## Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

# **INTRODUCED**

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SJM24-002

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### SENATE JOINT MEMORIAL 24-002

101	MEMORIALIZING CONGRESS TO FULLY FUND THE AUTHORIZED
102	THIRTY-FIVE MILLION DOLLARS TO THE "WATER
103	INFRASTRUCTURE IMPROVEMENTS FOR THE NATION ACT"
104	ACCORDING TO THE RECOMMENDATIONS OF THE COLORADO
105	<b>River Drought Task Force.</b>

WHEREAS, The Ute People were the original inhabitants of what
 is now the state of Colorado, and the two federally recognized tribes in
 Colorado are the sovereign nations of the Ute Mountain Ute Tribe and the
 Southern Ute Indian Tribe; and

5 WHEREAS, The Pine River Indian Irrigation Project, or "PRIIP", 6 is a series of canals and ditches, largely located in southwestern Colorado 7 on Southern Ute Indian tribal land, that is intended to bring water to tribal

- lands for agriculture and that was constructed by the Bureau of Indian
   Affairs during the late 1800s and early 1900s; and
- WHEREAS, The PRIIP system should be providing water to approximately 14,495 acres and nearly 400 individual users, including approximately 100 non-Native users and the town of Ignacio, Colorado, but due to extreme deterioration of infrastructure, its actual output falls far below that goal; and
- 8 WHEREAS, The deteriorated condition of the PRIIP system 9 means that some of its users are unable to access and use water for 10 agricultural irrigation; this neglect has had a devastating effect on many 11 farmers and ranchers; and
- 12 WHEREAS, Making efforts toward rehabilitation and 13 improvement of the PRIIP system, the Southern Ute Indian Tribe started 14 a multiyear program to rehabilitate portions of the PRIIP system using 15 \$4.88 million of tribal funding in 2018, but funding to finish construction 16 on completed engineering designs is running low; and
- WHEREAS, In 2023, the Bureau of Indian Affairs, which still
  operates the PRIIP system, completed a modernization plan for the system
  that has a rough cost estimate of \$60.7 million, and there are other cost
  estimates for modernization that range as high as \$109 million; and
- WHEREAS, PRIIP system water users pay 100% of the system's operations and maintenance annual assessments; however, these fees are simply insufficient to accomplish the necessary annual operations and maintenance work, much less the millions required to address deferred maintenance; and
- WHEREAS, The growing disrepair of the PRIIP system has still
  not been adequately catalogued, though the following issues have been
  highlighted by studies done in 2000 and 2008 by the Bureau of Indian
  Affairs and illustrate the system's dilapidated condition:
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- Only an estimated 15% of the PRIIP system's 175 miles of canals can be considered to be in good condition;
- Some of the system's major diversion structures date back to the 1930s, with no major rehabilitation or improvements since the early 1960s;
- The system's largest canal, the Dr. Morrison canal, which serves over 4,500 irrigable acres of Tribal land and

$     \begin{array}{r}       1 \\       2 \\       3 \\       4 \\       5 \\       6 \\       7 \\       8 \\       9 \\       10 \\       11 \\       12 \\       13 \\       14 \\     \end{array} $	<ul> <li>non-Tribal land, has breached 3 times;</li> <li>The Dr. Morrison canal also has multiple large, antiquated flumes in danger of failing;</li> <li>Dozens of smaller irrigation structures constructed before the 1920s have collapsed and have simply been abandoned;</li> <li>Ditches have also been abandoned, and lands that were previously irrigated have become derelict, requiring costly rehabilitation;</li> <li>Erosion has created miles of incised channels and ditches, where elevated headgates no longer allow for the diversion of water to lands that were historically irrigated; and</li> <li>Neglect of operation and maintenance roads has made access to many structures and sections of ditch either unsafe or impossible altogether; and</li> </ul>
15	WHEREAS, This ongoing lack of efficient water delivery to both
16	Tribal lands and non-Tribal lands presents a significant barrier to
17	agricultural development for the Southern Ute Indian Tribe, as well as the
18	local community; and
19 20 21 22 23 24	WHEREAS, Recently, the Bureau of Indian Affairs received \$466 million from the Bipartisan Infrastructure Law, as enacted in 2021 by the federal "Infrastructure Investment and Jobs Act", to be used over the next 5 years; however, of that funding, only \$35 million, \$7 million annually, is allocated to the 16 Indian Irrigation Projects in the western United States; and
25	WHEREAS, The Bureau of Indian Affairs' report for the fourth
26	quarter of the 2021 fiscal year outlines an initial spending plan for the
27	Bipartisan Infrastructure Law funding and recognizes that, altogether,
28	there is \$788 million in deferred maintenance for all 16 Indian Irrigation
29	Projects; and
30	WHEREAS, Funding to address some of the PRIIP system's needs
31	was authorized in the federal "Water Infrastructure Improvements for the
32	Nation Act", or the "WIIN Act", which was enacted in 2016; and
33	WHEREAS, The "WIIN Act" established the Indian Irrigation
34	Fund in the United States Department of the Treasury to address the
35	deferred maintenance, repair, and replacement needs of Indian Irrigation
36	Projects in the western United States; and

1 WHEREAS, The "WIIN Act" came as a great relief to the 2 Southern Ute Indian Tribe and many other tribes who had been requesting 3 help with decaying federal irrigation projects for decades, but repairs 4 under the "WIIN Act" met an unexpected delay; while the "WIIN Act" 5 authorized funding for this critical purpose, the actual appropriations have 6 not come close to the authorized amounts; and

- WHEREAS, In 2020, the Bureau of Indian Affairs Southern Ute
  Agency received "WIIN Act" funding, and the amount awarded was
  approximately \$135,000; this money was spent by the Bureau of Indian
  Affairs to purchase much-needed heavy equipment, but the needs for the
  PRIIP system go well beyond what heavy equipment can do; and
- WHEREAS, The "WIIN Act" directs the United States Secretary of the Treasury to deposit \$35 million annually through the 2028 fiscal year into the Indian Irrigation Fund, with such sums plus accrued interest to be transferred to the United States Secretary of the Interior for distribution by the Bureau of Indian Affairs; however, since its inception, Congress has only appropriated \$10 million per year to the fund, less than one-third of the \$35 million authorized; and
- WHEREAS, Not only does this level of appropriation fail to even
  begin to address the demonstrated need, continued delay simply adds to
  future costs as deterioration of the PRIIP system continues; and

WHEREAS, In light of this demonstrated need, the Colorado River Drought Task Force's Sub-task Force on Tribal Matters, in the final report of the task force dated December 15, 2023, unanimously recommended legislative support from the Colorado General Assembly; now, therefore,

27 Be It Resolved by the Senate of the Seventy-fourth General 28 Assembly of the State of Colorado, the House of Representatives 29 concurring herein:

- 30 (1) That the Colorado River Drought Task Force considers the
  31 deterioration of the Pine River Indian Irrigation Project an urgent matter
  32 of the state of Colorado, as reflected by the Sub-task Force's unanimous
  33 recommendation for legislative support; and
- 34 (2) That the Congress of the United States is hereby memorialized
  35 to fully fund the authorized \$35 million to the "Water Infrastructure

Improvements for the Nation Act" for necessary improvements to the
 Pine River Indian Irrigation Project.

Be It Further Resolved, That copies of this Memorial be sent to 3 President Joseph Biden; Governor Jared Polis; the Speaker of the United 4 5 States House of Representatives; the President of the United States 6 Senate; each member of Colorado's congressional delegation; the Tribal Council of the Ute Mountain Ute Tribe and the chairman of the Tribe, 7 Manuel Heart; the Tribal Council of the Southern Ute Indian Tribe and 8 the chairman of the Tribe, Melvin J. Baker; and the United States House 9 of Representatives and Senate Appropriations Subcommittees on Interior, 10 Environment, and Related Agencies. 11