The state department ONA shall
3 adopt rules, in accordance with article 4 of title 24, to implement this
4 section.

5 (6) [Formerly 26-2-138 (6)] The general assembly may 6 appropriate funds to the state department ONA for the administration of 7 the program CRSP.

8 SECTION 5. Repeal of relocated and nonrelocated provisions
9 in this act. In Colorado Revised Statutes, repeal 26-2-138.

10 SECTION 6. Appropriation. (1) For the 2023-24 state fiscal 11 year, \$36,523 is appropriated to the department of labor and employment. 12 This appropriation is from the general fund and is based on an assumption 13 that the department will require an additional 0.4 FTE. To implement this 14 act, the department may use this appropriation for the office of new 15 Americans.

16 (2) For the 2023-24 state fiscal year, the general assembly 17 anticipates that the department of labor and employement will receive 18 \$250,000 in federal funds for the office new Americans to implement this 19 act. The appropriation in subsection (1) of this section is based on the 20 assumption that the department will receive this amount of federal funds, 21 which is subject to the "(I)" notation as defined in the annual general 22 appropriation act for the same fiscal year.

23 SECTION 7. Act subject to petition - effective date. This act 24 takes effect October 1, 2024; except that, if a referendum petition is filed 25 pursuant to section 1 (3) of article V of the state constitution against this 26 act or an item, section, or part of this act within the ninety-day period 27 after final adjournment of the general assembly, then the act, item, section, or part will not take effect unless approved by the people at the
 general election to be held in November 2024 and, in such case, will take
 effect on the date of the official declaration of the vote thereon by the
 governor.