First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 23-0876.02 Jennifer Berman x3286

SENATE BILL 23-291

SENATE SPONSORSHIP

Fenberg and Cutter, Buckner, Exum, Hansen, Jaquez Lewis, Marchman, Moreno, Priola, Winter F.

HOUSE SPONSORSHIP

deGruy Kennedy and Martinez,

Senate Committees

Finance Appropriations

House Committees

Finance Appropriations

A BILL FOR AN ACT

101	CONCERNING THE PUBLIC UTILITIES COMMISSION'S REGULATION OF
102	ENERGY UTILITIES, AND, IN CONNECTION THEREWITH, MAKING
103	AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

Section 1 of the bill requires the public utilities commission (commission), if relying on a discount rate when calculating the net present value of future fuel costs as part of a utility's electric resource plan, to apply a discount rate that does not exceed the long-term rate of inflation.

SENATE 3rd Reading Unamended April 26, 2023

SENATE Amended 2nd Reading April 25, 2023 **Section 2** requires the commission to establish mechanisms, guidelines, or rules to limit the amount of rate case expenses that an investor-owned electric or gas utility may recover from the utility's customers.

Section 3 prohibits an investor-owned electric or gas utility from recovering various costs from its customers, including:

- More than 50% of annual total compensation or of expense reimbursement for a utility's board of directors;
- Tax penalties or fines issued against the utility;
- Certain advertising and public relations expenses;
- Lobbying and other expenses intended to influence the outcome of local, state, or federal legislation or ballot measures;
- Certain organizational and membership dues;
- Travel, lodging, food, or beverage expenses for the utility's board of directors and officers; and
- Gift or entertainment expenses.

If an investor-owned utility recovers prohibited costs, the commission is required to assess a nonrecoverable penalty against the utility in an amount that is not less than the total amount improperly recovered and order the utility to refund the amount improperly recovered to its customers, plus interest.

Section 4 requires that, on or before November 1, 2023, an investor-owned gas utility file with the commission for the commission's approval, amendment, or denial a gas price risk management plan that includes proposals for addressing the volatility of fuel costs recovered from the utility's ratepayers.

Section 4 requires the commission to adopt rules, on or before January 1, 2025, to:

- Help protect investor-owned gas utility customers from the volatility of gas prices by establishing a mechanism that aligns an investor-owned utility's financial incentives with the financial interests of its customers; and
- Establish a mechanism to create a financial incentive for an investor-owned utility to improve its electricity production cost efficiency while minimizing its fuel costs.

As part of its rules, the commission may also consider requiring each investor-owned electric utility to bear a percentage of its total fuel costs in order to incentivize the utility to find efficiencies and reduce fuel waste.

Section 4 also requires the commission to open a proceeding to investigate the extent to which residential and other development in certain geographic areas drive natural gas infrastructure costs for any natural gas utility that serves more than 500,000 customers in the state.

Section 5 requires:

-2- 291

- On or before December 31, 2023, each regulated gas utility to remove from the utility's rate tariffs any incentives offered to an applicant applying for natural gas service to establish gas service to a property;
- The Colorado energy office to contract with an independent third party, on or before July 1, 2024, to evaluate the risk that stranded or underutilized natural gas infrastructure investments pose and the annual projected rate impact that such stranded assets have on ratepayers;
- The commission to determine whether any changes to rules or depreciation schedules are warranted based on its review of the evaluation contracted by the Colorado energy office;
- An investor-owned gas utility to provide the commission information, including a map, about the utility's gas distribution system pipes;
- An investor-owned gas utility to refrain from penalizing or charging a fee to a customer that voluntarily terminates gas service. The commission may adopt rules to establish standards for a customer's voluntary disconnection from an investor-owned gas utility's gas distribution system.
- On or before July 1, 2024, the commission to examine existing investor-owned electric utility tariffs, policies, and practices to determine if the tariffs, policies, and practices pose a barrier to the beneficial electrification of buildings with respect to charges imposed for the cost of transformer or service upgrades.

Section 6 authorizes the commission to allow a wholesale customer of an investor-owned utility to intervene in a proceeding regarding the commission's consideration of the investor-owned utility's application for cost recovery from customers.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1.** In Colorado Revised Statutes, **add** 40-2-138 as

3 follows:

1

4

7

8

40-2-138. Investor-owned utility electric resource planning -

5 **maximum discount rate authorized.** IF THE COMMISSION RELIES ON THE

6 USE OF A DISCOUNT RATE WHEN CALCULATING NET PRESENT VALUE OF

FUTURE CARBON-BASED FUEL COSTS IN AN ELECTRIC RESOURCE PLAN, THE

DISCOUNT RATE MUST NOT EXCEED THE LONG-TERM RATE OF INFLATION,

-3-

1	AS DETERMINED BY THE COMMISSION. IN DETERMINING THE LONG-TERM
2	RATE OF INFLATION, THE COMMISSION SHALL DETERMINE AN APPROPRIATE
3	RATE OF INFLATION SPECIFICALLY FOR FUEL COSTS.
4	SECTION 2. In Colorado Revised Statutes, add 40-3-102.5 as
5	follows:
6	40-3-102.5. Limiting rate case expenses for investor-owned
7	utilities - information included in rate case filings - gas cost or electric
8	commodity adjustment filings - <u>rules -</u> definitions. (1) Limiting
9	recovery of rate case expenses. (a) THE COMMISSION SHALL ESTABLISH
10	RULES TO LIMIT THE AMOUNT OF RATE CASE EXPENSES THAT A UTILITY
11	MAY RECOVER FROM RATEPAYERS. IN ESTABLISHING THE RULES, THE
12	COMMISSION MAY CONSIDER:
13	(I) IMPLEMENTING A SYMMETRICAL INCENTIVE TO MOTIVATE THE
14	UTILITY TO LIMIT EXPENSES;
15	(II) LIMITING THE AMOUNT OF EXPENSES FOR OUTSIDE EXPERTS,
16	CONSULTANTS, AND LEGAL RESOURCES THAT ARE RECOVERABLE;
17	(III) SETTING AN OVERALL PERCENTAGE OF THE UTILITY'S
18	EXPENSES IN A RATE CASE THAT ARE NOT RECOVERABLE;
19	(IV) ESTABLISHING DISCOVERY PARAMETERS AND WHAT
20	INFORMATION IN A COMMISSION PROCEEDING MUST BE DISCLOSED TO
21	INTERVENERS OR TO THE COMMISSION TO REDUCE TIME AND COSTS
22	ASSOCIATED WITH A LENGTHY DISCOVERY PROCESS, WHICH INFORMATION
23	MAY INCLUDE:
24	(A) A SOURCE MODEL SHOWING ALL RATE ADJUSTMENTS;
25	(B) EXECUTABLE SPREADSHEETS, ALSO REFERRED TO AS
26	WORKPAPERS, WITH LINKS AND FORMULAS INTACT;
27	(C) A TEST YEAR BASED ON A RECENTLY COMPLETED

-4- 291

1	TWELVE-MONTH PERIOD AND FOR WHICH ACTUAL COSTS AND
2	INVESTMENTS ARE ANALYZED; AND
3	(D) ANY OTHER INFORMATION OR DOCUMENTATION, AS
4	DETERMINED BY THE COMMISSION; OR
5	(V) REQUIRING A TECHNICAL CONFERENCE WITH INTERVENING
6	PARTIES TO ADDRESS INTERVENING PARTIES' QUESTIONS AND TO PROVIDE
7	THE ABILITY FOR INTERVENERS TO ANALYZE THE UTILITY'S ASSUMPTIONS
8	AND CALCULATIONS SUPPORTING A RATE CASE FILING.
9	(b) Before the commission may determine that an
10	INVESTOR-OWNED UTILITY'S APPLICATION TO MODIFY BASE RATES IS
11	COMPLETE, THE COMMISSION SHALL CERTIFY THAT, FOR COMPARISON OF
12	TEST YEARS AND OTHER PURPOSES, THE FILING INCLUDES SUFFICIENT
13	INFORMATION, INCLUDING A COMPREHENSIVE COST AND REVENUE
14	REQUIREMENT ANALYSIS BASED ON ACTUAL, AUDITABLE, HISTORICAL
15	DATA, WHICH ANALYSIS MUST BE ACCOMPANIED BY APPROPRIATE
16	WORKPAPERS AND OTHER SUPPORTING MATERIALS.
17	(c) Nothing in this section prohibits a utility from
18	INCLUDING MULTIPLE TEST YEARS FOR ANALYSIS OR CONSIDERATION IN A
19	RATE CASE FILING, INCLUDING INCLUSION OF A FUTURE TEST YEAR.
20	$\underline{(d)}$ As used in this subsection (1):
21	(I) "Base rate" means charges used to recover costs of
22	UTILITY INFRASTRUCTURE AND OPERATIONS, INCLUDING A RETURN ON
23	CAPITAL INVESTMENT, NOT OTHERWISE RECOVERED THROUGH A UTILITY
24	RATE RIDER OR RATE ADJUSTMENT MECHANISM.
25	(II) "TEST YEAR" MEANS A TWELVE-MONTH PERIOD THAT IS
26	EXAMINED TO DETERMINE A UTILITY'S COSTS OF SERVICE IN A RATE CASE.
2.7	(III) "Utility" means an investor-owned electric or gas

-5- 291

1	UTILITY.
2	(2) Requirements for filings to increase a rate, charge, fee,
3	fare, toll, rental, or classification. (a) At the time of filing a request
4	TO INCREASE ANY RATE, CHARGE, FEE, FARE, TOLL, RENTAL, OR
5	CLASSIFICATION, THE UTILITY SHALL PROVIDE THE COMMISSION A RATE
6	TREND REPORT FOR THE PREVIOUS TEN YEARS REGARDING ANY
7	HISTORICAL INCREASES OR DECREASES OF THE RATE, CHARGE, FEE, FARE,
8	TOLL, RENTAL, OR CLASSIFICATION, INCLUDING:
9	(I) THE AMOUNT OF EACH APPROVED INCREASE OR DECREASE;
10	(II) THE INCREMENTAL INCREASE OR DECREASE FROM THE MOST
11	RECENT APPROVED CHANGE;
12	(III) THE DATES THAT EACH APPROVED INCREASE OR DECREASE
13	WENT INTO EFFECT;
14	(IV) THE PROCEEDING NUMBER RELATED TO EACH APPROVED
15	INCREASE OR DECREASE;
16	(V) A CHART, GRAPH, OR OTHER VISUALIZATION DEMONSTRATING
17	THE TEN-YEAR HISTORICAL TREND REGARDING EACH RATE, CHARGE, FEE,
18	FARE, TOLL, RENTAL, OR CLASSIFICATION, INCLUDING ALL UTILITY BILL
19	LINE ITEMS SUCH AS RATES AND RATE RIDERS; AND
20	(VI) FOR EACH OF THE TEN YEARS, THE ANNUAL TOTAL AMOUNT
21	OF THE RATE, CHARGE, FEE, FARE, TOLL, RENTAL, OR CLASSIFICATION.
22	(b) EACH UTILITY SHALL POST AND KEEP CURRENT ON ITS WEBSITE
23	THE RATE TREND REPORT DATA, INCLUDING THE CHART, GRAPH, OR OTHER
24	VISUALIZATION DEMONSTRATING THE TEN-YEAR HISTORICAL TREND
25	SUBMITTED AS PART OF THE RATE TREND REPORT. ANY VISUALIZATION
26	MUST INCLUDE ALL UTILITY BILL LINE ITEMS, INCLUDING ALL RATES AND
27	RATE RIDERS.

-6- 291

I	(3) Gas cost or electric commodity adjustment filing
2	requirements. A UTILITY THAT FILES A GAS COST ADJUSTMENT FILING OR
3	AN ELECTRIC COMMODITY ADJUSTMENT FILING SHALL PROVIDE COPIES OF
4	ALL CONFIDENTIAL MATERIALS AND ALL EXECUTABLE MATERIALS
5	RELATED TO THE FILING TO THE COMMISSION'S STAFF AND THE OFFICE OF
6	THE UTILITY CONSUMER ADVOCATE CREATED IN SECTION $40-6.5-102$ (1).
7	SECTION 3. In Colorado Revised Statutes, amend 40-3-114 as
8	follows:
9	40-3-114. Cost recovery - prohibitions - <u>reporting -</u> penalties
10	- definitions. (1) The commission shall ensure that regulated electric and
11	gas utilities do not use ratepayer funds to subsidize nonregulated
12	activities.
13	(2) A UTILITY SHALL NOT RECOVER THE FOLLOWING COSTS FROM
14	ITS CUSTOMERS, WHETHER AS PART OF PROPOSED BASE RATE COSTS, A
15	RIDER, OR OTHER CHARGES:
16	(a) MORE THAN FIFTY PERCENT OF ANNUAL TOTAL COMPENSATION
17	OR OF EXPENSE REIMBURSEMENT FOR MEMBERS OF THE BOARD OF
18	DIRECTORS OF THE UTILITY;
19	(b) TAX PENALTIES OR FINES ISSUED AGAINST THE UTILITY;
20	(c) INVESTOR-RELATION EXPENSES;
21	(d) ADVERTISING AND PUBLIC RELATIONS EXPENSES THAT DO NOT
22	DIRECTLY RELATE TO A PURPOSE OR PROGRAM THAT IS REQUIRED OR
23	AUTHORIZED UNDER STATUTE OR COMMISSION RULE OR ORDER.
24	ADVERTISING AND PUBLIC RELATIONS EXPENSES FOR WHICH COST
25	RECOVERY IS PROHIBITED INCLUDE:
26	(I) COMMUNICATIONS TO PROMOTE OR IMPROVE THE UTILITY'S
27	BRAND;

-7- 291

1	(11) EXPENSES FOR THE PURPOSE OF INFLUENCING PUBLIC OPINION
2	ABOUT THE UTILITY; AND
3	(III) EXPENSES INTENDED TO CREATE GOOD WILL TOWARD THE
4	UTILITY FROM THE GENERAL PUBLIC.
5	(e) EXPENSES FOR LOBBYING OR OTHER ACTIVITIES MEANT TO
6	INFLUENCE THE OUTCOME OF ANY LOCAL, STATE, OR FEDERAL
7	LEGISLATION, ORDINANCE, RESOLUTION, OR BALLOT MEASURE;
8	(f) Charitable giving expenses, including contributions to
9	ORGANIZATIONS QUALIFIED UNDER SECTION 501 (c)(3) or 501 (c)(4) of
10	THE FEDERAL "INTERNAL REVENUE CODE OF 1986", 26 U.S.C. SEC. 501,
11	AS AMENDED;
12	(g) Organizational or membership dues, or other
13	CONTRIBUTIONS, TO ANY ORGANIZATION, ASSOCIATION, INSTITUTION,
14	CORPORATION, OR OTHER ENTITY THAT ENGAGES IN LOBBYING OR OTHER
15	SIMILAR ACTIVITIES INTENDED TO INFLUENCE THE OUTCOME OF ANY
16	LOCAL, STATE, OR FEDERAL LEGISLATION, ORDINANCE, RESOLUTION, RULE,
17	BALLOT MEASURE, OR OTHER REGULATORY DECISION;
18	(h) CONTRIBUTIONS TO POLITICAL CANDIDATES, CAMPAIGN
19	COMMITTEES, ISSUE COMMITTEES, OR INDEPENDENT EXPENDITURE
20	COMMITTEES OR SIMILAR POLITICAL EXPENSES;
21	(i) TRAVEL, LODGING, FOOD, AND BEVERAGE EXPENSES FOR THE
22	UTILITY'S BOARD OF DIRECTORS AND OFFICERS;
23	(j) Entertainment or gift expenses;
24	(k) EXPENSES RELATED TO ANY OWNED, LEASED, OR CHARTERED
25	AIRCRAFT FOR THE UTILITY'S BOARD OF DIRECTORS AND OFFICERS; OR
26	(1) EXPENSES RELATED TO MARKETING AND ADMINISTRATION OR
27	CUSTOMER SERVICE FOR UNREGULATED PRODUCTS OR SERVICES PROVIDED

-8-

1	OR SOLD BY THE UTILITY OR THE UTILITY'S AFFILIATES.
2	(3) Subsections (2)(g) and (2)(h) of this section shall not
3	BE CONSTRUED TO APPLY TO A UTILITY EMPLOYEE'S OR CONTRACT
4	WORKER'S ACTIVITIES RESULTING FROM ANY VOLUNTARY DUES
5	DEDUCTIONS THAT ARE PROCESSED THROUGH STANDARD PAYROLL
6	PROCESSES.
7	(4) (a) Notwithstanding penalties set forth in article 7 of
8	THIS TITLE 40, IF THE COMMISSION DETERMINES THAT A UTILITY
9	IMPROPERLY RECOVERED COSTS PURSUANT TO SUBSECTION (2) OF THIS
10	SECTION, THE COMMISSION $\underline{\text{MAY}}$ ASSESS A NONRECOVERABLE PENALTY
11	AGAINST THE UTILITY.
12	(b) In addition to assessing a nonrecoverable penalty
13	AGAINST A UTILITY PURSUANT TO SUBSECTION (3)(a) OF THIS SECTION, THE
14	COMMISSION SHALL ORDER THE UTILITY TO REFUND THE AMOUNT
15	IMPROPERLY RECOVERED PURSUANT TO SUBSECTION (2) OF THIS SECTION.
16	PLUS INTEREST, TO CUSTOMERS.
17	(5) The commission shall require a utility to file an
18	ANNUAL REPORT WITH THE COMMISSION TO ENSURE THE UTILITY'S
19	COMPLIANCE WITH THIS SECTION. THE REPORT MUST INCLUDE THE
20	PURPOSE, PAYEE, AND AMOUNT OF ANY EXPENSES ASSOCIATED WITH THE
21	COSTS AND ACTIVITIES THAT ARE NOT PERMITTED TO BE RECOVERED FROM
22	CUSTOMERS PURSUANT TO THIS SECTION.
23	(6) As used in this section, unless the context otherwise
24	REQUIRES:
25	(a) (I) "ADVERTISING" MEANS THE ACT OF PUBLISHING.
26	DISSEMINATING, SOLICITING, OR CIRCULATING WRITTEN, ONLINE, VIDEO,
27	OR AUDIO COMMUNICATION INTENDED TO INDUCE A PERSON TO PATRONIZE

-9- 291

1	A PRODUCT, SERVICE, BUSINESS, OR INDUSTRY; PROMOTE A BUSINESS'S
2	BRAND; OTHERWISE EMPHASIZE DESIRABLE QUALITIES ABOUT A PRODUCT,
3	SERVICE, BUSINESS, OR INDUSTRY; OR INFLUENCE PUBLIC OPINION WITH
4	RESPECT TO LEGISLATIVE, ADMINISTRATIVE, OR ELECTORAL MATTERS.
5	(II) "ADVERTISING" DOES NOT INCLUDE:
6	(A) ADVERTISING REQUIRED OR AUTHORIZED BY LAW,
7	REGULATION, OR ORDER;
8	(B) ADVERTISING DIRECTLY RELATED TO A PURPOSE OR PROGRAM
9	REGARDING INCOME-BASED SERVICE, SPECIAL RATES, PILOT PROGRAMS,
10	ENERGY CONSERVATION, ENERGY EFFICIENCY, BENEFICIAL
11	ELECTRIFICATION, RENEWABLE ENERGY, TRANSPORTATION
12	ELECTRIFICATION, OR OTHER CONSUMER EDUCATION INFORMATION;
13	(C) ADVERTISING REGARDING SERVICE INTERRUPTIONS, SAFETY
14	MEASURES, OR EMERGENCY CONDITIONS; OR
15	(D) ADVERTISING CONCERNING EMPLOYMENT OPPORTUNITIES
16	WITH THE UTILITY.
17	(b) "AIRCRAFT" HAS THE MEANING SET FORTH IN SECTION
18	41-2-101 (1).
19	(c) "Base rate" has the meaning set forth in section
20	40-3-102.5 (1)(d)(I).
21	(d) "Electric utility" means an investor-owned electric
22	UTILITY IN THE STATE.
23	(e) "EXPENSES" MEANS ANY PAYMENT MADE IN THE FORM OF
24	COMPENSATION THAT A UTILITY PAYS TO AN EXTERNAL FIRM, A
25	CORPORATE AFFILIATE, OR AN EMPLOYEE OF THE UTILITY.
26	(f) "GAS UTILITY" MEANS AN INVESTOR-OWNED GAS UTILITY IN
27	THE STATE.

-10-291

1	(g) "LOBBYING" MEANS DIRECTLY, OR THROUGH THE SOLICITATION
2	OF OTHERS, COMMUNICATING WITH A PERSON THAT IS IN A POSITION TO
3	MAKE A POLICY DECISION IN ORDER TO INFLUENCE THE OUTCOME OF
4	LOCAL, STATE, OR FEDERAL LEGISLATION.
5	(h) "RATE CASE" MEANS A FORMAL HEARING OF THE COMMISSION
6	TO DETERMINE IF THE BASE RATES OF AN ELECTRIC UTILITY OR GAS
7	UTILITY ARE JUST AND REASONABLE PURSUANT TO SECTION 40-3-101.
8	(i) "RIDER" MEANS A CHARGE ADDED TO A UTILITY BILL TO
9	RECOVER A SPECIFIC COST THAT IS NOT PART OF THE BASE RATE.
10	(j) "Utility" means an investor-owned electric utility or
11	GAS UTILITY IN THE STATE.
12	SECTION 4. In Colorado Revised Statutes, add 40-3-120 and
13	40-3-121 as follows:
14	40-3-120. Fuel cost sharing - gas utilities - electric utilities -
15	rules. (1) (a) On or before November 1, 2023, an investor-owned
16	GAS UTILITY SHALL FILE WITH THE COMMISSION A GAS PRICE RISK
17	MANAGEMENT PLAN THAT INCLUDES PROPOSALS FOR LEVELING OR
18	REDUCING THE VOLATILITY OF FUEL COSTS THAT ARE RECOVERED
19	PURSUANT TO THE UTILITY'S GAS COST ADJUSTMENT FILINGS. SUCH PLAN
20	MUST INCLUDE A MAXIMUM PER-MONTH FUEL COST THAT ACCOUNTS FOR
21	PRICE FLUCTUATIONS BASED ON SEASONALITY AND CAN BE
22	AUTOMATICALLY RECOVERED THROUGH THE GAS COST ADJUSTMENT
23	MECHANISM. THE PLAN MAY INCLUDE OTHER ELEMENTS SUCH AS
24	PHYSICAL HEDGING, FINANCIAL HEDGING, FUEL STORAGE, OR LONG-TERM
25	CONTRACTING.
26	(b) THE COMMISSION SHALL ALLOW ANY PRUDENTLY INCURRED
2.7	COSTS ABOVE THE MAXIMUM MONTHLY FUEL COST INCLUDED IN AN

-11- 291

1	INVESTOR-OWNED GAS UTILITY'S PLAN PURSUANT TO SUBSECTION (1)(a)
2	OF THIS SECTION TO BE RECORDED IN A DEFERRED BALANCE THAT IS
3	RECOVERABLE AND AMORTIZED OVER AN APPROPRIATE TIMELINE OF NO
4	MORE THAN FIVE YEARS WITH FINANCING COSTS, AS DETERMINED BY THE
5	COMMISSION.
6	(c) THE COMMISSION SHALL APPROVE, AMEND, OR DENY A PLAN
7	SUBMITTED PURSUANT TO THIS SUBSECTION (1) BASED ON A
8	DETERMINATION OF THE BEST INTERESTS OF A UTILITY'S RATEPAYERS,
9	INSOFAR AS THE COMMISSION FINDS THAT THE PLAN IS IN THE PUBLIC
10	<u>INTEREST.</u>
11	(2) (a) On or before January 1, 2025, the commission shall
12	ADOPT RULES TO ESTABLISH MECHANISMS TO ALIGN THE FINANCIAL
13	INCENTIVES OF AN INVESTOR-OWNED ELECTRIC OR GAS UTILITY WITH THE
14	INTERESTS OF THE UTILITY'S CUSTOMERS REGARDING INCURRED FUEL
15	<u>COSTS.</u>
16	(b) The mechanisms established by rule pursuant to
17	SUBSECTION (2)(a) OF THIS SECTION MUST BE DESIGNED TO PROTECT
18	CUSTOMERS AND TO IMPROVE THE UTILITY'S MANAGEMENT OF FUEL
19	COSTS. THE COMMISSION SHALL TAILOR THE MECHANISMS TO APPLY TO
20	DIFFERENT UTILITIES BASED ON A UTILITY'S SIZE OR ABILITY TO
21	IMPLEMENT THE MECHANISMS.
22	(c) THE COMMISSION MAY ESTABLISH A SYMMETRICAL INCENTIVE
23	FOR THE UTILITY TO SUCCESSFULLY IMPLEMENT THE MECHANISMS.
24	(3) In adopting the rules pursuant to subsection (2)(a) of
25	THIS SECTION, THE COMMISSION:
26	(a) SHALL CONSIDER:
27	(I) SYMMETRICALLY ALLOCATING AN AMOUNT OF FUEL PRICE RISK

-12- 291

1	TO THE INVESTOR-OWNED ELECTRIC OR GAS UTILITY, SUBJECT TO
2	REASONABLE PARAMETERS, INCLUDING:
3	(A) A RANGE OF OUTCOMES WITHIN WHICH NO RISK SHARING
4	OCCURS; AND
5	(B) A CAP ON ANY INCENTIVE OR COST SHARE THAT RESULTS FROM
6	THE RISK-MITIGATION MECHANISM; AND
7	(II) MECHANISMS TO IMPROVE ELECTRICITY PRODUCTION COST
8	EFFICIENCY WHILE MINIMIZING FUEL COSTS, SUCH AS SYMMETRICALLY
9	ALLOCATING A PORTION OF IMPROVEMENTS OR DEGRADATIONS IN
10	ELECTRICITY PRODUCTION PER DOLLAR OF FUEL OR PER DOLLAR OF
11	ACQUISITION COSTS INCURRED; AND
12	(b) SHALL CONSIDER, TO THE EXTENT SUCH INFORMATION IS
13	RELEVANT:
14	(I) THE FINANCIAL HEALTH OF THE UTILITY AND CORRESPONDING
15	IMPACTS ON CUSTOMER AFFORDABILITY; AND
16	(II) THE UTILITY'S ABILITY TO MAKE INVESTMENTS TO ACHIEVE
17	THE STATE'S ENERGY POLICY OBJECTIVES IN AN AFFORDABLE MANNER FOR
18	<u>CUSTOMERS.</u>
19	(4) NOTHING IN THIS SECTION:
20	(a) SHALL BE CONSTRUED TO AUTOMATICALLY SHIFT RISK TO THE
21	INVESTOR-OWNED ELECTRIC OR GAS UTILITY; OR
22	(b) WARRANTS AN AUTOMATIC ADJUSTMENT TO THE AMOUNT OF
23	ALLOWABLE RETURN ON EQUITY OR ANY OTHER RATE-MAKING METRIC.
24	40-3-121. Natural gas cost causation study - commission
25	proceeding - reporting - repeal. (1) (a) WITHIN SIXTY DAYS AFTER THE
26	COMMISSION ISSUES A FINAL, NONAPPEALABLE DECISION REGARDING THE
27	FIRST CLEAN HEAT PLAN FILED PURSUANT TO SECTION 40-3.2-108 BY A

-13-

1	NATURAL GAS UTILITY THAT SERVES MORE THAN FIVE HUNDRED
2	THOUSAND CUSTOMERS, THE COMMISSION SHALL OPEN A PROCEEDING TO
3	INVESTIGATE WHETHER AND HOW RESIDENTIAL DEVELOPMENT AND OTHER
4	DEVELOPMENT IN CERTAIN GEOGRAPHIC AREAS DRIVE NATURAL GAS
5	INFRASTRUCTURE COSTS FOR ANY NATURAL GAS UTILITY THAT SERVES
6	MORE THAN FIVE HUNDRED THOUSAND CUSTOMERS IN THE STATE,
7	PARTICULARLY WITH REGARD TO THE IMPACT THAT THE DEVELOPMENT
8	HAS ON NONPARTICIPATING INCOME-QUALIFIED CUSTOMERS.
9	(b) The proceeding must identify specific, new large
10	NATURAL GAS INFRASTRUCTURE INVESTMENTS AND, FOR EACH
11	INVESTMENT IDENTIFIED, DETERMINE THE EXTENT TO WHICH NEW
12	RESIDENTIAL DEVELOPMENT OR OTHER DEVELOPMENT BY A GEOGRAPHIC
13	AREA IS DISPROPORTIONATELY NECESSITATING THAT INVESTMENT.
14	(c) THE PROCEEDING MUST INCLUDE A CALCULATION OF THE
15	BENEFITS AND COSTS OF THE GROWTH IN NEW RESIDENTIAL DEVELOPMENT
16	AND OTHER DEVELOPMENT TO BOTH THE NATURAL GAS UTILITY
17	CUSTOMERS FOR WHOM THE INFRASTRUCTURE INVESTMENT IS BEING MADE
18	AND NONPARTICIPATING RETAIL AND WHOLESALE NATURAL GAS UTILITY
19	CUSTOMERS, PARTICULARLY THOSE NONPARTICIPATING CUSTOMERS WHO
20	ARE INCOME-QUALIFIED CUSTOMERS.
21	_
22	(2) AFTER COMPLETION OF THE INVESTIGATION, THE COMMISSION
23	SHALL HOLD A HEARING, AT WHICH THE COMMISSION SHALL CONSIDER THE
24	INFORMATION GATHERED IN THE INVESTIGATION AND PUBLIC COMMENTS,
25	TO:
26	(a) DETERMINE WHETHER ALTERNATIVE INFRASTRUCTURE,
27	SERVICE INVESTMENTS, OR OTHER UTILITY ACTIONS COULD MITIGATE

-14- 291

2	MANNER THAT IS NECESSARY, APPROPRIATE, AND COULD HELP REDUCE
3	GREENHOUSE GAS EMISSIONS IN ALIGNMENT WITH THE "COLORADO
4	GREENHOUSE GAS POLLUTION REDUCTION ROADMAP", PUBLISHED BY THE
5	COLORADO ENERGY OFFICE; AND
6	(b) IDENTIFY THE UP-FRONT AND SERVICE LIFE ANNUALIZED COSTS
7	AND BENEFITS OF THE ALTERNATIVES IDENTIFIED IN SUBSECTION $(2)(a)$ OF
8	THIS SECTION.
9	(3) This section is repealed, effective September 1, 2025.
10	SECTION 5. In Colorado Revised Statutes, add 40-3.2-104.3,
11	40-3.2-104.4, 40-3.2-104.5, and 40-3.2-104.6 as follows:
12	40-3.2-104.3. Eliminating incentives for gas service to
13	properties - gas line extension allowances - exemptions - definitions.
14	(1) As used in this section, unless the context otherwise
15	REQUIRES:
16	(a) "APPLICANT" MEANS A PERSON THAT REQUESTS NATURAL GAS
17	SERVICE AND THAT OWNS THE REAL PROPERTY REQUIRING THE SERVICE.
18	"APPLICANT" INCLUDES A DEVELOPER, BUILDER, LEGAL ENTITY, OR OTHER
19	PERSON THAT HAS LEGAL AUTHORITY OVER THE PROPERTY.
20	(b) "GAS UTILITY" MEANS A GAS UTILITY THAT THE COMMISSION
21	REGULATES WITH RESPECT TO RATES AND CHARGES.
22	(c) "LINE EXTENSION ALLOWANCE" MEANS A BUNDLE OF COSTS
23	THAT INCLUDES CONSTRUCTION ALLOWANCES FOR NEW SERVICE LINES,
24	METERS, AND OTHER INFRASTRUCTURE ASSOCIATED WITH THE ADDITION
25	OF A NEW CUSTOMER TO A GAS UTILITY'S DISTRIBUTION SYSTEM.
26	(2) (a) A GAS UTILITY SHALL NOT PROVIDE AN APPLICANT AN
27	INCENTIVE, INCLUDING A LINE EXTENSION ALLOWANCE, TO ESTABLISH GAS

IMPACTS ON NONPARTICIPATING OR INCOME-QUALIFIED CUSTOMERS IN A

1

-15-

13 14	GAS PRICE VOLATILITY. (c) ON OR REFORE DECEMBER 31 2023 EACH GAS UTILITY SHALL.
14	(c) On or before December 31, 2023, each gas utility shall
15	FILE WITH THE COMMISSION AN UPDATED TARIFF TO REFLECT THE
16	REMOVAL OF ANY INCENTIVES FOR AN APPLICANT TO ESTABLISH GAS
17	SERVICE TO A PROPERTY.
18	(d) NOTWITHSTANDING SUBSECTION (2)(c) OF THIS SECTION, A
19	UTILITY MAY EXEMPT FROM THE UPDATED TARIFF ANY APPLICANT THAT:
20	(I) HAS ALREADY SUBMITTED AN APPLICATION THAT HAS BEEN
21	APPROVED OR IS PENDING AS OF THE EFFECTIVE DATE OF THIS SECTION; OR
22	
	(II) CAN DEMONSTRATE OR ATTEST THAT THE APPLICANT HAS
23	SUBMITTED A PERMIT APPLICATION TO THE LOCAL GOVERNMENT WITH
24	PERMITTING AUTHORITY IN THE LOCATION OF THE PROPERTY AND THAT
25	THE APPLICATION IS EITHER APPROVED OR PENDING AS OF THE EFFECTIVE
26	DATE OF THIS SECTION.
27	40-3.2-104.4. Colorado energy office gas investment asset

-16-

1	depreciation study - third-party evaluation - commission rules.
2	(1) (a) On or before July 1, 2024, the Colorado energy office
3	CREATED IN SECTION 24-38.5-101 (1) SHALL CONTRACT WITH AN
4	INDEPENDENT THIRD PARTY TO EVALUATE THE RISK OF STRANDED OR
5	UNDERUTILIZED NATURAL GAS INFRASTRUCTURE INVESTMENTS AND THE
6	ANNUAL PROJECTED RATE IMPACT ON RATEPAYERS.
7	(b) THE EVALUATION MUST TAKE INTO ACCOUNT:
8	(I) ANY PROJECTED DECLINE IN GAS SALES;
9	(II) THE DECLINE IN THE NUMBER OF GAS CUSTOMERS; AND
10	(III) MEASURES TO ACHIEVE THE GREENHOUSE GAS EMISSION
11	REDUCTION GOALS SET FORTH IN SECTION 25-7-102 (2)(g).
12	(c) The independent third party shall conduct an analysis
13	OF, AND INCLUDE POLICY RECOMMENDATIONS RELATED TO, THE
14	POTENTIAL IMPACTS OF STRANDED OR UNDERUTILIZED NATURAL GAS
15	INFRASTRUCTURE ON UTILITY EMPLOYEES WHO WORK FOR, OR CONTRACT
16	WORKERS WHO PERFORM WORK FOR, INVESTOR-OWNED GAS UTILITIES. IN
17	CONDUCTING THE STUDY, THE INDEPENDENT THIRD PARTY SHALL CONSULT
18	WITH APPROPRIATE LABOR ORGANIZATIONS THAT REPRESENT UTILITY
19	EMPLOYEES WHO WORK FOR, AND CONTRACT WORKERS WHO PERFORM
20	WORK FOR, INVESTOR-OWNED GAS UTILITIES AND OTHER RELEVANT
21	STAKEHOLDERS.
22	(2) AFTER THE INDEPENDENT THIRD-PARTY EVALUATION
23	DESCRIBED IN SUBSECTION (1) OF THIS SECTION IS COMPLETED, THE
24	COLORADO ENERGY OFFICE SHALL SUBMIT A WRITTEN COPY OF THE
25	FINDINGS AND CONCLUSIONS OF THE EVALUATION TO THE COMMISSION.
26	THE COMMISSION SHALL REVIEW THE EVALUATION AND CONSIDER
2.7	WHETHER ANY CHANGES TO RULES OR DEPRECIATION SCHEDULES ARE

-17- 291

WARRANTED.				
WARRANIED	TTTA	DD	A TATE	LLD.
	W A	KK	AIN	1 21)

- 2 (3) (a) AN INVESTOR-OWNED GAS UTILITY SHALL PROVIDE AS PART
 3 OF ANY GAS INFRASTRUCTURE PLAN, OR AS OTHERWISE DIRECTED BY THE
 4 COMMISSION, A MAP SHOWING SYSTEM-WIDE LOCATIONS, AGES, AND
 5 MATERIALS OR TYPES OF GAS DISTRIBUTION SYSTEM PIPES, CONSISTENT
 6 WITH 49 CFR 191 AND SECTION 40-2-115 (1)(d).
 - (b) As part of the filing, the investor-owned gas utility shall also provide information about pipes that may need to be upgraded or replaced within ten years after the date that the utility files the plan, unless otherwise directed by the commission.
 - (c) The commission shall ensure that the content of the map provided to the commission and sharing procedures are in compliance with the parameters related to critical infrastructure reporting standards of the California Institute for Energy and Environment, or its successor organization, and the safety and system integrity standards of the American Petroleum Institute, or its successor organization.

40-3.2-104.5. Customer disconnection from investor-owned gas utility service - rules. (1) An investor-owned gas utility shall not penalize or charge a fee to a customer that voluntarily terminates gas service. Once a customer has terminated the investor-owned utility's gas service, the utility shall not continue to charge the customer any fees. Any costs associated with termination shall be considered part of general distribution system investments and are eligible for cost recovery.

-18-

1	(2) THE COMMISSION MAY ADOPT RULES TO ESTABLISH
2	STANDARDS FOR A CUSTOMER'S VOLUNTARY DISCONNECTION FROM AN
3	INVESTOR-OWNED GAS UTILITY'S GAS DISTRIBUTION SYSTEM. IF THE
4	COMMISSION ADOPTS THE DISCONNECTION RULES, THE COMMISSION MUST
5	CONSIDER:
6	(a) THE HEALTH AND SAFETY RISKS RELATED TO THE CUSTOMER
7	NO LONGER USING THE GAS DISTRIBUTION SYSTEM;
8	(b) The cost effectiveness of the method of disconnection;
9	(c) The use of, or requiring the installation of, shut-off
10	VALVES OR PIPELINE CAPS AS AN OPTION IN LIEU OF POTENTIALLY MORE
11	COST-PROHIBITIVE EXCAVATION OR CONSTRUCTION ACTIVITIES TO
12	REMOVE EXISTING GAS INFRASTRUCTURE;
13	(d) The impact on staffing, including any requirements and
14	PROCEDURES FOR UTILITY EMPLOYEES AND CONTRACT WORKERS;
15	(e) THE IMPACT ON CRITICAL REPAIRS, SCHEDULED MAINTENANCE,
16	LEAK MITIGATION, AND OTHER RELATED ACTIVITIES; AND
17	(f) Any other consideration that the commission deems
18	APPROPRIATE.
19	(3) Nothing in this section shall be construed to mean
20	THAT A UTILITY CANNOT CHARGE AN INDIVIDUAL CUSTOMER FOR
21	EXCAVATION OR CONSTRUCTION ACTIVITIES TO REMOVE EXISTING GAS
22	INFRASTRUCTURE IF THE CUSTOMER HAS DECLINED THE MORE
23	COST-EFFECTIVE METHODS TO DISCONNECT SERVICE.
24	40-3.2-104.6. Commission investigation on beneficial
25	electrification - repeal. (1) On or before January 1, 2024, the
26	COMMISSION SHALL INITIATE AN INVESTIGATIVE PROCEEDING TO BE
27	COMPLETED NO LATER THAN JULY 1, 2024, EXAMINING EXISTING

-19-

POLICIES AND PRACTICES TO DETERMINE:
(a) IF THE TARIFFS, POLICIES, AND PRACTICES POSE A BARRIER TO
THE BENEFICIAL ELECTRIFICATION OF TRANSPORTATION AND BUILDINGS
AND THE OFFSETTING OF THAT ENERGY USE WITH DISTRIBUTED ENERGY
RESOURCES;
(b) IF THE APPLICATION OF TRADITIONAL COST-CAUSATION AND
COST RECOVERY PRINCIPLES POSE A BARRIER TO SUCH BENEFICIAL
ELECTRIFICATION AND THE OFFSETTING OF THAT ENERGY USE WITH
DISTRIBUTED ENERGY RESOURCES; AND
(c) Whether requiring a customer that seeks to
INTERCONNECT DISTRIBUTED ENERGY RESOURCES TO THI
INVESTOR-OWNED ELECTRIC UTILITY'S ELECTRIC GRID TO BEAR THE FULL
INCREMENTAL COST OF TRANSFORMER OR SERVICE UPGRADES NEEDED A
THE TIME OF INTERCONNECTION IMPOSES AN UNDUE BURDEN ON THI
CUSTOMER, WITH CONSIDERATION GIVEN TO METHODS FOR SHARING THI
COST RECOVERY AMONG CUSTOMERS.
(2) THE COMMISSION SHALL CONSIDER WHETHER TO DIRECT AN
INVESTOR-OWNED ELECTRIC UTILITY TO MAKE CHANGES:
(a) TO ITS TARIFFS, POLICIES, PRACTICES, OR COST ALLOCATION;
(b) IN THE ALLOCATION OF DISTRIBUTION SYSTEM COSTS
INCLUDING THE COSTS OF TRANSFORMER, SUBSTATION, OR SERVICE
UPGRADES AS PART OF THE UTILITY'S INVESTMENT IN ITS DISTRIBUTION
SYSTEM; AND
(c) TO ITS DISTRIBUTION SYSTEM PLANNING PROCESS TO BETTER
PLAN FOR AND ACCOMMODATE FUTURE BENEFICIAL ELECTRIFICATION ANI
DISTRIBUTED ENERGY RESOURCE INVESTMENTS THAT ARE NECESSARY TO

INVESTOR-OWNED ELECTRIC UTILITY TARIFFS AND INTERCONNECTION

1

-20-

1	ALIGN WITH THE STATE'S GREENHOUSE GAS EMISSION REDUCTION GOALS
2	SET FORTH IN SECTION $25-7-102$ (2)(g).
3	(3) Upon completion of the investigation, the commission
4	SHALL POST WRITTEN FINDINGS AND CONCLUSIONS FROM THE
5	INVESTIGATION ON THE COMMISSION'S WEBSITE.
6	(4) This section is repealed, effective September 1, 2025.
7	SECTION 6. In Colorado Revised Statutes, 40-6-109, amend (1)
8	as follows:
9	40-6-109. Hearings - orders - record - review - representation
10	of entities in nonadjudicatory proceedings. (1) (a) (I) At the time fixed
11	for any hearing before the commission, any commissioner, or an
12	administrative law judge or at the time to which the same HEARING may
13	have been continued, the applicant, petitioner, complainant, the person,
14	firm, or corporation complained of, and such persons, firms, or
15	corporations as the commission may allow to intervene and such persons,
16	firms, or corporations as will be interested in or affected by any order that
17	may be made by the commission in such proceeding and who shall have
18	become parties to the proceeding shall be THE FOLLOWING PERSONS ARE
19	entitled to be heard, examine and cross-examine witnesses, and introduce
20	evidence:
21	(A) THE APPLICANT;
22	(B) THE PETITIONER;
23	(C) THE COMPLAINANT;
24	(D) THE PERSON, FIRM, OR CORPORATION COMPLAINED OF;
25	(E) SUCH PERSONS, FIRMS, OR CORPORATIONS AS THE COMMISSION
26	MAY ALLOW TO INTERVENE; AND
27	(F) SUCH PERSONS, FIRMS, OR CORPORATIONS AS WILL BE

-21- 291

1	INTERESTED IN OR AFFECTED BY ANY ORDER THAT MAY BE MADE BY THE
2	COMMISSION IN SUCH PROCEEDING AND WHO SHALL HAVE BECOME
3	PARTIES TO THE PROCEEDING.
4	(II) ALL PARTIES IN INTEREST ARE ENTITLED TO BE HEARD IN
5	PERSON OR BY ATTORNEY.
6	(b) IN A PROCEEDING BEFORE THE COMMISSION THAT RELATES TO
7	AN INVESTOR-OWNED UTILITY'S APPLICATION FOR COST RECOVERY, THE
8	COMMISSION <u>SHALL</u> PERMIT A WHOLESALE CUSTOMER OF THE UTILITY TO
9	INTERVENE IF THE CUSTOMER DEMONSTRATES A PECUNIARY <u>OR TANGIBLE</u>
10	INTEREST IN THE PROCEEDING.
11	(c) A REPORTER APPOINTED BY THE COMMISSION, A COMMISSIONER
12	IF DEEMED APPROPRIATE BY THE COMMISSION, OR, AS APPLICABLE, AN
13	ADMINISTRATIVE LAW JUDGE SHALL TAKE DOWN AND RECORD
14	ELECTRONICALLY a full and complete record of all proceedings had before
15	the commission, any commissioner, or an administrative law judge in any
16	formal hearing and all testimony. shall be taken down by any reporter
17	appointed by the commission or, as deemed appropriate by the
18	commission, a commissioner, or an administrative law judge, as
19	applicable, recorded electronically. All parties in interest shall be entitled
20	to be heard in person or by attorney.
21	SECTION 7. Appropriation. (1) For the 2023-24 state fiscal
22	year, \$1,347,554 is appropriated to the department of regulatory agencies.
23	This appropriation is from the public utilities commission fixed utility
24	fund created in section 40-2-114 (1)(b)(II), C.R.S. To implement this act,
25	the department may use this appropriation as follows:
26	(a) \$307,883 for use by the public utilities commission for
27	personal services, which amount is based on an assumption that the

-22- 291

1	commission will require an additional 3.3 FTE;
2	(b) \$31,135 for use by the public utilities commission for
3	operating expenses;
4	(c) \$271,406 for use by the office of the utility consumer advocate
5	for personal services, which amount is based on an assumption that the
6	office will require an additional 2.5 FTE;
7	(d) \$23,385 for use by the office of the utility consumer advocate
8	for operating expenses; and
9	(e) \$713,745 for the purchase of legal services.
10	(2) For the 2023-24 state fiscal year, \$713,745 is appropriated to
11	the department of law. This appropriation is from reappropriated funds
12	received from the department of regulatory agencies under subsection
13	(1)(e) of this section and is based on an assumption that the department
14	of law will require an additional 3.8 FTE. To implement this act, the
15	department of law may use this appropriation to provide legal services for
16	the department of regulatory agencies.
17	(3) For the 2023-24 state fiscal year, \$142,749 is appropriated to
18	the department of law. This appropriation is from the legal services cash
19	fund created in section 24-31-108 (4), C.R.S., from revenue received
20	from the Colorado energy office in the office of the governor that
21	originates as custodial federal funds that the Colorado energy office has
22	authority to expend. The appropriation to the department of law is based
23	on an assumption that the department of law will require an additional 0.8
24	FTE. To implement this act, the department of law may use this
25	appropriation to provide legal services for the Colorado energy office in
26	the office of the governor.
27	SECTION 8. Act subject to petition - effective date -

-23-

applicability. (1) This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2024 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

(2) This act applies to conduct occurring on or after the applicable effective date of this act.

-24- 291