

## JOINT BUDGET COMMITTEE STAFF FY 2020-21 BUDGET BRIEFING SUMMARY

Colorado General Assembly Joint Budget Committee Department of Natural Resources (EDO, Div. of Parks & Wildlife, CO Water Conservation Board, Div. of Water Resources)

The Department of Natural Resources is responsible for developing, protecting, and enhancing Colorado's natural resources for the use and enjoyment of present and future residents and visitors. The Department's FY 2019-20 appropriation represents approximately 1.0 percent of statewide operating appropriations and 0.4 percent of statewide General Fund appropriations.

## FY 2019-20 APPROPRIATION AND FY 2020-21 REQUEST

|  | DEPARTMENT OF NATURAL RESOURCES<br>(EDO, Parks and Wildlife, CWCB, DWR) |                 |                |                         |                  |         |  |
|--|---|-----------------|----------------|-------------------------|------------------|---------|--|
|  | TOTAL<br>Funds  | General<br>Fund | Cash<br>Funds  | Reappropriated<br>Funds | Federal<br>Funds | FTE     |  |
| FY 2019-20 APPROPRIATION:                              |   |                 |                |                         |                  |         |  |
| SB 19-207 (Long Bill)                                  | 274,298,726   | 33,464,597      | 210,327,236    | 7,298,560               | 23,208,333       | 1,246.8 |  |
| Other legislation                                      | 29,670,502  | 10,000,000      | 19,670,502     | 0                       | 0                | 1.0     |  |
| TOTAL  | \$303,969,228   | \$43,464,597    | \$229,997,738  | \$7,298,560             | \$23,208,333     | 1,247.8 |  |
| FY 2020-21 REQUESTED APPROPRIATION:                    |   |                 |                |                         |                  |         |  |
| FY 2019-20 Appropriation                               | \$303,969,228   | 43,464,597      | \$229,997,738  | \$7,298,560             | \$23,208,333     | 1,247.8 |  |
| R1 Electronic oil and gas filing system                | 147,840   | 0               | 147,840        | 0                       | 0                | 0.0     |  |
| R2 Improve public safety through avalanche forecasting | 337,697   | 0               | 337,697        | 0                       | 0                | 3.0     |  |
| R3 South Platte River water accounting coordinator     | 96,309  | 96,309          | 0              | 0                       | 0                | 1.0     |  |
| R4 Accounting and procurement staff                    | 288,323   | 0               | 0              | 288,323                 | 0                | 3.0     |  |
| R6 CPW legal services                                  | 191,880   | 0               | 191,880        | 0                       | 0                | 0.0     |  |
| R7 Water conservation specialist                       | 116,524   | 0               | 116,524        | 0                       | 0                | 1.0     |  |
| R8 Watershed and flood protection specialist           | 0   | 0               | 0              | 0                       | 0                | 1.0     |  |
| R11 Vehicle for water commissioner                     | 6,208   | 6,208           | 0              | 0                       | 0                | 0.0     |  |
| Centrally appropriated line items                      | 4,517,155   | 696,532         | 3,468,411      | 206,404                 | 145,808          | 0.0     |  |
| Non-prioritized decision items                         | 544,305   | 109,319         | 517,165        | (83,325)                | 1,146            | 0.0     |  |
| Technical adjustments                                  | 313,118   | 0               | 163,118        | 0                       | 150,000          | 1.0     |  |
| Indirect cost assessment                               | (277,657)   | 750,241         | (216,487)      | (750,241)               | (61,170)         | 0.0     |  |
| Annualize prior year budget actions                    | (1,458,293)   | (1,165)         | (1,370,257)    | 0                       | (86,871)         | 1.0     |  |
| Annualize prior year legislation                       | (28,769,480)  | (9,925,719)     | (18,863,812)   | 19,133                  | 918              | 0.0     |  |
| TOTAL  | \$280,023,157   | \$35,196,322    | \$214,489,817  | \$6,978,854             | \$23,358,164     | 1,258.8 |  |
| INCREASE/(DECREASE)                                    | (\$23,946,071)  | (\$8,268,275)   | (\$15,507,921) | (\$319,706)             | \$149,831        | 11.0    |  |
| Percentage Change                                      | (7.9%)  | (19.0%)         | (6.7%)         | (4.4%)                  | 0.6%             | 0.9%    |  |

**R2** ADDITIONAL STAFF FOR COLORADO AVALANCHE INFORMATION CENTER: The Department requests an increase of \$337,697 from the Severance Tax Operational Fund and 3.0 FTE for the Colorado Avalanche Information Center (CAIC) to improve public safety for recreationalists and the traveling public. The request includes funding for three backcountry avalanche forecasters and three leased vehicles equipped for winter travel.

**R3 SOUTH PLATTE RIVER WATER ACCOUNTING COORDINATOR:** The Department requests an increase of \$96,309 General Fund and 1.0 FTE for the Division of Water Resources to hire a Water Accounting Coordinator for the South Platte River Basin (SPRB). The Department states that water accounting duties in the SPRB have exceeded the capacity of current staff, which increases the risk of injury to water rights holders and noncompliance with water compact agreements. Ongoing costs will annualize to \$91,606 in FY 2021-22 and beyond.

**R4** ACCOUNTING AND PROCUREMENT SUPPORT STAFF: The Department requests an increase of \$288,323 reappropriated funds and 3.0 FTE for the Executive Director's Office to address ongoing and increasing workload in its Accounting and Procurement offices. The request addresses a 50.8 percent increase in accounting transactions over the past ten years without any increases in FTE. The request also addresses a 30.4 percent increase in procurement orders without any increases in FTE. The Department anticipates that additional FTE will result in higher productivity and better customer service.

**R6 LEGAL SERVICES FOR OPEN RECORDS REQUESTS:** The Department requests an increase of \$191,880 in ongoing cash spending authority to the Executive Director's office to support 1,800 hours of additional legal support for Colorado Parks and Wildlife. The legal support is required for a wide variety of legal issues, including a growing volume of Colorado Open Records Act requests.

**R7 WATER CONSERVATION SPECIALIST:** The request includes an increase of \$115,524 cash funds from the Colorado Water Conservation Board's (CWCB) Construction Fund and 1.0 FTE for the CWCB's Water Supply Planning Section beginning in FY 2020-21. The CWCB has determined that the one position currently dedicated to water conservation programming is insufficient for the volume of work need to meet water conservation goals. The CWCB anticipates that the requested FTE will provide improved vision and guidance on how to enhance and expand the state's current water conservation programs. Ongoing costs will annualize to \$111,821 in FY 2021-22 and beyond.

**R8 WATERSHED AND FLOOD PROTECTION SPECIALIST:** The Department requests a budget neutral reallocation of \$108,643 in cash funds spending authority from the CWCB Intrastate Water Management and Development line item to the CWCB Personal Services and Operating Expenses line items to support the addition of 1.0 FTE for the Watershed and Flood Protection section. The additional FTE is intended to bring staff capacity in line with the workload. The Department anticipates that the new FTE will assist with flood planning, mitigation, and recovery, thereby enhancing public safety, property protection, and watershed health. Ongoing costs will annualize to \$103,940 in FY 2021-22 and beyond.

**R11 VEHICLE FOR WATER COMMISSIONER:** The Department requests an increase of \$6,203 for the lease of one state vehicle for the Division of Water Resources (DWR). The vehicle will be used by the La Plata water commissioner to complete an essential requirement of their job and allow DWR to meet increased water administration requirements under the La Plata Compact. The La Plata water commissioner had previously used a personal vehicle for largely seasonal administration with less travel needs. The Department seeks a leased vehicle for the La Plata water commissioner as a way of lifting the financial burden of personal vehicle travel and maintenance associated with increased travel needs.

**CENTRALLY APPROPRIATED LINE ITEMS:** The request includes adjustments to centrally appropriated line items for the following line items.

| С  | ENTRALLY A     | PPROPRIATE      | D LINE ITEI   | MS                      |                  |     |
|--|----------------|-----------------|---------------|-------------------------|------------------|-----|
|  | Total<br>Funds | General<br>Fund | Cash<br>Funds | Reappropriated<br>Funds | Federal<br>Funds | FTE |
| Salary survey  | 2,705,764      | 413,165         | 2,146,257     | 79,629                  | 66,713           | 0.0 |
| Health, life, and dental                               | 1,436,219      | 27,148          | 1,162,632     | 206,029                 | 40,410           | 0.0 |
| Legal services   | 284,499        | 128,495         | 160,970       | (20,539)                | 15,573           | 0.0 |
| Paid family leave                                      | 209,401        | 31,979          | 166,095       | 6,163                   | 5,164            | 0.0 |
| AED  | 165,294        | 10,065          | 140,040       | 5,728                   | 9,461            | 0.0 |
| SAED adjustment  | 165,294        | 10,065          | 140,040       | 5,728                   | 9,461            | 0.0 |
| Payments to OIT  | 90,831         | 23,607          | 151,460       | (80,877)                | (3,359)          | 0.0 |
| Leased space   | 89,266         | 22,690          | 68,642        | 130                     | (2,196)          | 0.0 |
| Capitol Complex leased space                           | 70,159         | 13,184          | 35,637        | 13,686                  | 7,652            | 0.0 |
| Short-term disability                                  | 6,332          | 3,574           | 1,771         | 523                     | 464              | 0.0 |
| Shift differential                                     | 3,914          | 0               | 3,914         | 0                       | 0                | 0.0 |
| ALJ  | (615)          | 0               | (615)         | 0                       | 0                | 0.0 |
| Workers' compensation                                  | (80,115)       | 43,087          | (114,800)     | (4,106)                 | (4,296)          | 0.0 |
| PERA Direct Distribution                               | (136,856)      | (32,923)        | (98,301)      | (4,380)                 | (1,252)          | 0.0 |
| Payment to risk management / property funds adjustment | (185,492)      | (7,768)         | (173,939)     | (2,890)                 | (895)            | 0.0 |
| CORE   | (306,740)      | 10,164          | (321,392)     | 1,580                   | 2,908            | 0.0 |
| TOTAL  | \$4,517,155    | \$696,532       | \$3,468,411   | \$206,404               | \$145,808        | 0.0 |

**NON-PRIORITIZED DECISION ITEMS:** The request includes an increase of \$544,305 total funds, including \$109,319 General Fund, for items requested by other agencies that impact this department. The table details each non-prioritized decision item for FY 2020-21.

| NON-PRIORITIZED DECISION ITEMS  |           |           |           |            |         |     |  |
|---|-----------|-----------|-----------|------------|---------|-----|--|
| TOTALGENERALCASHREAPPROPRIATEDFEDERALFTFUNDsFUNDsFUNDsFUNDsFUNDsFUNDs |           |           |           |            |         |     |  |
| NP1 FY 20-21 OIT Budget Request                                       | 358,533   | 91,841    | 346,237   | (81,389)   | 1,844   | 0.0 |  |
| DPA Annual fleet vehicle request                                      | 185,772   | 17,478    | 170,928   | (1,936)    | (698)   | 0.0 |  |
| TOTAL   | \$544,305 | \$109,319 | \$517,165 | (\$83,325) | \$1,146 | 0.0 |  |

**TECHNICAL ADJUSTMENTS:** The request includes an increase of \$313,118 cash and federal funds for technical adjustments to the following line items.

| TECHNICAL ADJUSTMENTS                  |                |                 |               |                  |     |  |  |  |
|--|----------------|-----------------|---------------|------------------|-----|--|--|--|
|  | Total<br>Funds | General<br>Fund | Cash<br>Funds | Federal<br>Funds | FTE |  |  |  |
| Depreciation Lease-Equivalent Payments | 163,117        | 0               | 163,117       | 0                | 0.0 |  |  |  |
| CWCB FTE FEMA Supported                | 150,000        | 0               | 0             | 150,000          | 1.0 |  |  |  |
| CPW Beaver Park Dam Loan               | 1              | 0               | 1             | 0                | 0.0 |  |  |  |
| TOTAL                                  | \$313,118      | \$0             | \$163,118     | \$150,000        | 1.0 |  |  |  |

**INDIRECT COST ASSESSMENT ADJUSTMENT:** The request includes a decrease of \$277,657 total funds, including an increase of \$750,241 General Fund, to the Department's indirect cost assessments to its various divisions.

**ANNUALIZE PRIOR YEAR BUDGET ACTIONS:** The request includes adjustments for the second year impact of prior year legislation.

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|---|----------------|-----------------|---------------|-------------------------|------------------|-----|
|   | Total<br>Funds | General<br>Fund | Cash<br>Funds | Reappropriated<br>Funds | Federal<br>Funds | FTE |
| FY 19-20 R4 Capital Development                   | 94,801         | 0               | 94,801        | 0                       | 0                | 1.0 |
| FY 19-20 BA2 Additional Oil and Gas<br>Inspectors | 25,661         | 0               | 25,661        | 0                       | 0                | 0.0 |
| FY 19-20 R2 Additional Oil and Gas Staffing       | 8,553          | 0               | 8,553         | 0                       | 0                | 0.0 |
| FY 19-20 Oil and Gas FTE                          | 4,277          | 0               | 4,277         | 0                       | 0                | 0.0 |
| FY 19-20 R5 Cameo SRA                             | (7,309)        | 0               | (7,309)       | 0                       | 0                | 0.0 |
| Annualize prior year salary survey                | (560,276)      | (1,165)         | (472,240)     | 0                       | (86,871)         | 0.0 |
| FY 17-18 R2 Digital Radio Replacement             | (1,024,000)    | 0               | (1,024,000)   | 0                       | 0                | 0.0 |
| TOTAL   | (\$1,458,293)  | (\$1,165)       | (\$1,370,257) | \$0                     | (\$86,871)       | 1.0 |

**ANNUALIZE PRIOR YEAR LEGISLATION:** The request includes adjustments for the second year impact of prior year legislation.

| ANNUALIZE PRIOR YEAR LEGISLATION             |                |                 |                |                         |                  |     |  |  |
|--|----------------|-----------------|----------------|-------------------------|------------------|-----|--|--|
|  | Total<br>Funds | General<br>Fund | Cash<br>Funds  | Reappropriated<br>Funds | Federal<br>Funds | FTE |  |  |
| SB18-200 PERA                                | 546,323        | 99,281          | 426,991        | 19,133                  | 918              | 0.0 |  |  |
| SB 19-181 Protect Public Welfare Oil and Gas | 64,197         | 0               | 64,197         | 0                       | 0                | 0.0 |  |  |
| HB 19-1045 Veterans Entrance Fee             | (25,000)       | (25,000)        | 0              | 0                       | 0                | 0.0 |  |  |
| SB 19-212 State Water Plan                   | (10,000,000)   | (10,000,000)    | 0              | 0                       | 0                | 0.0 |  |  |
| SB 19-221 CWCB Projects                      | (19,355,000)   | 0               | (19,355,000)   | 0                       | 0                | 0.0 |  |  |
| TOTAL  | (\$28,769,480) | (\$9,925,719)   | (\$18,863,812) | \$19,133                | \$918            | 0.0 |  |  |

## SUMMARY OF ISSUES PRESENTED TO THE JOINT BUDGET COMMITTEE

**R2ADDITIONAL STAFF FOR THE COLORADO AVALANCHE INFORMATION CENTER:** The Department requests an increase of \$337,697 and 3.0 FTE for the Colorado Avalanche Information Center to improve public safety for recreationalists and the traveling public. The request includes 3.0 additional backcountry avalanche forecasters and three vehicles equipped for winter travel. This briefing issue provides an in-depth look at the request and some context regarding avalanche risk in Colorado.

## FOR MORE INFORMATION

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TO READ THE ENTIRE BRIEFING: <u>http://leg.colorado.gov/sites/default/files/fy2020-21\_natbrf1.pdf</u>