



# Capital Development Committee

## Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

### FISCAL YEAR 2026-27 SUPPLEMENTAL CAPITAL CONSTRUCTION REQUEST

Department of Corrections  
Fire Protection System Replacement, DRDC

2026-012  
Emergency Supplemental

#### Motion

Recommend the supplemental request from the Department of Corrections for the Fire Protection System Replacement at the Denver Reception and Diagnostic Center for \$8,001,044 CCF.

#### Supplemental Criterion

The request is due to an unforeseen contingency. New building and fire code requirements implemented since the initial request as well as a higher-than-anticipated Opinion of Probable Cost from a professional design contractor mean that Colorado Department of Corrections (CDOC) is unable to complete the Fire Protection System Replacement at the Denver Reception and Diagnostic Center (DRDC) within the existing appropriation.

#### Approval by OSPB

The project has been approved by the Office of State Planning and Budgeting.

#### Prior Appropriation and Request Information

The appropriation to be amended was authorized in the FY 2025-26 Long Bill.

**Table 1**  
**Prior Appropriation and Request Information**

Fund Source	Prior Appropriations	Supplemental Request	Future Requests	Total Cost
CCF	\$14,265,654	\$8,001,044	\$0	\$22,266,698
CF	\$0	\$0	\$0	\$0
<b>Total</b>	<b>\$14,265,654</b>	<b>\$8,001,044</b>	<b>\$0</b>	<b>\$22,266,698</b>

## Reason for Supplemental Request

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Rising construction costs, additional building code requirements, and a higher-than-anticipated Opinion of Probable Cost from a professional design contractor have resulted in insufficient funds for the CDOC to bid and complete the critical fire life safety systems at the DRDC within the current \$14.3 million appropriation. The facility remains under a 24/7 fire watch due to the deficiencies in the fire protection system.

## Summary of Project

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The project replaces the fire protection systems, including the fire suppression and detection systems, at the DRDC.

The scope of the project includes:

- fully replacing fire alarm systems in all DRDC buildings, including installing new fire alarm control panels, initiating devices, occupant notification units, and fire sprinkler interfaces;
- fully replacing the fire suppression system at the center, including the incoming water service flange, backflow devices, piping and valves, sprinkler heads, and associated infrastructure; and
- addressing deficiencies in ADA and code compliance.

## Questions/Outstanding Issues

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In its annual requests for the FY 2025-26 budget cycle, the CDOC requested \$21.3 million for this project, of which, the General Assembly approved and appropriated \$14.3 million from the Capital Construction Fund. At the time CDOC submitted the project, CDC staff identified an inflation calculation error in CDOC budget requests at nearly 35.3 percent for FY 2026 and 19.1 percent for FY 2027, as a result of the department using net change in index numbers rather than a percentage change year over year. Staff recommended that CDC approve a revised estimate of \$14.3 million based on an inflation calculation of about 2.5 percent and 1.5 percent, respectively, which the General Assembly appropriated through the FY 2025-26 Long Bill.

If approved, this supplemental request would bring the total appropriation for the project up to almost \$22.3 million, which is \$1 million above the department's original request for \$21.3 million. While the numbers are similar, CDC staff have consulted with the department and determined that the coincidence is due to the combined impacts of new code requirements and a higher-than-expected estimate from a contractor, which has resulted in the need for \$22.3 million to complete the project