## Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

# PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 24-1135.01 Jane Ritter x4342

SENATE BILL 24-200

### SENATE SPONSORSHIP

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# A BILL FOR AN ACT

#### 101 CONCERNING WAYS TO ADDRESS EQUITY, DIVERSITY, AND INCLUSION

102 DISPARITIES IN COLORADO'S CHILD WELFARE SYSTEM.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov.</u>)

The bill creates multiple ways to promote equity, diversity, and inclusion (EDI) in Colorado's child welfare system. The state department of human services (department) is directed to work with county departments of human or social services to:

• Update the existing annual departmental EDI report using state data sources and national child welfare data

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clearinghouses;

- Identify necessary demographic or other data that is not currently collected in Colorado's child welfare case management system (system) and determine recommendations for improving data collection statewide;
- Provide a report on the state's progress in addressing data collection and data entry challenges in the system; and
- Provide a report on the state's progress in training child welfare staff on demographic data collection.

The department shall strengthen EDI training for child welfare staff and management.

The bill requires the department to provide recommendations for training requirements for other child welfare agencies and to offer specific EDI training for mandatory reporters to address disparities in reporting in Colorado's child welfare system.

The department shall use an internal evaluator to evaluate local policies, rules, or practices and to work with counties on incorporating EDI principles into their child welfare work.

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**SECTION 1. Legislative declaration.** (1) The general assembly

- 3 finds and declares that:
- 4

(a) The state of Colorado prioritizes providing equitable services and ensuring equitable outcomes to the residents of Colorado;

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(b) All people are equal. Inequities have been created in the

7 United States intentionally and unintentionally over time by people. These

- 8 same inequities are prevalent in the child welfare system in the United9 States and cause harm.
- (c) The general assembly seeks to understand how discrimination
  has been directly linked to harmful practices, systems, and policies of the
- 12 state;

(d) Many factors contribute to the inequalities and inequities,
including the intentional and unintentional biases of individuals and the
systematizing of those biases in businesses, organizations, and

<sup>1</sup> Be it enacted by the General Assembly of the State of Colorado:

1 governmental institutions;

(e) The 2023 Colorado's Child Welfare System Interim Study
Committee studied how families of color, LGBTQ+ children, and people
with disabilities have a greater chance of coming into contact with the
child welfare system and experiencing poor outcomes while involved
with the child welfare system. The committee examined ways to reduce
child welfare system involvement for families of color and other
populations that face discrimination.

9 (f) Statewide, Black children are significantly overrepresented at 10 every key decision point on the child welfare case management 11 continuum. Hispanic and Latino children are slightly overrepresented at 12 every key decision point, while American Indian or Alaska Native 13 children are overrepresented in founded reports and entering and being 14 in foster care. At the same time, Asian and white children are 15 underrepresented at every key decision point.

(g) There is a strong need for further data collection and reporting
around disparity and disproportionality in the child welfare system to
examine where state and local practices, systems, and policies can be
improved to minimize disparity and disproportionality; and

(h) There is also a strong need for measurable proficiency in
equity, diversity, and inclusion training for those who work in the child
welfare system to minimize disparity and disproportionality at key
decision points in the child welfare system.

(2) Therefore, the general assembly declares that it is critical for
Colorado's entire child welfare system to identify and dismantle
disproportional impacts and inequities in its child welfare system to
ensure equitable treatment, equitable access to services, and positive

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1 outcomes for all children and families in Colorado.

2 SECTION 2. In Colorado Revised Statutes, 26-5-109, amend (2)
3 introductory portion and (2)(c) as follows:

26-5-109. Child welfare training academy established - rules.
(2) On or before September 15, 2009, the state department shall
promulgate rules for the administration of the academy. The rules shall
MUST include:

8 (c) Establishment of minimum standards of competence that a 9 person shall be IS required to demonstrate prior to receiving certification 10 from the academy. which THE standards of competence shall MUST 11 include, but need not be ARE NOT limited to, a demonstrated ability to 12 perform the duties described in section 19-3-313.5 (2) C.R.S.; AND A 13 DEMONSTRATED UNDERSTANDING OF PRINCIPLES AND STRATEGIES TO 14 PROMOTE EQUITY, DIVERSITY, AND INCLUSION IN THE CHILD WELFARE 15 SYSTEM.

SECTION 3. In Colorado Revised Statutes, add 26-5-118 as
follows:

18 26-5-118. Equity, diversity, and inclusion in child welfare 19 system - data collection - assessment - resource and training 20 expansion - reporting - definitions. (1) TO PROMOTE EQUITY, 21 DIVERSITY, AND INCLUSION IN THE CHILD WELFARE SYSTEM; EXPAND 22 ACCESS TO CULTURALLY AND LINGUISTICALLY APPROPRIATE SERVICE 23 PROVIDERS; AND ENHANCE EQUITY TRAINING FOR CHILD WELFARE STAFF 24 AND ENTITIES, THE STATE DEPARTMENT SHALL, AS SOON AS PRACTICABLE 25 BUT NO LATER THAN JUNE 30, 2025, AND EACH JUNE 30 THEREAFTER, 26 WORK WITH COUNTY DEPARTMENTS AND OTHER CHILD WELFARE 27 STAKEHOLDERS, INCLUDING STAKEHOLDERS DIRECTLY IMPACTED BY OR

1 INVOLVED IN THE CHILD WELFARE SYSTEM, TO UPDATE THE EXISTING 2 ANNUAL DEPARTMENTAL EQUITY, DIVERSITY, AND INCLUSION REPORT 3 THAT IS AVAILABLE ON THE STATE DEPARTMENT'S WEBSITE. 4 NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), THE STATE DEPARTMENT 5 SHALL SUBMIT THE REPORT TO THE SENATE HEALTH AND HUMAN SERVICES 6 COMMITTEE AND HOUSE HEALTH AND HUMAN SERVICES COMMITTEE, OR THEIR SUCCESSOR COMMITTEES, BEGINNING SEPTEMBER 2025 AND EACH 7 8 SUBSEQUENT YEAR. UPDATES MUST:

9 (a) USE AGGREGATED AND DE-IDENTIFIED DATA FROM THE 10 STATEWIDE COMPREHENSIVE CHILD WELFARE CASE MANAGEMENT 11 SYSTEM, AS WELL AS OTHER STATE AND NATIONAL CHILD WELFARE 12 CLEARINGHOUSES, AS APPROPRIATE. THE UPDATED REPORT MUST 13 INCLUDE, AT A MINIMUM, AN ANALYSIS OF THE DISPROPORTIONALITIES 14 AND DISPARITIES IMPACTING DIFFERENT DEMOGRAPHIC GROUPS OF 15 CHILDREN AND YOUTH AND THEIR FAMILIES AT KEY DECISION POINTS IN 16 THE CHILD WELFARE SYSTEM. THE DEMOGRAPHIC DATA ANALYZED 17 PURSUANT TO THIS SUBSECTION (1)(a) MUST INCLUDE, IF AVAILABLE, BUT 18 IS NOT LIMITED TO:

- 19 (I) RACE;
- 20 (II) ETHNICITY;
- 21 (III) LANGUAGE;
- 22 (IV) GENDER EXPRESSION;
- 23 (V) DISABILITY STATUS;
- 24 (VI) SEXUAL ORIENTATION;
- 25 (VII) NATIONAL ORIGIN; AND
- 26 (VIII) INCOME;
- 27 (b) IDENTIFY ADDITIONAL NECESSARY DEMOGRAPHIC OR OTHER

1 DATA ABOUT CHILDREN, FAMILIES, AND PEOPLE WORKING IN THE CHILD 2 WELFARE SYSTEM THAT IS NOT CURRENTLY COLLECTED IN THE STATEWIDE 3 COMPREHENSIVE CHILD WELFARE CASE MANAGEMENT SYSTEM, THE CHILD 4 WELFARE WORKER TRAINING SYSTEM, OR OTHER COMPONENTS AND DATA 5 SYSTEMS OF THE CHILD WELFARE SYSTEM, AND, IN COLLABORATION WITH 6 COUNTIES, DETERMINE INTERNAL OR EXTERNAL PROCESSES AND MAKE 7 RECOMMENDATIONS FOR IMPROVING DATA COLLECTION AND REPORTING 8 STATEWIDE; 9 (c) PROVIDE, IN COLLABORATION WITH COUNTIES, AN UPDATED 10 REPORT ON THE STATE'S PROGRESS IN ADDRESSING DATA COLLECTION AND 11 DATA ENTRY CHALLENGES IN THE STATEWIDE COMPREHENSIVE CHILD 12 WELFARE CASE MANAGEMENT SYSTEM TO ENSURE ACCURATE REPORTING 13 OF DEMOGRAPHIC DATA; AND 14 (d) PROVIDE, IN COLLABORATION WITH COUNTIES, AN UPDATED 15 REPORT ON THE STATE'S PROGRESS IN TRAINING CHILD WELFARE STAFF ON: 16 (I) **PROTOCOLS FOR REQUESTING DEMOGRAPHIC INFORMATION** 17 FROM CHILDREN AND YOUTH AND THEIR FAMILIES; 18 (II) IMPROVEMENTS TO THE STATEWIDE COMPREHENSIVE CHILD 19 WELFARE CASE MANAGEMENT SYSTEM FOR ACCURATE REPORTING OF 20 CLIENT RESPONSES CONSISTENT WITH NATIONAL BEST PRACTICES FOR 21 DATA COLLECTION OF DEMOGRAPHIC INFORMATION; AND 22 (III) IMPROVEMENTS TO PRACTICES FOR FAMILIES TO SELF-REPORT 23 DEMOGRAPHIC INFORMATION TO COUNTIES; 24 (e) IN PARTNERSHIP WITH THE OFFICE OF THE CHILD PROTECTION 25 OMBUDSMAN, CREATED IN SECTION 19-3.3-102, REPORT ON ANY EFFORTS 26 TO IMPLEMENT THE RECOMMENDATIONS FROM THE MANDATORY 27 REPORTER TASK FORCE FINAL REPORT, PURSUANT TO SECTION 19-3-304.2

(10), ON TRAINING MANDATORY REPORTERS HOW TO DECREASE THE
 DISPROPORTIONATE IMPACTS AND DISPARITIES THAT IMPACT THE CHILD
 WELFARE <u>SYSTEM</u>; AND

4 (f) REPORT ON THE STATE'S PROGRESS IN TRAINING THE CHILD
5 WELFARE WORKFORCE IN REDUCING BIAS AND IN PROMOTING EQUITY,
6 DIVERSITY, AND INCLUSION, AND ON PROGRESS IN THE TRAINING'S
7 ALIGNMENT WITH CURRENT RESEARCH AND BEST PRACTICES IN
8 PROMOTING EQUITY, DIVERSITY, AND INCLUSION PURSUANT TO
9 SUBSECTION (2) OF THIS SECTION.

10 (2) (a) THE STATE DEPARTMENT SHALL STRENGTHEN EQUITY, 11 DIVERSITY, AND INCLUSION TRAINING FOR CHILD WELFARE STAFF TO 12 ENSURE ALL CHILDREN AND FAMILIES ARE EQUITABLY SERVED BY THE 13 CHILD WELFARE SYSTEM. EQUITY, DIVERSITY, AND INCLUSION TRAINING 14 MUST BE PROVIDED AS A COMPONENT OF THE REQUIRED ANNUAL CHILD 15 WELFARE WORK TRAINING FOR CHILD WELFARE WORKERS, AND EQUITY, 16 DIVERSITY, AND INCLUSION TRAINING MUST BE INCLUDED WITH THE 17 TRAINING WITH THE CHILD WELFARE TRAINING ACADEMY FOR NEW CHILD 18 WELFARE STAFF ESTABLISHED IN SECTION 26-5-109.

(b) COUNTY AND STATE CHILD WELFARE WORKERS, SUPERVISORS,
AND DIRECTORS SHALL PARTICIPATE IN THE TRAINING PROVIDED
PURSUANT TO THIS SUBSECTION (2) TO PROMOTE EQUITY, DIVERSITY, AND
INCLUSION. QUALIFIED TRAINERS WITH EXPERIENCE IN PROMOTING AND
TEACHING PRINCIPLES AND STRATEGIES OF EQUITY, DIVERSITY, AND
INCLUSION IN CHILD WELFARE MUST PROVIDE THE TRAINING. TRAINING
TOPICS MAY INCLUDE, BUT ARE NOT LIMITED TO:

26 (I) THE HISTORICAL INEQUITIES IN COLORADO'S CHILD WELFARE
27 AND EDUCATION SYSTEMS;

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1 (II) IMPLICIT AND EXPLICIT BIAS;

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2 (III) READING DATA ADDRESSING DISPROPORTIONALITIES;

3 (IV) ADDRESSING DISPROPORTIONALITIES IN CHILD WELFARE
4 SYSTEMS;

(V) IDENTIFYING AND DEFEATING BIAS;

6 (VI) EFFECTIVE COMMUNICATION ON RACIAL AND ETHNIC
7 IDENTITY WITH FAMILIES TO COLLECT DATA AND PROVIDE CULTURALLY
8 AND LINGUISTICALLY APPROPRIATE SERVICES; AND

9 (VII) HOW TO POSITIVELY ENGAGE FAMILIES IN DECISION-MAKING
10 TO BETTER SUPPORT FAMILIES OF VARYING BACKGROUNDS.

(c) THE TRAINING MUST BE EVALUATED FOR ITS IMPACT AND
OUTCOMES, INCLUDING, BUT NOT LIMITED TO, THE TRAINING'S IMPACT IN
REDUCING BIAS AMONG PARTICIPANTS, IMPROVING POSITIVE FAMILY
ENGAGEMENT, AND INCREASING FAMILY ENGAGEMENT IN
DECISION-MAKING.

16 (d) THE STATE DEPARTMENT SHALL CONSIDER PROVIDING EQUITY,
17 DIVERSITY, AND INCLUSION TRAINING TO OTHER ENTITIES AND AGENCIES
18 INVOLVED IN CHILD WELFARE MATTERS TO ENSURE PROFICIENCY IN
19 ADDRESSING DISPARITIES AND DISPROPORTIONALITY IN THE STATE'S CHILD
20 WELFARE SYSTEM.

21 (3) ANY CHANGES TO THE CHILD WELFARE ALLOCATIONS FUNDING
22 MODEL ESTABLISHED IN SECTION 26-5-103.7 MUST CONSIDER RESOURCES
23 TO IMPROVE EQUITABLE OUTCOMES.

24 (4) FOR THE PURPOSES OF THIS SECTION, UNLESS THE CONTEXT
25 OTHERWISE REQUIRES:

26 (a) "DISPARITY" MEANS A SITUATION IN WHICH INEQUITABLE
27 OUTCOMES ARE EXPERIENCED BY ONE RACIAL, ETHNIC, OR OTHER

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DEMOGRAPHIC GROUP AS COMPARED TO ANOTHER RACIAL, ETHNIC, OR
 OTHER DEMOGRAPHIC GROUP AT THE SAME DECISION-MAKING POINT IN
 TIME.

4 (b) "DISPROPORTIONALITY" MEANS A SITUATION IN WHICH THE
5 PROPORTION OF ONE GROUP IN THE CHILD WELFARE POPULATION IS EITHER
6 PROPORTIONATELY OVERREPRESENTED OR UNDERREPRESENTED WHEN
7 COMPARED TO THE GENERAL POPULATION.

8 (c) "EQUITY" MEANS A POINT WHEN ALL PEOPLE ACHIEVE EQUAL
9 OUTCOMES, ARE TREATED FAIRLY AND JUSTLY, AND WHEN DEMOGRAPHIC
10 FACTORS DO NOT DETERMINE OR INFLUENCE CHILD WELFARE OUTCOMES.
11 (d) "KEY DECISION POINTS" INCLUDE, BUT ARE NOT LIMITED TO, A
12 CHILD'S OR YOUTH'S REFERRAL, ASSESSMENT, FOUNDED REPORT, ENTRY
13 INTO FOSTER CARE, TIME DURING FOSTER CARE, AND EXIT FROM FOSTER
14 CARE.

15 **SECTION 4.** Act subject to petition - effective date. This act 16 takes effect at 12:01 a.m. on the day following the expiration of the 17 ninety-day period after final adjournment of the general assembly; except 18 that, if a referendum petition is filed pursuant to section 1 (3) of article V 19 of the state constitution against this act or an item, section, or part of this 20 act within such period, then the act, item, section, or part will not take 21 effect unless approved by the people at the general election to be held in 22 November 2024 and, in such case, will take effect on the date of the 23 official declaration of the vote thereon by the governor.

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